

This publication was withdrawn in April 2026

This framework has been superseded by the [Framework agreement between DHSC and NHS Resolution: 2026 to 2029](#).



Department
of Health &
Social Care



Resolution

Framework Agreement between DHSC and NHS Resolution

Annex B: Finance and accounting

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Annex B: Finance and accounting

1. The Framework Agreement sets out the governance and accountability arrangements between the Department of Health and Social Care ('the Department') and NHS Resolution. This annex provides additional detail on the finance and accounting arrangements which complements the Framework Agreement itself.

Annual Expenditure Limits

2. The Secretary of State issues NHS Resolution with its proportion of the Health-voted expenditure limits in line with the prevailing annual business planning process. As Accounting Officer, the Chief Executive must ensure that, in any financial year, NHS Resolution's spending does not exceed the limit set by the Secretary of State for that year:
 - a. revenue (non ring-fence);
 - b. revenue (ring-fence);
 - c. capital;
 - d. annually managed expenditure; and
 - e. technical accounting/budgeting.
3. The Accounting Officer must also ensure that:
 - a. NHS Resolution's total spending on administration in any financial year does not exceed its administration resources; and that
 - b. in any given year the cash usage of NHS Resolution does not exceed the cash limit (allotment) for NHS Resolution plus any payments received which are used to offset expenditure that would have otherwise scored against this limit.
4. Each of the controls referred to in paragraphs 2 and 3 above must be met individually.

Business Planning

5. The NHS Act 2006 (as amended by the Health and Social Care Act 2012) requires NHS Resolution to produce a business plan each year (see section 3.4 of the Framework Agreement). The plan will be required to be costed: supporting guidance issued by the Department will provide the format and level of financial detail required. The budgets for NHS Resolution for both administration and programme funded

activity will be reissued with the planning guidance, incorporating any guidance on overall efficiencies relevant to the Department and its arm's length bodies.

6. The business plan will need to identify detailed revenue, capital and cash forecasts for Parliamentary funding funded activity, and also equivalent expenditure associated with any other income sources. It will need to clearly identify the distinction between costs and income falling inside and outside the administration budget regime.

Accounts

7. Paragraph 6.4 of the Framework Agreement sets out the expectation, arising from Secretary of State's powers under the NHS Act 2006 (as amended), that the Department will routinely have full access to NHS Resolution's information and files, subject to the requirements of the Data Protection Act 1998 and any other laws relating to the protection of personal data. In relation to financial reporting, the Department is required by HM Treasury to report in-year financial performance and forecasts for all its arm's length bodies, by Estimate Line, and in a specified format, to a strict timetable. NHS Resolution is required to comply with Departmental plans and schedules which enable the Department to meet HM Treasury deadlines, and the Department's overall financial planning to meet HM Treasury spending controls through the Shared Financial Planning Agreement.
8. NHS Resolution must prepare annual accounts for each financial year ending 31 March, and interim accounts for shorter periods if required. In relation to these accounts, NHS Resolution must:
 - a. ensure that accounts are prepared according to the form, content, methods and principles prescribed by the Secretary of State in his annual group accounting instructions;
 - b. submit these accounts (both unaudited and audited) to the Department by a date to be specified by the Secretary of State; and
 - c. submit these accounts to the Comptroller and Auditor General (C&AG) for audit as soon as reasonably practicable after the year end (or, in the case of any interim account, as soon as reasonably practicable after the end of the interim period to which that interim account relates).
9. NHS Resolution must publish an annual report of its activities together with its audited accounts after the end of each financial year. Information on performance against key financial targets is within the scope of the audit and should be included in the notes to the accounts. The report and accounts are to be signed by NHS Resolution's Accounting Officer and laid before Parliament by NHS Resolution and made available on NHS Resolution's website, in accordance with the guidance in the Government

Financial Reporting Manual (FReM). A draft of the report should be submitted to the Department in line with the published timetable.

10. The Accounting Officer must also ensure that NHS Resolution participates fully in all agreement of balances exercises initiated by the Department, and in the form specified by the Department, and that it agrees income and expenditure and payables and receivables balances both with other organisations within the Department's resource accounting boundary and, for the purposes of the Whole of Government Accounts (WGA), with other government bodies outside that boundary. In doing so, NHS Resolution should seek to agree all outstanding balances, but in any case should keep within any level of materiality set by the Department.

