

Greater Manchester Combined Authority Integrated Settlement Outcomes Framework 2026/27 to 2028/29

- This document sets out the Outcomes Framework for Greater Manchester Combined Authority's Integrated Settlement for FY26/27 to FY28/29. It includes:
 - a) **Strategic priorities** across the whole integrated Settlement, including key local and national priorities which have shaped the development of the outcomes.
 - b) **Outcomes, indicators, and targets**, including the baselines and trajectories that will be used to assess progress.
- The Outcomes Framework reflects pragmatic considerations that have emerged in this phase of Integrated Settlement rollout. The government and MSAs will renegotiate all outcomes and targets at the next Spending Review, to ensure that the framework continues to evolve and fully represent the ambition of the I/S policy document.

Strategic priorities for the GMCA Integrated Settlement

GM's Integrated Settlement Outcomes align with and support GM's vision for the next decade, as set out in the [Greater Manchester Strategy \(GMS\)](#): to see a thriving city region where everyone can live a good life. The GMS focuses on creating the conditions for our people and our businesses to succeed, so that we can unlock a new form of economic growth where no one is left behind. Our plans for growing our economy and making sure all our people can live well will fix the foundations of life: shelter, safety, mobility, opportunity and support, deliver a greener city region and create a once in a generation opportunity to tackle all forms of inequality. The GMS is structured around seven workstreams:

- Healthy homes for all
- Safe and strong communities
- A transport system for a global city region
- A clear line of sight to high quality jobs
- Everyday support in every neighbourhood
- A great place to do business
- Digitally connected places and people

Greater Manchester’s Local Growth Plan, agreed at the GMCA in November 2025, brings together the elements of Greater Manchester’s existing plans and strategies that are aimed at delivering growth to meet the Government’s requirements. The Local Growth Plan is also accompanied by a set of Sector Development Plans for five of our ‘frontier’ growth sectors.

Outcome 1: Reduction in direct carbon emissions from domestic buildings, with reduced fuel poverty gaps for treated households in, or at risk of, fuel poverty					
Outcome indicators	Baseline	Target March 2028	Trajectory		Data source
			March '27		
1.1 Reduction in direct carbon emissions from domestic buildings upgraded (Kt CO2e) (modelled over 2025 – 2069)	-	284 Kt CO2e (Cumulative)			1.1 Modelled energy savings by measure, split by fuel type and other home characteristics
Output indicator		Target March 2028	Trajectory		Data source
			March '27		
1.a Number of social homes with a pre-installation Energy Efficiency Rating of D-G upgraded to C or above as a result of upgrades (EER reaching C or above)		9,000 (of a total of 10,700)	5,000 (25-26 and 26-27 delivery)		Pre- and post-install EPCs
1.b Number of private low-income / fuel poor households in a property with a pre-installation Energy Efficiency Rating of D-G upgraded to C or above as a result of upgrades (EER reaching C or above)		1,700 (of a total of 10,700)	700 (25-26 and 26-27 delivery)		Pre- and post-install EPCs
1.c Accumulative household bill savings (modelled over 2025 – 2069)		£111.32m			Modelled energy savings by

			measure, split by fuel type and other home characteristics
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Outcome 2: Reduction in direct carbon emissions from public sector buildings					
Outcome indicators	Baseline	Target March 2028	Trajectory		Data source
			March '27		
2.1 Reduction in direct carbon emissions from public sector buildings upgraded		3,100 tonnes of annual direct carbon savings from measures installed (post scheme practical completion)	1,610.48 (184.55 in 25-26 and 1,425.93 in 26-27)		Estimated energy savings split by fuel type. Over time, validated by actual energy savings (feasibility/detailed design studies and smart meter data)

Outcome 3: Effective local leadership of local nature recovery strategy					
Outcome indicators	Baseline	Target March 2029	Trajectory		Data source
			March '27	March '28	
3.1 Leadership of local nature recovery strategy	n/a	On track	On track	On track	MSA reporting

Outcome 4: Improved public transport in the GMCA area					
Outcome indicators	Baseline	Target March 2029	Trajectory		Data source
			March '27	March '28	
4.1 % mode share of trips made by public transport	6.0% * (2023+2024)	6.5% *	6.3% *	6.4% *	NTS Note * mode shares +/- 1%
4.2 Public transport connectivity score to key services (employment, education, hospitals)	74.38	Improve	-	-	DfT Connectivity Tool
4.3 Bus patronage (millions of boardings per year)	170.96 (2024-25)	190.7	185.3	187.7	DfT annual bus statistics
4.4 Tram patronage (millions of boardings per year)	46.1 (2024-25)	50.9	48.7	50.3	Light Rail and Tram Statistics
4.5 % total of all bus passengers very and fairly satisfied with bus journey	79% (2024)	83%	81%	82%	Transport Focus – Your Bus Journey (YBJ)
4.6 % satisfaction of passengers with personal security on the bus	80% (2024)	83%	81%	82%	Transport Focus – Your Bus Journey (YBJ)
4.7 % total of disabled passengers very and fairly satisfied with bus journey	78% (2024)	83%	81%	82%	Transport Focus – Your Bus Journey (YBJ)
4.8 % of buses departing from stops no more than one minute early and no more than five minutes late across all routes	81.14% (2025)	85%	-	-	DfT Bus Open Data Service (BODS)

