ARUP

Government Office for Science

Future of Tunnelling

Future of Tunnelling: High-level review of emerging technologies Reference: ARUP-297680-REP-001

02 | 19 April 2024

© Arup | Image art created from AI generative tools using prompts related to *the future of tunnelling*

This report takes into account the particular instructions and requirements of our client. It is not intended for and should not be relied upon by any third party and no responsibility is undertaken to any third party.

Job number 297680

Ove Arup & Partners Limited 8 Fitzroy Street London W1T 4BJ United Kingdom arup.com

Contents

Tables

Figures

Appendices

Acronyms

Executive Summary

Arup have been commissioned by the Government Office for Science (GO-Science) to undertake a highlevel study into the emerging trends and technologies in tunnelling at scales from trenchless drilling to large transport tunnels.

The space below the surface provides society and the economy with a range of uses, which are set to increase in variety and criticality over the coming decades. This high level study forms part of the Go-Science foresight project: Future of the Subsurface. Qualitative and quantitative empirical research based on interviews and a survey was obtained to provide contextual insights on the future of tunnelling in the UK, focussed on emerging technology and the associated opportunities and challenges. Given the relevant wideranging topics and literature, a scope and study approach was defined to be commensurate with the study budget.

Recent technology developments have been categorised within the following taxonomy: robotics, materials, artificial intelligence (AI), building information modelling (BIM) and design, prefabrication, 3D printing, wearables and mobility, virtual/augmented reality (VR/AR), drones, sensors and internet of things (IoT), blockchain, digital twins, excavation technology, investigation and sensing, energy, and data storage and processing. The current UK position has been summarised within the categories of investigation and sensing, design, tunnel construction methodology, operation, planning and powers to construct, repurposing and reusing tunnels and shared use of tunnels.

Key opportunities for the application of technology in tunnelling of particular relevance to policy makers include:

- **Standardisation** of tunnelling components to create a 'kit of parts' approach to construction, and standardisation of the design and assessment process;
- **Data-driven design and construction planning** facilitated by improved access to data to inform design, and improved use of AI and BIM, including improved integration between design, construction and operation. Develop and share a national digital twin, including ground conditions data, the National Underground Asset Register (NUAR) utility data, existing buildings and below-ground structures.
- **Excavation technology** innovation through accelerating the adoption of emerging technologies, particularly robotics. Incremental innovation of existing technology, and potential rapid innovation involving robotic excavation methods.
- **Construction materials** focussing on sustainability; optimising concrete for tunnelling operations, including secondary cementitious materials and non-ferrous reinforcement materials. Increase the reuse of materials. Develop understanding of service life through investigating, modelling and analysis to extend the service life of tunnel assets.
- **Energy** utilisation of tunnels to harvest geothermal heat from the ground through tunnel energy segments. Harvesting heat generated from tunnel use, such as rail. Sourcing construction plant fuel from renewable sources, such as hydrogen fuel cells and electric plant.
- **Operational requirements** critically reviewing operational requirements to refine tunnels. For example, replacing human tunnel operation and maintenance with robotic technology could offer a reduction in space proofing requirements and tunnel diameter.
- **Shared use** shared use of tunnels offers to reduce competition for subsurface space, reduce capital expenditure (CAPEX) and operational expenditure (OPEX) costs. Multi-utility tunnels in new developments and upgrades where possible. Utilisation of transport and energy tunnels for other uses such as utility infrastructure. Combined utility corridors.
- **Reusing tunnels and tunnelling equipment** Reuse of tunnels, including by extending their service life, and by utilising abandoned tunnels for similar or new uses. Reuse of tunnelling equipment, including TBMs, on projects.

To stimulate and sustain an ecosystem for technology development and adoption, a strong pipeline of tunnelling projects and related planned work is crucial. Key challenges to technological development and implementation identified include:

- Contractual arrangements resulting in a risk-averse environment stifling innovation;
- Prolonged and complex assurance processes;
- Lack of access to data, such as existing ground conditions and subsurface assets;
- Industry or project focus on the wrong technology, leading to loss of confidence and distraction from appropriate technology;
- Social factors constraining the adoption of technology, such as resistance to change or technology and drivers to optimise design leading to unique designs that constrain standardisation;
- Shared use of tunnels limited by safety concerns, differing requirements and commercial risk;
- Matching supply with demand across topics such as reusing tunnel assets or harvesting energy; and
- Complexity and gaps in policy on the ownership of underground space.

