# Review of an Environmental Permit for an Installation subject to Chapter II of the Industrial Emissions Directive under the Environmental Permitting (England & Wales) Regulations 2016 (as amended)

# Decision document recording our decision-making process following review of a permit

The Permit number is:EPR/BX0806IGThe Operator is:ForFarmers UK LimitedThe Installation is:Dwan MillThis Variation Notice number is:EPR/BX0806IG/V004

## What this document is about

Article 21(3) of the Industrial Emissions Directive (IED) requires the Environment Agency to review conditions in permits that it has issued and to ensure that the permit delivers compliance with relevant standards, within four years of the publication by the European Commission of updated decisions on best available techniques (BAT) Conclusions.

We have reviewed the permit for this installation against the BAT Conclusions for the Food, Drink and Milk Industries published on 4<sup>th</sup> December 2019 in the Official Journal of the European Union. In this decision document, we set out the reasoning for the consolidated variation notice that we have issued.

It explains how we have reviewed and considered the techniques used by the Operator in the operation and control of the plant and activities of the installation. It is our record of our decision-making process and shows how we have taken into account all relevant factors in reaching our position.

As well as considering the review of the operating techniques used by the Operator for the operation of the plant and activities of the installation, the consolidated variation notice takes into account and brings together in a single document all previous variations that relate to the original permit issue. Where this has not already been done, it also modernises the entire permit to reflect the conditions contained in our current generic permit template.

The introduction of new template conditions makes the Permit consistent with our current general approach and with other permits issued to Installations in this sector. Although the wording of some conditions has changed, while others have been deleted because of the new regulatory approach, it does not reduce the level of environmental protection achieved by the Permit in any way. In this document, we therefore address only our determination of substantive issues relating to the new BAT Conclusions.

We try to explain our decision as accurately, comprehensively and plainly as possible. Achieving all three objectives is not always easy, and we would welcome any feedback as to how we might improve our decision documents in future.

## How this document is structured

- 1. Our decision
- 2. How we reached our decision
- 3. The legal framework
- 4. Annex 1 Review of operating techniques within the Installation against BAT Conclusions.
- 5. Annex 2 Review and assessment of changes that are not part of the BAT Conclusions derived permit review
- 6. Annex 3 Improvement Conditions

# 1 Our decision

We have decided to issue the Variation Notice to the Operator. This will allow the Operator to continue to operate the Installation, subject to the conditions in the Consolidated Variation Notice that updates the whole permit.

We consider that, in reaching our decision, we have taken into account all relevant considerations and legal requirements and that the varied permit will ensure that a high level of protection is provided for the environment and human health.

The Consolidated Variation Notice contains many conditions taken from our standard Environmental Permit template including the relevant annexes. We developed these conditions in consultation with industry, having regard to the legal requirements of the Environmental Permitting Regulations and other relevant legislation. This document does not therefore include an explanation for these standard conditions. Where they are included in the Notice, we have considered the techniques identified by the operator for the operation of their installation, and have accepted that the details are sufficient and satisfactory to make those standard conditions appropriate. This document does, however, provide an explanation of our use of "tailor-made" or installation-specific conditions, or where our Permit template provides two or more options.

# 2 How we reached our decision

## 2.1 <u>Requesting information to demonstrate compliance with BAT Conclusion</u> techniques

We issued a Notice under Regulation 61(1) of the Environmental Permitting (England and Wales) Regulations 2016 (a Regulation 61 Notice) on 04/05/2021 requiring the Operator to provide information to demonstrate where the operation of their installation currently meets, or how it will subsequently meet, the revised standards described in the relevant BAT Conclusions document.

The Notice required that where the revised standards are not currently met, the operator should provide information that:

- describes the techniques that will be implemented before 4 December 2023, which will then ensure that operations meet the revised standards, or
- justifies why standards will not be met by 4 December 2023, and confirmation of the date when the operation of those processes will cease within the Installation or an explanation of why the revised BAT standards are not applicable to those processes, or
- justifies why an alternative technique will achieve the same level of environmental protection equivalent to the revised BAT standards described in the BAT Conclusions.

Where the Operator proposed that they were not intending to meet a BAT standard that also included a BAT Associated Emission Level (BAT-AEL) described in the BAT Conclusions Document, the Regulation 61 Notice required that the Operator make a formal request for derogation from compliance with that BAT-AEL (as provisioned by Article 15(4) of IED). In this circumstance, the Notice identified that any such request for derogation must be supported and justified by sufficient technical and commercial information that would enable us to determine acceptability of the derogation request.

