The UK Marine Geospatial Community's



Foreword

Nearly every activity in the ocean is enabled by Marine Geospatial Data*.

As a leading Maritime Nation, the UK hosts a vast number of Marine Geospatial Stakeholders covering Government, Industry and Academia. This workstream represents the first time that the UK's Marine Geospatial sector has been brought together to collectively record the shared challenges and opportunities the UK faces.

This document summarises the methodology undertaken by UK Hydrographic Office (UKHO) & Department for Business, Energy and Industrial Strategy (BEIS) to collate an evidence base and series of strategic recommendations through a number of workshops in 2019.

The initial "discovery" workshops were run by UKHO & BEIS, based on Policy Lab methodology with the concluding "engagement and solutions" workshop run by independent facilitators Policy Lab.

This document was written by Policy Lab, with support from BEIS & UKHO.

*Source: Future of the Sea, Foresight and GO Science, 2018.

Introduction

In collaboration with BEIS, the UKHO was directed by the Government's Geospatial Commission to co-ordinate the creation of a marine geospatial evidence base and a series of recommendations for consideration in the Commission's forthcoming National Geospatial Strategy. This document can also be used to inform other UK Marine Geospatial activities.

Given the number of stakeholders in the UK's Marine Geospatial Community, BEIS & UKHO hosted a series of workshops in order to maximise engagement.

This document outlines the methods used, sets out the evidence collated by the workshops and summarises the UK Marine Geospatial Community's recommendations.



Pack overview

- 1. Background
- 2. The process
- 3. Headlines of the future
- 4. Evidence review
- 5. Developing recommendations
 - 1. Collaboration
 - 2. Data standards
 - 3. Data accessibility
 - 4. Data collection
- 6. Closing remarks





Background

To ensure cross-government collaboration, BEIS and UKHO established and co-chaired a Cross Government Marine Geospatial Steering Group.

The group's purpose was to:

- provide oversight and approval of the engagement process
- act as a point of contact for their respective public body stakeholders.

This group included officials from **BEIS**, **UKHO**, **MOD**, **DEFRA**, **DFT** & **Geospatial Commission**.



Discovery workshops

(Summer 2019)

Phase one Discovery Workshops

- Government partners 25 June 2019 (28 attendees)
- Industry and Academia 24 Sep 2019 (37 attendees)

The Discovery Workshops focussed stakeholders on diagnosing marine geospatial:

- Opportunities
- Barriers
- Future users
- Best practice for comparison

The outputs from these sessions would drive the subsequent November Solutions Workshop.



Discovery workshop findings

Summer 2019

Distilling the outputs from the Discovery workshops 4 major themes emerged as top priorities <u>for all sectors</u>:

- 1. Collaboration
- 2. Data Standards
- 3. Data accessibility
- 4. Data collection

These 4 themes were the foundation for the November Solutions workshop.



Discovery workshop findings

(Summer 2019)

Using the "How can we..?" outputs from the Discovery workshop, each theme was found to have a common question the community wanted to address:

- 1. Collaboration/ Co-ordination "How do we collaborate and co-ordinate, why do we, and to solve what problems? What does good look like? To what end?"
- **2. Data Standards** "How do we use standards to enable or prevent them from inhibiting?"
- **3. Data Accessibility** "How do we get the balance right that provides access but respects Intellectual Property Rights (IPR), national security and governance models?"
- **4. Data Collection** "How do we collect the data we need and 'live' the concept of "collect once, use many times"?



Solutions Workshop objectives

November 2019

Phase Two: Solutions Workshop.

Stakeholders from Government, Industry & Academia - 12 Nov 2019 (66 participants)

Building on the findings, the specific objectives were:

- To seek broad agreement on the evidence gathered in the earlier stages of the work, and identify any gaps or omissions in the materials
- To develop and articulate high-level strategic recommendations to report to the Geospatial Commission
- To propose practical and more detailed actions to inform the strategic recommendations.





The Solutions Workshop began with a introduction to the policy context, and was structured around 3 core elements.

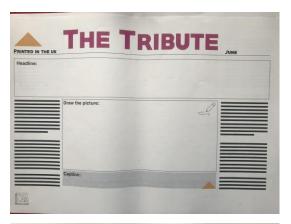
Introduction: Setting the policy context

UKHO gave a short introduction laying out the process up to this point and how this workshop would fit into the development of the National Geospatial Strategy and the UK's Marine Geospatial Community.

