

ADMINISTRATIVE ARRANGEMENT BETWEEN THE UNITED KINGDOM, IN RESPECT OF GIBRALTAR, AND SPAIN ON IMPLEMENTATION

The United Kingdom of Great Britain and Northern Ireland, in respect of Gibraltar (the “**United Kingdom in respect of Gibraltar**”), and the Kingdom of Spain (“**Spain**”), together “the Participants” and in singular “the Participant”,

NOTING that “Agreement” refers to the Agreement in respect of Gibraltar between the European Union and the European Atomic Energy Community, of the one part, and the United Kingdom of Great Britain and Northern Ireland, of the other part, as published in the OJ EU L..., 14.07.2026 (not yet published);

NOTING that this administrative arrangement sets out the practical arrangements referred to in the Agreement and is made pursuant to and is subject to the principles set out in the Agreement and, in particular, to Article 2 thereof;

NOTING that the present administrative arrangement (the “Arrangement”), or any activity or measure taken in application or as a result thereof, does not imply any modification of the respective legal positions of the Kingdom of Spain and of the United Kingdom with regard to sovereignty and jurisdiction in relation to Gibraltar; and

NOTING, additionally, that this Arrangement or arrangements related to this Arrangement, and any measures or instruments or conduct taken in application or as a result thereof or pursuant thereto, is without prejudice to, and will not otherwise affect the respective legal positions of the Kingdom of Spain or of the United Kingdom of Great Britain and Northern Ireland with regard to sovereignty and jurisdiction and will not constitute the basis for any assertion or denial of sovereignty including in legal proceedings or otherwise.

HAVE DECIDED as follows:

PART 1: GENERAL PRINCIPLES

- 1.1 The United Kingdom, in respect of Gibraltar, and Spain will be responsible for implementing their respective aspects of the Agreement.
- 1.2 The Participants will cooperate on implementation as necessary.

PART 2: WORKING GROUP

- 2.1 There will be established a joint working group on implementation (the "Working Group"). The Working Group will provide a forum for enhanced cooperation, the exchange of information, and the coordination of operational collaboration relating to the implementation of the Agreement.
- 2.2 The Working Group will also monitor and cooperate on arrangements to facilitate the flow of goods and people between signature of the Agreement and the Agreement entering into force.
- 2.3 The Working Group will meet at least once a month or whenever the Participants consider appropriate.
- 2.4 Each Participant will have an equal number of members in the Working Group and will inform the other of the members appointed and of any possible changes.
- 2.5 For Spain, the Working Group will include representatives of Ministry of Foreign Affairs, European Union and Cooperation.
- 2.6 For the United Kingdom, in respect of Gibraltar, the Working Group will include representatives of the competent authorities of the United Kingdom, in respect of Gibraltar, and the Foreign, Commonwealth, and Development Office of the United Kingdom.
- 2.7 The European Commission will be invited to observe meetings of the Working Group.

- 2.8 The Working Group will adopt its rules of procedure and work by joint decision between the Participants.

PART 3: IMPLEMENTATION PLANS

- 3.1 Each Participant will develop Implementation Plans to implement their respective parts of the Agreement. The Implementation Plans will include details of the removal of the Participants' respective physical infrastructure. The Implementation Plans will be shared and discussed via the Working Group.
- 3.2 The Working Group will develop a shared Implementation Plan for the relevant elements of the Agreement, including construction of the Second Line Checks Area at the airport.

PART 4: FINAL PROVISIONS

- 4.1 This Arrangement will come into effect on the date of last signature and into operation from the date of entry into force of the Agreement.
- 4.2 Either Participant may terminate this Arrangement by written notification through diplomatic channels. This Arrangement will cease to be in effect on the first day of the twelfth month following the date of notification. Should the Agreement be terminated, this arrangement will cease to be in force.

The foregoing record represents the understandings reached between the United Kingdom of Great Britain and Northern Ireland, in respect of Gibraltar, and the Kingdom of Spain, upon the matters referred to therein.

Signed at Madrid on 25th June 2026.

For the United Kingdom of Great Britain and Northern Ireland, in respect of Gibraltar:



Sir Alex Ellis, Ambassador to Spain and Andorra

For the Kingdom of Spain:



Carlos Moreno Blanco, Secretary General for the European Union

ANNEX 1

SPANISH IMPLEMENTATION PLAN

The Spanish implementation plan aims to comply with the Agreement's mandate to remove all physical checks, controls and barriers on people and goods moving between Spain and Gibraltar. The measures necessary to implement the plan are coordinated by the Spanish administration's in-house company TRAGSA, which has drawn up a technical proposal with two distinct temporal phases and three different lines of action. The division into temporal phases will allow the most urgent measures to be completed before the provisional application of the Agreement, whereas other measures are to be finalised at a later date.

