

#### **Environment Agency**

# Review of an Environmental Permit for an Installation subject to Chapter II of the Industrial Emissions Directive under the Environmental Permitting (England & Wales) Regulations 2016

## Decision document recording our decision-making process following review of a permit

The Permit number is: EPR/EP3334LZ

The Operator is: EDF Energy Nuclear Generation Limited

The Installation is: Hinkley Point B Power Station This Variation Notice number is: EPR/EP3334LZ/V004

#### What this document is about

Article 21(3) of the Industrial Emissions Directive (IED) requires the Environment Agency to review conditions in permits that it has issued and to ensure that the permit delivers compliance with relevant standards, within four years of the publication of updated decisions on best available techniques (BAT) conclusions.

We have reviewed the permit for this installation against the revised BAT Conclusions for large combustion plant published on 17<sup>th</sup> August 2017. This is our decision document, which explains the reasoning for the consolidated variation notice that we are issuing.

It explains how we have reviewed and considered the techniques used by the Operator in the operation and control of the plant and activities of the installation. This review has been undertaken with reference to the decision made by the European Commission establishing best available techniques (BAT) conclusions ('BAT Conclusions') for large combustion plant as detailed in document reference IEDC-7-1. It is our record of our decision-making process and shows how we have taken into account all relevant factors in reaching our position. It also provides a justification for the inclusion of any specific conditions in the permit that are in addition to those included in our generic permit template.

As well as considering the review of the operating techniques used by the Operator for the operation of the plant and activities of the installation, the consolidated variation notice takes into account and brings together in a single document all previous variations that relate to the original permit issued. It also modernises the entire permit to reflect the conditions contained in our current generic permit template.

The introduction of new template conditions makes the Permit consistent with our current general approach and philosophy and with other permits issued to installations in this sector. Although the wording of some conditions has changed, while others have been removed because of the new regulatory approach, it does not reduce the level of environmental protection achieved by the Permit in any way. In this document we therefore address only our determination of substantive issues relating to the new BAT Conclusions.

Throughout this document we will use a number of expressions. These are as referred to in the glossary and have the same meaning as described in "Schedule 6 Interpretation" of the Permit.

We try to explain our decision as accurately, comprehensively and plainly as possible. We would welcome any feedback as to how we might improve our decision documents in future. A lot of technical terms and acronyms are inevitable in a document of this nature: we provide a glossary of acronyms near the front of the document, for ease of reference.

#### How this document is structured

#### Glossary of terms

- 1 Our decision
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- 2.2 Review of our own information in respect to the capability of the installation to meet revised standards included in the BAT Conclusions document
- The legal framework
- 4 Key Issues
- 5 Decision checklist regarding relevant BAT Conclusions
- Review and assessment of derogation requests made by the operator in relation to BAT Conclusions which include an associated emission level (AEL) value
- 7 Emissions to Water
- 8 Additional IED Chapter II requirements
- 9 Review and assessment of changes that are not part of the BAT Conclusions derived permit review.

#### Glossary of acronyms used in this document

(Please note that this glossary is standard for our decision documents and therefore not all these acronyms are necessarily used in this document.)

APC Air Pollution Control

BAT Best Available Technique(s)

BAT-AEEL BAT Associated Energy Efficiency Level

BAT-AEL BAT Associated Emission Level

BATc BAT conclusion

BREF Best available techniques reference document

CCGT Combined Cycle Gas Turbine
CEM Continuous emissions monitor
CHP Combined heat and power

CV Calorific value

DAA Directly associated activity – Additional activities necessary to be carried out to

allow the principal activity to be carried out

DLN Dry Low NOx burners
DLN-E Dry Low NOx effective

EIONET European environment information and observation network is a partnership

network of the European Environment Agency

ELV Emission limit value derived under BAT or an emission limit value set out in IED

EMS Environmental Management System

EPR Environmental Permitting (England and Wales) Regulations 2016 (SI 2016 No.

1154)

EWC European waste catalogue IC Improvement Condition

IED Industrial Emissions Directive (2010/75/EU)

IPPCD Integrated Pollution Prevention and Control Directive (2008/1/EC) – now

superseded by IED

LCP Large Combustion Plant subject to Chapter III of IED MSUL/MSDL Minimum start up load/minimum shut-down load NOx Oxides of nitrogen (NO plus NO<sub>2</sub> expressed as NO<sub>2</sub>)

NPV Net Present Value

OCGT Open Cycle Gas Turbine
PHE Public Health England

SAC Special Area of Conservation

SGN Sector guidance note
TGN Technical guidance note

WFD Water Framework Directive (2000/60/EC)

#### 1 Our decision

We have decided to issue the consolidated variation notice to the Operator. This will allow it to continue to operate the Installation, subject to the conditions in the consolidated variation notice.

We consider that, in reaching that decision, we have taken into account all relevant considerations and legal requirements and that the varied permit will ensure that a high level of protection is provided for the environment and human health.

The consolidated variation notice contains many conditions taken from our standard Environmental Permit template including the relevant Annexes. We developed these conditions in consultation with industry, having regard to the legal requirements of the Environmental Permitting Regulations and other relevant legislation. This document does not therefore include an explanation for these standard conditions. Where they are included in the Notice, we have considered the techniques identified by the operator for the operation of their installation, and have accepted that the details are sufficient and satisfactory to make those standard conditions appropriate. This document does, however, provide an explanation of our use of "tailor-made" or installation-specific conditions, or where our Permit template provides two or more options.

#### 2 How we reached our decision

### 2.1 Requesting information to demonstrate compliance with BAT Conclusions for Large Combustion Plant

We issued a Notice under Regulation 61(1) of the Environmental Permitting (England and Wales) Regulations 2016 (a Regulation 61 Notice) on 14<sup>th</sup> June 2018 requiring the Operator to provide information to demonstrate how the operation of their installation currently meets, or will subsequently meet, the revised standards described in the large combustion plant BAT Conclusions document. The Notice also required that where the revised standards are not currently met, the operator should provide information that:

- Describes the techniques that will be implemented before 17<sup>th</sup> August 2021, which will then ensure that operations meet the revised standard, or
- Justifies why standards will not be met by 17<sup>th</sup> August 2021, and confirmation of the date when the operation of those processes will cease within the installation or an explanation of why the revised BAT standard is not applicable to those processes, or
- Justifies why an alternative technique will achieve the same level of environmental protection equivalent to the revised standard described in the BAT Conclusions.

