



2014 to 2020 European Structural and Investment Funds Growth Programme

Call for Proposals – Online Applications European Social Fund

Priority Axis 1: Inclusive Labour Markets

Managing Authority	Department for Work and Pensions (DWP)
ESI Fund	European Social Fund
Priority Axis:	Priority Axis 1: Inclusive Labour Markets
Investment Priority:	1.4: Active Inclusion
Call Reference:	Future Peninsula Community Grants OC05S20P1764
LEP Area:	Cornwall and Isles of Scilly
Call Opens:	05 August 2020
Call Closes:	Midnight 04 November 2020
Application Process	Applications for funding must be completed and submitted using the ECLAIMS IT system.
	Applications submitted via any other method will not be accepted.
	Please <u>do not</u> use ECLAIMS to access or apply against <u>ERDF</u> calls published on GOV.UK – the online application process is only applicable to specified ESF open calls.
	Please note: the ECLAIMS system can only be accessed from within the UK.

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1. Call Context

The 2014 to 2020 European Structural and Investment Funds (ESIF) bring the European Regional Development Fund (ERDF), European Social Fund (ESF) and part of the European Agricultural Fund for Rural Development (EAFRD) together into a single European Union (EU) Structural Investment Funds (ESIF) Growth Programme for England supporting the key growth priorities of innovation, research and development, support for Small and Medium Enterprises (SME), low carbon, skills, employment, and social inclusion.

The Government has confirmed that it will guarantee funding for ESF projects that are contracted by the end of 2020. Whatever the outcome of the EU negotiations, this guarantee will stand. This ensures that UK organisations, such as charities, businesses and universities, will continue to receive funding over a project's lifetime if they successfully bid into EU-funded programmes before the end of 2020, even in the event of a no-deal. Details of the guarantee can be found at the following website link.

All contracted ESF projects must be completed by the end of the programme period in 2023. Each application for ESF will be required to demonstrate that it delivers good value for money and domestic strategic priorities.

European Structural and Investment Funds are managed by the Ministry of Housing, Communities and Local Government (ERDF), Department for Work and Pensions (ESF) and the Department for Environment Food and Rural Affairs (EAFRD). In London, the Greater London Authority acts as an Intermediate Body for the European Regional Development Fund and European Social Fund programmes. Unless stated otherwise, the term "Managing Authority" will apply to all these organisations. These Departments are the Managing Authorities for each Fund. The Managing Authorities work closely with local partners who provide:

- Practical advice and information to the Managing Authorities to assist in the preparation of local plans that contribute towards Operational Programme priorities and targets;
- Local intelligence to the Managing Authorities in the development of project calls (decided by the Managing Authorities) that reflect Operational Programme and local development needs as well as match funding opportunities;
- Advice on local economic growth conditions and opportunities within the context of Operational Programmes and the local ESIF Strategy to aid the Managing Authority's appraisal of each Full Application.

This call is issued by the Department for Work and Pensions (DWP) to commission ESF Funded projects that will support the **Priority Axis 1 of the Operational Programme: Inclusive Labour Markets** and **Investment Priority: 1.4 Active Inclusion** as set out in the Operational Programme.

All applications will need to be eligible under the European Social Fund Operational Programme for England 2014 to 2020. The <u>ESF Operational Programme</u> is available for applicants to read.

This call for proposal sets out the requirements for any applicants to consider before applying. Applications against this call will be usually be appraised as part of a single-stage appraisal process and successful applicants will enter into a funding agreement with the DWP. Further information is given in sections 4 to 10.

However, if an existing ESF Grant Recipient submits an application to extend their existing ESF Project via this open call and, if the cumulative value of all Full Applications received against it is below the call value, the ESF Managing Authority may choose to consider and assess that application via the Project Change Request route.

The decision on whether or not to use the Project Change Request route is a Managing Authority decision and will only be considered once the call is closed. To determine whether the Project Change Request route may be appropriate, the Managing Authority will take into account:

- Existing project performance against financial, output and result targets;
- The existing Grant Recipient track record within the ESF Programme;
- Completeness, robustness and detail of the information provided in the Full Application Form and supporting documents which would inform the Project Change Request assessment;
- Scale and complexity of any proposed changes between their existing ESF Project and their new Full Application proposal;
- Eligibility and availability of match-funding for the new/extended project delivery period.

This list is not exhaustive and, if there are any concerns about the delivery and/or management of the existing project, then the Full Application will be subject to the standard Full Appraisal process.

The same Project Change Request route may also be considered by the Managing Authority where the cumulative value of applications against an open call exceeds the overall call value, but the ESF Managing Authority then exercises their right to "increase the indicative allocation, or support more or fewer projects subject to the volume and quality of proposals received" as set out in this call specification or in cases where there is only one applicant against this call and that applicant is already delivering the same type of ESF Project in the same LEP Area under the same Investment Priority.

All ESF applicants will need to be aware of the requirement to collect and report data on all participants as per Annex 1 of the ESF regulation (see Appendix A). This will be in addition to the requirement to report on the output and result indicators referred to in section 3 of the call for proposal.

UK Withdrawal Agreement

Under the Withdrawal Agreement, the UK will continue to participate in programmes funded under the current 2014-2020 Multiannual Financial Framework (MFF) until their closure.

This means that the vast majority of programmes will continue to receive EU funding across the programme's lifetime. In many cases, funding will continue until after 2020 and the end of the transition period. In addition, UK organisations can continue to bid for new grant funding under the current MFF.

