Application name	The Portreath, Portscatho, and Portwrinkle Harbour	Case reference	HRO/2019/00006
	Empowerment Order		
Assessment date	15/06/2023		
Case team			
Case Officer	David Morris		
Case Manager	Melissa Gaskell-Burnup		
Senior Case Manager	Adrian Clarke		
Application	Locations: Portreath, Portscatho, and Portwrinkle (Cornwall)		
description			
Marine Plan Area	South West (Inshore)		
Conclusion	The MMO has considered the area specific policies and the other policies which apply in the South West Marine Plan area. The		
	area searched on Explore Marine Plans has been included on the next page. The Order is for the creation of 3 new statutory harbour areas and the amendment of the Cornwall Harbours Harbour Revision Order such that it applies to the newly created statutory harbour areas. Due to the nature of the application as a non-works order many of the policies were not considered relevant. Policies which were considered relevant have been highlighted in blue in the table below. Policies which are spatially specific and were not overlapping any of the harbour areas have been shaded grey. The MMO has concluded that the application is compliant with the policies of the draft South West Marine Plan.		

## Locations used on Explore Marine Plans:

## Portreath



## Portscatho



## Portwrinkle



Policy	olicies as highlighted by EMP Policy text	MMO consideration
SW-DD-1	In areas of authorised dredging activity, including those subject to navigational dredging, proposals for other activities will not be supported unless they are compatible with the dredging activity.	The Order itself does not contain provisions relating to dredging but would amend the Cornwall Harbours Harbour Revision Order such that it applies to the newly created statutory harbour areas. Articles 24 and 50 of the Cornwall Harbours harbour Revision Order relate to dredging and would either allow the dredging of the harbour areas in those harbours which already have the powers to dredge, or to the licensing of dredging within the harbour area. I consider that this is compatible with the policy.
SW-DEF-1	Proposals in or affecting Ministry of Defence areas should only be authorised with agreement from the Ministry of Defence.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-DD-2	<ul> <li>Proposals that cause significant adverse impacts on licensed disposal sites should not be supported.</li> <li>Proposals that may have significant adverse impacts on licensed disposal sites must demonstrate that they will, in order of preference: <ul> <li>a) avoid</li> <li>b) minimise</li> <li>c) mitigate</li> <li>- adverse impacts so they are no longer significant.</li> </ul> </li> <li>If it is not possible to mitigate the significant adverse impacts, proposals must state the case for proceeding.</li> </ul>	Policy Screened out by EMP search

SW-PS-3	Proposals that require static sea surface infrastructure or that significantly reduce under-keel clearance which encroaches upon high density navigation routes, strategically important navigation routes, or that pose a risk to the viability of passenger services, must not be authorised unless there are exceptional circumstances.	Policy Screened out by EMP search
SW-REN-2	Proposals for new activity within areas held under a lease or an agreement for lease for renewable energy generation should not be authorised, unless it is demonstrated that the proposed development or activity will not reduce the ability to construct, operate or decommission the existing or planned energy generation project.	Policy Screened out by EMP search
SW-REN-3	Proposals for the installation of infrastructure to generate offshore renewable energy, inside areas of identified potential and subject to relevant assessments, will be supported.	Policy Screened out by EMP search
SW-AGG-3	<ul> <li>Proposals in areas of high potential aggregate resource that may have significant adverse impacts on future aggregate extraction should demonstrate that they will, in order of preference: <ul> <li>a) avoid</li> <li>b) minimise</li> <li>c) mitigate</li> <li>- significant adverse impacts on future aggregate extraction so they are no longer significant.</li> </ul> </li> <li>If it is not possible to mitigate significant adverse impacts, proposals should state the case for proceeding.</li> </ul>	Policy Screened out by EMP search
SW-AQ-1	Proposals within existing or potential strategic areas of sustainable aquaculture production must demonstrate consideration of and compatibility with sustainable aquaculture production. Where compatibility is not possible, proposals that may have significant adverse impacts on sustainable aquaculture production must demonstrate that they will, in order of preference:	Policy Screened out by EMP search

