

# Permitting Decisions- Environment Agency Initiated Variation

We have issued an Environment Agency initiated variation for CK Beckett Oil Processing operated by CK Beckett following a review of the permit in accordance with Environmental Permitting (England and Wales) Regulations 2016, regulation 34(1).

The variation number is EPR/XP3536UB/V003

#### **Permit Review**

This Environment Agency has a duty, under the Environmental Permitting (England and Wales) Regulations 2016 (EPR), regulation 34(1), to periodically review permits. Article 21(3) of the Industrial Emissions Directive (IED) also requires the Environment Agency to review conditions in permits to ensure that they deliver compliance with relevant standards, within four years of the publication of updated decisions on Best Available Techniques (BAT) Conclusions.

We have reviewed the permit for this regulated facility and varied the permit to make a number of changes to reflect relevant standards and best practice. These changes principally relate to the implementation of our technical guidance <a href="https://www.gov.uk/guidance/chemical-waste-appropriate-measures-for-permitted-facilities">https://www.gov.uk/guidance/chemical-waste-appropriate-measures-for-permitted-facilities</a> and the relevant requirements of the <a href="BAT Conclusions for Waste Treatment">BAT Conclusions for Waste Treatment</a> which have been incorporated into our guidance.

In this decision document, we set out the reasoning for the variation notice that we have issued.

It explains how we have reviewed and considered the techniques used by the operator in the operation and control of the plant and activities of the installation (operating techniques) against our technical guidance.

As well as considering the review of the operating techniques used by the Operator for the operation of the plant and activities of the installation, the consolidated variation notice takes into account and brings together in a single document all previous variations that relate to the original permit issue. Where this has not already been done, it also modernises the entire permit to reflect the conditions contained in our current generic permit template.

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#### Change of operator name

The named operator has been amended in the permit from 'Malcom Christopher Beckett and Kevin Richard Beckett 'to 'Malcom Christopher Beckett ', following the passing of Kevin Richard Beckett.

# Purpose of this document

This decision document provides a record of the decision making process. It:

- explains how the Environment Agency initiated variation has been determined;
- summarises the decision making process in the <u>decision considerations</u> section to show how the main relevant factors have been taken into account;
- highlights key issues in the determination.

Read the permitting decisions in conjunction with the environmental permit and the variation notice.

# Key issues of the decision

## Review of permitted activities

Within the scope of the permit review, we have reviewed the activities present on the permit in accordance with RGN 2 'Understanding the meaning of regulated facility' and Appendix 1 of RGN 2 'Interpretation of Schedule 1' and the Waste Framework Directive. We have retained the physico-chemical treatment activity Section 5.3 Part A(1)(a)(ii) of the Environmental Permitting Regulations 2016 on the permit as the operator confirmed that whilst they are no longer using a centrifuge, they carry out gravity filtration.

The operator has confirmed that gravity filtration takes place in tank T8 for the purpose of recovering oils. We have limited the activity to a maximum throughput of 20 tonnes per day. The operator has indicated that treatment tank T8 has a total capacity of 20,000 litres. The pot filters currently in use are capable of processing 1,000 litres per hour. The operator has confirmed the maximum hours of operation to be 20 in a 24 hour period. Therefore, the maximum treatment capacity is 20,000 litres or 20 tonnes, per day.

We confirmed with the operator that there is no blending or mixing taking place on site.

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#### Storage and disposal of PCBs

Oils containing PCBs are stored separately from non-PCB containing oil. The operator is required to dispose of oils containing PCBs. Disposal must be carried out in a manner that ensures the destruction of the PCB content, such as through incineration.

#### Point source emissions to air

Emissions to air may arise from the site as a result of storage and treatment of waste oils containing volatile organic compounds. The site contains 10 storage tanks and a treatment tank which are vented to atmosphere through silica breather vents. Treatments that may release emissions to air include physico-chemical treatment of waste with calorific value undertaken in tank T8 by gravity filtration which is a section 5.3 Part A(1)(a)(ii) activity in the Environmental Permitting Regulations 2016 to which the Waste Treatment BAT Conclusions apply. The BAT-associated emissions level for channelled emissions of TVOC (total volatile organic compounds) to air from physico-chemical treatment of waste is listed in Table 6.9 of the Waste Treatment BAT Conclusions. Monitoring requirements are listed in BAT 8.