Where the Operator proposed that they were not intending to meet a BAT standard that also included a BAT Associated Emission Level (BAT AEL) described in the BAT Conclusions Document, the Regulation 61 Notice requested that the Operator make a formal request for derogation from compliance with that AEL (as provisioned by Article 15(4) of IED). In this circumstance, the Notice identified that any such request for derogation must be supported and justified by sufficient technical and commercial information that would enable us to determine acceptability of the derogation request.

The Regulation 61 Notice response from the Operator was received on 21<sup>st</sup> November 2018.

2.2 Review of our own information in respect to the capability of the installation to meet revised standards included in the BAT Conclusions document

Based on our records and previous regulatory activities with the facility we have no reason to consider that the operator will not be able to comply with the conditions that we include in the permit.

#### 3 The legal framework

The consolidated variation notice will be issued, under Regulation 20 of the EPR. The Environmental Permitting regime is a legal vehicle which delivers most of the relevant legal requirements for activities falling within its scope. In particular, the regulated facility is:

- an installation as described by the IED;
- subject to aspects of other relevant legislation which also have to be addressed.

We consider that the consolidated variation notice will ensure that the operation of the Installation complies with all relevant legal requirements and that a high level of protection will be delivered for the environment and human health.

We explain how we have addressed specific statutory requirements more fully in the rest of this document.

#### 4 The key issues

The key issues arising during this permit review are:

- Emissions to air and the emission limits applied to the plant.
- The energy efficiency levels associated with the Best Available Techniques (BAT-AEELs)
- BAT 9 characterisation of fuel
- The review and assessment of the availability of BAT for gas turbines operating <500 hours per year</li>

We therefore describe how we determined these issues in most detail in the relevant sections of this document.

#### 4.1 Emissions to air and the emission limits applied to the plant

A number of general principles were applied during the permit review. These included:

- The upper value of the BAT AELs ranges specified were used unless use of the tighter limit was justified.
- The principle of no backsliding where if existing limits in the permit were already tighter than those specified in the BREF, the existing permit limits were retained.
- Where a limit was specified in both IED Annex V and the BAT Conclusions for a particular reference period, the tighter limit was applied and in the majority of cases this was from the BAT Conclusions.
- Where AELs are indicative in the BAT Conclusions, these were applied unless adequate justification was provided by the operator to demonstrate that an alternative limit was more appropriate.

The LCP comprises of four gas turbines running on fuel oil and discharging through individual flues contained within a common windshield constituting a single LCP. The net thermal input for each gas turbine is approximately 70MWth, however the fuel input is controlled in a manner so that a maximum of 67MWth is utilised. This was specified in response to improvement condition IP18.

The LCP is assigned the following DEFRA reference number: LCP437.

The ELVs and AELs are based on the following operating regime:

<500 hours emergency only plant</li>

Therefore, neither the ELVs from Chapter III of the IED or the BAT AELs are applicable to the plant. There was an existing monitoring programme which has been amended through this variation to ensure consistency across the sector: see section 8 of this document for further information.

### 4.2 The energy efficiency levels associated with the Best Available Techniques Conclusions

An energy efficiency level associated with the best available techniques (BAT-AEEL) refers to the ratio between the combustion unit's net energy output(s) and the combustion unit's fuel/feedstock energy input at actual unit design. The net energy output(s) is determined at the combustion unit boundaries, including auxiliary systems (e.g. flue-gas treatment systems), and for the unit operated at full load.

The LCP BAT Conclusion specify that the BAT-AEELs for this type of plant are not applicable to plant operating less than 1500 hours per year. We have therefore not assessed this operational aspect of the plant. We have however included a process monitoring requirement in table S3.4 of the consolidated variation notice. This is required to demonstrate that efficiency levels are maintained following any significant overhauls of equipment in order to fulfil the requirement of BAT Conclusion 2. For <500 hour plant we have specified that the assessment of efficiency can be based on calculation. This is because we will not require plant to fire up with the sole purpose of carrying out an assessment of efficiency.

#### 4.3 Any additional key issues e.g. fuel characterisation

BAT 9 requires the operator to carry out fuel characterisation.

We have therefore incorporated the Joint Environmental Programme (JEP) report – 'Characterisation of power plant fuels for compliance with LCP BREF Conclusion BAT 9' issued October 2019 into table S1.2 of the permit. This document sets out how this will be carried out prior to the implementation date for the BAT Conclusions.

### 4.4 Any additional key issues e.g. the review and assessment of BAT for gas turbines operating < 500 hours per year

Joint Environmental Programme (JEP) produced a document 'BAT Assessment for Existing Gas and Liquid Fuel Fired OCGTs, CCGTs and Dual-fuel GTs with a Thermal Input Rating of 50MWth or Greater Operating <500 Hours Per Year' dated October 2018. The content of this document has been agreed in principle by the Environment Agency and we have therefore taken the document into account during our determination of this variation.

The gas turbines do not have abatement fitted as specified in BAT 42. We accept that installing abatement is unlikely to be BAT for the installation based on the JEP document described above. The primary justification is based on infrequent operation of the plant and the issues around retrofitting older plant.

In all cases, the minimum BAT requirements are considered to be: i) the continued compliance with any permit requirements already in place to protect air quality and ii) the demonstration of an appropriate maintenance regime to maintain plant emissions performance.

#### 5 Decision checklist regarding relevant BAT Conclusions

BAT Conclusions for large combustion plant, were published by the European Commission on 17<sup>th</sup> August 2017. There are 75 BAT Conclusions. Only the BAT Conclusions relevant to the particular fuel type used on site have been replicated below.

