

# Home Office Police officer uplift,

## England and Wales, quarterly update to 30 June 2020

#### Introduction

This release contains information on progress towards the recruitment of an additional 20,000 police officers in England and Wales by March 2023.

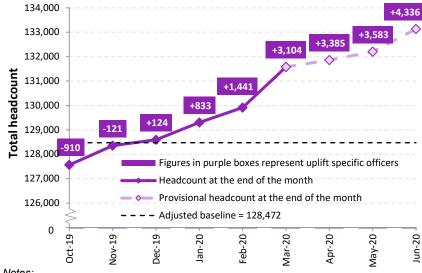
Provisional headcount as at 30 June

Provisional uplift figure as at 30 June 2020 (of +20,000 by March 2023)

## **Key findings**

- Provisional data show that there were 133,131 officers in the 43 territorial police forces in England and Wales as at 30 June 2020.
- This is an increase of 4,659 officers on the adjusted baseline of 128,472. Of these additional officers:
  - 4,336 had been recruited from funding for the Police Uplift programme and contribute towards the target of 20,000 by March 2023 (3% on top of baseline).
  - A further 323 additional officers had been recruited through other funding streams (such as 2020/21 local council tax precept).

### Figure 1: Officers recruited into uplift<sup>1</sup>



#### Notes:

- A negative figure shows officer headcount is below the baseline level. This is because recruitment planned prior to the uplift announcement (i.e. 2019/20 precept recruitment) is accounted for in the baseline, and not all this recruitment had been achieved at this point in the year.
- 89,950 applications to become a police officer have been received since October 2019.

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Date published: 30 July 2020

Frequency of release: Quarterly

Forthcoming releases: Home Office statistics release calendar

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## 1 Introduction

A manifesto commitment of the current Government was a <u>pledge</u> to recruit an additional 20,000 police officers in England and Wales by 31 March 2023. This release provides information on progress towards the recruitment of these officers and data are provided for each territorial police force in England and Wales on a monthly basis. Furthermore, this release now also contains information on the gender and ethnicity of police officers.

The guidance issued to forces for the collection of police uplift data matches that issued for the existing statistical series 'Police workforce, England and Wales', which is published on a biannual basis.

Though data in this bulletin are released as official statistics, they have not yet been assessed for designation as National Statistics by the Office for Statistics Regulation<sup>1</sup>.

While this release provides a provisional quarterly update on the number of police officers (headcount) in England and Wales, it is not intended to replace the long running statistical series 'Police workforce, England and Wales', which also contains information on other police workers. The data released in the biannual 'Police workforce, England and Wales' have been designated as National Statistics<sup>1</sup>, and users are therefore encouraged to use those data to analyse police numbers. The biannual release provides a snapshot of officer numbers on both a full-time equivalent (FTE) and headcount basis as at 31 March and 30 September each year, as well as more detailed breakdowns on joiners and leavers.

Table 1.1 provides information on the content of both statistical series.

Table 1.1: 'Police workforce, England and Wales' and 'Police officer uplift' statistical bulletins

	Police workforce, England and Wales	Police officer uplift, England and Wales
Frequency of release	Biannually (July and January)	Quarterly (July, October, January, April)
Period covered	Data at 31-Mar and 30- Sept each year	Data at the end of the preceding quarter
Workforce covered	Police forces in England and Wales, British Transport Police, and National Crime Agency	Police forces in England and Wales
Measurement	FTE and headcount	Headcount

<sup>&</sup>lt;sup>1</sup> This means that the statistics meet the highest standards of trustworthiness, impartiality, quality and public value, and are fully compliant with the <u>Code of Practice for Statistics</u>.

The statistics cover all the 43 territorial police forces in England and Wales.

In line with the established statistical series used for measuring the size and composition of the police workforce (<u>'Police workforce, England and Wales'</u>), figures quoted in this bulletin include those on career breaks or other forms of long term absence, as well as those seconded in to police forces from other forces or central services (e.g. the Home Office, the National Crime Agency). It excludes those seconded out from forces to such central services.

