# Review of an Environmental Permit for an Installation subject to Chapter II of the Industrial Emissions Directive under the Environmental Permitting (England & Wales) Regulations 2016 (as amended)

## Decision document recording our decision-making process following review of a permit

The Permit number is: EPR/UP3332HY
The Operator is: Pilgrim's Pride Ltd

The Installation is: Ruskington Food Manufacturing Installation

This Variation Notice number is: EPR/UP3332HY/V007

#### What this document is about

Article 21(3) of the Industrial Emissions Directive (IED) requires the Environment Agency to review conditions in permits that it has issued and to ensure that the permit delivers compliance with relevant standards, within four years of the publication by the European Commission of updated decisions on best available techniques (BAT) Conclusions.

We have reviewed the permit for this installation against the BAT Conclusions for the Food, Drink and Milk Industries published on 4<sup>th</sup> December 2019 in the Official Journal of the European Union. In this decision document, we set out the reasoning for the consolidated variation notice that we have issued.

It explains how we have reviewed and considered the techniques used by the Operator in the operation and control of the plant and activities of the installation. It is our record of our decision-making process and shows how we have taken into account all relevant factors in reaching our position.

As well as considering the review of the operating techniques used by the Operator for the operation of the plant and activities of the installation, the consolidated variation notice takes into account and brings together in a single document all previous variations that relate to the original permit issue. Where this has not already been done, it also modernises the entire permit to reflect the conditions contained in our current generic permit template.

The introduction of new template conditions makes the Permit consistent with our current general approach and with other permits issued to Installations in this sector. Although the wording of some conditions has changed, while others have been deleted because of the new regulatory approach, it does not reduce the level of environmental protection achieved by the Permit in any way. In this document, we therefore address only our determination of substantive issues relating to the new BAT Conclusions.

We try to explain our decision as accurately, comprehensively and plainly as possible. Achieving all three objectives is not always easy, and we would welcome any feedback as to how we might improve our decision documents in future.

#### How this document is structured

- 1. Our decision
- 2. How we reached our decision
- 3. The legal framework
- 4. Annex 1 Review of operating techniques within the Installation against BAT Conclusions.
- 5. Annex 2 Review and assessment of changes that are not part of the BAT Conclusions derived permit review
- 6. Annex 3 Improvement Conditions

#### 1 Our decision

We have decided to issue the Variation Notice to the Operator. This will allow the Operator to continue to operate the Installation, subject to the conditions in the Consolidated Variation Notice that updates the whole permit.

We consider that, in reaching our decision, we have taken into account all relevant considerations and legal requirements and that the varied permit will ensure that a high level of protection is provided for the environment and human health.

The Consolidated Variation Notice contains many conditions taken from our standard Environmental Permit template including the relevant annexes. We developed these conditions in consultation with industry, having regard to the legal requirements of the Environmental Permitting Regulations and other relevant legislation. This document does not therefore include an explanation for these standard conditions. Where they are included in the Notice, we have considered the techniques identified by the operator for the operation of their installation, and have accepted that the details are sufficient and satisfactory to make those standard conditions appropriate. This document does, however, provide an explanation of our use of "tailor-made" or installation-specific conditions, or where our Permit template provides two or more options.

#### 2 How we reached our decision

#### 2.1 Requesting information to demonstrate compliance with BAT Conclusion techniques

We issued a Notice under Regulation 61(1) of the Environmental Permitting (England and Wales) Regulations 2016 (a Regulation 61 Notice) on 03/08/2022 requiring the Operator to provide information to demonstrate where the operation of their installation currently meets, or how it will subsequently meet, the revised standards described in the relevant BAT Conclusions document.

The Notice required that where the revised standards are not currently met, the operator should provide information that:

- describes the techniques that will be implemented before 4 December 2023, which will then ensure that
  operations meet the revised standards, or
- justifies why standards will not be met by 4 December 2023, and confirmation of the date when the
  operation of those processes will cease within the Installation or an explanation of why the revised BAT
  standards are not applicable to those processes, or
- justifies why an alternative technique will achieve the same level of environmental protection equivalent to the revised BAT standards described in the BAT Conclusions.

Where the Operator proposed that they were not intending to meet a BAT standard that also included a BAT Associated Emission Level (BAT-AEL) described in the BAT Conclusions Document, the Regulation 61 Notice required that the Operator make a formal request for derogation from compliance with that BAT-AEL (as provisioned by Article 15(4) of IED). In this circumstance, the Notice identified that any such request for derogation must be supported and justified by sufficient technical and commercial information that would enable us to determine acceptability of the derogation request.

