

Neutral Citation: [2023] UKUT 00236 (TCC)

Case Number: UT/2022/000093

**UPPER TRIBUNAL** (Tax and Chancery Chamber)

Royal Courts of Justice, Rolls Building, Fetter Lane, London EC4A 1NL

VAT – fees paid to the administrator of a self-invested personal pension (SIPP) – whether fees are consideration for an insurance transaction within Group 2 Schedule 9 Value Added Tax Act 1994 – no – appeal dismissed

**Heard on:** 13 and 14 July 2023 **Judgment date:** 26 September 2023

#### **Before**

## MR JUSTICE RAJAH

# JUDGE ASHLEY GREENBANK

## **Between**

## INTELLIGENT MONEY LIMITED

Appellant

and

# THE COMMISSIONERS FOR HIS MAJESTY'S REVENUE AND CUSTOMS Respondents

# **Representation:**

For the Appellant: David Bedenham, counsel, instructed by the Appellant

For the Respondents: Andrew Macnab, counsel, instructed by the General Counsel and

Solicitor to His Majesty's Revenue and Customs

## **DECISION**

#### INTRODUCTION

- 1. This is an appeal by the appellant, Intelligent Money Limited ("IML"), against a decision of the First-tier Tribunal (the "FTT") dated 5 May 2022 with neutral citation [2022] UKFTT 0338 (TC) (the "FTT Decision") dismissing a claim by IML for repayment of VAT overpaid. The respondents are the Commissioners for His Majesty's Revenue and Customs ("HMRC").
- 2. The appeal concerns the liability to VAT of services provided by IML in connection with the provision, operation and administration of self-invested personal pension schemes ("SIPPs"), and, in particular whether those supplies fall within the exemption from VAT for "insurance and reinsurance transactions" contained in item 1 Group 2 Schedule 9 to the Value Added Tax Act 1994 ("VATA").
- 3. Item 1 Group 2 Schedule 9 VATA implements article 135(1)(a) of Council Directive 2006/112/EC (referred to as the "Principal VAT Directive" ("PVD")), which provides for the exemption of "insurance and reinsurance transactions, including related services performed by insurance brokers and insurance agents". It is no part of either party's case that the provisions of Group 2 Schedule 9 VATA do not properly implement article 135(1)(a) PVD. We have referred to the exemption from VAT provided by item 1 Group 2 Schedule 9 VATA and article 135(1)(a) PVD as the "insurance exemption" in this decision.
- 4. The FTT decided that the services provided by IML did not fall within the insurance exemption and dismissed IML's appeal. IML appeals to this tribunal with the permission of the FTT.

#### THE FACTS

5. The facts are not in dispute. They were set out by the FTT at paragraphs [7] to [36] of the FTT Decision. We gratefully adopt the FTT's summary, which we have set out below.

## The Intelligent Money SIPP

- 7. The contractual documentation which must be considered to determine the nature and liability of the supplies made by the Appellant consists of:
- (1) An application form completed by a prospective member of the scheme
- (2) A fee schedule
- (3) The terms and conditions of the scheme
- (4) The key features document (required to be provided under the regulatory provisions governing the provision of pensions)
- (5) The trust deed and rules of the SIPP
- 8. A copy of the composite document comprising the first 4 contractual documents is annexed to this judgment.<sup>1</sup>
- 9. The parties took the Tribunal to the provisions of these documents at considerable length. The Tribunal has carefully considered all the terms referenced by each of the parties. However, for the purposes of this judgment the Tribunal does not propose to quote from the documents at length.
- 10. At the outset it is to be noted that the defining characteristic of a SIPP, including that offered by the Appellant, is that the contractual holder/their

<sup>&</sup>lt;sup>1</sup> A copy of this document is also annexed to this decision notice.

financial advisor (and not the Appellant) is responsible for the management of the funds held in the member's SIPP.

11. It is also significant that the SIPP is established so as to meet the detailed and specific requirements of the Finance Act 2004 ("FA 2004"), pursuant to which members may, subject to those requirements, save for their retirement in a tax efficient manner. Further detailed rules are imposed on the operation of the SIPP pursuant to the Pensions Act 2008 ("PA 2008"). The rules place particular limits on when and how payments can be made from the SIPP to either the member or other beneficiaries. There are also certain restrictions on the level of contributions which can be made to the SIPP in respect of which tax relief can be claimed. The detail of these requirements is not relevant to the issue to be determined in this appeal. The Appellant's commitment to the investing members that the SIPP will be managed so as to preserve the tax effective status of the regime is, however, highly relevant.

# **Application form**

- 12. An individual who wants to apply to become a member of the IM SIPP will complete the application form and provide their personal details together with what is referred to as an expression of wish as to "those people that [they] would like to receive any remaining benefits payable under the Intelligent SIPP on [their] death". It is noted that "This agreement does not bind the trustees of the scheme but is a means to help the trustees pay out [the] benefits in line with [the member's] wishes". The applicant warrants that they understand the non-binding nature of the expression of wishes in the declaration section.
- 13. Much of the detail requested to be provided ensures that the applicant is eligible for tax relief on contributions proposed to be made to the SIPP and ensure that the pension provided meets the requirements of FA 2004.
- 14. The application form includes a number of declarations (again many driven by the requirements of either the PA 2008 or FA 2004) including a declaration which has the contractual effect of incorporating the terms and conditions, fee schedule and deed and scheme rules such that the applicant (who becomes a member of the IM SIPP) is bound by their terms.
- 15. The applicant also declares that they are solely responsible for all decisions relating to the purchase, retention and sale of all investments within the SIPP and that the value of the SIPP may only be applied to provide benefits in accordance with the scheme rules.

#### Fee schedule

- 16. The fee schedule provides for specific fees to be payable. Every member is required to pay an annual fee of £150. Further fees are payable for instance where the member wishes to make an in-specie contribution/transfer, transfers out, on the commencement of payment of benefits, interim valuations, non-platform investment transactions, banking fees and in respect of property transactions. The majority of these latter fees are charged per hour.
- 17. Annual fees are stated to be for the "provision, establishment and ongoing operation of [the member's] pension plan". Annual fees are payable in advance and may be met from the member's cash account or from the liquidation of funds within the SIPP.

#### Terms and conditions

- 18. The key provisions of the terms and conditions are:
- (1) Clause 1 provides the definitions.
- (2) Clause 2 sets out that the agreement is between the Appellant and the member and that the SIPP has been established and will be operated so as to comply with the provisions of FA 2004 and that it is governed by a declaration of trust and rules pursuant to which the trustee is the legal owner of all investments which are held on behalf of the member and/or other beneficiaries of the member.
- (3) Clause 3 sets out the provisions regarding contributions.
- (4) Clause 5 outlines the operation of the member's cash account. Initially all contributions (and any associated tax relief) are paid into a cash account held on behalf of the member from which the member may then instruct how investments are made.
- (5) Clause 7 concerns investments. The member is notified that there are a wide range of investments to which funds may be applied. The range of funds is stated to be restricted so as to ensure they remain compliant for the purposes of remaining within the FA 2004 tax efficient regime. The member or his financial advisor must select appropriate investments from the list provided.
- (6) Investment procedures are set out in clause 8 the member/their financial advisor selects appropriate investments which are then acquired by the trustee. The member is again reminded that the Appellant is not liable for any loss arising from the member's choice of investment. The Appellant preserves the right to sell investments for the purposes of paying benefits fees and charges under the plan.
- (7) Pursuant to clause 10 the member has no right to vary the terms of the agreement.
- (8) The member has a right to cancel under clause 11; they are, however notified that any refund in respect of investments made during the statutory cancellation period of 30 days will be subject to investment fluctuation and the sums refunded will be net of charges incurred.
- (9) Clause 12 regarding termination provides that fees paid prior to termination are not refundable.
- (10) Clause 17 concerns charges referencing the fee schedule.
- (11) Clause 18 provides that the following services are provided:
  - "Establishment of your Plan;
  - Ongoing operation of your plan;
  - Receipt of contributions/transfer payments into/out of the Plan;
  - Recovery of basic rate tax on Member contributions where applicable;
  - Annual statements detailing assets, contributions and transfer payments received and amounts of tax recovered from the Revenue;
  - Creation of banking facilities;
  - Settlement and payment of benefits; and

- Such other services as may from time to time be necessary to efficiently operate your Plan and to comply with Revenue requirements."
- (12) Under clause 20, Treating Customers Fairly, it is again reiterated that the Appellant does not provide financial advice to the member.

# **Key features**

- 19. The key features document explains that the SIPP is a personal pension plan established under trust and approved by HMRC.
- 20. As with all other documents it repeatedly explains that the member is responsible for the suitability of investments requested to be made on their behalf by the trustee.
- 21. The aims of the SIPP are set out and essentially seek to provide the member with a tax efficient means of saving for a pension over which they have control of the investments made.

#### 22. The member is reminded:

"A pension is a long-term investment for your retirement and benefits cannot normally be taken until you have reached your 55th birthday except in limited circumstances e.g. when you retire due to ill health, ... There are also restrictions on the type and amount of benefits you can take from your Intelligent SIPP."

- 23. In connection with risk the member is provided with considerable detail as to the risks that they will bear if selecting to invest under the SIPP and reminded that they bear the risk of investment performance and as to decisions taken regarding the nature and timing of benefits taken.
- 24. Consistently with the terms and conditions the member is notified that all cash payments and transfers are paid into the cash account held on their behalf by the trustee from which investment instructions will be executed.
- 25. A full list of the tax compliant choices available to the applicant in respect of when and how to take benefits from the SIPP including by way of lump sum, taking a regular income or purchasing an annuity is set out.
- 26. Under a heading "what happens when I die?" the member is informed:

"When you join the Intelligent SIPP, you will complete an expression of wish form which allows the trustees ... to pay benefits to your Nominees when you die.

The trustees will use an 'expression of wish' form to guide them in their decision as to how to pay this benefit, but this form is not binding upon them. This 'discretionary trust' structure means the payment can be made free from inheritance tax (IHT).

..

27. In respect of death before or after 75 the member is informed that death prior to 75 and prior to the taking of any benefits means that "the full value of your fund can be used to provide for your beneficiaries". Where benefits had been taken those benefits can be transferred to the successor or nominee.

# Trust deed and rules

28. There were two sets of deed and rules in the bundle. The parties had prepared their cases by reference to different sets but agreed that there was no

relevant difference between them. All references below are to the 2013 deed and rules as they were the relevant ones in the period covered by the claims to sums said to have been overpaid.