More information on the continued UK participation in EU Programmes can be found at the following <u>website link</u>.

1.1 National Context

This priority axis aims to increase participation in the labour market and thereby improve social inclusion and mobility. It will support activities through:

Investment Priority: 1.4 - Active inclusion, including with a view to promoting equal opportunities and active participation, and improving employability

ESF will not fund activity that duplicates or cuts across national policy on grants and loans for tuition for skills activities. Exemptions to this principle will be considered only where a local specific need and/or market failure has been demonstrated and where the activity falls within the scope of the Operational Programme.

Full details of what can and cannot be supported under this Investment Priority are set out in the Operational Programme. Details of the specific objectives have been reproduced below.

Specific Objective	Results that the Member States seek to achieve with Union support
To support people with multiple and complex barriers to participation to address these underlying issues and to move closer to or into the labour market.	The additional support for this investment priority will help people who are distant from the labour market and require intensive support in addressing their multiple, profound and complex barriers to participation in the labour market.
	The main result will be that people address their complex needs and therefore are better able to engage in labour market activity. There are output targets for disadvantaged sub-groups and result targets for movement into work and increased labour market activity.
To engage marginalised individuals and support them to re-engage with education, training, or in employment.	The additional support from this investment priority will help participants to move into employment, education or training. They will have a range of barriers and will be distant from the labour market or education/training. They will require intensive, tailored support.
	The main result that will be achieved is that more participants will be in education, training or employment upon leaving.

1.2 Local Development Need

Projects must deliver activity which directly contributes to the objectives of Priority Axis 1, Investment Priority 1.4 of the Operational Programme, and which meets the **local development need** expressed in the text and table below.

Local Priorities:

Employment, education and skills are major factors in promoting social and economic inclusion and combating poverty. In Cornwall and the Isles of Scilly (C&IoS) work is ongoing to tackle the key issues of a low wage, high living cost economy. A focus on partnership working will use the economy as a driver to harness social innovations to promote equality and equity, encourage participation and improve employability. This will enable people in Cornwall and the Isles of Scilly to look forward to a more inclusive society, through an innovative approach to problem solving and providing individuals and families with a better balance between income and cost.

There are also other opportunities being developed and delivered that may benefit participants who access this project in Cornwall and the Isles of Scilly. These should be considered by applicants in respect of both ESF and mainstream funded projects.

Key Statistics impacting upon active inclusion and improving employability

There are a range of factors that can result in exclusion and unemployment. A number of these are identified below. This list is only indicative. It is expected that applicants may identify updated and/or additional sources or data to justify their approach: -

- Low Earnings: A key issue and in 2018 workplace median gross annual earnings for all employees in C&IoS equalled £19,247, 80% of the UK average (£24,006). ASHE (Annual Survey of Hours and Earnings). Low skills and SME driven economy with fewer opportunities for progression.
- The average household in C&loS has higher costs compared to the national average, including for water and sewerage, energy, fuel and transport.
- High household costs with low average earnings can lead to issues of debt and financial instability, with high levels of deprivation in some areas.
- Despite common perceptions, there are high levels of poverty, including within households in employment. Work by Experian identified that 26%

(59,000) of households in Cornwall are 'at risk of poverty'. This places Cornwall in the worst 5% areas in the UK.

- Taken from a CAB Press Release publicising their 2015/2016 Annual Report the number of people seeking help and advice in Cornwall and the Isles of Scilly for problems ranging from debt to benefits and pensions to housing has risen by 19% to 19,000 between 2014-15 and 2015-16.
- APS figures show that over the last year the total number of people aged 16-64 has remained stable, but with major changes in the numbers of those economically active. Employment numbers were up, with an increase in both employee and self-employed numbers. The number of those working full-time rose while part-time numbers fell back. The number of unemployed fell slightly compared to previous year.
- Fuel Poverty: 12.8% of the Cornish population experience this against 11.1% of the England population (BEIS 2016).
- In Cornwall 32.5% are paid below the Real Living Wage; 22% in England (ONS)
- There are particular issues facing the Isles of Scilly. The geographic isolation of the islands directly affects the economic, social and environmental needs of communities and businesses. Whilst the islands enjoy high levels of employment (with high levels of self-employment), individuals frequently have multiple jobs.
- from March to May 2020 Universal Credit applications rose by 91% and Job Seekers Allowance applications by 120%.
- It is estimated that Cornwall could experience potential net job losses of 72,800 as result of COVID-19. (Employees – 58,700, Self-Employed – 14,100).
- Figures from HM Revenue and Customs show around 68,500 claims were made to furlough jobs in Cornwall and the Isles of Scilly by the end of May.
- 29,200 people in Cornwall and the Isles of Scilly also applied to the Selfemployment Income Support Scheme by the end of May.

Sources of evidence and a range of background information can be found at-<u>www.cornwall.gov.uk</u>

Joint Strategic Needs Assessment including infographics and statistics;

https://www.cornwall.gov.uk/business/economic-development/economic-intelligence/

- C&IoS Employment and Skills Strategy and Evidence Base
- C&IoS ITI Strategy (referred to in other part of England as the EUSIF Strategy) <u>http://inclusioncornwall.co.uk/strategy/</u>
- www.gov.uk/government/publications/Improving-Lives-Helping-Workless-Families

Call Outline

COVID-19 Response and Recovery element: Businesses and individuals in CIOS have been severely affected by the pandemic. Applicants should consider how their project will contribute to the economic stabilisation and growth of local businesses by providing support and skills for individuals leading to sustainable employment.

