

Permitting Decisions - Bespoke Permit

We have decided to grant the permit for **The Junctions** operated by

Mr Robert Towers, Mr Ben Towers and Ms Jane Towers

The permit number is EPR/EP3020LJ

We consider in reaching that decision we have taken into account all relevant considerations and legal requirements and that the permit will ensure that the appropriate level of environmental protection is provided.

This is a new green field site Intensive Farming installation for 300,000 broiler places in five poultry houses. The installation includes a single biomass boiler which is a Medium Combustion Plant that will operate using both virgin wood and Grade A wood fuel.

Purpose of this document

This decision document provides a record of the decision-making process. It

- highlights key issues in the determination
- summarises the decision making process in the <u>decision considerations</u> section to show how the main relevant factors have been taken into account
- explains why we have also made an Environment Agency initiated variation
- summarises the engagement carried out because this is a site of high public interest
- shows how we have considered the consultation responses

Unless the decision document specifies otherwise, we have accepted the applicant's proposals.

Read the permitting decisions in conjunction with the environmental permit. The introductory note summarises what the permit covers.

Intensive Rearing of Poultry or Pigs BAT Conclusions document

<u>The Best Available Techniques (BAT) Reference document (BREF) for the</u> <u>Intensive Rearing of Poultry or Pigs (IRPP)</u> was published on 21st February 2017. There is now a separate BAT Conclusions document which sets out the standards that permitted farms will have to meet.

Now the BAT Conclusions are published, all new installation farming permits issued after 21st February 2017 must be compliant in full from the first day of operation.

There are some additional requirements for permit holders. The BAT Conclusions include BAT-Associated Emission Levels (BAT AELs) for ammonia emissions, which will apply to the majority of permits, as well as BAT AELs for nitrogen and phosphorus excretion.

For some types of rearing practices, stricter standards apply to farms and housing permitted after the BAT Conclusions were published.

BAT Conclusions review

There are 34 BAT Conclusion measures in total within the BAT Conclusion document dated 21st February 2017.

We sent out a not duly made request for information requiring the Applicant to confirm that the new installation complies in full with all the BAT Conclusions measures.

The Applicant has confirmed their compliance with all BAT conditions for the new installation in their BAT document dated 27/12/24 which has been referenced in Table S1.2 - Operating Techniques, of the permit.

The following is a more specific review of the measures the Applicant has applied to ensure compliance with the above key BAT measures:

BAT 3 Nutritional management - Nitrogen excretion

The Applicant has confirmed it will demonstrate that the installation can achieve levels of nitrogen excretion below the required BAT AEL of **0.6** kg N/animal place/year and will use BAT 3a technique reducing the crude protein content.

BAT 4 Nutritional management - Phosphorus excretion

The Applicant has confirmed it will demonstrate that the installation can achieve levels of phosphorus excretion below the required BAT AEL of **0.25** kg P_2O_5 /animal place/year and will use BAT 4a technique reducing the crude protein content.

BAT 24 Monitoring of emissions and process parameters - Total nitrogen and phosphorus excretion

Table S3.3 of the permit concerning process monitoring requires the Operator to undertake relevant monitoring that complies with these BAT Conclusions.

This will be verified by means of manure analysis and reported annually.

BAT 25 Monitoring of emissions and process parameters – Ammonia emissions

Table S3.3 of the permit concerning process monitoring requires the Operator to undertake relevant monitoring that complies with these BAT Conclusions.

The Applicant has confirmed they will report the ammonia emissions to the Environment Agency annually by utilising estimation by using emission factors.

BAT 26 Monitoring of emissions and process parameters - Odour emissions

Not applicable as no receptors within 400 metres of the installation boundary

BAT 27 Monitoring of emissions and process parameters - Dust emissions

Table S3.3 of the permit concerning process monitoring requires the Operator to undertake relevant monitoring that complies with these BAT Conclusions.

The Applicant has confirmed they will report the dust emissions to the Environment Agency annually by utilising estimation by using emission factors.

BAT 32 Ammonia emissions from poultry houses - Broilers

The BAT AEL to be complied with is 0.08 kg NH₃/animal place/year. The Applicant will meet this as the emission factor for broilers is 0.024 kg NH₃/animal place/year.