- 29. The SIPP is established under irrevocable master trust with the Appellant as the trustee. It is a registered pension scheme for the purposes of FA 2004 into which the individual or their employer may make contributions (see clause 3 of the deed). All contributions and/or transfers are held in identifiable member fund (clause 4). The sums so contributed are held within the trust and individually identifiable qua the member.
- 30. Clause 12 provides that the trustee may purchase an annuity on behalf of the member or other beneficiary and/or establish a policy of life assurance, they may also purchase units in unit trusts and insurer managed funds, purchase property and undertake any transaction permitted under FA 2004.
- 31. Pursuant to clause 13 the scheme may not make any payment representing an unauthorised payment under FA 2004 (in essence a payment in breach of the tax regime).
- 32. All investment transactions undertaken are required to be exercised "only in accordance with any directions given by the member" subject to ensuring compliance with FA 2004.
- 33. Clause 20 provides that "all costs, fees, expenses ... in connection with the administration, management and investment of the Scheme may, subject to the agreement of the Scheme Administrator and the Scheme Trustee, ... be paid directly to the Scheme Administrator or Scheme Trustee by the Member or may be paid on any other basis which the Scheme Administrator and Scheme Trustee agree. Otherwise, such amounts shall be paid by the Scheme Administrator out of the Member Fund or other asset of the Scheme in respect of which the amounts have been incurred ..."
- 34. Rule 4 concerns contributions and provides that all contributions and their proceeds must be used to provide benefits in accordance with the rules. There is also provision for contributions to be used to purchase a life assurance contract (as one of the assets held) the proceeds of which may then be distributed as a benefit.
- 35. The commencement date for the payment of benefits is provided for in rule 5 and, consistently with the limitations provided for in order to be a registered pension scheme for tax purposes, benefits are payable from age 75 subject to an election to take them any time after the age of 55 though from an earlier date in the event of incapacity through ill health prior to attaining the age of 55.
- 36. The benefits arising under the scheme are particularised in clauses 6-8 which provide for member benefits: payment of a lump sum (as provided for/limited by section 164 FA 2004), an annuity (provided by an independent insurance company) and income from the assets; dependent pensions (which again may take the form of an annuity provided by an independent insurer); and death benefits in the form of a series of defined lump sum payments equal to the value of the fund at the time of the member's death as the trustee thinks fit having taken into consideration the member's expression of wish.

#### THE FTT DECISION

- 6. Having set out the facts, the FTT referred to the legislative background including: article 135(1)(a) PVD, Group 2 Schedule 9 VATA, Council Directive 2009/138/EC (the "Solvency II Directive"), the Financial Services and Markets Act 2000 (Regulated Activities) Order 2001, the Pensions Act 2008 and the Finance Act 2004.
- 7. The FTT then embarked upon a summary of the relevant case law. It began with the UK case law concerning the meaning of "insurance" in various contexts. In this respect, the FTT referred to the cases of *Prudential Insurance Co v. Inland Revenue Commissioners* [1904] 2 KB 658 ("*Prudential*"), a stamp duty case, and *Fuji Finance Inc. v. Aetna Life Insurance Co. Limited* [1997] Ch 173 ("*Fuji*"), on the application of the Life Assurance Act 1774, as well as the cases of *Gould v. Curtis* [1913] 3 KB 84 ("*Gould*") and *Medical Defence Union v. Department of Trade* [1980] Ch 82 (FTT [43]-[55]).
- 8. In the course of that review, the FTT identified the key features of an insurance contract as set out by Channell J in *Prudential* (at p663) as being:
  - (i) a contract whereby, for some consideration, the insured secures some benefit, usually but not necessarily, the payment of money, upon the happening of some event;
  - (ii) the event must involve some amount of uncertainty, either that the event will ever happen or at the time at which it will happen;
  - (iii) the event must be adverse to the interest of the insured such that the payment meets some loss or other detriment on the happening of the event i.e. there must be an insurable interest in the subject matter (otherwise the contract is one of wager);
  - (iv) in the case of life insurance, the interest is not the measure of loss. (FTT [44])
- 9. The FTT noted the developments in that test most notably, in *Gould*, where the Court of Appeal found that, whilst an adverse event is commonly present in the context of insurance, an insurable interest may be established without the requirement of adversity particularly in the case of "contingency insurance" which provides for a payment on the occurrence a contingent event (as opposed to "indemnity insurance" which provides an indemnity against loss) (FTT [46]); and, in *Fuji*, where the Court of Appeal held that a short-term investment contract, under which a sum calculated by reference to the price of units currently allocated to the policy was payable on the death of the life assured or on its earlier surrender, was a contract of life insurance because the necessary requirement of "uncertainty" was present in that the timing of each of the potential circumstances in which a benefit was payable was uncertain (FTT [53]).
- 10. We have referred to the test in *Prudential* as developed through the UK case law as the "*Prudential* test" in the remainder of this decision notice.
- 11. The FTT also reviewed the case law relating to the VAT exemption, beginning with the VAT & Duties Tribunal case of *Winterthur Life UK Limited v. Customs & Excise Commissioners* [1997] Lexis Citation 1166 ("Winterthur") before turning to the decisions of the Court of Justice of the European Union (and its predecessor the European Court of Justice) ("CJEU") on the meaning of "insurance transactions" for the purposes of article 135(1)(a) PVD (and its predecessor article 13(B)(a) of Council Directive 77/338/EEC or the "Sixth Directive") being *Card Protection Plan Limited v. Customs & Excise Commissioners* (Case C-349/96) ("CPP"), Directeur General des Finances Publiques v. Mapfre (Case C-584/13) ("Mapfre"),

Minister Finansow v. Aspiro SA (Case C-40/15) ("Aspiro"), and United Biscuits (Pension Trustees) Limited v. HMRC (Case C-235/19) ("United Biscuits") (FTT [56]-[82]).

- 12. We will return to this case law later in this decision notice. For present purposes, it is sufficient to note that the FTT identified that the criteria for a transaction to be treated as an "insurance transaction" for the purposes of the insurance exemption are consistently stated in the CJEU case law as being "that the insurer undertakes in return for prior payment of the premium, to provide the insured, in the event of materialization of the risk covered, with a service agreed when the contract was concluded" (FTT [78], citing the CJEU decision in *United Biscuits* [30]).
- 13. Having set out the parties' submissions in some detail, the FTT addressed the question of whether or not the SIPP operated by IML (the "IM SIPP") was a contract of insurance for the purpose of the *Prudential* test. It dealt with this issue first, before addressing whether or not the provision of the IM SIPP should be regarded as an "insurance transaction" for VAT purposes for two reasons:
  - (1) first, the statements in HMRC's manuals (in particular, VATINS2110 when taken together with the comments at GIM1040) implied that the provision of a life insurance contract meeting the *Prudential* test would be treated as an insurance transaction for VAT purposes; and
  - (2) second, IML's case before the FTT was that the UK case law, principally *Prudential* and *Fuji*, was determinative of the issue and so, if the contract was not a contract of insurance applying the *Prudential* test, there was no further issue for the tribunal.
- 14. The FTT concluded that the IM SIPP was a contract of insurance within the *Prudential* test. In summary, this was on the basis that no relevant distinction could be made between the arrangements in Fuji and the IM SIPP. In particular, no distinction should be made on the grounds that the premiums became legally and beneficially owned by the insurance company, in the Fuji case, whereas the contributions were held under the trust arrangements, in the case of the IM SIPP, and so remained "substantively the members' own funds" (FTT [118]-[120]).
- 15. The FTT then turned to the question of whether the IM SIPP was an insurance transaction for the purposes of the insurance exemption. It undertook its analysis by reference to whether or not there was a material difference between the test as set out in the CJEU case law and the *Prudential* test.
- 16. The FTT's reasoning was, in summary, as follows:
  - (1) The justification for the insurance exemption was that it was intended to address the difficulties arising from the fact that "an insurance premium comprises two parts: the fee for administration/provision of the policy under which the insured risk is borne and the capital element (from which claims are ultimately paid)" (FTT [130], citing the decision of the CJEU in *United Biscuits*). That purpose was fundamentally different from the purpose of the *Prudential* test, which was primarily developed for regulatory reasons (FTT [128]).
  - (2) On that basis, a supply was exempt from VAT under the insurance exemption "where in return for a fixed and known amount the insurer agrees to provide benefits on the materialization of an identified risk where the scope of the benefits is specified at the outset" (FTT [131]).

- (3) Notwithstanding IML's arguments (based on the domestic non-VAT case law) that the assumption of risk by the insurer was not a relevant characteristic of an insurance contract, in the CJEU case law, the assumption of risk by the insurer did "appear to be significant" (FTT [133]). The FTT justified this conclusion by reference to the decisions of the CJEU in *Aspiro*, *Mapfre*, and *United Biscuits*. The FTT says this (at FTT [134]-[136]):
  - **134** The Advocate General in *Aspiro* analysed the essential features of an insurance transaction by reference to the assumption of risk by the insurer (at paragraph [22]). At paragraph [26] and by reference to the CJEU judgments in *Försäkringsaktiebolaget Skandia* (publ), C-240/99 and *Assurandør-Societetet, acting on behalf of Taksatorringen v Skatteministeriet* C-8/01 the Advocate General draws a distinction between insurance transactions in a "strict sense" and component elements of insurance business confirming that it is the assumption of risk by the insurer which is critical for an insurance transaction in a VAT sense.
  - **135** In paragraph [42] of *Mapfre* the CJEU specifically articulates the essential features of an insurance transaction by reference to the insured person being exempted from the risk of bearing financial loss, which is uncertain, but potentially significant.
  - 136 The "insurance in the strict sense" distinction is picked up by the Advocate General in *United Biscuits* at paragraph [68] in which it is noted that the PVD exempts insurance business "in the strict sense of the term, in that such an activity involves solely the assumption of risks in a contractual framework". The precise distinction is not articulated by the CJEU however, at paragraph [28] it references the requirement for indemnity and, where, at paragraph [40] the CJEU references the "normal meaning" of insurance the CJEU does so explicitly approving paragraph [58] of the Advocate General's opinion in which substantively the same distinction is drawn between "insurance" in the strict sense and "operations" which are closely related or ancillary to the provision of insurance.
- (4) That position could be contrasted with the *Prudential* test. For a transaction to be an "insurance transaction" for VAT purposes, the insured must pay the insurer to assume a financial risk, whereas that was not a requirement of the *Prudential* test. The result was that some life assurance policies which met the *Prudential* test for an insurance contract would fall outside the scope of the insurance exemption. The FTT says this at FTT [137]:
  - 137 It appears to the Tribunal that what is required under the *Prudential* test is somewhat different to that which is relevant for the purposes of the VAT exemption. In order for a supply to be exempt as an insurance transaction, the insured must pay the insurer to assume a financial risk. Such a conclusion includes within the scope of the exemption both indemnity and contingency insurance as, under a conventional (non-investment) life assurance policy the insured pays a fixed, up-front, annual or monthly premium over the term of the policy and the insurer bears the risk on a fixed sum payment on the happening of the insured event (death/critical illness etc). However, excluded from exemption is any policy/scheme which meets the *Prudential* life/death uncertainty without the assumption of financial risk.
- (5) This scope is consistent with the rationale for the insurance exemption (FTT [138]). The scope of the EU insurance directives was not a relevant factor (FTT [139]-[140]).

