



Department for
Business, Energy
& Industrial Strategy

Annex N: Projected emissions of non-CO₂ greenhouse gases

October 2022



© Crown copyright 2022

This publication is licensed under the terms of the Open Government Licence v3.0 except where otherwise stated. To view this licence, visit nationalarchives.gov.uk/doc/open-government-licence/version/3 or write to the Information Policy Team, The National Archives, Kew, London TW9 4DU, or email: psi@nationalarchives.gsi.gov.uk.

Where we have identified any third-party copyright information you will need to obtain permission from the copyright holders concerned.

Any enquiries regarding this publication should be sent to us at: emissionsprojections@beis.gov.uk

Contents

Contents	3
Executive Summary	4
1. Introduction	5
1.1 Overview	5
1.2 Scope	5
1.3 Current UK GHG emissions and targets	6
2. Projections methodology	8
2.1 Overview of methodology	8
2.2 Quality Assurance / Quality Control procedures	10
3. Industrial processes, Residential & Business (F-gases)	12
Background	12
How we project emissions	12
4. Industrial Processes, Residential & Business (CH ₄ / N ₂ O)	14
Background	14
How we project emissions	14
5. Energy supply	16
Background	16
How we project emissions	16
6. Waste management	18
Background	18
How we project emissions	18
7. Agriculture	20
Background	20
How we project emissions	20
8. Transport	21
Background	21
How we project emissions	21
9. LULUCF	22
Background	22
How we project emissions	22

Executive Summary

This report presents the methodology BEIS used in producing the non-CO₂ greenhouse gas emission projections. The non-CO₂ gases are methane (CH₄), nitrous oxide (N₂O) and the fluorinated gases (HFCs, PFCs and SF₆). The projections are a best estimate of future emissions up to 2040, accounting for expected technological developments, key drivers such as population and known policy commitments. It is important to note that policies affecting these projected emissions are still being developed and will be incorporated in future updates.

1. Introduction

1.1 Overview

In 2019, the Government set a new legally binding target for net zero greenhouse gas (GHG) emissions by 2050, via an amendment to the Climate Change Act¹. Emissions projections are used as a way of monitoring progress towards this target and to identify emission sources which would need additional measures. The UK is also required to submit projected emissions of greenhouse gases periodically in the form of National Communications and Biennial Reports to the UN Framework Convention on Climate Change (UNFCCC).

Process changes and improvements to note in this year's publication are:

- The historical GHG emissions which form the baseline for these projections undergo annual updates to comply with the Intergovernmental Panel on Climate Change (IPCC) 2006 Guidelines². We incorporate any annual changes into our projections to remain consistent with the latest historic estimates.
- We have produced these estimates using a baseline of the latest historical GHG emissions estimates covering the years 1990-2020³.

1.2 Scope

Non-CO₂ emission sources this document covers

This document covers projections of the **non-CO₂** component of the Kyoto Protocol's basket of greenhouse gases. We refer to these as the 'non-CO₂ GHGs'. The gases are:

- Methane (CH₄)
- Nitrous oxide (N₂O)
- Hydrofluorocarbons (HFCs) *
- Perfluorocarbons (PFCs) *
- Sulphur hexafluoride (SF₆) *

* HFCs, PFCs and SF₆ are also collectively known as fluorinated gases, or "F-gases".

¹ Climate Change Act 2008 (2050 Target Amendment) Order 2019

<https://www.legislation.gov.uk/ukxi/2019/1056/contents/made>

² 2006 IPCC Guidelines for National Greenhouse Gas Inventories

<http://www.ipcc-nggip.iges.or.jp/public/2006gl/>

³ Published in February 2021. See final UK greenhouse gas emissions national statistics: 1990-2019

<https://www.gov.uk/government/statistics/final-uk-greenhouse-gas-emissions-national-statistics-1990-to-2019>

Nitrogen trifluoride (NF₃) is also included in the Kyoto Protocol's basket of greenhouse gases and in the UK's historic greenhouse gas emission estimates but is not included in these projections as it is not included in the UK's carbon budget targets.

