



**FIRST-TIER TRIBUNAL
PROPERTY CHAMBER
(RESIDENTIAL PROPERTY)**

Case reference : **CAM/42UJ/LDC/2024/0623**

HMCTS code : **P:PAPERREMOTE**

Property : **4 Poppy Place, Rotterdam Road,
Lowestoft, NR32 2QD**

Applicant : **Saffron Housing Trust Ltd**

Respondent : **The long leaseholders of the
Property**

Type of application : **Dispensation from the consultation
requirements as set out in Section
20ZA of the Landlord and Tenant
Act 1985**

Tribunal members : **Mr P Roberts FRICS CEnv**

Date of Determination : **10 March 2025**

DECISION

This has been a determination on the papers which the parties are taken to have consented to, as explained below. The form of determination was a paper hearing described above as **P:PAPERREMOTE**. A hearing was not held and all issues were determined on the papers. The Applicant submitted a bundle. The Tribunal has noted the contents and the decision is below.

Decision

The Tribunal grants the application for retrospective dispensation from further statutory consultation in respect of the works as described below.

The Applicant shall be responsible for serving a copy of this Decision on all of the Lessees.

In granting dispensation, the Tribunal makes no determination as to whether any service charge costs are reasonable or payable (section 27A of the Act). The Tribunal also makes no determination in respect of the liability for the cost of the works.

Reasons

Background

1. The Applicant seeks a determination pursuant to section 20ZA of the Landlord and Tenant Act 1985 (the “Act”) for retrospective dispensation from the statutory requirement to consult in respect of qualifying works.
2. The Application was completed on 6 December 2024 by Mr Maraj. This Decision therefore relates to that Application.
3. No representations have been received by the Tribunal from any of the Lessees.
4. Before making this determination, the papers received by the Tribunal were examined to determine whether the issues remained capable of determination without an oral hearing and it was decided that they were, given the lack of any challenge.
5. **The only issue for determination is whether it is reasonable for the Tribunal to dispense with the statutory consultation requirements.**
6. **The Tribunal has not considered whether the service charge costs will be reasonable or payable, nor by whom they will be payable.**

The Law

7. Section 20 ZA (1) of the Act states:

“Where an application is made to a Leasehold Valuation Tribunal for a determination to dispense with all or any of the consultation

requirements in relation to any qualifying works or qualifying long term agreement, the Tribunal may make the determination if satisfied that it is reasonable to dispense with the requirements.”

8. In having regard to the question of reasonableness, the Tribunal has considered the extent to which the Lessees would be prejudiced in dispensing of the requirements.
9. The Supreme Court provided guidance to the Tribunal in the application of section 20 AA (1) of the Act in case of *Daejan Investments Ltd v Benson and others* [2013] UKSC 14 (the “Daejan case”). The principles can be summarised as follows:
 1. The main question for the Tribunal when considering how to exercise its jurisdiction in accordance with section 20ZA is whether there is real prejudice to the tenants flowing from the landlord’s breach of the consultation requirements.
 2. The financial consequence to the landlord of not granting a dispensation is not a relevant factor. The nature of the landlord is not a relevant factor.
 3. Dispensation should not be refused solely because the landlord seriously breached, or departed from, the consultation requirements.
 4. The Tribunal has power to grant a dispensation as it thinks fit, provided that any terms are appropriate.
 5. The Tribunal has power to impose a condition that the landlord pays the tenants’ reasonable costs (including surveyor and/or legal fees) incurred in connection with the landlord’s application under section 20ZA (1).
 6. The legal burden of proof in relation to dispensation applications is on the landlord. The factual burden of identifying any “relevant” prejudice that they would or might have suffered is on the tenants.
 7. The court considered that “relevant” prejudice should be given a narrow definition; it means whether noncompliance with the consultation requirements has led the landlord to incur costs in an unreasonable amount or to incur them in the provision of services, or in the carrying out of works, which fell below a reasonable standard, in other words whether the non-compliance has in that sense caused prejudice to the tenant.
 8. The more serious and/or deliberate the landlord's failure, the more readily a Tribunal would be likely to accept that the tenants had suffered prejudice.