The installation does not include an air abatement treatment facility; hence the standard emission factor complies with the BAT AEL.

Industrial Emissions Directive (IED)

This permit implements the requirements of the European Union Directive on Industrial Emissions.

Groundwater and soil monitoring

As a result of the requirements of the Industrial Emissions Directive, all permits are now required to contain a condition relating to protection of soil, groundwater and groundwater monitoring. However, the Environment Agency's H5 Guidance states that it is only necessary for the Operator to take samples of soil or groundwater and measure levels of contamination where there is evidence that there is, or could be existing contamination and:

- The environmental risk assessment has identified that the same contaminants are a particular hazard; or
- The environmental risk assessment has identified that the same contaminants are a hazard, and the risk assessment has identified a possible pathway to land or groundwater.

H5 Guidance further states that it is **not essential for the Operator** to take samples of soil or groundwater and measure levels of contamination where:

- The environmental risk assessment identifies no hazards to land or groundwater; or
- Where the environmental risk assessment identifies only limited hazards to land and groundwater and there is no reason to believe that there could be historic contamination by those substances that present the hazard; or
- Where the environmental risk assessment identifies hazards to land and groundwater but there is evidence that there is no historic contamination by those substances that pose the hazard.

The site condition report (SCR) for The Junctions dated 06/12/24 demonstrates that there are no hazards or likely pathway to land or groundwater and no historic contamination on site that may present a hazard from the same contaminants. Therefore, on the basis of the risk assessment presented in the SCR, we accept that they have not provided base line reference data for the soil and groundwater at the site at this stage and although condition 3.1.3 is included in the permit no groundwater monitoring will be required.

Odour management

Intensive farming is by its nature a potentially odorous activity. This is recognised in our '<u>How to Comply with your Environmental Permit for Intensive Farming</u>' EPR 6.09 guidance.

Condition 3.3 of the environmental permit reads as follows:

"Emissions from the activities shall be free from odour at levels likely to cause pollution outside the site, as perceived by an authorised officer of the Environment Agency, unless the Operator has used appropriate measures, including, but not limited to, those specified in any approved odour management plan, to prevent or where that is not practicable to minimise the odour."

Under section 3.3 of the guidance, an Odour Management Plan (OMP) is required to be approved as part of the permitting process if, as is the case here, sensitive receptors (sensitive receptors in this instance excludes properties associated with

the farm) are within 400m of the installation boundary. It is appropriate to require an OMP when such sensitive receptors have been identified within 400m of the installation to prevent or, where that is not practicable, to minimise the risk of pollution from odour emissions.

The risk assessment for the installation provided with the application lists key potential risks of odour pollution beyond the installation boundary.

There are no relevant receptors within 400 metres of the installation boundary.

Conclusion

The risk of odour pollution at sensitive receptors beyond the Installation boundary is therefore not considered significant.

We are satisfied that the manner in which operations are carried out on the Installation will minimise the risk of odour pollution.

Noise management

Intensive farming by its nature involves activities that have the potential to cause noise pollution. This is recognised in our '<u>How to Comply with your Environmental</u> <u>Permit for Intensive Farming</u>' EPR 6.09 guidance.

Condition 3.4 of the permit reads as follows:

"Emissions from the activities shall be free from noise and vibration at levels likely to cause pollution outside the site, as perceived by an authorised officer of the Environment Agency, unless the Operator has used appropriate measures, including, but not limited to, those specified in any approved noise and vibration management plan, to prevent or where that is not practicable to minimise the noise and vibration".

Under section 3.4 of the guidance, a Noise Management Plan (NMP) is required to be approved as part of the permitting process if, as is the case here, sensitive receptors (sensitive receptors in this instance excludes properties associated with the farm) are within 400m of the installation boundary. It is appropriate to require a NMP when such sensitive receptors have been identified within 400m of the installation to prevent or, where that is not practicable, to minimise the risk of pollution from noise emissions.

There are no relevant receptors within 400 metres of the installation boundary.

Conclusion

The risk of noise pollution at sensitive receptors beyond the Installation boundary is therefore not considered significant.

We are satisfied that the manner in which operations are carried out on the Installation will minimise the risk of noise pollution.

Dust and Bioaerosols management.