The Regulation 61 Notice response from the Operator was received on 29/07/2021.

We considered it was in the correct form and contained sufficient information for us to begin our determination of the permit review but not that it necessarily contained all the information we would need to complete that determination.

The Operator made no claim for commercial confidentiality. We have not received any information in relation to the Regulation 61 Notice response that appears to be confidential in relation to any party.

## 2.2 <u>Review of our own information in respect to the capability of the Installation to meet</u> revised standards included in the BAT Conclusions document

Based on our records and previous experience in the regulation of the installation we consider that the Operator will be able to comply with the techniques and standards described in the BAT Conclusions other than for those techniques and requirements described in BAT Conclusion 5 and 17. The operator does not currently comply with the requirements of BATc 5 and 17. The operator has committed to compliance by 4<sup>th</sup> December 2023. We have therefore included Improvement Conditions IC6 and IC7 in the Consolidated Variation Notice to ensure that the requirements of the BAT Conclusions are delivered before 4 December 2023.

## 2.3 <u>Requests for further information during determination</u>

Although we were able to consider the Regulation 61 Notice response generally satisfactory at receipt, we did in fact need more information in order to complete our permit review assessment, and issued a further information request on 04/02/2022. A copy of the further information request was placed on our public register.

# 3 The legal framework

The Consolidated Variation Notice will be issued under Regulations 18 and 20 of the EPR. The Environmental Permitting regime is a legal vehicle which delivers most of the relevant legal requirements for activities falling within its scope. In particular, the regulated facility is:

- an installation as described by the IED;
- subject to aspects of other relevant legislation which also have to be addressed.

We consider that, in issuing the Consolidated Variation Notice, it will ensure that the operation of the Installation complies with all relevant legal requirements and that a high level of protection will be delivered for the environment and human health.

We explain how we have addressed specific statutory requirements more fully in the rest of this document.

## Annex 1: decision checklist regarding relevant BAT Conclusions

BAT Conclusions for the Food, Drink and Milk Industries, were published by the European Commission on 4 December 2019.

There are 37 BAT Conclusions.

BAT 1 – 15 are General BAT Conclusions (Narrative BAT) applicable to all relevant Food, Drink and Milk Installations in scope.

BAT 16 – 37 are sector-specific BAT Conclusions, including Best Available Techniques Associated Emissions Levels (BAT-AELs) and Associated Environmental Performance Levels (BAT-AELs):

BAT 16 & 17	BAT Conclusions for Animal Feed
BAT 18 – 20	BAT Conclusions for Brewing
BAT 21 – 23	BAT Conclusions for Dairies
BAT 24	BAT Conclusions for Ethanol Production
BAT 25 & 26	BAT Conclusions for Fish and Shellfish Processing
BAT 27	BAT Conclusions for Fruit and Vegetable Processing
BAT 28	BAT Conclusions for Grain Milling
BAT 29	BAT Conclusions for Meat Processing
BAT 30 – 32	BAT Conclusions for Oilseed Processing and Vegetable Oil Refining
BAT 33	BAT Conclusions for Soft Drinks and Nectar/Fruit Juice Processed from
	Fruit and Vegetables
BAT 34	BAT Conclusions for Starch Production
BAT 35 – 37	BAT Conclusions for Sugar Manufacturing

This annex provides a record of decisions made in relation to each relevant BAT Conclusion applicable to the installation. This annex should be read in conjunction with the Consolidated Variation Notice.

The overall status of compliance with the BAT conclusion is indicated in the table as:

#### NA – Not Applicable

**CC – Currently Compliant** 

FC – Compliant in the future (within 4 years of publication of BAT Conclusions)

