

# JSP 815

# Element 4: Risk Assessments and Safety Cases



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# Amendment record

This element has been reviewed by the Directorate of Defence Safety (DDS) together with relevant subject matter experts and key Safety stakeholders. Any suggestions for amendments **should** be sent to COO-DDS-GroupMailbox@mod.gov.uk.

Version No	Date published	Text Affected	Authority
1.0	Dec 22	BETA version for consultation	Dir HS&EP
1.1	7 Jun 23	Final version	DDS
1.2	10 Sep 24	Annual revision and combined element and assurance framework	DDS

# Terms and definitions

General safety terms and definitions are provided in the Master Glossary of Safety Terms and Definitions which can also be accessed on GOV.UK.

## Must and should

Where this element says must, this means that the action is a compulsory requirement.

Where this element says should, this means that the action is not a compulsory requirement but is considered good practice.

# Introduction

1. This element provides the direction that must be followed and the guidance and good practice that should be followed and will assist users to comply with the expectations for risk assessments and safety cases that are set out in this Element 4.

## **Purpose and expectations**

2. This guidance supports Defence organisations with putting in place suitable and sufficient methods for identifying hazards and assessing risks as a basis of effective control of safety risk. It also supports the development of safety cases, and the process by which they are reviewed to verify that equipment and systems are being safely designed, assessed during manufacture, construction, procurement and used for their intended purpose in the correct operating environment.

## Management and assessment of safety risks

## **Risk management**

3. UK H&S legislation (primarily the Health and Safety at Work etc Act 1974, Regulation 2) places general duties (criminal law) of employers to their employees and "it shall be the duty of every employer to ensure, so far as is reasonably practicable [SFAIRP]<sup>1</sup>, the health, safety and welfare at work of all his employees". Where there is a breach of this duty, this is commonly referred to in tort law (civil law) as the 'duty of care.' The legislation requires employers to fulfil their 'duty of care' responsibilities by reducing risks to as low as is reasonably practicable (ALARP). In accordance with the Secretary of State's (SofS) Policy these requirements apply to all Defence activities.

4. Risk management in Defence must be conducted in accordance with JSP 892 (Risk Management). Defence organisations should be able to demonstrate how effective risk management is incorporated into their Safety Management System (SMS) and that a risk management framework is in place. The risk management framework is owned by the senior leader within the Defence organisation and it should include risk identification, assessment, mitigation, reporting and monitoring, and governance in order to drive continual improvement in safety performance and to meet the Defence safety vision of eliminating fatalities, enhancing capability and minimising injury.

5. The risk management framework should set out how safety risks are effectively managed within their organisation, by making sure:

a. suitable and sufficient risk assessments are conducted and they are proportionate to the Defence activity that is being undertaken;

- b. appropriate procedures for safe systems of work or training are in place;
- c. competency requirements are defined for specific roles; and

d. there is an appropriate elevation process with ownership and acceptance of risk through the chain of command, including reasonably foreseeable risks to life (RtL).

<sup>&</sup>lt;sup>1</sup> Defence more commonly uses the term as low as reasonably practicable (ALARP). The HSE consider that the two phrases (SFAIRP and ALARP) essentially mean the same thing. The term ALARP is generally used more in risk management and therefore why it is used in this Element. The key words in both phrases are 'reasonably practicable' and this permits the employer to weigh a risk against the trouble, time and money needed to control it.

## **Risk profile**

6. The risk profile is the examination of the hazards faced by an organisation and informs all aspects of the organisation's approach to leading and managing its safety risks. A risk profile examines:

- a. the nature and level of the hazards
- b. the likelihood of harm occurring
- c. the severity of the harm associated with each type of hazard
- d. the effectiveness of control measures in place.

7. Defence organisations are to establish their own risk profile for assessing and managing their safety risks. The risk profile should be regularly reviewed by their leadership and should be closely aligned with activity planning processes aided by the use of tools such as a strengths, weaknesses, opportunities and threats (SWOT) analysis.