During the first temporal phase of the implementation plan, and to be completed before the 15 July 2026, the following actions will be completed:

- Works to divert goods vehicle traffic: in order to free the space needed for the construction of the extension of the airport, a new road for goods vehicles and associated development works will be constructed. It will include adjustments to the layout of the customs area and the demarcation of roads and vehicle checkpoints, in accordance with the operational requirements communicated by the Spanish Tax Administration Agency.
- Construction of a temporary module attached to the airport: in order to allow controls of persons and goods while the definitive extension to the airport is built, a temporary structure will be erected for use as border control facilities, in accordance with the requirements communicated by the Ministry of the Interior and the Finance Ministry.
- Removal of current infrastructure: in order to comply with the Agreement's mandate to remove all physical checks, controls and barriers, the implementation plan includes the removal of all infrastructure linked to the current Fence (e.g., shelters, canopies, cameras, fencing) and the demolition of the buildings that are currently used to manage border traffic, excluding those necessary to undertake controls until the new infrastructure is erected.

During the second temporal phase of the plan, and to be completed before 1 January 2028, the following actions will be completed:

- Construction of the definitive airport extension: two annexes to the current airport terminal will be built on the north eastern and north western corners to allow for the control of persons and goods by the competent authorities of the European Union. This construction will be undertaken by the authorities of the Kingdom of Spain jointly with the competent authorities of the United Kingdom, in respect of Gibraltar.
- Removal of current infrastructure: the demolition of all buildings property of the Ministry of Interior and Ministry of Finance that are currently used to manage border and customs control will be completed once the infrastructure needed for the controls of persons and goods by the competent authorities of the EU is definitively in place. These include the removal of the building used for customs clearance for goods and its parking lot, and various buildings operated by the National Police and Guardia Civil adjacent to the current border crossing point.

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ANNEX 2

UNITED KINGDOM, IN RESPECT OF GIBRALTAR, IMPLEMENTATION PLAN

The implementation plan for the United Kingdom, in respect of Gibraltar, aims to comply with the Agreement's mandate to remove all physical checks, controls and barriers on people and goods moving between Spain and Gibraltar. The measures necessary to implement the plan are coordinated by the Office of the Chief Technical Officer of the Gibraltar Government, which has drawn up a technical proposal with two distinct temporal phases and three different lines of action. The division into temporal phases will allow the most urgent measures to be completed before the provisional application of the Agreement, whereas other measures are to be finalised at a later date.

During the first temporal phase of the implementation plan, and to be completed before 15 July 2026, the following actions will be completed:

- Works to divert goods vehicle traffic: no changes required to the position of the current access point for goods vehicles, as it will link into the new road built on the Spanish side.
- Adaptations to be made within the current air terminal in order to allow for controls of persons and goods while the definitive extension to the airport is built: this will include the creation of facilities for the performance of second line checks and a corridor for the escorting of passengers to an aircraft whenever a refusal of entry needs to be carried out. Installation of signs providing visual identification of Schengen border control.
- Removal of current infrastructure: in order to comply with the Agreement's mandate to remove all physical checks, controls and barriers, the implementation plan includes the removal of all physical infrastructure related to the circulation of persons between the Union and Gibraltar (e.g., shelters, canopies, buildings, fencing) and the demolition of the buildings that are currently used to manage border traffic, excluding those necessary to undertake

controls until the new infrastructure is erected. It will also include the demolition of the border fence in its entirety.

During the second temporal phase of the plan, and to be completed before 1 January 2028, the following actions will be completed:

- Works to divert goods vehicle traffic: minor changes to the position of the goods vehicle entrance to accommodate the working space needed to construct the extension of the air terminal. This will take place after the sections of border fence adjacent to it are removed.
- Construction of the definitive airport extension: two annexes to the current airport terminal will be built on the north eastern and north western corners to allow for the control of persons and goods by the competent authorities of the United Kingdom, in respect of Gibraltar. This construction will be undertaken by the authorities of the Kingdom of Spain jointly with the competent authorities of the United Kingdom, in respect of Gibraltar.
- Removal of current infrastructure: the demolition of the main building at the entrance into Gibraltar, currently used by the Borders & Coastguard Agency and HM Customs to manage border and customs controls, will be completed.