- (6) The fees paid by participants in the IM SIPP were paid as consideration for services. They did not include any premium for risk. IML did not provide insurance "in the strict sense" because it did not assume any financial risk. The FTT concludes as follows (at FTT [141]):
  - 141 The annual fees payable by a member of the IM SIPP are paid as consideration for the provision of the services listed in clause 18 of the terms and conditions. They do not include any element of risk premium and the Appellant does not need to accumulate capital from which to pay the benefits. The members contributions which are held under trust for the member, their dependents and other beneficiaries, represent the capital from which the benefits are paid. The Appellant does not provide insurance in the "strict sense" of assumption of financial risk rather, it has established and operates a trust scheme pursuant to which contributions made by the members are held and administered so as to comply with the provisions of [the Finance Act 2004].
- 17. On that basis, the FTT decided that the fees payable by the members of the IM SIPP were not consideration for an exempt "insurance transaction" and dismissed IML's claims for repayment of overpaid tax (FTT [145]).
- 18. The FTT accepted that its decision was contrary to the decision of the VAT & Duties Tribunal in *Winterthur* (FTT [143]). We will return to the decision in that case and the other case law later in this decision.

#### **GROUNDS OF APPEAL**

- 19. The FTT granted IML permission to appeal on four grounds. They were, in summary:
  - (1) that the FTT erred in its interpretation of the CJEU decision in *United Biscuits* in concluding that the lack of investment risk in the transactions between IML and the members of the IML SIPP was determinative of the appeal;
  - (2) that the FTT erred in its interpretation of the earlier CJEU cases (*CPP*, *Aspiro* and *Mapfre*) in concluding that the CJEU decisions limited the exemption for insurance transactions to indemnity insurance as opposed to contingency insurance;
  - (3) that the FTT erred in failing to appreciate that it is a consequence of its analysis that the type of life insurance policies with an investment element, such as those in issue in *Fuji*, cannot benefit from VAT exemption;
  - (4) that the FTT erred in its analysis of *Winterthur* in taking the view that HMRC's argument in that case was based solely on the fact that the charges in question were not paid to an insurance company.
- 20. Before us, Mr Bedenham acknowledged that the core issue underlying the first two grounds was whether the FTT erred in its interpretation of what constitutes an "insurance transaction" for the purpose of the insurance exemption, and thereby erred in finding that IML's supplies did not fall within the exemption. Mr Bedenham also accepted that the third and fourth grounds were not standalone grounds of appeal, and the tribunal does not need to address them separately. We have proceeded on that basis.

# THE PARTIES SUBMISSIONS IN OUTLINE

- 21. We will address the parties' submissions in greater detail in our discussion of the issues. However, it will assist our explanation if we first set out briefly the parties' respective positions.
- 22. Mr Bedenham, for IML, makes the following points.

- (1) There is no material distinction between criteria in the *Prudential* test for determining whether a transaction should be regarded as "insurance" as a matter of UK law and the criteria for determining whether a supply is an "insurance transaction" for VAT purposes (as derived from the CJEU case law).
- (2) Having made the findings of fact that it did and, based on those facts, concluded that the IM SIPP met the criteria to be treated as an insurance contract under the *Prudential* test, the FTT should also have concluded that the supplies made by IML in relation to the IM SIPP were insurance transactions for VAT purposes (and so fell within the insurance exemption).
- (3) All the essential features of an insurance transaction as required by the CJEU case law (*CPP* [17], *United Biscuits* [30]) are present: the insurer is defined by reference to the transaction, in this case IML; the annual fees and other charges paid in advance, and to an extent contributions to the funds, represent the premiums paid; under the arrangements, IML agreed to provide a service (i.e. the payment of the life and death benefits); that service was to be provided on the materialization of the risk covered, in this case, the trigger event for the payment of the benefits.
- (4) The FTT fell into error by adding a criterion that the insurer must assume financial risk (FTT [137]). The addition of that criterion was not justified by the CJEU case law. The only requirement is a contingency. The relevant contingency in this case is the uncertainty of the event in relation to which benefits will be paid (as in *Fuji*).
- (5) The effect of the FTT's error is that some life insurance contracts namely those linked to investment contracts fall outside the exemption, when clearly they should be regarded as insurance contracts.
- 23. Mr Macnab, for HMRC, supports the conclusion of the FTT, but not of all of its reasoning. He makes the following points:
  - (1) The essential features of an insurance transaction for the purpose of the insurance exemption as established by the CJEU case law were correctly identified by the FTT (being those set out at [12] above).
  - (2) Those criteria require the "prior payment of a premium". The members of the IM SIPP do not pay a premium. The contributions made by members are not consideration for any supply. The only payments made in advance are the annual fees. The annual fees are paid for a continuing service, namely the operation and management of the SIPP, and not for the provision of the benefits on the materialization of a risk. The other charges are for particular services and are paid at the time or after the service is provided.
  - (3) IML does not undertake to provide the life and death benefits under any relevant binding contractual obligation with the member of the IM SIPP. IML makes those payments as trustee of the fund from the member's accumulated pension pot.
  - (4) The IM SIPP does not cover any "risk". The FTT was correct in its interpretation of the case law. The requirement that an insurance transaction provides an indemnity from risk is simply a means of expressing the criterion in the case law that the insurer must provide a service "in the event of the materialization of the risk covered". It is not an additional criterion.

(5) The FTT was wrong to conclude that the IM SIPP was a contract of insurance under the *Prudential* test. However, that issue is not relevant to the subject matter of this appeal.

#### DISCUSSION

- 24. We have set out the terms of the insurance exemption in both article 135(1)(a) PVD and Group 2 Schedule 9 VATA at [2] and [3] above. There was no argument between the parties that the UK legislation did not properly implement the provisions of the PVD.
- 25. Both IML and HMRC agreed that the real issue in this appeal is what criteria have been set down by the CJEU for the purpose of the insurance exemption and whether the IM SIPP meets those criteria. We therefore propose to begin our discussion of the relevant principles by reference to the criteria established by the CJEU in its decisions. We will comment on the domestic case law later in this decision.

## The CJEU case law

26. We will begin with the four key decisions of the CJEU concerning the interpretation of the insurance exemption, on which the FTT relied in its decision: *CPP*, *Mapfre*, *Aspiro*, and *United Biscuits*.

#### **CPP**

- 27. The first such case is *CPP*. In that case, CPP offered holders of credit cards, on payment of a certain sum, a plan intended to protect them against financial loss and inconvenience resulting from the loss or theft of their cards or of certain other items such as car keys, passports and insurance documents. In so far as the plan provided for compensation to the cardholder against financial loss in the event of loss or theft, CPP obtained block cover from an insurance company under a policy arranged by an insurance broker instructed by CPP.
- 28. At *CPP* [17], quoting from the Advocate General's opinion, the CJEU set out the essential features of an "insurance transaction" in the following terms:
  - ... the essentials of an insurance transaction are, as generally understood, that the insurer undertakes, in return for prior payment of a premium, to provide the insured, in the event of materialisation of the risk covered, with the service agreed when the contract was concluded.
- 29. These essential features are repeated consistently in the later cases (see *Mapfre* [28], *Aspiro* [22], *United Biscuits* [30]). The CJEU decided that the service provided by CPP to its customers was capable of meeting the essential requirements and so being treated as an "insurance transaction" within article 13(B)(a) of the Sixth Directive.
- 30. The other key points that we take from the CJEU's decision in CPP are as follows.
  - (1) First, the CJEU noted (*CPP* [18]) that, for this purpose, it was not an essential requirement that the service the "insurer" undertook to provide for these purposes took the form of the payment of a sum of money. It might also take the form of the provision of a service.
  - (2) Second, the services provided by CPP fell within the definition even though CPP was not itself an insurance company and the risk was ultimately borne by the insurance company under the block policy. In the CJEU's view, the concept of "insurance transactions" was broad enough "to include the provision of insurance cover by a taxable person who is not himself an insurer but, in the context of a block policy,

procures such cover for his customers by making use of the supplies of an insurer who assumes the risk insured" (*CPP* [22]).

(3) The CJEU in *CPP* also took the view that there was "no reason" for the interpretation of the term "insurance" to differ from its meaning for the purpose of the EU directives on insurance (*CPP* [18]). The CJEU takes a different view on this point in the later cases (see our comments on *United Biscuits* below).

# Mapfre

- 31. The next case to which we should refer is *Mapfre*. The case concerned the VAT treatment of warranties provided by *Mapfre* to purchasers of second-hand motor vehicles from certain dealers covering the repair of the vehicles in the case of mechanical breakdowns.
- 32. Having set out the essential features of an "insurance transaction" in similar terms to its decision in *CPP* [17] (*Mapfre* [28]), the CJEU records that:
  - ... an insurance transaction necessarily implies the existence of a contractual relationship between the provider of the insurance service and the person whose risks are covered by the insurance, that is to say, the insured party... (*Mapfre* [29])
- 33. The CJEU found that the transaction in the *Mapfre* case was capable of meeting all the essential criteria of an "insurance transaction". The CJEU says this at *Mapfre* [39]:
  - 39 All of the characteristic elements of an insurance transaction, such as those identified by the case-law cited in paragraph 28 of the present judgment, exist in each of those situations. Thus, the insurer, which in this case is Mapfre warranty, is an economic operator independent of the second-hand-vehicle dealer and the insured person is the purchaser of that vehicle. Furthermore, the risk consists of the need for the purchaser of the second-hand vehicle to pay for the repairs in the event of a mechanical breakdown covered by the warranty, the cost of which the insurer undertakes to cover. Finally, the premium consists of the lump sum which the purchaser of the second-hand vehicle pays, either in the purchase price of that vehicle or as a supplement.
- 34. The CJEU also identified, at *Mapfre* [42], what it regarded as the essence of an "insurance transaction" namely the payment of a premium by the insured person in return for the removal of the risk of bearing an uncertain financial loss in the following terms:
  - 42 In this regard, as the Advocate General has observed in point 28 of his Opinion and as is clear from the case-law cited in paragraph 28 of the present judgment, the essence of an 'insurance transaction', within the meaning of Article 13(B)(a) of the Sixth Directive, lies in the fact that the insured person is exempted from the risk of bearing financial loss, which is uncertain, but potentially significant, by the premium, payment of which for that person is certain but limited.
- 35. It is the above passage on which the FTT particularly relies in support of its conclusion that an "insurance transaction" must involve the exemption of the insured party from a risk of bearing financial loss.