The operator did not submit an up-to-date emissions inventory for the point source emissions to air in their Regulation 61 response in accordance with measure 7.1.1 of the chemical waste: appropriate measures for your permitted facility, so we have added improvement condition IC2a in Table S1.2 of the permit.

The operator did not provide an up-to-date H1 assessment as part of their response to our Regulation 61 notice. We have added improvement condition IC2c in the permit to ensure the operator complies with chemical waste: appropriate measures for your permitted facility condition 6.1.3 'You must assess the fate and impact of the substances emitted to air, following the Environment Agency's <u>risk assessment guidance</u>'.

We have included emission point A8 in the permit for emissions from tank T8, which is used for filtering waste oils for recovery. Additionally, emission points A1 to A7 and A9 to A11 have been included for the storage tanks T1 to T7 and T9 to T11, respectively.

#### <u>Abatement</u>

All treatment and storage tanks at the installation are currently unabated. We consider that the requirement of BAT conclusion 14d – 'collecting and directing emissions to an appropriate abatement system', and appropriate measures 4.43 and 6.1.1 from the Chemical Waste: Appropriate Measures for Permitted Facilities guidance, are applicable to cold treatment and storage tanks containing

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oils due to the potential for emissions of volatile organic compounds (VOCs) and odour.

The operator stated on 15/05/2025 in response to our information request that silica gel breathers are used on treatment and storage tanks to reduce VOC emissions. However, this approach is not considered Best Available Techniques (BAT) for controlling Total Volatile Organic Compounds (TVOCs). Silica gel breathers are primarily designed for moisture control rather than effective VOC abatement.

To address this, we have included improvement conditions IC1a and IC1b in the permit. These conditions require the operator to submit, and subsequently implement, a plan for the installation, maintenance and operation of suitable abatement system(s) for treatment/storage tanks in accordance with sections 4 and 6 of chemical waste: appropriate measures for your permitted facilities.

#### **Emission limits and monitoring**

Waste treatment activities including 'physico-chemical treatment of waste with calorific value' are required to comply with the BAT Conclusions for waste treatment. The BAT Conclusions were published in 2018. The expected date of BAT AEL compliance for existing sites has now passed (4 years after issue publication of BAT Conclusions).

On this basis the Environment Agency is required to insert the BAT AELs outlined in the BAT Conclusions into a permit where it is determined they are appropriate and the BAT AELs will apply on issue of a permit as the timescale for existing site compliance has passed.

We have therefore inserted the BAT-AEL of 30 mg/Nm<sup>3</sup> for TVOC (total volatile organic compounds) in Table S3.1 of the permit. This limit is subject to the accompanying notes under Table S3.1. Compliance with both the BAT-AELs and condition 3.5.1 will be assessed by the Environment Agency.

The operator has not provided any monitoring data or evidence to demonstrate compliance with the BAT-AELs' for emissions to air from their facility. Due to the challenges of monitoring intermittent emissions for oil storage and cold treatment via gravity filtration tank vents, we have provided the opportunity though the inclusion of improvement condition IC2b in the varied permit, for the operator to establish whether the existing emission point A8 can be monitored to the required standard.

Monitoring of speciated VOCs has been included in the permit to ensure compliance with Waste Treatment BAT Conclusion 3. Inclusion of speciated VOC monitoring ensures that emissions of compounds with carcinogenic, mutagenic or reprotoxic (CMR) properties can be detected and managed appropriately.

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#### **Environment Agency led variation – permit review**

We have carried out an Environment Agency initiated variation to the permit following a permit review as required by legislation to ensure that permit conditions deliver compliance with relevant legislative requirements and appropriate standards to protect the environment and human health.

The Industrial Emissions Directive (IED) came into force on 7 January 2014 with the requirement to implement all relevant Best Available Techniques (BAT) Conclusions as described in the Commission Implementing Decision. Article 21(3) of the IED requires the Environment Agency to review conditions in permits that it has issued and to ensure that the permit delivers compliance with relevant standards, within four years of the publication of updated decisions on Best Available Techniques (BAT) Conclusions.

The BAT Conclusions for Waste Treatment (the BREF) was published on 17 August 2018 following a European Union wide review of BAT, implementing decision (EU) 2018/1147 of 10 August 2018. Relevant existing facilities were expected to be in compliance with the BAT Conclusions within 4 years (i.e. by August 2022).

