

# Free school meals

Guidance for local authorities, maintained schools, academies and free schools

February 2023

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# **Summary**

# About this guidance

This is guidance from the Department for Education. This advice is non-statutory, and is designed to help recipients understand their obligation to provide free school meals to disadvantaged pupils in maintained schools, academies, and free schools in England.

This guidance can be read alongside technical guidance on the Department's Eligibility Checking System (ECS) and guidance on free meals in Further Education.

# What legislation does this guidance refer to?

- The Education Act 1996
- The Welfare Reform Act 2012
- Children and Families Act 2014

# Who is this guidance for?

- Local authorities
- School leaders, school staff and governing bodies in all maintained schools, academies and free schools

# **Main points**

- The Government recognises the benefits of providing a healthy school meal to the
  most disadvantaged pupils. The Education Act 1996 requires maintained schools
  and academies (including free schools) to provide free school meals to
  disadvantaged pupils who are aged between 5 and 16 years old.
- Transitional protections were initially enacted with an end date of March 2022, the
  date the rollout of Universal Credit was due to end. When the end date moved to
  March 2023 the Government extended the protections in line with this date. As the
  rollout is continuing, the end date for transitional protections is being further
  extended to March 2025.
- This means that pupils who were eligible on 1 April 2018, or who became eligible since then, continue to receive free meals, even if their household is no longer eligible under the benefits/low-earnings criteria, up until March 2025 and then until the end of their phase of education
- New applicants for free school meals on or after 1 April 2018, who are in receipt of Universal Credit and have earnings above the earned income threshold, will not

be eligible for free school meals.

- We want to make sure as many eligible pupils as possible are claiming their free school meals, and to make it as simple as possible for schools and local authorities to determine eligibility. To support this:
  - we provide an Eligibility Checking System (ECS) to make the checking process as quick and straightforward as possible for schools and local authorities.
  - we have developed a model registration form (at Annex A) to help schools encourage parents to sign up for free school meals.
  - we also provide guidance to Jobcentre Plus advisers so that they can make Universal Credit recipients aware that they may also be entitled to wider benefits, including free school meals.

# Eligibility criteria for free school meals

Section 512 of the Education Act 1996, as amended, places a duty on maintained schools, academies and free schools to provide free school meals to pupils of all ages that meet the criteria.

# Who is eligible for free school meals?

Free school meals are available to pupils in receipt of, or whose parents are in receipt of, one or more of the following benefits:

- Universal Credit (provided you have an annual net earned income of no more than £7,400, as assessed by earnings from up to three of your most recent assessment periods)
- Income Support
- Income-based Jobseeker's Allowance
- Income-related Employment and Support Allowance
- Support under Part VI of the Immigration and Asylum Act 1999
- The guarantee element of Pension Credit
- Child Tax Credit (provided you're not also entitled to Working Tax Credit and have an annual gross income of no more than £16,190)
- Working Tax Credit run-on paid for four weeks after you stop qualifying for Working Tax Credit

In addition, the following pupils will be protected against losing their free school meals as follows:

- Since 1 April 2018, all existing free school meals claimants have continued to receive free school meals whilst Universal Credit is rolled out. This applies even if their earnings rise above the threshold during that time.
- In addition, any pupil gaining eligibility for free school meals after 1 April 2018 will be protected against losing free school meals until March 2025.
- After March 2025, any existing claimants that no longer meet the eligibility criteria
  at that point (because they are earning above the threshold or are no longer a
  recipient of Universal Credit) will continue to receive free school meals until the
  end of their current phase of education (i.e. primary or secondary).

A pupil is only eligible to receive a free school meal when a claim for the meal has been made on their behalf and their eligibility, or protected status, has been verified by the school where they are enrolled or by the local authority.

# **Assessment of earnings for Universal Credit recipients**

Applicants for free school meals who are in receipt of Universal Credit must have an equivalent annual net earned income of no more than £7,400 in order to be eligible for free school meals. The monthly checking arrangements outlined below are designed to take into account claimants whose earnings may fluctuate on a monthly basis.