The use of Best Available Techniques and good practice will ensure minimisation of emissions. There are measures included within the permit (the 'Fugitive Emissions' conditions) to provide a level of protection. Condition 3.2.1 'Emissions of substances not controlled by an emission limit' is included in the permit. This is used in conjunction with condition 3.2.2 which states that in the event of fugitive emissions causing pollution following commissioning of the installation, the Operator is required to undertake a review of site activities, provide an emissions management plan and to undertake any mitigation recommended as part of that report, once agreed in writing with the Environment Agency.

In addition, guidance on our website concludes that Applicants need to produce and submit a dust and bioaerosol management plan beyond the requirement of the initial risk assessment, with their applications only if there are relevant receptors within 100 metres including the farmhouse or farm worker's houses. Details can be found via the link below:

www.gov.uk/guidance/intensive-farming-risk-assessment-for-your-environmentalpermit#air-emissions-dust-and-bioaerosols.

There are no receptors within 100 metres of the installation boundary.

We are satisfied that the measures outlined in the application will minimise the potential for dust and bioaerosol emissions from the installation.

Medium Combustion Plant (MCP)

Introduction

The single biomass boiler details are as follows:

- Thermal Input capacity of 1.764MW thermal input capacity (hence a MCP as single unit with thermal input capacity > 1MW)
- New Plant: Not yet installed/operated unit.
- Fuel: Virgin wood and Grade A waste wood no straw (hence solid biomass)

Emission Limit Values

Medium Combustion Plant Directive has specific ELVs for new plant MCPs with solid biomass fuel.

These are listed in Medium Plant Directive Part 2 Table 1 as follows:

- Oxides of Nitrogen: 500 mg/Nm3
- Particulates; 50 mg/Nm3

Note: A Sulphur Dioxide (SO2) ELV is not applicable as the fuel is exclusively wood biomass and not straw/miscanthus in line with Directive Part 2 Table 1.

Compliance

Applicant compliance with these ELVs has been confirmed via Applicant biomass boiler specification document dated 09/01/25.

Further the environmental impact of the introduction of this MCP is assessed as not significant, as detailed in the biomass boiler section of this document.

Monitoring

The Medium Combustion Directive (*) monitoring requirements are:

- All Parameters with ELVs for New plant with solid biomass fuel as listed in Part 2 table 1 of the Directive.
- Carbon Monoxide Compliance.

* DIRECTIVE (EU) 2015/ 2193 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL - of 25 November 2015 - on the limitation of emissions of certain pollutants into the air from medium combustion plants

Compliance

The Applicant has confirmed compliance with MCPD monitoring requirements in their response dated 09/01/25.

Standby Generator

There is one standby generator with a net thermal rated input of 0.757 MWth and it will not be tested more than 5 hours per year, or operated (including testing) for more than 500 hours per year (averaged over 3 years) for emergency use only as a temporary power source if there is a mains power failure. This is confirmed in the Applicant response dated 06/12/24.

Hence this generator is no subject to MCP Directive.

Biomass Boiler

The Applicant has included in their application a single biomass boiler with a net rated thermal input of 1.764 MW.

The Environment Agency has assessed the pollution risks and has concluded that air emissions from small biomass boilers are not likely to pose a significant risk to the environment or human health providing certain conditions are met. Therefore, a quantitative assessment of air emissions will not be required for poultry sites where:

- the fuel will be derived from virgin timber and Grace A waste wood only.
- the biomass boiler appliance and installation meets the technical criteria equivalent to the eligibility for the former RHI (Renewable Heat Incentive), see Applicant document dated 09/01/25, giving boiler emissions specification to confirm compliance with RHI equivalent emission standards and;

the aggregate boiler net rated thermal input is:

- A. less than 0.5MWth, or;
- B. less than 1MWth where the stack height is greater than 1 metre above the roof level of adjacent buildings including building housing boiler(s) if relevant (where there are no adjacent buildings, the stack height must be a minimum of 3 metres above ground), and there are:
 - no Special Areas of Conservation, Special Protection Areas, Ramsar sites or Sites of Special Scientific Interest within 500 metres of the emission point(s);
 - no National Nature Reserves, Local Nature Reserves, ancient woodlands or local wildlife sites within 100 metres of the emission point(s), or;
- C. less than 2MWth where, in addition to the above criteria for less than 1MWth boilers, there are:

• no sensitive receptors within 150 metres of the emission point.

