



Ministry  
of Justice

# **Report on use of closed material procedure (from 25 June 2021 to 24 June 2022)**

January 2024





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## **Report on use of closed material procedure (from 25 June 2021 to 24 June 2022)**

Presented to Parliament pursuant to section 12 of the Justice and  
Security Act 2013

11 January 2024



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# Report on use of closed material procedure (from 25 June 2021 to 24 June 2022)

Section 12(1) of the Justice and Security Act 2013 (“the Act”) requires the Secretary of State to prepare (and lay before Parliament) a report on the use of the closed material procedure (CMP) under section 6 of that Act. Under section 12(4) of the Act, the report must be prepared and laid before Parliament as soon as reasonably practicable after the end of the twelve month period to which the report relates.

The report is submitted in the form of the tables below. The first set of tables (“Applications”, “Declarations”, “Revocations”, “Final Judgments”) lists numbers, as prescribed by section 12(2) of the Act. The second set of tables (“Additional Information”) provides the names of the cases referred to in the first set; this additional information is provided at the discretion of the Secretary of State under section 12(3) of the Act.

This is the ninth annual report on this subject and covers the period from 25 June 2021 to 24 June 2022.

# Applications

<b><u>Applications for a declaration</u> that a CMP application may be made in proceedings during the reporting period</b>	
Made by the Secretary of State	15
Made by persons other than the Secretary of State	7

<b><u>Applications for a revocation of a declaration</u> made by a court that a CMP application may be made in proceedings during the reporting period</b>	
Made by the Secretary of State	0
Made by persons other than the Secretary of State	0



# Declarations

<b>Declarations that a CMP application may be made in proceedings during the reporting period</b>	
in response to applications made by the Secretary of State during the reporting period	12
in response to applications made by the Secretary of State during previous reporting periods	1
in response to applications made by persons other than the Secretary of State during the reporting period	2
in response to applications made by persons other than the Secretary of State during previous reporting periods	2
of the court's own motion	4 <sup>1</sup>

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<sup>1</sup> One declaration was made to cover a group of 25 actions

# Revocations

<b><u>Revocations</u> of declarations for CMP during the reporting period</b>	
in response to applications made by the Secretary of State during the reporting period	0
in response to applications made by the Secretary of State during previous reporting periods	0
in response to applications made by persons other than the Secretary of State during the reporting period	0
in response to applications made by persons other than the Secretary of State during previous reporting periods	0
of the court's own motion	0

## Final judgments

<b>Final judgments which are closed judgments –</b> made regarding the outcome of the application for a CMP under section 6 Justice and Security Act 2013 proceedings during the reporting period.	2
<b>Final judgments which are NOT closed judgments –</b> made regarding the outcome of the application for a CMP under section 6 Justice and Security Act 2013 proceedings during the reporting period.	1
<b>Final judgments which are closed judgments –</b> made to determine substantive proceedings.	2 <sup>2</sup>
<b>Final judgments which are NOT closed judgments –</b> made to determine substantive proceedings.	2 <sup>3</sup>

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<sup>2</sup> This figure includes a judgment to determine an application for an interim injunction.

<sup>3</sup> This figure includes a judgment to determine an application for an interim injunction.

## Additional information

<b>APPLICATIONS</b>	<b>Application made by the Secretary of State?</b>	<b>Claimant(s)</b>	<b>Defendant(s)</b>
<b>Applications for a declaration</b> that a CMP application may be made in proceedings during the reporting period	Yes	Ahmed Alamin Ali Qunoun	The Security Service, The Secret Intelligence Service, The Attorney General, The Secretary of State for Foreign, Commonwealth and Development Affairs & The Secretary of State for the Home Department <sup>4</sup>
	Yes	Ahmed Alamin Ali Qunoun	The Security Service, The Secret Intelligence Service, The Attorney General, The Secretary of State for Foreign, Commonwealth and Development Affairs & The Secretary of State for the Home Department
	Yes	Mr Abuzid Ammar Almbrook Elbuzidi & Mr Almahdi Abdulhameed Almahdi Alharati	Foreign, Commonwealth & Development Office, Home Office & Attorney General
	Yes	MBX & Others	Secretary of State for the Home Department
	Yes	GLO & Others	Secretary of State for the Home Department
	Yes	AX & Others	Secretary of State for the Home Department

<sup>4</sup> Application refused – refused on timing of application, not on the merit of the application.