Outcome indicators	Baseline	Target March 2029	Trajectory		Data source
			March '27	March '28	
4.9 % of bus journey km cancelled	1.39% (2025-26 Q1)	1%	1%	1%	Local data; with potential use of DfT Bus Open Data Service (BODS) in future

Outcome 5: Healthier and greener transport in the GMCA area (Local Transport)					
Outcome indicators	Baseline	Target March 2029	Trajectory		Data source
			March '27	March '28	
5.1 Active travel stages taken by walking, wheeling and cycling	To be agreed following the publication of the third cycling and walking investment strategy (CWIS3)				NTS
5.2 New / improved Active Travel network delivered (km)					LTA Reporting through Active Travel Update Your Capital Scheme (UYCS)
5.3 Estimated annual transport carbon impacts up to 2050, disaggregated by (a) user emissions, (b) infrastructure carbon emission	(a) - (b) Untargeted	(a) ≤0 (b) Untargeted	(a) - (b) Untargeted	(a) - (b) Untargeted	Local Data
5.4 % of the bus fleet that is zero tailpipe emission	24%	80%	51%	63%	TfGM Local Data (in future to use)

Outcome indicators	Baseline	Target March 2029	Trajectory		Data source
			March '27	March '28	
	(Projected 26% Dec 2025)				DfT Annual Bus Statistics)
5.5 number of NO2 roadside monitoring sites in exceedance of the statutory concentration limit	42	0	0	0	DEFRA National Monitoring Network and Local Data, covering all monitoring sites including LAQM and CAP
5.6 Provision of Electric Vehicle Supply Equipment and charging devices, including pavement channels, on LA controlled land.	80 (Projected March 2026)	2,500	500	1,500	LTA Reporting

Outcome 6: Maintaining, enhancing and delivering transport infrastructure in the GMCA area (Local Transport)

Outcome indicators	Baseline	Target March 2029	Trajectory		Data source
			March '27	March '28	
6.1 Roads that should be considered for maintenance: a. A roads and Motorways	To be agreed following the publication of PAS2161 (due in Autumn 2027)				DfT Road Condition

Outcome indicators	Baseline	Target March 2029	Trajectory		Data source
			March '27	March '28	
b. B + C roads					Statistics (PAS2161)
6.1c Roads that should be considered for maintenance – Unclassified roads	19.07% (2024-2025)	Improve	Improve	Improve	DfT Road Condition Statistics
6.2 Number of road casualties Killed or Seriously Injured (KSI)	892 (2022-24 average)	681	787	734	Road Safety Statistics Gov.Uk Table RAS 0403 (DfT Adjusted)
6.3 Number of child (0-15) road casualties Killed or Seriously Injured (KSI)	116 (2022-24 average)	86	101	94	Road Safety Statistics Gov.Uk Table RAS 0403 (DfT Adjusted)
6.4 Transport capital programme reporting	The number of schemes in development / delivery / completed				Local data
	The percentage of capital spend in development / delivery / completed				Local data

Outcome 7: Increased supply of the infrastructure and quality housing needed by communities

Outcome indicators	Baseline	Target March 2029	Trajectory		Data source
			March '27	March '28	
7.1 Capacity for new homes	-	Cumulative – 3273 (28/29 - 1760)	Cumulative – 790 (26/27 - 790)	Cumulative – 1513 (27/28 - 723)	Local programme data
7.2 Starts on site	-	Cumulative – 1513 (28/29 - 723)	0	790	Local programme data
7.3 Number of new homes completed	-	700	0	0	Local programme data

Outcome 8: Develop the places needed to foster place-based economic growth in GM

Outcome Indicators	Baseline	Target March 2029	Trajectory		Data Source
			March '27	March '28	
8.1 Additional floorspace unlocked because of intervention	4,210	17,607	7,093	12,899	MCA reporting

Outcome 9: Improve business productivity to support local growth					
Outcome Indicators	Baseline	Target	Trajectory		Data Source
		March 2029	March '27	March '28	
9.1 Number of enterprises supported with improved productivity (turnover per worker, FTE):	0	899	235	536	MCA reporting
i. Total (target)					
ii. Advanced manufacturing	(ii-x) No target	(ii-x) No target	(ii-x) No target	(ii-x) No target	
iii. Clean energy industries					
iv. Creative industries					
v. Defence					
vi. Digital and technologies					
vii. Financial services					
viii. Life sciences					
ix. Professional and business services					
x. Other					
9.2 Number of jobs (FTE) created in priority sectors.	203	1309	368	759	MCA reporting
i. Total (target)					
ii. Advanced manufacturing	(ii-x) No target	(ii-x) No target	(ii-x) No target	(ii-x) No target	
iii. Clean energy industries					
iv. Creative industries					
v. Defence					
vi. Digital and technologies					
vii. Financial services					
viii. Life sciences					
ix. Professional and business services					
x. Other					
9.3 Number of enterprises supported demonstrating improved practice.					
i. Total (target)					

ii. Engaged in new markets	(i) 0	(i) 1378	(i) 433	(i) 898	MCA reporting
iii. Adopting new to firm technologies / processes	(ii-vii) No target	(ii-vii) No target	(ii-vii) No target	(ii-vii) No target	
iv. With new to market products / services					
v. Investing in leadership, skills development, and in-work placements					
vi. Accessing external sources of finance					
vii. Other					