#### Risk assessment

8. A risk assessment is focussed on the hazards arising from a specific activity and considers the likelihood of an event happening, and the severity of any potential harm or damage. It is about identifying foreseeable risks in the workplace and making sure that suitable and proportionate control measures are in place to mitigate them. Risk assessments and their associated control measures must be regularly reviewed at a frequency proportionate to the risk.

9. Defence organisations must make sure that suitable and sufficient risk assessments are carried out in accordance with <u>JSP 375 Volume 1, Chapter 8 (Safety Risk</u> <u>Assessment and Safe Systems of Work)</u>, which sets out the following five-step risk assessment process:

Step 1 – Identify the hazards.

- Step 2 Decide who might be harmed and how.
- Step 3 Evaluate the risks and identify suitable and sufficient control measures.
- Step 4 Record and implement findings.
- Step 5 Review the assessment and update, as necessary.

10. Defence organisations must have an effective process in place to communicate the safety risks and associated control measures to all stakeholders, in order to provide safe working practices. This should include TU safety representatives, and other workforce representatives.

## **Risk mitigation**

#### Reducing risks to ALARP

11. H&S legislation requires that action be taken to reduce or 'mitigate' the level of risk to ALARP. The application of managing risks to ALARP should be understood and demonstrated by those who will be held personally accountable for the activity. Making sure a risk has been reduced to ALARP is about balancing the risk (as a consequential outcome) against the relative cost (in terms of money, time and effort) needed to control the risk.

12. To demonstrate that a risk is ALARP, the person controlling the activity must be able to show that the cost of applying further mitigation is grossly disproportionate to the risk reduction achieved. Even when a risk is mitigated to ALARP there may still be a high residual risk remaining.

13. The suitable and sufficient arrangements necessary to reduce risks to ALARP may include the expression of the risk assessment as a safety case and the provision of equipment, infrastructure, trained personnel and procedures of an appropriately high calibre. It should also be necessary to apply appropriately high management attention to certain activities to maintain the arrangements and to be able to respond to changes (including organisational changes).

### **Risk tolerability**

14. Duty Holders have a responsibility to make sure that all RtL from military activities that require enhanced safety management arrangements are mitigated to ALARP and tolerable. This is in addition to a Defence organisation's duty of care responsibilities to mitigate risk to ALARP and tolerable. The concept of tolerability considers whether high risk activities should be undertaken by assessing the level of risk and the tolerability boundary. The tolerability boundaries will change depending upon the operating circumstances, as identified by the lines A and B shown in Figure 1 below.

15. The principle of tolerability is that the risk of injury or fatality within a workforce or wider society can be tolerated. A tolerable risk is one that we are willing to accept in order to perform an activity or achieve an outcome if it has been evaluated and is being managed to a level that is ALARP.



Negligible risk

Figure 1 – Risk tolerability framework

16. "It must be stressed that Figure 1 is a conceptual model. Moreover, the factors and processes that ultimately decide whether a risk is unacceptable, tolerable or broadly acceptable are dynamic in nature and are sometimes governed by the particular circumstances, time and environment in which the activity giving rise to the risk takes place. For example, standards change, public expectations change with time, what is unacceptable in one society may be tolerable in another, and what is tolerable may differ in peace or war. Nevertheless, the protocols, procedures and criteria described in this document should ensure that in practice, risks are controlled to such a degree that the residual risk is driven down the tolerable range so that it falls either in the broadly acceptable region or is near the bottom of the tolerable region, in keeping with the duty to ensure health, safety and welfare so far as is reasonably practicable". (HSE Reducing risk, protecting people)

## Change management risks

17. All significant changes to equipment or infrastructure (including major software changes) and associated specifications must be evaluated, risk assessed, approved and documented prior to implementation, further information on this can be found in JSP 375 <u>Chapter 35 (Safety and the management of change)</u>. Defence organisations must risk assess the proposed change using competent people with the relevant Knowledge, Skills application, Experience, Behaviours (KSEB). The term Suitably Qualified and Experienced Personnel (SQEP) is a widely recognised term used, but the meaning behind them both is the point about a person being competent.

18. Continuous monitoring and safety reviews should be conducted throughout the change implementation phase, feedback and lessons learned should be recorded, reviewed by the leadership and actions tracked to completion for the benefit of continual improvement. For organisational changes, the impacts of the proposed change should be assessed by undertaking an Organisational Safety Assessment (OSA).