The call seeks applications to develop collaborative and innovative solutions that will address the underlying challenges of identification, engagement and support for individuals furthest from the labour market **including a COVID-19 Response and Recovery element.**

Key to the success of applications will be alignment with the 2014-2020 programme of projects and applicants should consider new and emerging ESF funded programmes as well as adding value to mainstream delivery. These can be found on the Growth programme for Cornwall and the Isles of Scilly website https://www.cornwallislesofscillygrowthprogramme.org.uk/

This will ensure the project complements and does not duplicate other activity. Additionally, it is expected that applications will help identify and fill the geographical and delivery gaps currently not being met by other projects, especially Community Led Local Development (CLLD).

Purpose: To deliver specific interventions that will engage economically inactive and unemployed people facing particular difficulties to build trust and confidence, acquire soft and basic skills and/or to enable them to progress into employment or wider employability programmes (mainstream or ESF). Interventions could include the provision of grants. Although provision could cover all of Cornwall and the Isles of Scilly grant provision should be limited to non-CLLD areas. It is expected that, as part of the innovate, test and evaluate model, applicants will provide evidence of the anticipated effectiveness of their model and how it is needed in Cornwall to achieve long-term change.

Areas for consideration for engagement, support and solution finding are: -

- Inclusion of individuals with learning difficulties and disabilities
- People experiencing ill health/physical disabilities that can affect access to sustainable work.
- People experiencing mental ill-health and/or other mental health issues
- Care Leavers
- Carers
- Marginalised communities
- Health and Wellbeing
- Money management skills and debt reduction.
- Food insecurity.
- Identification and solutions for dealing with transport and access issues

The ITI Board has specifically referenced an interest in applications that include support for:

- Offenders. Offenders face a wide range of issues but there is no specific funding available to help them reintegrate into the local job market, in CIOS through skills and education. A range of information and resources are available at http://www.safercornwall.co.uk/. In addition, there have been changes to how both adult and young offenders are supported e.g. National Probation Service, Community Rehabilitation Companies, Youth Offending Service. Applicants may consider offering delivery models to work with specific groups and may also provide additional specific evidence of need.
- People who have experienced domestic violence.
- Greater emphasis on digital skills (for all ages) which will be hugely important for the COVID-19 response.

Please note: -

- this list is not exhaustive and it is expected applicants will identify other areas of focus.
- existing and previous provision may have focussed on some of the above issues but this does not preclude new, but not overlapping, approaches.

We would invite applications from partnerships and/or organisations that can offer an evidence based approach to meet the issues identified above, showing how they enable participants to overcome the barriers they face to work, train or otherwise participate in mainstream economic activities. Delivery models may be new, or new to C&IoS and in order to provide a longer term solution, should be evaluated throughout. Lessons learnt should be made public so that future programming can be influenced as a result.

Although the outputs and results required by IP1.4 must be delivered, the potential risk and higher unit cost of innovative projects and grant provision is acknowledged via the introduction of a high unit cost.

In addition to direct provision, this call also allows for the provision of a grants scheme. The complementarity, alignment and additionality expected in response to this Call which may include grants and will require very clear linkages to be established with other mainstream and ESF funded projects. Provision will enable targeted investment to facilitate access, participation and inclusion for individuals, in focused activity and to establish pathways to employment and other provision. In addition, it is expected that the dialogue with existing projects in C&IoS will strengthen links to target groups and communities through the focused investment of grants. This will provide the opportunity to invest in small scale test and learn activity that will complement the larger scale projects in the Future Peninsula programme. This reinforces the creative and innovative approaches to inclusive growth that we are expecting in C&IoS from IP1.4 Social Inclusion priority.

All applicants must be able to demonstrate how they have consulted with the Council of the Isles of Scilly's Learning and Development team and consequently demonstrate how they will overcome logistical and financial challenges in order to provide high quality opportunities to support

a) small cohorts on the Isles of Scilly, or

b) evidence that funding is available so that individuals can access opportunities on the mainland. If applicants are not proposing to deliver on the Isles of Scilly, please provide a justification.

Applicants must be able to demonstrate: -

- Clear linkages and alignment with ERDF and ESF, specifically funded programmes aimed at supporting individuals and groups.
- Clear linkages and alignment, but not duplication, with other mainstream funded programmes aimed at delivering development and skills based programmes.
- Practical connection with employers and mainstream work opportunities.

These might include both current and emerging projects offering a coordinated and managed approach to participant's support and progression.

Strategic Fit

Evidence to support this Call can be found at the CloS LEP website. (Employment & Skills Strategy 2016-2020 and Evidence Base).

The Cornwall & Isles of Scilly Integrated Territorial Investment Strategy (ITI) also addresses how the economy faces a number of challenges which are reflected in low wages, low productivity and relatively low skills attainment. Applications should ensure alignment with Conditions for Growth where investments, which will address continuing barriers to growth, in infrastructure and human potential, are identified.

The ITI Strategy (April 2016) can be found at C&IoS ITI Strategy and specific strategic fit is identified in: -

Conditions for Growth Objective 4: To develop communities that are economically and socially resilient, sustainable and inclusive **Conditions for Growth Objective 5:** To improve progression into the labour market

It is expected that applicants will evidence the benefits their delivery model will provide.

The ESF Operational Programme 2014-2020 (Page 108) has identified that ESF will promote social innovation, in particular with the aim of testing, evaluation and scaling up innovative solutions, including at local or regional level, to address

social needs, in partnership with the relevant partners and, in particular, social partners.

