



**FIRST-TIER TRIBUNAL  
PROPERTY CHAMBER (RESIDENTIAL  
PROPERTY)**

**Case reference** : **CAM/26UE/LDC/2024/0021**

**Property** : **Pine Court, Aspen Place, Bushey, WD23  
1FW**

**Applicant** : **Windmill Place Bushey Management  
Company Limited**

**Representative** : **Jodie Smith of Barnard Cook**

**Respondents** : **All leaseholders of Pine Court, Aspen  
Place, Bushey**

**Type of application** : **For dispensation under section 20ZA of  
the Landlord & Tenant Act 1985**

**Tribunal member** : **Judge Bernadette MacQueen**

**Date of decision** : **18 June 2024**

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**DECISION**

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**Decision of the Tribunal**

1. The Tribunal determines that it is reasonable for retrospective dispensation from the consultation requirements to be granted in relation to the works for the reasons set out in this decision.

## **Introduction**

2. By application dated 28 March 2024, the Applicant sought retrospective dispensation from the consultation requirements in respect of remedial works to replace the front entrance door at the Property (pursuant to s.20ZA of the Landlord and Tenant Act 1985 (“the Act”). The works included removing the existing door and replacing it with a new door.
3. The Applicant is the management company for the Property, and the Respondents are the Leaseholders.
4. On 30 April 2024, the Tribunal issued Directions in which the Applicant was directed to send to each Respondent Leaseholder a copy of the application and the Tribunal’s Directions, and also produce a bundle of documents for use in the determination of this application.
5. The Applicant produced a bundle of documents totalling 69 pages, which included quotes for the work, confirmation of service of documents to leaseholders and a specimen lease.

## **The Application**

6. The Applicant’s statement, (page 1 of the bundle) detailed the works that were required. The Applicant confirmed that part 1 of the section 20 consultation process had begun, however, the front door failed and was beyond repair during that process and therefore this application for dispensation was made to the Tribunal. The works were required to be completed urgently because the front door was not closing properly and therefore the Property was not secure, leaving Leaseholders vulnerable.

### **Service of Documents/Objections**

7. The Applicant confirmed that a letter was sent to Leaseholders dated 15 May 2024 (page 22 of the bundle) that explained the works that were required, and also included this Tribunal's directions which informed the Leaseholders of how to make objections to this dispensation application.
  
8. In addition, the Tribunal noted that the Applicant had begun the section 20 consultation process on 27 February 2024, which was prior to the door becoming beyond repair and this application being made. Further, on 28 March 2024, the Leaseholders were served with quotes obtained for the works.
  
9. The Respondents were directed to notify the Applicant and the Tribunal if they objected to the application by 3 June 2024.
  
10. None of the Respondents objected to the application.

### **Relevant Law**

11. This is set out in the Appendix annexed below. The only issue for the Tribunal is whether it is reasonable to dispense with the statutory consultation requirements. This application does not concern the issue of whether any service charge costs will be reasonable or payable, or the possible application or effect of the Building Safety Act 2022.

### **Decision**

12. The Tribunal's determination took place without parties attending a hearing, in accordance with the Tribunal's Directions. This meant that this application was determined solely on the basis of the documentary evidence filed by the Applicant. As stated earlier, no objections had been received from any of the Respondents nor had they filed any evidence.
13. The relevant test to be applied is set out in the Supreme Court decision in **Daejan Investments Ltd v Benson & Ors** [2013] UKSC 14 where it was held that the purpose of the consultation requirements imposed by section 20 of the Act was to ensure that tenants were protected from paying for inappropriate works or paying more than was appropriate. In other words, a tenant should suffer no financial prejudice in this way.
15. The issue before the Tribunal was whether dispensation should be granted in relation to the requirement to carry out statutory consultation with the leaseholders regarding the overall works. As stated in the Directions order, the Tribunal was not concerned about the actual cost that has been incurred.
16. The Tribunal was satisfied that the Respondents have been properly notified of this application and had not made any objections.
17. Accordingly, the Tribunal granted the application for the following reasons:
  - (a) The Tribunal was satisfied that the nature of the works had to be undertaken by the Applicant sooner rather than later and noted in particular that without the front door being replaced, the Property would be left vulnerable.
  - (b) The Tribunal was also satisfied that if the Applicant carried out statutory consultation, it was likely that there would be delay.

- (c) The Tribunal was satisfied that the Respondents have been kept informed of the need, scope and estimated cost of the proposed works.
  - (d) The Tribunal was satisfied that the Respondents have been served with the application and the evidence in support and there has been no objection from any of them.
  - (e) Importantly, the real prejudice to the Respondents would be in the cost of the works and they have the statutory protection of section 19 of the Act, which preserves their right to challenge the actual costs incurred by making a separate service charge application under section 27A of the Act.
18. The Tribunal, therefore, concluded that the Respondents were not being prejudiced by the Applicant's failure to consult and the application was granted as sought.
19. It should be noted that in granting this application, the Tribunal made no finding that the scope and estimated cost of the repairs are reasonable.