NC – Not Compliant

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
	GENERAL BAT CONCLUSIONS (BAT 1-15)		
1	Environmental Management System - Improve overall environmental performance. Implement an EMS that incorporates all the features as described within BATc 1.	сс	The operator has provided information to support compliance with BATc 1. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 1. The operator has an environmental management system which is externally accredited to ISO14001 and ISO150001
2	EMS Inventory of inputs & outputs. Increase resource efficiency and reduce emissions. Establish, maintain and regularly review (including when a significant change occurs) an inventory of water, energy and raw materials consumption as well as of waste water and waste gas streams, as part of the environmental management system (see BAT 1), that incorporates all of the features as detailed within the BATCs.	СС	The operator has provided information to support compliance with BATc 2. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 2. The operator is externally accredited to ISO14001 and ISO50001. The Site holds Inventories for Water, Energy, Raw Material Consumption (via process control system / SAP MIVA), Waste Water & Waste Gas Streams which form part of the National & Site EMS system. These are reviewed at least 6 monthly as part of the Site EMS / EnMS Meetings.
3	Monitoring key process parameters at key locations for emissions to water. For relevant emissions to water as identified by the inventory of waste water streams (see BAT 2), BAT is to monitor key process parameters (e.g. continuous monitoring of waste water flow, pH and temperature) at key locations (e.g. at the inlet and/or outlet of the pre-treatment, at the inlet to the final treatment, at the point where the emission leaves the installation).	NA	There are no discharges of process effluent arising from this installation. Discharges of uncontaminated surface water runoff, boiler blowdown and compressor effluent to surface water Fowler Brooke, boiler blowdown and compressor effluent emissions are planned to be diverted to foul sewer in accordance with IC9.

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
			Discharge of vehicle wash to Untied Utilities sewer via a three stage interceptor. Annual due diligence spot sample is taken from effluent to sewer (pH, COD, Suspended Solids & Oil & Grease) this is compared to discharge limits as per the trade effluent consent.
4	Monitoring emissions to water to the required frequencies and standards. BAT is to monitor emissions to water with at least the frequency given [refer to BAT 4 table in BATc] and in accordance with EN standards. If EN standards are not available, BAT is to use ISO, national or other international standards that ensure the provision of data of an equivalent scientific quality.	NA	There are no discharges of process effluent arising from this installation. Annual due diligence spot sample is taken from effluent to sewer and this is compared to discharge limits, trade effluent consent held with Untied Utilities Limited.
5	Monitoring channelled emissions to air to the required frequencies and standards. BAT is to monitor channelled emissions to air with at least the frequency given and in accordance with EN standards.	CC for Pellet Coolers	<b>Coolers</b> The site undertakes annual MCERTS testing of air emissions for total particulate from coolers (A1 - A3) using an approved contractor following EN 13284-1 standard. Annual monitoring of particulates is required in order to ensure compliance with the BATc. The operator has provided information to support compliance with BATc 5 for the coolers. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 5 for cooler emissions.
		FC for Grinders	<b>Grinders</b> As per the requirements of the FDM BATc air emissions from grinders (A4 - A6) will also be monitored annually for total particulate using

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
			MCERTS and EN 13284-1 standards, testing ports are in place at the site and testing will be carried out prior to 03/12/2023.
			The monitoring requirements have been added to the permit and Improvement Condition IC6 has been included in the permit to achieve compliance (see Annex 3).
6	<b>Energy Efficiency</b> In order to increase energy efficiency, BAT is to use an energy efficiency plan (BAT 6a) and an appropriate combination of the common techniques listed in technique 6b within the table in the BATc.	cc	The operator has provided information to support compliance with BATc 6. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 6. The operator has an energy management system and is externally accredited to ISO50001.
7	<ul> <li>Water and wastewater minimisation</li> <li>In order to reduce water consumption and the volume of waste water discharged, BAT is to use BAT 7a and one or a combination of the techniques b to k given below.</li> <li>(a) water recycling and/or reuse</li> <li>(b) Optimisation of water flow</li> <li>(c) Optimisation of water nozzles and hoses</li> <li>(d) Segregation of water streams</li> <li>Techniques related to cleaning operations:</li> <li>(e) Dry cleaning</li> <li>(f) Pigging system for pipes</li> <li>(g) High-pressure cleaning</li> <li>(h) Optimisation of chemical dosing and water use in cleaning-in-place (CIP)</li> </ul>	CC	The operator has provided information to support compliance with BATc 7. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 7. Animal Feed Manufacture is essentially a dry process, with low water usage and limited potential for water saving & application of BAT techniques. The site recovers steam condensate via a condensate returns system to the hotwell tank, 6 monthly steam trap surveys are also undertaken to ensure the system is working efficiently. Alongside dry cleaning of manufacturing site via sweeping.