19. Change management risks and OSAs are covered more in Element 2 of this JSP.

# Safety cases

20. If work-related Defence activity takes place on or involves a complex system (for example an aircraft, ship or weapon system) a simple risk assessment may not be sufficient to demonstrate that the risks have been adequately controlled. The use of a safety case provides the ability to understand the cumulative or interrelated risks from the use of the complex system and for this to be captured in a body of evidence. Safety cases should be developed in the initial stages of acquiring capability (when it is easier and less costly to avoid or mitigate safety risks) and maintained while the capability is inservice and being disposed of.

21. Further information regarding safety cases is set out in the 'White Booklet'<sup>2</sup>, ASEMS<sup>3</sup> and the regulations for different Defence domains published by the Defence Safety Authority (DSA). Equipment safety and safety cases are covered more in Element 7 of this JSP and <u>JSP 376 Defence Acquisition Safety Policy</u>.

<sup>&</sup>lt;sup>2</sup> An Introduction to System Safety Management in the MOD, https://www.gov.uk/government/publications/safetybooklet-white-booklet

<sup>&</sup>lt;sup>3</sup> The DE&S Acquisition Safety and Environmental Management System, <u>https://www.asems.mod.uk/</u>

22. The Defence organisation creates and maintains safety cases for the acquisition lifecycle for all activities and equipment requiring them. Safety cases are either owned by the Senior Responsible Owner (SRO) or the User and independently assured. Industrial partners give relevant support. Stakeholder engagement should be undertaken for both safe to operate and operate safely aspects.

23. A safety case is to be:

a. proportionate to the risks which the system poses and are readily accessible to the workforce;

b. understood by the operators and training given to them to provide that knowledge where appropriate;

c. regularly reviewed, signed and approved by the SRO or User;

d. certified throughout the lifecycle of the acquisition lifecycle of the system; and

e. concurrently assured under the 3LOD Model (see Element 12 of this JSP) by internal regulators (DSA) and external assurers (Infrastructure and Projects Authority (IPA)) if required by further Defence policy (for example JSP 655 – Defence Investment Approvals) or wider Government policy.

24. Each potential acquisition strategy may have a different safety philosophy and safety case. Different approaches may be appropriate depending on whether capability is being acquired as a standalone product, an integrated system or platform, or as a managed service. Whatever approach is taken, the safety case for the capability should cover the whole service and not just the equipment design.

## Methods of risk management

25. Defence organisations should identify and manage their safety risks in a consistent, rigorous and technically robust way. There are various approaches for identifying and managing risks, however the approach recommended by the Director DS for safety risks is the bow-tie method.

26. The bow-tie method is a visual tool that diagrammatically represents the different elements of a safety risk so that it can be viewed in a risk picture which is shaped like a bow-tie as shown in Figure 2. Further details on the bow-tie and other methods of risk identification and management can be found in JSP 892 (Risk Management).



Figure 2 – Bow-tie illustration

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## **Risk matrices**

27. Risk matrices are a tool used to help codify risks and to assist in the decision of how they are to be managed. A risk matrix categorises risks according to their severity and likelihood. Each cell in the matrix is assigned a category or classification. This allows different risks to be compared, e.g., to show that a high-likelihood, low-severity risk can be considered to have the same importance as a low-likelihood, high-severity risk. The distinct categories can also correspond to different management treatments, e.g., to indicate the level of authority required to allow a certain level of risk to be tolerated.

## Risk reporting – Defence organisation level

28. Defence organisations are required to maintain safety risk matrices.

29. The 5 x 5 safety risk matrix template in MOD Form 5010 is the recommended matrix for categorising risks according to their severity and likelihood. This matrix uses a likelihood scale based on the number of risk events per year across the organisation and a severity that denotes the outcome that the risk would have if it materialised.

30. When reviewing risks across an organisation, a common matrix is needed to enable consistent analysis, comparison, and aggregation of safety risks. Defence organisations may use other safety risk matrices with the size and axes scales decided by them to suit their individual circumstances (nature and diversity of risks held and risk appetite).