The Regulation 61 Notice response from the Operator was received on 02/12/2022.

We considered it was in the correct form and contained sufficient information for us to begin our determination of the permit review but not that it necessarily contained all the information we would need to complete that determination.

The Operator made no claim for commercial confidentiality. We have not received any information in relation to the Regulation 61 Notice response that appears to be confidential in relation to any party.

### 2.2 Review of our own information in respect to the capability of the Installation to meet revised standards included in the BAT Conclusions document

Based on our records and previous experience in the regulation of the installation we have no reason to consider that the Operator will not be able to comply with the techniques and standards described in the BAT Conclusions.

#### 2.3 Requests for further information during determination

Although we were able to consider the Regulation 61 Notice response generally satisfactory at receipt, we did in fact need more information in order to complete our permit review assessment, and issued a further information request on 25/07/2024, regarding BAT conclusion 9 refrigerants and 11 buffer capacity. A copy of the further information request was placed on our public register.

#### 3 The legal framework

The Consolidated Variation Notice will be issued under Regulations 18 and 20 of the EPR. The Environmental Permitting regime is a legal vehicle which delivers most of the relevant legal requirements for activities falling within its scope. In particular, the regulated facility is:

- an installation as described by the IED;
- subject to aspects of other relevant legislation which also have to be addressed.

We consider that, in issuing the Consolidated Variation Notice, it will ensure that the operation of the Installation complies with all relevant legal requirements and that a high level of protection will be delivered for the environment and human health.

We explain how we have addressed specific statutory requirements more fully in the rest of this document.

#### Annex 1: decision checklist regarding relevant BAT Conclusions

BAT Conclusions for the Food, Drink and Milk Industries, were published by the European Commission on 4 December 2019.

There are 37 BAT Conclusions.

BAT 1 – 15 are General BAT Conclusions (Narrative BAT) applicable to all relevant Food, Drink and Milk Installations in scope.

BAT 16 – 37 are sector-specific BAT Conclusions, including Best Available Techniques Associated Emissions Levels (BAT-AELs) and Associated Environmental Performance Levels (BAT-AEPLs):

BAT 16 & 17	BAT Conclusions for Animal Feed
BAT 18 – 20	BAT Conclusions for Brewing
BAT 21 – 23	BAT Conclusions for Dairies
BAT 24	BAT Conclusions for Ethanol Production
BAT 25 & 26	BAT Conclusions for Fish and Shellfish Processing
BAT 27	BAT Conclusions for Fruit and Vegetable Processing
BAT 28	BAT Conclusions for Grain Milling
BAT 29	BAT Conclusions for Meat Processing
BAT 30 – 32	BAT Conclusions for Oilseed Processing and Vegetable Oil Refining
BAT 33	BAT Conclusions for Soft Drinks and Nectar/Fruit Juice Processed from
	Fruit and Vegetables
BAT 34	BAT Conclusions for Starch Production
BAT 35 – 37	BAT Conclusions for Sugar Manufacturing

This annex provides a record of decisions made in relation to each relevant BAT Conclusion applicable to the installation. This annex should be read in conjunction with the Consolidated Variation Notice.

The overall status of compliance with the BAT conclusion is indicated in the table as:

NA - Not Applicable

**CC – Currently Compliant** 

FC - Compliant in the future (within 4 years of publication of BAT Conclusions)

NC - Not Compliant

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
GENE	RAL BAT CONCLUSIONS (BAT 1-15)		
1	Environmental Management System - Improve overall environmental performance.  Implement an EMS that incorporates all the features as described within BATc 1.	СС	The operator has provided information to support compliance with BATc 1. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 1.
			The operator has an EMS externally accredited to the ISO14001 standard.
2	EMS Inventory of inputs & outputs. Increase resource efficiency and reduce emissions.  Establish, maintain and regularly review (including when a significant change occurs) an inventory of water, energy and raw materials consumption as well as of waste water and waste gas streams, as part of the environmental management system (see BAT 1), that incorporates all of the features as detailed within the BATCs.	CC	The operator has provided information to support compliance with BATc 2. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 2.  The operator has an EMS externally accredited to the ISO14001 standard. The operator declared:  - All incoming water, treatment and distribution is monitored and data recorded to allow regular reviews on consumption.  - All sources of process effluent are identified, quantified and characterised with a monitoring programme.  - Average concentration and load values of key consent parameters are recorded.  - Energy consumption, raw materials and waste streams are all monitored and tracked to ensure efficiency and accountability.
3	Monitoring key process parameters at key locations for emissions to water.  For relevant emissions to water as identified by the inventory of waste water streams (see BAT 2), BAT is to monitor key process parameters (e.g.	cc	The operator has provided information to support compliance with BATc 3. We have assessed the information provided and we are