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
	(i) Low-pressure foam and/or gel cleaning		
	(j) Optimised design and construction of equipment and process areas		
	(k) Cleaning of equipment as soon as possible		
8	Prevent or reduce the use of harmful substances	CC	The operator has provided information to support compliance
	In order to prevent or reduce the use of harmful substances, e.g. in cleaning and disinfection, BAT is to use one or a combination of the techniques given below.		with BATc 8. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 8.
	(a) Proper selection of cleaning chemicals and/or disinfectants		No priority hazardous substances or specific substances are used at
	(b) Reuse of cleaning chemicals in cleaning-in-place (CIP)		the installation. The operator has a procedure in place to assess chemicals used in the installation and identify potential alternatives
	(c) Dry cleaning		less harmful to the environment.
	<ul><li>(d) Optimised design and construction of equipment and process areas</li></ul>		
9	<b>Refrigerants</b> In order to prevent emissions of ozone-depleting substances and of substances with a high global warming potential from cooling and freezing, BAT is to use refrigerants without ozone depletion potential and with a low global warming potential.	NA	Refrigerants are only used for domestic purposes at the installation so BAT is not applicable. However, the site has 3 air conditioning units (1 not in use) containing R22, which will be phased out during 2021, the units are serviced regularly by an approved F Gas contractor and where feasible refrigerants with lower GWP and better end of life replacement will be
			selected.
10	Resource efficiency In order to increase resource efficiency, BAT is to use one or a combination of the techniques given below: (a) Anaerobic digestion (b) Use of residues (c) Separation of residues	cc	The operator has provided information to support compliance with BATc 10. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 10.

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
	<ul> <li>(d) Recovery and reuse of residues from the pasteuriser</li> <li>(e) Phosphorus recovery as struvite</li> <li>(f) Use of waste water for land spreading</li> </ul>		<ul> <li>a) Waste which cannot be re-used within the manufacturing process is sent as feed waste for anaerobic digestion equating to circa 0.018% / annum of total production</li> <li>b) The process uses residues in the form of remix equating to 1.56% of yield, which is re- included back into the process at a set %. The site is focussed on maximum yield and averages &gt;99%</li> <li>c) Feed waste is segregated from remix</li> <li>d) N/A</li> <li>e) N/A</li> <li>f) N/A</li> </ul>
11	Waste water buffer storage In order to prevent uncontrolled emissions to water, BAT is to provide an appropriate buffer storage capacity for waste water.	NA	The discharge volumes from this installation are low, and no process effluent is produced. However, the site has 3 stage interceptors on the discharge of vehicle wash effluent to sewer and a slam shit valve in place for all discharges to surface water Fowler Brooke for use in emergencies.
12	Emissions to water – treatment In order to reduce emissions to water, BAT is to use an appropriate combination of the techniques given below. Preliminary, primary and general treatment (a) Equalisation (b) Neutralisation (c) Physical separate (eg screens, sieves, primary settlement tanks etc) Aerobic and/or anaerobic treatment (secondary treatment)	NA	There are no direct discharges of process effluent arising from this site. Effluent volumes produced are low and do not warrant additional treatment.

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
	<ul> <li>(d) Aerobic and/or anaerobic treatment (eg activated sludge, aerobic lagoon etc)</li> <li>(e) Nitification and/or denitrification</li> <li>(f) Partial nitration - anaerobic ammonium oxidation</li> <li>Phosphorus recovery and/or removal</li> <li>(g) Phosphorus recovery as struvite</li> <li>(h) Precipitation</li> <li>(i) Enhanced biological phosphorus removal</li> <li>Final solids removal</li> <li>(j) Coagulation and flocculation</li> <li>(k) Sedimentation</li> <li>(l) Filtration (e.g. sand filtration, microfiltration, ultrafiltration)</li> <li>(m) Flotation</li> </ul>		
13	<ul> <li>Noise management plan</li> <li>In order to prevent or, where that is not practicable, to reduce noise emissions, BAT is to set up, implement and regularly review a noise management plan, as part of the environmental management system (see BAT 1), that includes all of the following elements: <ul> <li>a protocol containing actions and timelines;</li> <li>a protocol for conducting noise emissions monitoring;</li> <li>a protocol for response to identified noise events, eg complaints;</li> <li>a noise reduction programme designed to identify the source(s), to measure/estimate noise and vibration exposure, to characterise the contributions of the sources and to implement prevention and/or reduction measures.</li> </ul> </li> </ul>	NA	BAT 13 is only applicable to cases where a noise nuisance at sensitive receptors is expected and/or has been substantiated, or if forms part of an existing permit requirement. There is no existing permit requirement and the site has no recent history of noise complaints therefore a noise management plan is not required.