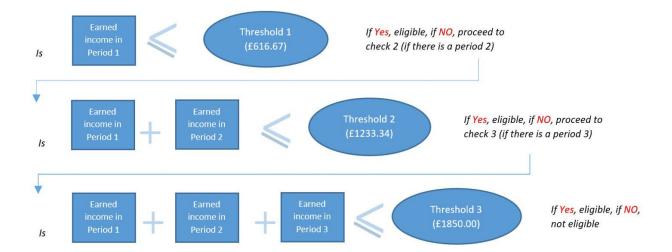
- Firstly, a Universal Credit claimant will be checked for monthly net earned income
  not exceeding £616.67 (a twelfth of an equivalent yearly income of £7,400) in their
  most recent Universal Credit assessment period. If they meet this criterion, they
  are eligible for free school meals and no further checks are necessary;
- If their earned income exceeds the above threshold for their most recent Universal Credit assessment period, the claimant will be checked for net earned income not exceeding £1,233.34 (a sixth of an equivalent yearly income of £7,400) in their two most recent assessment Universal Credit assessment periods, provided there are two such assessment periods. If they meet this criterion, they are eligible for free school meals and no further checks are necessary;
- If their earned income exceeds the above threshold for their two most recent Universal Credit assessment periods, the claimant will be checked for net earned income not exceeding £1,850 (a quarter of an equivalent yearly income of £7,400) in their three most recent Universal Credit assessment periods, provided there are three such assessment periods. If they meet this criterion, they are eligible for free school meals.
- If Universal Credit recipients do not meet any of these criteria, they will be ineligible for free school meals.

Only complete assessment periods will be checked.

A manual check will be required to determine eligibility for self-employed Universal Credit claimants. These claimants will need to provide evidence that:

- They are in receipt of Universal Credit, by providing their Universal Credit award letter;
- They are self-employed, by providing a copy of their company registration or tax return form;
- Their monthly net earnings do not exceed the threshold as set out above. Schools should request that self-employed claimants complete the self-declaration attached at Annex B and, once satisfied that they are eligible, provide free school meals to their child/children.

Schools or local authorities seeking further guidance on this process can contact the Eligibility Checking System helpdesk.



## Checking eligibility

The responsibility for checking the eligibility of applicants for free school meals rests with the individual school. However, many schools will choose to work with local authorities to carry out these checks via our simple Eligibility Checking System.

Schools and local authorities, where appropriate, should record the date on which they receive the initial application for free school meals from a parent or guardian. Eligibility checks should be carried out promptly to ensure that the most accurate and up-to-date information is being utilised.

Schools may choose to receive applications by paper or online. Whilst online applications can be more efficient, schools and local authorities should have an alternative system for those who cannot access an online system. A model template for paper-based applications can be found at Annex A and online <a href="here">here</a>.

#### **Eligibility Checking System**

All local authorities have access to the Department's Eligibility Checking System (ECS), which provides a simple and rapid online portal for determining households' eligibility for free school meals, and other early education entitlements.

The ECS allows local authorities to quickly check data held by the Department for Work and Pensions, the Home Office and HMRC to establish eligibility for free school meals. This system has been updated to reflect the new eligibility criteria and will conduct a check under Universal Credit by looking back at up to three months of assessment periods to determine eligibility. Local authorities can find further guidance on the ECS Knowledge Hub, which is available on the ECS portal.

Maintained schools, academies and free schools are all able to use the ECS through local authorities.

If a parent feels that the result returned by the ECS is inaccurate, they may provide the equivalent paper-based evidence to their local authority who must then complete a manual check.

- For Universal Credit recipients, this check should assess the earned income from the months provided against the thresholds stated above for the relevant assessment periods.
- For recipients of other benefits, the check should assess whether the claimant is currently in receipt of the stated benefit and, in the case of Child Tax Credit, that their annual gross income is no more than £16,190.

Applicants must provide appropriate paper based evidence from the list below. Local authorities can award free school meals if they are satisfied that the paper based evidence demonstrates that the eligibility criteria are met. Evidence should be retained for audit purposes.