31. When risk matrices are used to support workplace risk assessments or safety cases, they should be calibrated to suit the magnitude of harm likely to be presented (severity) and to allow the likelihood to be estimated easily. Likelihood scales might be calibrated according to the expected number of risk events 'per year,' 'per km driven,' 'per sortie,' or 'per round fired,' etc. to allow easy comparison with occurrence data and appropriate standards for the type of work or the system being used.

### **Risk reporting – corporate level**

32. The Defence Board overseas risk management in MOD and agrees the Principal Risk themes. The safety function through Director DS maintains the Safety Principal Risks that sit under the Safety, Health and Wellbeing Principal risk theme.

33. The Safety Principal risks are informed by more numerous strategic risks. DDS identifies pan-Defence strategic risks which are those that are captured on multiple organisations' risk registers and hence are deemed to be pan-Defence.

34. As part of the Functional risk reporting, Defence organisations must provide a quarterly report against strategic risks. The reporting template ensures the required information is captured with Defence organisations invited to input their risk scoring as well as outlining their control and mitigation measures against the 4 Ps (People, Process, Place and Equipment (Plant)). Defence organisations will also be asked to:

a. Highlight to DDS's attention any new and emerging risks not already identified as one of the existing strategic risks, and

b. highlight specific safety risk issues and impacts they wish to be highlighted in the supporting Safety Function narrative and forward reporting.

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35. DDS will collate updates against the strategic and principal risks for submission to DSEC, DARAC and through DRA to the Defence Board.

36. Defence organisations must decide upon and maintain their top Strategic safety risks (which may lead to a risk to life). Defence organisations may be managing multiple Strategic safety risks, however the focus for central functional reporting to DDS will be on the highest scoring strategic safety risks and those risks that although showing a low overall score the Defence Organisation deems the risk itself of significant importance to raise to DSEC. These top Strategic safety risks must be reviewed and agreed by the most senior leader in each Defence organisation.

37. The safety risk associated with each of these Strategic safety risks must be quantified in terms of likelihood and severity. The likelihood must be based on the estimated frequency at which the safety risk is expected to materialise. The severity must be defined in terms of the severity of injury or loss of life and potential number of lives impacted in one event. The DDS will maintain a 5 x 5 safety risk matrix in the format of the template at Figure 3 which will be used to communicate the Defence top Strategic safety risks to both the DSEC and the Defence Board.

38. Defence organisations must review their top strategic safety risks at least quarterly for their Organisation Safety Boards and provide quarterly their Strategic safety risk data to the DDS Risk & Insights team in order to inform Director DS, DRA Safety Function QPRR reporting and the Defence Board. This ensures the 'Golden Thread' Risk reporting process is in place.

### Risk Matrix – Guidance

39. The 5 x 5 safety risk matrix is in line with the JSP 892 risk matrix used to plot the severity of a risk against the likelihood of a risk occurring, however the x-axis of the template of Figure 3 has been adapted from percentages, which are more appropriate for calculating business and financial risks, to a 'calendar year' time period which is more appropriate for safety risks. To calculate the risk rating, please use the definitions of severity as defined in Table 1 and likelihood as defined in Table 2.

40. **Severity** (the terms Impact and Consequence can also be used) - Choose the level of severity found on the vertical (y-axis) on the left-hand side of the matrix. This denotes the severity of the outcome, that the risk would have if it materialised.

41. The following table provides the definitions of severity, the full details of the MOD Risk Assessment Impact Criteria are set out in JSP 892 Risk Management, Part 2 Guidance, Appendix A.

Severity (y-axis)	Definition
Critical	Multiple fatalities.
Severe	<ul> <li>Single fatality</li> <li>Specified injuries to multiple individuals (which are life threatening and / or cause permanent disability).</li> </ul>
Major	<ul> <li>Single specified injury (which is life threatening and / or causes a permanent disability).</li> <li>Specified injuries to multiple individuals' injuries of a non-life threatening, non-permanent nature and/or have a short-term impact on normal way of/quality of life.</li> </ul>
Moderate	Specified injuries to multiple individual's injuries of a non-life threatening, non- permanent nature and requiring first aid only.
Minor	Single specified injury of a non-life threatening, non-permanent nature and requiring first aid only.

