

FIRST-TIER TRIBUNAL PROPERTY CHAMBER (RESIDENTIAL PROPERTY)

Case Reference : HAV/24UJ/LDC/2025/0628

Property: Flat 1-12 Sea Pines, Victoria Road, Milford,

Hampshire, SO₄₁ oNQ

Applicant : Milcliff Court Limited

Representative : Arquero Management Limited

Respondent : The Leaseholders

Representative : N/A

Type of Application : To dispense with the requirement to

consult lessees about major works section 20ZA of the Landlord and Tenant Act 1985

Tribunal : Tribunal Judge Mohabir

Date of Decision : 17 July 2025

DECISION

- 1. The Applicant seeks an order pursuant to s.20ZA of the Landlord and Tenant Act 1985 ("the Act") for *retrospective* dispensation with the consultation requirements in respect of roof works at the property known as Flat 1-12 Sea Pines, Victoria Road, Milford, Hampshire, SO41 oNQ ("the property"), which is comprised of 30 purpose built flats in three separate blocks. These are referred to as Sea Pines, Osbororne Court and Totland Court.
- 2. The Applicant is the "tenant owned" freehold company of the property. The Respondents are the long leaseholders, with each of them being a member of the Applicant company.
- 3. The Applicant is responsible for the external common works to the estate, but each block is responsible for their common block repairs. The body who is responsible for the external facade for the Sea Pines block is Sea Pines Residents Association. The Sea Pines block of flats contains 12 flats, in two cores, being Flats 1-6 and Flats 7-12. Under the terms of the leases, each leaseholder has an equal liability for service charges to the common estate and an equal liability for the common maintenance.
- It is the Applicant's case that the Resident's Association had undertaken statutory consultation under section 20 of the Act regarding fabric repairs to install cladding and undertake various façade repairs, amounting to approximately £58,000. These works were funded by an additional service charge contribution of £4,840 from each leaseholder. During the works, it was found that additional repointing was required due to the complexity of the joints plus, once opened up, lintels needed remedial work ("the additional work"). To facilitate this work, there was an additional cost for the scaffolding over hire plus the additional work increased the Building Surveyors fee, which was based on a percentage of the overall contract. These works needed to be completed to allow the cladding to be installed and it was more cost effective for the works to continue than incur further scaffolding charges if further section 20 consultation was carried out in relation to the additional costs. Dispensation is sought on this basis. Overall, these works created an overspend of £9,526.
- 5. During the works, the Residents Association kept all leaseholders up to date with the progress of the project and the issues that were encountered. All leaseholders were advised there was an additional levy required to cover the overspend on the project.
- 6. The application to the Tribunal was received on 12 March 2025. On 22 May 2025, the Tribunal issued Directions requiring the Applicant to serve the Respondents with a copy of the application, which apparently was done on 23 May 2025. The Respondents were directed to respond to the application stating whether they objected to it in any way.
- 7. None of the Respondents have objected to the application.

Relevant Law

8. This is set out in the Appendix annexed hereto.

Decision

- 9. As directed, the Tribunal's determination "on the papers" took place on 17 July 2025 and was based solely on the documentary evidence filed by the Applicant. As stated earlier, no objections had been received from any of the Respondents, nor had they filed any evidence.
- 10. The relevant test to the applied in an application such as this has been set out in the Supreme Court decision in *Daejan Investments Ltd v Benson & Ors* [2013] UKSC 14 where it was held that the purpose of the consultation requirements imposed by section 20 of the Act was to ensure that tenants were protected from paying for inappropriate works or paying more than was appropriate. In other words, a tenant should suffer no prejudice in this way.
- 11. The issue before the Tribunal was whether dispensation should be granted in relation to the requirement to carry out statutory consultation with the leaseholders regarding the overall external works. The Tribunal is not concerned about the actual cost that has been incurred.
- 12. The Tribunal granted the application for the following main reasons:
 - (a) The Tribunal was satisfied that the Respondents had been served with the application and the evidence in support and there has been no objection from any of them. The Tribunal attached significant weight to this.
 - (b) The Tribunal was satisfied that the additional external repointing and remedial works required to the lintels could not have been identified until the scaffolding for the work had been erected. In addition, the Tribunal was satisfied that the completion of the additional work was a necessary precondition to the installation of the cladding, in respect of which section 20 consultation had been carried out and that at all material times the leaseholders had been kept informed of the scope of the additional work and the need for it.
 - (c) The Tribunal was also satisfied that if the Applicant had carried out further consultation in relation to the additional work, it would have resulted in additional cost to the leaseholders thereby causing further financial prejudice.
 - (d) Importantly, the real prejudice to the Respondents would be in the cost of the additional work and they have the statutory protection of section 19 of the Act, which preserves their right to challenge the actual costs incurred by making a separate service charge application under section 27A of the Act.