Opportunities for further work to develop this study include a detailed literature review, extending the engagement with the tunnelling industry, including the supply chain and academia, and broadening the study to include the impact of the future contextual environment within technology will be developed and implemented.

1. Introduction

Arup have been commissioned by GO-Science to undertake a high-level study into the emerging trends and technologies in tunnelling at scales from trenchless drilling to large transport tunnels.

The space below the surface provides society and the economy with a range of uses, which are set to increase in variety and criticality over the coming decades considering population growth, emerging technologies, the need to decarbonise, food, water and energy security, and the impacts of climate change¹. The aim of the study is to inform future scenarios for subsurface use and the potential need for more coordination and regulation to unlock value in the use of underground space, focussing on tunnels. This Future of Tunnelling study forms part of the Go-Science foresight project: Future of the Subsurface¹.

The study methodology is described in Section [2](#page-5-1) and findings of the study are summarised in Section [3](#page-9-0) following the headings of the Government's Rapid Technology Assessments² to facilitate the onward dissemination of the study to government bodies and other stakeholders. Context for tunnelling in the UK is briefly outlined in Section [3.1.](#page-9-1)

Tunnelling, in the context of this study, encompasses the broad range of activities required for the design, construction and operation of underground works relating to tunnels, shafts, caverns and associated underground structures³. A tunnel constructed in the modern era is a system of components (e.g. structural linings, walkways) housing systems (e.g. communications, power, ventilation) within a broader system (e.g., a railway or a sewer network); tunnels are generally considered in this context of a broader system. This study focuses on the structural component of the system, i.e. tunnel structures and tunnel construction.

This Rapid Technology Assessment considers physical and digital technologies and enablers of these technologies that have the potential to lead to significant gains in tunnelling productivity, quality, cost and health, safety, environmental and welfare (HSEW) improvements.

2. Study methodology

2.1 Outline

The study was performed using both a qualitative and a quantitative empirical research approach to obtain contextual insights of the future of tunnelling in the UK, focussed on emerging technology and the associated opportunities and challenges. Given the relevant wide-ranging topics and literature, a narrow scope and study approach was defined to be commensurate with the study budget.

Given that the majority⁴ of the world's tunnels use tunnel boring machines (TBMs), this study focussed on tunnelling use cases that are currently undertaken using TBMs in particular. Emerging technology has been the focus of the study, touching on trends that could impact the adoption of emerging technologies. In particular, technology that aligns with the current trajectory for UK tunnelling to tunnel faster, cheaper, safer and with lower embodied and whole-life carbon. Future wider contextual trends that significantly impact the trajectory of the future of tunnelling are beyond this scope, and are referred to in Section [4.](#page-19-0)

This section outlines the key components of the research methodology.

¹ Future of the Subsurface project summary at [https://www.gov.uk/government/publications/future-of-the-subsurface/future-of-the](https://www.gov.uk/government/publications/future-of-the-subsurface/future-of-the-subsurface#:~:text=1.-,Overview,the%20impacts%20of%20climate%20change)[subsurface#:~:text=1.-,Overview,the%20impacts%20of%20climate%20change.](https://www.gov.uk/government/publications/future-of-the-subsurface/future-of-the-subsurface#:~:text=1.-,Overview,the%20impacts%20of%20climate%20change)

² Rapid Technology Assessments are published a[t https://www.gov.uk/government/collections/rapid-technology-assessments](https://www.gov.uk/government/collections/rapid-technology-assessments)

³ The International Tunnelling and Underground Space Association (ITA-AITES) provides useful contextual information on tunnelling: <https://tunnel.ita-aites.org/en/>

⁴ In the absence of a definitive compilation of UK tunnelling projects, a list of tunnels in the UK collated on Wikipedia was reviewed, of which 77% completed since 2000 were constructed using TBMs.

2.2 Approach

2.2.1 Data Collection

Data was obtained through interviews, primarily internally with the Arup global tunnel skills network, and an industry survey. A detailed literature review was not undertaken and would be beneficial to develop and test the findings of the study.

Expert Interviews

A series of in-depth interviews were conducted with participants selected from diverse group of Arup's industry experts, aiding in understanding nuanced perspectives of leaders in the field. The experts were chosen based on their extensive experience, knowledge and involvement in various aspects of tunnel construction, design and management and to provide global coverage. The map below shows the geolocation of the participants interviewed.

