# Chief Medical Officer's Annual Report 2025

## Infections

Executive summary and recommendations





### **Foreword**

Infectious diseases are the oldest enemy of human health. The extraordinary improvements in life expectancy over the last 150 years have been built on the ability of medicine, science and public health to prevent and treat infections. Multiple sciences have contributed. Public health engineering including clean water, sanitation and housing, and agricultural and food sciences to improve nutrition played major roles in reducing the impact of diseases such as cholera, typhoid and tuberculosis. Specific medical preventative countermeasures including vaccines have substantially reduced the risk of many of the most feared diseases of history including diphtheria, polio, smallpox, measles and tetanus. Diagnostic tests and antibiotics have allowed us to diagnose and treat previously fatal bacterial infections causing sepsis, meningitis and post-surgical wound infections, and antivirals have reduced the risk of major viral diseases such as HIV.

Infectious diseases have, however, a capacity to evolve around many of our most effective treatments and antimicrobial resistance was highlighted as a major threat by previous Chief Medical Officer (CMO) Dame Sally Davies. New infections previously unknown in humans continue to emerge for which we do not initially have countermeasures, including in the lifetime of most people reading this, diseases such as HIV, SARS (SARS-CoV-1), bovine spongiform encephalopathy (BSE) leading to new variant Creutzfeldt-Jakob disease (nvCJD) and COVID-19 (SARS-CoV-2). Many of these jump from animals, periodically causing epidemics and, much more rarely, pandemics. With international travel other known diseases previously limited to particular geographical areas can spread widely causing major harm to human health; examples in the last 15 years include Ebola in West Africa, Zika in Latin America, MERS in Asia and Mpox globally. Existing human infections can genetically reassort or evolve in response to our existing immunity, in particular influenza. Infectious diseases are therefore a very dynamic threat.

The tools of medical science have repeatedly proved very effective against varied bacteria, viruses, parasites and fungi which cause severe disease but alone they cannot defeat infections. Only if they are delivered to the right people at the right time can they prevent and treat major diseases. This requires actions by doctors and other clinical staff, health services, families, society and governments. One of the greatest threats to effective actions that reduce the predictable, serious and evolving risk multiple infections cause is complacency.

This report considers infections and our countermeasures in England in 2025. It builds on previous CMO reports, in particular *Getting Ahead of the Curve* by Sir Liam Donaldson in 2002. A lot has changed since then, with several new infections, two new pandemics, advances in vaccine science, diagnostics and treatments. Over the same period, a rise of antibiotic, antiviral, antiparasitic and antifungal resistance has increased the threat posed by many infections. Lower levels of vaccination leave the way open for predictable, and entirely preventable, outbreaks of potentially fatal diseases in children such as measles and diphtheria.

This report has several high-level recommendations, and some specific recommendations in the individual chapters. I would, however, like to highlight some key messages for the public, the medical profession and authorities including government.

For the **public**, it is worth celebrating that whenever there is an infectious emergency the public respond remarkably, as they did during COVID-19. Between emergencies it is easy to take for granted the protection from infection that modern medicine invisibly gives us all. The gradual drifting down of rates of vaccination for preventable and potentially severe infections needs to be reversed if we are to provide the best protection from often exceptionally dangerous diseases of children and adults.

For the **medical profession and other healthcare workers**, we know that medical science has repeatedly shown its ability to combat infections, saving large numbers of lives, but I would like to highlight two priorities. The first is to reinforce the need to avoid overprescription of antibiotics and other antimicrobials; antimicrobial resistance remains a major threat. There is often a difficult balance to be struck, but antimicrobial stewardship is a professional responsibility. Secondly, we have as a profession not done enough to reduce the risk of infections in the elderly, the largest growing segment of the medically vulnerable population. This includes having too little research into infections in this age group.

For **authorities, including national and local government**, it has repeatedly been shown that when government takes a lead preventing infections there can be dramatic effects in reducing the infectious risk to all citizens. I would, however, highlight the risk of complacency and deprioritisation of infectious threats between outbreaks and epidemics. The surges of infection in winter come every year, putting substantial pressure on the NHS. Outbreaks and epidemics occur frequently and pandemics are rare but potentially catastrophic. These are entirely predictable (although their timing is not) and infectious emergencies will happen multiple times during the lifetimes of those reading this report. We need to keep our capacity to prevent and respond to infections up between events rather than wring our hands and wish we had done so when they occur.