The biomass boiler details including thermal input capacity, stack height and stack National Grid Reference location are provided in biomass boiler specification and risk assessment document dated 09/01/25.

This is in line with the Environment Agency's May 2013 document "Biomass boilers on EPR Intensive Farms". An assessment has been undertaken to consider the proposed addition of the biomass boiler(s).

The Environment Agency's risk assessment has shown that the biomass boiler(s) meet the requirements of **criteria C** above and are therefore considered not likely to pose a significant risk to the environment or human health. No further assessment is required].

In accordance with the Environment Agency's Air Quality Technical Advisory Guidance 14 version 2, dated November 21, for combustion plants under 2 MW, habitats assessment is only required for European sites and Sites of Special Scientific Interest if within 2 km and for other nature conservation sites if within 100 m. This proposal has no European sites or Sites of Special Scientific Interest within 2 km and no for other nature conservation sites within 100 m so is considered acceptable and no further assessment is required.

Grade A Wood Burning

The Operator has applied to use grade A recycled waste wood as fuel for a single biomass boiler with a net rated thermal input of 1.764MW. Where virgin and waste wood are mixed the fuel is all considered a waste.

This is the same single biomass boiler within the installation as detailed in biomass boiler section of this document above.

The biomass boilers are to be fed by grade A wood only or a mixture of Grade A wood and virgin wood.

Grade A wood definition:

"Grade A waste wood" means visibly 'clean' recycled waste wood mainly originating from packaging waste, pallets, packing cases and process off-cuts from the manufacture of untreated wood products (as defined in BSI PAS 111: 2012).

The total capacity of the installation's biomass boilers using Grade A wood is 441 kgs/hour.

As the activity does not meet the criteria of a U4 waste exemption, it will fall under a directly associated activity or section 5.1 B) (a) (v) of the Environmental Permitting Regulations - 'The incineration in a small waste incineration plant with an aggregated capacity of 50kgs or more per hour of the following waste – wood waste with the exception of waste which may contain halogenated organic compounds or heavy metals as a result of treatment with wood preservatives or coatings'.

A site specific description of waste source and procedure have been reviewed and accepted as satisfactory to ensure that only grade A waste wood will be accepted.

The Operator will only be permitted to accept this waste type. Table S2.2 of the permit includes relevant waste wood and descriptions. We are satisfied that the waste wood is from a manufacturing source and that it will not be contaminated.

Ammonia

The Applicant has demonstrated that the housing will meet the relevant NH_3 BAT AEL.

The assessment used the new broiler emission factor of 0.024 kg NH_3 /animal place/year.

There are no Special Area(s) of Conservation (SAC) / Special Protection Areas (SPA) / Ramsar sites located within 5 kilometres of the installation boundary. There is one Site of Special Scientific Interest (SSSI) located within 5 km of the installation boundary. There are also three Local Wildlife Sites (LWS) within 2 km of the installation boundary.

Ammonia assessment – SSSI

The following trigger thresholds have been applied for assessment of SSSIs:

- If the process contribution (PC) is below 20% of the relevant critical level (CLe) or critical load (CLo) then the farm can be permitted with no further assessment.
- Where this threshold is exceeded an assessment alone and in combination is required. An in-combination assessment will be completed to establish the combined PC for all existing farms identified within 5 km of the SSSI.

Initial screening using the ammonia screening tool version 4.6 dated 19/12/24 has indicated that emissions from The Junctions will only have a potential impact on the SSSI with a precautionary CLe of 1 μ g/m³ if they are within **1341** metres of the emission source.

Beyond **1341 m** the PC is less than 0.2 μ g/m³ (i.e. less than 20% of the precautionary 1 μ g/m³ CLe) and therefore beyond this distance the PC is insignificant. In this case the SSSI is beyond this distance (see table below) and therefore screen out of any further assessment.

Where the precautionary level of 1 μ g/m³ is used and the PC is assessed to be less than 20%, the site automatically screens out as insignificant and no further

assessment of CLo is necessary. In this case the 1 μ g/m³ level used has not been confirmed by Natural England, but it is precautionary. It is therefore possible to conclude no likely damage to these sites.