#### Paper-based evidence

There may be instances when parents need to submit paper-based evidence in support of their free school meals claim. This may be especially relevant for families claiming under income-based benefits, or when they are unable to submit information through the online Universal Credit system.

For families that might be eligible for free school meals under Universal Credit, applicants should provide:

 a copy of their Universal Credit award statement (from their most recent assessment period(s) – going back a maximum of three assessment periods).

The three relevant Universal Credit assessment periods would be the three <u>complete</u> assessment periods which immediately preceded the date on which the parent requests free school meals.

For families that are eligible for free school meals under Child Tax Credit or a legacy benefit, applicants should provide:

- a letter from Jobcentre Plus confirming eligibility or Income Support payment book;
- a final Tax Credit Award Notice (TC602) from HM Revenue & Customs.

For families that are eligible for free school meals under Part VI of the Immigration and Asylum Act 1999 or the guarantee element of the Pension Credit, applicants should provide:

- a letter from the Home Office stating that they are receiving support under Part VI of the Immigration and Asylum Act 1999;
- a 'Pension Credit M1000 Award Notice' clearly showing details of any Guarantee Pension Credit in payment.

Further details on eligibility for free school meals for families with no recourse to public funds (NRPF) can be found here.

## **Encouraging free school meal registration**

We want to make sure as many eligible pupils as possible are claiming their free school meals, and to make it as simple as possible for schools and local authorities to determine eligibility.

To receive free school meals, a claim must be made by the pupil, their parent or another responsible adult, before the pupil becomes entitled. We know that many schools and local authorities have established very effective ways to encourage all eligible families to register for free school meals.

The Department provides the Eligibility Checking System (ECS) to make the checking process as quick and simple as possible for schools and local authorities.

To encourage parents and guardians to register for free school meals, schools and local authorities may wish to use our updated model registration form for paper-based applications at **Annex A**. We will continue to highlight and disseminate best practice from the schools and local authorities who are most effective at encouraging free school meal registration on Gov.uk and through our newsletters.

We also provide guidance to Jobcentre Plus advisers and work coaches so that they can make Universal Credit recipients aware that they might also be entitled to free school meals.

# Free school meals for infants and 16-18 year-olds

### **Universal Infant Free School Meals**

Since September 2014, state funded schools in England have been required by law<sup>[1]</sup> to provide free lunches to pupils in reception, year 1 and year 2, who are not otherwise entitled to benefits-related free school meals. Like other school meals, universal infant free school meals must meet school food standards in maintained schools; similarly academies and free schools are required to comply with the standards.

Further guidance on funding arrangements for universal infant free school meals is available <a href="here">here</a>. An online toolkit to help schools deliver universal infant free school meals available <a href="here">here</a>.

### Free meals in Further Education

The 1996 Education Act requires further education (FE) funded institutions to provide free meals to disadvantaged students. Further guidance on eligibility criteria and funding arrangements for free meals in further education is available <a href="here">here</a>.

<sup>[1]</sup> Children and Families Act 2014

# **Further information**

# Useful resources and external organisations

• Online toolkit for Universal Infant Free School Meals

# Other relevant departmental advice and statutory guidance

- Eligibility Checking Service guidance
- Guidance for local authorities on pre-16 schools funding
- 16 to 18 education: free meals in further education

# Other departmental resources

• Free school meals and pupil premium: model registration form for schools

# Annex A: Model registration form for free school meal eligibility

Dear Parent/Guardian,

We want to make sure that we are providing your child with the best education and support we can. Healthy school food has obvious health benefits and can help pupils establish healthy habits for life. Healthy school food can also help to improve pupils' readiness to learn.

Families who receive certain benefits may be eligible for free school meals. Your child is eligible for free school meals if you're in receipt of one of the following benefits:

- Universal Credit with an annual net earned income of no more than £7,400, before benefits are taken into account.
- Income Support
- Income-based Jobseeker's Allowance
- Income-related Employment and Support Allowance
- Support under Part 6 of the Immigration and Asylum Act 1999
- The guarantee element of Pension Credit
- Working Tax Credit run-on (paid for the four weeks after you stop qualifying for Working Tax Credit)
- Child Tax Credit (with no Working Tax Credit) with an annual income of no more than £16,190

Registering for free meals could also raise an extra [£1,385 for your child's primary school]/[£985 for your child's secondary school], to fund valuable support like extra tuition, additional teaching staff or after school activities.