This annex provides a record of decisions made in relation to each relevant BAT Conclusion applicable to the installation. This annex should be read in conjunction with the Consolidated Variation Notice.

The conditions in the permit through which the relevant BAT Conclusions are implemented include but are not limited to the following:

BAT Conclusion	Permit condition(s)	Permit table(s)		
requirement topic				
Environmental	1.1.1	S1.2		
Management System				
BAT AELs	3.1.1 and 3.5.1	NA		
Monitoring	2.3, 3.5 and 3.6	NA		
Energy efficiency	1.2 and 2.3	S3.4		
Noise	3.4 and 2.3	S2.1		
Other operating	2.3	S1.2		
techniques				

The overall status of compliance with the BAT conclusion is indicated in the table as:

NA Not Applicable

CC Currently Compliant

FC Compliant in the future (within 4 years of publication of BAT

conclusions)

NC Not Compliant

PC Partially Compliant

BAT Concn. Numbe r	Summary of BAT Conclusion requirement	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
General			
1	In order to improve the overall environmental performance, BAT is to implement and adhere to an environmental management system (EMS) that incorporates all of the following features:  i. commitment of the management, including senior management; ii. definition of an environmental policy that includes the continuous improvement of the installation by the management; iii. planning and establishing the necessary procedures, objectives and targets, in conjunction with financial planning and investment; iv. implementation of procedures  (a) Structure and responsibility (b) Training (c) Communication (d) Employee involvement (e) Documentation (f) Efficient process control (g) Maintenance programmes (h) Emergency preparedness and response (i) Safeguarding compliance with environmental legislation v. checking performance and taking corrective action, paying particular attention to: (a) monitoring and measurement (see also the Reference Document on the General Principles of Monitoring) (b) corrective and preventive action (c) maintenance of records (d) independent (where practicable) internal and external auditing in order to determine whether or not the EMS conforms to planned arrangements and has been properly implemented and maintained; vi. review of the EMS and its continuing suitability, adequacy and effectiveness by senior management; viii. consideration for the environmental impacts from the eventual decommissioning of the installation at the stage of designing a new plant, and throughout its operating life; viii. consideration for the environmental impacts from the eventual decommissioning of the installation at the stage of designing a new plant, and throughout its operating life; iv. application of sectoral benchmarking on a regular basis. Etc - see BAT Conclusions	cc	EMS in place certified to ISO14001.

BAT Concn. Numbe r	Summary of BAT Conclusion red	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement			
		el of detail) and nature of the EMS (e.g. sure, scale and complexity of the installation				
2	energy efficiency of the gasification load (1), according to EN standard significantly affect the net electrica energy efficiency of the unit. If EN	cal efficiency and/or the net total fuel utiling, IGCC and/or combustion units by carrys, after the commissioning of the unit and efficiency and/or the net total fuel utilisal standards are not available, BAT is to use the provision of data of an equivalent so	ring out a performance test at full If after each modification that could tion and/or the net mechanical Iso, national or other	CC	The application for the original permit in 2006 stated that the thermal input for each gas turbine was nominally 70 MWth and this is recorded in the introductory note to the permit.  The Operator has stated that it has not been possible to find original performance test results or manufacturer's data for the gas turbines to support this. Also, no relevant operational efficiency data for heat accountancy is available. However, the governor fuel control valve for each gas turbine is set to deliver a maximum fuel demand of 67 MWth.  To support this figure of 67MWth for net rated thermal input, values has been estimated from fuel burn.  As this plant is emergency <500 hour plant only we are happy with this method of calculation.	
3		arameters relevant for emissions to a	r and water including those	NA	No AELs applicable so no	
	given below. Stream	Parameter(s)	Monitoring		monitoring required.	

BAT Concn. Numbe r	Sun	nmary of BAT Co	nclusion re	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement			
	Flu	e-gas		Flow		Periodic or continuous determination		
			Oxygen content, temperature, a	and pressure	Periodic or continuous measurement		There are no emissions to water.	
			Water vapour content (3)					
	Wa	ste water from flue-g	as treatment	Flow, pH, and temperature		Continuous measurement		
4	stan	dards. If EN stand	lards are no		BAT 4 and in accordance with EN or other international standards that	NA	No AELs applicable so no monitoring required.	
5	aco	ordance with EN	standards.	ater from flue-gas treatment v If EN standards are not av re the provision of data of an	he frequency given in BAT 5 and in in it is to use ISO, national or other cientific quality.	NA	No flue gas treatment on site.	
6	In order to improve the general environmental performance of combustion plants and to reduce emissions air of CO and unburnt substances, BAT is to ensure optimised combustion and to use an appropria combination of the techniques given below.							All fuel is procured against specification BEG/SPEC/ENG/PSPEC/032.
		Technique		Description		Applicability		Maintenance of the combustion
	a.	Fuel blending and mixing	reduce the e	e combustion conditions and/or mission of pollutants by mixing lities of the same fuel type	Generally applicable			system is managed in accordance with arrangements deemed to be
	b.	Maintenance of the combustion system		ned maintenance according to commendations				compliant with current permit requirements and therefore considered to be BAT.  The 'Annual Report on Performance of Activities'
	C.	Advanced control system	See descript	ion in Section 8.1	constrained	bility to old combustion plants may be by the need to retrofit the combustion or control command system		
	d.	Good design of the combustion equipment		of furnace, combustion urners and associated devices	Generally ap	oplicable to new combustion plants		documents all improvements made to the Gas Turbines.
	e.	Fuel choice	fuel(s) with a (e.g. with low content) amo	itch totally or partially to another better environmental profile v sulphur and/or mercury ongst the available fuels, start-up situations or when backused	the availabili environment impacted by State, or by	within the constraints associated with ty of suitable types of fuel with a better al profile as a whole, which may be the energy policy of the Member the integrated site's fuel balance in the bustion of industrial process fuels.		