UKHO & BEIS then handed over to Policy Lab to facilitate the session.

1. Headlines of the future

Participants were asked to write imaginary headlines that would illustrate the success and failure of the work - essentially to identify the overall opportunities and risks.





2. Evidence Review

Delegates were asked to review the evidence for each of the four themes that was collated during the Discovery Workshop. This was presented on evidence cards which were grouped by theme and displayed around the room. Participants were asked to review these cards, adding in extra evidence and highlighting what was missing.

(These evidence cards can be found in the separate Annexes to this pack.)







Evidence Card



Evidence Card



Evidence Card

3. Developing strategic recommendations

Drawing on the evidence cards and other points raised, participants were asked to propose high-level strategic recommendations to address the 4 theme main questions.

These were then mapped to the styles of intervention in order to clearly structure the range of interventions required.



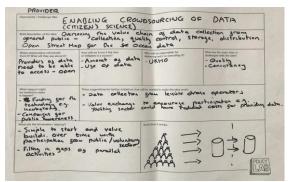
EARLY STAGE	FRAMING	SCALING	DEVELOPING
Innovator	Service redesign	Service provider	Choice architect
Create test beds, sandboxes and trials in real world settings.	Establish legitimacy for more human-centred services, harnessing political will for change.	Provide services directly or indirectly through funding and target setting.	'Nudging' behaviour so that the default is both attractive and easy.
New models of care: vanguard sites "We are prototyping a new service provision model"	New commissioning models "We are integrating health and social care"	Issuing of licences, passports and permits "We will issue most passport renewals in 3 weeks"	Using behavioural interventions "We will remind people that nine out of 10 people in the UK pay their tax on time"

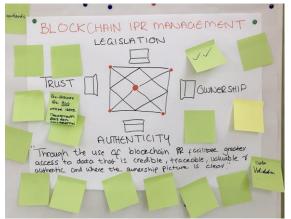
4. Developing specific interventions

Having created a wide range of possible strategic recommendations, participants worked in small teams to identify one practical proposal that would address the strategic aim. The "Policy on a Page" canvas identifies key points to address, such as resource, barriers, champions and timescales.

Teams summarised their work as a poster that colleagues could "vote" for with *Post-Its*.

Green post-its = I like it (because)
Pink/Yellow post-its = Not so keen. (and to succeed, it will need)







Headlines of the future

To encourage participants to think big about the overall opportunities and risks

Participants were asked to write a newspaper headline in the future:

- In **The Daily Fail**, headlines captured the consequences failure
- In **The Tribute**, headlines summarised success

These headlines are set out on the following slides

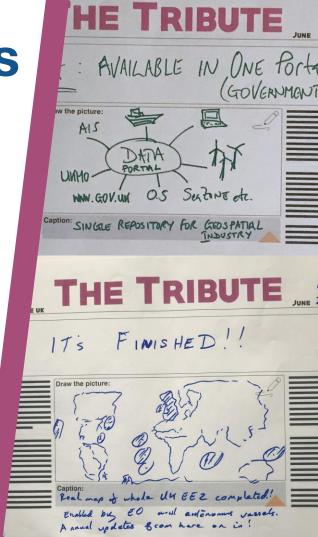


Data collection

- UK funds marine geospatial data collection
- UK waters fully charted in detail
- Demand for marine geospatial data soars as sea levels rise

Data accessibility

- UK leads the way all marine data freed!
- Data: available in one portal
- Open marine data service saves 40 lives in first 12 months (at a small cost)
- Data sharing saves lives in offshore rescue, during worst storms ever using autonomous technology.

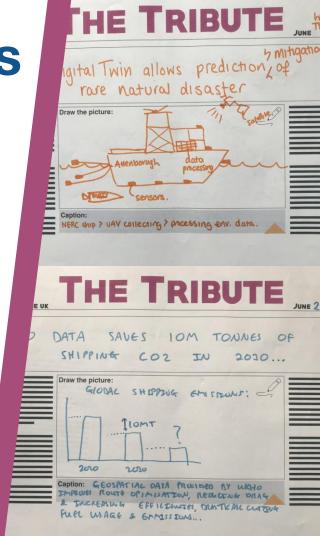


Collaboration/co-ordination

- Blue economy soars in UK due to data collaboration across government, academia and industry!
- UK blue economy boom, fuelled by safety led intelligent geospatial planning collaboration
- Industry data collaboration success
- New geospatial community vastly improves port communication and data sharing

