



Public Health  
England

Protecting and improving the nation's health

# **People with learning disabilities in England**

## **Adult social care: 2018 update**

January 2020

# About Public Health England

Public Health England exists to protect and improve the nation's health and wellbeing, and reduce health inequalities. We do this through world-leading science, research, knowledge and intelligence, advocacy, partnerships and the delivery of specialist public health services. We are an executive agency of the Department of Health and Social Care, and a distinct delivery organisation with operational autonomy. We provide government, local government, the NHS, Parliament, industry and the public with evidence-based professional, scientific and delivery expertise and support.

Public Health England  
Wellington House  
133-155 Waterloo Road  
London SE1 8UG  
Tel: 020 7654 8000  
[www.gov.uk/phe](http://www.gov.uk/phe)  
Twitter: [@PHE\\_uk](https://twitter.com/PHE_uk)  
Facebook: [www.facebook.com/PublicHealthEngland](https://www.facebook.com/PublicHealthEngland)

Prepared by: Chris Hatton  
For queries relating to this document, please contact: [ldt@phe.gov.uk](mailto:ldt@phe.gov.uk)



© Crown copyright 2020

You may re-use this information (excluding logos) free of charge in any format or medium, under the terms of the Open Government Licence v3.0. To view this licence, visit [OGL](https://www.ogp.gov.uk). Where we have identified any third party copyright information you will need to obtain permission from the copyright holders concerned.

Published January 2020  
PHE publications  
gateway number: GW-649

PHE supports the UN  
Sustainable Development Goals



# Data tables

## Adult social care

Major changes to the collection of data related to social care in 2014/15 (see the main text for details of the transition from statistics up to 2013/14 (ASC-CAR, RAP and PSSEX) to 2014/15 (SALT and ASC-FR)) mean that social care data from 2013/14 to 2014/15 are not continuous. This has been marked in the data table below with a vertical line between 2013/14 and 2014/15.

<b>Table 1: Number of adults with learning disabilities aged 18-64 years in England in accommodation 1 April - 31 March</b>									
	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18
<b>Rough sleeper/squatting</b>	40	25	25	25	95	10	5	10	10
<b>Night shelter/emergency hostel/direct access hostel (temp accomm accepting self-referrals)</b>	70	55	55	65	65	50	30	25	35
<b>Refuge</b>	10	10	10	10	5	5	0	5	0
<b>Placed in temp accomm by council (inc homelessness settlement) eg B&amp;B</b>	210	195	170	305	195	140	135	145	155
<b>Staying with family/friends as short-term guest</b>	745	625	765	770	810	620	695	665	740
<b>Acute/long stay healthcare residential facility or hospital</b>	1295	1045	1230	1075	1035	490	470	480	415

<b>Registered care home</b>	24830	23465	26195	26625	25755	23215	22435	21985	21145
<b>Registered nursing home</b>	1830	1290	1610	1665	2040	1360	1090	1010	990
<b>Prison/young offenders institution/detention centre</b>	30	30	45	40	40	15	25	20	15
<b>Other temp accomm</b>	705	1245	1150	665	810	445	485	530	695
<b>TOTAL NON-SETTLED ACCOMMODATION</b>	<b>29765</b>	<b>27990</b>	<b>31255</b>	<b>31245</b>	<b>30845</b>	<b>26350</b>	<b>25370</b>	<b>24875</b>	<b>24200</b>
<b>Owner occupier/shared ownership scheme</b>	2755	2340	2885	2640	3755	2460	2940	2935	3000
<b>Tenant – LA/arms length mgt org/registered social landlord/housing assn</b>	13460	13395	14785	15190	16690	12425	13045	12860	12920
<b>Tenant – private landlord</b>	3710	4010	4605	5030	4815	3960	3855	3870	3720
<b>Settled mainstream housing with family/ friends (inc flat-sharing)</b>	41590	41205	48785	50930	52090	44785	46590	48020	48165
<b>Supported accomm/ supported lodgings/ supported group home</b>	17655	17610	21420	24700	24485	23075	25325	27025	29195
<b>Adult placement scheme/shared lives</b>	2695	2675	3805	3415	3550	3100	3355	3445	3535
<b>Approved premises for offenders released from prison or under probation supervision</b>	35	40	205	35	35	15	20	15	25
<b>Sheltered housing/ extra care housing/ other sheltered housing</b>	640	675	835	985	890	1195	1145	995	1015