BAT Concn. Numbe r	Summary of BAT Conclusion requirement	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
	For existing combustion plants, the type of fuel chosen may be limited by the configuration and the design of the plant		
7	In order to reduce emissions of ammonia to air from the use of selective catalytic reduction (SCR) and/or selective non-catalytic reduction (SNCR) for the abatement of NO <sub>X</sub> emissions, BAT is to optimise the design and/or operation of SCR and/or SNCR (e.g. optimised reagent to NO <sub>X</sub> ratio, homogeneous reagent distribution and optimum size of the reagent drops).	NA	No abatement on the plant.
8	In order to prevent or reduce emissions to air during normal operating conditions, BAT is to ensure, by appropriate design, operation and maintenance, that the emission abatement systems are used at optimal capacity and availability.	CC	The Gas Turbines are maintained and operated by suitably qualified and experienced staff in accordance with set inspection arrangements informed by the original equipment manufacturer and specialist suppliers who also support procurement of replacement parts designed to appropriate standards.  The permit requires an energy efficiency review to be undertaken on a 4-yearly schedule. This is considered to deliver BAT.
9	In order to improve the general environmental performance of combustion and/or gasification plants and to reduce emissions to air, BAT is to include the following elements in the quality assurance/quality control programmes for all the fuels used, as part of the environmental management system (see BAT 1):  (i) Initial full characterisation of the fuel used including at least the parameters listed below and in accordance with EN standards. ISO, national or other international standards may be used provided they ensure the provision of data of an equivalent scientific quality;  (ii) Regular testing of the fuel quality to check that it is consistent with the initial characterisation and according to the plant design specifications. The frequency of testing and the parameters chosen from the table below are based on the variability of the fuel and an assessment of the relevance of pollutant releases (e.g. concentration in fuel, flue-gas treatment employed);	FC	All fuel is procured against specification BEG/SPEC/ENG/PSPEC/032 based on the requirements of BS 2869:2010+A1:2011 Fuel Oils for Agricultural, Domestic and Industrial Engines and Boilers – Specification, October 2011.  Fuel quality assurance is provided by the supplier with periodic testing of fuel in storage by site.

BAT Concn. Numbe r	Summary of BAT Conclusion requ	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement	
	characterisation and control in the <b>Description</b> Initial characterisation and regular te If performed by the supplier, the full specification and/or guarantee.	plant settings as and when needed and practicable (e.g. integration of the fuel advanced control system (see description in Section 8.1)).  sting of the fuel can be performed by the operator and/or the fuel supplier. results are provided to the operator in the form of a product (fuel) supplier.		Energy efficiency reviews are undertaken on a 4-yearly schedule. This is considered to deliver BAT.  See section 4.3 for further
	Fuel(s)	Substances/Parameters subject to characterisation		information.
	HFO	— Ash		omadon.
		— C, S, N, Ni, V		
	Gas oil	— Ash		
		— N, C, S		
		11, 0, 0		
10	In order to reduce emissions to air an is to set up and implement a manage commensurate with the relevance of  — appropriate design of the systems of water and/or soil (e.g. low-load degeneration in gas turbines),  — set-up and implementation of a specific assessment of the over quantification/estimation) and implementation of the over quantification/estimation)	cc	The combustion plant system is of an appropriate design for its purpose of maintaining a power supply at site during an on-site emergency. The very low operating hours experienced are as a result of essential preventative maintenance, testing and periodic efficiency review. Therefore operation in an OTNOC state is primarily limited to periods of testing whilst the unit is outside its operating load.	
11	BAT is to appropriately monitor emissible Description  The monitoring can be carried out by if this proves to be of equal or bette during start-up and shutdown (SU/SE for a typical SU/SD procedure at lead the emissions for each and every SU	CC	The current permit requires measurement of oxides of nitrogen periodically. Sulphur dioxide and particulates are calculated as agreed in writing with the Regulator. The determination methods for total emissions as documented in The	

BAT Concn. Numbe r	Sui	mmary of BAT	Conclusion requirement		Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement	
						Annual Report on Performance include OTNOC such as start-up and shutdown periods.	
12	In o	order to increas T is to use an a	e the energy efficiency of combustion, gasification appropriate combination of the techniques given in Ba	and/or IGCC units operated ≥ 1 500 h/yr, AT 12.	NA	Not applicable for units <1500 hours per year.	
13			water usage and the volume of contaminated waste ues given below.	e water discharged, BAT is to use one or	NA	LCP combustion system has no applicable water usage or	
	Technique		Description	Applicability		emission.	
	a.	Water recycling	Residual aqueous streams, including run-off water, from the plant are reused for other purposes. The degree of recycling is limited by the quality requirements of the recipient water stream and the water balance of the plant	Not applicable to waste water from cooling systems when water treatment chemicals and/or high concentrations of salts from seawater are present			
	b.	Dry bottom ash handling	Dry, hot bottom ash falls from the furnace onto a mechanical conveyor system and is cooled down by ambient air. No water is used in the process.	Only applicable to plants combusting solid fuels.  There may be technical restrictions that prevent retrofitting to existing combustion plants			
14	to s  De.  Was  was	segregate waste scription Iste water strear ste water from fl plicability	the contamination of uncontaminated waste water as water streams and to treat them separately, dependent that are typically segregated and treated include lue-gas treatment.  ay be restricted in the case of existing plants due to the example of the contamination of the contamination of uncontaminated waste water as water as a sequence of the contamination of uncontaminated waste water as water as a sequence of the contamination of uncontaminated waste water as a sequence of the contamination of uncontaminated waste water as a sequence of the contamination of uncontaminated waste water as a sequence of the contamination of uncontaminated waste water as a sequence of the contamination of uncontaminated waste water as a sequence of the contamination of uncontaminated waste water as a sequence of the contamination of uncontaminated waste water as a sequence of the contamination of uncontaminated waste water as a sequence of the contamination of uncontamination of uncontam	ding on the pollutant content. surface run-off water, cooling water, and	NA	Combustion system has no applicable emissions to water.	
15	teck avo	hniques given in bid dilution.	emissions to water from flue-gas treatment, BAT is n BAT 15, and to use secondary techniques as closer to direct discharges to a receiving water body at	ose as possible to the source in order to	NA	No Flue gas treatment on site.	
16	aba		the quantity of waste sent for disposal from the corques, BAT is to organise operations so as to maxihinking:		CC	The specified techniques are not considered applicable as the combustion system does not:	