### Headcount versus full-time equivalent

Our headline workforce statistics (published biannually) report on officers on both a full-time equivalent (FTE) and a headcount basis. However, given that headcount is the most appropriate way to measure and track the recruitment processes which relate to individuals (e.g. applications, vetting, assessment centres), this release reports on officers on a headcount basis only. There is a relatively small difference between headcount and FTE figures. The most recently published police workforce statistics showed that as at 31 March 2020, the police officer headcount was 131,576 and the FTE was 129,110 – a 2% difference. For new recruits, the difference in the two measures is likely to be even smaller as most new joiners tend to start on a full-time basis.

#### Seasonal effects

Once a force surpasses their baseline level (see <a href="chapter 2">chapter 2</a>) new officers will start counting towards their uplift allocation. As there is a flow of officers joining and leaving the police service each month, the number of officers counting towards uplift can both increase and decrease over the course of a year. For example, if in a given month more officers leave than join, the number of officers counting towards uplift would decrease compared with the previous month.

Some forces plan to run the majority of their recruitment at a particular point in the year as it may be more efficient to do so, whereas other forces may choose to recruit more consistently and continuously throughout the year. These decisions will vary depending on the size and composition of the force and the volume of new officers they are seeking to recruit. Therefore, while this release reports on the position of each force at the end of each month, it should not be used to compare the progress of one force against another.

## **Exceeding the year one allocation and local recruitment**

Since the baseline does not account for locally planned recruitment and adjustments made after the 2019/20 financial year, recruitment under funds raised through 2020/21 local precept<sup>2</sup> flexibility (as well as recruitment funded by other means) must be taken into account when calculating the number of uplift officers.

<sup>&</sup>lt;sup>2</sup> Precept refers to an element of local Council Tax which is raised for specific services, such as, policing, local councils and Fire and Rescue Services.

For forces who have made a commitment to recruit additional officers in addition to their uplift officers (through local funds), the number of officers counting towards uplift is initially capped at their year one allocation. If the force continues to recruit and then also exceeds the recruitment plans under local funds, additional officers will then continue to count towards uplift.

Where forces have exceeded their year 1 allocation, they have chosen to continue recruitment in anticipation of funding for future years of the programme. Allocation decisions for 2021/22 and 2022/23 have yet to be announced.

See chapter 2 for more details.

## **Data collection and publication**

Home Office statisticians have worked closely with police colleagues working on the Police Uplift Programme to collect and quality assure data for this publication. Data are sourced from police forces' Human Resource systems and are collected on a monthly basis from each of the 43 territorial police forces in England and Wales.

Data are published on a quarterly basis in July, October, January, and April each year, for the duration of this recruitment drive. The aim is that each bulletin provides provisional data for the most recent quarter, and finalised data for earlier quarters. Therefore, each successive release should finalise the preceding quarter's provisional information and supersede previous editions in the series. However, in preparation for the publication of the biannual <u>'Police workforce, England and Wales'</u> statistical bulletin, analysts ran a reconciliation exercise across the two datasets. Subsequently, figures for previous months have been revised following updates from some police forces. Table 1.2 shows the magnitude of these revisions (each revision is a change of less than 0.2%).

Table 1.2: Summary of monthly headcount revisions

erence dcount)
-28
-
26
-21
6
-20

## **Additional data sources**

The data in this release can be found in the 'Police officer uplift, England and Wales, June 2020' data tables.

Future editions in this series will be available on the statistical collection page 'Police officer uplift statistics'.

National Statistics on the police workforce, including full-time equivalent (FTE) figures and information on other worker types, are published biannually in the 'Police workforce, England and Wales' statistical bulletin.

## 2 Allocations and Baseline

#### 2.1 BASELINE

The <u>first release</u> in this statistical series, published on 30 April 2020, set out the methodology for calculating a starting figure (or baseline) against which the recruitment of an additional 20,000 officers would be measured.

While the announcement to recruit an additional 20,000 police officers in England and Wales was made in September 2019, the methodology explained why the police workforce statistics as at 30 September 2019 (published 30 January 2020) have not been used as the baseline.

The methodology explains that prior to the announcement, and following planned local council tax precept increases, most forces already had plans to adjust their officer numbers in the 2019/20 financial year. There were also some forces who planned workforce reductions. Therefore, the police workforce statistics as at 30 September 2019 would not capture all adjustments, and some pre-planned recruitment (such as Police and Crime Commissioner (PCC) announced precept recruitment) may already have been reflected in those figures.