## Aspiro

36. The third case is *Aspiro*. That case involved a company, Aspiro, that supplied claims settlement services under contractual arrangements with insurance companies, without itself incurring any liability to the insured persons. The CJEU decided that, even if these services might form part of an insurance transaction, they did not fall to be treated as "insurance

transactions" within the insurance exemption when separated from the related provision of insurance cover.

- 37. Before we turn to the decision of the CJEU in this case, we will refer first to various aspects of the opinion of the Advocate General, Advocate General Kokott.
- 38. Advocate General Kokott points out in her opinion that a contractual relationship between the provider of the insurance service and the insured person and the assumption of risk are essential elements of an insurance transaction. She says this at paragraph [22] of her opinion<sup>2</sup>:
  - ... The concept also encompasses the provision of insurance cover by a taxable person who is not himself an insurer but who procures such cover for his customers by making use of the services provided by an insurer. In other words, the relevant factor is assumption of risk in return for payment. It presupposes a contractual relationship between the provider of the insurance service and the insured party.
- 39. In this case, Aspiro did not undertake to cover risks nor was it in a contractual relationship with the insured person.
- 40. Furthermore, the insurance exemption could not extend to transactions, which might form part of an insurance transaction, but did not include the assumption of risk. She says this (*Aspiro* AG [26]):
  - ... Article 135(1)(a) of the VAT directive does not, for example, refer generally to transactions in the insurance business or the management of insurance policies but, according to its wording, only to insurance transactions in the strict sense, as the court has repeatedly held. The assumption of risk, which, according to case law, is the sole constituent of an insurance transaction, cannot be broken down into separate services.
- 41. This is the first reference, in the cases to which we have been referred, to the concept of insurance "in the strict sense" to refer to a transaction that involves an assumption of risk (and to which the FTT refers at FTT [134] and FTT [136]).
- 42. The CJEU appears to follow this approach, but without reference to any concept of insurance "in the strict sense". Having repeated the essentials of an insurance transaction as set out in *CPP* (*Aspiro* [22]), the CJEU says this (at *Aspiro* [23] and [24]):
  - 23 ... such transactions necessarily imply the existence of a contractual relationship between the provider of the insurance service and the person whose risks are covered by the insurance, that is to say, the insured party (see judgment in *Taksatorringen*, C-8/01, paragraphs 40 and 41).
  - **24** However, in the present case, a provider of services such as Aspiro does not itself undertake to ensure that the insured person is covered in respect of a risk and is not connected in any way to the insured person through a contractual relationship.

<sup>&</sup>lt;sup>2</sup> We will refer to paragraphs of the Advocates General in relevant CJEU decisions in the form of *Case Name* AG [xx].

## United Biscuits

- 43. The final decision of the CJEU to which the FTT referred is *United Biscuits*. That case concerned the VAT treatment of investment management services provided to managers of pension funds by investment managers that were not insurance companies.
- 44. We should refer once again to the opinion of the Advocate General, in this case Advocate General Pikamae, as it features prominently in the FTT Decision.
  - (1) The Advocate General confirms that it is the assumption of risk that allows an activity to be classified as an "insurance transaction" and cites the passage from the CJEU decision in *Mapfre* (*Mapfre* [42]) concerning the essence of an insurance transaction as involving the insured person being protected from the risk of financial loss (*United Biscuits* AG [40]).
  - (2) Advocate General Pikamae refers (*United Biscuits* AG [41]) with approval to the passage from Advocate General Kokott's opinion in *Aspiro* (to which we refer above) in which she refers to insurance "in the strict sense", as authority for a restrictive interpretation of the insurance exemption that does not extend to related financial transactions.
  - (3) On that basis the Advocate General concludes that the investment management services provided to the pension fund managers were not within the scope of the insurance exemption.
  - (4) As regards the relevance of the EU insurance directives, those directives extended to both insurance transactions and, for regulatory reasons, related operations. Those related operations were not insurance transactions in the strict sense (*United Biscuits* AG [56]-[63]).
  - (5) By contrast, the reasons for the insurance exemption from VAT were twofold: first, to avoid the risk of double taxation of such transactions as a result of the ability of EU member states to levy taxes on insurance contracts being preserved by article 401 PVD; and second, to avoid the difficulties of determining in advance the taxable amount of premiums which would represent partly remuneration for the service provided by the insurer and partly a contribution to the capital required to cover risks as and when they materialized (*United Biscuits* AG [64]-[68], in particular AG [66] and footnote 54).
- 45. In its decision, the CJEU adopts this rationale and finds that the services provided under the contractual arrangements in *United Biscuits* were not insurance transactions. This was because the insurance exemption was justified by the difficulty of determining the correct amount of VAT on insurance premiums relating to the coverage of risk. The services in question were fund management services, which did not involve any element of protection from risk. The CJEU says this (at *United Biscuits* [31] and [32]):
  - **31** In the present case, the referring court indicates, and this was confirmed at the hearing, that the services contractually provided to the applicants in the main proceedings consisted of fund management solely for their account, to the exclusion of any indemnity from risk.
  - **32** It is common ground that such supplies of services do not meet the criteria referred to in paragraphs 29 and 30 of this judgment, since the exemption provided for in Article 135(1)(a) of Directive 2006/112 is, in essence, justified by the difficulty of determining the correct amount of VAT for insurance premiums relating to the coverage of risk.

- 46. No other relevant criteria relevant to the concept of "insurance transactions" could be derived from the CJEU case law regarding the meaning of "insurance" in the EU insurance directives. The previous decisions of the CJEU (including *CPP* [18]) should not be read as confirming that services treated as "insurance" within the EU insurance directives should be regarded as "insurance transactions" for the purpose of article 135(1)(a) PVD (*United Biscuits* [33]-[51]).
- 47. On that basis, the CJEU held that investment fund management services, which did not provide any indemnity from risk, could not be classified as "insurance transactions", within the meaning of article 135(1)(a) PVD and so did not qualify for exemption (*United Biscuits* [52]).

## Other CJEU decisions

- 48. We have also been referred by the parties to two more recent decisions of the CJEU: *Q-GmbH v Finanzamt Z* (Case C-907/19) ("*Q-GmbH*") and *Generali Seguros SA v Autoridade Tributaria e Aduaneira* (Case C-42/22) ("*Generali*"). For the most part, these two cases confirm the principles derived from the earlier case law.
- 49. *Q-GmbH* concerned the VAT treatment of three types of supplies: (i) the development and supply of insurance products by Q-GmbH to an insurer, (ii) the placement of those insurance products for the insurer (where the insurance contract was then entered into between the insurer and the policyholder), and (iii) the management of insurance contracts and the settlement of claims. Having reiterated the principles established in other cases, the CJEU found that the supplies made by Q-GmbH did not fall within the insurance exemption because there was no contractual relationship to which it was a party under which risks of another party were covered. The CJEU says this (at *Q-GmbH* [33]):
  - **33** Thus, it is clear that the service provided by Q, consisting of the grant of a licence for the use of an insurance product, cannot be classified as an insurance transaction, as the grantor is contractually linked only to the insurer who uses the product in question in accordance with the licence agreement. According to the referring court, Q is also not responsible for covering the risks insured on the basis of that product.
- 50. Generali concerned the purchase by an insurance company from its motor insurance customers of parts from motor vehicles that had been written-off and the sale of those parts by the insurance company. The CJEU reiterated the objective of the insurance exemption (Generali [32]) and the essential features of an insurance transaction (Generali [33]) from the earlier cases. It found that these transactions did not fall within the insurance exemption because even though the transactions were undertaken by the insurance company they were under separate arrangements from the provision of insurance. The CJEU says this (at Generali [35]-[37]):
  - 35 It should be noted that transactions for the sale of parts from written-off motor vehicles, such as those at issue in the main proceedings, take place under agreements separate from the insurance contracts covering those vehicles, those agreements being concluded by the insurance undertaking with persons other than the persons insured and not being covered by an insurance relationship.
  - **36** The sale of goods bears no relation to covering a risk and the price corresponds to the value of the goods concerned at the time of that sale. The determination of the basis of assessment for VAT does not involve any difficulty in such a case.

- 37 The fact that, as was pointed out in paragraph 27 of this judgment, such a transaction relates to parts from a written-off motor vehicle that was involved in an accident covered by the insurance undertaking which is selling it and that the amount of the compensation due to the person insured as a result of that accident includes the purchase price of those written-off parts is irrelevant in that regard. The value of the parts constitutes the residual value, after the accident, of the insured vehicle and is therefore not, by definition, part of the damage suffered by the insured person. Consequently, that price does not form part of the insurance compensation itself, and is paid to the insured person under a contract of sale separate from the insurance agreement and separable from it.
- 51. The decision in *Generali* was issued after IP completion day (as defined for the purposes of the European Union (Withdrawal) Act 2018) and so is not binding upon this tribunal. However, the tribunal may have regard to the decision so far as it is relevant to the matters before tribunal.

# Principles derived from the CJEU case law

- 52. The principles that we derive from our review of the CJEU case law are, in summary, as follows:
  - (1) The essential features of an insurance transaction are consistently stated by the CJEU to be that the insurer undertakes, in return for prior payment of a premium, to provide the insured, in the event of the materialization of the risk covered, with the service agreed when the contract was concluded (*CPP* [17], *Mapfre* [28], *Aspiro* [22], *United Biscuits* [30]).
  - (2) An insurance transaction does not require the payment of cash by the insurer when the risk materializes. The essential requirements can be satisfied in cases where the provider of the insurance service provides a service on the materialization of the risk (*CPP* [18]).
  - (3) Those essential features imply the existence of a contractual relationship between the provider of the insurance service and the person whose risks are covered by the insurance, i.e. the insured party (*Mapfre* [29], *Aspiro* [23]).
  - (4) Under that contractual relationship, the insured party must obtain some protection or coverage from risk (*United Biscuits* [31]). The meaning of "risk" in this context is one of the central issues in this case to which we will return. We note for present purposes that none of the CJEU cases involves the provision of life insurance.
  - (5) The rationale for the exemption is to be found, at least in part, in the difficulty of determining the taxable amount of premiums which represent partly remuneration for the coverage of risk and partly a contribution to the capital required to cover risks (*United Biscuits* AG [66] and footnote 54, *United Biscuits* [32]).
  - (6) Exemptions from VAT should be read strictly (see, for example, *United Biscuits* [29]). The exemption in article 135(1)(a) PVD does not extend to "insurance business" (i.e. other things that insurers commonly do). It is limited to transactions involving the coverage of risk i.e. to transactions involving insurance "in the strict sense" (*Aspiro AG* [26], *United Biscuits AG* [41] and AG [68]).
  - (7) It does not matter whether, under the arrangements as a whole, the provider of the insurance service to the insured party ultimately bears the risk from which the insured

party is protected or whether that risk is assumed by a third person. The concept of an insurance transaction can include the provision of insurance cover by a person, who is not an insurer, but who procures cover for customers by making use of the supplies of an insurer who assumes the risk (*CPP* [22], *Aspiro* AG [22]).