Consortia/Partnership Applications [

Applications are encouraged from consortia or other similar types of partnership arrangements. In each such case the application must be completed and submitted in the ECLAIMS IT system by the lead organisation on behalf of the partnership/consortia. The lead applicant must have the financial capacity to meet the required Due Diligence criteria and, if ESF funding is awarded, this organisation will then become the lead Grant Recipient accountable for delivery of the overall ESF Project.

Details of the local ESIF Strategy can be found at: ITI Strategy

1.3 Scope of activity

This call invites Full Applications which support the delivery of Priority Axis 1, **Investment Priority: 1.4 Active Inclusion** of the European Social Fund Operational Programme and responds to the local development need set out in the Cornwall and Isles of Scilly Local Enterprise Partnership Area European Structural and Investment Funds Strategy.

This call aims to address the identified shortfalls listed in section 1.2 Local Development Need above.

2. Call Requirements

All applications are competitive.

Indicative Fund Allocation:	Indicatively, through this call the Managing Authority expects to allocate approximately £2,000,000 ESF The Managing Authority reserves the right to decrease or increase the indicative allocation, or support more or fewer projects subject to the volume and quality of proposals received. The managing authority may also decide to place some projects submitted through this call on a reserve list and invite them to proceed at a later date, subject to the availability of funding.
Minimum application	European Social Fund investment is intended to make a significant impact on local growth. Applications are expected to demonstrate appropriate scale and impact. The Managing Authority does not intend to allocate less than £500,000 of ESF to any single project.
level	Applications requesting an ESF amount below the 'Minimum Application Level' will be rejected

Duration of project	Projects must be financially completed (ie. have a proposed Financial Completion Date) no later than 3 years and 6 months after the proposed project start date; however, the Managing Authority reserves the right to vary the maximum duration in exceptional circumstances. All ESF Projects must complete delivery by 31 st December 2023. Project costs cannot be incurred beyond this date.	
Geographical Scope	incurred up to and including 31 st December 2023, with the full and final claim expected no later than February 2024 All interventions should be focused on activity and beneficiaries within the Cornwall and Isles of Scilly Local Enterprise Partnership area.	
Specific call requirements	This is a call for ESF activity.	
Call Deadlines	For this specific call, applications will be appraised following closure of the call. Applications submitted to the Managing Authority via the ECLAIMS IT system after midnight on the published call close date will not be considered.	
	If you encounter any technical difficulties completing or submitting your Full Application via ECLAIMS, please send an email to <u>E.CLAIMSSUPPORT@DWP.GOV.UK</u> .	
	Technical support is available Monday to Friday, from 8am to 6pm.	
	It is your responsibility to submit your application in good time to allow time to resolve any technical issues. Except in the unlikely event that there is a general failure of the system in the final hours, we will not normally extend the deadline for technical issues.	
	If you do not already have ECLAIMS access, to avoid any unnecessary delays in submission of your Full Application, it is recommended that you submit new ECLAIMS access requests as early in the application process as possible by sending an email to <u>E.CLAIMSSUPPORT@DWP.GOV.UK</u> .	

Application selection	The Managing Authority reserves the right to reject applications which are incomplete or not submitted in a timely and compliant way. All applications will usually be scored in line with the ESF scoring criteria, but the MA reserve the right to offer ESF funding where a project complements other activity or provides niche activity to target groups within the ESF Operational Programme.
	However, the Managing Authority reserves the right to assess applications from existing Grant Recipients via the Project Change Request route where appropriate, as set out in the 'Call Context' section of this specification.
Applicant proposals	These can only contain activities which are eligible for ESF.
Eligible match funding	Applicants will need to have eligible match funding for the balance of costs, which must be from a source other than the European Union. The applicant will need to provide information to demonstrate that the operation is likely to have the required level of match funding in place at the point of formal approval.
Procurement	All procurement must be undertaken in line with EU regulations.
State Aid law	Applicants must demonstrate compliance with State Aid law.
Audit/ Compliance	All expenditure and activities will be subject to rigorous audit and non-compliance may lead to financial penalty.

ESF cannot be used to duplicate existing activities or activities that do not address market failure. ESF can only be used to achieve additional activity or bring forward activity more quickly. Applicants must be able to demonstrate that proposals are additional to activity that would have occurred anyway or enables activity to be brought forward and delivered more quickly than otherwise would be the case in response to opportunity or demand.

3. Deliverables required under this Call:

Applications will be expected to achieve the minimum indicative level of Programme Deliverables by contributing to the following Investment Priority. The definitions of which can be accessed at the <u>ESF Operational Programme.</u>

Investment Priority	1.4 Active Inclusion.
Specific Objectives	Active inclusion, including with a view to promoting equal opportunities and active participation, and improving employability