On 18 November 2020, Chemical Waste: appropriate measures for permitted facilities guidance was published on gov.uk. This technical guidance explains the standards that are relevant to regulated facilities with an environmental permit to treat or transfer chemical waste, providing relevant standards (appropriate measures) for those sites and incorporating the relevant requirements of the BAT Conclusions.

We issued a notice under regulation 61(1) of the Environmental Permitting (England and Wales) Regulations 2016 (a Regulation 61 Notice) on 15/11/2021 requiring the operator to provide information to confirm that the operation of their facility currently meets, or how it will subsequently meet, the standards (appropriate measures) described in our technical guidance.

The notice required that where the revised standards are not currently met, the operator should provide information that:

- Describes the techniques that will be implemented to ensure operations meet the relevant standards and by when, or
- Explains why they are not applicable to the facility in question, or
- Justifies why an alternative technique is appropriate and will achieve an equivalent level of environmental protection to the standards described in our guidance
- Confirms if they intend to cease operating any activity which would be in breach of the relevant new BAT Conclusion (BATC) after the compliance date, and the date by which they intend to cease operation;
- Confirms where there is a BAT-Associated Emission Level (BAT-AEL) specified in the BAT conclusion, with which they will not comply with by

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the compliance date and they wish to continue operating, they should request a derogation.

The standards described in our technical guidance are split into 7 chapters:

- General management appropriate measures
- Waste pre-acceptance, acceptance and tracking appropriate measures
- Waste storage, segregation and handling appropriate measures
- Waste treatment appropriate measures
- Emissions control appropriate measures
- Emissions monitoring and limits appropriate measures
- Process efficiency appropriate measures

We have set emission limit values (ELVs) and monitoring requirements for relevant substances in line with our technical guidance and the BAT Conclusions for Waste Treatment, unless a tighter, i.e. more stringent, limit was previously imposed and these limits have been carried forward.

The Regulation 61 notice required the operator to confirm whether they could comply the standards described in each of these chapters. Table 1 below provides a summary of the response received and our assessment of it. The overall status of compliance with the standards (appropriate measures) is indicated in the table as:

NA - Not Applicable

CC – Currently Compliant

FC – Compliant in the future (through improvement conditions set in permit)

NC – Not Compliant

In accordance with Article 22(2) of the Industrial Emissions Directive, the Regulation 61 notice asked the operator to provide a soil and groundwater risk assessment, along with a baseline report or summary report confirming the current state of soil and groundwater contamination, where listed activities are undertaken that involve the use, production of release of relevant hazardous substances.

The Regulation 61 notice also asked the operator to confirm whether they operate a medium combustion plant or specified generator (as per Schedule 25A or 25B of EPR 2016) and whether they had considered how their operations could be affected by climate changes (e.g. through a climate change adaptation plan).

Our assessment of the responses received from the operator regarding soil and groundwater risk assessment, medium combustion plant and specified generators, and consideration of climate change are also summarised in Table 1.

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#### **Regulation 61 Response**

The Regulation 61 notice response from the Operator was received on 28/02/2022.

We considered that the response did not contain sufficient information for us to commence determination of the permit review. We therefore issued a further information request to the operator. Suitable further information was provided by the operator on 19/11/2024.

Although we were able to consider the Regulation 61 notice response generally satisfactory at receipt, we needed more information in order to complete our permit review assessment. We requested this by email and the operator provided further information outlined below on 11/03/2024, 10/04/2025, 22/04/2025, 15/05/2025 and 09/06/2025. We made a copy of this information available on our public register.

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Table 1 – Summary of our assessment of the operator's Reg 61 response

Appropriate measures	Compliance status	Assessment of the installation's compliance with relevant standards (appropriate measures) and any alternative techniques proposed by the operator
General management appropriate measures	CC	The operator confirmed that they currently meet the requirements of all appropriate measures in this section. Compliance with the appropriate measures in this section of the guidance has been incorporated into the varied permit through the updated operating techniques listed in Table S1.2.  The operator confirmed in a response to a request for information dated 19/11/2024 that they have an environmental management system which is accredited to ISO14001 and ISO9001.  The operator has a fire prevention plan in place that we have not assessed as part of this review. We have not required any other additional management plans to be submitted as part of this review.
Waste pre-acceptance, acceptance and tracking appropriate measures	CC	The operator stated in their Regulation 61 response that they did not meet the requirements of the appropriate measures in this section.  The operator confirmed in a response to a request for information dated 19/11/2024 that they now meet the requirements of all appropriate measures in this section through the implementation of an environmental management system which is accredited to ISO14001 and ISO9001.  Compliance with the appropriate measures in this section of the guidance has been incorporated into the varied permit through the updated operating techniques listed in Table S1.2.
Waste storage, segregation and handling appropriate measures	FC	The operator confirmed that they currently meet the requirements of all appropriate measures in this section.  However, we do not agree that the operator complies with measure 4.43. You should vent bulk storage tanks and silos through suitable abatement. Therefore, we have included improvement conditions IC1a and 1C1b in Table S1.2 in the permit that requires the operator to consider suitable abatement for storage tanks (see key issues section above).
Waste treatment appropriate measures	СС	The operator stated in their Regulation 61 response that no waste treatment is carried out under this permit. However, the operator carries out gravity filtration (see key issues section above) which we