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
	continuous monitoring of waste water flow, pH and temperature) at key locations (e.g. at the inlet and/or outlet of the pre-treatment, at the inlet to the		satisfied that the operator has demonstrated compliance with BATc 3.
	final treatment, at the point where the emission leaves the installation).		The operator monitors all site effluent at the moment it leaves the installation, daily, for temperature, pH and flow rate. Furthermore, the effluent is monitored for COD daily to ensure efficiency.
4	Monitoring emissions to water to the required frequencies and standards.  BAT is to monitor emissions to water with at least the frequency given [refer to	NA	We are satisfied that BATc 4 is not applicable to this Installation.
	BAT 4 table in BATc] and in accordance with EN standards. If EN standards are not available, BAT is to use ISO, national or other international standards that ensure the provision of data of an equivalent scientific quality.		This BATc is concerned with discharges of process effluent to controlled waters and this installation does not have such discharges. All treated waste water is discharged directly to sewer under consent of Anglian Water. As such, BATc 4 is not applicable.
5	Monitoring channelled emissions to air to the required frequencies and standards.  BAT is to monitor channelled emissions to air with at least the frequency given and in accordance with EN standards.	NA	We are satisfied that BATc 5 is not applicable to this Installation.  This BATc is concerned with channelled dust emissions to air from processes such as grinding, cooling, or drying. This installation does not have any of these processes therefore, BATc 5 is not applicable.
6	Energy Efficiency In order to increase energy efficiency, BAT is to use an energy efficiency plan (BAT 6a) and an appropriate combination of the common techniques listed in technique 6b within the table in the BATc.	СС	The operator has provided information to support compliance with BATc 6. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 6.  The operator has set out annual energy
			efficiency targets and continuous improvement in energy efficiency is embedded within the onsite activities and fundamental to the monitoring and targeting of site performance.  In addition to this the operator used the following techniques to ensure energy efficiency:

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
			Burner regulation and control: All combustion plant operations are optimised through burner control, annual balancing and efficiency testing.
			Energy-efficient motors: The site has installed energy efficient IE3 and IE4 motors as part of a formal programme. Projects are underway to improve efficiency and control measures and use of submetering and load sensors.
			Heat recovery with heat exchangers: The existing compressor is used to preheat water into hot water feed tank and heat recovery has been specified on the new compressors for heating of washdown water.
			Lighting: The site has replaced lighting with LED across all production areas and back rooms.
			Minimising blowdown from the boiler: Boiler blowdown is automated and minimised through controls, it is validated via instrumentation to optimise timing of the blowdown. Supported by water treatment specialist.
			Process control systems: The efficiency of the process is continually reviewed, and measures introduced to optimise the operation of the process with respect to yield and utility consumption. The utility programme targets energy efficiency measures to deliver year on year improvement in energy efficiency that the site is held accountable to deliver.
			Reducing compressed air system leaks: Compressed air systems are optimised and maintained. The site monitors compressed air usage and leaks identified through routine and focused initiatives.

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
7	Water and wastewater minimisation In order to reduce water consumption and the volume of waste water discharged, BAT is to use BAT 7a and one or a combination of the techniques b to k given below.  (a) water recycling and/or reuse (b) Optimisation of water flow (c) Optimisation of water nozzles and hoses (d) Segregation of water streams Techniques related to cleaning operations: (e) Dry cleaning (f) Pigging system for pipes (g) High-pressure cleaning (h) Optimisation of chemical dosing and water use in cleaning-in-place (CIP) (i) Low-pressure foam and/or gel cleaning (j) Optimised design and construction of equipment and process areas (k) Cleaning of equipment as soon as possible	CC	The operator has provided information to support compliance with BATc 7. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 7.  The site currently re-uses boiler condensate and further water recycling/reuse is reviewed regularly to determine if there is a feasible way for the site to do more.  The site also uses the following techniques to reduce water usage:  (b) Optimisation of water flow  (c) Optimisation of water nozzles and hoses  (d) Segregation of water streams  (e) Dry cleaning  (g) High-pressure cleaning  (h) Optimisation of chemical dosing and water use in cleaning-in-place (CIP)  (i) Low-pressure foam and/or gel cleaning  (k) Cleaning of equipment as soon as possible
8	Prevent or reduce the use of harmful substances In order to prevent or reduce the use of harmful substances, e.g. in cleaning and disinfection, BAT is to use one or a combination of the techniques given below.  (a) Proper selection of cleaning chemicals and/or disinfectants (b) Reuse of cleaning chemicals in cleaning-in-place (CIP) (c) Dry cleaning (d) Optimised design and construction of equipment and process areas	CC	The operator has provided information to support compliance with BATc 8. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 8.  The operator uses a combination of techniques on site to ensure harmful substance use is reduced, this includes:  • Proper selection of cleaning chemicals and/or disinfectants • Reuse of cleaning chemicals in cleaning-in-place (where food hygiene standards allow) • Dry cleaning