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
14	Noise management In order to prevent or, where that is not practicable, to reduce noise emissions, BAT is to use one or a combination of the techniques given below. (a) Appropriate location of equipment and buildings (b) Operational measures (c) Low-noise equipment (d) Noise control equipment (e) Noise abatement	CC	<ul> <li>The operator has provided information to support compliance with BATc 14. We have assessed the information provided and we are satisfied that the operator has demonstrated compliance with BATc 14.</li> <li>Operator uses a combination of relevant procedures: <ul> <li>Windows &amp; Doors kept shut</li> <li>Vibration Monitoring</li> <li>Maintenance routines</li> <li>Daily EMS checks</li> <li>Training &amp; Work Instructions</li> <li>Enclosed loading areas</li> <li>Vehicles switched off when loading</li> </ul> </li> </ul>
15	Odour Management In order to prevent or, where that is not practicable, to reduce odour emissions, BAT is to set up, implement and regularly review an odour management plan, as part of the environmental management system (see BAT 1), that includes all of the following elements: - a protocol containing actions and timelines; - a protocol for conducting odour monitoring. - a protocol for response to identified odour incidents eg complaints; - an odour prevention and reduction programme designed to identify the source(s); to measure/estimate odour exposure: to characterise the contributions of the sources; and to implement prevention and/or reduction measures.	NA	BAT 15 is only applicable to cases where an odour nuisance at sensitive receptors is expected and/or has been substantiated, or if forms part of an existing permit requirement. There is no existing permit requirement and the site has no recent history of odour complaints therefore an odour management plan is not required.
	ANIMAL FEED BAT CONCLUSIONS (BAT 16-17)		

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries						Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
16	Energy efficiency – Green fodder only         In order to increase energy efficiency in green fodder processing,         BAT is to use an appropriate combination of the techniques         specified in BAT 6 and of the techniques given below.         (a) Use of predried fodder         (b) Recycling of waste gas from the dryer         (c) Use of waste heat for pre-drying         Applicable in addition to BAT6				nniques	NA	Not applicable for this site.
17	Emissions to air – particulates         In order to reduce channelled dust emissions to air, BAT is to use one of the techniques given; a. bag filter, b. cyclone.         Parameter       Specific process         Unit       BAT-AEL (average over the sampling period)         New plants       Existing plants					CC for Pellet Coolers	Pellet coolers         The operator has provided information to support compliance with         BATc 17. We have assessed the information provided and we are         satisfied that the operator has demonstrated compliance with BATc         17.         The existing emission limit value (ELV) for the pellet coolers was         50mg/Nm³ for particulate emissions. As these are existing plants we         believe it is appropriate to set the new ELV at the top of the range. An         ELV of 20mg/Nm³ will be included in the varied permit to ensure
	Dust     Grinding     mg/Nm <sup>3</sup> <2-5     <2-10       Pellet cooling     <2-20				<2-10		compliance with the BAT-AEL. Monitoring data suggests the Operator can comply with the revised ELV of 20mg/Nm <sup>3</sup> now, there has been 1 occasion in the last 5 years where a result was >20mgm <sup>3</sup> , this was marginally above (22.4) on line 1 this was investigated and was product related, that product has since been reformulated to control dust emissions. Therefore we are

BATC No.	Summary of BAT Conclusion requirement for Food, Drink and Milk Industries	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
			including this limit within the permit from date of issue and are choosing to not future date this BAT AEL.
		FC for Grinders	Grinders The Operator has planned carry out MCERTS testing during 2022 to ensure compliance before 03/12/2023. Evidence from other ForFarmers sites which have undertaken grinder emission testing as part of their permit requirements indicate that there should be no issue with the Dwan Mill site achieving BAT AEL. We consider that the operator will be future compliant with BATc 17 Improvement condition IC5 and IC7 have been included in the permit to achieve compliance (see Annex 3).
	Animal Feed Environmental Performance Levels		

BATC No.	Summary of BAT C Milk Industries	Conclusion requiremer	t for Food, Drink and	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
EPL	Environmental Per Animal Feed	formance Level – Ener	gy Consumption for	CC	The operator has provided information to support compliance with the energy EPL. We have assessed the information provided and we are
	Product	Unit	Specific energy consumption (yearly average)		satisfied that the operator has demonstrated compliance with the energy consumption for Animal Feed. The compound food figure of 0.01 – 0.10 is appropriate for this
	Compound food	MWh/tonne of	0.01-0.10 (1)(2)(3)		installation. The Operators range between 2014 and 2020 was 0.075
	Dry pet food	products	0.39-0.50		to 0.081 MWh/t, which is within the target, reflecting good energy management in place at this installation.
	Wet pet food		0.33-0.85		
	<ul><li>(2) The specific ener are used as raw r</li><li>(3) The upper end of</li></ul>	the range can be achieved when pelletin gy consumption level may not apply whe material. the range is 0.12 MWh/tonne of product then teat treatment is used for Salmonel	en fish and other aquatic animals		
	Environmental per Animal Feed	formance level – Wast	e water discharge for	NA	Not applicable – dry process only.
EPL	Product	Unit	Specific waste water discharge (yearly average)		
	Wet pet food	m3/tonne of products	1.3-2.4		