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		consider to constitute waste treatment.
		The operator confirmed in a response to a request for information dated 10/04/2025 that they meet the requirements of all appropriate measures in this section.
Emissions control appropriate measures	FC	The operator stated that their facility is compliant with the appropriate measures in this section.
		We do not agree that they are compliant with all of the measures in this section.
		In their Regulation 61 response, the operator stated that their process does not involve any heating, cooling, or processing activities, and therefore emissions to air are minimal. However, the operator is treating waste by gravity filtration and storing wastes in vented tanks that have the potential to emit VOCs/odour.
		The operator stated that silica gel breathers are used on treatment and storage tanks to reduce VOC emissions; however, this method is not considered Best Available Techniques (BAT) for controlling Total VOCs (see key issues section above).
		We have reviewed the operation of the site against the appropriate measures and conclude that the site is not compliant with the following measures: 6.1.1, 6.1.4, 6.1.6 and 6.2.14 (see key issues section above).
		We have therefore included improvement conditions IC1a and 1C1b in Table S1.2 in the permit that requires the operator to consider suitable abatement for treatment and storage tanks.
Emissions monitoring and limits appropriate measures	FC	The operator currently does not comply with all the emissions monitoring and limits appropriate measures given in the guidance.
		We have set improvement conditions summarised below to ensure future compliance with these measures:
		<ul> <li>IC2a - submit an up-to-date emissions inventory for the point source emissions to air</li> <li>IC2b - demonstrate the feasibility of monitoring emissions to air from process treatment tank T8, which carries out gravity filtration.</li> <li>IC2c - submit a H1 risk assessment for emissions to air.</li> </ul>

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	See key issues section above for further details.		
Process efficiency appropriate measures	The operator stated in their Regulation 61 response that following an 14001 audit a full environmental waste management plan will be made available which will outline additional plans and procedures including waste treatment plan, environmental aims and objectives and consistent reviews for the best disposal methods. As this information has not been received, we have included an improvement condition IC3 to review and update their process efficiency procedures to ensure that they meet the requirements of the Environment Agency's guidance Chemical waste: appropriate measures for permitted facilities referred to in Table S1.2.		
Reg 61 requirement	Assessment of response received		
Soil and groundwater risk assessment	The operator has not included a site condition report in their submission. This was not required as part of the application as it was out of the scope of the permit review. The operator is required to submit 5 and 10 yearly monitoring of groundwater and soil contamination as per the conditions in the permit. The operator has stated the current premise is concrete and no soil or underground tests have been carried out.		
Medium combustion plant and specified generators	N/A		
Climate change	Submission of climate change risk assessment is no longer application requirement. It now forms a part of the operator's EMS and will be reviewed within compliance assessment.		
Summary of other changes made	o the permit as a result of our assessment of the Reg 61 response		
Change	Reason for change		
Changes to the Activity Table, S1.1 within Schedule 1 of the Permit	The following Directly Associated Activities (DAA's) have been removed from Table S1.1 in the varied permit as the operator has confirmed they are no longer required:  • Storage of wastes generated on site.  • Operation of systems for supply of utilities and services such as electricity		

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The blending process has been removed from AR3 'raw material handling and storage' as the operator explained they do not mix or blend waste on site. The operator stores new filters which are raw materials. Used filters are transferred off site as waste.

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### **Decision Considerations**

#### **Confidential information**

A claim for commercial or industrial confidentiality has not been made.

The decision was taken in accordance with our guidance on confidentiality.

## Identifying confidential information

We have not identified information provided as part of the Regulation 61 notice response that we consider to be confidential.