Outcome 10: More residents moving towards, into and progressing within good work, underpinned by the skills and support they need for life and further learning						
Outcome indicator	Baseline	Target March 2029	Trajectory		Data source	
			March '27	March '28		
10.1. No. of residents who are long term unemployed and economically inactive, or those at risk of, achieving a positive outcome from tailored support/interventions designed to address health and other structural barriers.		32,493	4,466		17,826	GMIT – Local data ILR
10.2 Level 1 achievements for residents who from the most deprived Lower-layer Super Output Areas (LSOA) decile (in year)	4,154	12,600	4,200		8,400	ILR IMD
10.3 Level 2 achievements (in year)	13,464	40,500	13,500		27,000	ILR
10.4 Number of residents participating in MCA-funded Employment, Work and Skills activity who enter employment.	N/A	5,515	Total	1,189	3,005	GMIT – local data ILR

							PRAP earnings verification
		N/A		10.4.1 Share of out of work programme starts to achieve first earnings.	35% (789)	40% (901)	PRAP
		N/A		10.4.2 Non-IPSPC job outcomes	400	2,104	GMIT – Local data
10.5 Number of residents participating in MCA-funded Employment, Work and Skills activity who sustain a job outcome. ¹	Share of out of work participant starts to achieve a lower threshold job outcome	N/A	TBC	23% (518)		30% (676)	PRAP – 26/27, 27/28, following years TBC
	Share of out of work participant starts to achieve a higher threshold job outcome	N/A	TBC	14% (323)		20% (451)	

¹ For IPSPC delivery spanning 2025/26 to 2027/28, sustainment outcomes will be captured using PRaP, reflecting existing data arrangements. GMCA is committed to capturing sustained employment outcomes for future delivery, however the method for doing so has not yet been agreed. As a result, a March 2029 target will be agreed at a later date.

	Share of in work retention participants to achieve a higher threshold job outcome	N/A	TBC	53% (398)	70% (523)		
10.6	Number of MCA-funded participants who are in work but currently absent (or at risk of leaving work) due to ill-health, disability, or other barriers, remaining in or returning to employment.	N/A	6,244	1,021	3,519	PRaP GMIT – local data	
10.7	Number of MSA funded Level 3 or employer tailored / specific skills delivery learning aims for the GM priority sectors	a. Enrolments	5,873	17,000	5,000	11,000	ILR
		b. Achievements (in year)	4,520	13,000	4,000	8,000	ILR
Output indicator			Target March 2029	Trajectory		Data source	
				March '27	March '28		
10.a	Number of residents participating in employment support activity		32,596	16,011	24,582	GMIT – Local data	
10.b	Number of residents participating in skills activity		132,200	44,066	88,133	ILR/GMIT	

Outcome 11²: A skilled construction workforce, sufficient to build the housing and support the wider economic growth needed in the region

Outcome indicators	Baseline	Target March 2029	Trajectory		Data source
11.1 Number of construction course achievements	1,294	5,070 (three years) ³	1,690 (Academic year 26/27)	3,380 (Academic year 27/28)	Further Education and Skills statistics publication
Output indicators	Baseline	Target March 2029	Trajectory		Data source
11.a Number of additional construction places taken up (enrolments)	1,785	6,810 (three years) ³	2,270 (Academic year 26/27)	4,540 (Academic year 27/28)	Further Education and Skills statistics publication
11.b Number of teaching days delivered by industry professionals within FE settings	N/A	668	397 (March 27)	668 (March 28)	MSA reporting
11.c Number of industry placements completed	N/A	7,665 (3 years)	2,433 (March 27)	2,553 (March 28)	ILR

² Government and Greater Manchester Mayoral Combined Authority recognise this is an ambitious target in the context of local labour market conditions and, reflecting the pilot status of the Construction Skills Package in the settlement, have agreed to review targets and flexibilities after the first year of delivery. The pilot status and additional monitoring/reporting requirements will also be reviewed at this time.

³ The targets relate to outcomes achieved by the end of the 28/29 academic year. HMG and the MSA will work together to agree what proportion of this should be achieved by March 2029.

Outcome 12: Preventing poor outcomes for residents and reducing demand pressures on Local Authorities and other public services, through working to end homelessness and rough sleeping

Outcome indicator	Baseline	Target	Trajectory		Data source
		March '29	March '27	March '28	
12. Number of people experiencing 'long-term' rough sleeping	141 (34%) (Sept 2025)	No target	N/A	N/A	Delta