Finally, I would like to thank the many chapter authors and others from around the country who helped with this report, and in particular the editor-in-chief Dr. Nileema Patel and editor Dr. Alex Thompson.

Prof Chris Whitty
Chief Medical Officer for England

## **Executive summary**

#### Infectious disease in England

Infections are ubiquitous - over the course of our lifetimes we will all experience multiple episodes of infection. In most healthy people outside the extremes of age these are usually mild illnesses that resolve quickly, often not requiring treatment. This was not the case in the England of 150 years ago, when life-threatening infections and those capable of causing longterm consequences were much more common at all ages. The scale of progress in the prevention and treatment of infections is one of the greatest successes in scientific, medical and public health history, and has led to substantial improvements in life expectancy. Innovations in water, sanitation and hygiene led to large reductions in cases of cholera, typhoid and other faeco-oral diseases which were epidemic in England previously. Diseases such as diphtheria, polio and rubella are now very rarely seen in England because of the development of vaccines and organised efforts to provide them for the whole population in childhood. Medical and wider scientific advances including antibiotics, antiviral, antifungal and antiparasitic drugs as well as improved diagnostics mean that it is now possible to identify and treat many infections earlier, more accurately and rapidly. Infections however evolve in response to this pressure so the threat is never static. In this century the challenges presented by infections are therefore different. This report aims to reflect on more recent trends in infections and changes to the health system, lay out current challenges and consider what comes next.

The following 7 points highlight key themes explored in this report, which also covers wider issues on infections in England.

**I.** Preventing infection in older adults can significantly improve overall health and quality of life. Many infections are at their most dangerous at the extremes of life. This means the impact of infections as we age is increasingly important, especially as the proportion of older adults in the population is projected to increase significantly over the next 20 years in England. Older adults are at higher risk of infection and its severe consequences including indirectly, through increasing risk of other illnesses such as stroke and heart disease. We have historically given much more emphasis to preventing severe illness in children, and that needs to continue, but increasingly the burden of infectious diseases in older adults is dominating (Figure 1). We now need to give it more systematic attention as it can reduce the quality as well as the length of life. Recent advances in vaccine science have shown that we can improve health outcomes from infection in older adults with tailored interventions such as the RSV, COVID-19 and shingles vaccination programmes now available for this age group.

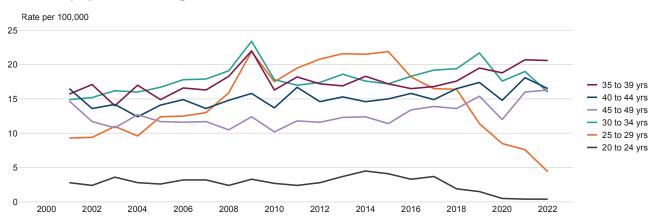
95 and over 90 to 94 85 to 89 80 to 84 75 to 79 70 to 74 65 to 69 60 to 64 55 to 59 50 to 54 45 to 49 40 to 44 35 to 39 30 to 34 25 to 29 20 to 24 15 to 19 10 to 14 5 to 9 0 to 4 2.000 4,000 6.000 8.000 10.000 12.000 ■ Respiratory infections COVID-19 ■ Urinary tract infections Intestinal infections Septicaemia ■ Skin infections ■ Other infectious diseases

Figure 1: Number of deaths from infectious diseases, by age group, 2023, England

Source: Office for Health Improvement and Disparities, based on mortality data from the Office for National Statistics

2. Controlling specific infections has proven highly successful in preventing certain cancers. Vaccination against human papillomavirus (HPV) has significantly reduced new cases of cervical cancer in women under 30 years of age in England, reflecting eligible cohorts since the introduction of the vaccine in 2008 (Figure 2). Provided we achieve consistently high coverage of vaccination (and screening), cervical cancer will become a very rare occurrence in England in the future. Other cancers we have successfully reduced the incidence of include HIV-related lymphoma and Kaposi's sarcoma, and viral hepatitis associated hepatocellular carcinoma. There may be other infections such as Epstein-Barr virus (EBV) which if controlled might reduce cancers further.