Geographical scope, time horizon and units

- The geographical scope of these projections is the UK only, covering emissions that occur within the UK's borders ("territorial" emissions)
- We project emissions up to 2040
- We present emissions in CO₂ equivalents (CO₂e), according to 100-year Global Warming Potentials (without climate-carbon feedback) set out in the IPCC Fifth Assessment Report.

For the purposes of reporting, we allocate greenhouse gas emissions to National Communication sectors. These are a small number of broad, high-level sectors and are as follows:

- Energy supply
- Business
- Transport
- Public sector
- Residential
- Agriculture
- Industrial processes
- Land Use, Land Use Change and Forestry (LULUCF)
- Waste management.

These high-level sectors are comprised of more detailed sectors that follow IPCC definitions for GHG emissions reporting. We submit international reporting tables against these to the UNFCCC every year. The sectors assign emissions to their source activity as opposed to where the end user activity occurred⁴. A complete mapping of IPCC sectors to National Communication sectors is available on the BEIS website⁵. We use these sectoral assignments in this report.

1.3 Current UK GHG emissions and targets

As part of the UK's commitments for reporting its GHG emissions, we produce a national inventory each year. This contains estimates for the UK's GHG emissions from all anthropogenic sources. This is referred to as the GHG Inventory (GHGI) and is submitted

⁴ This differs from the Digest of UK Energy Statistics which uses an economy sector-based taxonomy, see: <https://www.gov.uk/government/publications/energy-balance-methodology-note>

⁵ See Excel table 7.1 in Final UK greenhouse gas emissions national statistics: 1990-2020 <https://www.gov.uk/government/statistics/final-uk-greenhouse-gas-emissions-national-statistics-1990-to-2020>

annually to the UNFCCC. Previous GHGI reports are available on the National Atmospheric Emissions Inventory website⁶. The most recent full year of data is for 2020.

The GHGI forms the baseline for the projections. However, the geographical scope of the projections is slightly different to the UNFCCC GHGI submission. The UNFCCC submission covers the UK plus its Crown Dependencies and certain Overseas Territories. In contrast, this report only includes the UK. All references to the GHGI in this report refer to UK-only emissions.

- **Methane (CH₄)** – CH₄ represents the majority of non-CO₂ GHG emissions, at 61% in 2020. Agriculture was the largest sector, accounting for 48% of all CH₄ emissions that year, followed by waste management which accounted for around 30%. The remaining CH₄ emissions were largely from fugitive energy emissions and the LULUCF sector.
- **Nitrous oxide (N₂O)** – N₂O represented 25% of non-CO₂ GHG emissions in 2020. Agriculture was responsible for the majority of N₂O emissions (69%). The rest were largely split between the waste management, transport, energy supply, business and LULUCF sectors, with minor contributions from the industrial processes, residential and public sectors.
- **F-Gases (HFCs, PFCs and SF₆)** – HFCs represented 14% of non-CO₂ GHG emissions in 2020, while PFCs and SF₆ represented about 1% between them. Refrigeration and air conditioning account for the majority of HFC emissions, accounting for 83% of HFC emissions in 2020. Other significant HFC emissions sources include aerosols and metered dose inhalers (e.g. asthma inhalers). The major sources of PFC emissions are halocarbon production and the electronics industry. SF₆ emissions largely come from electrical insulation.

The latest National Statistics release provides the most recent data and further details of the emissions of each of these gases by specific activities over the period 1990-2020⁷.

The UK has both international and domestic targets for reducing greenhouse gas emissions. These targets encompass all GHG emissions, not just the non-CO₂ component discussed in this annex. BEIS's Energy and Emissions Projections⁸ provide more information about how we forecast the UK's overall GHG emissions and compares them with our targets.