Standards

Ocean now mapped to modern standards

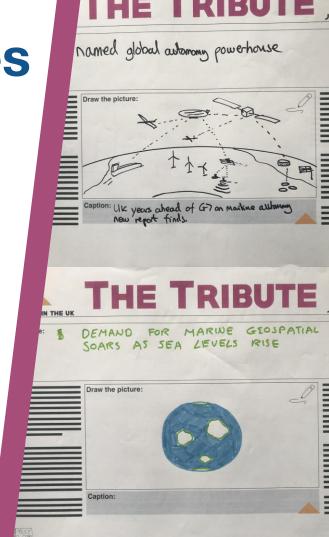


Climate change and sustainability

- Fight against climate change led by open data revolution!
- UK leads in delivering sustainable growth in the burgeoning marine economy
- UKHO data saves 10m tonnes of shipping CO2 in 2030
- Climate change in reverse

Energy

 UK now number 1 offshore energy provider and has highest number of marine protected zones through effective collaboration of marine geospatial data

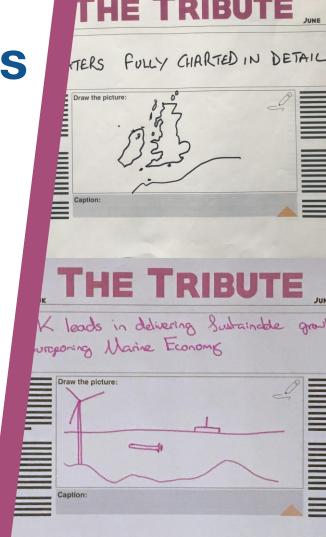


Autonomy

- UK number 1 destination for autonomous shipping!
- It's all automated now!
- UK named global autonomy powerhouse
- UK expertise in marine geospatial data in demand as autonomous ships reach developing ports

Other

- UK government makes geospatial data a public asset
- UK marine data management best in the world
- Data for growth



Duplicated effort

- Different government bodies map same area multiple times - public money wasted
- The same work has been repeated by 4 different government departments using the same input data
- Double data does for minister
- Government resurveys same bay three times in one month!
- Government wastes millions surveying the same site multiple times
- Multiple major survey contractors all descend on the same spot... Acoustic chaos!



Data collection

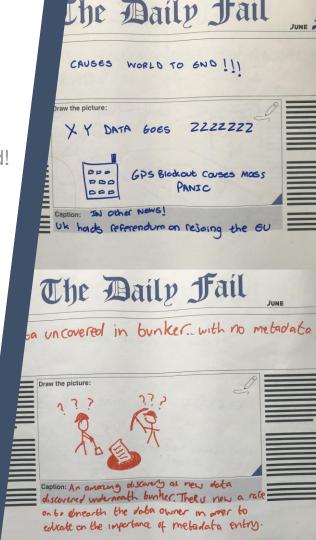
- International disgrace only 70% marine areas surveyed!
- Charting plummets to chasmic intensity...
- 3 tankers ground on uncharted rock

Data accessibility

- Lost at server
- No more free data
- Data trapped in well
- Warship lost in sea of numbers
- UK marine data still not accessible/shared

Collaboration/co-ordination

Government opens 205th seabed mapping agency



Climate change/sustainability

- UK on course to miss 2050 net zero target due to lack of co-ordination in marine sector
- Emissions targets not met -climate crisis more flooding expected
- Industry profits versus green success

Autonomy

Autonomous Vessel Disaster

Standards

- Standards, what standards?
- Data uncovered in bunker... with no metadata!

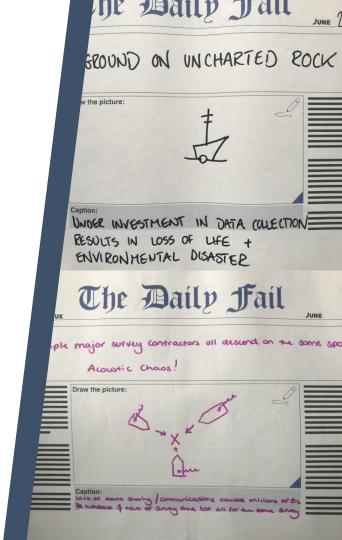


Economic opportunity

- UK loses out on \$bn seabed mapping opportunity
- UK ports missing out on global trade
- Wasting taxpayers money

Other

- Bunker meeting bombs!
- GPS failure causes world to end!!!