**Name:** Judge Bernadette : 18 June 2024  
MacQueen

## **Rights of appeal**

By rule 36(2) of the Tribunal Procedure (First-tier Tribunal) (Property Chamber) Rules 2013, the tribunal is required to notify the parties about any right of appeal they may have.

If a party wishes to appeal this decision to the Upper Tribunal (Lands Chamber), then a written application for permission must be made to the First-tier Tribunal at the regional office which has been dealing with the case.

The application for permission to appeal must arrive at the regional office within 28 days after the tribunal sends written reasons for the decision to the person making the application.

If the application is not made within the 28-day time limit, such application must include a request for an extension of time and the reason for not complying with the 28-day time limit; the tribunal will then look at such reason(s) and decide whether to allow the application for permission to appeal to proceed, despite not being within the time limit.

The application for permission to appeal must identify the decision of the tribunal to which it relates (i.e. give the date, the property and the case number), state the grounds of appeal and state the result the party making the application is seeking.

If the tribunal refuses to grant permission to appeal, a further application for permission may be made to the Upper Tribunal (Lands Chamber).

## **Appendix of relevant legislation**

### **Landlord and Tenant Act 1985 (as amended)**

#### **Section 20**

- (1) Where this section applies to any qualifying works or qualifying long term agreement, the relevant contributions of tenants are limited in accordance with subsection (6) or (7) (or both) unless the consultation requirements have been either—
  - (a) complied with in relation to the works or agreement, or
  - (b) dispensed with in relation to the works or agreement by (or on appeal from) the appropriate tribunal .
- (2) In this section “relevant contribution”, in relation to a tenant and any works or agreement, is the amount, which he may be required under the terms of his lease to contribute (by the payment of service charges) to relevant costs incurred on carrying out the works or under the agreement.
- (3) This section applies to qualifying works if relevant costs incurred on carrying out the works exceed an appropriate amount.
- (4) The Secretary of State may by regulations provide that this section applies to a qualifying long term agreement—
  - (a) if relevant costs incurred under the agreement exceed an appropriate amount, or
  - (b) if relevant costs incurred under the agreement during a period prescribed by the regulations exceed an appropriate amount.
- (5) An appropriate amount is an amount set by regulations made by the Secretary of State; and the regulations may make provision for either or both of the following to be an appropriate amount—
  - (a) an amount prescribed by, or determined in accordance with, the regulations, and

- (b) an amount which results in the relevant contribution of any one or more tenants being an amount prescribed by, or determined in accordance with, the regulations.
- (6) Where an appropriate amount is set by virtue of paragraph (a) of subsection (5), the amount of the relevant costs incurred on carrying out the works or under the agreement which may be taken into account in determining the relevant contributions of tenants is limited to the appropriate amount.
- (7) Where an appropriate amount is set by virtue of paragraph (b) of that subsection, the amount of the relevant contribution of the tenant, or each of the tenants, whose relevant contribution would otherwise exceed the amount prescribed by, or determined in accordance with, the regulations is limited to the amount so prescribed or determined.

**Section 20ZA**

- (1) Where an application is made to a leasehold valuation tribunal for a determination to dispense with all or any of the consultation requirements in relation to any qualifying works or qualifying long-term agreement, the tribunal may make the determination if satisfied that it is reasonable to dispense with the requirements.





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**Tribunal member** : **Judge Bernadette MacQueen**

**Date of decision** : **18 June 2024**

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**DECISION**

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**Decision of the Tribunal**

1. The Tribunal determines that it is reasonable for retrospective dispensation from the consultation requirements to be granted in relation to the works for the reasons set out in this decision.

## **Introduction**

2. By application dated 28 March 2024, the Applicant sought retrospective dispensation from the consultation requirements in respect of remedial works to replace the front entrance door at the Property (pursuant to s.20ZA of the Landlord and Tenant Act 1985 (“the Act”). The works included removing the existing door and replacing it with a new door.
  
3. The Applicant is the management company for the Property, and the Respondents are the Leaseholders.
  
4. On 30 April 2024, the Tribunal issued Directions in which the Applicant was directed to send to each Respondent Leaseholder a copy of the application and the Tribunal’s Directions, and also produce a bundle of documents for use in the determination of this application.
  
5. The Applicant produced a bundle of documents totalling 69 pages, which included quotes for the work, confirmation of service of documents to leaseholders and a specimen lease.

## **The Application**

6. The Applicant’s statement, (page 1 of the bundle) detailed the works that were required. The Applicant confirmed that part 1 of the section 20 consultation process had begun, however, the front door failed and was beyond repair during that process and therefore this application for dispensation was made to the Tribunal. The works were required to be completed urgently because the front door was not closing properly and therefore the Property was not secure, leaving Leaseholders vulnerable.