- 13. The Tribunal, therefore, concluded that the Respondents were not being prejudiced by the Applicant's failure to consult, and the application was granted as sought.
- 14. It should be noted that in granting this part of the application, the Tribunal makes no finding that the scope and cost of the repairs are reasonable.

Name: Tribunal Judge Mohabir Date: 17 July 2025

Rights of appeal

By rule 36(2) of the Tribunal Procedure (First-tier Tribunal) (Property Chamber) Rules 2013, the tribunal is required to notify the parties about any right of appeal they may have.

If a party wishes to appeal this decision to the Upper Tribunal (Lands Chamber), then a written application for permission must be made to the First-tier Tribunal at the regional office which has been dealing with the case.

The application for permission to appeal must arrive at the regional office within 28 days after the tribunal sends written reasons for the decision to the person making the application.

If the application is not made within the 28-day time limit, such application must include a request for an extension of time and the reason for not complying with the 28-day time limit; the tribunal will then look at such reason(s) and decide whether to allow the application for permission to appeal to proceed, despite not being within the time limit.

The application for permission to appeal must identify the decision of the tribunal to which it relates (i.e. give the date, the property and the case number), state the grounds of appeal and state the result the party making the application is seeking.

If the tribunal refuses to grant permission to appeal, a further application for permission may be made to the Upper Tribunal (Lands Chamber).

Appendix of relevant legislation

Landlord and Tenant Act 1985 (as amended)

Section 20

- (1) Where this section applies to any qualifying works or qualifying long term agreement, the relevant contributions of tenants are limited in accordance with subsection (6) or (7) (or both) unless the consultation requirements have been either—
 - (a) complied with in relation to the works or agreement, or
 - (b) dispensed with in relation to the works or agreement by (or on appeal from) the appropriate tribunal .
- (2) In this section "relevant contribution", in relation to a tenant and any works or agreement, is the amount, which he may be required under the terms of his lease to contribute (by the payment of service charges) to relevant costs incurred on carrying out the works or under the agreement.
- (3) This section applies to qualifying works if relevant costs incurred on carrying out the works exceed an appropriate amount.
- (4) The Secretary of State may by regulations provide that this section applies to a qualifying long term agreement—
 - (a) if relevant costs incurred under the agreement exceed an appropriate amount, or
 - (b) if relevant costs incurred under the agreement during a period prescribed by the regulations exceed an appropriate amount.
- (5) An appropriate amount is an amount set by regulations made by the Secretary of State; and the regulations may make provision for either or both of the following to be an appropriate amount—
 - (a) an amount prescribed by, or determined in accordance with, the regulations, and
 - (b) an amount which results in the relevant contribution of any one or more tenants being an amount prescribed by, or determined in accordance with, the regulations.
- (6) Where an appropriate amount is set by virtue of paragraph (a) of subsection (5), the amount of the relevant costs incurred on carrying out the works or under the agreement which may be taken into account in determining the relevant contributions of tenants is limited to the appropriate amount.
- (7) Where an appropriate amount is set by virtue of paragraph (b) of that subsection, the amount of the relevant contribution of the tenant, or each of the tenants, whose relevant contribution would otherwise exceed the amount prescribed by, or determined in

accordance with, the regulations is limited to the amount so prescribed or determined.

Section 20ZA

(1) Where an application is made to a leasehold valuation tribunal for a determination to dispense with all or any of the consultation requirements in relation to any qualifying works or qualifying long-term agreement, the tribunal may make the determination if satisfied that it is reasonable to dispense with the requirements.