Evidence review

Participants were asked to review the evidence for each of the four themes with consideration of the primary challenge questions:

- 1. Data Collection "How do we collect the data we need and 'live' the concept of collect once, use many times"
- **2. Data Standards** "How do we use standards to enable or prevent them from inhibiting?"
- 1. **Data Accessibility** "How do we get the balance right that provides access but respects IPR, national security and governance models"
- 2. Collaboration/ Co-ordination "How do we collaborate and co-ordinate, why do we, and to solve what problems? What does good look like? To what end?"



Evidence review

Post-It notes were used to comment on the evidence cards on the following questions:

- What is surprising or interesting?
- What is missing?
- What pieces of evidence constitute a need for action?

This annotated evidence base was used to stimulate discussion about what the possible solutions and strategic recommendations could be.





Developing recommendations

1. Development of strategic recommendations

Participants were asked to develop strategic recommendations that address the issues highlighted by the evidence review.

These were then mapped to government 'styles of intervention' to highlight the range of possible options government can use to address the challenges.

- Collaborator
- Steward
- Customer
- Provider

- Funder
- Regulator
- Legislator



Developing recommendations

2. Deeper insight into proposed Strategic Recommendations (using Policy Canvas)

Working in pairs or small teams, participants selected one strategic intervention and mapped out a practical proposal to address it. Policy canvases were used to identify the purpose, probable resource, challenges and champions.

(All canvases are in Annex A).

3. Posters to summarise intervention

Each team then developed their policy canvas into a poster which would capture the big ideas of the proposal. Participants then had the opportunity to review all posters and add comments.

Developing recommendations

The following slides contain a summary of strategic recommendations, policy canvas challenges and ideas and policy posters for each of the four themes:

- 1. Collaboration
- 2. Data Standards
- 3. Data accessibility
- 4. Data collection

Each strategic recommendation has been mapped against the style of government intervention.





Theme 1: Collaboration

How do we collaborate and co-ordinate, why do we, and to solve what problems? What does good look like? To what end?

5.1: Strategic recommendations

Collaborator

1. Virtual and physical 'spaces' for collaboration, involving government, industry and academia

2. Openness across government about ongoing projects and strategic alignment

- 3. Global co-operation and engagement
- 4. Sharing of skills and IT resources across similar sectors
- 5. Exploration of public and private partnerships to enable innovation
- 6. Agreement on what the key datasets are

Steward

- 7. Co-ordinated thought leadership to convey critical messages
- 8. Promote the concept that open data benefits all
- 9. Marine geospatial community events
- 10. Create space for philanthropic funds
- 11. Top-down leadership from central government to force agencies to collaborate



Customer

- Government commission for the emergence of autonomous navigation and data collection
- Development of cross government programmes

Funder

- 14. Use Innovate UK competitions to stimulate collaboration and partnerships
- Investment in helping industry to use and innovate with all this marine geo data

Regulator

16. Facilities exist but they are fragmented and need to be brought together regionally and nationally



5.1: Policy solution canvases

A. Challenge: Centralised marine data management entity

Idea: An entity to take control/ ownership of a holistic view of UK marine

geospatial data.

B. Challenge: Collaboration and data collection

Idea: National mapping programme, co-ordinating activity across government,

agencies, academia and industry.

C. Challenge: Enabling crowdsourcing of data (citizens science)

Idea: Overseeing the value chain of data collection from general public -

collections, quality control, storage, distribution. Open street map for

ocean data.

D. Challenge: Encouraging pooling and sharing of data

Idea: Explore levers and incentives to encourage pools and sharing of data.

5.1: Policy solution canvases

E Challenge: How to facilitate the sharing of different formatted data

Idea: For UK government to commission a data formatting tool which will

absorb data of different formats and harmonise them into a single

internationally recognised format.

F Challenge: Marine geospatial community

Idea: Lets keep this forum going!