Therefore it was proposed to take the headcount figures from the <u>Police Workforce figures</u> as at 31 March 2019 and make adjustments to allow for planned increases and reductions within the 2019/20 financial year to derive a baseline. This methodology ensures that any previously planned adjustments are accounted for when calculating officer uplift. Furthermore, police forces are required to backfill any leavers throughout the duration of the campaign in order for the recruitment goals to be met.

This means that the calculated baseline is the number of officers that each force must maintain. Only when forces exceed the baseline level will newly recruited officers count towards their uplift allocations. Figure 2.1 summarises the methodology described above to calculate a baseline for each force.

Figure 2.1: Methodology for calculating a baseline figure

Headcount as at 31 March 2019

#### **PLUS**

Planned recruitment from increased precept allocation

#### **MINUS**

Recruitment undertaken prior to 31 March 2019 in anticipation of precept increase

#### **PLUS/MINUS**

Any other previously planned workforce adjustments

Baseline figure

-2

Since the baseline was set, revisions have been made to the starting figure of three police forces. Furthermore, in-year adjustments have been made where forces have lost externally funded posts (for example, posts transferring out of the force to the National Crime Agency). The net effect to the national baseline is small and the detail is set out in Table 2.1. It is expected that more in-year adjustments may need to be made as the recruitment campaign continues.

Table 2.1: Summary of baseline revisions and in-year adjustments

Police force	Original baseline	Revision to baseline	Revised baseline (fixed)	In-year adjustments (following the removal of externally funded posts)	Figure against which progress is to be measured (Adjusted baseline)
Metropolitan Police	32,085	-142	31,943	-	31,943
Warwickshire	913	+50	963	-	963
West Yorkshire	5,213	-15	5,198	-12	5,186
All England and Wales	128,591	-107	128,484	-12	128,472

The revised baseline of 128,484 is fixed. Following the in-year adjustment, the figure for which recruitment of an additional 20,000 officers is measured is now 128,472. From here on this figure is referred to as the **adjusted baseline**. It is expected that small adjustments may be made throughout the duration of the recruitment campaign as externally funded posts move from one organisation to another.

Detailed figures for each Police Force Area, including in-year adjustments, can be found in <u>Table B1</u> of the accompanying data tables.

Further details on the baseline methodology can be found in the statistical note 'Plans for statistical reporting on progress with the recruitment of an additional 20,000 police officers in England and Wales'.

#### 2.2 ALLOCATIONS

Following the announcement of the Government commitment to recruit an additional 20,000 police officers by March 2023, the Home Office <u>published details</u> of the first phase to recruit up to 6,000 additional officers by the end of March 2021. Information on the allocations given to individual police forces can be found in <u>Table B1</u>. Allocation decisions for 2021/22 and 2022/23 have yet to be announced.

### 2.3 WHAT COUNTS AS UPLIFT?

Each police force has a baseline figure, and an allocation of additional officers to recruit by March 2021 (<u>Table B1</u>). Police forces are required to backfill any leavers throughout the duration of the campaign in order for the recruitment goals to be met.

## **Exceeding the allocation and 2020/21 precept**

Some forces have recruited more officers over and above their year one uplift allocation. There are a number of reasons for this:

- 1. While allocation decisions for 2021/22 and 2022/23 have yet to be announced, some forces have chosen to recruit in excess of their year one allocation in anticipation of uplift funding in future years.
- 2. Some forces have decided to run the majority of their recruitment early in the current financial year as it may be more efficient to run a single recruitment exercise rather than continuously through the year. These forces will therefore see a spike in their headcount, as well as their uplift position, which will reduce as the year progresses as they have profiled to return to their allocation level as other officers leave the service.
- 3. Some forces also have plans to recruit additional officers through local funds, such as 2020/21 council tax precept. While the baseline takes into account additional recruitment under 2019/20 precept, 2020/21 precept and other adjustments were not accounted for at the time, as the decisions had not yet been made. In this situation the difference between the headcount figure and the baseline figure could be greater than the uplift allocation since the additional officers are not funded through the uplift programme, and rather through local funds.