⁶ UK National Inventory:

https://naei.beis.gov.uk/reports/reports?report_id=1072

⁷ Final UK greenhouse gas emissions national statistics: 1990-2020

<https://www.gov.uk/government/statistics/final-uk-greenhouse-gas-emissions-national-statistics-1990-to-2020>

⁸ BEIS Energy and emissions projections:

<https://www.gov.uk/government/collections/energy-and-emissions-projections>

2. Projections methodology

2.1 Overview of methodology

Baseline

We used emissions statistics from the 1990-2020 GHG Inventory (GHGI) as the baseline for these emissions projections. The GHGI calculates emissions by combining activity data (e.g. fuel use, livestock numbers) and emission factors (e.g. per kg of pollutant, per tonne of fuel used, per head of livestock). A new GHGI is produced each year detailing emissions from each source from 1990 up to two years previously (e.g. the GHGI published in 2022 provides emissions from 1990-2020). This means that the base year for these projections was 2020.

We revise historical emissions estimates each year to account for methodological improvements and for new information that becomes available. We review the data and compilation methods for the GHGI annually. The most notable changes to the GHGI affecting non-CO₂ gases in the two years since the last set of projections are:

- A major methodology change to better represent emissions from peatlands
- The use of a new model to estimate HFC emissions from refrigeration and air conditioning
- A revision to DUKES domestic wood activity estimates for 2008 onwards to reflect the findings of a Defra solid fuel combustion survey
- A methodological update to the land-use change activity data used in the LULUCF soils and non-forest biomass models.

Overall impact on emissions

In total, the changes we made to the methods and data for the 1990-2020 inventory led to an increase in total greenhouse gas emissions (including CO₂) for 2018 of 12.0 MtCO₂e compared with the 1990-2018 inventory we used in the last set of projections⁹, including an increase in total non-CO₂ emissions of 3.6 MtCO₂e for the same year (this is the latest year for which we can make a comparison). We describe the most important impacts of these changes in the relevant chapters of this report.

⁹ BEIS Energy and emission projections 2019:
<https://www.gov.uk/government/publications/updated-energy-and-emissions-projections-2019>

Projections

We project the emissions from each source in the GHGI from the latest year of historic data year up to 2040. Given the disparate nature of the emission sources, we use many different methods to project the emissions. We discuss the drivers of emissions and the methods we use in the relevant sector chapters. These drivers range from simple assumptions to complex analytical models depending on data availability and emissions magnitude.

As noted above, the baseline GHGI is defined by activity data and emission factors. The emission projections can similarly be thought of as the combination of:

- Projections of the change in activity data, e.g. changes to livestock numbers or changes in the amount of waste going to landfill.
- Projections of the change in emission factors, e.g. improvements to technology for the abatement of emissions.

Annual updates to the non-CO₂ projections involve one of the two following methods:

- If there are apparent major changes to the emissions drivers then we perform a formal review of the methods we use to project emissions from that source.
- We rerun the existing projections model if there are no apparent major changes to the drivers but the historical emissions have changed due to a GHGI methodology update.

We discuss changes in projections for each source in the relevant sector chapter.

Policies

The non-CO₂ projections include the effects of Government policies which mitigate GHG emissions. The standard UNFCCC definitions we use to categorise policies are:

- **Expired policies** and measures are closed policies that still provide legacy carbon savings;
- **Implemented policies** and measures are those for which one or more of the following applies:
 - national legislation is in force;
 - one or more voluntary agreements have been established;
 - financial resources have been allocated;
 - human resources have been mobilised.
- **Adopted policies** and measures are those for which an official Government decision has been made and there is a clear commitment to proceed with implementation;
- **Planned policies** and measures are options under discussion with a realistic chance of being adopted and implemented in future.

An 'existing policies' scenario includes all currently expired, implemented and adopted policies. A 'reference' scenario includes all the above policies, plus planned policies.