G Challenge: Building a real-time marine data portal

Integrating 'traditional' and new marine data sets into an open source

data portal

H Challenge: Sharing of information

Idea: Centralised catalogues and dissemination portal/service of current data

holdings which allows exploitation by non-expert users

5.1: Policy Posters







Collaborator

- 1. Work with existing standards organisations to benefit from their knowledge and to prevent conflicting recommendations
- 2. Collaborate on this both nationally and globally
- 3. Cross government agreement on what the standards should be
- 4. S100 standard to be simplified by working with IHO

Steward

- 5. Ensure that metadata standards are easy to understand
- 6. Promote the value of metadata and standards
- Adoption of existing standards rather than adding to what already exists



5.2: Strategic recommendations

Customer

8. Incentivise conformity to data standards

Funder

- 9. Investment in skills and knowledge regarding standards
- 10. Tax credits for data supplied to standards

Provider

- 11. Provide an international and UK agreed standard for data that harmonises sharing and use
- 12. Work to improve on MEDIN rather than create competing infrastructure
- 13. Provide Web Mapping Service (WMS) feed for big-data users

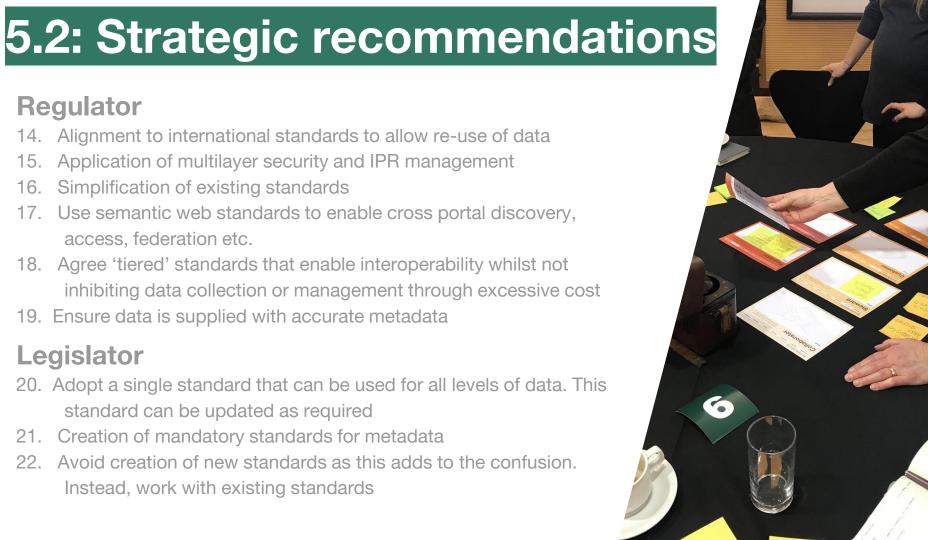


Regulator

- 14. Alignment to international standards to allow re-use of data
- 15. Application of multilayer security and IPR management
- 16. Simplification of existing standards
- 17. Use semantic web standards to enable cross portal discovery, access, federation etc.
- 18. Agree 'tiered' standards that enable interoperability whilst not inhibiting data collection or management through excessive cost
- 19. Ensure data is supplied with accurate metadata

Legislator

- 20. Adopt a single standard that can be used for all levels of data. This standard can be updated as required
- Creation of mandatory standards for metadata
- 22. Avoid creation of new standards as this adds to the confusion. Instead, work with existing standards



5.2: Policy solution canvases

A Challenge: Adoption of a globally standardised model for marine

geospatial data. IHO+S100+OGC. Implementation and

engagement regionally and globally.

Idea: Implementation of IHO/IMO global standards within a national

framework. Implementation of a national set of persistent

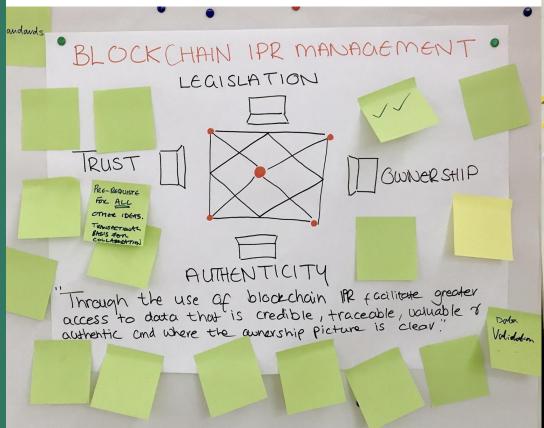
unique identifiers for all features as a matter of policy.