Audit

11. Section 8 of the Framework Agreement sets out the high level requirements for audit.
12. To meet the requirements for internal audit, NHS Resolution must:
 - a. ensure the Department is satisfied with the competence and qualifications of the Head of Internal Audit and the requirements for approving appointments in accordance with Public Sector Internal Audit Standards;
 - b. prepare an audit strategy, taking into account the Department's priorities (whilst ensuring that NHS Resolution's Accounting Officer and Audit and Risk committee meet their responsibilities in this respect), and forward the audit strategy, periodic audit plans and annual audit report, including NHS Resolution's Head of Internal Audit's opinion on risk management, control and governance as soon as possible to the Department; and
 - c. keep records of theft or fraud (in the form of an annual report) suffered by NHS Resolution and notify the Department of any unusual or major incidents as soon as possible.
13. The Department is committed to the ongoing delivery of a group assurance model for DHSC and its arm's length bodies. While NHS Resolution is permitted to procure its own internal audit provision, it will continue to participate in any cross-group audits commissioned by the Department. NHS Resolution and the Department will work together in the ongoing delivery of the group assurance model, including through regular engagement between NHS Resolution's Head of Internal Audit and the Group Chief Internal Auditor for DHSC.
14. For external audit, the C&AG audits NHS Resolution's annual accounts. Assuming a satisfactory audit, the C&AG provides an audit certificate and audit report and NHS Resolution lays them before Parliament in accordance with published timetables.

15. The C&AG:

- a. will consult the Department and NHS Resolution on whom – the National Audit Office or a commercial auditor – shall undertake the audit(s) on his behalf, though the final decision rests with the C&AG;
- b. has a statutory right of access to relevant documents including, by virtue of section 25(8) of the Government Resources and Accounts Act 2000, those held by another party in receipt of payments or grants from NHS Resolution;
- c. will share with the Department information identified during the audit process and the audit report (together with any other outputs) at the end of the audit, in particular on issues impacting on the Department's responsibilities in relation to financial systems within NHS Resolution;
- d. will, where asked, provide the Department and other relevant bodies with regulatory compliance reports and other similar reports which the Department may request at the commencement of the audit and which are compatible with the independent auditor's role.

16. The C&AG may carry out examinations into the economy, efficiency and effectiveness with which NHS Resolution has used its resources in discharging its functions. For the purpose of these examinations the C&AG has statutory access to documents as provided for under section 8 of the National Audit Act 1983. In addition, NHS Resolution is to provide, in conditions to grants and contracts, for the C&AG to exercise such access to documents held by grant recipients and contractors and sub-contractors as may be required for these examinations; and is to use its best endeavours to secure access for the C&AG to any other documents required by the C&AG which are held by other bodies.

Delegated authorities

17. Paragraph 9.4 of the Framework Agreement requires NHS Resolution to abide by any relevant cross-Government efficiency controls. These controls will be communicated to NHS Resolution.
18. Once the budget has been approved by the Department and subject to the Secretary of State's instructions and any other processes set out in this document, NHS Resolution has authority to incur expenditure approved in the budget without further reference to the Department, on the following conditions:
- a. NHS Resolution will comply with its delegated authorities, which cannot be altered without the prior agreement of the Department, noting that authority

to approve novel, contentious or repercussive proposals cannot be delegated from HM Treasury; and

- b. inclusion of any planned and approved expenditure in the budget will not remove the need to seek formal departmental approval where any proposed expenditure is outside the delegated limits or is for new schemes not previously agreed.

19. NHS Resolution must obtain the Department's prior written approval before entering into any undertaking to incur expenditure outside its delegations or not provided for in its business plan as approved by the Department. In addition, the Department's prior written approval is required when:

- a. incurring expenditure for any purpose that is or might be considered novel or contentious, or which has or could have significant future cost implications;
- b. making any significant change in the scale of operation or funding of any initiative or particular scheme previously approved by the Department;
- c. making any change of policy or practice which has wider financial implications that might prove repercussive or which might significantly affect the future level of resources required; or
- d. carrying out policies that go against the principles, rules, guidance and advice in [Managing Public Money](#).

20. For major projects, NHS Resolution will participate in the Department's common assurance and approval process.

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NHS Quality, Safety & Investigations, Resolution and GPI Indemnity Branch.

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