Indicative Actions	 ESF will not support activities that duplicate or replace existing support within national programmes, but may be used to support additional activities or target groups, including provision codesigned with local partners. Examples of activities that may be supported include: basic skills and ESOL training, including additional support with basic skills in preparation for apprenticeships; support for those who need pre-traineeship and pre-Work Programme assistance, to prepare them for the next step; support complementing other skills provision, such as crosscutting and 21st century skills, including team working, effective communication, problem solving, critical thinking and self-direction; money management support and advice and financial literacy programmes in order to address deep seated debt issues which make moving from benefit into work more challenging; digital and internet literacy courses to aid job searching, access to benefits and progress in work;
	 volunteering and training opportunities (as a pathway back to work) for marginalised individuals / groups / communities to help them access jobs in low carbon sectors or land drainage flood risk management or work that supports property level protection against flooding; local 'Community Grant' type activity to support small scale voluntary sector activity which can be crucial to reaching out to these groups; first contact engagement activities (for example, arranging events in places that people feel comfortable to visit); local networks and groups to support people to get a job or access learning (for example, Job Clubs or Learning Champion type activity) to provide people with a safe environment and peer support; softer skills development (for example, assertiveness, anger management and motivation); volunteering, which is recognised in general terms as a good way to re-engage those furthest from the labour market.
	The investment priority may also encourage Social Investment models (e.g. social impact bonds) by providing outcome funding that enables payment by results programmes to be established to support the Government's agenda on Social Justice and encourage innovative delivery models within local communities. The focus would be on disadvantaged individuals and families,

e.g. in areas such as employment, training, drug addiction and other issues which are usually part of the cycle of deprivation.
To complement other thematic objectives, the investment priority may support activities that are designed to promote social inclusion whilst also tackling environmental issues such as environmental protection, waste recycling, energy efficiency, and renewable energy. These activities are relevant across all types of territory.
Activities which are not specifically applicable should be removed.

Results Table

NOTE: When recording your quarterly profile figures for each Results in ECLAIMS, please ensure you select the Result with the correct, relevant Category of Region suffix i.e. L = Less Developed, T = Transition, MD = More Developed.

ID	Result Indicator	Minimum Target value for this call
ESF-CR02	Participants in education or training on leaving	17% Less Developed
ESF-CR06	Participants in employment, including self-employment, 6 months after leaving	20% Less Developed
R1	Unemployed participants into employment (including self- employment) on leaving	14% Less Developed
R2	Inactive participants into employment, or job search on leaving	27% Less Developed
R4	Participants with childcare needs receiving childcare support	36% Less Developed

Outputs Table

NOTE: When recording your quarterly profile figures for each Output in ECLAIMS, please ensure you select the Output with the correct, relevant Category of Region suffix i.e. L = Less Developed, T = Transition, MD = More Developed.

ID	Output Indicator	Total Minimum target value for this call
01	Participants	520

01	Participants (Male)	257
01	Participants (Female)	263
ESF –CO01	Unemployed, including long-term unemployed	205
ESF – CO03	Inactive	286
04	Participants over 50 years of age	95
O5	Participants from ethnic minorities	8
ESF - CO16	Participants with disabilities	143

Outputs and Results Rationale

Applicants must explain in detail in their Full Application how they have estimated each of the outputs and results for their project, demonstrating clearly how each of the proposed outputs and results directly link to their specific project activities and objectives. The related output and results figures need to be consistent e.g. there should not be more 'Inactive Participant' forecast results than actual Inactive Participants recorded as taking part in the ESF Project in the forecasted output figures.

Applicants must also explain their approach for forecasting each deliverable; including the specific base-lining/research they have undertaken to ensure their projected profiles are realistic and achievable and any assumptions they have made which impact on their forecasts.

Where an applicant is proposing one or more output or result figures below the expected minimum target value for this call, an explanation must also be provided by the applicant in their Full Application.

ESF Outputs and Results Indicator Definitions Guidance is available on GOV.UK here.

Applicants will also need to ensure robust systems are in place, and be able to describe them, to capture and record the targets and to report quantitative and qualitative performance across the Cornwall and Isles of Scilly LEP area. All operations will be required to collect data and report progress against the deliverables with each claim. Where an operation underperforms against their deliverables they may be subject to a performance penalty.

There must be a fully evidenced audit trail for all contracted deliverables.

4. General Information

Essential information to support the drafting of an application and delivery of a successful ESF funded project is available at the <u>European Growth Funding</u> website pages.

4.1 Compliance and Eligibility

When developing an application, Applicants should refer to <u>guidance</u> on eligible Applicants, activities and costs. These are for guidance only and Applicants should take their own specialist advice if in doubt. It is the responsibility of the Applicant to ensure that the rules and guidance are adhered to both at application stage and following approval.

European Structural Investment Funds (ESIF) are governed by European regulations and national rules. Applicants are advised to familiarise themselves with the relevant documentation listed in the 'Document Checklist' (Section 8 of this call specification) prior to completing and submitting their Full Application in the ECLAIMS IT system. If successful, Applicants will enter into the standard Funding Agreement and must abide by the standard terms and conditions contained therein. Applicants are therefore strongly advised to read these terms and conditions to ensure that they would be able to enter into such an agreement prior to responding to the call. Once a Funding Agreement has been issued it should be signed and returned within a short timescale.

4.2 Intervention Rate & Match Funding

ESF is funding used where no other funding can be obtained (the funder of last resort) and the maximum ESF intervention rate for the operation is 80%(depending on category of region). This means ESF can contribute <u>up to</u> 80% of the total eligible project costs, subject to State Aid regulations. The remaining 20% or more must come from other eligible sources. For all full applications, the applicant will need to provide information to demonstrate that the operation is likely to have the required level of match funding in place at the point of formal approval.

ESF is not paid in advance and expenditure must be defrayed prior to the submission of any claims. Applicants may be asked to demonstrate how they are able to cash flow the operation.