(8) The definition of an "insurance transaction" for the purposes of the insurance exemption is not informed by the meaning of "insurance" for the purposes of the EU insurance directives (*United Biscuits* [33]).

## The domestic case law

- 53. As we have mentioned above, to some extent, Mr Bedenham relies on domestic non-VAT case law in support of his position. He does not dispute that, in determining whether a supply is an "insurance transaction" within the insurance exemption, the decisions of the CJEU must be applied. There is ample authority to support the view that the exemptions from VAT contained within the PVD contain autonomous concepts of EU law which must be given a consistent meaning (see for example *CPP* [15]).
- 54. On that basis, the decisions of domestic courts on the meaning of "insurance" outside the context of the insurance exemption from VAT are strictly not relevant. However, Mr Bedenham says that reference to the domestic case law can be instructive and assist the interpretation of the relevant VAT provisions. Furthermore, he says, the factors that have to be taken into account in determining whether a supply is an "insurance transaction" for the purpose of the insurance exemption are essentially the same as those that apply when determining whether a contract is, as a matter of domestic law, a contract of insurance.
- 55. We have set out above, in our summary of the FTT Decision, the facts and key points arising from the *Prudential* case. In that case, Channell J identified the criteria for determining whether the given contract was a contract of insurance for stamp duty purposes. Those criteria formed the basis of the *Prudential* test. They were expanded upon by the Court of Appeal in *Gould*, where the Court of Appeal decided that an insurance contract could encompass provision for payment on an uncertain contingent event and did not require the event to be adverse to the insured person.
- 56. The next case to which we should refer is *Fuji*. Once again, we have set out the facts briefly above, but, in summary, the case concerned the treatment of a capital investment bond under the terms of which the amount subscribed was notionally allocated to certain investment funds and life and death benefits were payable by reference to the value of the units in the funds. The allocation of the subscription price to the funds was, however, only notional; the funds remained the property of the life insurance company. On that basis, the Court of Appeal found that the investment bond was a form of life insurance. Morritt LJ relying on the decisions of the Court of Appeal in New Zealand in *Marac Life Assurance Limited v Commissioner of Inland Revenue* [1986] 1 NZLR 694 and the Federal Court of Australia in *N M Superannuation Pty Limited v Young* 113 ALR 39 found that there was sufficient uncertainty in the payment under the contract for the contract to be regarded as one of life insurance as the payments were contingent upon death, the timing of which was uncertain, or reaching a given age, the attainment of which was uncertain (p185E p186C, p186H p187F). It did not matter that the insurer was not exposed to any financial risk (p189B). Hobhouse LJ agreed (p198C-F).
- 57. The decisions in *Prudential* and *Fuji* were not made in the context of the insurance exemption from VAT. The one domestic decision to which we have been referred in relation to the insurance exemption is *Winterthur*. This was a case before the VAT & Duties Tribunal.

The case concerned the payment of fund management fees charged by two subsidiaries of a life insurance company, which acted as the trustee of two pension schemes under which the members of the schemes had control and management of the funds representing their and their employers' contributions.

- 58. The tribunal found that the schemes were capable of being treated as life insurance contracts by reference to the Court of Appeal decision in *Fuji* to which we have referred above, and, on that basis, the payment of the management fees fell within the insurance exemption. In doing so, the tribunal dismissed an argument on behalf of HMRC that there was no contract of insurance between the members and the life company to provide the relevant benefits. The tribunal reached this conclusion on the basis that the arrangement as a whole could be read as importing that obligation.
- 59. The tribunal also found that contributions paid by the members to the funds could be regarded as consideration paid for the benefits provided under the scheme even though, for the most part, the contributions were made to a fund held on behalf of the member and his or her dependents. The tribunal justified this conclusion on the grounds that the contributions could also be used to pay the administrative expenses of the scheme. The tribunal said this:

As a refinement of his contract point Mr Vajda objected that the moneys contributed by the member to the Scheme were not consideration for the benefits payable under the Scheme, since those moneys were impressed with a trust for the member and his dependants. This proposition seems to me to be only partly true. The funds contributed by the member, besides being impressed with the trusts mentioned above, are also charged with the payment of the administrative expenses of the Scheme (so far as those expenses are not paid directly by the member), so that there is an element of monetary consideration moving from the member: the fact that this consideration is relatively small by comparison with the member's total contributions cannot, it seems to me, prejudice the insurance status of the Scheme, if (as the authorities indicate) it is unnecessary for the insurance to involve any element of risk on the part of the insurer. The consideration which a risk-free insurer receives may well be relatively small in comparison with the moneys paid out under the insurance.

## Application to the facts of this case

- 60. The parties agree that the relevant criteria for determining whether the arrangements in this case involve "insurance transactions" are those set out by the CJEU in CPP and the other cases to which we have referred. For ease of reference, those essential features are that the insurer undertakes, in return for prior payment of a premium, to provide the insured, in the event of the materialization of the risk covered, with the service agreed when the contract was concluded. There are no other relevant criteria.
- 61. We have heard submissions from the parties on various specific aspects of this definition including: whether the arrangements involve the prior payment of a premium; whether the insurer (IML) undertakes to provide the member with a relevant service agreed when the contract was concluded; and whether the arrangements involve the materialization of a risk. However, the central issue between the parties is whether it is implicit in this definition that the insurer will assume an element of risk and, if so, what is the nature of "risk" in this context. That issue encompasses many of the more detailed submissions that have been made by the parties and so we will address it first, before commenting on two specific aspects, whether the

arrangements involve the prior payment of a premium, and the nature of the service provided by IML under the arrangements.

# The assumption of risk

- 62. As we have mentioned in our summary of the case law above, the CJEU consistently refers to an insurance transaction as involving the assumption of risk or the coverage of risk (see [52(4)] above). This requirement is expressed in various ways, for example, the CJEU refers in some cases to the insured person being "exempted" from risk (for example, *Mapfre* [42]) or the insured person being provided with an "indemnity from risk" (*United Biscuits* [31]) or the insured person being "covered" in respect of a risk (*Aspiro* [24]). The references in the opinions of the Advocates General in *Aspiro* and *United Biscuits* to insurance "in the strict sense" are coupled with references to the "assumption of risk" as being the essence of an insurance transaction that falls within the insurance exemption (*Aspiro* AG [26], *United Biscuits* AG [41], and AG [68]).
- 63. Some of the references in the CJEU case law might be regarded as going further in suggesting that an insurance transaction must involve protection against a risk of bearing "financial loss". These references appear, for example, in the CJEU decision in *Mapfre* (*Mapfre* [42]), which is cited in the Advocate General's opinion in United Biscuits (*United Biscuits* AG [40]). This requirement does not, however, consistently appear it is not, for example, repeated in the CJEU decision in United Biscuits and, in *Mapfre*, the limitation did not have any bearing on the outcome of the case.
- 64. The FTT concluded that the effect of the CJEU decisions was that it was a requirement of an insurance transaction that the insurer must assume a financial risk (FTT [137]). Mr Bedenham submits that that conclusion was wrong. He says that the assumption of risk by the insurer is not an essential feature of an insurance transaction; all that is required is that the provider of the insurance service undertakes to make a payment or provide a service on the materialization of a "risk". By its decision, the FTT imported an additional feature, which is not one of the essential features of an insurance transaction as set out in the CJEU case law.
- 65. As regards the meaning of "risk" in this context, some of the language in the judgments of the CJEU might be taken to suggest that the insurance exemption is limited to cases involving an uncertain event that is adverse to the insured person. That is particularly so for those cases that refer to protections against "financial loss". If that were the case, the exemption might be restricted to "indemnity insurance", which provides compensation for a given loss of the insured person, and not extend to "contingency insurance", which provides for a payment on a contingent event. If that were the case, the insurance exemption would not extend to the provision of many forms of life insurance (and not just those that are investment-based as the FTT suggests at FTT [137]).
- 66. Mr Bedenham submits that that conclusion cannot be correct; the insurance exemption must extend to life insurance contracts including those that perform an investment function such as that in *Fuji*. On his submission, the reference to a "risk" in the CJEU's classic formulation of the essential features of an insurance transaction must be taken to mean simply a contingent "trigger event" for the payment or service in question. That event must be uncertain in that either the occurrence of the event itself must be uncertain or the timing of the event must be uncertain, but that is sufficient to meet the requirement for "risk". Mr Bedenham relies upon the domestic case law in support of this submission and, in particular, *Fuji*.
- 67. As we have described above, following the decision in *Gould*, the domestic case law meaning of "insurance" under the *Prudential* test can extend to agreements under which an

insurer makes a payment or provides a service on the occurrence of an uncertain event that is not necessarily adverse to the insured (and so can extend to life insurance contracts, including those with an investment element, such as that in *Fuji*). The CJEU case law relating to the insurance exemption from VAT does not address that issue. There is no CJEU decision on the application of the insurance exemption to life insurance contracts. If we had to decide the point, it seems to us that the rationale for the insurance exemption as described in the opinions of the Advocates General in *CPP* and *United Biscuits* (*CPP* AG [26] and *United Biscuits* AG [66] and footnote 54) and in the decision of the CJEU in *United Biscuits* (*United Biscuits* [32]) is capable of applying to at least some forms life insurance contract and possibly some forms of life insurance that involve an investment element. However, for the reasons that we give below, it is not necessary for us to reach a conclusion on that issue for the purpose of our decision on this appeal, and we do not do so.