Figure 2: Trend in cervical cancer incidence by age group (age standardised rates per 100,000 population), England, 2001 to 2022

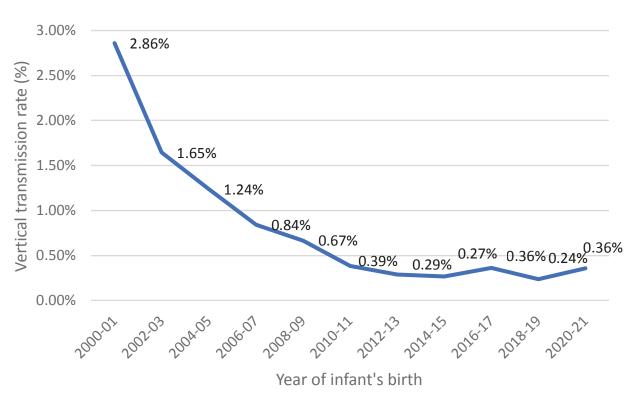


Source: Image from Department of Health and Social Care, <u>Health trends and variation in England, 2025, a Chief Medical Officer report</u>, is licensed under the <u>Open Government Licence v3.0</u>.

#### 3. Infections in pregnancy and the neonatal period still present significant risks.

Although maternal deaths are rare in the UK, maternal sepsis remains a significant cause of harm especially in some ethnic groups and in areas of deprivation. There has been a major improvement in neonatal mortality from infections over the last 40 years but this has slowed in the last decade. Antenatal screening can reduce risk and improve outcomes as demonstrated by reductions in vertical transmission of HIV (Figure 3), hepatitis and syphilis. Vaccinations such as those against against RSV, influenza and pertussis during pregnancy are effective at preventing fetal and neonatal harm from these infections. However, vaccine uptake amongst pregnant women has sometimes been low relative to the protection provided. Medical advancements in care and improved hygiene practices in high-risk settings such as neonatal units have also contributed to improvements in neonatal mortality from infection. Trials for screening and possibly vaccination against Group B Streptococcus, a common cause of neonatal infection, hold promise for further reductions in the burden of neonatal infection in England.

Figure 3: Vertical transmission rate of HIV by year of birth for infants born to diagnosed women in England

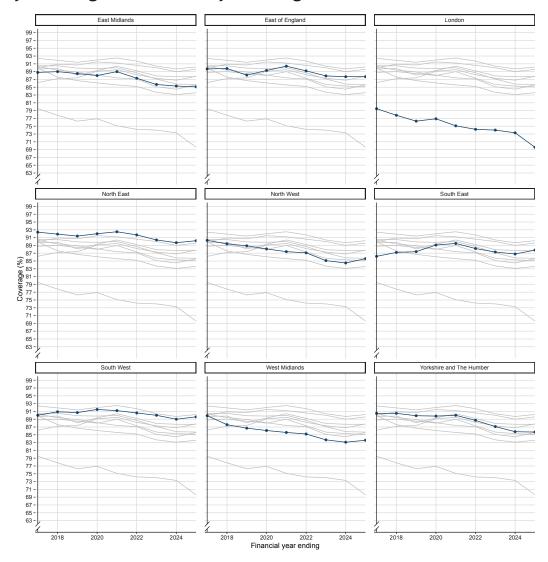


Source: Image from <u>ISOSS HIV report (for pregnancies between 1 April 2021 to 31 March 2022)</u>, 2024, is licensed under the <u>Open Government Licence v3.0</u>.

# 4. Easily underestimated but potentially very harmful diseases are increasing due to gradually declining coverage of routine vaccinations in children and young adults over the last decade.

Overall rates of vaccine uptake in children in England are very high, but they have been drifting down, especially in London (Figure 4). Outbreaks of serious vaccine preventable diseases such as measles are likely to become more frequent, with associated health outcomes including long-term disability and death. Inequalities in vaccination coverage by deprivation, ethnicity and geography lead to unequal distribution of disease. Vaccination has been the keystone in safely and effectively preventing many serious infections such as diphtheria, polio and meningitis in childhood. Barriers to accessing vaccination are important as well as vaccine confidence in contributing to lower uptake. New vaccines against for example varicella zoster (which causes chickenpox and subsequently shingles) for children and RSV in neonates and older adults show continued scientific progress – high levels of uptake are essential to achieve the greatest health impacts from these innovations.

Figure 4: Coverage of the MMR2 vaccine by region in children aged 5 years from financial year ending 2016 to financial year ending 2025



Source: Image from UKHSA, <u>Vaccination coverage statistics for children aged up to 5 years, England (COVER programme) report: April 2024 to March 2025</u>, updated 2 Oct 2025, is licensed under the <u>Open Government Licence v3.0</u>.

