

FIRST - TIER TRIBUNAL PROPERTY CHAMBER (RESIDENTIAL PROPERTY)

Case Reference : LON/OOAU/F77/2024/0143

Property: Flat B, 97 Mercers Road, London, N19 4PS

Tenant : Mr Jonathan Neale

Landlord : Clarion Housing Association Limited

Type of Application. : Determination of a Fair Rent under section 70

of the Rent Act 1977

Tribunal : Mr R Waterhouse BSc (Hons) MA LLM

FRICS

Mr J Francis QPM

HMCTS Code : Hearing only

Date of Decision : 29 July 2024

Date of Statement of Reasons: 29 July 2024

Statement of Reasons

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Decision

The decision of the Tribunal is that a fair rent of £218.95 per week including £2.45 per week for services is determined with an effective date of 29 July 2024.

Background

- 2. An application was made to re-register a fair rent, dated 30 November 2023 by the landlord of the property Clarion Housing Association Ltd. Prior to the application to re-register a fair rent, the Rent Officer had registered a rent of £162.50 per week, with £0 attributed to services, with effect from 27 May 2021.
- 3. Subsequently the Rent Officer registered a fair rent of £213.94 per week, including £2.44 per week for services, with effect from 18 January 2024.
- **4.** In a letter the tenant objected to the rent registered by letter dated **15 February 2024** and the matter was referred to the First –tier Tribunal (Property Chamber) (Residential Property).
- 5. Directions were issued by the Tribunal on the 16 April 2024. Thereafter, the Directions made provision for the filing with the Tribunal of the parties' respective written submissions and, in particular, for the completion of a reply form giving details of the Property and including any further comments the parties wished the Tribunal to take into account in making its determination.

The tenancy is a statutory (protected) periodic tenancy. The tenancy (not being for a fixed tenancy of 7 years or more) is subject to section 11 of the Landlord and Tenant Act 1985 which sets out the landlords statutory repairing obligations; the tenant is responsible for internal decorations.

The Property

6. The property is as described by the Rent Register is a self-contained maisonette, with full central heating, on the first floor there is one room, a kitchen and WC, on the second three rooms, in the attic a bath /WC, outside there is a garden.

The Inspection

7. The Tribunal did not inspect the property.

Relevant Law

8. Provisions in respect of the jurisdiction of the Tribunal and the determination of a fair rent are found in Schedule 11, Part 1, paragraph 9(1) to the Rent Act 1977, as amended by paragraph 34 of the Transfer of Tribunal Functions Order 2013, and section 70 of the Rent Act 1977.

Rent Act 1977

Schedule 11, Part 1, paragraph 9 (as amended)

"Outcome of determination of fair rent by appropriate tribunal

- 9. (1) The appropriate tribunal shall-
 - (a) if it appears to them that the rent registered or confirmed by the rent officer is a fair rent, confirm that rent;
 - (b) if it does not appear to them that that rent is a fair rent, determine a fair rent for the dwelling house."

Section 70: Determination of fair rent (as amended)

- "(1) In determining, for the purposes of the Part of this Act, what rent is or would be a fair rent under a regulated tenancy of a dwelling house, regard shall be had to all the circumstances (other than personal circumstances) and in particular to-
 - (a) the age, character, locality and state of repair of the dwelling-house, ...
 - (b) if any furniture is provided for the use under the tenancy, the quantity, quality and condition of the furniture [, and
 - (c) any premium, or sum in the nature of a premium, which has been or may be lawfully required or received on the grant, renewal, continuance or assignment of the tenancy.]
- (2) For the purposes of the determination it shall be assumed that the number of persons seeking to become tenants of similar dwelling-houses in locality on the terms (other than those relating to rent) of the regulated tenancy is not substantially greater than the number of such dwelling-houses in the locality which are available for letting on such terms.
- (3) There shall be disregarded-

- (a) any disrepair or other defect attributable to a failure by the tenant under the regulated tenancy or any predecessor in title of his to comply with any terms thereof;
- (b) any improvement carried out, otherwise than in pursuance of the terms of the tenancy, by the tenant under the regulated tenancy or any predecessor in title of his;
- (c), (d) ...[repealed]
- (e) if any furniture is provided for use under the regulated tenancy, any improvement to the furniture by the tenant under the regulated tenancy or any predecessor of his or, as the case may be, any deterioration in the condition of the furniture due to any ill-treatment by the tenant, any person residing or lodging with him, or any sub-tenant of his."
- 9. Consequently, when determining a fair rent the Tribunal, in accordance with the Rent Act 1977, section 70, has regard to all the circumstances including the age, location and state of repair of the Property. It also disregards the effect of (a) any relevant Tenant's improvements and (b) the effect of any disrepair or defect attributed to the Tenant of any predecessor in title under the regulated tenancy, on the rental value of the Property.

In Spath Holme Ltd v Chairman of the Greater Manchester etc. Committee (1995) 28 HLR 107 and Curtis v London Rent Assessment Committee [1999] QB 92 the Court of Appeal emphasised:

- (a) that ordinarily a fair rent is the market rent for the property discounted for "scarcity" (i.e. that element, if any, of the market rent, that is attributable to there being a significant shortage of similar properties in the wider locality available for letting on terms- other than as to rent- to that of the regulated tenancy) and
- (b) that for the purposes of determining the market rent, assured tenancy (market rents) are usually appropriate comparables. (The rents may have to be adjusted where necessary to reflect any differences between the comparables and the subject property).
- **10.** In considering scarcity under section 70 (2), the Tribunal recognises that:

- (a) there are considerable variations in the level of a scarcity in different parts of the country and that there is no general guidance or "rule of thumb" to indicate what adjustments should be made; the Tribunal, therefore, considers the case on its merits;
- (b) terms relating to rents are to be excluded. A lack of demand at a particular rent is not necessarily evidence of scarcity; it may be evidence that the prospective tenants are not prepared to pay that particular rent.