This additional money is available from central government for every child whose parent is receiving one of the benefits listed above.

To check if your child is eligible, we need information about you and your child. Please complete this form and return to your child's school by **[date]**.

#### ABOUT YOUR CHILD/CHILDREN

Child's Last Name	Child's First Name	Child's Date of Birth DD MM YYYY	Name of School

## **PARENT/GUARDIAN DETAILS**

	Parent/Guardian 1	Parent/Guardian 2
Last name		
First Name		
Date of Birth DD MM YYYY		
National Insurance Number*		
National Asylum Support Service (NASS) Number		
Daytime Telephone Number		
Mobile Number		
Address		
	Postcode:	Postcode:
<ul> <li>Income Support</li> <li>Income-based Jobsee</li> <li>Income-related Emplo</li> <li>Support from NASS upport from NAS</li></ul>	fits listed below, please place an kers Allowance yment and Support Allowance nder part 6 of the Immigration and t of Pension Credit no Working Tax Credit)	
Universal Credit		
(Please place an X in the ap Your net earned income is	opropriate box).	family income over £7,400 per year? es and deductions. It does <b>not</b> include hay receive.
Yes No	Unsure	

Child Tax Credit
If you are in receipt of Child Tax Credit, is your joint gross annual income over £16,190 per year? (Please place an X in the appropriate box).
Your joint gross income is your household income before taxes are taken into account.
Yes No Unsure
If you're not sure whether you receive one of the listed benefits, or what your household income is, but you would still like us to check whether your child is eligible for free school meals, please place an X in this box.
DECLARATION
The information I have given on this form is complete and accurate. I understand that my personal information is held securely and will be used only for local authority purposes. I agree to the local authority using this information to process my application for free school meals. I also agree to notify the local authority in writing of any change in my family's financial circumstances as set out in this form.
Signature of parent/guardian:
Date:
Thank you for completing this form and helping to make sure your child's school is as

well funded as possible.

#### How the information in this form will be used

The information you provide in this form will be used by the council to confirm receipt of one of the listed welfare benefits. Once this is confirmed, this helps to decide how much money your child's school will receive each year.

The information will also be used in relation to pupils in year 3 or above to decide whether they are eligible for free school meals.

You only need to complete this form once and it will last for the duration of your child's time at their current school. You should contact the school or local authority if you have a change in financial circumstances.

We are committed to ensuring that the personal and sensitive information that we hold about you is protected and kept safe and secure, and we have measures in place to prevent the loss, misuse or alteration of your personal information. We will use the information you provide to assess entitlement to free school meals. The information may also be shared with other Council departments to offer benefits and services.

# **Annex B: Self-employment declaration form**

## Free school meals - self-employment eligibility declaration form

This form is for completion by self-employed parents claiming free school meals eligibility for their child/children. Parents should provide evidence demonstrating that they are in receipt of Universal Credit (such as their Universal Credit award letter), that they are self-employed (such as their company registration form or tax return) and that their net earned income has not exceeded either £616.67 over the previous month, £1,233.34 over the previous two months, or £1,850 over the previous three months. This evidence should take the form of monthly accounts, like those provided on a monthly basis to DWP, supported by actual receipts where requested.

## **Universal Credit eligibility**

I have attached evidence proving that I am in receipt of Universal Credit Y/N

## **Self-employment status**

I have provided evidence proving that I am self-employed Y/N

# **Earnings**

I have provided evidence that my net earnings over the period//
(If net earnings for the latest month exceed £616.67, fill out details for the latest two months. If net earnings for the latest two months exceed £1,233.34, fill out details for the latest three months)
Declaration
I certify that the information I have provided is complete and correct and understand that it is fraudulent to give false information. I agree that the information provided with this form can be used to check my child/children's eligibility for free school meals.
Printed Name:
Signature:
Date:
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