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
			Optimised design and construction of equipment and process areas.
9	Refrigerants In order to prevent emissions of ozone-depleting substances and of substances with a high global warming potential from cooling and freezing, BAT is to use refrigerants without ozone depletion potential and with a low global warming potential.	cc	The operator has provided information to support compliance with BATc 9. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 9.
			The operator declared that most refrigerants used in the permitted process have a low global warming potential (GWP) and provided evidence to support this, all remaining high GWP refrigerants onsite have been identified and a plan is in place to ensure these are replaced with lower GWP models.
10	Resource efficiency In order to increase resource efficiency, BAT is to use one or a combination of the techniques given below: (a) Anaerobic digestion (b) Use of residues	cc	The operator has provided information to support compliance with BATc 10. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 10.
	<ul><li>(c) Separation of residues</li><li>(d) Recovery and reuse of residues from the pasteuriser</li><li>(e) Phosphorus recovery as struvite</li><li>(f) Use of waste water for land spreading</li></ul>		The operator sends effluent sludge and some other residues for anaerobic digestion, off-site.
			Residues that can be reused are sent off site for animal feed production.
			Residues are separated at the point of generation.
11	Waste water buffer storage In order to prevent uncontrolled emissions to water, BAT is to provide an appropriate buffer storage capacity for waste water.	cc	The operator has provided information to support compliance with BATc 11. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 11.
			A buffer tank is located prior to the effluent treatment plant (ETP) allowing all effluent to be monitored before treatment. The tank allows flow to the ETP to be shut off to control any out of spec effluent, this can then be

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
			treated before further treatment in the ETP or tankered off site by a third party.
			The ETP and sludge tank are bunded appropriately, however the balance tank is not. The operator has declared that development is planned to ensure a sufficient bund is put in place, however no assessment has been conducted on the existing containment and an improvement condition as been included in relation to this (Annex 2: Containment).
			Furthermore, penstock valves are in place at key locations in addition to spill kits across the site for smaller spillages.
12	Emissions to water – treatment In order to reduce emissions to water, BAT is to use an appropriate combination of the techniques given below. Preliminary, primary and general treatment (a) Equalisation (b) Neutralisation (c) Physical separate (eg screens, sieves, primary settlement tanks etc) Aerobic and/or anaerobic treatment (secondary treatment) (d) Aerobic and/or anaerobic treatment (eg activated sludge, aerobic lagoon etc) (e) Nitification and/or denitrification (f) Partial nitration - anaerobic ammonium oxidation Phosphorus recovery and/or removal (g) Phosphorus recovery as struvite (h) Precipitation (i) Enhanced biological phosphorus removal Final solids removal (j) Coagulation and flocculation (k) Sedimentation (l) Filtration (eg sand filtration, microfiltration, ultrafiltration)	CC	The operator has provided information to support compliance with BATc 12. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 12.  All process effluent passes through the on-site effluent treatment plant (ETP). The effluent is passes through a balance tank for pH equalisation and neutralisation as appropriate. The effluent then passes through a mesh rotary screen for physical separation. In the dissolved air floatation (DAF) plant the effluent undergoes coagulation and flocculation, and floatation. Sludge is removed from the effluent and directed to storage tanks where it is stored before later being transported off site for anaerobic digestion.  All effluent is then discharge to sewer under consent from Anglian Water for further treatment.

