

NPA/25/43

Title of Proposal: Quinquennial Review

RA(s) or Manual Chapter(s): RA 3236

Organizations and / or business sectors affected: RC

RFC Serial No: RFC_2024_021

MAA Author

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MAA LegAd (if required)

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N/A	N/A	N/A	Choose an item.

Cross-references to Other Documents or Relevant Sources

Other MRP Amendments: N/A

Service Inquiry Recommendations: N/A

AAIB Recommendations: N/A

Other Investigation Recommendations: N/A

Any Other Document: N/A

Feedback Notes for the Regulated Community

The Regulated Community are invited to offer feedback about the proposed amendment in the following areas:

- Air or Flight Safety impact
- Operational impact
- Errors or omissions
- Timescale for implementation
- Cost of implementation
- Amendment to internal processes/orders
- Resourcing the outcome of change

- (Contract amendments because of the change)

The format for feedback is available within a single Excel Template file on both internal and external MAA websites; it is important to use this format to ensure that your responses are considered and answered correctly.

Summary of Proposed Amendment

Objective: Quinquennial Review

Changes made: A quinquennial review has been conducted. Amendments have been made to promote best practice and accuracy. This has included some superfluous content being removed to aid conciseness and removing duplication from provenance documentation. RFC_2024_021 has been included.

Rationale: Amended to abide by Context Hazard Defence format.

Para 1: Amended in line with RFC

Para 2: Wording change for clarity

Para 3: Amended in line with RFC

Para 5: Included to aid RC with Safety Assessment of the discussed issues.

Para 6: Wording change for clarity

Footnotes 1 – 4: Added for formatting and context

Para 6b: Superfluous wording removal

Para 10 and title: Amended for clarity

Impact Assessment: Training / Equipment / Personnel / Information / Doctrine and Concepts / Organization / Infrastructure / Logistics (TEPIDOIL)

T - N/A

E – N/A

P – N/A

I – N/A

D – N/A

O – N/A

I – N/A

L – N/A

Consultation Period Ends: 23 January 2026

The consultation period for this proposed amendment ends on the stated date. Please send your feedback, using the Response Form, via email to DSA-MAA-MRPEnquiries@mod.gov.uk

MAA Approval

Post	Name	Rank	Signature
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RA 3236 – Clutter on Situational Displays

Rationale

► *External factors beyond an establishment's control can degrade the performance of situational displays¹ such as radar or surveillance screens. This degradation reduces the Controller's ability to deliver accurate ATS, creating a potential Hazard to Aircraft. To mitigate this Risk and maintain an effective Safety barrier, establishments need to implement reversionary procedures that ensure continuity of ATS provision when display performance is compromised.* ◀

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3236(1): Clutter on Situational Displays

Regulation 3236(1)

Clutter on Situational Displays

3236(1) MOD Air Traffic Service Units (ATSU) **shall** plan for occasions when situational displays are affected by clutter.

Acceptable Means of Compliance 3236(1)

Clutter on Situational Displays

1. Where clutter of a long term or permanent nature is visible in a particular area, the impacts and potential mitigations **should** be assessed locally, utilizing extant Safety Management processes in accordance with ► RA 1032². ◀
2. Procedures detailing actions to be taken in the event of clutter on ► a ◀ situational display **should** be promulgated in Local / Unit Orders.
3. ATSU **should** establish formal mechanisms to communicate the procedures to deal with clutter on situational displays to Aviation Duty Holders and other airspace users.

Guidance Material 3236(1)

Clutter on Situational Displays

4. While not exhaustive, the factors listed below may be considered when developing procedures to deal with clutter on situational displays:
 - a. Surveillance Radar coverage of adjacent units in order to handover Aircraft being provided with an ATS.
 - b. The potential to deploy Controllers to adjacent units.
 - c. Management of Instrument Flight Rules procedures to mitigate the impact of areas where clutter affects the display.
5. ► Consideration needs to be given to RA 3130³ and RA 3132⁴ when conducting the Safety Assessment of potential clutter. This will enable a full understanding of the equipment in use. Being cognisant of the Equipment Safety Case and how the equipment is managed will be invaluable in assessing the scenario presented. ◀

Outside Controlled Airspace

6. In the event of clutter being present on ► a ◀ situational display, Controllers will consider the nature and extent of the clutter and, if necessary, take the following actions:
 - a. For Aircraft in receipt of a Deconfliction Service (DS), Controllers will inform the pilot of the extent of the clutter and where practicable offer a reroute. The extent of such a reroute will, where possible, aim to achieve the planned lateral deconfliction minima from the observed clutter. However, it may still be

¹ ► In this context a situational display may be a radar, surveillance or other display screen utilized for the provision of an Air Traffic Services (ATS).

² RA 1032 – Aviation Duty Holder-Facing Organizations and Accountable Manager (Military Flying)-Facing Organizations - Roles and Responsibilities.

³ RA 3130 – Air Traffic Management Equipment Safety Management.

⁴ RA 3132 – Air Traffic Management Equipment Safety Cases. ◀

**Guidance
Material
3236(1)**

necessary to reduce traffic information / deconfliction advice from the direction of the clutter.

b. For Aircraft in receipt of a Traffic Service, and those Aircraft under a DS that are not rerouted, Controllers will inform pilots of a reduction in traffic information / deconfliction advice. If the Controller cannot maintain Aircraft identity, the service may be terminated or a Basic Service may be offered.

c. For all surveillance services, in order to maintain track identity of Aircraft being vectored to Final Approach, if re-routing around the clutter is not practicable for the reasons specified above, an alternative type of approach may need to be conducted.

Inside Controlled Airspace

7. In the event of clutter being present on the situational display the radar service may be limited; however, the ATS will not be unilaterally terminated. The Controller may vector the Aircraft around the clutter; however, this might not be practicable due to traffic density, airspace availability and / or the requirement to follow specific arrival or departure Tracks.

8. Controllers will consider the extent of the clutter and, if the intensity of the clutter is such that the Controller is not able to clearly see the Aircraft Primary Surveillance Radar or Secondary Surveillance Radar position symbol, radar separation will not be used to separate it and other controlled Aircraft.

9. The Controller remains responsible for providing separation from Aircraft that are considered to be infringing Controlled Airspace. Therefore, the Controller will consider the nature of the clutter including any observed movement, relative speed and track consistency, and take appropriate action if it is considered to be an unknown Aircraft.

Radar Approaches in all ► Classifications ◄ of Airspace

10. In addition to the procedures above, ► for Aircraft intending to make a radar approach in all classifications of airspace, ◄ the Controller will assess the nature and extent of the clutter and decide whether:

a. A radar approach is not possible owing to clutter, in which case the Controller will inform the pilot; or

b. A radar approach could be carried out, but there may be a possibility of radar contact being lost. In this case the Controller will inform the pilot as early as possible that clutter is affecting the display and that missed approach instructions will be passed in good time if it becomes necessary to abandon the approach.