- 68. Even if we accept that the concept of "risk" may extend to uncertain contingent events which may not be strictly adverse to the insured person, the more important question for the purpose of this appeal is whether it is implicit in the essential features of an insurance transaction as set out by the CJEU that a person other than the insured person bears the cost of the materialization of the relevant risk or uncertainty.
- 69. The FTT decided that it was. The FTT (at FTT [137]) refers to the need for the insurer "to assume a financial risk" for a transaction to be an insurance transaction for the purpose of the insurance exemption. At best, we suspect that the FTT's statement slightly overstates the position. Even if it is an implicit requirement of an insurance transaction that a person other than the insured person bears the relevant risk or uncertainty, it is clear from the CJEU case law that it is not a requirement that the insurance service provider (i.e. the party to the contract with the insured person) ultimately bears the risk that is being covered. The risk may be borne by another person (see, for example, *CPP* [18] and *Aspiro* AG [22]).
- 70. In any event, Mr Bedenham submits that there is no such requirement and that by introducing this criterion the FTT erred in law by impermissibly adding to the essential features of an insurance transaction as prescribed by the CJEU. By reference to the domestic case law and the CJEU decision in *Angel Lorenzo Gonzalez Alonso v Nationale Nederlanden Vida Cia De Seguros y Reasegouros SAE* (Case C-166/11), he argues that it is not a necessary feature of an "insurance transaction" that the insurer (or a person other than the insured person) bears a financial risk.
- 71. We disagree with Mr Bedenham on this issue. Even if we accept for present purposes that the concept of "risk" may extend to an uncertain contingent event, in our view, it is a necessary implication of the essential features of an "insurance transaction" as expressed by the CJEU that, under the contractual relationship between the insured person and the insurance service provider, the insured person obtains some protection from the relevant risk or uncertainty. Under the arrangements as whole, the provider of the insurance service to the insured person may pass on the cost of providing that protection to another person (see *CPP* [18] and *Aspiro* [22]). But someone other than the insured person must bear the cost of the payment or the provision of the service that is provided on the materialization of that risk or uncertainty. Our reasons are set out below.
  - (1) As we have discussed, although the precise language that is used in the CJEU's decisions may vary, the CJEU consistently refers to the insured person being protected in some way from "risk" (see [62] above). This is the essence of an insurance transaction within the insurance exemption (*Mapfre* [42]). That requirement cannot be

- satisfied where, as in this case, the cost of the payment or the provision of the service on IML's case, the provision of the death and life benefits falls on the insured person in this case, the member of the IM SIPP, through the member's fund.
- (2) Furthermore, as we have seen, the rationale for the insurance exemption is identified in *United Biscuits* (*United Biscuits* [32]) as being "the difficulty in determining the correct amount of VAT for insurance premiums relating to the coverage of risk". No such difficulty arises if the insured person bears the relevant risk as no part of what he or she pays is a premium for the assumption of risk. We will elaborate on this point below, but, in this case, the member of the IM SIPP does not make any payment that can be regarded as a risk premium.
- 72. We acknowledge that the effect of our conclusion is that even if the insurance exemption can extend to some life insurance contracts with an investment element a distinction has to be made between cases (such as Fuji) where the premiums become owned by the insurance company and the cost of the payment benefits is made out of the insurance company's own resources (even if the amount payable is notionally determined by reference to the value of underlying investments) and a case in which the premiums remain substantially owned by the insured person and the benefits are paid out of funds held substantially for the benefit of the insured person and/or other beneficiaries.
- 73. The pension arrangements, in this case, where the cost of the life and death benefits provided to the member is borne by a member's own fund, fall within the latter category and outside the scope of the insurance exemption. We note that, in *Winterthur*, on similar facts to the present case, the tribunal came to the alternative conclusion largely because it took the view that the necessary obligation to make provide the life and death benefits could be found in the trust arrangements. *Winterthur* was, of course, decided some time before even the earliest of the CJEU cases to which we have referred (*CPP*) and accordingly the tribunal did not refer to the essential features of an insurance transaction as established in those cases. In our view, *Winterthur* is wrongly decided. If *Winterthur* was before us today, we would reach a different conclusion.
- 74. It follows that, although our reasoning may differ on some aspects, in broad terms, we agree with the FTT's conclusions at FTT [141].
- 75. That conclusion is sufficient to dismiss this appeal. However, we will comment briefly on two related issues on which we heard argument from the parties.

#### Premium

- 76. The first is whether any payment made by the members of the IM SIPP can be regarded as a "premium".
- 77. The essential features of an insurance transaction as specified by the CJEU require the "prior payment of a premium". The CJEU case law does not focus materially on the meaning of a "premium" but rather on the assumption of risk (to which we have referred above). However, various points can be made from the case law:
  - (1) First, the premium must be paid in advance of the provision of the relevant benefit or service.
  - (2) Second, it follows from the rationale for the insurance exemption being the difficulty in determining the correct amount of VAT for insurance premiums relating to the coverage of risk (*United Biscuits* [32]) that a premium must involve some

- element of consideration for the assumption of risk by the other party (*Mapfre* [42], *Aspiro* AG [26]).
- (3) It also follows that where it is possible to identify clearly a service to which consideration relates and that does not involve any element of risk, the payment is not a premium. This was the case in relation to the payments for the fund management services in *United Biscuits* (*United Biscuits* [31]) and the payments made for the sale of the motor vehicle parts in *Generali* (*Generali* [36]).
- 78. In the present case, Mr Bedenham says that the annual fees paid under the scheme rules and, to an extent, the contributions made by members constitute "premiums" for this purpose paid for the provision of the life and death benefits under the scheme. Mr Macnab says that none of the payments represents a premium. The contributions to the IM SIPP made by members are not consideration for any supply. The other payments and charges are paid for the list of services set out in clause 18 of the terms and conditions. They are not paid in advance. Annual fees are paid for the operation of the scheme as set out in the fee schedule; they are not paid for the provision of the life and death benefits under the scheme.
- 79. On this issue we agree with Mr Macnab.
- 80. The majority of the fees in the fee schedule are not paid "in advance" for a benefit that may or may not arise. They are paid either by the hour or as a fixed fee following the event in question. There are certain fees in the schedule that are paid in advance in particular, the annual fees for the establishment and operation of the plan and the annual fees relating to property management and letting but these are fees for specific ongoing administrative services provided to the member. They do not relate to the risk or contingency being, on Mr Bedenham's case, the payment of the life or death benefits, and so cannot be regarded as "premiums". The difficulty of charging VAT in relation to these amounts as described in *United Biscuits* [32] does not arise.
- 81. As regards the contributions made by the members to the fund, Mr Bedenham says that, at least in part, these contributions are made in return for the provision of benefits. In our view, the contributions to the fund cannot be consideration for any supply made by IML. All of the supplies made by IML under the arrangements are made in consideration for the various fees set out in the fee schedule. The contributions are made by the members to IML on the terms of the trust scheme and held by IML on the terms of the trust and the scheme rules. IML is not beneficially entitled to the contributions. They are invested under the terms of the scheme rules for the benefit of the member, his or her dependants and/or other beneficiaries.
- 82. Mr Bedenham points to the fact that there is provision in the terms and conditions of the IM SIPP which enables IML, as trustee, to sell investments to pay charges and fees. However, to our minds, it does not follow from the inclusion of that provision in the terms and conditions that the contributions are being made in return for the contingent payment of the life and death benefits or that the fees which are discharged from the funds are being applied in return for the contingent payments of the life and death benefits. The provision simply enables amounts that are beneficially owned by a member to be used to pay the charges and fees that are consideration for other services for VAT purposes.

# Provision of a service under the contract

- 83. The second issue relates to the nature of the service provided under the contract.
- 84. As we have mentioned, on IML's case, the service that it provided at the conclusion of the contract is the provision of the life and death benefits under the IM SIPP. Mr Macnab says

that the life and death benefits cannot be the provision of the relevant service. The life and death benefits are provided to the members, their dependants, or other beneficiaries out of the members' own funds in which IML has no beneficial interest. It is wrong to equate the duties and powers of IML under the trust deed and the scheme rules as a contractual obligation to provide benefits.

- 85. We also agree with Mr Macnab on this point. It seems to us that the only benefit or service that is being provided to the members (their dependants or other beneficiaries) when the life and death benefits are paid is the administrative service of releasing the funds. There is a separate charge for that service.
- 86. We note that in *Winterthur*, the tribunal found that the provision of pension benefits under the scheme in that case could amount to the provision of benefits under an insurance contract. The tribunal took the view that the trust arrangements could not dictate the VAT treatment and that the arrangements as a whole could be treated as comprising the necessary obligation. As we have mentioned above, *Winterthur* was decided before the any of the leading CJEU decisions to which we have referred. We would decide *Winterthur* differently today.

#### **Conclusion**

87. For the reasons that we have given, in our view, the supplies made by IML in connection with the provision of the IM SIPP do not fall within the insurance exemption. Our reasoning differs from that of the FTT on some of the issues, but our conclusion is the same. Any errors of law that the FTT may have made in reaching its decision were not material to the outcome and, on that basis, we will not remake the decision.

#### DISPOSITION

88. We dismiss this appeal.

MR JUSTICE RAJAH JUDGE ASHLEY GREENBANK

**UPPER TRIBUNAL JUDGES** 

Release date: 26 September 2023

# **ANNEX**

Annex to the FTT Decision: Terms and Conditions of the IM SIPP



# THE INTELLIGENT SIPP FEE SCHEDULE / KEY FEATURES / TERMS & CONDITIONS

Intelligent Money is authorised and regulated by the Financial Conduct Authority FCA number 219473 and is registered in England and Wales under Company Registration 04398291. The Registered Office address and address for all correspondence is, The Shire Hall High Pavement Nottingham NG1 1HN.

Telephone Number 0115 948 4200. Fax Number 0115 979 9700. Email <a href="mailto:enquiries@intelligentmoney.com">enquiries@intelligentmoney.com</a>

Fee Schedule



# FEE SCHEDULE

I LL OOIILDOLL	
Standard Fees	
Establishment Fee	nil
Annual Fee	£150
Contributions	2100
Contributions	
Single Contributions	nil
Regular Contributions	nil
In-Specie Contributions (including shares/land/property)	£150 p/h
Transfers in/out	
Cash Transfers In	nil
Cash Transfers Out	£150 p/h
In-Specie Transfers In	£150 p/h
In-Specie Transfers Out	£150 p/h
Commencement of Benefits	2.00 pm
Calculation of Benefits	£150 p/h
Income Payment Facility	£90 pa
Review of Income Drawdown	£150 p/h
Annuity Purchase	£150 p/h
Investment Fees	
Interim Valuations	£30
Platform Investment Transactions	nil
Non-Platform Investment Transactions	£150 p/h
Banking and Borrowing Fees	
Chaps Payments	£30
Property	
Property Purchase/Sale	£150 p/h
Annual Fee	£350
Annual Fee Per Additional Letting	£75
Completion of VAT returns	£150 p/h
Other Fees for Technical Work (Death Claims, Pension Sharing, etc.)	
£150 p/h	
2.00 p	

All time-cost fees are charged per hour or part thereof in units of 10 minutes. So an in-specie transfer that takes 20 minutes, would be charged at  $\pounds 50$ .