**5.** The burden and range of infections imported into the UK has increased over the last decade. The number of imported cases of malaria, enteric fever and dengue has risen and the 2022 outbreak of Mpox demonstrates the potential for novel or emerging imported infections to cause significant ill health (Figure 5). Imported infections have also been increasingly detected in animal and insect vectors of disease in the UK. Travel, trade, increased population density, changes in land usage in response to population growth, migration and climate change are global drivers of this increase. Responding to imported infections involves maintaining surveillance, diagnostic capability, professional expertise in imported infections, healthcare facilities to manage cases and international engagement in research and learning. This also can provide support to other countries.

3000 20,000,000 Worldwide annual dengue cases Annual UK confirmed cases - 15,000,000 2000 Malaria 10,000,000 1000 Dengue 5,000,000 0 2018 2010 2020 2022 2023 2021 2024 2017 year

Figure 5: Cases of malaria and dengue diagnosed in the UK, 2015 to 2024

Source: Houlihan, C, Warrell, C, Lalloo, D, Olver, J, Imported infection and zoonosis, chapter 2.2.

6. Antimicrobial resistance (AMR) continues to be a major risk. Infections are under evolutionary pressure to adapt around our countermeasures, including antibiotics, antivirals, antiparasitic, antifungals, vaccines and insecticides. Infections are therefore a dynamic threat. As championed by Dame Sally Davies, addressing AMR requires a range of co-ordinated actions to enable more accurate and judicious use of antimicrobials in the presence of infection or possible infection. Prevention of infection in the first instance, through for example vaccines and good hygiene practice, will reduce both the burden of resistant infections from spread and the opportunity for new resistance to develop - this applies to agriculture as it does to human medicine. Infection control measures in hospital and antimicrobial stewardship (reducing overuse of antimicrobials in human and animal health) are both essential. A realistic pipeline of new antimicrobials which can be used in the presence of resistance will mitigate ongoing risk. Whilst England does not yet have as high rates as some countries (Figure 6) this is a significant and growing threat, and we should learn from countries with lower rates than we have.

Country **United States** 24.5 Canada 17.7 Germany Ireland 14.9 France Australia UK Netherlands Denmark 20 25 30 10 Average resistance (%)

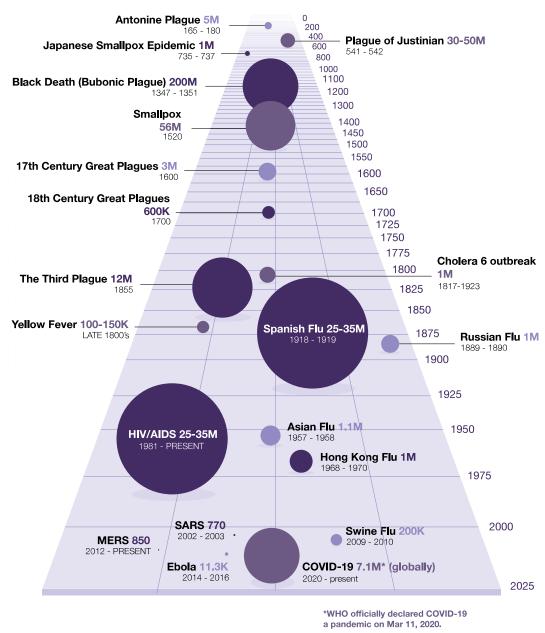
Figure 6: Prevalence of high-risk antibiotic resistance, 2019

#### Notes

- 1. Average resistance is calculated across 12 antibiotic-pathogen combinations that present the highest risks to human health. The 12 priority antibiotic-pathogen combinations included in the analysis are vancomycin-resistant Enterococcus faecalis, vancomycin-resistant Enterococcus faecium, third-generation cephalosporin-resistant Escherichia coli (E. coli), carbapenem-resistant Klebsiella pneumoniae (K. pneumoniae), third-generation cephalosporin-resistant K. pneumoniae, carbapenem-resistant Pseudomonas aeruginosa, meticillin-resistant Staphylococcus aureus, penicillin-resistant Streptococcus pneumoniae, fluoroquinolone-resistant Acinetobacter baumannii (A. baumannii), carbapenem-resistant A. baumannii, fluoroquinolone-resistant E. coli and carbapenem-resistant E. coli.
- 2. We have compared the UK with a selected group of countries with a similar economic and cultural profile to the UK. Source: National Audit Office (NAO). <u>Investigation into how government is addressing antimicrobial resistance</u>, page 17. London: NAO, 2025. (accessed 25 August 2025).