In scenarios one and two, officers in excess of the year one allocation are still counted towards uplift progress, since they are to be funded through this route. In scenario 3, since the baseline does not account for planned recruitment and adjustments following the 2019/20 financial year, recruitment under funds raised through 2020/21 council tax precept (as well as recruitment funded by other means) must be taken into account when calculating the number of uplift specific officers.

For forces who have made a commitment to recruit additional officers in addition to their uplift officers (through local funds), the number of officers counting towards uplift is initially capped at their year one allocation. If the force continues to recruit and then also exceeds the locally funded recruitment plans, any further additional officers will then continue to count towards uplift and as in scenario 1, these additional uplift officers are recruited in anticipation of uplift funding for future years.

## For example:

Force A has a year one allocation of 50 officers, and plans to recruit a further 25 officers through local funding. Force A has a baseline figure of 1,000 and a current headcount of 1,060.

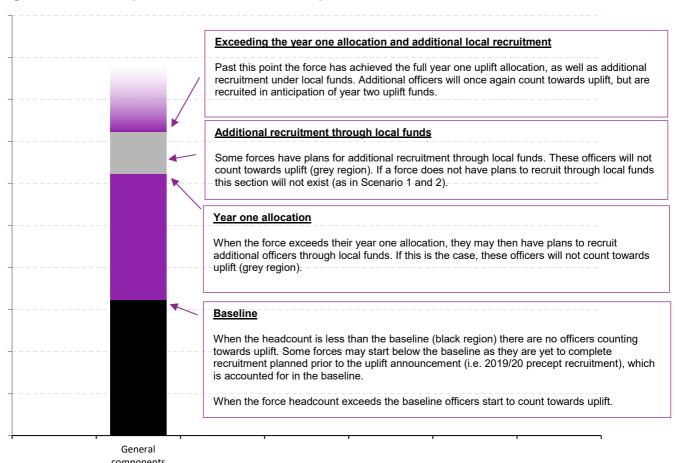
The difference between the current headcount and the baseline is 1,060-1,000 = 60 officers.

Since the difference is in excess of the year one allocation, and the force has made the Home Office aware of plans to recruit via local funds, only 50 officers would count towards uplift. The remaining 10 officers count towards the forces' ambition to recruit an additional 25 officers through local funds.

Two months later Force A has a headcount of 1,095 officers. The difference between the headcount and the baseline now is 1,095-1,000 = 95 officers.

Since the difference now exceeds both the year one uplift allocation (50), and the recruitment plans under local funds (25), any additional officers once again count towards uplift. In this case, the initial 50 count as uplift, and the force has also achieved its ambition to recruit 25 officers through local funds, so the remaining 20 officers will once again count towards uplift, bringing the total uplift figure to 50 + 20 = 70 officers.

Figure 2.2: How uplift is counted, an example



- Additional uplift recruitment in anticipation of Year 2 funds (figures for illustrative purposes only)
- Year 1 uplift allocation PLUS recruitment through local funds (figures for illustrative purposes only)
- Year 1 uplift allocation
- Baseline level

The accompanying data tables break these data down as follows:

Table B1: Baseline, adjusted baseline and allocation

Table U1: Current headcount position

Table U2: Officers counting towards uplift

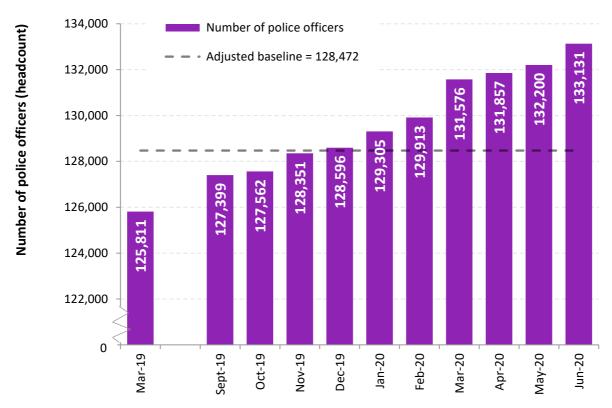
Table U3: Officers recruited via other means

## 3 Officer uplift to 30 June 2020

As at 30 June 2020 provisional data show that there were 133,131 officers in the 43 territorial police forces in England and Wales. This is an increase against the adjusted baseline of 4,659 officers.