### Table 1 - Severity definitions

42. **Likelihood** (the terms frequency or probability can also be used) - Choose a descriptor, found on the horizontal (x-axis) on the bottom of the matrix. This denotes the likelihood that the safety risk will occur and thus become an event.

43. The likelihood is based on the estimated frequency in calendar years at which the safety risk is expected to materialise, across the whole of the Defence organisation's area of responsibility.

Likelihood (x- axis)	Probability	Description
Very likely	>75%	Is or is likely to be a common occurrence.
likely	50% - 74%	Has occurred or is likely to occur many times.
possible	30% - 49%	Has occurred or is likely to occur on several occasions
unlikely	5% - 29%	Has occurred or is likely to occur on a small number of occasions.
very unlikely	< 5%	Has occurred once / never or is not likely to occur

### Table 2 - Likelihood Definition

**Note:** Where a safety risk is to be plotted beyond the scale of the common matrix this must be explained in the accompanying narrative. Such a risk should be plotted on the edge of the matrix, for example where a risk has a likelihood of 1 per 1,000 years or less then it would be plotted on the left-hand edge of the y-axis.

	Critical	Е					
Severity (y-axis) (Table 1)	Severe	D					
(y-axis)	Major	С					
Severity	Moderate	В					
	Minor	Α					
			1	2	3	4	5
			Very Unlikely	Unlikely	Possible	Likely	Very Likely
			Likelihood – (x-axis)				

Very High	Rigorous scrutiny of control measures required to make sure risk is ALARP and then make sure it is tolerable, by improved control measures; stop work unless those rare occasions when continuation is justified as essential to delivering a military task (urgent operational imperative). Tolerating this level of risk to conduct activity requires formal consideration and acknowledgement from the appropriate most Senior Leader, Duty Holder or nominated Responsible Person who is charged with Risk Ownership.
High	Rigorous scrutiny of control measures required to make sure risk is ALARP and then make sure it is tolerable, improve control measures where possible; consider stopping work unless continuation is justified as essential to a military context. Tolerating this level of risk to conduct activities will require formal consideration and acknowledgement from the appropriate Duty Holder, Commander, Head of Establishment or nominated Responsible Person who is charged with Risk Ownership.
Medium	Review control measures and improve if reasonably practicable to do so, consider alternative ways of working. Consider informing command chains of any changes and requesting additional resource / levers / authority to apply additional controls that may reduce the residual risk further.
Low	Maintain control measures and review regularly or if there are any changes that may impact either Severity or Likelihood.
Very Low	Maintain control measures and review at least annually to ensure that any changes to the residual risk, or effectiveness of controls are not re-introducing a credible RtL or potential Environmental impact.

 Table 3 - Risk Assessment Actions

## **Element assurance framework**

44. The focus of this element is to make sure that the Defence organisation has put in place suitable and sufficient methods for identifying hazards and assessing risks as a basis of effective control of safety risk. Safety cases are routinely prepared and reviewed to verify that systems are being safely designed and used for their intended purpose in the correct operating environment.

45. The expectations and the performance statements for this element are set out in the following pages.

## **Expectations and performance statements**

## **Element 4: Risk Assessments and Safety Cases**

## The Expectations in this element are:

**E4.1** The Defence organisation has mechanisms in place to assess its risk profile and identify its safety hazards.

**E4.2** The Defence organisation has mechanisms in place to manage its safety risks, including provision of proportionate controls.

**E4.3** Where safety risks are significant, these risks are elevated, and leadership are actively involved in their management.

**E4.4** The Defence organisation has arrangements in place to communicate safety risk to all stakeholders, outlining control measures needed to provide safe working practices.

**E4.5** The Defence organisation has mechanisms in place to continually improve risk management with the aim of eliminating fatalities whilst enhancing Defence capability and minimising injury.

**E4.6** The Defence organisation tracks changes, such as those impacting equipment, operations, infrastructure, training, people, plans and procedures, and takes action to manage associated risk.

**E4.7** A safety case is maintained throughout the acquisition lifecycle that identifies, evaluates, and manages the risk from concept development through to disposal.