7. The periodic occurrence of significant new epidemics and pandemics as a natural consequence of emerging and evolving infections is predictable, even if the timing of their onset and infection is not. Five pandemics have affected the UK in the last 75 years: COVID-19 (respiratory), HIV (sexual) and 3 involving influenza (respiratory). Multiple significant epidemics have occurred over the same time period including Ebola and Mpox (touch), Zika (vector), SARS and MERS (respiratory) and BSE/nvCJD (oral). The primary route of transmission (which can be respiratory, sexual, oral, touch or vector-borne) for each of these determined effective control measures ahead of medical countermeasures such as drugs and vaccines being available. Initial control measures at a population level differ by route of transmission. Rapid development of medical countermeasures including diagnostics, drugs and vaccines is essential and depends on a strong science base.

Figure 7: History of pandemics and epidemics.



Estimated numbers of deaths are approximate.

Source: This graphic was adapted by the Cabinet Office from 'Visualizing the History of Pandemics' by Visual Capitalist.

## Recommendations

#### **Overall recommendations**

This report makes a number of recommendations intended for a range of healthcare, public health, scientific and government departments that each have a role to play in managing the changing burden of infections over time and across the population. More specific recommendations can be found within the individual chapters of this report which reflect the views of their respective authors.

- 1. We need to be much more systematic about infections in older age, where the risk is highest. In managing common infections in elderly patients healthcare professionals should take account both of the higher probability of older patients acquiring many infections, and of infections being more likely to cause severe or recurrent disease in this age group. The difficult balance between over- and underuse of antibiotics is often more tilted towards treatment in older than younger adults in primary care. In secondary care, action to prevent further consequences of infection including sepsis and deconditioning in older patients with infection should be emphasised. The risk that infections precipitate stroke and myocardial infarction in older people is often underappreciated; significant infection should be a prompt to optimise secondary prevention of cardiovascular disease. Vaccines in the elderly have been shown to reduce major or debilitating disease significantly, and their development and deployment needs to be prioritised.
- 2. For the NHS and public health system, supporting and tailoring access to vaccines in different population groups will facilitate uptake to improve protection against infections.
  - **a.** For parents, accessing professional and evidence-based support in decision-making can improve confidence in protecting their children from significant lifelong harm through vaccination. Four things in particular need to be communicated clearly, covering benefits and risks: the dangers of the infections being prevented; the efficacy of the protection; the side effects of the vaccine relative to the risk of disease; and then we need to provide easy access. Some groups in society start with less trust in government and medicine, and this needs to be respected and worked with.
  - **b.** For pregnant women, consistency of advice and access across the range of healthcare professionals and settings they interact with can improve confidence in their decision-making to protect their babies.
  - **c.** Maintaining high levels of HPV vaccine uptake in young girls and boys will work to secure a future where cervical and other HPV driven cancers are very rare.
  - **d.** For older adults, differences in eligibility and repeat schedule can make it harder for people to be aware they can have a vaccine. They may also be uncertain as to when, how

- or where to access vaccines. Making this obvious and widely available will support older adults to access care in the community.
- **e.** Working with underserved communities experiencing specific vaccine concerns or practical difficulty in accessing vaccines to provide culturally acceptable, evidence-based support can improve the health of some of the otherwise most susceptible populations.
- 3. Concentric circles of expertise for managing infections within the healthcare system can support effective and timely intervention, including in emergencies. All clinicians need a baseline level of training and experience in infections. Increasingly, this includes training on providing basic advice to people when they travel. Specialists need to be trained in infections. We also need superspecialists to provide advice on and management of infections including those that are imported or tropical and rarer (such as fungal infections). However, specialists should retain generalist knowledge and capability to manage common complications and co-morbidities, especially as we plan for the future needs of an ageing population.
- 4. Antimicrobial resistance (AMR) is everybody's problem. Reducing infections reduces the need for antimicrobials. Reducing the unnecessary use of antibiotics and other antimicrobials, using older or narrow-spectrum antimicrobials for routine use and reserving more recent antimicrobials for more complex cases will help slow the spread of resistance in England. This must be mirrored in agricultural use. Developing a pipeline of antibiotics, antivirals, antifungals, antiparasitic drugs and insecticides has to be a global endeavour in which the UK has historically played a leadership role we must continue to keep this a significant priority. Detecting and mapping the spread of antimicrobial resistance globally helps our country and other countries to respond effectively to this threat.