BAT Concn. Numbe r	Sui	mmary of BAT Cond	lusion requirement	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement		
	(a) (b) (c) (d) by i	waste preparation waste recycling; other waste recomplementing an appi Technique Generation of gypsum as a by- product  Recycling or recovery of residues in the construction	e.g. maximise the proportion of residues which a for reuse, e.g. according to the specific request overy (e.g. energy recovery), repriate combination of techniques such as:  Description  Quality optimisation of the calcium-based reaction residues generated by the wet FGD so that they can be used as a substitute for mined gypsum (e.g. as raw material in the plasterboard industry). The quality of limestone used in the wet FGD influences the purity of the gypsum produced  Recycling or recovery of residues (e.g. from semi-dry desulphurisation processes, fly ash, bottom ash) as a construction material (e.g. in road building, to replace sand in concrete production, or in the	• •		include flue-gas desulphurisation, generate a waste ash, use solid fuel or include SCR.  Under the current permit the station undertakes a waste and resource review of Gas Turbines every 4 years. All wastes is managed in accordance with our EMS including application of the waste hierarchy. This is considered to deliver BAT.	
	C.	using waste in the fuel mix	cement industry)  The residual energy content of carbon-rich ash and sludges generated by the combustion of coal, lignite, heavy fuel oil, peat or biomass can be recovered for example by mixing with the fuel	specific use, and by the market conditions  Generally applicable where plants can accept waste in the fuel mix and are technically able to feed the fuels into the combustion chamber			
	d.	Preparation of spent catalyst for reuse	Preparation of catalyst for reuse (e.g. up to four times for SCR catalysts) restores some or all of the original performance, extending the service life of the catalyst to several decades. Preparation of spent catalyst for reuse is integrated in a catalyst management scheme	The applicability may be limited by the mechanical condition of the catalyst and the required performance with respect to controlling NO <sub>X</sub> and NH <sub>3</sub> emissions			
17	In c		emissions, BAT is to use one or a combination	СС	A combination of techniques are		
	a.	Technique Description Applicability  Description Applicability  Description Applicability  Generally applicable  equipment				deployed This combination includes attenuation achieved through the use of insulation, enclosure and the housing of combustion units within a secure building of a solid construction	

BAT Concn. Numbe r	Sui	mmary of BAT Conc	lusion requirement	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement	
	b. c. d.	Low-noise equipment  Noise attenuation  Noise-control equipment  Appropriate location of equipment and buildings	closing of doors and windows of enclosed areas, if possible     equipment operated by experienced staff     avoidance of noisy activities at night, if possible     provisions for noise control during maintenance activities  This potentially includes compressors, pumps and disks  Noise propagation can be reduced by inserting obstacles between the emitter and the receiver. Appropriate obstacles include protection walls, embankments and buildings  This includes:     noise-reducers     equipment insulation     enclosure of noisy equipment     soundproofing of buildings  Noise levels can be reduced by increasing the distance between the emitter and the receiver and by using buildings as noise screens	Generally applicable when the equipment is new or replaced Generally applicable to new plants. In the case of existing plants, the insertion of obstacles may be restricted by lack of space The applicability may be restricted by lack of space Generally applicable to new plant		located at a reasonable distance from relevant receptors. Noise-control equipment is also employed including silencers which are fitted on the system air intakes and exhausts.  The combustion units themselves are maintained by suitably qualified and experienced staff in accordance with set inspection arrangements informed by the original equipment manufacturer and specialist suppliers who also support procurement of replacement parts designed to appropriate standards.
Combus	tion	of liquid fuels		<u> </u>		
Table 13	BA	T-associated energy	efficiency levels (BAT-AEELs) for HFO and/or ga	s oil combustion in boilers.	NA	Not relevant to gas turbines.
28			educe $NO_X$ emissions to air while limiting $CO$ en ilers, BAT is to use one or a combination of the t	NA	Not applicable to gas turbines.	
29			duce $SO_X$ , HCl and HF emissions to air from the e or a combination of the techniques given in BA		NA	Not applicable to gas turbines.
30			and particulate-bound metal emissions to air from one or a combination of the techniques given in		NA	Not applicable to gas turbines.

BAT Concn. Numbe r	Summary of BA	T Concl	usion requireme	nt			Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
31					oil combustion in reci AT 12 and BAT 31.	procating engines, BAT is to	NA	Not applicable to gas turbines.
32	In order to prevent or reduce NO <sub>X</sub> emissions to air from the combustion of HFO and/or gas oil in reciprocati engines, BAT is to use one or a combination of the techniques given in BAT 32.							Not applicable to gas turbines.
33				o air from the combustion of iques given in BAT 33.	NA	Not applicable to gas turbines.		
34			luce $SO_X$ , HCl an $T$ is to use one of	tion of HFO and/or gas oil in in BAT 34.	NA	Not applicable to gas turbines.		
35				e combustion of HFO and/or ues given in BAT 35.	NA	Not applicable to gas turbines.		
36	In order to increa		energy efficiency ques given in BA	NA	Not applicable to plant <500 hours per year.			
	Technique	De	scription		Applicability			
	a. Combined cycle	See des Section	8.2 A	pplicable to existing ycle design and the		nts associated with the steam		
	BAT-a	associat	ed energy efficie					
		Type of	combustion unit		BAT-	AEELs (132)		
					Net electrica	l efficiency (% <u>) (<sup>133</sup>)</u>		
					New unit	Existing unit		
	Gas-oil-fired open	-cycle ga	s turbine		> 33	25–35,7		
	Gas-oil-fired comb	oined cycl	e gas turbine		> 40	33–44		
37	In order to prever			n gas turbines, BAT is to use	СС	The liquid-fuel-fired turbines are for emergency use only and are		
	Technique Description Applicability						operated for less than 500 h/yr.	
	a. Water/steam addition See description in				The applicability may be limited due to water availability			The document "UK
	b. Low-NO <sub>x</sub> burn (LNB)	ers	Section 8.3		Only applicable to turbine models for which low-NO <sub>x</sub> burners are available on the market			REGULATORS' LARGE