4.3 Applicants

Applicants must be legally constituted at the point of signing a Funding Agreement, and be able to enter into a legally binding Funding Agreement. The Applicant will be the organisation that, if the application is successful, enters into a contract for ESF and therefore carries the liability for ensuring that the terms of the ESF Funding Agreement are met by them and to all delivery partners. If there is more than one organisation applying for the funds, a lead organisation must be selected to become the Applicant. It is this organisation that carries the responsibility and liability for carrying out a compliant project.

The Managing Authority will consider the Applicant's track record, both positive and negative. If the Applicant has been involved in the delivery of previous European grants and any irregularities with this (these) grant(s) have been identified, the Managing Authority will look into these and expect to see how and what steps have been taken to ensure that these have been addressed to mitigate the risk of further irregularities in the future. It is acknowledged that some organisations will be new to ESIF funding and will not have a track record.

4.4 Cross Cutting Themes

All applications received under this Call should demonstrate how the Cross Cutting Themes have been addressed in the project design and development. Cross cutting themes for ESF are 'gender equality and equal opportunities' and 'sustainable development'.

For ESF, the project applicants will be required to deliver their services in-line with the Public Sector Equality Duty (as defined in the Equality Act 2010). All projects must have a gender and equal opportunities policy and implementation plan which will be submitted at full application stage and in-line with Managing Authority guidance. Project applicants will also be required to answer a number of ESF-specific equality questions which will be set out in both the Full Application screens in the ECLAIMS IT system and the related ESF Online Full Application guidance.

For ESF, all projects will also be required to submit a sustainable development policy and implementation plan (in-line with guidance produced by the Managing Authority).

The ESF programme particularly welcomes projects that have an environmental focus that can meet the strategic fit at local and programme level whilst also adding value by:

- supporting environmental sustainability; and/ or
- complementing the environmental thematic objectives of other programmes such as ERDF; and/or
- using the environment as a resource to help motivate disadvantaged people

Further information is available in the <u>ESF Operational Programme</u> and in ESF Action Note 019/18: <u>New Assessment Scoring Procedures for Equality and</u> <u>Sustainable Development in ESF.</u>

Applicants are strongly encouraged to exceed the cross-cutting theme requirements detailed in the Operational Programme. The Cornwall and Isles of Scilly ITI Board will seek to provide its support to projects that:

- demonstrate how the application will embed cross cutting themes good and best practices into the proposed project's activities
- make reference to the Inclusion Strategy and the Environmental Growth Strategy in the Cornwall and Isles of Scilly Integrated Territorial Investment Strategy.
- make reference to the Cornwall Council Climate Emergency Action Plan

To support applicants, the Cornwall and Isles of Scilly Access to the Programme Team, funded by technical assistance, offer free specialist cross cutting themes support for applicants and can be contacted on

accesstotheprogramme@cornwalldevelopmentcompany.co.uk

4.5 State Aid & Revenue Generation

Applicants are required, in the Full Application, to provide a view on how their proposal complies with State Aid law. Applicants must ensure that projects comply with the law on State Aid.¹ Grant funding to any economic undertaking which is state aid can only be awarded if it is compatible aid, in that it complies with the terms of a notified scheme or is covered by the De Minimis Regulation. Guidance for grant recipients, explaining more about State Aid, is available; it is important that Applicants take responsibility for understanding the importance of the State Aid rules and securing their full compliance with them throughout the project, if it is selected into the Programme.

The Managing Authority is not able to give legal advice on State Aid. It is the responsibility of the Applicant to ensure that the operation is State Aid compliant.

Where the Applicant does not perceive that there is any State Aid, it should state whether or not it considers Articles 61 and 65(8) of regulation 1303/2013 to apply. This revenue should be taken into account in calculating eligible expenditure. Article 61 refers to monitoring revenues generated after completion of the project, and Article 65(8) how to deal with differences in the forecast and actual revenues at the end of the operation. The details of this will be tested at the full application stage.

4.6 Funding Agreement

The Funding Agreement is a standard, non-negotiable and legally binding document. Any successful Applicant will be subject to the terms and conditions contained within this agreement. Applicants are strongly advised to seek their own advice to ensure that they would be able to enter into and abide by the terms of the Funding Agreement.

Failure to meet any of the conditions of the agreement or the commitments within the application will result in claw back of funding.

Applicants should be aware that additional provisions and securities may be included within the Funding Agreement to protect the investment. These will be further discussed if relevant following the Full Application stage.

4.7 Procurement

All costs delivered by the Grant Recipient (the applicant) and/or delivery partners must be delivered on an actual cost basis. Other costs must be procured in line with EU regulations. The most common error identified during audit has been failure to comply with relevant procurement regulations and crucially to maintain a full audit trail to prove that they have complied with the relevant regulation. Robust and transparent procurement is required to ensure that Grant Recipients:

¹ Article 107(1) of the Treaty on the Functioning of the European Union provides that: "Save as otherwise provided in the Treaties, any aid granted by a Member State or through state resources in any form whatsoever which distorts or threatens to distort competition by favouring certain undertakings or the production of certain goods shall, in so far as it affects trade between Member States, be incompatible with the internal market."

- consider value for money;
- maximise efficient use of public money; and
- maintain competitiveness and fairness across the European Union.

It is recommended that applicants seek their own legal advice pertaining to their procurement and requirements to publicise any tendering opportunities.

The Managing Authority is not able to give legal advice on procurement. It is the responsibility of the applicant to ensure the project is compliant in this respect.

4.8 Retrospection

There will be no retrospection for applications made against this call.