Figure 1 - Map showing location of expert tunnelling interviewees

Survey

A preliminary survey was conducted of over 100 tunnelling professionals, comprising views from Arup tunnel designers from the UK and internationally, British Tunnelling Society members, and tunnelling professionals from the American tunnelling industry. The survey was designed to be comprehensive, covering a wide range of topics including potential technological advancements and its impact on the tunnelling industry, to supplement the in-house research and identify emerging technology outside of the UK.

Wider and systematic engagement with the tunnelling community is recommended by Arup to develop and test the findings of study, and to help avoid a bias of opinion. This would include further engagement with key stakeholders directly, such as the British Tunnelling Association and the International Tunnelling Association.

2.2.2 Data Analysis

Qualitative data were transcribed and analysed to identify recurring themes and taxonomy. Quantitative data were analysed to discern trends and opinions within the industry. The data collected were cross-referenced to identify common and divergent viewpoints, allowing for a balanced and holistic analysis. Refer to [Appendix](#page-28-0) [B](#page-28-0) for the survey results. The following sections present the findings and recommendations for next steps.

Evidence was collated in a database and categorised as follows:

2.3 Technology and trends taxonomy

A technology taxonomy developed for this high-level study is outlined in [Table 1.](#page-8-0)

Table 1 - Technology taxonomy

3. Rapid Technology Review

3.1 Introduction

The global output for tunnels and underground space in 2019 was £110bn, and its growth is twice as high as other global construction sectors. The UK's share of this was an output of £843M, with £3.1bn worth of work in the pipeline⁵. Advances in tunnelling technology are crucial to enabling this growth, and new innovations will need to be adopted and matured to match this demand.

A demand for longer and larger tunnel bores (>18m diameter) for underground space creation is apparent, as is an increase in demand for smaller diameter microtunnels (<4m diameter) to serve utilities. More resilient in-tunnel communications systems, mechanical, electrical and plumbing (MEP) and control systems are required to support increasingly more complex construction and operations, however, tunnel fit out is beyond the scope of this study. Emerging use cases for tunnels such as hyperloop have the potential to increase the need for tunnels and impact the requirements for design and construction of tunnels. Reuse, retrofit and mixed use of these underground spaces is becoming increasingly important to sustainably use the subsurface.

Tunnelling technology advancement is viewed as being incremental rather than comprising frequent step changes and, although there are disruptive technologies that are showing potential for rapid change, innovations building on established tunnelling methods of construction and established engineering practice dominate. Tunnel technology development is being seen across the whole tunnel asset lifecycle, from planning and design, operations and maintenance, through decommissioning and reuse. Emerging technologies, maturing research and development, and a changing workforce with new technology skills is bringing forward innovation. Positive outcomes demonstrated by the wider global tunnelling industry demonstrate that where more equitable risk share contracting and legislation is present, this has proven key to lowering the barriers to the adoption of new technology, ideas and approaches, enabling productive innovation to be realised within real-world tunnelling projects.

Evidence collated for this high-level study is summarised in Appendix A, including references to key sources.

3.2 Recent developments

Recent global developments within each technology taxonomy category are captured in [Appendix A](#page-20-0) and below:

• **Robotics** – Robotic technology has been adopted at various stages of the tunnel construction process, from pre-construction investigation and sensing, construction stage segment production and handling through to TBM maintenance and robotic cutterhead disc changing, and post-construction maintenance and inspection of tunnels. The application of robotics within the manufacturing and mining industries to more general tunnelling projects is an emerging theme. Market disruption using many small robotic excavators to replace traditional excavation methods has been proposed. Robotics offer health and safety benefits by removing or supporting operatives in undertaking traditionally manually intensive and repetitive tasks.

• **Materials** – There is a particular focus on sustainable structural materials, such as cement replacement in concrete, including emerging research into calcined clay. A future lack of current cement replacement materials, such as ground granulated blast furnace slag (GGBS), is a widely accepted challenge. Use of steel fibre reinforcement has emerged as routine practice, with future use of macrosynthetic fibres instead of steel, bio-based self-healing concrete, and cement biotechnology innovation (e.g. Biomason) on the horizon. Code updates will become more prevalent in order to accelerate the compliance of new

⁵ ITA (2019) Tunnel Market Survey, converted to GBP using ExchangeRates.org.uk average exchange rate for 2019 of 0.8733

materials with standard codes and practices. Accelerated age testing is improving our understanding of material durability, and will help to develop future low-cost, low-carbon and high-durability tunnel structures. Recent advances in material resilience open up the use of temporary works as permanent works.