<b>APPLICATIONS</b>	<b>Application made by the Secretary of State?</b>	<b>Claimant(s)</b>	<b>Defendant(s)</b>
	Yes	ALO & Others	Secretary of State for the Home Department
	Yes	ALO & Others	Secretary of State for the Home Department
	Yes	YRO & Others	Secretary of State for the Home Department
	Yes	O3	Secretary of State for the Home Department
	Yes	AZ & Others	Secretary of State for the Home Department
	Yes	WDK	Secretary of State for the Home Department
	Yes	ITO & Others	Secretary of State for the Home Department
	No	Her Majesty's Attorney General	BBC
	Yes	R (Noorzai)	Secretary of State for Defence
	Yes	R (Ullah)	National Crime Agency <sup>5</sup>
	No	C1	Secretary of State for the Home Department
	No	Roseann Gilbride on behalf of Michael Gilbride	Chief Constable of the Police Service of Northern Ireland, Ministry of Defence and Northern Ireland Office
	No	Alan McClure	Chief Constable of the Police Service of Northern Ireland

<sup>5</sup> Secretary of State for Defence and Secretary of State for Foreign, Commonwealth and Development Affairs are Interested Parties.

<b>APPLICATIONS</b>	<b>Application made by the Secretary of State?</b>	<b>Claimant(s)</b>	<b>Defendant(s)</b>
	No	Patrick Frizzell as personal representative of the estate of Brian Frizzell	Chief Constable of the Police Service of Northern Ireland, Ministry of Defence, Secretary of State for Northern Ireland, Alan Oliver, James Harper and Anthony McNeill
	No	Margaret Lundy on behalf of and as personal representative of the estate of Alan Lundy	Chief Constable of the Police Service of Northern Ireland and the Ministry of Defence
	No	Abdallah Alzouabi	The Home Office and Chief Constable of Sussex Police

<b>DECLARATIONS</b>	<b>Claimant(s)</b>	<b>Defendant(s)</b>
<b>Declarations</b> that a CMP application may be made in proceedings during the reporting period	MBX & Others	Secretary of State for the Home Department
	GLO & Others	Secretary of State for the Home Department
	AX & Others	Secretary of State for the Home Department
	ALO & Others	Secretary of State for the Home Department
	ALO & Others	Secretary of State for the Home Department
	YRO & Others	Secretary of State for the Home Department
	O3	Secretary of State for the Home Department
	AZ & Others	Secretary of State for the Home Department

DECLARATIONS	Claimant(s)	Defendant(s)
	WDK	Secretary of State for the Home Department
	Her Majesty's Attorney General	BBC
	R (Noorzai)	Secretary of State for Defence
	Roseann Gilbride on behalf of Michael Gilbride	Chief Constable of the Police Service of Northern Ireland, Ministry of Defence and Northern Ireland Office
	Patrick Frizzell as personal representative of the estate of Brian Frizzell	Chief Constable of the Police Service of Northern Ireland, Ministry of Defence, Secretary of State for Northern Ireland, Alan Oliver, James Harper and Anthony McNeill <sup>6</sup>
	Margaret Lundy on behalf of and as personal representative of the estate of Alan Lundy	Chief Constable of the Police Service of Northern Ireland and the Ministry of Defence <sup>7</sup>
	Elizabeth Monaghan on behalf of Robert Monaghan	Chief Constable of the Police Service of Northern Ireland <sup>8</sup>
	Gabriel Magee	Chief Constable of the Police Service of Northern Ireland
	Simone Kathleen Higgins	Chief Constable of the Police Service of Northern Ireland
	Anthony Lee	Chief Constable of the Police Service of Northern Ireland
	Tracey McNally	Chief Constable of the Police Service of Northern Ireland, the Ministry of Defence and the Secretary of State for Northern Ireland

<sup>6</sup> Application by the Plaintiff's representatives but declaration made of the court's own motion

<sup>7</sup> Application by the Plaintiff's representatives but declaration made of the court's own motion