	<ul> <li>a) avoid</li> <li>b) minimise</li> <li>c) mitigate <ul> <li>adverse impacts on sustainable aquaculture production so they are no longer significant.</li> </ul> </li> <li>If it is not possible to mitigate significant adverse impacts, proposals should state the case for proceeding.</li> </ul>	
Plan area policies		
Policy	Policy text	MMO consideration
SW-ACC-1	<ul> <li>Proposals demonstrating appropriate enhanced and inclusive public access to and within the marine area, including the provision of services for tourism and recreation activities, will be supported.</li> <li>Proposals that may have significant adverse impacts on public access should demonstrate that they will, in order of preference: <ul> <li>a) avoid</li> <li>b) minimise</li> <li>c) mitigate</li> <li>adverse impacts so they are no longer significant.</li> </ul> </li> </ul>	The Order itself does not contain provisions relating to access but would amend the Cornwall Harbours Harbour Revision Order such that it applies to the newly created statutory harbour areas. The Cornwall Harbours Harbour Revision Order contains a number of articles which can relate to public access, it is not expected that the Order would necessarily improve public access, however Articles 20 and (repair of landing places) Articles 31 – 38 (Articles relating to directions) may improve safety for those people using the harbour areas, I therefore consider the Order to be compliant with this policy.
SW-AIR-1	Proposals in the south west marine plan areas, and adjacent marine plan areas, that are likely to have significant adverse impacts on coastal change, or on climate change adaptation measures inside and outside of the proposed project areas, should only be supported if they can demonstrate that they will, in order of preference:	The Order does not authorise any project and it is not expected that the provisions within the Order would significantly change vessel traffic and in turn greenhouse gas emissions. I therefore

	a) avoid	consider the Order to be compliant with this policy.
	b) minimise	
	c) mitigate	
	- adverse impacts so they are no longer significant.	
SW-AQ-2	Proposals enabling the provision of infrastructure for sustainable aquaculture and related industries will be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
	Proposals that enhance the distribution of priority habitats and priority species will be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I
	Proposals that may have significant adverse impacts on the distribution of priority habitats and priority species must demonstrate that they will, in order of preference:	do not consider this policy relevant.
SW-BIO-1	a) avoid	
	b) minimise	
	c) mitigate	
	- adverse impacts so they are no longer significant	
	d) compensate for significant adverse impacts that cannot be mitigated.	
SW-BIO-2	Proposals that enhance or facilitate native species or habitat adaptation or connectivity, or native species migration, will be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.

	Proposals that may cause significant adverse impacts on native species or habitat adaptation or connectivity, or native species migration, must	
	demonstrate that they will, in order of preference:	
	a) avoid	
	b) minimise	
	c) mitigate	
	- adverse impacts so they are no longer significant	
	d) compensate for significant adverse impacts that cannot be mitigated.	
	Proposals that conserve, restore or enhance coastal habitats, where important	The order is non-works and relates primarily to
	in their own right and/or for ecosystem functioning and provision of ecosystem	administrative changes relating to the
	services, will be supported.	management of the harbour spaces, therefore I
	Proposals must take account of the space required for coastal habitats, where	do not consider this policy relevant.
	important in their own right and/or for ecosystem functioning and provision of	
	ecosystem services, and demonstrate that they will, in order of preference:	
SW-BIO-3	a) avoid	
	b) minimise	
	c) mitigate	
	d) compensate for	
	- net habitat loss.	
	Preference should be given to proposals for cable installation where the method	The order is non-works and relates primarily to
SW-CAB-1	of protection is burial.	administrative changes relating to the

	Where burial is not achievable, decisions should take account of protection measures for the cable that may be proposed by the applicant. Where burial or protection measures are not appropriate, proposals should state the case for proceeding without those measures.	management of the harbour spaces, therefore I do not consider this policy relevant.
	Proposals demonstrating compatibility with existing landfall sites and incorporating measures to enable development of future landfall opportunities should be supported. Where this is not possible proposals will, in order of preference:	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
	a) avoid	
SW-CAB-2	b) minimise	
	c) mitigate	
	<ul> <li>adverse impacts on existing and potential future landfall sites so they are no longer significant.</li> </ul>	
	If it is not possible to mitigate significant adverse impacts, proposals should state the case for proceeding.	
SW-CAB-3	Where seeking to locate close to existing subsea cables, proposals should demonstrate compatibility with ongoing function, maintenance and decommissioning activities relating to the cable.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
	Proposals must consider cross-border impacts throughout the lifetime of the proposed activity.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I
SW-CBC-1	Proposals that impact upon one or more marine plan areas or terrestrial environments must show evidence of the relevant public authorities (including other countries) being consulted and responses considered.	do not consider this policy relevant.
SW-CC-1	Proposals that conserve, restore or enhance habitats that provide flood defence or carbon sequestration will be supported.	The order is non-works and relates primarily to administrative changes relating to the