- **Artificial Intelligence (AI)** AI is emerging across the entire tunnelling project lifecycle. Generative AI, such as foundation models, is increasingly used in design processes, from writing code to researching and writing documents. End-to-end design is already implemented in digital product design and the breadth of coverage of AI in construction is increasing. Driverless tunnelling plants (e.g. TBMs and roadheaders) using AI are operating outside of the UK, including autonomous TBMs and support vehicles. Use of machine learning to predict ground type and behaviour, to optimise TBM drive utilisation and the use of object recognition of tunnel structural defects and tunnel objects to inform predictive maintenance regimes and tunnel asset inventorying. Generative AI using Large Language Models (LLM) is being increasingly used to access structured data. It is recognised that AI, used in combination with other technology, has the potential to disrupt the tunnelling industry and to facilitate incremental innovation across the breadth of the industry. Machine Learning (ML) is a branch of AI increasingly adopted in tunnelling projects at each stage⁶.
- **BIM & Design** Building Information Modelling (BIM) is generally deployed on tunnelling projects with varying degrees of success. There is a reasonable consensus that BIM is not delivering the full potential benefit. Automation of design and construction processes, including when combined with AI, is improving decision making, and has the potential to significantly reduce pre-construction programmes. Advances in cloud BIM technology is overcoming barriers to realising the value of BIM, including in combination with other emerging technologies, such as wearables and VR, to help visualise the BIM model in parallel with on-site as built checking.
- **Prefabrication** Offsite construction is routinely adopted, particularly for tunnel linings and cut and cover tunnels. Prefabrication offers an opportunity for improved quality and materials innovation in a controlled environment. Prefabrication in the context of a kit-of-parts standardisation of tunnel construction is an emerging theme, with advantages related to efficiency in repeated fabrication, reduced production lead in time, and design automation. This is improving productivity, accelerating construction rates, greater cost certainty and the move to whole design cycle digital optimisation. Precast concrete tunnelling is most likely to

benefit from this, as more reliance on Modular Integrated Construction (MiC) and design for manufacture and assembly (DfMA) tunnelling arises. Multitrade integrated Mechanical Electrical and Power (MiMEP) methods on Mechanical Electrical and Power (MEP) and control systems enables whole system modularisation and prefabrication.

- **3D printing** 3D printing is being used across all project stages, from early concept prototyping of fixings and devices, to full-scale tunnel lining printing as the TBM advances. Swissloop Tunnelling's in-built tunnel tube 3D printer concept trials using 3D printed tunnelling linings are ongoing. This reflects a growing trend for offsite 3D printing of structural and non-structural tunnel components.
- **Wearables and mobility** Wearable technology provides data and communication between construction operatives, with the potential to improve safety and production. Examples include smart watches, geolocated visitor cards and sensors on helmets, and importantly on mobile construction plant and equipment. Wearable technology is emerging in the context of improve health and safety and productivity in the construction industry. For example, wearable carbon monoxide sensors and geospatial technology that tracks the location of workers to aid fire evacuation, and that is linked to the operation of plant.

⁶ Refer to a recent summary by Marcher et al. (2021) Capabilities and Challenges Using Machine Learning in Tunnelling. Theory and practice for tunnel engineering 3rd Edition, IntechOpen. Available at: http://dx.doi.org/10.5772/intechopen.97695.

⁷ HS2 (2020) Krokodyl robot lifts TBM tunnel segment November 2020. Media Centre report, accessed 29/11/23: https://mediacentre.hs2.org.uk/resources/hs2-vl-19349-s-1205-pep-078-189647-s-001205.