#### Specific additional recommendations

- 1. Initial control measures for future epidemics and pandemics should be based on the primary route of transmission until medical countermeasures like drugs and vaccines are developed and made available. We need to maintain our capacity to meet threats from each of the 5 major routes of transmission (respiratory, sexual, oral, touch or vector-borne).
- **2.** Several major cancers caused by infections can be reduced to exceptionally low levels through vaccination, treatment and screening. We should ensure we achieve that by maintaining and improving high uptake, including countering disinformation about vaccines forcefully when necessary.
- **3.** The spread of resistant strains of fungi with the capacity to cause serious human diseases due to the agricultural use of novel fungicides is an issue that requires research and surveillance monitoring. Deployment of novel antifungals in agriculture should consider effects on human health, especially where drug development is happening in parallel so that both human and agricultural health are considered in the round.

- **4.** We are likely to see changes to vector and vector-borne disease distribution in the future, exacerbated by climate change. This is on a background of continued threat from new infectious diseases as they emerge, particularly from domestic and wild animals. Maintaining our preparedness for these includes having a strong and comprehensive surveillance system.
- 5. Sharing data openly nationally and internationally and integrating UK datasets to enable timely, meaningful and comprehensive surveillance and research for COVID-19 demonstrated it is possible to use data much more effectively than we often do. We should apply this approach to collaboration on data on infections outside of emergencies, including for areas of strength in the UK such as pathogen and human genomics and clinical and biobank data.
- **6.** Research on infections in the UK is an area of strength, however older adults and pregnant women are often underserved. Differences in physiology at these life stages mean the impact of infections differs in these groups, and the way we prevent and manage them should reflect this. Often, it is these groups that are at particular risk who are excluded from studies. A more inclusive and focused approach to key life stages within infectious disease research is possible and necessary as a next strategic step.
- 7. Infections are global. In order to protect both the UK population and populations more widely, particularly children and vulnerable people, it is necessary to continue supporting the global health architecture including by data sharing, research partnerships and codevelopment of diagnostics and treatments.

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Thomas Waite, Jolyon Medlock and Lea Berrang Ford

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#### **Appendix**

#### A1 Advisory committees: coordination, reform and accountability

Lewis Peake, Carolina Arevalo and Susan Hopkins

# 1 The future of preventing and treating infections in England

Christopher J M Whitty - Chief Medical Officer for England

#### Introduction

Over the last two centuries three major groups of diseases have dominated mortality in England and the wider UK: infectious diseases, cardiovascular disease and cancers. Science, public health, clinical medicine and economic development have all played a part in reducing the impacts of infections to a fraction of what they were 150 years ago, and substantially less than they were when the NHS was founded.

The ability of science to combat infections via multiple routes has been shown many times, whether through engineering (cholera, typhoid), treatment (tuberculosis, staphylococcus), vaccination (tetanus, smallpox, polio, diphtheria), vector interventions (malaria, typhus) or wider public health measures (rabies, Ebola). Infections are however always evolving in a way non-communicable diseases do not and we need to be able to respond, rapidly and at scale, to new or emerging threats. A treatment for heart disease which works now will still work in 20 years time, although other treatments will probably supersede it. In 20 years many infections will have evolved around our current countermeasures (prevention or treatment) rendering them ineffective. Meanwhile major new infections, some previously unknown in humans, will have arrived. Recent history with COVID-19 shows these can still cause hundreds of thousands of deaths in England and millions globally. Infectious diseases are therefore both our oldest and our most dynamic health threat.

Six things will drive the changes in the threat of infections over the next few decades: changing demography; new infections (mainly zoonoses); travel-associated spread of disease; evolving antimicrobial and other resistance; public uptake of effective countermeasures, especially vaccines; new science leading to new prevention, diagnosis and treatment options.

Some of these are entirely predictable, and we need to plan for them, especially demographic change. Others are predictable in concept but the timing and level of threat are unpredictable, of which new infections causing pandemics or major epidemics are the most important. The majority of these new infectious threats will be imported from other countries. We therefore need to maintain our capacity to respond to unpredictable infections and to imported disease. Some are trends which we can influence significantly by current policy and practice like antimicrobial resistance. Maintaining public support for some of the most important well-evidenced measures to prevent and cure disease, including vaccination, remains essential and we should never take it for granted. Whilst history suggests we can rely on science to help us get out of major infectious emergencies eventually we cannot assume it will always be quick. Not planning for or investing in an ability to respond to new, emerging or evolving infections because we hope science will turn something up in time is not sensible policy.