	Proposals that may have significant adverse impacts on habitats that provide a flood defence or carbon sequestration ecosystem service must demonstrate that they will, in order of preference: a) avoid	management of the harbour spaces, therefore I do not consider this policy relevant.
	b) minimise c) mitigate	
	- adverse impacts so they are no longer significant	
SW-CC-2	<ul> <li>d) compensate for significant adverse impacts that cannot be mitigated.</li> <li>Proposals in the south west marine plan areas should demonstrate for the lifetime of the project that they are resilient to the impacts of climate change and coastal change.</li> </ul>	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
	Proposals in the south west marine plan areas, and adjacent marine plan areas, that are likely to have significant adverse impacts on coastal change, or on climate change adaptation measures inside and outside of the proposed project areas, should only be supported if they can demonstrate that they will, in order of preference:	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-CC-3	a) avoid	
	b) minimise	
	c) mitigate - adverse impacts so they are no longer significant.	
SW-CE-1	Proposals which may have adverse cumulative effects with other existing, authorised, or reasonably foreseeable proposals must demonstrate that they will, in order of preference:	The order is non-works and relates primarily to administrative changes relating to the

	a) avoid	management of the harbour spaces, therefore I do not consider this policy relevant.
	b) minimise	
	c) mitigate	
	<ul> <li>adverse cumulative and/or in-combination effects so they are no longer significant.</li> </ul>	
	Proposals that optimise the use of space and incorporate opportunities for co- existence and co-operation with existing activities will be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I
	Proposals that may have significant adverse impacts on, or displace, existing activities must demonstrate that they will, in order of preference:	do not consider this policy relevant.
	a) avoid	
SW-CO-1	b) minimise	
	c) mitigate	
	- adverse impacts so they are no longer significant.	
	If it is not possible to mitigate significant adverse impacts, proposals must state the case for proceeding.	
SW-DD-3	Proposals for the disposal of dredged material must demonstrate that they have been assessed against the waste hierarchy. Where there is the need to identify new dredge disposal sites, including alternative use sites, proposals should be supported if they conform to best practice and guidance.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-DIST-1	Proposals that may have significant adverse impacts on highly mobile species through disturbance or displacement must demonstrate that they will, in order of preference:	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.

	<ul> <li>a. avoid</li> <li>b. minimise</li> <li>c. mitigate</li> <li>- adverse impacts so they are no longer significant.</li> </ul>	
SW-EMP-1	<ul> <li>Proposals that result in a net increase in marine-related employment will be supported, particularly where they meet one or more of the following:</li> <li>1) are aligned with local skills strategies and support the skills available</li> <li>2) create a diversity of opportunities</li> <li>3) create employment in locations identified as the most deprived</li> <li>4) implement new technologies <ul> <li>- in, and adjacent to, the south west marine plan areas</li> </ul> </li> </ul>	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-FISH-1	Proposals that support a sustainable fishing industry, including the industry's diversification, should be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-FISH-2	<ul> <li>Proposals that enhance access for fishing activities should be supported.</li> <li>Proposals that may have significant adverse impacts on access for fishing activities must demonstrate that they will, in order of preference: <ul> <li>a) avoid</li> <li>b) minimise</li> <li>c) mitigate</li> <li>- adverse impacts so they are no longer significant.</li> </ul> </li> </ul>	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.

	If it is not possible to mitigate significant adverse impacts,	
	proposals should state the case for proceeding.	
	Proposals that enhance essential fish habitat, including spawning, nursery and feeding grounds, and migratory routes, should be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I
	Proposals that may have significant adverse impacts on essential fish habitat, including spawning, nursery and feeding grounds, and migratory routes, must demonstrate that they will, in order of preference:	do not consider this policy relevant.
SW-FISH-3	a) avoid	
	b) minimise	
	c) mitigate	
	- adverse impacts so they are no longer significant.	
	Proposals that incorporate measures to conserve deep sea habitats will be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I
	Proposals that may have direct adverse impacts on deep sea habitats must demonstrate that they will, in order of preference:	do not consider this policy relevant.
SW-HAB-1	a) avoid	
	b) minimise	
	c) mitigate	
	- direct adverse impacts on deep sea habitats.	
SW-HER-1	Proposals that demonstrate they will conserve and enhance the significance of heritage assets will be supported.	The order is non-works and relates primarily to administrative changes relating to the