## Annex 2: Review and assessment of changes that are not part of the BAT Conclusions derived permit review

## Updating permit during permit review consolidation

- Activity name
- Introductory note (updated)
- Site plan
- Table S1.1 overhaul
  - Activity Reference (AR) renumbering
  - Updated listed activities
  - Addition of production capacity
  - o Directly associated activities (DAAs) standardisation

We have updated permit conditions to those in the current generic permit template as a part of permit consolidation. The conditions will provide the same level of protection as those in the previous permit.

## Capacity Threshold

The Environment Agency is looking to draw a "line in the sand" for permitted production capacity; a common understanding between the Operator and regulator for the emissions associated with a (maximum) level of production, whereby the maximum emissions have been demonstrated as causing no significant environmental impact.

We have included a permitted production level (capacity) within table S1.1 of the permit for the section 6.8 listed activity and we need to be confident that the level of emissions associated with this production level have been demonstrated to be acceptable.

The listed activity has been updated to reflect that there is both animal and vegetable raw materials. The site uses 0.04% animal materials.

The Operator has completed a H1 assessment of emissions for typical figures of production at the time of permitting.

The H1 assessment is not valid for the maximum capacity stated within the permit or if production is now higher. We have included an improvement condition within the permit (IC10) which requires the operator to revisit their H1 risk assessment for particulate emissions to air at the capacity limit figure that is now stated within table S1.1 of the permit.

#### Emissions to Air

We asked the operator to list all emission points to air from the installation in the Regulation 61 notice. And to provide a site plan indicating the locations of all air emission points.

The operator has provided an up to date air emission plan.

<u>Implementing the requirements of the Medium Combustion Plant Directive</u> We asked the Operator to provide information on all combustion plant on site in the Regulation 61 Notice as follows:

- Number of combustion plant (CHP engines, back-up generators, boilers);
- Size of combustion plant rated thermal input (MWth)
- Date each combustion plant came into operation

The Operator provided the information in the table below:

<b>Boilers</b>	
DUIICIS	

1. Rated thermal input (MW) of the medium combustion plant.	Plant 1 – 1.8 MWth
	Plant 2 – 1.8 MWth
2. Type of the medium combustion plant (diesel engine, gas turbine, dual fuel engine,	Plant 1 – Boiler
other engine or other medium combustion plant).	Plant 2 – Boiler
3. Type and share of fuels used according to the fuel categories laid down in Annex II.	Plant 1 – Natural Gas
	Plant 2 – Natural Gas
4. Date of the start of the operation of the medium combustion plant or, where the	Plant 1 – 1978
exact date of the start of the operation is unknown, proof of the fact that the operation started before 20 December 2018.	Plant 2 – 1980

We have reviewed the information provided and we consider that the declared combustion plant qualify as "existing" medium combustion plant.

For existing MCP with a rated thermal input of less than or equal to 5 MW, the emission limit values set out in tables 1 and 3 of Part 1 of Annex II MCPD shall apply from 1 January 2030.

We have included the appropriate emission limit values for existing medium combustion plant as part of this permit review. See Table S3.1 in the permit. We have also included a new condition 3.1.4 within the permit which specifies the monitoring requirements for the combustion plant in accordance with the MCPD.

## Particulate Emissions

BAT-AELs are derived for those substances identified as key environmental issues during the BREF review process.

If the operator has identified current compliance against BAT-AELs we will implement the relevant emission limit value (ELV) from the date of permit issue. This is relevant for emission points A1, A2, and A3 against BAT 17 for particulate emissions from the coolers.

For emission points noted to be future compliant we are including an interim ELV and monitoring requirements from the date of permit issue. This is relevant for emission points A4, A5 and A6. However, the operator has not currently undertaken particulate monitoring on the grinder emission points A4, A5 and A6. Therefore, we are unable to include an interim ELV and we have incorporated an improvement condition (IC6) to

ensure the monitoring is carried out as soon as reasonably practical prior to December 2023 for these emission points.