B Challenge: Managing IPR in a digital world

Idea: Usage of blockchain to mark ownership and authenticity

throughout the life cycle

5.2: Policy posters







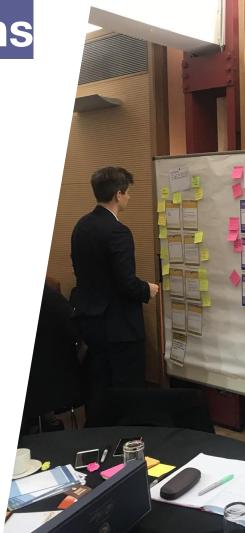
5.3: Strategic recommendations

Collaborator

- Co-ordination with other nations to provide access to more data and cut costs
- 2. Leverage skill, facilities and culture of private sector in exchange for open data

Steward

- 4. Guidance on what can and can't be shared because of national security5. Leadership in unifying standards
- 6. Develop awareness of data held, and who owns it, if not freely available
- 7. Nominate data custodians for different types of data



5.3: Strategic recommendations

Customer

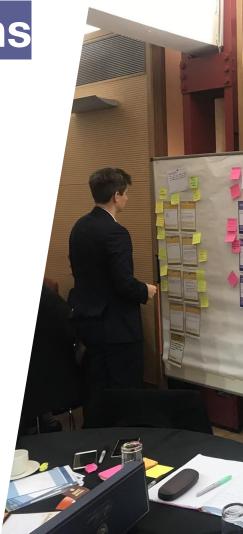
8. Give UKHO a budget to buy data from commercial sources

Funder

- 9. Establish a data exchange so that the value can flow both ways
- 10. Fund agencies to share and open up data
- 11. Incentivised data sharing initiatives
- 12. Fund capture of metadata for legacy datasets

Provider

- 13. Online centralised repository for data and collation of existing datasets
 - 14. Provide a catalogue of all open data sources
 - 15. Work to join services with easily searchable catalogues
 - 16. More effective routes to selective data
 - 17. Private and public sector agreement for data sharing



5.3: Strategic recommendations

Regulator

- 18. Make data sharing an obligation when undertaking any marine geospatial activity
- 19. Commitment to open source data as the norm
- 20. Government licences to enforce sharing of data

Legislator

- 21. Compulsory moratorium period for commercial data release
- 22. Create legal requirement for sharing of metadata
- 23. Enforce sharing of data in specified formats as part of planning applications or purchasing agreements
- 24. Embargo on data that is already available



5.3: Policy solution canvases

A Challenge: Data as a public asset

Idea: If data=money, how can government co-ordinate and deliver

this asset effectively for public good. Should it be recognised

on asset register?

B Challenge: Change guidance on data sharing

Idea:

Any government funded or licenced data made public

C Challenge: De-pooling/processing big data and sharing across ldea: government

Departments with processing and/ or storage capability work

with others who do not have this capability. Data is 'pre-

processed' once and available for all to use

5.3: Policy solution canvases

D Challenge: Single point of access for marine data

Idea: Single authoritative point of access - Website and GIS portal

powered by linked data archive

E Challenge: Ensuring we have clear governance over all marine

geospatial data

Idea: Regulation to ensure that it is clear what data is collected, who

owns it and who can use/access it

F Challenge: Accessing existing data

Idea: Large amount of industry data that needs to be shared for the

benefit of all stakeholders

5.3: Policy solution canvases

G Challenge: Make sharing data an obligation of any operating licence

Idea: To make all data more 'open source', accessible, fit for use

and interoperable

H Challenge: True benefit needs to be beyond a UK approach. Best use of

data needs international collaboration

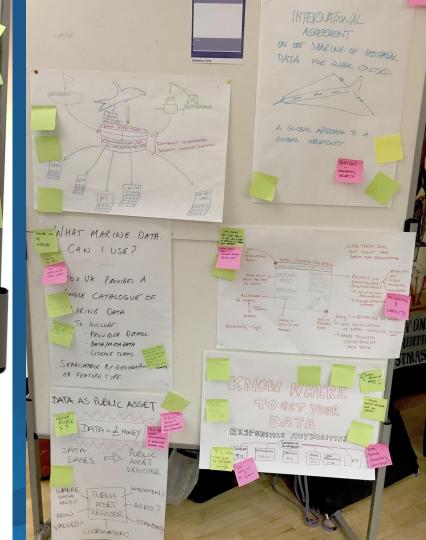
Idea: Establish international agreement and framework for global co-

operation

I Challenge: Accessibility - data portals

Idea: Government national data portal with open and licenced data







5.4: Strategic recommendations

Collaborator

- 1. Work with industry to understand what the need is
- 2. Link UK efforts to international initiatives such as Seabed 2030
- 3. One lead agency should work with industry to co-ordinate and collect data based on government requirement