The policies that we have explicitly included in the projections are:

- F-gas regulations (2006¹⁰, 2014¹¹ and Mobile Air-Conditioning Directive¹²)
- Solid waste policies (including those that support commitments to the Waste Framework Directive and Landfill Directive. These, such as the Landfill Tax, all contribute to the waste activity projections Defra provide)¹³
- Transport policies (including the Local Sustainable Transport Fund, the Renewable Transport Fuel Obligation (RTFO), road investment strategies, fuel efficiency policies for road vehicles, rail electrification and active travel spending from the DfT activity projections)
- LULUCF afforestation policies for England¹⁴, Wales¹⁵, Scotland¹⁶ and Northern Ireland¹⁷
- English GHG Agriculture Action Plan¹⁸
- The Scottish Government's Climate Change Plan¹⁹
- Climate Change Strategy for Wales²⁰.

2.2 Quality Assurance / Quality Control procedures

The business-as-usual Quality Assurance / Quality Control (QA/QC) process involves the following:

¹⁰ REGULATION (EC) No 842/2006 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 17 May 2006

<http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX:32006R0842>

¹¹ REGULATION (EU) No 517/2014 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 16 April 2014

http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=uriserv:OJ.L_.2014.150.01.0195.01.ENG

¹² Directive No 2006/40/EC OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 17 May 2006

<http://eur-lex.europa.eu/legal-content/EN/ALL/?uri=CELEX:32006L0040>

¹³ Defra waste policy:

<https://www.gov.uk/waste-legislation-and-regulations>

¹⁴ Defra (2020): England Trees Action Plan

<https://www.gov.uk/government/publications/england-trees-action-plan-2021-to-2024>

¹⁵ Welsh Government (2016): Climate Change Strategy for Wales

<https://gov.wales/climate-change>

¹⁶ Scottish Government (2015): United Kingdom Regional Development Programme (Regional) - Scotland

<http://www.gov.scot/Resource/0047/00477381.pdf>

¹⁷ DARDNI (2020): Forest Expansion Scheme and Small Woodland Grant Scheme

<https://www.daera-ni.gov.uk/articles/daera-forestry-grants>

¹⁸ NFU (2011): Agriculture Industry GHG Action Plan

<http://www.nfuonline.com/assets/2889>

¹⁹ Scottish Government (2018) The Climate Change Plan: The Third Report on Proposals and Policies 2018-2032

<https://www.gov.scot/Topics/Environment/climatechange>

²⁰ Welsh Assembly Government (2010) Climate Change Strategy for Wales

<https://gov.wales/sites/default/files/publications/2019-04/climate-change-research-emission-reduction-scenarios.pdf>

- We quality assure all the data sources we use in the projections. Many of the data sources are publicly available (see references). Where possible we subject data to peer review.
- Sector experts provide QC on the assumptions used.
- The production team provides significant verification and error checks. These include but are not limited to the following: consistency checks when transferring data; independent checks of every calculation; verification of workbook structure through mapping; comparison of absolute/percentage changes from the previous publication, checking unusual values and checking final projections against source projections.

The main benefit of the QA/QC is that the processes aim to find any errors at any point in the methodology, rather than focusing on changes made in the last year.

3. Industrial processes, Residential & Business (F-gases)

Background

All F-gas emissions are in the industrial processes, residential and business sectors. The F-gases are HFCs, PFCs and SF₆.

Compared with 1990, emissions of HFCs were 19% lower in 2020. There has been a 14% fall in emissions since 2015 following the introduction of the 2014 EU F-gas regulation. Prior to that, HFC emissions had risen to a similar level to 1990 due to their use as replacement gases in the phasing out of Chlorofluorocarbons (CFCs) mandated by the Montreal Protocol. HFCs were especially used in refrigeration and air conditioning systems and these are now the dominant source of F-gas emissions. In 1990, F-gas emissions largely arose as by-products from halocarbon manufacture. There was a large fall in these emissions in the late 1990s when plants producing halocarbons applied abatement equipment.