#### The Intelligent SIPP Terms & Conditions

Fee Schedule

#### Other Information

We do not insist on a minimum of cash held on the scheme account however provision for payment of fees may need to be factored into any investment strategy and management. We reserve the right to charge for additional services on a time cost basis. Annual fees are deducted in advance from the scheme account where funds are available or invoiced separately to the member or company when applicable. Where a property purchase has been aborted there may be a charge to the account where work has been completed by both Intelligent Money and/or where such third parties (i.e. Solicitors, valuers etc.) have undertaken work. Any Solicitors Fees and Legal fees charged where applicable are in addition to our administration fees. All fixed fees are taken annually in advance.

#### What are the Annual Fees for?

Provision, establishment and ongoing operation of your pension plan.

#### Can the fees increase?

We reserve the right to increase our fees however we only do so after giving the member due notice if any increase is greater than inflation.

#### Do you pay commission to my Financial Adviser?

No, we do not pay commissions.

#### What does the term 'in specie' transfer mean?

This is the transfer of assets in any form other than cash.

#### How are fees deducted?

Fees will either be deducted from the cash account or from the liquidation of funds.

# What is a 'crystallisation event'?

There are a number of possible crystallisation events but the most common is when a member commences taking benefits from the plan.

# Do you facilitate Adviser Charging?

Yes but for non-Platform investments and IM Optimum Portfolios only. Adviser charging from Platform investments is normally facilitated by the relevant Platform provider.

#### Is there a limit to how many income payments can I take?

You can take a maximum of one payment per calendar month.

# How often can I vary the level/frequency of income payments I take?

You can vary the amount and/or frequency of the pension payments you'd like to take as often as you like, however this will be charged under 'Other Fees for Technical Work' and is in any event limited to a maximum of one payment per calendar month.

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# TERMS & CONDITIONS OF THE INTELLIGENT

#### SIPP

These terms and conditions set out the contract between you (the Member) and Us (Intelligent Money) and should be read in conjunction with the Key Features of the Intelligent SIPP. All queries and correspondence must be sent in writing to

Intelligent Money, The Shire Hall, High Pavement, Nottingham, NG1

1. DEFINITIONS Agreement these terms and conditions as amended from time to time; Cash Account the cash account established to process payments into and out of you Plan and to hold money that we have not received instructions to invest. This is not to be confused with any other cash deposit account you may select as an investment; Cancellation Period

the period of 30 days from the date when you are informed that your application for membership has been accepted;

#### Charges

as set out in the relevant fee schedule and amended from time to time; Dependant a person who is a "dependant" under paragraph 15 of Schedule 28 of Finance Act 2004; Financial Adviser the legal entity authorised and regulated by the FCA which is advising you to enter into the Plan; Force Majeure Event any cause preventing the Establisher, Operator or Trustee from performing any or all of their material obligations under this Agreement which arise from or are attributable to acts, events, omissions or accidents beyond their reasonable control including without limitation, acts of God, war or national emergency, acts of terrorism, riot, civil or governmental order, fire, explosion, flood, storm or epidemic (including any interruption by such events to electronic or other automated systems used in connection with the services

provided under this Agreement);

#### FCA

Financial Conduct Authority which is the regulator of the financial services industry in the UK; **Fund Value** 

the value of the Member's fund as defined in the Plan's Rules

#### HMRC

Her Majesty's Revenue & Customs; Intelligent SIPP the registered pension scheme;

#### Member

the person named in the application form and in whose name the Plan has been opened;

#### Nominee

is a person who has been nominated by a Member to receive benefits on the Member's death under paragraph 27A of Schedule 28 of Finance Act 2004:

#### Operator

Intelligent Money is the current Operator of the Plan;

# Personal Pension Plan

the Intelligent SIPP established to receive contributions and/or transfer payments as prescribed by the relevant legislation and Revenue rules; **Plan** 

the Registered Pension Scheme known as the Intelligent SIPP established by Intelligent Money;

## Provider

Intelligent Money is the current Provider of the Plan;

#### RDF

the FCA's Retail Distribution Review effective from 31 December 2012 which involves changes to Advisers qualifications and Adviser Charging; Registered Pension Scheme

a Registered Pension Scheme within the meaning of Chapter 2 of Part 4 of the Finance Act 2004;

#### Revenue

HM Revenue & Customs, being the government agency formerly known as the Inland Revenue:

#### Successo

a person nominated by a Dependant, Nominee or Successor of a Member to receive benefits on the Member's death under paragraph 27F of

Schedule 28 of the Finance Act 2004;

**Trustee** the entity which is the current Trustee of the Plan (currently Intelligent Money Limited or Intelligent Money Trustees Limited);

#### Πe

Intelligent Money;

#### You and Your

the person named in the application form and in whose name the Plan has been opened.

#### 2. TERMS OF THE AGREEMENT

This Agreement is between the Member and Intelligent Money (registered in England and Wales under Companies House registration number: 04398291). This Agreement details the terms of business and the services which will be provided under the Plan for the Member whilst they participate in the Plan.

The Plan is a Registered Pension Scheme approved by the Revenue. The Plan has been established for the purpose of the provision of pension and lump sum benefits for eligible individuals under the Finance Act 2004. The Plan is governed by a Declaration of Trust and Rules (the Rules) and any subsequent deeds amending these.

Intelligent Money hereby undertakes to operate the Plan in accordance with the Rules and this Agreement. A copy of the Rules and amendments to them is available by writing to Intelligent Money, The Shire Hall, High Pavement, Nottingham, NG1 1HN.

The Trustee is the legal owner of all the assets of your Plan (which it holds on trust for you and/or your Beneficiaries). All investments not held in the name of a Nominee must be registered in the name of the Trustee.

#### 3. CONTRIBUTIONS

You may contribute to your Plan at any time provided you remain eligible to do so. The Operator is also able to accept contributions on your behalf from your employer or another third party.

Contributions may be made as a one-off (or series of one off payment(s)) of any amount, or on a regular basis. There is a limit on the amount of contributions that can be made to your Plan by or on your behalf that will attract tax relief. Please refer to the Key Features for details of these limits.

You will have the option of taking all your benefits from the Plan at once, or taking your benefits in stages over a period of time. In achieving this, your Plan will be divided into crystallised funds i.e. funds you have designated for income withdrawal and uncrystallised funds i.e. the part of your Plan from which you have not yet taken any benefits.

Once part of your Plan has crystallised you will be able to continue making contributions, although these may be restricted depending upon the options you choose. Contributions (other than contributions made by your employer and contributions you make on or after age 75) are made net of basic rate tax. The Operator will claim the tax relief at basic rate from the Revenue.

The Operator makes such tax claims monthly, in arrears. Tax relief is not available for investment until it is received from the Revenue, which can take up to 11 weeks depending on the timing of your contribution.

Reclaimed monies will be credited to your Cash Account. You are responsible for reclaiming any higher rate tax relief from the Revenue and this will not be credited to your Plan.

You are not entitled to receive tax relief on contributions made by your employer. All proposed contributions must be supported by the appropriate application form and/or any other documentation required by the Operator. Proposed contributions received without the appropriate documentation will be unavailable for investment and will normally be returned unless such documentation is supplied within 30 days of the proposed contribution being received.

Once a contribution has been accepted into your Plan it cannot normally be refunded. Refunds can only be paid from Registered Pension Schemes in very limited circumstances.

#### 2. TRANSFERS Transfers-In

You may arrange for a transfer of any other pension arrangement you may have into the Plan, provided it is consistent with the Plan Rules and the transfer rules applicable to Registered Pension Schemes. Transferred in funds will not be available for investment until the Operator and Trustee are satisfied the transfer is acceptable and the funds have been received.

The Operator and Trustee reserve the right to refuse any transfer and may refuse to accept a transfer where a pension transfer specialist would normally be involved and you have not received this advice in respect of the transfer and have not signed a disclaimer indemnifying the Provider, Operator and Trustee. The Provider, Operator and the Trustee do not offer and are not authorised to give advice on transfers.

The Operator does not check transfers for suitability. It is your responsibility to decide that the Intelligent SIPP is suitable and appropriate to your needs. If you have any doubts as to the suitability or appropriateness of the Intelligent SIPP or the investments to which it is linked you should seek independent financial advice from a Financial Adviser before deciding to invest.

#### Transfers-Out

You may request a transfer payment to be made from your Plan to another Registered Pension Scheme or certain qualifying overseas pension schemes.

The Operator and Trustee reserve the right to refuse to effect any such transfer until it is satisfied it is allowed under the Plan Rules and any overriding legislation.

The Operator and Trustee will not be liable for any lost investment opportunities or any reduction in the amount of the transfer payment arising during that time. The amount of the transfer payment will be the aggregate value of the part of your Plan being transferred as at the date the transfer is made, less any outstanding charges or charges incurred as a result of the transfer payment.

# 3. CASH ACCOUNTS (not to be confused with cash deposit accounts you may hold as an investment within your SIPP)

All monies in respect of your Plan, not applied for investment purposes, will be held in a Cash Account established by the Trustee at a designated bank (or banks) as the Trustee shall from time to time determine. The Trustee will be the sole authorised signatory to the Cash Account.

The Cash Account is provided as a "current account" facility to enable payments in and out of your Plan and hold Funds not invested. As such it does not pay interest to the Member (as any interest available is retained in full by Intelligent Money to cover the costs of establishing and operating the Cash Account within your Plan at no additional charge). Cash Accounts are not permitted to go overdrawn.

Where monies are transferred to an investment manager permitted to hold Funds in respect of your Plan, the investment manager will be responsible for the establishment of a bank account held in the investment manager's nominee name in a form acceptable to the Trustee and shall account for all transactions and interest periodically. The Operator and the Trustee do not accept liability for default by any authorised institution or any third party (including an investment manager or bank) that holds cash in respect of your Plan.

#### 4. STATEMENTS AND DOCUMENTATION

You will be provided with an annual benefit statement each year. The Operator will keep a record of payments in and out of your Cash Account and transfers between your Cash Account and investment managers.

Details of the transactions undertaken by investment managers or Financial Advisers on your behalf will only be available from the investment managers and the investment manager must provide valuations at least monthly to the Operator.

You are responsible for checking the accuracy of statements as soon as possible and informing Us if there appears to be any inaccuracy. The Operator and the Trustee accept no responsibility for information provided by a third party.

#### 5. INVESTMENTS

There is a wide range of investments into which Funds in your Plan can be applied and a list of permitted investments can be obtained by writing to the Operator. This range is restricted to the regulatory restrictions imposed by HMRC. The Operator and Trustee may from time to time vary this list for any reason which may include to comply with Revenue or legal requirements.

