The England ERDF 2014-20 Operational Programme Modification Strategic Environmental Assessment Screening Statement

Determination under Regulation 9 of the Environmental Assessment of Plans and Programmes Regulations 2004

Final Determination December 2022

Introduction

This statement sets out the 2014-2020 England ERDF Programme Managing Authority's determination under European Union Directive 2001/42/EC and Regulation 9(1) of The Environmental Assessment of Plans and Programmes Regulations 2004 on whether or not a Strategic Environmental Assessment (SEA) is required for the Operational Programme modification to be submitted to the European Union in accordance with Article 30 of Regulation 1303/2013.

Background

The original 2014-2020 England ERDF Operational Programme (OP) was formally agreed ("adopted") by the Commission in 2015. As part of the development process the 2014-2020 England ERDF Programme Managing Authority (MHCLG) carried out an SEA of the OP in consultation with the bodies responsible for environmental assessment of plans and programmes in England: "the consultation bodies". At that time these were: the Environment Agency, Natural England and English Heritage.

In accordance with articles 20-22 of the Common Previsions Regulation (EU) No 1303/2013, the Managing Authority is now modifying the OP to:

 make changes to the financial tables of the England ERDF Operational Programme to ensure that the Programme is better placed to respond to the challenges faced by business in the current economic climate.

According to The Environmental Assessment of Plans and Programmes Regulations 2004, Regulation 5(6), an environmental assessment need not be carried out "for a minor modification to a plan or programme...unless it has been determined under Regulation 9(1) that the plan, programme or modification, as the case may be, is likely to have significant environmental effects".

Regulation 9(1) states: "The responsible authority shall determine whether or not a plan, programme or modification...is likely to have significant environmental effects."

As Managing Authority of the 2014-2020 England ERDF Programme, MHCLG is required to make this determination. Reg 9(2) stipulates that "Before making a determination under paragraph (1) the responsible authority shall—

- (a) take into account the criteria specified in Schedule 1 to these Regulations; and
- (b) consult the consultation bodies."

The Managing Authority consulted the consultation bodies on the proposed OP modification in November 2022, stipulating that the assessments should take into account the criteria in Schedule 1 of the Regulations. The consultation bodies were: the Environment Agency, Natural England and Historic England.

The Managing Authority took into account the criteria specified in Schedule 1 of the Regulations and comments received from the consultation bodies before making its determination. Its findings are described below.

Findings

<u>Table 1 – Comments Received from the Consultation Bodies</u>

Consultation Body	Comments
Environment Agency	We note the proposed changes in the main paper and the movement of funds to reflect the outcomes of mid-Programme Review.
	It is for DLUHC as the Managing Authority for ERDF in England) to satisfy itself that the programme modifications are not likely to have significant environmental effects under the strategic environmental assessment requirements. However, based on the main paper we advise that the proposed modifications are not likely to have significant environmental effects.
Natural England	We have reviewed the submitted documents and note the rationale for the modifications. We welcome that underspend has been moved into PA6 (less developed) and, in instances where the pandemic has pushed delivery timelines beyond the end of the programme that these will be withdrawn from the programme and funded solely through domestic funding. Whilst its disappointing that overall spend on the environmental priorities (PA 5 and PA6) is reduced we agree with your conclusion that the proposed modifications are not likely to have significant environmental effects and therefore a new Strategic Environmental Assessment is not required.

Historic England	Thank you for sending through
_	information regarding proposed changes
	to the ERDF programme. Having
	considered that information, we do not
	regard the changes are so significant as
	to warrant a new Strategic Environmental
	Assessment.

Table 2 – SEA Screening of the OP Modification

Criteria (from Annex II) of SEA	DLUHC Comments
Directive and Schedule I of the	
Regulations)	
Characteristics of the plan or programn	
a) The degree to which the plan or programme sets a framework for projects and other activities, either with regards to the location, nature, size and operating conditions or by allocating resources.	The framework is set by the current Operational Programme, which was the subject of an SEA in 2015. The modification will neither change the scope of activities supported in the programme nor set the framework for other activities either with regard to the location, nature, size and operating conditions or by allocating resources.
b) The degree to which the plan or programme influences other plans and programmes including those in a hierarchy.	The modification will not influence the scope of activities supported in other programmes.
c) The relevance of the plan or programme for the integration of environmental considerations, in particular with a view to promoting sustainable development.	Four priority axes under the programme directly support delivery of sustainable development. The modification will not affect this and the support will continue. Environmental sustainability will also continue to be embedded into delivery of activities across the whole programme. The reallocation of financial resources is
	not covered by the SEA Directive.
d) Environmental problems relevant to the plan or programme.	The current Operational Programme helps address specific environmental problems under: Priority Axis 4 - Supporting the Shift Towards A Low Carbon Economy In All Sectors; Priority Axis 5 – Promoting Climate Change Adaptation, Risk Prevention and Management.; and Priority Axis 6: Preserving and Protecting