For organisations applying for ESF funds through the Single-Stage Application process, the effective date for incurring eligible ESF expenditure will be the day after the relevant open call closing date. Any expenditure incurred by an ESF Direct Bid project prior to this date is ineligible.

However, any expenditure incurred by an ESF applicant, up to and including the date on which an ESF Funding Agreement is fully executed, will be at the applicant's own risk.

5. Application Process & Prioritisation Methodology

The ESF application process is a single-stage process – Full Application only.

Applicants must fully complete the Full Application information required in the ECLAIMS IT system (section 9 refers).

The ESF Online Full Application Guidance for Applicants, is available on the <u>European Growth Funding</u> website pages – this document includes step-by-step details of how to record your Full Application information in the ECLAIMS IT system, as well as guidance on the depth and content expectations.

Following the call closing date, applications will usually first be subject to a Gateway Assessment undertaken by the Managing Authority under the following criteria:

- Applicant eligibility;
- Activity and expenditure eligibility; and
- The fit with the ESF Operational Programme and the call.

Proposals that pass the Gateway Assessment will move into the Core Assessment which consists of the following:

- Strategic fit;
- Value for money;
- Management and control;
- Deliverability;
- Procurement / tendering; and

• State Aid compliance.

The Managing Authority will seek advice from partners when considering applications to ensure its appraisal is informed by local economic growth conditions and opportunities within the context of Operational Programmes and the local ESIF Strategy. This will include the relevant LEP Area ESIF Committee and other partners deemed relevant to the application.

The appraisal and any prioritisation will be undertaken using only the information supplied as part of the application process. The Managing Authority cannot accept further detail outside this process.

However, the Managing Authority reserves the right to assess applications from existing Grant Recipients via the Project Change Request route where appropriate, as set out in the 'Call Context' section of this specification.

Non-public sector Applicants may be subject to due financial diligence checks. Applicants will be required to submit accounts, and to clarify financial or other organisational information. New Applicant organisations may be required to provide details of a guarantor.

If, following the appraisal process, an applicant is not satisfied with the ESF funding decision for their project, they can submit an appeal in writing to the ESF Managing Authority.

6. Technical Support

All Full Applications for this call **must** be completed and submitted using only the ECLAIMS IT system. Applications submitted via any other method will not be accepted.

If you encounter any technical difficulties completing or submitting your Full Application via the ECLAIMS IT system, please send an email to: <u>E.CLAIMSSUPPORT@DWP.GOV.UK</u>

It is your responsibility to submit your application in good time to allow time to resolve any technical issues. Except in the unlikely event that there is a general failure of the system in the final hours, we will not normally extend the deadline for technical issues.

Technical support is available Monday to Friday, from 8am to 6pm.

Please retain evidence of your request(s) for any Technical Support, in case there are any issues arising around this element of the application process which may need further investigation.

Please also note that, as this is a competitive call and to preserve impartiality, other than providing Technical Support, we are unable to enter into correspondence with applicants over their Full Application prior to the call closing date. Details of where guidance can be found are contained throughout this calls document.

To support applicants, the Cornwall and Isles of Scilly Access to the Programme Team, funded by technical assistance, offer free specialist cross cutting themes

support for applicants and can be contacted on accesstotheprogramme@cornwalldevelopmentcompany.co.uk

7. Key Reference Documents

When developing your Full Application, it is recommended that you refer to the following documents as a minimum:

- ESF Online Full Application Guidance;
- Local Enterprise Partnership area's ESIF strategy;
- National ESF Eligibility Rules;
- ESF Programme Guidance.

8. Full Application – Supporting Document Checklist

The appraisal will be undertaken on the basis of the Full Application information submitted by the applicant using the ECLAIMS IT system, together with any supporting documents uploaded into ECLAIMS IT system by the applicant at the point of closure of the call.

As a minimum, applicants should upload the following documentation into the ECLAIMS IT system alongside completion of the required Full Application screens/fields in ECLAIMS.

Failure to upload the requested documentation could result in the application being rejected.

The ESF Online Full Application Guidance explains how documents should be uploaded into ECLAIMS and Annex B of the same guidance explains the naming conventions to be used for each document.

Mandatory Supporting Documents

- 1. A visual, high level customer journey document e.g. flow chart;
- 2. **Confirmation of match funding** from each funder. Match-funding should be confirmed (with the exception of SME contributions) prior to the issuing of any Funding Agreement;
- Detailed Granular Budget breakdown (All costs must be itemised, eligible, appropriate for the project and profiled across the project period. The granular budget should also include all hourly rate figures, per job role, for staff working part-time or part of their time on the ESF Project – calculated using the 1720 hour rate calculation set out in the <u>ESF Programme Guidance</u> on GOV.UK. This includes match-funded staff roles);
- 4. Equality & Diversity Policy and Implementation Plan this can be a single, combined document or 2 separate documents. (Applicant is responsible for ensuring that Delivery partners also hold relevant policies);
- 5. **Sustainability Policy and Implementation Plan** this can be a single, combined document or 2 separate documents. (Applicant is responsible for ensuring that Delivery partners also hold relevant policies);
- 6. Job Descriptions at least 1 per lead applicant and 1 per each Delivery Partner;

- 7. **Organogram** covering all staff, including any delivery partner and/or matchfunded staff posts;
- 8. **Sample HR letter** as per the requirements set out in the <u>ESF National Eligibility</u> <u>Rules</u> on GOV.UK;
- Project level risk register (this should cover areas such as financial risk, output risks, delivery risks etc. please ensure that the register covers how these risks will be managed and mitigated);
- 10. **Anti-Fraud Statement** (a statement on how you will deal with suspected fraud in your organisation and if appropriate, with your sub-contractors);
- 11. **Due Diligence Financial Information**. If your organisation is a private or voluntary and community sector organisation or a Further Education College, you <u>must</u> upload:
 - Financial accounts for the most recent 3 years;
 - Proof of existence Certificate of Incorporation, Charities Registration, VAT Registration Certificate or alternate form of incorporation documentation;
 - Proof of trading Financial Accounts/Statements for the most recent two years of trading including, as a minimum, Profit and Loss Account and Balance Sheets;
 - Completed FVRA Applicant Template (for applications requesting annualised funding of greater than £1m).