- **VR/AR** VR/AR technologies are becoming increasingly prevalent in stakeholder engagement, and visualisation of underground infrastructure proposals. This enables realisation of impacts and risks to be assessed in real-world digital landscapes, such as in Environmental Impact Assessments. Use of VR/AR enables designs to be conceptualised in 3D space and underground spaces to be virtually visited in a safe way, enabling operatives to practice and experience underground systems safely first before entry. There is strong links with wearables and digital twins, which could become powerful tools of the future within a metaverse, where virtual social interaction and virtual marketplaces for tunnelling may arise.
- **Drones** Drones refer to unmanned aerial or surface vehicles, which are moving from remotely operated towards increasingly autonomous and intelligent. Their use in data acquisition, such as underground inspections, is growing, enabling safer access to confined spaces and high-risk areas, avoiding the need for person entry. The ability to coordinate swarms of drones to undertake complex tasks and combine with emerging technologies like 3D printing of structural elements has the potential to disrupt how structures are constructed and set out. In future, applications emerging include transportation of materials and potentially workers (people or robots).
- **Sensors and IoT** Advancements in sensor technology and communication devices enhance data acquisition to inform excavation processes, such as TBM driving and predictive maintenance. Increasingly small, robust and versatile sensors will continue to incrementally evolve, providing benefits in the construction and operation phases. Fixed and remote sensor technology to improve real-time monitoring of construction progress, structural health and systems controls is benefitting from advances in active and passive smart sensors, and sensing at all scales from local edge computing devices to relay real-time sensing and compute to satellite image remote sensing to detect tunnel induced ground movements and land classification impacts.
- **Blockchain** Digital currencies using publicly visible ledgers (blockchain) offers the potential to positively impact construction management. Blockchain has potential to open up new methods for procurement and payment, assurance of materials provenance, and security of design and construction sign-off. Given the specific focus, this technology has not been considered further and reference is made to published literature such as HM Treasury $(2015)^8$.
- **Digital twins** Digital models, shadows and twins are growing in sophistication and extent, capturing a growing number of systems associated with a tunnel. As sensor technology evolves and data availability increases, the application of digital twins to tunnels can grow, both applied to tunnels themselves and to the environment in which tunnels are constructed and operated within.
- **Excavation technology** Significant developments are ongoing in the field of excavation technology. Emerging technology applications are generally incremental in nature, offering improved excavation capabilities such as increased tunnel depth, improved data-driven decision-making including AI, integration of robotics, ground treatment technology, improved materials such as cutting materials and non-circular tunnels. Excavating tunnels from ground level has been demonstrated in limited case studies globally, and remains constrained by land take and impacts of shallow tunnelling on the ground. Disrupting technology such as robotic plasma boring and the use of swarms of robotic excavators are emerging⁹, seeking to challenge traditional tunnelling approaches. Herrenknecht, a

ional drilled holes proposed by Hypertunnel (2022)

German tunnel boring machine manufacturer, has developed "Direct PipeTM" microtunneling, which combines machine advance together with pipeline laying behind.

• **Investigation and sensing technologies** – Ground investigation technology is developing, including improved reliability and parameters acquisition using remote sensing, and increased confidence in locating buried utilities and obstructions. New geophysical and remote sensing techniques include Muon

⁸ HM Treasury (2015) Digital currencies, response to the call for information. March 2015. ISBN 978-1-910337-91-2.

⁹ Hypertunnel (2022) within Wired (2022) Swarms of Mini Robots Could Dig the Tunnels of the Future, accessed 13/10/23: https://www.wired.co.uk/article/future-of-digging-tunnels.

technology applications and passive seismic methods. Technology acquiring information remotely is enabling construction processes, operation and maintenance to reduce from site-based human involvement, offering benefits in quality of data, improving H&S, and an opportunity to reduce the size of tunnels if human access is not required. Including data driven autonomous TBM driving.

- **Energy** Energy harvesting technology, including geothermal and thermal tunnels, has proven potential to supplement urban energy networks, when supply and demand can be matched. Renewable energy to power construction plant on tunnelling projects is increasingly looking to electric and hydrogen sources, moving away from conventional diesel supplies.
- **Data storage and processing** Technology to harvest, store, process and visualise data is wellestablished and continually evolving. Growing traction in data sharing, together with future improved data capture and technology to harvest archive data and create structured data, offers opportunities to enhance data-driven design and construction. Digital technology, such as edge and quantum computing, offer a step change in processing capability, benefiting pre, during and post construction stage decision making. The increase in cloud computing, compute power and graphical processing unit (GPU) is enabling complex tunnel design and real-time smart sensor data streams to be integrated into design and monitoring. This enables faster and more powerful generative design and multi-parameter optimisation to be carried out on 'big data 11 '.