BATC No.	Summary of BAT Conclusion require Industries	mary of BAT Conclusion requirement for Food, Drink and Milk Status NA/ CC / FC /		Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement	
	(m) Flotation				
12	Emissions to water – treatment BAT-associated emission levels (BA receiving water body	T-AELs) for direct emissions to a	NA	We are satisfied that BATc 12 (AELs) are not applicable to this Installation.  This BATc in concerned with direct discharges to water. All treated waste water is discharged directly to sewer under consent of Anglian	
	Parameter	BAT-AEL (¹) (²) (daily average)		Water. As such, BATc 12-AELs are not	
	Chemical oxygen demand (COD) (3) (4)	25-100 mg/l ( <sup>5</sup> )		applicable to this installation.	
	Total suspended solids (TSS)	4-50 mg/l (°)			
	Total nitrogen (TN)	2-20 mg/l ( <sup>7</sup> ) ( <sup>8</sup> )			
	Total phosphorus (TP)	0,2-2 mg/l (°)			
		rly review a noise management plan, as system (see BAT 1), that includes all of lines; ons monitoring; oise events, e.g. complaints; d to identify the source(s), to exposure, to characterise the		to this Installation.  This BATc is concerned with sites that have received previous noise nuisance complaints. This installation has not received any of these in recent times and therefore, BATc 13 is not applicable.	
14	Noise management In order to prevent or, where that is not BAT is to use one or a combination of t (a) Appropriate location of equipment a (b) Operational measures (c) Low-noise equipment (d) Noise control equipment (e) Noise abatement	he techniques given below.	CC	The operator has provided information to support compliance with BATc 14. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 14.  The site has adopted various noise mitigation techniques to prevent noise nuisance. This includes:  - Reducing deliveries to specific times - Reduction of roller door use	

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
			<ul> <li>Low noise fans, pump and compressors are utilized on site where appropriate</li> <li>A noise reflector is located adjacent to nearby residential area to limit noise from the site disturbing the sensitive receptor.</li> </ul>
15	Odour Management In order to prevent or, where that is not practicable, to reduce odour emissions, BAT is to set up, implement and regularly review an odour management plan, as part of the environmental management system (see BAT 1), that includes all of the following elements:  - a protocol containing actions and timelines;  - a protocol for conducting odour monitoring.  - a protocol for response to identified odour incidents eg complaints;  - an odour prevention and reduction programme designed to identify the source(s); to measure/estimate odour exposure: to characterise the contributions of the sources; and to implement prevention and/or reduction measures.	CC	The operator has provided information to support compliance with BATc 15. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 15.  The operator has previously submitted an odour management plan with the previous variation (V005) this has been formally approved by the Environment Agency and is frequently reviewed and updated as appropriate.
	Meat processing sector BAT conclusions		
29	Emissions to air  In order to reduce channelled emissions of organic compounds to air from meat smoking, BAT is to use one or a combination of the techniques given below.  (a) Adsorption (b) Thermal oxidation (c) Wet scrubber (d) Use of purified smoke	NA	We are satisfied that BATc 29 is not applicable to this Installation.  This BATc is concerned with sites that smoke meats during their process. This installation does not undertake any smoking of meats, except by liquid smoke, and as such BATc 29 is not applicable.
29	Emissions to air – AEL	NA	We are satisfied that BATc 29-AELs are not applicable to this Installation.  These BAT-AELs are concerned with sites that smoke meats during their process. This installation does not undertake any smoking of

BATC No.	Summary of BAT Concl Industries	usion requirement fo	or Food, Drink and Milk	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
	Table 18  BAT-associated emission level (BAT-AEL) for channelled TVOC emissions to air from a smoke chamber				meats, except by liquid smoke, and as such BATc 29-AELs are not applicable.
	Parameter	Unit	BAT-AEL (average over the sampling period)		
	TVOC	mg/Nm³	3-50 (1) (2)		
	(1) The lower end of the range is typically (2) The BAT-AEL does not apply when the	nd of the range is typically achieved when using adsorption or thermal oxidation.  EL does not apply when the TVOC emission load is below 500 g/h.			
Meat F	Processing Sector Enviro	nmental Performand	e Levels		
	Environmental Performance Level – energy consumption for the meat processing sub-sector  Table 16  Indicative environmental performance level for specific energy consumption			cc	The operator has provided information to support compliance with the EPL. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with the EPL for energy
EPL	Unit		Specific energy consumption (yearly average)		consumption.  The operator has stated an energy
	MWh/tonne of raw materials 0,25-2,6 (¹) (²)			consumption of 1.6 MWth/tonne of raw	
	(1) The specific energy consumption level does not apply to the production of ready meals and soups. (2) The upper end of the range may not apply in the case of a high percentage of cooked products.				material and as such fall within the guidelines set out in the BAT conclusions.
т	Environmental Performance Level – Specific waste water discharge for the meat processing sub-sector  Table 17  Indicative environmental performance level for specific waste water discharge		cc	The operator has provided information to support compliance with the EPL. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with the EPL for specific waste	
EPL	Unit	SF	ecific waste water discharge(yearly average)		water discharge.  The operator has stated a specific waste water
	m³/tonne of raw materials	1,5-8,0 (¹	)	discharge of 4.43 m³/tonne of raw prod	
	(*) The specific waste water discharge level does not apply to processes using direct water cooling and to the production of ready meals and soups.				as such fall within the guidelines set out in the BAT conclusions.