BAT Concn. Numbe r	Summary of	BAT Con	clusion requ	uirement				Status NA/ CC / FC / NC Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement			
		Not applicable to combustion plants operated < 500 h/yr.  There may be technical and economic restrictions for retrofitting existing combustion plants operated between 500 h/yr and 1 500 h/yr.  Retrofitting existing combustion plants may be constrained by the availability of sufficient space							COMBUSTION PLANT BEST AVAILABLE TECHNIQUES INTERPRETATION DOCUMENT" issued by the Environment Agency states that BAT-AELs do		
38				missions to air f ques given belo			n gas turbines, BAT is to use		not apply to liquid-fuel-fired turbines operated for the sole purpose of maintaining a power		
	Technique Description Applicability  a. Combustion optimisation Section 8.3  Generally applicable Section 8.3					supply at a site during an onsite emergency and during a black start.					
	b. Oxidation catalysts  Not applicable to combustion plants operated < 500 h/yr.  Retrofitting existing combustion plants may be constrained by the availability of sufficient space						BAT for these turbines will be delivered through an inspection				
		nergency	use operated				on of gas oil in dual fuel gas as a daily average or average		and maintenance programme to ensure that environmental performance does not degrade significantly over time.		
39	In order to pre				ons to air from	the combustion o	f gas oil in gas turbines, BAT		agrinicantly over time.		
	a. Fuel	See desc	•				e availability of different types				
	BAT-assoc	Section 8	ssion levels	for SO <sub>2</sub> and d	dust emission		y of the Member State combustion of gas oil in				
	Type of			•	BAT-AELs	-					
	combustion plant	۱ 📗		SO <sub>2</sub>			Dust				
		av	Yearly erage <u>(<sup>134</sup>)</u>	Daily average over the s	sampling	Yearly average <u>(<sup>134</sup>)</u>	Daily average or average over the sampling period (135)				
	New and existi plants	ng 35-	60	50–66		2–5	2–10				

BAT Concn. Numbe r	Summary of BAT	Conclu	usion requ	uirement	ement					Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement				
40	In order to increas of the techniques of				al gas combustion	on, BAT is	to use an appr	opriate combination	NA	Combined Cycle not applicable to <1500 hours per year. AEELs not				
	Technique	Desc	ription			Applicab	oility			applicable to <500 plant.				
	cycle	Section 8		< 1 500 h/y Applicable to associated v Not applicable Not applicable with extende Not applicable Not applicable Not applicable	r.  coexisting gas turb with the steam cyc ble to existing gas ble to mechanical of ed load variations ble to boilers	ines and en le design an turbines and drive gas tu and frequer	ngines within the ond the space avand engines operator rbines operated in the start-ups and sl	ilability. ed < 1 500 h/yr. n discontinuous mode hutdowns.						
	BAT-associated e		efficiency											
	Type of combust unit	ion		BAT-AEELs (136) (137)										
	uint		Net electrical Net efficiency (%)			Net total fuel utilisation (%) (138) (139) (139) (140) (140)								
			New unit	Existing unit	-		New unit	Existing unit						
	Gas engine		39,5– 44 <u>(<sup>141</sup>)</u>	35–44 <u>(<sup>141</sup>)</u>	56–85 <u>(<sup>141</sup>)</u>		No BAT-AEEL							
	Gas-fired boiler		39–42,5	38–40	78–95		No BAT-AEEL							
	Open cycle gas turb 50 MWth	oine, ≥	36–41,5	33–41,5	No BAT-AEEL		36,5–41	33,5–41						
	[ '		C	Combined cyc	cle gas turbine	(CCGT)		,						
	CCGT, 50-600 MW	$I_{ m th}$	53–58,5	46–54	No BAT-AEEL		No BAT-AEEL							
	CCGT, ≥ 600 MW <sub>th</sub>		57–60,5	50–60	No BAT-AEEL		No BAT-AEEL							
	CHP CCGT, 50–600 MW <sub>th</sub>		53–58,5	46–54	65–95		No BAT-AEEL							
	CHP CCGT, ≥ 600 MW <sub>th</sub>		57–60,5	50–60	0 65–95		No BAT-AEEL							
41		In order to prevent or reduce NO <sub>X</sub> emissions to air from the combustion of natural gas in boilers, BAT is to one or a combination of the techniques given below.					oilers, BAT is to use	NA	Only applicable to Large Combustion Plant boilers.					
	Technique		•	Description			Applicabil	ity						
	a. Air and/or fuel s	taging	See descript	tions in Section	8.3.	Generally	applicable							

BAT Concn. Numbe r	Su	Summary of BAT Conclusion requirement				Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement	
			Air staging is often associated with low-NO <sub>X</sub> burners					
	b.	Flue-gas recirculatio	See description in Section 8.3					
	C.	Low-NO <sub>X</sub> burners (LNB)						
	d.	Advanced control system	See description in Section 8.3. This technique is often used in combination with other techniques or may be used alone for combustion plants operated < 500 h/yr	The applicability to old combustion plants may be constrained by the need to retrofit the combustion system and/or control command system				
	e.	Reduction of the combustion air temperature	See description in Section 8.3	Generally applicable within the constraints associated with the process needs				
	f.	Selective non– catalytic reduction (SNCR)		Not applicable to combustion plants operated < 500 h/yr with highly variable boiler loads.  The applicability may be limited in the case of combustion plants operated between 500 h/yr and 1 500 h/yr with highly variable boiler loads				
	g.	Selective catalytic reduction (SCR)		< 500 Not ge of < 10 There restrict	merally applicable to combustion plants 00 MW <sub>th</sub> . may be technical and economic tions for retrofitting existing combustion operated between 500 h/yr and			
42		one or a combinat	educe $NO_X$ emissions to air from the combusion of the techniques given below.	CC	See section 4.4 of the decision document.			
		Technique	Description					
	a.	system T	see description in Section 8.3.  This technique is often used in combination with output on the combustion of the combus					
	b.	Water/steam S addition	See description in Section 8.3	The applicability may be limited due to water availability				