3.3 UK Position

From research undertaken, the UK-level of adoption of these technologies has been summarised in [Appendix A](#page-20-0) and under the following themes:

- **Investigation and sensing** Emerging hardware and software technology is improving our ability to investigate the natural and man-made subsurface, such as multi-sensing remote investigation techniques mapping the ground assisted by AI. Sensing technology is facilitating increasingly data-driven construction processes, including TBM operation. Cross-industry collaboration on data sharing initiatives, such as the National Underground Asset Register (NUAR), is enabling more effective information management for buried utilities and understanding of tunnel routing constraints.
- **Design** Innovation through the supply chain is increasingly enabled by access to public project data. Digital technology, such as parametric design, BIM and AI, is accelerating design and allowing a greater number of solutions to be explored. Innovation competitions and more equitable risk-sharing contracts in some cases promote design innovation, including from tunnelling build contractors, and SMEs. Research funds and collaboration between academia and industry is encouraging the early adoption of technologies onto projects. Lack of standardisation in design is apparent, however, the adoption of lowcarbon materials and focus on sustainable outcomes in design is increasing.

¹⁰ Colorado School of Mines (2023) Comparison of tunnelling speed between human and AI, accessed 12/10/23: https://underground.mines.edu/7mdarpa-contract-3/

¹¹ Big data: data sets that are too large or complex to be dealt with by traditional data-processing application software

- **Tunnel construction Methodology** The UK has seen a gradual increase in the adoption of technology at construction stage, though is generally seen as slower to adopt emerging technology than East Asia, such as the use of robotics in tunnelling, tunnelling from ground surface, and AI driven TBMs. Implementing new innovations within active construction comes with a higher risk than at other stages of a project. A commercial landscape that promotes lower commercial risks to adoption, and pain-gain sharing can help in enabling this. A stable pipeline of government backed projects can help ensure continued maturing and adoption of new technology, and reduce the 'brain-drain' of innovators away from the UK market and stalling of technology production at low readiness levels. Innovation examples include the Hypertunnel concept of miniaturised robotic construction and TBM enhancements.
- **Operation** Project investments and technology strategies that consider the full life cycle of the asset, from the start of new projects, can benefit from implementing future ready technologies and infrastructure that serve the tunnel system throughout its lifetime. This holistic viewpoint is assisted by innovation contracts, engagement with technologists and academia, and early contractor involvement. Long-term understanding of tunnel systems is aided by gathering relevant data over time, such as structural health monitoring systems. This enables a greater understanding of tunnel lifespans and extension of service life, and the move to predictive asset management, supported by smart sensors, IoT systems, and robust data platforms and in-tunnel communication systems. Innovations which enable energy harvesting from the tunnel itself may be possible in certain situations. Initiatives include thermal energy segments, in-tunnel heat harvesting and wind energy generation from tunnel airflows. The UK has successfully demonstrated trials for energy segments in Crossrail and implemented London Underground heat recovery used to power homes in Islington. Scaling these technologies requires a technology maturation process on live projects supported by matching the magnitude and timing of demand with the energy supply and with construction programmes, and risk-sharing contracts which account for potential increased installation times against the wider benefits provided by new innovations.
- **Planning, powers to construct** Technology can play a key role in more open, understandable and accessible stakeholder engagement. Virtual town hall events, digital visualisations and realisations can aid engagement with communities. Digital optioneering tools can help to convey benefits and risks and can help improve schemes and democratise decision making. Local governments can aid this by setting requirements for technology-driven engagement to facilitate innovation.
- **Repurposing/reusing tunnels** The desire for preservation of green space at surface and reuse of existing underground space requires innovations in retrofit, monitoring and resilience of asset life. Legislation towards net zero and alignment with UN Sustainable Development Goal (SDG) targets is likely to see further growth in this area. Ensuring the adequacy of tunnel performance as a system it was not originally intended for may require challenge to existing codes and practices. Relaxation of standards to conform to 'no worse than existing' may be required, as well as innovations in ensuring safe and innovative repurposing e.g. Farnworth tunnel widening and track lowering to accommodate network rail electrification upgrades. Looking ahead to the construction of future tunnels, constructing with repurposing in mind could enable more effective and cheaper future retrofit through adapting client requirements to consider future use cases. Greater reuse of plant and TBMs is increasing, and positive accounting for TBM retrieval sequencing and programme allowance.
- **Shared usage** Tunnels can serve shared usage function. This is increasingly possible with modular element design and construction, and large diameter bores, enabling greater opportunities for space usage. Limited examples exist within the UK outside of the system that a tunnel has been designed for, i.e. power provided to run trains in a rail tunnel. Shared utility ducts and tunnels are becoming increasingly constructed on new developments, and retrofitting utilities to tunnels has been carried out such as the EletroLink power connections between France and the UK installed within the Channel Tunnel. Prime examples from outside the UK region include Kuala Lumpur's shared usage Stormwater Management And Road Tunnel (SMART Tunnel), and the Fehmarnbelt tunnel, which has a modular immersed tube design to accommodate shared usage between road, rail and utilities connection between Germany and Denmark. These initiatives require strategic foresight and policies that enable cross-region cross-sector thinking to that tunnel systems with long-term functions that can be greater than the sum of its parts.