## Documents often associated with this element:

- 1LOD assurance reports
- Agenda and minutes of the safety committee meetings (Strategic, Tactical and Working)
- Industry engagement (networking, conference, industry days)
- Change management process and plan
- Change risk register and examples of use
- Communications plan,
- Corporate risk register
- Continual Improvement (CI) log and process
- Defence organisation SMS
- Duty Holding construct and letters of delegation and acceptance
- Emergency arrangements and escalation process
- Industry engagement (Networking, Conference, Industry days)
- Incident reporting log
- Knowledge sharing forums
- Learning from Experience (LfE) communications
- Quarterly Performance and Risk Review (QP&RR)
- Risk management plan including escalation process
- Risk to Life (RtL) register
- SLT risk review meeting minutes and actions
- Safety case log and tracker
- Safety case policy application and risk assessments
- Safety case reports and reviews
- Top eight risks
- Workplace committees for Trade Union (TU) engagement and workers representatives)

**Expectation 4.1** The Defence organisation has mechanisms in place to assess its risk profile and identify its safety hazards.

Unsatisfactory	Limited	Moderate	Substantial
• Safety hazards and associated risk profile are not clearly defined or documented across the	<ul> <li>Safety hazards are identified but there is a limited risk profile.</li> <li>A risk management framework is</li> </ul>	<ul> <li>Safety hazards are identified and there is a complete risk profile.</li> </ul>	<ul> <li>Safety hazards are identified, and the risk profile is regularly reviewed.</li> </ul>
Defence organisation.	implemented within the Defence organisation, but it is not routinely reviewed by leadership.	<ul> <li>A risk management framework is applied across the Defence organisation and regularly reviewed by leadership.</li> </ul>	• A risk management framework is developed and used across the Defence organisation, it is owned by leadership and used to drive continual improvement in safety performance.

**Expectation 4.2** The Defence organisation has mechanisms in place to manage its health and safety risks, including provision of proportionate controls.

Unsatisfactory	Limited	Moderate	Substantial
• There is little or no evidence that risk assessments are used to develop effective controls to mitigate the risks associated with the Defence organisation's operations.	<ul> <li>A process exists for using risk assessments to develop controls to mitigate risks, however it is not always applied effectively.</li> <li>Risk assessments contain insufficient information and do not help the Defence organisation implement and maintain proportionate controls.</li> </ul>	The Defence organisation performs frequent risk assessments containing good information resulting in proportionate and relevant controls.	<ul> <li>Risk assessments consider the safety implications of wider risks and are frequently reviewed by leadership.</li> <li>Proportionate controls are in place to mitigate risks and are developed through continual improvement.</li> </ul>

**Expectation 4.3** Where safety risks are significant, these risks are elevated, and leadership are actively involved in their management.

Unsatisfactory	Limited	Moderate	Substantial
<ul> <li>Risk assessments are inappropriate for significant risks.</li> <li>There is little or no evidence that there is a risk elevation process for significant and a reasonably foreseeable risk to life (RtL).</li> </ul>	<ul> <li>Risk assessments are appropriate for their intended use but are not regularly updated by leadership.</li> <li>There is some, but not enough evidence to show that there is a risk elevation process for significant and a reasonably foreseeable risk to life (RtL) but it has significant weaknesses.</li> </ul>	<ul> <li>Risk assessments are adequately designed to capture risk mitigation activities. They are regularly reviewed by leadership.</li> <li>There is some evidence to show that there is a risk elevation process for significant and a reasonably foreseeable risk to life (RtL) with only minor weaknesses.</li> </ul>	<ul> <li>Risk assessments are well designed to capture risk mitigation activities. They are regularly reviewed by leadership.</li> <li>There is robust evidence of a risk elevation process for significant and a reasonably foreseeable risks to life (RtL) that is operating effectively.</li> </ul>

**Expectation 4.4** The Defence organisation has arrangements in place to communicate safety risk to all stakeholders, outlining control measures needed to provide safe working practices.