Optional Supporting Documents

- 12. **Recruitment Policy** this can be a single, combined document or 2 separate documents. (Applicant is responsible for ensuring that Delivery partners also hold relevant policies);
- 13. **Sample Timesheet** applicable if you or your Delivery Partners have members of staff working part of their time on your ESF Project;
- 14. **Procurement policy** applicable if your ESF project is expecting to incur procurement costs from existing or future procurements and you are <u>not</u> intending to use the 40% Flat Rate Indirect Cost option;
- 15. Retention Policy this can be a single, combined document or 2 separate documents. (Applicant is responsible for ensuring that Delivery partners also hold relevant policies);
- 16. **Draft SLA with Delivery Partners** applicable if your ESF Project will have one or more Delivery Partners;
- 17. **Independent state aid advice** applicable only if you have obtained independent advice to support your quoted ESF project State Aid position;
- 18. **Proof of Irrecoverable VAT** applicable only if you have Irrecoverable VAT which is relevant to your ESF Project

NOTE: The ECLAIMS IT system can accept most standard Office file formats such as MS Word documents and excel documents in the format xlsx.

However, documents which contain macros cannot be uploaded into the ECLAIMS IT system.

In addition, the ECLAIMS IT system cannot accept tables, graphics or other visuals in the narrative fields within the Full Application screens. If you wish to include this type of information as part of your Full Application, you will need to upload this information as part of a supporting document.

9. Full Application Submission

Completed Full Applications must be submitted to the ESF Managing Authority via the ECLAIMS IT system.

Although the ECLAIMS IT system is designed to be intuitive, it is strongly recommended that you closely follow the steps in the <u>ESF Online Full Application</u> <u>Guidance</u>, published on GOV.UK to give the best chance of you submitting a fully completed, compliant Full Application.

The Managing Authority reserves the right to reject applications which are incomplete or not submitted in a timely and compliant way.

10. Accessing ECLAIMS

If you do not already have access to the ECLAIMS IT system, please send an email to <u>E.CLAIMSSUPPORT@DWP.GOV.UK</u> as soon as possible.

You should complete a form for **each** individual person in your organisation who will be responsible for completing and/or submitting your Full Application.

Each new ECLAIMS user will then receive an email from an organisation called Datamart – this will contain their unique log-in details. The user will need to follow the instructions within the email to change their password in the first instance. They will then be able to access and use the ECLAIMS IT system.

NOTE: To avoid any unnecessary delays in submission of your Full Application, it is recommended that you submit new ECLAIMS IT system access requests as early in the application process as possible.

The ECLAIMS IT system is a web based application available through the following link. It is recommended that you use the Chrome browser to access the ECLAIMS IT system, or if this isn't available, Firefox.

https://ECLAIMS.communities.gov.uk/esif-web/

11. Timescales

Launch of Call advertised on GOV.UK.	05 August 2020
Deadline for submission of Full Application via the	Midnight
ECLAIMS IT System	04 November 2020

For this call applications will normally be required to **commence delivery/activity within three months** of the award of contract.

Any changes related to the deadline for the submission of the Full Application will be notified on the <u>European Growth Funding</u> website pages.

12. Appendix A – Common output indicators

Appendix A – extract from Annex 1 of the ESF regulation

Common output and result indicators for ESF investments

(1) Common output indicators for participants

"Participants" refers to persons benefiting directly from an ESF intervention who can be identified and asked for their characteristics, and for whom specific expenditure is earmarked. Other persons shall not be classified as participants. **All data shall be broken down by gender.**

The common output indicators for participants are:

unemployed, including long-term unemployed
long-term unemployed
inactive
Inactive, not in education or training
employed, including self-employed
below 25 years of age
above 54 years of age
above 54 years of age who are unemployed, including long-term unemployed,
or inactive not in education or training
with primary (ISCED 1) or lower secondary education (ISCED 2)
with upper secondary (ISCED 3) or post-secondary education (ISCED 4)
with tertiary education (ISCED 5 to 8)
participants who live in jobless households
participants who live in jobless households with dependent children
participants who live in a single adult household with dependent children
ethnic minorities
Participants with disabilities
other disadvantaged
homeless or affected by housing exclusion
from rural areas

Common immediate result indicators for participants are:

inactive participants engaged in job searching upon leaving participants in education/training upon leaving participants gaining a qualification upon leaving participants in employment, including self-employment, upon leaving disadvantaged participants engaged in job searching, education/ training, gaining a qualification, in employment, including self-employment, upon leaving

Common longer-term result indicators for participants are:

participants in employment, including self-employment, six months after leaving participants with an improved labour market situation six months after leaving participants above 54 years of age in employment, including self-employment, six months after leaving

disadvantaged participants in employment, including self-employment, six months after leaving