How we project emissions

- **Primary aluminium production** — We now know the effects of all the recent abatement measures and we expect no further abatement, so we project constant emissions from aluminium production.
- **Magnesium cover gas** — We project magnesium emissions based on (i) sector expert knowledge on short-term replacement of F-gases and (ii) long-term replacement of F-gases due to the 2014 EU F-gas regulation.
- **Production of halocarbons** — We project HFC emissions based on (i) short-term company planning information and (ii) long-term replacement of F-gases due to the 2014 EU F-gas regulation. We project PFC emissions will be constant as they exhibit no discernible trend.
- **Metered dose inhalers** — Emissions are exempt from the 2014 EU F-gas regulation and we project emissions using population growth²¹ as the driver.
- **Aerosols** — We project sector growth will be zero in line with the trend in recent years. We model the gas bans and phase down resulting from the 2014 EU F-gas regulation.
- **Refrigeration & air conditioning** — We use the same model as for the historical emissions calculation. Then we apply the assumptions from the 2014 F-Gas regulation,

²¹ ONS (2022): 2020-based National Population Projections

<https://www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationprojections/datasets/2014basednationalpopulationprojectionstableofcontents>

the most important of which is the HFC phase down which caps the amount of HFCs placed on the market each year. A new model was implemented in the historic GHG inventory in 2021 and this has been used in this set of projections for the first time.

- **Foams** — We extend the mapping of activity and emissions to 2050 from the historical inventory model. Then we model the gas bans and phase down resulting from the 2014 EU F-gas regulation.
- **Firefighting** — We extrapolate the latest GHGI model out to 2040 using emissions factors based on UNFCCC sectoral guidance and Article 5 of the 2014 F-gas regulations. From 2018, we assume that new fire protection systems no longer use HFCs based on our understanding from the industry.
- **Solvents** — We project sector growth will be zero, in line with the trend in recent years. We model the phase down resulting from the 2014 EU F-gas regulation.
- **High voltage switchgear (SF₆)** — We project sector growth based on expert advice which is in line with Schwarz et al (2011²²). This assumes continuing decreasing leakage due to the 2006 EU F-gas regulation.
- **Electronic manufacture (HFCs / PFCs / SF₆)** — We project constant emissions due to limitations of the historical data.
- **AWACS (SF₆)** — We project constant emissions in line with historical data.
- **Training shoes (PFCs / SF₆)** — Emissions from this source have ceased and we do not expect they will resume. We therefore assume no emissions from this source in future years.
- **Particle accelerators (SF₆)** — Emissions are very small and we project they will be constant.
- **Tracer gas (SF₆)** — Emissions are very small and we project they will be constant.

²² Schwarz et al (2011): Preparatory study for a review of Regulation (EC) No 842/2006 on certain fluorinated greenhouse gases
https://ec.europa.eu/clima/sites/clima/files/f-gas/docs/2011_study_annex_en.pdf

4. Industrial Processes, Residential & Business (CH₄ / N₂O)

Background

Nitrous oxide emissions from nitric acid and adipic acid production have historically been a significant contributor to emissions. However, following plant closures (no adipic acid production facilities remain) and the adoption of improved abatement technology, these emissions have decreased significantly compared with 1990 levels.

In recent years, CH₄ emissions from domestic combustion and N₂O emissions from anaesthetic use have been the dominant CH₄ / N₂O emission sources in the industrial processes, business and residential sectors.

There are several other small emission sources in these sectors:

- **Fletton brick manufacture** CH₄ emissions are very small and correlate relatively well with the number of manufacturing plants operating. Emissions have generally been falling since 1990, with a notable drop when the last plant to burn coal closed in 2008.
- **Household composting** CH₄ / N₂O emissions have risen continually since 2004 but emissions are still very small.
- **Accidental fires** CH₄ emissions are very small and have decreased since 1990, though they have levelled out more in recent years.
- **House & garden machinery** CH₄ / N₂O emissions have decreased due to a reduction in the CH₄ emission factor as older machines are replaced with newer ones. This trend outweighs the increase in machinery usage.

How we project emissions

- **Industrial machinery (CH₄ / N₂O)** – We project activity data using EEP industrial economic drivers and emission factors by a simple vehicle turnover model.
- **House & garden machinery (CH₄ / N₂O)** – We project activity data using projected household numbers from ONS²³ and emission factors by a simple vehicle turnover model.