Of these additional officers, 4,336 can be attributed to the uplift programme (3% above the adjusted baseline), and the remaining 323 officers have been recruited by forces through local funds (see <a href="chapter 2">chapter 2</a> for further details). Collection of data for the monitoring of uplift commenced in October 2019, and Figure 3.1 shows how officer numbers have steadily increased since.

Figure 3.1: Number of police officers<sup>1</sup>, 31 March 2019 to 30 June 2020, England and Wales<sup>2</sup>



Source: Table U1

#### Notes:

- 1. Data for the most recent quarter (April 2020 to June 2020) are provisional and subject to change in future releases of this statistics series, when they will be finalised.
- 2. Following revisions from three forces the baseline has been revised from 128,591 to 128,484. Furthermore, in year adjustments of -12 have been made to account for the loss of externally funded posts. The adjusted baseline against which progress is measured is now 128,472.

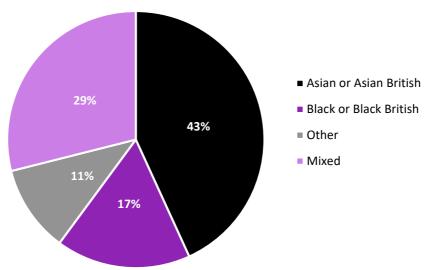
#### 3.1 DIVERSITY

For the first time in this series, data on the gender and ethnicity of police officers in England and Wales are also provided. Data on gender are collected under three categories ('male', 'female', and 'prefer to self-describe'³), and data on ethnicity are collected aggregated to five broader categories (White, Black, Asian, Mixed, Other, and prefer not to say) to align with the Office for National Statistics (ONS) Census classification.

As at 30 June 2020 there were 43,638 female officers in the 43 territorial police forces, making up a third of all officers (33%). Three officers chose to self-describe their gender<sup>4</sup>.

Of the 133,131 officers in post on 30 June 2020, 7.4% (9,562 officers) self-defined their ethnicity as Black or Black British, Asian or Asian British, Mixed or multiple ethnic groups, or Other ethnic group. Figure 3.2 shows that, of these officers, 43% identified as Asian, 29% as Mixed, 17% as Black, and the remaining 11% as Other. The ethnicity of the officer was not known in 1.6% of cases.

Figure 3.2: Composition of Black, Asian and Minority Ethnic officers, by ethnic group, as at 30 June 2020, England and Wales



Source: Table U6

Of the 43 forces, the Metropolitan Police Service (MPS) had the highest proportion of Black, Asian and Minority Ethnic (BAME) police officers, with 15% of officers identifying themselves as such but still well below the proportion of BAME people resident in the capital (40%) according to the 2011 Census.

The second highest proportion of BAME officers was in West Midlands Police, where 11% of officers who stated their ethnicity identified themselves as BAME (compared with 30% of the local population). This force was closely followed by Bedfordshire Police (where 10% of

<sup>3</sup> 'Prefer to self-describe' includes cases where the officer does not identify as 'male' or 'female'.

<sup>&</sup>lt;sup>4</sup> This category was added to the data collection template in June 2020. It is expected that more forces will record against this category in the future.

police officers identified as BAME compared with 23% of the local population). North Wales, Cumbria, and Dyfed-Powys Police had the smallest proportion of BAME officers (each at 1%), reflecting relatively small BAME populations within those areas.

Data for individual forces can be found in Table U6 of the accompanying <u>data tables</u>. Similar data as at March each year are available in the '<u>Police workforce</u>, <u>England and Wales</u>' statistical bulletin.

### 3.2 OFFICERS COUNTING TOWARDS UPLIFT

As discussed in <u>chapter 2</u>, since the baseline does not account for planned recruitment and adjustments post the 2019/20 financial year, recruitment under funds raised through 2020/21 council tax precept (as well as recruitment funded by other means) must be taken into account when calculating the number of uplift officers.

Table 3.1 shows the number of officers in England and Wales at the end of every month for which programme data have been collected. The table also shows how this figure relates to the baseline, and how many additional officers are attributed to the uplift programme.

As would be expected, larger forces contribute a greater proportion of the current number of uplift officers. For example, the Metropolitan Police Service currently account for 1,369 of the 4,336 uplift officers (32%). Data published in the established 'Police workforce' National Statistics show that as at 31 March 2020 the Metropolitan Police accounted for 25% of officers in England and Wales.