	Where proposals may cause harm to the significance of heritage assets, proponents must demonstrate that they will, in order of preference:	management of the harbour spaces, therefore I do not consider this policy relevant.
	a) avoid	
	b) minimise	
	c) mitigate	
	- any harm to the significance of heritage assets.	
	If it is not possible to mitigate, then public benefits for proceeding with the proposal must outweigh the harm to the significance of heritage assets.	
SW-INF-1	Proposals for appropriate marine infrastructure which facilitates land-based activities, or land-based infrastructure which facilitates marine activities (including the diversification or regeneration of sustainable marine industries), should be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
	(1) Proposals for alternative development at existing safeguarded landing facilities will not be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I
	(2) Proposals adjacent and opposite existing safeguarded landing facilities must demonstrate that they avoid significant adverse impacts on existing safeguarded landing facilities.	do not consider this policy relevant.
SW-INF-2	(3) Proposals for alternative development at existing landing facilities (excluding safeguarded sites) should not be supported unless that facility is no longer viable or capable of being made viable for waterborne transport.	
	(4) Proposals adjacent and opposite existing landing facilities (excluding safeguarded sites) that may have significant adverse impacts on the landing facilities should demonstrate that they will, in order of preference:	

	a) avoid	
	b) minimise	
	c) mitigate	
	- adverse impacts so they are no longer significant.	
	Proposals that reduce the risk of introduction and/or spread of invasive non- native species should be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-INNS-1	Proposals must put in place appropriate measures to avoid or minimise significant adverse impacts that would arise through the introduction and transport of invasive non-native species, particularly when:	
	1) moving equipment, boats or livestock (for example fish or shellfish) from one water body to another	
	2) introducing structures suitable for settlement of invasive non-native species, or the spread of invasive non-native species known to exist in the area.	
SW-INNS-2	Public authorities with functions to manage activities that could potentially introduce, transport or spread invasive non-native species should implement adequate biosecurity measures to avoid or minimise the risk of introducing, transporting or spreading invasive non-native species.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-ML-1	Public authorities must make adequate provision for the prevention, re-use, recycling and disposal of waste to reduce and prevent marine litter. Public authorities should aspire to undertake measures to remove marine litter within their jurisdiction.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-ML-2	Proposals that facilitate waste re-use or recycling to reduce or remove marine litter will be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.

	Proposals that could potentially increase the amount of marine litter in the marine plan areas must include measures to, in order of preference:	
	a) avoid	
	b) minimise	
	c) mitigate	
	- waste entering the marine environment.	
	Proposals that support the objectives of marine protected areas and the	The order is non-works and relates primarily to
	ecological coherence of the marine protected area network will be supported.	administrative changes relating to the management of the harbour spaces, therefore I
	Proposals that may have adverse impacts on the objectives of marine protected areas must demonstrate that they will, in order of preference:	do not consider this policy relevant.
SW-MPA-1	a) avoid	
	b) minimise	
	c) mitigate	
	- adverse impacts, with due regard given to statutory advice on an	
	ecologically coherent network.	
	Proposals that enhance a marine protected area's ability to adapt to climate	The order is non-works and relates primarily to
	change, enhancing the resilience of the marine protected area network, will be	administrative changes relating to the
	supported.	management of the harbour spaces, therefore I do not consider this policy relevant.
SW-MPA-2	Proposals that may have adverse impacts on an individual marine protected	
	area's ability to adapt to the effects of climate change, and so reduce the	
	resilience of the marine protected area network, must demonstrate that they will, in order of preference:	