Fair rents are subject to a capping procedure under the Rent Acts (Maximum Fair Rent) Order 1999 which limits increases by a formula based on the proportional increase in the Retail Price Index since last registration.

The only exception to this restriction on a fair rent is provided under paragraph 7 of the Order where a landlord carries out repairs or improvements which increase the rent by 15% or more of the previous registered rent.

Submissions

Landlord

11. The landlord submitted;

An extract from the tenancy concerning the provision of services, which are provided for in the Appendix of the tenancy agreement and may make a reasonable charge for theme.

Attached to the Application Form is a schedule of services, comprising; communal electricity £ 31.20, fire protection £79.56, Administration fee £16.64, all per year amounting to £127.40 per year or £2.45 per week.

Tenant

12. The tenant submitted;

In an email dated 5 February 2024 noting;

Concern over an increase in from £124.52 a week from 27 May 2021, to £213.94 a week, which amounts to about 90%, the tenant thought rents were limited to a 10% or 7% increase.

The Reply Form completed by the tenant noted;

A hearing but no inspection requested.

The dimensions of the accommodation

That the tenant provides carpets, curtains and white goods

That windows were replaced by double glazing in 2023 but they are draughty.

Roof replaced in 2023 noting asbestos left in attic

That the tenant had undertaken maintenance of the maisonette internally and also to the communal exterior carpet.

In the section marketed defects and disrepairs the tenant noted a list of items. Of notable but not excluding the others are asbestos in attic and condition of the bathroom, erratic heating and broken floorboards.

The Hearing

The landlord did not attend the hearing, but the tenant did.

The tenant stated their tenancy had started in 1978 and described the general quality of the property. The bathroom and kitchen were as fitted when the tenancy started, both of which are in poor condition.

The submission included details of a roof replacement carried out by the landlord at one stage of the replacement, debris from the old roofing tiles fell into the attic. The tenant was told by the landlord's contractor that the roof tiles contained asbestos. The landlord was requested to remove the debris but did not and the tenant cleared the debris.

Windows were replaced during the same works that the roofing took place. The new double glazing was installed by the landlord. The tenant asserted that little or no making good work was done to the inside to repair the damage caused during fitting.

Finally, the tenant noted the exterior stage case was rusty and the flat had mice accessing it potentially via the chimney.

Reasons for Decision

- **13.** The rent to be determined must reflect the condition found on the date of the hearing disregarding all tenants' improvements.
- 14. The process for determining a fair rent is the application of Rent Act 1977 section 70 on the subject property and then comparison with the maximum rent permitted under the Maximum Fair Rent Order 1999. This means that comparison with other properties the subject of Fair Rent is not material.
- 15. Initially the Tribunal determined what rent the Landlord could reasonably be expected to obtain for the Property in the open market if it were let today in the condition that is considered usual for such an open market letting. Considering evidence submitted and the Tribunal acting in its capacity as an expert tribunal and using its general knowledge of market levels in the area, concluded that the rent was £3350.00 per month if let on a contemporary assured shorthold basis.
- 16. The Property is not, when the pre improvement condition is considered, in the condition considered usual for a modern letting at a market rent, therefore, it is necessary to adjust the above hypothetical rent, a deduction of **25**% is made. In addition, the Tribunal determined that there should be a further deduction of **10**% to reflect the fact the terms and conditions and goods supplied under the tenancy would differ from those of a contemporary assured shorthold tenancy, from which the rental comparables are derived. Thereafter the Tribunal considered the question of scarcity in section 70 (2) of the Rent Act 1977. A figure of **20**% was adopted.

The calculation

17. The rent prior to adjustment for condition, terms and scarcity,

Less 25% condition £837.50 per month

£2512.50 per month

Less 10% for terms and supplied goods inc white goods

£251.25 per month

£2261.25 per month

Less 20% for scarcity £452.25 per month

£1809.00 per month

18. The rent after this final adjustment is £1809.00 per month which is equivalent to £417.46 per week, and includes the services. Of £2.45 per week.

Rent Acts (Maximum Fair Rent) Order 1999

- 19. The rent to be registered is limited by the Rent Acts (Maximum Fair Rent Order) 1999. The rent calculated in accordance with the Order is £xx.00 per week. This figure is lower than the figure calculated by reference to the market rent with adjustments, of £417.46 per week.
- 20. Accordingly, the sum of £218.95 per week including £2.45 per week for services, from 29 July 2024 being the date of the Tribunal's decision.

Valuer Chair: Richard Waterhouse FRICS

Decision Date: 29 July 2024

Extended reasons: 19 July 2024

Appeal to the Upper Tribunal

A person wishing to appeal this decision to the Upper Tribunal (Property Chamber) on a point of law must seek permission to do so by making a written application to the First-tier Tribunal at the Regional Office which has been dealing with the case which application must:

a. be received by the said office within 28 days after the Tribunal sends to the person making the application written reasons for the decision.

b. identify the decision of the Tribunal to which it relates, state the grounds of appeal, and state the result the party making the application is seeking.

If the application is not received within the 28-day time limit, it must include a request for an extension of time and the reason for it not complying with the 28-day time limit; the Tribunal will then decide whether to extend time or not to allow the application for permission to appeal to proceed.