Unsatisfactory	Limited	Moderate	Substantial
There is little or no evidence to demonstrate that Governance, management, and communication arrangements of risk make control measures available to those who need them.	<ul> <li>Governance, management, and communication arrangements ensure that risks and control measures are available to and understood by those who need them, however there is some, but not enough evidence of information being frequently updated.</li> </ul>	<ul> <li>Governance, management, and communication arrangements of risk ensure that those who need them are aware of updated risks and control measures.</li> </ul>	Governance, management, and communication arrangements ensure that feedback from the workforce is incorporated in risk control measures.

**Expectation 4.5** The Defence organisation has mechanisms in place to continually improve risk management with the aim of eliminating fatalities whilst enhancing Defence capability and minimising injury.

Unsatisfactory	Limited	Moderate	Substantial
The Defence organisation has little or no evidence of mechanisms for improved control of risks.	• The Defence organisation has mechanisms in place to continually improve risk management, but there are significant weaknesses, and the mechanisms are not aligned to eliminating fatalities, enhancing capability and minimising injury.	• The Defence organisation has mechanisms in place to continually improve risk management, there are minor weaknesses, and the mechanisms are not aligned to eliminating fatalities, enhancing capability and minimising injury.	• The Defence organisation has effective mechanisms in place to continually improve risk management, and the mechanisms are aligned to eliminating fatalities, enhancing capability and minimising injury.

**Expectation 4.6** The Defence organisation tracks changes, such as those impacting equipment, operations, infrastructure, training, people, plans and procedures, and takes action to manage associated risk.

Unsatisfactory	Limited	Moderate	Substantial
There is little or no evidence to demonstrate there is a process or system for risk assessing changes to equipment, operations, infrastructure, training, people, plans and procedures.	• The Defence organisation has a formal procedure for risk assessing changes to equipment, operations, infrastructure, training, people, plans and procedures. There is some, but not enough evidence that these are consistently being reviewed by leadership and actions are being tracked to completion.	• The Defence organisation has a formal procedure for risk assessing changes to equipment, operations, infrastructure, training, people, plans and procedures that are reviewed by leadership. There is some but could be improved evidence that actions are not always tracked to completion.	• The Defence organisation has a formal procedure for risk assessing changes to equipment, operations, infrastructure, training, people, plans and procedures There is robust evidence that these are reviewed by leadership and actions are tracked to completion.

**Expectation 4.7** A safety case is maintained throughout the acquisition lifecycle that identifies, evaluates and manages the risk from concept development through to disposal.

Unsatisfactory	Limited	Moderate	Substantial
<ul> <li>There is little or no evidence that the Defence organisation consider safety cases across the acquisition lifecycle of its activities.</li> <li>There is little or no evidence that safety case reports making ALARP argument for residual risk.</li> <li>There is little or no evidence that the safety case reports making ALARP argument are not presented to the accountable person.</li> </ul>	<ul> <li>The Defence organisation creates safety cases for the acquisition lifecycle for some activities and equipment but does not do so consistently or adequately.</li> <li>Safety cases have significant gaps in depth and breadth.</li> <li>Safety cases are not updated frequently and are not accessible.</li> <li>Safety case reports making ALARP argument for residual risk have significant weaknesses and inconsistently presented to and / or accepted by the accountable person.</li> </ul>	<ul> <li>The Defence organisation creates safety cases for the acquisition lifecycle for those activities and equipment requiring them. Safety cases are assured but with minor weaknesses, and stakeholder engagement undertaken for both safe to operate and operate safely aspects.</li> <li>Safety cases have minor weaknesses in depth and breadth.</li> <li>Safety cases are not always kept updated throughout the lifecycle and / or not easily accessible.</li> <li>Safety case reports making ALARP argument for residual risk are inconsistently presented to and / or accepted by the accountable person.</li> </ul>	<ul> <li>The Defence organisation creates and maintains safety cases for the acquisition lifecycle for all activities and equipment requiring them. Safety cases are independently assured, and stakeholder engagement undertaken for both safe to operate and operate safely aspects.</li> <li>Safety cases are of appropriate depth and breadth of safety risks.</li> <li>Safety case are regularly updated throughout the lifecycle and are easily accessible.</li> <li>Safety case reports making ALARP argument for residual risk are presented to and accepted by the accountable person.</li> </ul>