### **Service of Documents/Objections**

7. The Applicant confirmed that a letter was sent to Leaseholders dated 15 May 2024 (page 22 of the bundle) that explained the works that were required, and also included this Tribunal's directions which informed the Leaseholders of how to make objections to this dispensation application.
  
8. In addition, the Tribunal noted that the Applicant had begun the section 20 consultation process on 27 February 2024, which was prior to the door becoming beyond repair and this application being made. Further, on 28 March 2024, the Leaseholders were served with quotes obtained for the works.
  
9. The Respondents were directed to notify the Applicant and the Tribunal if they objected to the application by 3 June 2024.
  
10. None of the Respondents objected to the application.

### **Relevant Law**

11. This is set out in the Appendix annexed below. The only issue for the Tribunal is whether it is reasonable to dispense with the statutory consultation requirements. This application does not concern the issue of whether any service charge costs will be reasonable or payable, or the possible application or effect of the Building Safety Act 2022.

### **Decision**

12. The Tribunal's determination took place without parties attending a hearing, in accordance with the Tribunal's Directions. This meant that this application was determined solely on the basis of the documentary evidence filed by the Applicant. As stated earlier, no objections had been received from any of the Respondents nor had they filed any evidence.
13. The relevant test to be applied is set out in the Supreme Court decision in **Daejan Investments Ltd v Benson & Ors** [2013] UKSC 14 where it was held that the purpose of the consultation requirements imposed by section 20 of the Act was to ensure that tenants were protected from paying for inappropriate works or paying more than was appropriate. In other words, a tenant should suffer no financial prejudice in this way.
15. The issue before the Tribunal was whether dispensation should be granted in relation to the requirement to carry out statutory consultation with the leaseholders regarding the overall works. As stated in the Directions order, the Tribunal was not concerned about the actual cost that has been incurred.
16. The Tribunal was satisfied that the Respondents have been properly notified of this application and had not made any objections.
17. Accordingly, the Tribunal granted the application for the following reasons:
  - (a) The Tribunal was satisfied that the nature of the works had to be undertaken by the Applicant sooner rather than later and noted in particular that without the front door being replaced, the Property would be left vulnerable.
  - (b) The Tribunal was also satisfied that if the Applicant carried out statutory consultation, it was likely that there would be delay.

- (c) The Tribunal was satisfied that the Respondents have been kept informed of the need, scope and estimated cost of the proposed works.
  - (d) The Tribunal was satisfied that the Respondents have been served with the application and the evidence in support and there has been no objection from any of them.
  - (e) Importantly, the real prejudice to the Respondents would be in the cost of the works and they have the statutory protection of section 19 of the Act, which preserves their right to challenge the actual costs incurred by making a separate service charge application under section 27A of the Act.
18. The Tribunal, therefore, concluded that the Respondents were not being prejudiced by the Applicant's failure to consult and the application was granted as sought.
19. It should be noted that in granting this application, the Tribunal made no finding that the scope and estimated cost of the repairs are reasonable.

**Name:** Judge Bernadette MacQueen : 18 June 2024

## **Rights of appeal**

By rule 36(2) of the Tribunal Procedure (First-tier Tribunal) (Property Chamber) Rules 2013, the tribunal is required to notify the parties about any right of appeal they may have.

If a party wishes to appeal this decision to the Upper Tribunal (Lands Chamber), then a written application for permission must be made to the First-tier Tribunal at the regional office which has been dealing with the case.

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If the tribunal refuses to grant permission to appeal, a further application for permission may be made to the Upper Tribunal (Lands Chamber).

## **Appendix of relevant legislation**

### **Landlord and Tenant Act 1985 (as amended)**

#### **Section 20**

- (1) Where this section applies to any qualifying works or qualifying long term agreement, the relevant contributions of tenants are limited in accordance with subsection (6) or (7) (or both) unless the consultation requirements have been either—
  - (a) complied with in relation to the works or agreement, or
  - (b) dispensed with in relation to the works or agreement by (or on appeal from) the appropriate tribunal .
- (2) In this section “relevant contribution”, in relation to a tenant and any works or agreement, is the amount, which he may be required under the terms of his lease to contribute (by the payment of service charges) to relevant costs incurred on carrying out the works or under the agreement.
- (3) This section applies to qualifying works if relevant costs incurred on carrying out the works exceed an appropriate amount.
- (4) The Secretary of State may by regulations provide that this section applies to a qualifying long term agreement—
  - (a) if relevant costs incurred under the agreement exceed an appropriate amount, or
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**Section 20ZA**

- (1) Where an application is made to a leasehold valuation tribunal for a determination to dispense with all or any of the consultation requirements in relation to any qualifying works or qualifying long-term agreement, the tribunal may make the determination if satisfied that it is reasonable to dispense with the requirements.





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**Section 20ZA**

- (1) Where an application is made to a leasehold valuation tribunal for a determination to dispense with all or any of the consultation requirements in relation to any qualifying works or qualifying long-term agreement, the tribunal may make the determination if satisfied that it is reasonable to dispense with the requirements.