We have added an improvement condition (IC8) for size fractionation of particulate emissions because a BAT-AEL applies for dust emissions to air. The justification for this IC is that there are a number of activities within the FDM sector which may result in release of particulates to air e.g. drying, milling and grinding. Overall there is little available information on how much fine particulates are released. This IC is a one-off exercise requiring operators to monitor and report on the fractions of fine particulate ( $PM_{10}$  and  $PM_{2.5}$ ) emissions and increase our understanding of potential health effects. Where BAT-AELS may apply to multiple emission points e.g. grain milling, we may accept limited representative monitoring rather than expecting them to monitor every single emission point.

#### Emissions to Water and implementing the requirements of the Water Framework Directive

We asked the Operator to provide information on all emissions to water at the installation in the Regulation 61 Notice as follows;

- Identify any effluents which discharge directly to surface or groundwater;
- Provide an assessment of volume and quality, including results of any monitoring data available;
- and for any discharges to water / soakaway whether a recent assessment of the feasibility of connection to sewer has been carried out.

The operator has previously provided assessments for all emissions to water at the installation. The operator declares there has been no change to activities and subsequent effluents generated at the installation since this risk assessment was taken. Consequently, we agree that the original risk assessments remain valid at this time.

The Operator themselves identified that the continued discharge of boiler blowdown to groundwater may not be a sustainable option and that they plan to divert the boiler blowdown emissions (W1) to foul sewer. On that basis, we have included IC9 for the operator confirm boiler blowdown has been diverted to foul sewer.

## Soil & groundwater risk assessment (baseline report)

The IED requires that the operator of any IED installation using, producing or releasing "relevant hazardous substances" (RHS) shall, having regarded the possibility that they might cause pollution of soil and groundwater, submit a "baseline report" with its permit application. The baseline report is an important reference document in the assessment of contamination that might arise during the operational lifetime of the regulated facility and at cessation of activities. It must enable a quantified comparison to be made between the baseline and the state of the site at surrender.

At the definitive cessation of activities, the Operator has to satisfy us that the necessary measures have been taken so that the site ceases to pose a risk to soil or groundwater, taking into account both the baseline conditions and the site's current or approved future use. To do this, the Operator has to submit a surrender application to us, which we will not grant unless and until we are satisfied that these requirements have been met.

The Operator submitted a site condition report Baseline Report – ForFarmers UK Limited, Preston 406.05827.00002.010 during the life of the site dated on October 2016. The site condition report included a report on the baseline conditions as required by Article 22. We reviewed that report and considered that it adequately described the condition of the soil and groundwater at that time.

The Operator submitted a summary report which referenced the site condition report and baseline report. We have reviewed the information and we consider that it adequately describes the current condition of the soil and groundwater. Consequently, we are satisfied that the baseline conditions have not changed.

### Hazardous Substances

Hazardous substances are those defined in Article 3 of Regulation (EC) No. 1272/2008 on classification, labelling and packaging of substances and mixtures.

The operator has provided a short risk assessment on the hazardous substances stored and used at the installation. The risk assessment was a stage 1 - 3 assessment as detailed within EC Commission Guidance 2014/C 136/03.

The stage 1 assessment identified the hazardous substances used / stored on site. The stage 2 assessment identified if hazardous substances are capable of causing pollution. If they are capable of causing pollution they are then termed Relevant Hazardous Substances (RHS). The Stage 3 assessment identified if pollution prevention measures are fit for purpose in areas where hazardous substances are used / stored. This includes drains as well.

The outcomes of the three stage assessment identified that pollution of soil and/or groundwater to be unlikely. However, there are some relevant hazardous substances, the site implements appropriate pollution prevention measures such as bunds, concrete hardstanding, and procedures in place to prevent leaks and spills. The operator has also incorporated a monitoring plan into the EMS which includes weekly visual inspections of unmade ground.

## **Climate Change Adaptation**

The operator has considered if the site is at risk of impacts from adverse weather considering flooding, prolonged dry weather, high winds, extreme temperatures and lightning strikes.

The operator has submitted a climate change adaptation risk assessment, which considers, as a minimum the impact of severe weather on the operations within the installation.

We consider the climate change adaptation risk assessment to be appropriate for the installation

#### Underground Structures

The operator has confirmed there are no underground structures at the installation.