The decision was taken in accordance with our guidance on confidentiality.

## The regulated facility

We considered the extent and nature of the facility at the site in accordance with RGN2 'Understanding the meaning of regulated facility', Appendix 2 of RGN2 'Defining the scope of the installation', Appendix 1 of RGN 2 'Interpretation of Schedule 1'.

#### The site

The operator has provided a plan which we consider to be satisfactory.

These show the extent of the site of the facility including the discharge points

The plans show the location of the part of the installation to which this permit applies on that site.

The plan is included in the permit.

## Operating techniques

We have reviewed the techniques used by the operator and compared these with the relevant guidance notes and we consider them to represent appropriate techniques for the facility.

The operating techniques that the applicant must use are specified in S1.2 in the environmental permit.

## Changes to the permit conditions

We have varied the permit as stated in the variation notice.

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## Improvement programme

We have included an improvement programme to ensure continued compliance with the appropriate technical guidance for this facility. Our decision is summarised in Table 1 – Summary of our assessment of the operator's Reg 61 response.

## Changes to EWC codes

Under the scope of the permit review, we asked the operator to review their permitted list of waste codes and queried waste codes that we deem potentially unsuitable for the permitted activities. We asked the operator to provide separate lists of wastes for each treatment and storage activity as part of a request for information dated 30/09/2024. With the operator's agreement we have removed the following EWC codes from the activities on the permit:

- 13 01 01\* hydraulic oils containing PCBs
- 13 01 04\* chlorinated emulsions
- 13 01 09\* mineral-based chlorinated hydraulic oils
- 13 07 02\* Petrol
- 13 08 02\* other emulsions
- 13 08 99\* wastes not otherwise specified
- 16 07 08\* wastes containing oil

We have revised the classification of EWC codes 13 01 05, 13 01 09, 13 03 01, 13 03 08, and 13 03 10, which were previously incorrectly identified as non-hazardous, to reflect their correct status as hazardous in accordance with WM3 guidance.

We have reviewed the lists of wastes supplied by the operator and separated them into the appropriate activities on the permit. With the operator's agreement we have amended the following EWC codes from the treatment activities on the permit to storage and transfer only:

- 13 02 04\* mineral-based chlorinated engine, gear and lubricating oils
- 13 03 01\* insulating or heat transmission oils containing PCBs

#### **Emission limits**

Emission Limit Values (ELV's) and equivalent parameters or technical measures, based on Best Available Techniques – Associated Emission Levels (BAT-AELS) for Waste Treatment, have been added for the following substances:

• Total Volatile Organic Compounds (TVOCs) - 30 mg/m<sup>3</sup>

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In addition, for rainfall runoff from non-process areas associated with waste storage and treatment such as roofs and car parks, descriptive limits have been applied concerning visible oil and grease for emission point W1, to control potential surface water contamination.

## **Monitoring**

We have decided that monitoring should be added for the following parameters, using the methods detailed and to the frequencies specified:

- Total Volatile Organic Compounds (TVOCs)
- Speciated Volatile Organic Compounds

These monitoring requirements have been included in order to comply with the Best Available Techniques for Waste Treatment.

## Reporting

We have added reporting in the permit for the parameters stated in Tables S4.1 and S4.3.

We made these decisions in accordance with Best Available Techniques for Waste Treatment.

## **Growth Duty**

We have considered our duty to have regard to the desirability of promoting economic growth set out in section 108(1) of the Deregulation Act 2015 and the guidance issued under section 100 of that Act in deciding whether to grant the variation of this permit.

Paragraph 1.3 of the guidance says:

"The primary role of regulators, in delivering regulation, is to achieve the regulatory outcomes for which they are responsible. For a number of regulators, these regulatory outcomes include an explicit reference to development or growth. The growth duty establishes economic growth as a factor that all specified regulators should have regard to, alongside the delivery of the protections set out in the relevant legislation."

We have addressed the legislative requirements and environmental standards to be set for this operation in the body of the decision document above. The guidance is clear at paragraph 1.5 that the growth duty does not legitimise non-compliance and its purpose is not to achieve or pursue economic growth at the expense of necessary protections.

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We consider the requirements and standards we have set in this permit are reasonable and necessary to avoid a risk of an unacceptable level of pollution. This also promotes growth amongst legitimate operators because the standards applied to the operator are consistent across businesses in this sector and have been set to achieve the required legislative standards.

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