BAT Concn. Numbe r	Su	mmary of BAT C	Conclusion requirement					Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
	C.	Dry low-NO <sub>X</sub> burners (DLN)			case of turbines	y may be limited in the s where a retrofit package or when water/steam as are installed		
	d.	Low-load design concept	to maintain good combus in energy varies, e.g. by it	control and related equipmention efficiency when the demonstrate of the comproving the inlet airflow come combustion process into ages	mand gas turbine des	y may be limited by the ign		
	e.	Low-NO <sub>X</sub> burners (LNB)	See description in Section	า 8.3	firing for heat re (HRSGs) in the	cable to supplementary ecovery steam generators case of combined-cycle CGT) combustion plants		
	f.	Selective catalytic reduction (SCR)			plants operated Not generally a combustion pla Retrofitting exis may be constrained sufficient space. There may be the restrictions for the space of	pplicable to existing nts of < 100 MW <sub>th</sub> . sting combustion plants ined by the availability of e. echnical and economic retrofitting existing nts operated between		
43		In order to prevent or reduce NO <sub>X</sub> emissions to air from the combustion of natural gas in engines, BAT is to us one or a combination of the techniques given in BAT 43.					NA	Only applicable to gas engines.
44	In order to prevent or reduce CO emissions to air from the combustion of natural gas, BAT is to ensure optimise combustion and/or to use oxidation catalysts.  *Description - See descriptions in Section 8.3.*  BAT-associated emission levels (BAT-AELs) for NO <sub>X</sub> emissions to air from the combustion of natural gas in gas turbines					ombustion of natural	NA	BAT AELs not applicable to <500 hour plant.
		Type of com	bustion plant	Combustion plant total rated thermal input (MWth)	BAT-AELs (my Yearly average (1 <sup>44</sup> ) (1 <sup>45</sup> )	g/Nm³) (142) (143)  Daily average or average over the sampling period		

BAT Concn. Numbe r	Summary of BAT Conclusion requiremen	Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement			
	Open-cyc	le gas turbines (OCC	GTs <u>) (<sup>146</sup>) (<sup>147</sup>)</u>			
	New OCGT	≥ 50	15–35	25–50		
	Existing OCGT (excluding turbines for mechanical drive applications) — All but plants operated < 500 h/yr	≥ 50	15–50	25–55 <u>(<sup>148</sup>)</u>		
	Combined-c	ycle gas turbines (C	CGTs <u>) (<sup>146</sup>) (<sup>149</sup>)</u>	-		
	New CCGT	≥ 50	10–30	15–40		
	Existing CCGT with a net total fuel utilisation of < 75 %	≥ 600	10–40	18–50		
	Existing CCGT with a net total fuel utilisation of ≥ 75 %	≥ 600	10–50	18–55 <u>(150)</u>		
	Existing CCGT with a net total fuel utilisation of < 75 %	50–600	10–45	35–55		
	Existing CCGT with a net total fuel utilisation of ≥ 75 %	50–600	25–50 <u>(<sup>151</sup>)</u>	35–55 <u>(<sup>152</sup>)</u>		
	Open- ar					
	Gas turbine put into operation no later than 27 November 2003, or existing gas turbine for emergency use and operated < 500 h/yr	≥ 50	No BAT-AEL	60–140 (153) (154)		
	Existing gas turbine for mechanical drive applications — All but plants operated < 500 h/yr	≥ 50	15–50 <u>(<sup>155</sup>)</u>	25–55 <u>(<sup>156</sup>)</u>		
	As an indication, the yearly average CO er ≥ 1 500 h/yr and for each type of new comb					
	<ul> <li>New OCGT of ≥ 50 MW<sub>th</sub>: &lt; 5–40 mg/Nm³. F</li> <li>factor may be applied to the higher end of this energy efficiency or net mechanical energy</li> </ul>					
	<ul> <li>Existing OCGT of ≥ 50 MW<sub>th</sub> (excluding turb this range will generally be 80 mg/Nm³ in the reduction, or 50 mg/Nm³ for plants that oper</li> </ul>					

BAT Concn. Numbe r	Summary of BAT Conclusion requirement					Status NA/ CC / FC / NC	Assessment of the installation capability and any alternative techniques proposed by the operator to demonstrate compliance with the BAT Conclusion requirement
		he higher end	(EE) greater than 55 %, a correction EE/55, where EE is the net electrical				
	<ul> <li>Existing CCGT of ≥ 50 N operate at low load.</li> </ul>						
	<ul> <li>Existing gas turbines of 3 generally be 50 mg/Nm<sup>3</sup></li> </ul>	lm <sup>3</sup> . The higher end of the range will					
	operation is effective.	els correspond to when the DLN om the combustion of natural					
	Type of combustion	gas in boilers and engines  BAT-AELs (mg/Nm³)					
	plant	Yearly average (157)		Daily average or average over the sampling period			
		New plant	Existing plant (158)	New plant	Existing plant (159)		
	Boiler	10–60	50–100	30–85	85–110		
	Engine (160)	20–75	20–100	55–85	55–110 <u>(161)</u>		
	As an indication, the yearly average CO emission levels will generally be:  — < 5–40 mg/Nm³ for existing boilers operated ≥ 1 500 h/yr,						
	< 5–15 mg/Nm <sup>3</sup>	for new boile					
	<ul> <li>30–100 mg/Nm³ for existing engines operated ≥ 1 500 h/yr and for new engines.</li> </ul>						
45	In order to reduce non-methane volatile organic compounds (NMVOC) and methane (CH <sub>4</sub> ) emissions to air from the combustion of natural gas in spark-ignited lean-burn gas engines, BAT is to ensure optimised combusting and/or to use oxidation catalysts.  *Description**  See descriptions in Section 8.3. Oxidation catalysts are not effective at reducing the emissions of saturating hydrocarbons containing less than four carbon atoms.						Only applicable to gas engines.