²³ ONS (2020): 2018-based household projections for England
<https://www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationprojections/datasets/householdprojectionsforengland>

- **Nitric acid production (N₂O)** – We project nitric acid emissions using the Chemistry Growth Strategy Group baseline scenario for chemical sector growth, an annual 1.7% increase²⁴. This follows consultation with the Environment Agency chemicals sector leads who also expect a growth in overall chemical production.
- **Fletton brick manufacture (CH₄)** – We project Fletton brick emissions using a simple 1:1 scaling against an index for CO₂ emissions from total brick manufacturing in the UK.
- **Household composting / Accidental fires** – We project these emissions sources will be constant from the latest GHGI year.
- **Anaesthetic use (CH₄ / N₂O)** – We project this using the EEP's population driver based on the methods the GHGI uses.

²⁴ CGA (2013): Strategy for delivering chemistry fuelled growth of the UK economy
<https://www.soci.org/-/media/Files/Innovation-Group/CGP-Strategy-for-delivering-chemistryfuelled-growth-of-the-uk-economy.ashx?la=en>

5. Energy supply

Background

The energy supply sector emissions covered in this report are fugitive emissions, i.e. those due to leakage, and they are all of methane. These emissions result from natural gas leakage, operational and closed coal mines, and solid fuel transformation.

Leakage from the gas distribution network is the largest CH₄ source in the GHGI outside of the agriculture and waste sectors, comprising approximately 6% of all CH₄ emissions in 2020. It accounted for the majority of CH₄ emissions in the energy supply sector. Methane emissions from coal mining and handling have also historically made a substantial contribution but these have now reduced (to around 1% of CH₄ emissions). Energy supply sector non-CO₂ emissions were approximately 30 MtCO_{2e} lower in 2020 than in 1990, mainly because of decreased coal mining activity and a programme to fix leaks in the gas distribution network.

Economic demand drives a small percentage of combustion-related non-CO₂ emissions. We give further details about this in BEIS's Energy and Emissions Projections report⁸.

How we project emissions

- **Closed coal mines (CH₄)** — We use a model developed by WSP in 2011²⁵ to project closed coal mine emissions. The model catalogues mines and estimates methane gas reserves and emission rates to construct a profile of emissions up to 2050. The model was updated in 2016 to reflect more recent information about the closure dates of some mines and changes to the inventory calculation for these emissions.
- **Coal mining (CH₄)** — We project coal mining emissions will be constant based on expert advice from the Oil & Gas Authority. Deep-mined coal production virtually ceased in 2017 while surface mining could continue almost indefinitely unless policies change.
- **Charcoal/coke/solid-smokeless fuel production (CH₄)** — These are very small sources of emissions. We project emissions from charcoal and solid-smokeless fuel production will be constant. We project coke production using a driver from the EEP representing coal consumed by the iron and steel industry. The historical relationship is very strong.

Gas supply leakage (CH₄) — Here, a 30-year programme to replace the gas distribution network drives a reduction in emissions²⁶. In 2013, OFGEM set gas

²⁵ WSP Environmental (2011): Projections of Coal Mine Methane to 2050

http://uk-air.defra.gov.uk/assets/documents/reports/cat07/1107080945_1775-ghg-improvement-project-wsp-report.pdf

²⁶ HSE (2011): HSE/Ofgem: 10 year review of the Iron Mains Replacement Programme

<http://www.hse.gov.uk/research/rrpdf/rr888.pdf>

distribution network leakage targets²⁷ as part of the roll-out of a new price control period (Apr 2013-Mar 2021). This equated to an emissions reduction of approximately 20%. We linearly extrapolated these targets out to 2032 when the 30-year programme ends, and then set gas leakage from natural gas supply and transmission values to be constant after 2032. These targets form the long-term emission projections. In the short term, we revise the projections downwards to reflect the faster-than-required progress we have seen. We assume the same reductions apply to gas transmission leakage. We project gas leakage at point of use using the EEP index for CO₂ emissions from domestic gas use following consultation with GHGI experts.