Table 1– SSSI Assessment

Name of SSSI	Distance from site (m)
Lytham Coastal Changes SSSI	5012

No further assessment is required.

Ammonia assessment – LWS

The following trigger thresholds have been applied for the assessment of these sites:

• If the process contribution (PC) is below 100% of the relevant critical level (CLe) or critical load (CLo) then the farm can be permitted with no further assessment.

Initial screening using ammonia screening tool version 4.6 dated 19/12/24 has indicated that emissions from The Junctions will only have a potential impact on the LWS sites with a precautionary CLe of 1 μ g/m³ if they are within **493 m** of the emission source.

Beyond **493 m** the PC is less than 1 μ g/m³ and therefore beyond this distance the PC is insignificant. In this case all LWSs are beyond this distance (see table below) and therefore screen out of any further assessment.

Table 2 – LWS Assessment

Site	Distance from site (m)
St. George's Park Swamp	1,254
Great Plumpton Sidings	1,319
Wesham Marsh	1,620

No further assessment is required.

Decision considerations

Confidential information

A claim for commercial or industrial confidentiality has not been made.

The decision was taken in accordance with our guidance on confidentiality.

Identifying confidential information

We have not identified information provided as part of the application that we consider to be confidential.

The decision was taken in accordance with our guidance on confidentiality.

Consultation

The consultation requirements were identified in accordance with the Environmental Permitting (England and Wales) Regulations (2016) and our public participation statement.

The application was publicised on the GOV.UK website.

We consulted the following organisations:

- Health and Safety Executive
- Lancashire County Council Environmental Health Department

No responses were received.

Operator

We are satisfied that the applicant (now the Operator) is the person who will have control over the operation of the facility after the grant of the permit. The decision was taken in accordance with our guidance on legal operator for environmental permits.

The regulated facility

We considered the extent and nature of the facility at the site in accordance with RGN2 'Understanding the meaning of regulated facility'.

The extent of the facility is defined in the site plan and in the permit. The activities are defined in table S1.1 of the permit.

The site

The Operator has provided a plan which we consider to be satisfactory, showing the extent of the site facilities.

The plans show the location of the part of the installation to which this permit applies on that site.

The plan is included in the permit.

Site condition report

The Operator has provided a description of the condition of the site, which we consider is satisfactory. The decision was taken in accordance with our guidance on site condition reports.

We have advised the Operator what measures they need to take to improve the site condition report.

Nature conservation, landscape, heritage and protected species and habitat designations

We have checked the location of the application to assess if it is within the screening distances, we consider relevant for impacts on nature conservation, landscape, heritage and protected species and habitat designations. The application is within our screening distances for these designations.

We have assessed the application and its potential to affect sites of nature conservation, landscape, heritage and protected species and habitat designations identified in the nature conservation screening report as part of the permitting process.

We consider that the application will not affect any site of nature conservation, landscape and heritage, and/or protected species or habitats identified.

See Ammonia section in the Key Issues above for more details.

There are no European/Ramsar Sites within 5 km of the installation boundary, and hence no HRA1 is required.

The decision was taken in accordance with our guidance.

Environmental risk

We have reviewed the Operator's assessment of the environmental risk from the facility.

The Operator's risk assessment is satisfactory.

General operating techniques

We have reviewed the techniques used by the Operator and compared these with the relevant guidance notes and we consider them to represent appropriate techniques for the facility.

The operating techniques that the applicant must use are specified in table S1.2 in the environmental permit.

The proposed techniques for priorities for control are in line with the benchmark levels contained in the Sector Guidance Note EPR6.09 and we consider them to represent appropriate techniques for the facility. The permit conditions ensure compliance with The Best Available Techniques (BAT) Reference document (BREF) for the Intensive Rearing of Poultry or Pigs (IRPP) published on 21st February 2017.

Raw materials

We have specified limits and controls on the use of raw materials and fuels.

Waste types

We have specified the permitted waste types, descriptions and quantities, which can be accepted at the regulated facility.

We are satisfied that the Operator can accept these wastes for the following reasons:

- they are suitable for the proposed activities
- the proposed infrastructure is appropriate; and
- the environmental risk assessment is acceptable.