## Annex 2: Review and assessment of changes that are not part of the BAT Conclusions derived permit review

#### Updating permit during permit review consolidation

- Introductory note
- Emission plan
- Table S1.1 overhaul
  - o Activity Reference (AR) renumbering
  - Addition of production capacity
  - o Directly associated activities (DAAs) standardisation

We have updated permit conditions to those in the current generic permit template as a part of permit consolidation. The conditions will provide the same level of protection as those in the previous permit.

#### **Production/Capacity threshold**

The Environment Agency is looking to draw a "line in the sand" for permitted production capacity; a common understanding between the Operator and regulator for the emissions associated with a (maximum) level of production, whereby the maximum emissions have been demonstrated as causing no significant environmental impact.

We have included a permitted production level (capacity) within table S1.1 of the permit for the section 6.8 listed activity and we need to be confident that the level of emissions associated with this production level have been demonstrated to be acceptable.

The Operator has completed a H1 assessment of emissions for typical figures of production at the time of permitting.

The existing H1 assessment of particulate emissions to air remains valid for the revised capacity threshold now placed within table S1.1 of the permit.

#### **Emissions to Air**

We asked the operator to list all emission points to air from the installation in the Regulation 61 notice. And to provide a site plan indicating the locations of all air emission points.

The operator has provided an up to date air emission plan.

<u>Implementing the requirements of the Medium Combustion Plant Directive.</u>

#### Existing small combustion plant (<1MW)

For the existing combustion plant with a rated thermal input less than 1 MW we will not be including any emission limit values or monitoring requirements within the permit, unless any site specific conditions require us to do this.

#### **Existing Medium Combustion Plant (1MW-50MW)**

We asked the Operator to provide information on all combustion plant on site in the Regulation 61 Notice as follows:

- Number of combustion plant (CHP engines, back-up generators, boilers);
- Size of combustion plant rated thermal input (MWth)
- Date each combustion plant came into operation

The Operator provided the information in the table below:

#### <u>Boilers</u>

	A1 Main boiler	A2 Main boiler	A7 thermal oil boiler	A37 thermal oil boiler	A39 thermal oil boiler
1. Rated thermal input (MW) of the medium combustion plant.	1.705 MWth	1.705 MWth	1.163 MWth	1.163 MWth	1.163 MWth
2. Type of the medium combustion plant (diesel engine, gas turbine, dual fuel engine, other engine or other medium combustion plant).	Boiler	Boiler	Boiler	Boiler	Boiler
3. Type and share of fuels used according to the fuel categories laid down in Annex II.	Natural Gas 100%	Natural Gas 100%	Natural Gas 100%	Natural Gas 100%	Natural Gas 100%
4. Date of the start of the operation of the medium combustion plant or, where the exact date of the start of the operation is unknown, proof of the fact that the operation started before 20 December 2018.	1980	2016	2011	2015	2019

We have reviewed the information provided and we consider that the declared combustion plant qualify as "existing" medium combustion plant. With the exception of A39 – thermal oil boiler – this is classed as a new MCP and as such the limits shall apply from the date of issue.

For existing MCP with a rated thermal input of less than or equal to 5 MW, the emission limit values set out in tables 1 and 3 of Part 1 of Annex II MCPD shall apply from 1 January 2030.

We have included the appropriate emission limit values for existing and new medium combustion plant as part of this permit review. See Table S3.1 in the permit. We have

also included a new condition 3.1.4 within the permit which specifies the monitoring requirements for the combustion plant in accordance with the MCPD.

The 2.6 MWth natural gas fired regenerative thermal oxidiser (RTO) used on site is exempt from the implementation of limits due to the guidelines set out in the MCPD.

#### <u>Emissions to Water and implementing the requirements of the Water</u> Framework Directive

We asked the Operator to provide information on all emissions to water at the installation in the Regulation 61 Notice as follows;

- Identify any effluents which discharge directly to surface or groundwater;
- Provide an assessment of volume and quality, including results of any monitoring data available;
- and for any discharges to water / soakaway whether a recent assessment of the feasibility of connection to sewer has been carried out.