To stimulate and sustain an ecosystem for technology development and adoption, a strong pipeline of tunnelling projects and planned work is key. This provides confidence in the supply chain to find long term efficiencies through innovation, and to grow the skills and expertise to enable this in the long term. Adoption of innovation into live and active tunnel construction or operational projects can be stimulated by lowering the barriers to adoption, through more equitable contracting mechanisms of risk sharing and innovation reward. PPP and PDB contracts have shown benefit in other regions to enablement of innovation and risk sharing risk-reward allocation. Specific government investments to help support R&D grants, innovation competitions, and SME, research body and early contractor involvement continue to be important mechanisms for incubating innovation, however responsive and timely regulation and policy setting is key to ensuring that innovative practice and technology adoption can be safely and effectively implemented.

3.4 Opportunities

Opportunities for emerging technology to impact the future of tunnelling are significant and cover each of the technology taxonomy groupings identified. Appendix A contains a summary of opportunities for each technology application theme and topic. [Table 2](#page-15-0) captures a number of the key opportunities identified that are relevant to policy makers.

A consistent theme emerged that the most significant opportunities to impact the future of tunnelling lie outside the theme of excavation technology. Incremental innovation in tunnel excavation technology is expected, punctuated by rapid evolution in specific technologies, in the application of emerging technology to improve tunnel excavation rate and cost. However, in the pre-construction and post-construction stages, emerging technology is anticipated to offer significant benefit. Opportunities to cut programme and upfront expenditure in design, assurance, stakeholder engagement and production of documentation to receive powers to construct have been identified.

Overarching themes, essential to the implementation of these opportunities include:

- Policy setting to directly and/or indirectly set out a pipeline of tunnelling projects in the UK, address industry challenges such as data sharing, and encourage the adoption of technology and investment in the tunnelling industry and the construction industry more widely. Including seeking to remove barriers to the adoption of emerging technology;
- Addressing current and future skills shortages in the industry, through home-grown skills development, providing highly visible career paths and attracting global skills, such as building on previous government initiatives 12 ;
- Public procurement models that advocate sharing risk and collaboration to foster innovation within the UK supply chain, in line with the Transforming Infrastructure Performance Roadmap to 2030 (TIP Roadmap) and the Construction Playbook;
- Delivery models that enable early contractor involvement, such as Project 13;
- Funding guidance and research, including the key aspects are included in Appendix A;
- Promoting and developing better accessible data and models of ground conditions and existing infrastructure;
- Developing and maintaining a pipeline of tunnelling work; and
- Authoring and funding industry guidance, and championing cross innovation forums and funding for key emerging technology.

¹² Example: BIS (2012) Strengthening UK supply chains: public procurement. Tunnelling: a capability analysis.

Table 2 - Opportunities for the application of technology in tunnelling of particular relevance to policy makers

3.5 Challenges and Risks

A number of key challenges and risks to the adoption of emerging technology that has the potential to impact the future of tunnelling are summarised in [Table 3.](#page-17-1) Challenges and risks were identified through the interview and survey process outlined in Section [2.2.](#page-6-0) Refer t[o Appendix A](#page-20-0) for challenges related to each technology theme and topic identified.