<sup>8</sup> Declaration made of the court's own motion

	<p>Single declaration covering 25 cases:</p> <ol style="list-style-type: none"><li>1. Peter McCabe Snr v Ministry of Defence, Police Service Northern Ireland &amp; Peter Keeley</li><li>2. Peter McCabe Jnr v Ministry of Defence, Police Service Northern Ireland &amp; Peter Keeley</li><li>3. Jeanitta McCabe v Ministry of Defence &amp; Police Service Northern Ireland</li><li>4. Winnifred McCabe v Ministry of Defence, Police Service Northern Ireland &amp; Peter Keeley</li><li>5. Steven McCabe v Ministry of Defence &amp; Police Service Northern Ireland</li><li>6. Kevin McCabe v Ministry of Defence, Police Service Northern Ireland &amp; Peter Keeley</li><li>7. Maria McCabe v Ministry of Defence, Police Service Northern Ireland &amp; Peter Keeley</li><li>8. Caroline McCabe v Ministry of Defence &amp; Police Service Northern Ireland</li><li>9. Lorraine Donnelly v Ministry of Defence, Police Service Northern Ireland &amp; Peter Keeley</li><li>10. Desmond McCabe v Ministry of Defence &amp; Police Service Northern Ireland</li><li>11. Lawrence Delcassian v Ministry of Defence &amp; Police Service Northern Ireland</li><li>12. Colin Hutchinson v Ministry of Defence &amp; Police Service Northern Ireland</li><li>13. Martin Haw v Ministry of Defence &amp; Police Service Northern Ireland</li><li>14. Patrick Quinn v Ministry of Defence &amp; Police Service Northern Ireland</li><li>15. Mariann Cooper v Ministry of Defence &amp; Police Service Northern Ireland</li><li>16. Anne Reilly obo Joanne Reilly (Deceased) v Ministry of Defence &amp; Police Service Northern Ireland</li><li>17. Robert Fullerton obo William Fullerton v Ministry of Defence &amp; Police Service Northern Ireland</li></ol>
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	<p>18. Cyril Smith v Ministry of Defence &amp; Police Service Northern Ireland</p> <p>19. Sam Rosenfeld v Ministry of Defence &amp; Police Service Northern Ireland</p> <p>20. Anne Marie Cinnamond v Ministry of Defence &amp; Police Service Northern Ireland</p> <p>21. Tess Kelly v Ministry of Defence, Police Service Northern Ireland &amp; Peter Keeley</p> <p>22. Helen McEvoy v Ministry of Defence &amp; Police Service Northern Ireland</p> <p>23. Caroline Ward &amp; Marian McQuade v Ministry of Defence &amp; Police Service Northern Ireland</p> <p>24. Gerard Tinnelly &amp; Charles Tinnelly v Ministry of Defence &amp; Police Service Northern Ireland</p> <p>25. Catherine McEvoy v Ministry of Defence &amp; Police Service Northern Ireland</p>
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<b>FINAL JUDGMENTS</b>	<b>Claimant(s)</b>	<b>Defendant(s)</b>
Final judgments which are closed judgments – made regarding the outcome of the application for a CMP under section 6 Justice and Security Act 2013 proceedings during the reporting period.	Ahmed Alamin Ali Qunoun	The Security Service, The Secret Intelligence Service, The Attorney General, The Secretary of State for Foreign, Commonwealth and Development Affairs & The Secretary of State for the Home Department <sup>9</sup>
	C1	Secretary of State for the Home Department <sup>10</sup>
Final judgments which are NOT closed judgments – made regarding the outcome of the application for a CMP under section 6 Justice and Security Act 2013 proceedings during the reporting period.	Simone Kathleen Higgins	Chief Constable of the Police Service of Northern Ireland
	Anthony Lee	Chief Constable of the Police Service of Northern Ireland

<sup>9</sup> Application refused – refused on timing of application, not on the merit of the application.

<sup>10</sup> Application refused

<b>FINAL JUDGMENTS</b>	<b>Claimant(s)</b>	<b>Defendant(s)</b>
Final judgments which are closed judgments – made to determine substantive proceedings.	Her Majesty’s Attorney General	BBC <sup>11</sup>
	Michael Gallagher	Secretary of State for Northern Ireland
Final judgments which are NOT closed judgments – made to determine substantive proceedings.	Her Majesty’s Attorney General	BBC <sup>12</sup>
	Michael Gallagher	Secretary of State for Northern Ireland

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<sup>11</sup> The final judgment determined the application for an interim injunction

<sup>12</sup> The final judgment determined the application for an interim injunction



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