Steward

- 4. Census of ongoing survey areas and future data collection projects
- 5. Process to determine frequency of data gathering
- 6. Deep understanding of value chain of data and where UKHO could improve efficiency of value chain
- 7. National clarity on who is responsible for what data, where it is collected and subsequently stored

Customer

- 8. Flexible review programmed to enable innovation
- 9. Align resolution across agencies and countries
- 10. Responsible authorities so that duplication is avoided



5.4: Strategic recommendations

Funder

- 11. Invest in autonomous data collection technology
- 12. Government funded programme to incentivise industry to collect data
- 13. Encourage and enable innovation for large scale mapping via funding competitions
- 14. Provide tax incentives If vessel is not in use, use it for data collection

Provider

- 15. UK marine estate needs more study to understand its characteristics and economic potential
- 16. Fill the gaps between industry collected data
- 17. Enable crowdsourcing data methodologies

Regulator

- 18. Governance over datasets what, where, when?
- 19. Ensure that data collection is balanced to benefit all sectors & uses

Legislator

20. Reassessment of national security requirements



5.4: Policy solution canvases

Challenge: How do we collect the data we need and 'live' the concept of

collect once use many times?

Co-design data collecting campaigns as a community Idea:

Challenge: UK seabed mapping programme - characterise UK seabed

Idea:

UK marine geospatial data collected is made publicly available, communication of data is limited to modelling/data products, comprehensive characterisation of UK seabed, baseline

measured

Characterise UK marine estate, including Overseas Territories **Challenge:** Idea:

Long-term plan to survey estate and estimate its economic

potential

5.4: Policy solution canvases

D Challenge: Openness across government about projects

Idea: To improve cohesion and management across government

departments and agencies

E Challenge: What marine data can I use?

Idea: Central catalogue of marine data, including metadata, provider

details and licencing terms

F Challenge: Improve co-ordination to avoid duplication

Idea: To designate responsible authority for feature types so

particular organisations manage their area of expertise

5.4: Policy solution canvases

G Challenge: How do we co-ordinate collection, collation and storage of

data?

Idea: To establish a single co-ordination centre for collecting data

and storing/distributing to ensure strategic continuity

H Challenge: Driving innovation through funding

Idea: To ensure short-, medium- and long-term innovation for marine

geospatial data collection

I Challenge: A register of planned survey activity

Idea: All planned surveys are visible in a single place. This prevents

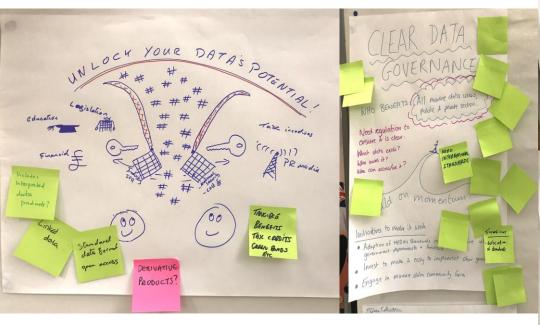
duplication of effort and encourages collection collaboration. It

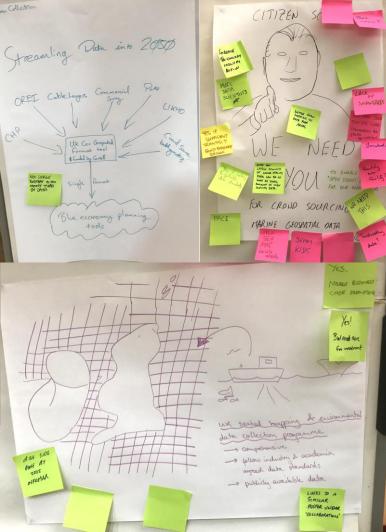
also serves as a platform to enable private companies to clearly

see all government survey contracts that are out for tender.

(See annex for full canvases)

5.4: Policy posters







Closing remarks

The outputs from this workshop were:

- A common, shared perspective on the evidence, with the opportunity to add or challenge the information presented
- Stakeholders identified the key issues
- Stakeholders proposed strategic recommendations for the issues that mattered most to them, using a range of interventions
- Stakeholders developed the recommendation in more detail with a practical proposal as a prompt and reference point for policy development.