The operator has previously provided assessments for all emissions to water at the installation. The operator declares there has been no change to activities and subsequent effluents generated at the installation since this risk assessment was taken. Consequently, we agree that the original risk assessments remain valid at this time.

#### Soil & groundwater risk assessment (baseline report)

The IED requires that the operator of any IED installation using, producing or releasing "relevant hazardous substances" (RHS) shall, having regarded the possibility that they might cause pollution of soil and groundwater, submit a "baseline report" with its permit application. The baseline report is an important reference document in the assessment of contamination that might arise during the operational lifetime of the regulated facility and at cessation of activities. It must enable a quantified comparison to be made between the baseline and the state of the site at surrender.

At the definitive cessation of activities, the Operator has to satisfy us that the necessary measures have been taken so that the site ceases to pose a risk to soil or groundwater, taking into account both the baseline conditions and the site's current or approved future use. To do this, the Operator has to submit a surrender application to us, which we will not grant unless and until we are satisfied that these requirements have been met.

The Operator submitted a site condition report [Site condition report Appendix 2A + 2B - 20/12/2010] during the original application received on 14/11/2010. The site condition report included a report on the baseline conditions as required by Article 22. We reviewed that report and considered that it adequately described the condition of the soil and groundwater at that time.

The Operator submitted a summary report which referenced the site condition report and baseline report. We have reviewed the information and we consider that it adequately describes the current condition of the soil and groundwater. Consequently, we are satisfied that the baseline conditions have not changed.

#### **Hazardous Substances**

Hazardous substances are those defined in Article 3 of Regulation (EC) No. 1272/2008 on classification, labelling and packaging of substances and mixtures

The operator has provided a short risk assessment on the hazardous substances stored and used at the installation. The risk assessment was a stage 1-3 assessment as detailed within EC Commission Guidance 2014/C 136/03.

The stage 1 assessment identified the hazardous substances used / stored on site. The stage 2 assessment identified if hazardous substances are capable of causing pollution. If they are capable of causing pollution they are then termed Relevant Hazardous Substances (RHS). The Stage 3 assessment identified if pollution prevention measures are fit for purpose in areas where hazardous substances are used / stored. This includes drains as well.

The outcomes of the three stage assessment identified that pollution of soil and/or ground water to be unlikely.

#### **Climate Change Adaptation**

The operator has considered if the site is at risk of impacts from adverse weather (flooding, unavailability of land for land spreading, prolonged dry weather / drought).

The operator has stated that the installation is not likely to be or has previously not been affected by climate change. However upon investigation it became evident that the site has suffered from serious flooding in previous years, which we consider to be a severe weather event.

We do not consider the Operator to have submitted a suitable climate change adaptation plan for the installation. We have included an improvement condition into the permit (IC11) to request a climate change adaptation plan is submitted by the Operator for approval from the Environment Agency.

#### Containment

We asked the Operator vis the Regulation 61 Notice to provide details of the each above ground tanks which contain potentially polluting liquids at the site, including tanks associated with the effluent treatment process where appliable.

The Operator provided details of all tanks;

- Tank reference/name
- Contents
- Capacity (litres)
- Location
- Construction material(s) of each tank
- The bunding specification including
  - Whether the tank is bunded
  - If the bund is shared with other tanks
  - The capacity of the bund
  - The bund capacity as % of tank capacity

- Construction material of the bund
- Whether the bund has a drain point
- o Whether any pipes penetrate the bund wall
- Details of overfill prevention
- Drainage arrangements outside of bunded areas
- Tank filling/emptying mitigation measures (drips/splashes)
- Leak detection measures
- Details of when last bund integrity test was carried out
- Maintenance measures in place for tank and bund (inspections)
- How the bund is emptied
- Details of tertiary containment

and whether the onsite tanks currently meet the relevant standard in the CIRIA "Containment systems for the prevention of pollution (C736)" report.

We reviewed the information provided by the operator and their findings. We are not satisfied that the existing tanks and containment measures on site meet the standards set out in CIRIA C736.

We have set improvement conditions in the permit to address the deficiencies in the existing tanks and containment measures on site (IC10). See Improvement condition(s) in Annex 3 of this decision document.

#### **Annex 3: Improvement Conditions**

Based on the information in the Operator's Regulation 61 Notice response and our own records of the capability and performance of the installation at this site, we consider that we need to set improvement conditions so that the outcome of the techniques detailed in the BAT Conclusions are achieved by the installation. These improvement conditions are set out below - justifications for them is provided at the relevant section of the decision document (Annex 1 or Annex 2).