You will be notified by the Operator of any such changes and where practicable given 30 days prior notice. Your investment objectives must have due regard to the fact that the overall objective of your Plan is to provide retirement benefits.

Neither the Provider, Trustee nor the Operator provide financial advice nor accept any liability for the performance or choice of investments.

The Operator and Trustee do not accept any liability for any tax charges should the Member, their Financial Adviser or fund manager invest in assets which are deemed to be prohibited by legislation or the Revenue.

#### 6. INVESTMENT PROCEDURES

You may choose the investments of your Plan. The Trustee will enter into any necessary agreements with the chosen fund manager and all investments not held in nominee names must be registered in the name of the Trustee.

The Trustee will insist on limiting its liability and any liability of the Operator to the value of the part of your Plan invested with the fund manager.

The Operator will not be liable for any loss arising from your investment instructions. The Operator may aggregate your instructions with those of other Intelligent SIPP members and place an aggregated deal with the fund manager. Instructions to purchase units/shares in any investment will only be placed where you have sufficient cleared funds in the Cash Account.

The Operator will use the investment instructions advised by the Member or their adviser as pre agreed to transfer monies from the Member's Cash Account to the Investment Managers. The Member may amend these investment Instructions at any time and the Operator will apply these instructions to monies received after it has processed the new instructions.

Neither the Trustee, nor the Operator accept liability for any loss occasioned by any investment manager or other person or body which is responsible for any fund management or ancillary service connected therewith.

The Trustee will not exercise voting rights or any other rights in respect of any investment unless directed by the Member to do so. The Trustee reserves the right to realise investments to pay benefits or fees and charges under the Plan and this Agreement.

#### 7. COMPLAINTS

Should the Member wish to register a complaint in relation to the services provided under this Agreement then such a complaint can be made in writing to Intelligent Money, The Shire Hall, High Pavement, Nottingham, NG1 1HN. We will then forward to you a copy of our 'Complaints handling procedures' leaflet. Any complaint will be dealt with promptly. We will always endeavour to deal with a complaint in a fair and honest way, however, if you are unhappy or unsatisfied with our conduct of a complaint you can complain directly to the Financial Ombudsman Service.

#### 8. VARIATION

The Operator and the Trustee have the right to make any amendment to these provisions in order to comply with a change of applicable law or regulation, by giving the Member or their appointed Financial Adviser 30 days' notice. If the change is to the Member's advantage then notice can be given within 30 days of the change.

This Agreement as varied, if appropriate, shall continue until your Plan has been terminated by the payment of a transfer value to another Registered Pension Scheme or the provision of annuity/death benefits in the appropriate form, or the Plan is wound up or otherwise there are no assets remaining in your Plan. No Member has the right to amend this Agreement. The Rules of the Plan can be amended without your consent in accordance with the power of amendment set out in the Rules from time to time in force. If such changes would have a material impact on you then the Operator will give you 30 days notice of any such change. Nothing in this Agreement restricts in any way the powers to amend the Plan contained in the Rules.

#### 9. CANCELLATION RIGHTS - YOUR RIGHT TO CANCEL

To comply with legislation, the rules of the Plan will provide that within 7 days of your application for membership being accepted you will be issued with cancellation notice detailing your right to a 30 day cancellation period. Your right of cancellation or withdrawal is dependent on the type of transaction entered into. Please refer to the Operator or your IFA for further information.

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#### How to cancel

If you decide that you wish to withdraw your initial Application and any concurrent or subsequent transfer of an existing pension you should write to the Operator before the end of the Cancellation Period advising that you wish to exercise your right to cancel. Each time you apply to transfer an existing pension you have the right to cancel the transfer.

#### Costs incurred during the Cancellation Period

There is no charge for cancelling your Application. The Operator however reserves the right to deduct charges for any services provided during the Cancellation Period. Any contributions received will then be refunded and any transfer values received, returned. Please note that these refunds will be subject to investment fluctuations if assets have been purchased during the Cancellation Period. As a result the value of the amount which you receive may be lower than originally invested. The transferring scheme may not be willing to accept back a transfer. If this occurs you may request a transfer to another pension provider.

#### 2. TERMINATION

No fees or charges at the time of termination paid shall be refunded and those payable shall remain so and will include any charges associated with undertaking any transaction necessary to terminate your Plan.

Termination will be without prejudice to the completion of transactions already initiated and the Operator is authorised to continue to operate the Cash Accounts relating to your Plan after notice has been given for the purpose of settling or receiving monies in respect of transactions already initiated and paying any expenses or fees due to the Provider or other parties.

#### 3. THE FINANCIAL SERVICES COMPENSATION SCHEME

We are a participant in the UK Financial Services Compensation Scheme which provides a measure of protection where an investment firm is unable to meet its obligations to its clients, currently to an amount of 100% of the first £50,000 (or currency equivalent).

More information about this scheme and on your eligibility to benefit from the protection afforded by the scheme is available on request or from the Financial Services Compensation Scheme, whose address is 10th Floor, Beaufort House, 15 St Botolph Street, London, EC3A 7QU.

#### 4. CONFIDENTIALITY

The Operator and the Trustee undertake not to disclose, at any time, information coming into their possession during the continuance of your Plan except to the Member's agents (including their Financial Adviser and investment manager), or any investment provider with whom the Plan has been invested or the organisation through whom the Plan has been introduced, unless expressly authorised to do so or where required to do so by law or any regulatory purpose and such information will be held in accordance with the provisions of Data Protection Act 1998. The Operator may also give essential information about the Plan to others if necessary to run the Plan this may include your Financial Adviser's Network Head Office if commission or fee payments to your Financial Adviser, that you have authorised, are paid in this way.

Our regulator requires that we classify our clients as 'retail' (personal) or 'professional' (business). In all cases we will classify you as a retail client. This will give the highest level of consumer protection and in some circumstances access to the Financial Ombudsman Service.

#### 5. INSTRUCTIONS AND NOTICES

The Member (or any Financial Adviser authorised by the Member) should give all written notices and instructions to the Operator in writing at Intelligent Money, The Shire Hall, High Pavement, Nottingham, NG1 1HN. You agree to receive communications and statements from the Operator via email and to notify the Operator if you wish to change your contact details or if you become aware that the security of any methods of communication that you use to communicate with the Operator has or may have been compromised. The Operator will not be liable for acting upon any communication that it reasonably believes to be from you or from a person authorised by you. The Operator will use all reasonable efforts to ensure that its web site is available at all times, however, the web site may not necessarily contain content for use by the Member, the content from time to time may be solely for the use of the Member's agents, the Operator reserves the right to withdraw the web site to make any necessary improvements or amendments to its features.

The Operator will use appropriate equipment and systems to minimise any errors or viruses occurring on the web site, but it does not represent or

warrant that the web site is and will be error free, free of viruses or other impairing or harmful components.

#### 6. JURISDICTION

This Agreement shall be constructed in accordance with the laws of England and the parties submit to the exclusive jurisdiction of the English courts

#### 7. CHARGES

The Fees for providing and operating your Intelligent SIPP are as detailed in the Fee Schedule within the Key Features Document.

Where we do not charge VAT on services that we understand to be VAT exempt, we reserve the right to collect VAT retrospectively should HMRC deem that VAT should have been payable on any such services. For the protection of all Scheme Members the Operator can from time to time levy ad hoc fees on all or certain Plans to ensure that all statuary and regulatory requirements and obligations of the Operator and Trustee can be met in full or be fully covered. Should any single deduction be in excess of the Plan annual management charge, or 1% of each Plan value (whichever the greater), we will write to you giving 30 days' notice of such deduction. The Trustee reserves the right to amend the charges or apply additional charges as described in the Key Features subject to providing the member with due notice which will not be less than 30 days.

#### 8. SERVICES

The following services are provided:

- Establishment of your Plan; Ongoing operation of your plan;
- · Receipt of contributions/transfer payments into/out of the Plan;
- · Recovery of basic rate tax on Member contributions where applicable;
- Annual statements detailing assets, contributions and transfer payments received and amounts of tax recovered from the Revenue:
- Creation of banking facilities;
- · Settlement and payment of benefits; and
- Such other services as may from time to time be necessary to efficiently operate your Plan and to comply with Revenue requirements.

#### 9. MISCELLANEOUS

If at any time any part of this Agreement is found by a court, tribunal or administrative or regulatory body of competent jurisdiction to be in part illegal, invalid or unenforceable in any respect that will not affect any other provisions of this Agreement which will remain in full force and effect.

No provision of this Agreement will be enforceable by any party (other than you, the Trustee, Operator or Establisher) by virtue of the Contracts (Rights of Third Parties) Act 1999.

Neither the Trustee or Operator or the Establisher will be deemed to be in breach of this Agreement or otherwise liable to you (or to any third party) for any failure or delay in it performing its obligations under this Agreement due to a Force Majeure Event, provided always that the Trustee or Operator or the Establisher (as appropriate) use their reasonable endeavours to (where possible) bring the Force Majeure Event to an end and whilst it is continuing to mitigate the impact of the Force Majeure Event.

Intelligent SIPP is a trading name of Intelligent Money Limited which is authorised and regulated by the Financial Conduct Authority (FCA) under FCA reference number 219473.

Details of Intelligent Money's FCA authorisation can be obtained in the FCA register at <a href="www.FCA.gov.uk">www.FCA.gov.uk</a> or by calling the FCA on 0845 606 1234.

#### 10.TREATING CUSTOMERS FAIRLY

Intelligent Money fully endorses the FCA's principals of Treating Customers Fairly (TCF). Should a conflict of interest arise between Intelligent Money and a client or between clients of Intelligent Money we will apply our conflict of interest policy, a full statement on which is available on request.

Neither our 'Key Features', these Terms & Conditions or any other documentation or verbal communications with a member should be construed as providing investment or financial advice as defined by the Financial Services and Markets Act 2012 as amended from time to time or re-enacted. The Operator and trustees do not provide the member

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#### The Intelligent SIPP Terms & Conditions

with any advice as to the suitability of determining for example, but not exclusively, transferring any existing benefits to the Intelligent SIPP, what investments to buy or sell, the level of any contributions, when or whether to retire, or to select an annuity or income withdrawal, you should seek advice from a professional Financial Adviser particularly before making a decision to purchase an annuity.

Technical Information sheets providing more in depth information are available on request by contacting Intelligent Money.

The Financial Conduct Authority regulates the financial services industry in the UK. This document has been produced to help consumers decide if the pension services provided by Intelligent Money are right for them.

The full Trust Deed and Scheme Rules are available by writing to Intelligent Money, The Shire Hall, Nottingham NG1 1HN.

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