²⁷ OFGEM (2012): RIIO-GD1: Final Proposals - Supporting Document – Outputs, incentives and innovation
<https://www.ofgem.gov.uk/ofgem-publications/48155/2riiogd1fpoutputsincentivesdec12.pdf>

6. Waste management

Background

The major source of emissions from this sector is CH₄ from landfill sites. This contributed 15% of all non-CO₂ emissions in 2020. CH₄ and N₂O emissions from wastewater treatment and non-household composting make up most of the remaining waste emissions. There are also small contributions from Biological Waste Treatment (BWT) processes and from waste incineration plants without energy recovery. The latter burn waste outside of the normal waste stream, such as clinical and chemical waste.

Landfill emissions in 2020 were approximately 78% lower than when the Landfill Directive was introduced in 2000. This had the aim of reducing the amount of waste going to landfill and improving the collection of methane from landfill sites. Emissions from wastewater treatment have been largely constant since 2001. Emissions from BWT processes—composting (excluding household composting), anaerobic digestion and mechanical biological treatment—have generally been rising since 1990 and composting is the biggest emission source of the three.

How we project emissions

- **Landfill (CH₄)** — Defra provides tonnages of waste to landfill projections for municipal waste and HMRC provides commercial & industrial waste projections. We project the composition of the waste from the changes to BWT processes and Defra projections of waste arisings. We then run these projections of waste to landfill through the MELMod landfill emissions calculation model²⁸. MELMod is based on first-order decay IPCC methodology. The UK National Inventory report summarises this⁶.
- **Wastewater treatment (CH₄ / N₂O)** — ONS population projections drive our domestic wastewater emission projections. We project industrial wastewater emissions will be constant due to lack of data.
- **BWT (CH₄ / N₂O)** — We created a model in 2018 to improve projections from this sector. The model includes extension of existing anaerobic digestion ammonia projections to cover GHG emissions up to 2050 and utilises expert knowledge from Defra waste experts. It includes the impact of relevant policies such as the Circular Economy Package recycling targets, and the evidence base for composting and mechanical biological treatment projections.

²⁸ Eunomia (2010): Inventory Improvement Project – UK Landfill Methane Emissions Model
<http://randd.defra.gov.uk/Default.aspx?Menu=Menu&Module=More&Location=None&ProjectID=17448&FromSearch=Y&Publisher=1&SearchText=UK%20Landfill%20Methane%20Emissions%20Model%20&SortString=ProjectCode&SortOrder=Asc&Page=10#Description>

- **Incineration without energy recovery (CH₄ / N₂O)** — We project constant emissions using the 5-year historical average.
- **Sewage and sludge decomposition (CH₄ / N₂O)** — ONS population projections drive the emissions projections. CH₄ emissions from private systems remain constant at the latest GHGI figure since we assume the biological oxygen demand per person will be the same in future years.

7. Agriculture

Background

Agriculture emissions result from (i) enteric fermentation from livestock, (ii) manure management and (iii) agricultural soils. The two biggest sources are enteric fermentation in cattle and fertiliser use for CH₄ and N₂O respectively. CH₄ and N₂O from manure management also represent a significant source of emissions. Agriculture emissions were roughly constant in the mid-1990s, but then decreased in all sources from the late 1990s until the late 2010s, since when they have remained fairly constant.

How we project emissions

We use agriculture emission projections produced by Defra based on activity data projections (livestock numbers, crop production, fertiliser nitrogen use) to 2030²⁹ using the Food and Agricultural Policy Research Institute (FAPRI) methodology³⁰. The FAPRI projections are based on an economic model assuming a specific set of international prices for agricultural commodities and a particular path for the sterling exchange rate. Together, these factors are important determinants of the returns to farmers and hence total agricultural production. Defra converts the FAPRI activity projections to agriculture emissions projections using the latest agriculture GHGI model.