9. Once the tenants had shown a credible case for prejudice, the Tribunal should look to the landlord to rebut it.
10. The Tribunal has therefore applied the statutory provisions in accordance with the approach taken in the Daejan case.

Representations – The Applicant

11. The Applicant's description of the qualifying works is:

“The thermostats for the underfloor heating have failed and the resident is unable to control the heating in the property. The thermostats are approximately twelve years old and have reached the end of their lifespan. Replacement parts are no longer available and so this needs to be replaced with radiators. The resident's medical needs mean that it is vital the property's temperature can be controlled easily.

The existing system will be disconnected and will be replaced with new low surface temperature radiators and new heating distribution pipework.

This is anticipated to take two days to complete with two engineers working, and the quote from the approved contractor is £4301.45...

...low surface temperature radiators will need to be used, as these are designed for use in care situations. The copper pipework will also need to be covered with PVC ducting as one of the carers has a known allergy to copper...

...The quote for the works is £4301.45...”

12. The Applicant confirmed that:

“We are seeking to dispense the full Section 20 consultation due to the urgency of the matter and the need to replace the source of heating and hot water for a vulnerable resident as soon as possible.

We have served the enclosed Notice of Intention and will now send the enclosed letter to the respondents to 1. Inform them of the application 2. Provide them with a copy of the application 3. Advise them that we will continue to update them as the application progresses...”

13. The Applicant explained that they seek dispensation:

“...due to the urgent need to replace the main source of heating for a resident who is identified as vulnerable...”

Representations – The Lessees

14. The Tribunal has not received any representations from the Lessees.

Determination

15. As set out above, the Tribunal may grant dispensation “...if satisfied that it is reasonable to dispense with the requirements”.
16. In making its decision the Tribunal has regard to the extent to which any real prejudice has arisen to the Lessees as a result of the Applicant breaching the consultation requirements.
17. No objections or representations have been received by the Tribunal from the Lessees. In this regard, the Lessees have received the Tribunal Directions and are therefore considered to have been given ample opportunity to submit representations should they have so wished.
18. The Tribunal therefore considers that it has not seen any evidence of prejudice arising to the Lessees. Furthermore, it is apparent from the submissions that the required works were necessary and further delay in their implementation would have been prejudicial to the continued safety of the Leaseholders.
19. The Tribunal consequently grants dispensation from the remaining consultation requirements of section 20 of the Landlord and Tenant Act 1985.
20. In granting dispensation, the Tribunal makes no determination in respect as to whether any of the resultant service charge costs are reasonable or payable.
21. The Applicant shall comply with the requirements as set out under the section headed “Decision” above.

Name: Peter Roberts FRICS CEnv

Date: 10 March 2025

Rights of appeal

By rule 36(2) of the Tribunal Procedure (First-tier Tribunal) (Property Chamber) Rules 2013, the tribunal is required to notify the parties about any right of appeal they may have.

If a party wishes to appeal this decision to the Upper Tribunal (Lands Chamber), then a written application for permission must be made to the First-tier Tribunal at the regional office which has been dealing with the case.

The application for permission to appeal must arrive at the regional office within 28 days after the tribunal sends written reasons for the decision to the person making the application.

If the application is not made within the 28-day time limit, such application must include a request for an extension of time and the reason for not complying with the 28-day time limit; the tribunal will then look at such reason(s) and decide whether to allow the application for permission to appeal to proceed, despite not being within the time limit.

The application for permission to appeal must identify the decision of the tribunal to which it relates (i.e., give the date, the property, and the case number), state the grounds of appeal and state the result the party making the application is seeking.

If the tribunal refuses to grant permission to appeal, a further application for permission may be made to the Upper Tribunal (Lands Chamber).