#### **Demography**

In the next two decades the fastest growing segment of the population of England is older people (over 80 years). Older adults are at substantially greater risk of many serious infections than younger adults or older children. Historically deaths and severe disease were common at both extremes of life. The remarkable strides made to reduce the risk of dangerous infectious diseases of childhood, especially vaccinations for major childhood diseases, mean that child death and major disability from infection, which still occur in some tragic cases, are now rare outside the neonatal period. Increasingly this means that the biggest effects of infections, and the overwhelming majority of infectious deaths, are in older people. The systematic approach we have had in science to address the major diseases in childhood has not yet been replicated in preventing and treating infections of older adults. This needs to change; both the fact that the population is ageing, and that older adults are now much more susceptible to serious infections, are certainties. We explore this more fully in the chapter on ageing, but globally the attention to infections of older people is nowhere near where it needs to be and currently the burden of infection in older people is set to rise.

#### New and emerging infections

Over the last 50 years we have had two major pandemics from entirely novel pathogens to humans (HIV and COVID-19), one pandemic from a reassorted influenza (the 2009 H1N1 pandemic) which was mercifully mild, and several major epidemics with novel pathogens, one originating in the UK (BSE leading to nvCJD), some in Asia (SARS, MERS) or infections which evolved or spread well outside their original heartlands (Ebola, Mpox, Zika, all originally from Africa). All caused cases in the UK. That we will have more pandemics from new diseases and novel epidemics is a certainty. The great majority of new diseases originate in animals or have an animal reservoir before jumping to, and spreading between, humans – for example HIV from monkeys, Ebola from bats, MERS in camels. Usually they will spread among humans where they emerge and then travel to the UK via humans, but as nvCJD (which emerged in the UK) demonstrated this is not always the case. Some come from domesticated animals, some from wild animals. The human-animal interface is large, varied and always changing.

All major pandemics and epidemics to date have come via one (or more) of 5 routes of transmission with an example of each: oral through food and water (cholera); respiratory (COVID-19); sexual (HIV); touch (Ebola); vector (Zika). Maintaining the capacity to respond to these intermittent, but potentially massive, threats via any of these five routes of transmission looks difficult and expensive between major epidemics, and this tends to lead to disinvestment. Then in the heat of an infectious emergency when society and the economy are badly affected we wring our hands. Maintaining an ability to respond to at least moderate-sized threats is and will always be prudent. This includes the ability to diagnose, isolate and treat early cases, and implement effective public health measures.

#### Travel-associated disease and international health

England is a trading, international nation, and one of the most heavily networked and multicultural societies in the world. Many diseases common in countries with which we have close links through trade, tourism, family ties and wider travel are rare in England and the other nations of the UK, or are almost never seen except in imported cases. Many of these diseases can be serious, have little or no chance of being transmitted in England (for example serious parasitic diseases), but present a major diagnostic and medical challenge to UK-trained doctors who rarely see them. Global patterns of diseases, and of antimicrobial resistance are constantly shifting and evolving. Travel will also be the route by which most major infections will enter the UK, as laid out in the last section. Historically the UK has been one of the leaders in global science used to combat these diseases internationally. For England and the wider UK, maintaining a specialist ability to diagnose, isolate and manage imported infections will remain important for the foreseeable future.

# Antimicrobial resistance, anti-vector resistance and evolving infections

Evolution does not only allow new infections to emerge, it also means that if we put selection pressure on an existing infection via a drug it will often evolve around that. Some do so rapidly, some do so very slowly, but many countermeasures become less effective over time and some become essentially useless rapidly. This is most widely seen with bacteria, and some bacteria (for example the bacteria causing gonorrhoea, and infections in ICUs) have evolved resistance to multiple antibiotic classes. Viral infections such as HIV and influenzas can also evolve resistance to antiviral drugs, parasitic diseases like malaria to antiparasitic drugs, and fungi to antifungals. Mosquitoes and other disease-carrying vectors can evolve insecticide resistance. This can be accelerated if the agent is also widely used in agriculture – for example antifungal and insecticide resistance may come from their use in arable farming and horticulture, and antibiotic resistance from animal use. Widespread use in human health is however the major driver for many of them, and overuse of antibiotics is a very serious global threat.