Previous improvement conditions marked as complete in the previous permit.

Supersede "complete"	d Improvement Conditions – Removed from permit as marked as
Reference	Improvement Condition
IC1	The operator shall carry out an assessment to include all tanks/vessels/containers used in normal and abnormal operation of the ETP, to ensure adequate bunding capacity, of 110% of the volume of the largest container, or 25% of the total volume of all the tanks, whichever is larger. In line with Sector Guidance Note S6.10 , 2.2.5.  A written report should be submitted to the Environment Agency, the report shall include a timescale for implementation of any improvements and shall be agreed in writing with the Agency.
IC2	The operator shall carry out an assessment of the fresh oil and waste oil tank farm, to ensure adequate bunding capacity, of 110% of the volume of the largest container, or 25% of the total volume of all the tanks, whichever is larger, In line with Sector Guidance Note IPPC S6.10, Section 2.2.5. A written report should be submitted to the Environment Agency, the report shall include a timescale for implementation of any improvements and shall be agreed in writing with the Agency.
IC3	The operator should review the integrity of the dis-used diesel tank situated to the north west corner of the site.  A report should be submitted to the Environment Agency reporting findings and actions taken to secure the tank integrity and prevent pollution.
IC4	The operator shall develop a written odour management plan having regard to the requirements set out in Section 3 of the Agency Technical Guidance note EPR S6.10, and Environment Agency Horizontal Guidance H4. The plan should be submitted to the Environment Agency for agreement.
IC5	The operator shall develop a written noise management plan having regard to the requirements set out in Section 3 of the Agency Technical Guidance note EPR S6.10, and Environment Agency Horizontal Guidance H3. The plan should be submitted to the Environment Agency for approval.
IC6	The operator shall complete an investigation of all drains within the installation boundary having regard to Section 3 of Environment Agency Guidance, How to comply with your Environmental Permit V3 2010.  A report should be submitted to the Environment Agency, the report shall include a timescale for implementation of any improvements and shall be agreed in writing with the Environment Agency.
IC7	The operator shall carry out an assessment of the options available for reducing oxides of nitrogen (NOx) and carbon monoxide from the boilers / ovens.  A summary of the assessment shall be sent to the Environment Agency in writing together with a timetable to implement any necessary changes identified.
IC8	The operator shall implement the preferred odour mitigation option for the installation as outlined in the Odour Management Plan (OMP). This shall be in accordance with the timetable in the OMP. The operator shall notify the Environment Agency of which option is being implemented before implementation commences and no amendments shall be made to the

	option or timetable for implementation without the prior written approval of the Environment Agency.
IC9	The operator shall submit a report of a H1 risk assessment for emissions to air of NOx for the point sources A1-A7, A37 and A38 (combined) at the site to the Environment Agency for approval. The report must include a programme of monitoring and the assessment must utilise actual site specific monitoring data, which has been sampled and monitored in line with Environment Agency guidance M1: sampling requirements for stack emissions monitoring and M2: monitoring of stack emissions to air, from all sources of NOx on site and must include (but is not limited to) emission points A1-A7, A37 & A38.

The following improvement conditions have added to the permit as a result of the variation.

Improvement programme requirements			
Reference	Reason for inclusion	Justification of deadline	
IC10	The Operator shall undertake a survey of the primary, secondary and tertiary containment at the site and review measures against relevant standard including:  • CIRIA Containment systems for the prevention of pollution (C736) — Secondary, tertiary and other measures for industrial and commercial premises,  • EEMUA 159 - Above ground flat bottomed storage tanks The operator shall submit a written report to the Environment Agency approval which outlines the results of the survey and the review of standard and provide details of  • current containment measures  • any deficiencies identified in comparison to relevant standards,  • improvements proposed  • time scale for implementation of improvements. The operator shall implement the proposed improvements in line with the timescales agreed by the Environment Agency.	07/10/2025 or as agreed in writing by the Environment Agency	
IC11	The operator shall produce a climate change adaptation plan, which will form part of the EMS.  The plan shall include, but not be limited to:  • Details of how the installation has or could be affected by severe weather;  • The scale of the impact of severe weather on the operations within the installation;  • An action plan and timetable for any improvements to be made to minimise the impact of severe weather at the installation.  The Operator shall implement any necessary improvements to a timetable agreed in writing with the Environment Agency.	07/10/2025 or as agreed in writing by the Environment Agency	