There is a previously used petrol/diesel dual tank which was decommissioned in 1995, emptied and filled with concrete, there is no remaining risk to the environment from this decommissioned tank.

## **Annex 3: Improvement Conditions**

Based on the information in the Operator's Regulation 61 Notice response and our own records of the capability and performance of the installation at this site, we consider that we need to set improvement conditions so that the outcome of the techniques detailed in the BAT Conclusions are achieved by the installation. These improvement conditions are set out below - justifications for them is provided at the relevant section of the decision document (Annex 1 or Annex 2).

The following improvement conditions have been marked as complete and removed from the permit.

Superseded Improvement Conditions				
Reference	Improvement condition			
IC1	The Operator shall submit proposals to the Agency for the improvement of secondary containment in areas associated with the delivery of diesel for HGVs and fork lift trucks and also associated with the storage/emptying of waste oil. The proposals shall include details and timescales of proposed improvements.			
IC2	The Operator shall submit a written report to the Environment Agency that summarises a review of the provision MCERTS accreditation for the monitoring equipment, personnel and organisations employed for the emissions monitoring programme in Condition 2.10.1. The report shall also propose a timetable for achieving this standard for any elements that are not MCERTS certified.			
IC3a	The Operator shall develop and implement a monitoring programme for the process effluent discharged to water following the relevant requirements set in Section 2.10 of the Agency's Sector Guidance Note for the Food & Drink Sector, 25/10/2004 (IPPC S6.10). The monitoring programme and associated methodologies shall be agreed in writing with the Agency having regard to the Agency M18 Guidance Note: Monitoring of discharges to water and sewer.			
IC3b	The Operator shall submit the collected monitoring data in writing to the Agency.			
IC4a	The Operator shall develop and implement a monitoring programme for emissions of particulates from emission point A4 – A6, as defined in Table 2.2.1. The programme shall be agreed in writing with the Environment Agency.			
IC4b	The Operator shall submit the collected monitoring data in writing to the Agency.			

The following improvement conditions have added to the permit as a result of the variation.

Improveme	Improvement programme requirements			
Reference	Reason for inclusion	Justification of deadline		
IC5	<ul> <li>The operator shall submit, for approval by the Environment Agency, a report setting out progress to achieving the Best Available Techniques Conclusion Associated Emission Levels (BAT-AELs) where BAT is currently not achieved but will be achieved before 4 December 2023. The report shall include, but not be limited to, the following: <ol> <li>Current performance against the BAT-AELs.</li> <li>Methodology for reaching the BAT-AELs.</li> <li>Associated targets /timelines for reaching compliance by 4 December 2023.</li> </ol> </li> <li>Any alterations to the initial plan (in progress reports).</li> </ul>	Progress report at 12 month interval from date of permit issue 17/03/2023		
	<ul> <li>Food, Drink and Milk industries with respect to the following:</li> <li>BAT 17 Table 4 (compliance with BAT-AELs for channelled dust emissions to air from grinding in compound feed manufacture)</li> <li>Refer to BAT Conclusions for a full description of the BAT requirement.</li> </ul>			
IC6	The Operator shall submit a report, for approval in writing by the Environment Agency, demonstrating the ability to comply with BAT 5 for monitoring of particulates from the grinder emissions points (A4, A5 and A6) in accordance with the MCERTS standard.	04/06/2023 or other date as agreed in writing with the Environment Agency		
IC7	The operator shall submit, for approval by the Environment Agency, a report demonstrating compliance against BAT17 Table 4 for channelled dust emissions to air from grinding for emission points A4, A5 and A6.	04/12/2023		
IC8	The Operator shall submit a written report to the Environment Agency of monitoring carried out to determine the size distribution of particulate matter in the exhaust gas emissions to air from emission points A1, A2, A3, A4, A5, and A6, identifying the fractions within the PM10 and PM2.5 ranges. The monitoring shall be carried out under representative operating conditions and shall be in accordance with EN ISO 23210 unless otherwise agreed with the Environment Agency.	31/12/2023 or other date as agreed in writing with the Environment Agency		

IC9	The operator shall provide evidence to confirm the boiler blowdown wastewater stream (W1) has been diverted to foul sewer, currently discharged to Fowler Brooke (surface water).	04/12/2023
IC10	The operator shall review and update the H1 risk assessment for particulate emissions to air at the capacity levels stated within table S1.1 of this permit. The H1 shall be submitted to the Environment Agency for review.	17/03/2023 or other date as agreed in writing with the Environment Agency