

# HM Prison and Probation Service COVID-19 Official Statistics

Data to 19 June 2020

# **Ministry of Justice**

Published 26 June 2020

## Introduction

This new official statistics release will provide weekly data on the spread of COVID-19 in the prison and probation service in England and Wales and mitigating actions being taken to limit the spread of the virus and save lives. This release covers the period from Monday 16 March 2020 at start of the COVID-19 outbreak to Friday 19 June 2020.

It provides information on:

- Deaths among prisoners, children in custody and probation service users where COVID-19 is suspected to be the cause.
- Prisoners released early from custody under End of Custody Temporary Release and compassionate release in light of COVID-19.
- Confirmed COVID-19 cases in prisoners and children in custody (i.e. positive tests)
- Narrative on capacity management data for prisons

# Background

Since the start of the COVID-19 pandemic, there has been keen public and Parliamentary interest in how the Ministry of Justice (MOJ) and Her Majesty's Prison and Probation Service (HMPPS) are managing the running of prisons and the probation system to limit the spread of the virus while maintaining the core functions of these vital parts of the justice system. Publishing this data aims to bring transparency to the strategies HMPPS is employing to manage the prison and probation systems, as well as the impact of the virus on service users and staff.

The core tenet of the HMPPS's prison strategy, building on Public Health England (PHE) and Public Health Wales (PHW) advice and learning developed in managing an early outbreak of the virus, is the implementation of effective isolation, reverse cohorting of new entrants to custody, and shielding of vulnerable prisoners. In addition, HMPPS have reduced

the movement of prisoners and staff between prisons to prevent the "seeding and feeding" of infection, and have restricted regimes to prevent social contact in custody.

Using the latest modelling from PHE, HMPPS estimate that creating a headroom across the prison estate of 5,500 (5,000 in the adult male estate) would allow them to fully implement this strategy, and could be effective in limiting the spread of the virus. The model on transmission of COVID-19 in prisons can be <u>found here</u><sup>1</sup>. HMPPS is seeking to achieve that headroom through a combination of reductions in operational capacity, new prison accommodation, releases from prison, and reduced receptions into prison. The management of HMPPS' actions has been informed by the advice of experts from public health authorities, and will be kept under constant review.

### 1. Capacity management

As of 19 June 2020, the prison population is 79,600, showing a reduction of over 4,300 since 13 March 2020<sup>2</sup>. This has primarily been driven by a reduction in inflows from the courts due to COVID-19 disruption, whilst outflows have continued as usual as prisoners reach their release dates. As at 19 June, the useable operational capacity of the prison system had been reduced by around 3,850 places to support implementation of the compartmentalisation strategy described below.

Further measures were introduced in April to ease pressure on prisons in the short-term. This saw the early release of some low-risk offenders near to the end of their custodial sentence and some other risk-assessed vulnerable prisoners, including pregnant women and mothers with babies on compassionate grounds. As of 19 June, the number of early releases under the end of custody temporary release scheme to date is 175 and there have been 43 compassionate releases of vulnerable prisoners, pregnant women and mothers with babies.

HMPPS have also adopted a capacity management approach known as 'compartmentalisation'. This involves the isolation of all prisoners with symptoms, the shielding of vulnerable prisoners in the system and all new arrivals being quarantined for 14 days.

### 2. Deaths

The service has taken the above measures to limit the spread of the virus and to protect staff and service users. However, prisons and probation, like all other sectors in the England in Wales have experienced deaths due to COVID-19.

Deaths reported are those where COVID-19 is suspected to be the cause. However, each case is investigated by the Prison and Probation Ombudsman to determine the official cause of death. In the period to 19 June, there had been a total of 44 deaths among HMPPS service users suspected to be due to COVID-19. This includes 23 prisoner deaths, with no deaths of children in custody. Amongst the probation caseload, there were 21 deaths suspected to be due to COVID-19. Of these, 14 were in the National Probation Service, 7 in Community Rehabilitation Companies, with no deaths in the Electronic Monitoring Service, Approved Premises and Bail Accommodation Support Services.

<sup>&</sup>lt;sup>1</sup> <u>https://www.gov.uk/government/publications/covid-19-population-management-strategy-for-prisons</u>

<sup>&</sup>lt;sup>2</sup> <u>https://www.gov.uk/government/statistics/prison-population-figures-2020</u>

Data relating to the deaths of prison and probation officers can be found in the Office for National Statistics release, <u>Coronavirus (COVID-19) related deaths by occupation</u><sup>3</sup>, and will be subsequently released in <u>HMPPS Workforce Statistics</u><sup>4</sup> release in August alongside COVID-19 related staff sickness data.

Data relating to the deaths of service users will be published in the National Statistics report '<u>Safety in Custody</u>' and official statistics report '<u>Deaths of Offenders in the Community'</u>.

### 3. Testing

HMPPS have tested some service users where they have shown symptoms of COVID-19. Testing practices in prisons and young offender institutions have been determined locally. Initially, once a small sample of prisoners or children had tested positive in an establishment, no further tests were carried out on symptomatic individuals to preserve testing kits and on the assumption all further tests would be positive. This policy was changed on 15 April 2020, due to the increased availability of testing supplies meaning all symptomatic prisoners or children are now tested.

In the period to 19 June, there have been a total of 510 symptomatic prisoners or children that tested positive for COVID-19, of which 500 were prisoners and 10 were children<sup>5</sup>.

3

https://www.ons.gov.uk/peoplepopulationandcommunity/healthandsocialcare/causesofdeath/bulletins/ coronaviruscovid19relateddeathsbyoccupationenglandandwales/deathsregistereduptoandincluding20 april2020

<sup>&</sup>lt;sup>4</sup> <u>https://www.gov.uk/government/collections/national-offender-management-service-workforce-statistics</u>

<sup>&</sup>lt;sup>5</sup> Figures have been rounded to reflect data quality, therefore sub-categories may not sum to the aggregated data shown.

#### **Data Quality**

Although care is taken when processing and analysing the returns, the detail collected is subject to the inaccuracies inherent in any large-scale recording system. Much of the data collected during the COVID-19 pandemic has been done at pace, with recording practices evolving as we understand more about the requirements and conditions we are facing. In order to present the timeliest information, the data presented in this report have not be subjected to the usual standard of quality assurance associated with official statistics.

To address potential inaccuracies, data are generally rounded to two significant figures to reflect the level of confidence. As such, sub-categories may not sum to the aggregated data shown.

Much of the data will be later undergo additional assurance on due course and be reported as official statistics in the following releases:

- Safety in Custody
- Deaths of Offenders in the Community

All deaths are phoned into MOJ headquarters on a daily basis. The cause of deaths in prison are classified as *apparent* until a police investigation and coroner's inquest have been concluded and the Prisons and Probation Ombudsman's office publish a detailed 'Fatal Incident Report'. Recording practices for COVID-19-related deaths have been updated since the start of the pandemic, meaning the exact cause is not always available or known. Furthermore, the cause of many deaths will be uncertain and awaiting an inquest; we have taken steps to reflect this uncertainty by reporting all cases in which COVID-19 was suspected to be a factor.

#### **Contact points**

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Next update: 3 July 2020

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