# 6. Review and assessment of derogation requests made by the operator in relation to BAT Conclusions which include an associated emission level (AEL) value

The IED enables a competent authority to allow derogations from BAT AELs stated in BAT Conclusions under specific circumstances as detailed under Article 15(4):

By way of derogation from paragraph 3, and without prejudice to Article 18, the competent authority may, in specific cases, set less strict emission limit values. Such a derogation may apply only where an assessment shows that the achievement of emission levels associated with the best available techniques as described in BAT conclusions would lead to disproportionately higher costs compared to the environmental benefits due to:

- (a) the geographical location or the local environmental conditions of the installation concerned; or
- (b) the technical characteristics of the installation concerned.

No AELs are applicable to the plant on this site because it operates in emergency capacity only for <500 hours per year.

#### 7. Emissions to Water

The consolidated permit incorporates a number of small discharges to surface water from the installation. Based on the nature of the plant being emergency use only, the primary source of water discharge will be surface water run off.

There are no BAT AELs specified in the BAT Conclusions for this type of plant. There are also no additional treatment options identified as BAT for the installation. We have therefore not carried out any additional assessment of the emissions to water as part of this review.

#### 8 Additional IED Chapter II requirements:

#### **Updated permit Conditions**

Condition 3.1.2 relating to protection of soil, groundwater and groundwater monitoring, has been added in compliance with IED requirements. Conditions 4.3.1 and 4.3.2 relating to notifications have been amended in compliance with IED requirements.

#### **Updated monitoring conditions**

The monitoring in the permit for nitrogen dioxides and carbon monoxide has been formally revised from a frequency of annual to four yearly. This is based on the following:

There are no specific emission limit values or monitoring requirements for emergency plant <500 hours in either Chapter III of the Industrial Emissions Directive or in the BAT Conclusions.

The operator has monitored emissions once per year and the results have been relatively stable.

The combustion plant is operated in accordance with written instructions, and the operator has a robust preventative maintenance programme in place. These factors should ensure adequate combustion conditions in the gas turbines.

On the basis of the above, we have agreed to amend the monitoring frequency for NOx, CO, SO<sub>2</sub> and dust to 4 yearly.

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To comply with the requirements of Chapter III of the IED the operator is required to report NOx, SO<sub>2</sub> and particulate emissions from the gas turbines on an annual basis. The reporting requirements allow for emissions to be calculated from monitoring data or by using an emission factor.

# 9 Review and assessment of changes that are not part of the BAT Conclusions derived permit review.

This document should be read in conjunction with the application, supporting information and notice.

Aspect considered	Decision					
Receipt of application						
Confidential information	A claim for commercial or industrial confidentiality has not been made.					
Identifying confidential information	We have not identified information provided as part of the application that we consider to be confidential.					
The site						
Biodiversity, heritage, landscape and nature conservation	The application is within the relevant distance criteria of a site of heritage, landscape or nature conservation, and/or protected species or habitat.					
	A full assessment of the application and its potential to affect the site(s)/species/habitat has not been carried out as part of the permit review process. We consider that the review will not affect the features of the site(s)/species/habitat as the conditions will provide at least the same level of protection as those in the previous permit and in some cases will provide a higher level of protection to those in the previous permit.					
	We have not consulted Natural England on the application. The decision was taken in accordance with our guidance.					
Operating techniques						
General operating techniques	We have reviewed the techniques used by the operator where they are relevant to the BAT Conclusions and compared these with the relevant guidance notes.  The permit conditions ensure compliance with the relevant					
	BREF, BAT Conclusions.					
Permit conditions						
Updating permit conditions during consolidation	We have updated permit conditions to those in the current generic permit template as part of permit consolidation. The conditions will provide at least the same level of protection as those in the previous permit and in some cases will provide a higher level of protection to those in the previous permit.					
Changes to the permit conditions due to an Environment Agency initiated variation	We have varied the permit as stated in the variation notice.					
Emission limits	We have not set any emission limits in the permit.					

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Aspect considered	Decision				
Monitoring	We have decided that monitoring should be carried out for the parameters listed in the permit, using the methods detailed and to the frequencies specified.				
	These are described in the relevant BAT Conclusions in Section 5 of this document.				
	Table S3.4 Process monitoring requirements was amended to include the requirement to monitor energy efficiency after overhauls on site in line with BAT2.				
Reporting	Reporting has been amended to a 4 yearly frequency for monitoring of nitrogen dioxide, carbon monoxide, sulphur dioxide and dust.				
Operator competence					
Management system	There is no known reason to consider that the operator will not have the management system to enable it to comply with the permit conditions.				
Growth Duty					
Section 108 Deregulation Act 2015 - Growth duty	We have considered our duty to have regard to the desirability of promoting economic growth set out in section 108(1) of the Deregulation Act 2015 and the guidance issued under section 110 of that Act in deciding whether to grant this permit.				
	Paragraph 1.3 of the guidance says:				
	"The primary role of regulators, in delivering regulation, is to achieve the regulatory outcomes for which they are responsible. For a number of regulators, these regulatory outcomes include an explicit reference to development or growth. The growth duty establishes economic growth as a factor that all specified regulators should have regard to, alongside the delivery of the protections set out in the relevant legislation."				
	We have addressed the legislative requirements and environmental standards to be set for this operation in the body of the decision document above. The guidance is clear at paragraph 1.5 that the growth duty does not legitimise non-compliance and its purpose is not to achieve or pursue economic growth at the expense of necessary protections.				
	We consider the requirements and standards we have set in this permit are reasonable and necessary to avoid a risk of an unacceptable level of pollution. This also promotes growth amongst legitimate operators because the standards applied to the operator are consistent across businesses in this sector and have been set to achieve the required legislative standards.				