	a) avoid	
	b) minimise	
	c) mitigate	
	- adverse impacts.	
SW-MPA-3	Where statutory advice states that a marine protected area site condition is deteriorating or that features are moving or changing due to climate change, a suitable boundary change to ensure continued protection of the site and coherence of the overall network should be considered.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
	Proposals that may have significant adverse impacts on designated geodiversity must demonstrate that they will, in order of preference: a) avoid	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-MPA-4	b) minimise c) mitigate	
	- adverse impacts so they are no longer significant.	
SW-OG-2	Proposals within areas of geological oil and gas extraction potential demonstrating compatibility with future extraction activity will be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
	In line with the National Policy Statement for Ports, sustainable port and harbour development should be supported.	The applicant is the harbour authority for the ports and has applied for the order to better manage the port going forward. I can not identify
SW-PS-1	Only proposals demonstrating compatibility with current port and harbour activities will be supported.	any provisions within the Order which would not be compatible with current or future opportunities for sustainable port and harbour
	Proposals within statutory harbour authority areas or their approaches that detrimentally and materially affect safety of navigation, or the compliance by	activities. I therefore consider that the Order is compliant with the policy.

	<ul> <li>statutory harbour authorities with the Open Port Duty or the Port Marine Safety Code, will not be authorised unless there are exceptional circumstances.</li> <li>Proposals that may have a significant adverse impact upon future opportunity for sustainable expansion of port and harbour activities, must demonstrate that</li> </ul>	
	<ul><li>they will, in order of preference:</li><li>a) avoid</li><li>b) minimise</li></ul>	
	c) mitigate - adverse impacts so they are no longer significant.	
	If it is not possible to mitigate significant adverse impacts, proposals should state the case for proceeding.	
SW-PS-4	Proposals promoting or facilitating sustainable coastal and/or short sea shipping as an alternative to road, rail or air transport will be supported where appropriate.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-REN-1	Proposals that enable the provision of renewable energy technologies and associated supply chains, will be supported.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-SCP-1	Proposals should ensure they are compatible with their surroundings and should not have a significant adverse impact on the character and visual resource of the seascape and landscape of the area.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
	The location, scale and design of proposals should take account of the character, quality and distinctiveness of the seascape and landscape.	

	Proposals that may have a significant adverse impact on the seascape and landscape of the area should demonstrate that they will, in order of preference:	
	a) avoid	
	b) minimise	
	c) mitigate	
	- adverse impacts so they are no longer significant.	
	If it is not possible to mitigate, the public benefits for proceeding with the proposal must outweigh significant adverse impacts to the seascape and landscape of the area.	
	Proposals within or relatively close to nationally designated areas should have regard to the specific statutory purposes of the designated area. Great weight should be given to conserving and enhancing landscape and scenic beauty in National Parks and Areas of Outstanding Natural Beauty.	
SW-SOC-1	Those bringing forward proposals should consider and demonstrate how their development shall enhance public knowledge, understanding, appreciation and enjoyment of the marine environment as part of (the design of) the proposal.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
	Proposals that promote or facilitate sustainable tourism and recreation activities, or that create appropriate opportunities to expand or diversify the current use of facilities, should be supported.	The Order itself does not contain provisions relating to recreation but would amend the Cornwall Harbours Harbour Revision Order such that it applies to the newly created statutory
SW-TR-1	Proposals that may have significant adverse impacts on tourism and recreation activities must demonstrate that they will, in order of preference:	harbour areas. There may be some minor recreational impacts from articles 51 to 53 of the Cornwall Harbours Harbour Revision Order,
	a) avoid	which would require an admin fee for a mooring licence, however it is not expected this would
	b) minimise	

	c) mitigate	cause any significant tourism and recreation impacts.
	- adverse impacts so they are no longer significant.	
SW-UWN-1	Proposals that result in the generation of impulsive sound must contribute data to the UK Marine Noise Registry as per any currently agreed requirements. Public authorities must take account of any currently agreed targets under the Marine Strategy Part One Descriptor 11.	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
	Proposals that result in the generation of impulsive or non-impulsive noise must demonstrate that they will, in order of preference: a) avoid	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-UWN-2	<ul> <li>b) minimise</li> <li>c) mitigate</li> <li>- adverse impacts on highly mobile species so they are no longer</li> </ul>	
	significant. If it is not possible to mitigate significant adverse impacts, proposals must state the case for proceeding.	
	Proposals that protect, enhance and restore water quality will be supported. Proposals that cause deterioration of water quality must demonstrate that they will, in order of preference:	The order is non-works and relates primarily to administrative changes relating to the management of the harbour spaces, therefore I do not consider this policy relevant.
SW-WQ-1	a) avoid	
	b) minimise	
	c) mitigate	

- deterioration of water quality in the marine environment.	
---	--