A number of these challenges are being addressed to some degree by ongoing public and private initiatives, such as the National Infrastructure and Construction Pipeline 2023¹³ seeking to inform the industry on the pipeline of construction projects in the UK. This table provides a high-level summary of key recurring challenges identified in the study.

Table 3 - Challenges and risks to realising the opportunities

¹³ Accessed 15 April 2024 a[t https://www.gov.uk/government/publications/national-infrastructure-and-construction-pipeline-2023](https://www.gov.uk/government/publications/national-infrastructure-and-construction-pipeline-2023)

4. Further work

A number of opportunities have been identified to implement emerging technology in this summary report and in the evidence database in [Appendix A.](#page-20-0) Recommendations identified by the study team for next steps include:

- Develop study to undertake thorough literature review of the technologies identified to develop opportunities and government levers to accelerate appropriate emerging technologies.
- Publish study report to engage with the tunnelling industry.
- Extend external engagement to widen the perspective, through interviews, a survey and a steering group.
- Engage with the industry through roundtables and thought pieces to disseminate findings and acquire feedback from the industry to shape next steps.
- Broaden the study to further explore the future contextual environment for tunnelling in the UK including the impacts of Social, (Technological), Economic, Environmental, and Political (STEEP) trends, that will impact e.g., demand and financing. For example, a [recent paper from the Institute and](https://actuaries.org.uk/media/qeydewmk/the-emperor-s-new-climate-scenarios_ifoa_23.pdf) [Faculty of Actuaries and Exeter University](https://actuaries.org.uk/media/qeydewmk/the-emperor-s-new-climate-scenarios_ifoa_23.pdf) discusses the risks and disconnect between climate science and economic & financial scenario analysis, which could impact over the lifecycle of future infrastructure projects. The effects of climate change over the lifecycle of tunnelling projects will need to be considered when assessing their long-term resilience and value for money.

Internal Survey

1. Looking ahead 5-20yrs, what is the potential for technology to transform how tunnelling is carried out?

- $1 = \text{very limited potential}$
- $3 = a$ reasonable potential
- $5 = huge potential$

2. Please rank these digital technologies in the order of importance of impact to the tunnelling industry over the next 5-20yrs (Ranking 1 being the most important to 10 being the least)

3. Are there any other digital technologies that you think are missing?

4. What digital technology do you think has the most potential to change the future of tunnelling, and why?

5. How much do you think tunnel excavation technology can reduce tunnelling cost and programme in future, thinking 5-20yrs?

6. How much do you think tunnel excavation technology can reduce tunnelling cost and programme in future, thinking 20-50yrs?

 $1 = not a lot (-10%)$

- $2 =$ some potential (10-50%)
- $3 = a$ reasonable amount (50-100%)
- $4 = a$ significant amount (100-200%)
- $5 = a$ game changing amount (>200%)

7. What tunnel excavation technology do you think has the most potential to change the future of tunnelling, and why?

8. What is the greatest barrier to the adoption of emerging technology in the tunnelling industry?

9. What is your role best categorised as?

10. Which region are you based in and age group you belong to?

External Survey

1. What is your role best categorised as?

2. Looking ahead 5-20yrs, what is the potential for technology to transform how tunnelling is carried out?

- $1 =$ very limited potential
- $3 = a$ reasonable potential

3.94

Average Rating

 $5 = huge potential$

3. Please rank these digital technologies in the order of importance of impact to the tunnelling industry over the next 5-20yrs (Ranking 1 being the most important to 10 being the least)

4. Are there any other digital technologies that you think are missing?

5. What digital technology do you think has the most potential to change the future of tunnelling, and why?

- 6. How much do you think tunnel excavation technology can reduce tunnelling cost and programme in future, thinking 5-20yrs?
	- $1 = not a lot (< 10%)$
	- $2 =$ some potential (10-50%)
	- $3 = a$ reasonable amount (50-100%)
	- $4 = a$ significant amount (100-200%)
	- $5 = a$ game changing amount (>200%)

- 7. How much do you think tunnel excavation technology can reduce tunnelling cost and programme in future, thinking 20-50yrs?
	- $1 = not a lot (< 10%)$
	- $2 =$ some potential (10-50%) $3 = a$ reasonable amount (50-100%)
	- 4 = a significant amount (100-200%)
	- $5 = a$ game changing amount (>200%)

2.98

Average Rating

8. What tunnel excavation technology do you think has the most potential to change the future of tunnelling, and why?