The speed at which we have developed new antibiotics and other anti-infective agents has often been slower than the speed at which resistance to existing drugs has emerged and spread. It is therefore essential we both maintain a research pipeline, and take steps to limit over-use, or we will end up less able to treat serious infections in the future than we have in the past, in stark contrast to most areas of medicine where each improvement builds on previous science and steady (if sometimes slow) progress is the norm. In infectious diseases it is possible to go backwards.

The position of vaccines is more complex because they stimulate the adaptive immune system, and whilst the infection may evolve, the immune system can also respond to that evolution. Some infections are however evolving and reassorting in such a major way that previously effective vaccines lose their ability to prevent or reduce the severity of disease – influenza and COVID-19 are both examples of this – and need to be updated, in the case of influenza every season. Other infections have to date been unable to evolve around the immune response a

vaccine induces – measles and smallpox are examples of this. For those infections which do rapidly evolve around vaccines however we will need to maintain our ability to adapt our countermeasures.

Because of this evolution we will never reach a steady state with even our existing and known human infections, and maintaining a capacity to slow the emergence of resistance and the science to develop new countermeasures to infections we were once able to prevent or treat will remain essential.

## Public uptake of effective countermeasures such as vaccines

In England uptake of vaccines and other medical countermeasures to infection is high; over 93% of babies are for example currently brought by their parents to have the first 6-in-1 vaccine against some of the most dangerous diseases acquired in childhood (diphtheria, tetanus, pertussis (whooping cough), polio, Haemophilus influenzae type b (Hib), and Hepatitis B). We are seeing rapid declines in cervical cancer in young women because of high uptake by girls, and more recently boys, of the HPV vaccine, and childhood meningitis is substantially lower than it was 20 years ago because of vaccination. Pasteurisation of milk, safe water and good animal husbandry all contribute to the general protection against serious infectious diseases.

We cannot however at any point take for granted the trust the public in England and the wider UK rightly have in these extremely important interventions. There has been some waning of uptake even of well-established childhood vaccines, as well as important vaccines pregnant women take to protect their babies. Some of this (often the majority) is due to practical difficulties in accessing vaccines, but there is a movement, often originating outside the UK, to generate distrust of science-based protection against infections in general, and vaccines in particular by way of disinformation and misinformation.

If we as a society lose confidence in the highly effective measures which are, invisibly but effectively, protecting children and adults against infections, we will all be at greater risk. A vaccine, for example, not only protects a child but often all the other children around them. Four things in particular need to be communicated clearly and in a balanced and transparent way, for vaccines in particular: the danger from the infections being prevented; the efficacy of the vaccine; the side effects of the vaccine relative to the risk of disease; and then we need to provide easy access. Some groups in society start with a greater distrust in government and medicine, and this needs to be respected and worked with.

If we start to lose these protections many old infectious enemies which are currently at very low levels will come back. The probability of a collapse in confidence is low, but a gradual erosion of the uptake of these protections is a real risk if we do not respond to it. Everybody loses if we do not maintain this confidence.

#### **Future science**

Predicting the future direction of science is never easy as many scientific trends that look revolutionary do not reach their assumed potential, whilst other fields move forward extremely rapidly and unexpectedly. It is certain however that new scientific developments in diagnosis, prevention and treatment will change the risks of many of the infections we currently face. One of the themes of the sections above and the chapters that follow is that in contrast to non-communicable diseases combatting infections needs constant reinvention of many of our countermeasures, or development of novel ones, as new threats emerge and old threats evolve.

At the same time we have been remarkably successful over two centuries in using science to combat major infections, and progress continues against many diseases. The last two decades have shown the continuing power of science to tackle both old and new threats. The new-to-human pandemic with COVID-19 was de-risked by a combination of old science (public health, steroids and other existing drugs) adapted to the new threat, and novel measures such as mass use of rapid diagnostic tests and RNA and virus-vectored vaccines. Meanwhile several new interventions have significantly reduced the risk of existing diseases, including vaccines for RSV (an infection mainly affecting the very young and the old), and HPV (a cancer-causing virus of young adults). New drugs for Hepatitis C, sleeping sickness and other serious infections mean we are able to treat diseases we previously could not.

Of all the future trends laid out in this chapter scientific progress against infections is the least predictable, and the most exciting.