Table 3.1: Headcount and uplift position, by month, England and Wales

Mont	h	Headcount as at the end of the month	Adjusted baseline <sup>1</sup>	Officers counting towards uplift recruitment	Additional officers under precept	Total change from adjusted baseline
0	ct-19	127,562	128,472	-910	-	-910
No	v-19	128,351	128,472	-121	-	-121
De	c-19	128,596	128,472	+124	-	+124
Ja	n-20	129,305	128,472	+833	-	+833
Fe	b-20	129,913	128,472	+1,441	-	+1,441
M	ar-20	131,576	128,472	+3,104	-	+3,104
Α	or-20	131,857	128,472	+3,385	-	+3,385
Ma	ıy-20	132,200	128,472	+3,583	+145	+3,728
Jι	n-20	133,131	128,472	+4,336	+323	+4,659

Source: Table U1

#### Notes:

1. Following revisions from three forces the baseline has been revised from 128,591 to 128,484. Furthermore, in year adjustments of -12 have been made to account for the loss of externally funded posts. The adjusted baseline against which progress is measured is now 128,472.

#### 3.3 ALL NEW RECRUITS

Not all new recruits will be counted as progress towards uplift until forces have achieved (and then maintained) their baseline. To continue to contribute to the uplift target, forces must also recruit to backfill any leavers.

The number of new recruits therefore exceeds the number of officers counting towards uplift, as some of these were recruited to backfill vacancies, or to achieve other recruitment commitments.

Figure 3.3 shows the total number of new recruits per month since data collection began in November 2019. These figures include all new recruits, and so will be a combination of officers recruited under precept funding, officers recruited against uplift, as well as officers recruited to backfill any leavers. However, these figures do not include those returning to the Police Service after a period of absence, nor do they include transfers, so should not be used to deduce the number of leavers.

Since November 2019, there have been 9,327 new recruits to the 43 territorial police forces in England and Wales.



Figure 3.3: Number of recruits, by month, England and Wales

Source: Table U4

#### Notes:

These data do not include those returning to the Police Service after a period of absence, nor do they include transfers.

Data for individual police forces can be found in the <u>data tables</u> that accompany this publication.

## 4 Glossary

**Baseline**: The starting figure against which adjustments will be made (see adjusted baseline). The baseline accounts for people in post at the start of the recruitment drive, and also accounts for any recruitment planned prior to the uplift announcement.

**Adjusted baseline**: The adjusted baseline is the figure used to track the recruitment of an additional 20,000 officers. The adjusted baseline is the original baseline with in-year adjustments then made to account for externally funded posts that have moved since the calculation of the original baseline.

**Management information**: Data provided by police forces from their administrative data sources. These are provisional figures only and are not subject to the same assurance processes as National Statistics.

**National Statistics**: A status designated to statistics by The Office for Statistics Regulation. National Statistics meet the highest standards of trustworthiness, impartiality, quality and public value, and are fully compliant with the <u>Code of Practice for Statistics</u>.

**New recruit**: A candidate who is joining the Police Service for the first time. This does not include those returning after a period of absence, nor does it include transfers or those rejoining.

**NPCC**: <u>National Police Chiefs' Council (NPCC)</u>. The NPCC brings forces in the UK together to help policing coordinate operations, reform, improve and provide value for money.

**Police workforce, England and Wales**: These are the established statistics on the police workforce, which have been designated as National Statistics. This release contains statistics on the numbers of police officers, police staff, Police Community Support Officers (PCSOs), designated officers, special constables and Police Support Volunteers (PSVs) in post on 31 March and 30 September each year (published in July and January respectively).

**Precept**: Police funding that is raised via local council tax.

**Uplift**: The term used to describe officers who count towards the Government's commitment to recruit an additional 20,000 officers by March 2023. Officers are counted as uplift once the baseline for the respective police force has been exceeded.

Statistical Bulletins are prepared by staff in Home Office Statistics under the National Statistics Code of Practice and can be downloaded from GOV.UK:

<a href="https://www.gov.uk/government/organisations/home-office/about/statistics">https://www.gov.uk/government/organisations/home-office/about/statistics</a>

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