Since the UK agricultural inventory model does not currently capture mitigation we had to adjust the GHG estimates for the impacts of existing mitigation policies. In particular, we have included the English agricultural industry's GHG Action Plan³¹. Monitoring by Defra suggests that from its implementation to 2015, the Action Plan reduced emissions from English agriculture by 0.9 MtCO₂e. Additionally we have also included policies from the Climate Change Strategy for Wales (reducing annual emissions by 0.2 MtCO₂e by 2020) and the Climate Change Plan from Scotland (reducing annual emissions by 0.8 MtCO₂e by 2032 with savings starting in 2021).

²⁹ Note that we assume constant emissions post 2030 in the absence of activity data projections.

³⁰ FAPRI (2010): FAPRI-UK Greenhouse Gas Emission Modelling System for England, Wales, Scotland and Northern Ireland <https://www.afbini.gov.uk/sites/afbini.gov.uk/files/publications/%5Bcurrent-domain%3Amachine-name%5D/2010%20december%20greenhouse%20gas%20emission%20modelling%20system%20for%20england%20wales%20scotland%20and%20northern%20ireland.pdf>

³¹ NFU (2011): Agriculture Industry GHG Action Plan <http://www.nfuonline.com/assets/2889>

8. Transport

Background

Non-CO₂ emissions are a very small fraction of all transport emissions, at around 1% in 2020.

- The major contributor is road transport N₂O emissions, representing 84% of non-CO₂ transport emissions. After falling from the mid-1990s these emissions had increased from 2010 to 2018, before seeing a small fall in 2019 and a much larger fall in 2020 when there was a large fall in traffic on the roads as a result of restrictions due to the COVID-19 pandemic. The increases from 2010 to 2018 were due to the upward trend in diesel emissions taking over from the downward trend in petrol emissions.
- CH₄ road transport emissions have been decreasing since 1990 due to increasing European standards on emissions from new road transport vehicles.
- The remaining transport emissions are from aircraft support vehicles, domestic aviation and military vehicles.

How we project emissions

Road transport non-CO₂ emissions projections follow a bottom-up calculation methodology in line with that for estimating the historical time series of emissions. We project the activity data — vehicle distance travelled — using DfT traffic forecasts, with growth rates applied relative to 2019 since 2020 was affected by the impacts of the COVID-19 pandemic.

Aircraft support vehicle projections are based on forecasts of the number of UK airport terminal passengers and the driver for domestic aircraft activity is DfT's air traffic movement projections³². We project military transport emissions will be constant.

³² DfT (2017): UK aviation forecasts 2017
<https://www.gov.uk/government/publications/uk-aviation-forecasts-2017>

9. LULUCF

Background

While we estimate that the Land Use, Land Use Change and Forestry (LULUCF) sector was a net sink of CO₂ in 2020, it was a source of non-CO₂ emissions of approximately 6.7 MtCO_{2e}. The major contributor is CH₄ and N₂O emissions from the drainage, rewetting and other management of organic and mineral soils. Direct N₂O emissions from changes in soil organic matter following the disturbance of soil in land conversion is also a significant source.

How we project emissions

The Centre for Ecology & Hydrology (CEH) and Forest Research project LULUCF emissions and removals with methods consistent with the current inventory methodology. They produce scenarios reflecting policy needs. The assumptions deal with afforestation, wildfires, peat extraction, land use change and deforestation. We developed scenario assumptions with relevant policy makers including colleagues from the UK devolved administrations. Broadly, the “Central/Reference case” scenario is a continuation of current policies over their agreed duration (especially relevant for policies involving dedicated public funding) and activity rates. This is the scenario we used in generating emissions projections for the purpose of this report. We use the difference between the “Central/Reference case” scenario and “Baseline 2” scenarios to evaluate policy impacts in the LULUCF sector.

This publication is available from: <https://www.gov.uk/government/collections/energy-and-emissions-projections>

If you need a version of this document in a more accessible format, please email emissionsprojections@beis.gov.uk. Please tell us what format you need. It will help us if you say what assistive technology you use.