	the Environment and Promoting Do
	the Environment and Promoting Resource Efficiency.
	The modification will not affect this as the performance review does not affect the scope of the activities described above.
	The allocation of financial resources is not covered by the SEA Directive
e) The relevance of the plan or programme for the implementation of Community (EU) legislation on the environment (for example plans and programmes linked to waste management or water protection).	The current Operational Programme supports environmental considerations including the waste and water sectors under "Priority Axis 6 – Preserving and Protecting the Environment and Promoting Resource Efficiency." Activities supported under Priority Axis 6 will continue to be supported following the modification.
Characteristics of the effects and of the	area likely to be affected
a) The probability, duration, frequency and reversibility of the effects.	The activities supported in the programme will continue to be supported following the modification. The SEA of the current Operational Programme predicted significant positive effects with regards to environmental sustainability. The modification will not affect this. Environmental sustainability continues to be embedded into the assessment and delivery of activities across the whole programme. The assessment will be
	improved with the update of results indicators.
b) The cumulative nature of the effects.	The SEA of the current Operational Programme predicted significant positive environmental effects as a result of strong support for environmental sustainability and sustainable development. As such, any cumulative effects resulting from the programme are likely to be positive.
	The modification will not impact on this cumulative effect.

c) The transboundary nature of the effects.	The significant transboundary impact of the programme will be on climate change through the reduction of Green House Gas emissions. This positive transboundary effect will continue and not be affected by the modification.
d) The risks to human health or the environment (for example, due to accidents).	The modification does not introduce elements to the programme that will put human health or the environment at risk. Where appropriate projects supported under the programme will be subject to their own environmental impact assessments.
e) The magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected).	The modification does not seek to make any changes from the current programming area.
f) The value and vulnerability of the area likely to be affected due to: i) Special natural characteristics or cultural heritage; ii) Exceeding environmental quality standards or limit values; ii) Intensive land-use	The modification does not in itself give consent for projects and as such presents no risks with regard to special natural characteristics or cultural heritage; exceeding environmental quality standards or limit values or intensive land-use. Projects agreed under the programme will need to illustrate their compliance with the appropriate regulatory frameworks as required by the activity
	they are undertaking, for example, planning permission.
g) The effects on areas or landscapes which have recognised national, community or international protection status.	The modification does not in itself give consent for projects and as such presents no risks on areas or landscapes which have recognised national, community or international protection status. Projects agreed under the programme will need to illustrate their compliance with the appropriate regulatory frameworks as required by the activity they are undertaking, for example,
	planning permission.

Conclusions

Further to the criteria above, in making its determination the Managing Authority (MA) has considered the following:

- The updates outlined in the Operational Programme modification mainly involve moving funds between the types of activities that can be supported. The Managing Authority notes that according to Directive 2001/42/EC Article 3(8) the allocation of financial resources is not covered by the Directive.
- The modification seeks to ensure that the Programme is better placed to respond to the challenges faced by business in the current economic climate.
- The modification does not change the scope of supported activities and the
 potential environmental effects of these activities are explored by the existing
 SEA of the current Operational Programme and are predicted to be positive.
- The modification does not in itself give consent for projects, limiting the
 potential risks posed to the environment. Projects agreed under the
 programme will need to illustrate their compliance with the appropriate
 regulatory frameworks as required by the activity they are undertaking, for
 example, planning permission.

The modification follows the one in 2019 for which the MA considered that an SEA was not required. This opinion had been confirmed by the same consultation bodies.

Determination

Having regard to the considerations above, the Managing Authority considers that the Operational Programme modification is unlikely to have any significant environmental effects and therefore does not require a Strategic Environmental Assessment. This opinion is confirmed by the consultation bodies: the Environment Agency, Natural England and Historic England.

This determination will be published on the programme website at https://www.gov.uk/guidance/england-2014-to-2020-european-structural-and-investment-funds

This determination was made on 8 December 2022.

The ERDF Managing Authority