Waste codes are included as listed in permit table S2.2.

Emission limits

Emission Limit Values (ELVs) based on Intensive Farming BAT conclusions compliance ELVs are included as follows:

- Ammonia BAT AEL of 0.08 kg NH3/animal place /year
- Nitrogen manure excretion ELV of 0.6 kg N/animal place/year
- Phosphorous manure excretion ELV of 0.25 kg P2O5 /animal place/year.

We have decided that emission limits are required in the permit. BAT AELs have been added in line with the Intensive Farming sector BAT Conclusions document dated 21/02/2017. These limits are included in table S3.3 of the permit.

Emission Limit Values (ELVs) based on Medium Combustion Plant Directive (DIRECTIVE (EU) 2015/ 2193 OF THE EUROPEAN PARLIAMENT AND OF THE <u>COUNCIL - of 25 November 2015 - on the limitation of emissions of certain</u> <u>pollutants into the air from medium combustion plants</u>) are included as follows:

- Oxides of Nitrogen: 500 mg/Nm3
- Particulates: 50 mg/Nm3

Note; A Sulphur Dioxide (SO2) ELV is not applicable as the fuel is exclusively wood biomass and not straw/miscanthus. This is in line with MCPD Part2 Table 1, as referenced above.

Monitoring

We have decided that monitoring should be carried out for the parameters listed in the permit, using the methods detailed and to the frequencies specified.

These monitoring requirements have been included as follows:

- Table S3.3 Process monitoring : Included in order to ensure compliance with Intensive Farming BAT Conclusions document dated 21/02/2017
- Table S3.1 Atmospheric emissions monitoring linked to Biomass boiler to ensure MCP monitoring compliance with Medium Combustion Plant Directive and guidance: <u>https://www.gov.uk//guidance/medium-combustion-plant-and-specified-generator-permits-how-to-comply</u>.

Based on the information in the application we are satisfied that the Operator's techniques, personnel and equipment have either MCERTS certification or MCERTS accreditation as appropriate.

Reporting

We have specified reporting in the permit, using the methods detailed and to the frequencies specified.

Process Monitoring

We made these decisions in order to ensure compliance with the Intensive Farming sector BAT Conclusions document dated 21/02/2017.

Medium Combustion Plants

We made these decisions in accordance with the MCP technical guidance:

Medium Combustion Plan Guidance: <u>https://www.gov.uk//guidance/medium-</u> combustion-plant-and-specified-generator-permits-how-to-comply.

Management system

We are not aware of any reason to consider that the Operator will not have the management system to enable it to comply with the permit conditions.

The decision was taken in accordance with the guidance on Operator competence and how to develop a management system for environmental permits.

Previous performance

We have checked our systems to ensure that all relevant convictions have been declared.

No relevant convictions were found.

Financial competence

There is no known reason to consider that the Operator will not be financially able to comply with the permit conditions.

Growth duty

We have considered our duty to have regard to the desirability of promoting economic growth set out in section 108(1) of the Deregulation Act 2015 and the guidance issued under section 110 of that Act in deciding whether to grant this permit variation.

Paragraph 1.3 of the guidance says:

"The primary role of regulators, in delivering regulation, is to achieve the regulatory outcomes for which they are responsible. For a number of regulators, these regulatory outcomes include an explicit reference to development or growth. The growth duty establishes economic growth as a factor that all specified regulators should have regard to, alongside the delivery of the protections set out in the relevant legislation."

We have addressed the legislative requirements and environmental standards to be set for this operation in the body of the decision document above. The guidance is clear at paragraph 1.5 that the growth duty does not legitimise noncompliance and its purpose is not to achieve or pursue economic growth at the expense of necessary protections.

We consider the requirements and standards we have set in this permit are reasonable and necessary to avoid a risk of an unacceptable level of pollution. This also promotes growth amongst legitimate operators because the standards applied to the Operator are consistent across businesses in this sector and have been set to achieve the required legislative standards.

Consultation Responses

The following summarises the responses to consultation with other organisations, our notice on GOV.UK for the public, newspaper advertising and the way in which we have considered these in the determination process.

The consultation commenced on 17/01/25 and ended on 14/02/25.

No responses were received.