People with Learning Disabilities in England: Adult social care: 2018 Update

<b>Mobile accomm for Gypsy/Roma and Traveller community</b>	20	35	25	25	25	55	30	25	25
<b>TOTAL SETTLED ACCOMMODATION</b>	<b>82565</b>	<b>81985</b>	<b>97360</b>	<b>102945</b>	<b>106335</b>	<b>91070</b>	<b>96305</b>	<b>99190</b>	<b>101600</b>
<b>Accommodation unknown</b>						7025	6395	6090	5615
<b>TOTAL KNOWN TO COUNCIL</b>	<b>136350</b>	<b>138995</b>	<b>139090</b>	<b>140015</b>	<b>141980</b>				
<b>TOTAL RECEIVING LONG-TERM SOCIAL CARE</b>						<b>124445</b>	<b>128070</b>	<b>130155</b>	<b>131415</b>
Data Source: NASCIS ASC -CAR (Adult Social Care – Combined Activity returns) Table L2 up to 2013/14; SALT LTS004b 2014/15 to 2017/18									

Major changes to the collection of data related to social care in 2014/15 (see the main report for details of the transition from statistics up to 2013/14 (ASC-CAR, RAP and PSSEX) to 2014/15 (SALT and ASC-FR) mean that social care data from 2013/14 to 2014/15 are not continuous. This has been marked in the data table below with a vertical line between 2013/14 and 2014/15.

<b>Table 2: Number of adults with learning disabilities in England supported by local authorities at 31 March in residential care</b>													
	2005/ 2006	2006/ 2007	2007/ 2008	2008/ 2009	2009/ 2010	2010/ 2011	2011/ 2012	2012/ 2013	2013/ 2014	2014/ 2015	2015/ 2016	2016/ 2017	2017/ 2018
<b>Aged 18-64</b>													
Nursing Care	1840	1865	1735	1640	1560	1505	1290	1240	1180	1060	1075	1125	1075
Residential Care	31750	31415	30525	29855	28980	28675	29035	26260	27390	25075	24775	23840	23420
<b>Aged 65+</b>													
Nursing Care	605	585	580	510	915	540	745	690	665	670	740	745	620
Residential Care	3655	3725	3885	3885	4200	4040	5240	5145	4945	5425	5465	5425	5240
<b>Total Aged 18+</b>													
Nursing Care	2445	2450	2315	2150	2475	2045	2035	1930	1845	1730	1815	1870	1695
Residential Care	35405	35140	34410	33740	33180	32715	34275	31405	32335	30500	30240	29265	28660
Data Source: 2005/06 to 2013/14: NASCIS ASC-CAR (Adult Social Care – Combined Activity Returns) Table S1. 2014/15 to 2017/18 SALT Table LTS001a													

Major changes to the collection of data related to social care in 2014/15 (see the main report for details of the transition from statistics up to 2013/14 (ASC-CAR, RAP and PSSEX) to 2014/15 (SALT and ASC-FR) mean that social care data from 2013/14 to 2014/15 are not continuous. This has been marked in the data table below with a vertical line between 2013/14 and 2014/15.

<b>Table 3: Number of adults with learning disabilities aged 18-64 years in England using various types of long-term social care support, supported by local authorities from 2009/10 to 2017/18, and for 2014/15 to 2017/18 adults aged 65+ years</b>									
Type of long-term social care support	Year								
	2009/10	2010/11	2011/12	2012/13	2013/14	2014/2015	2015/16	2016/17	2017/18
<b>Adults aged 18-64 years</b>									
Direct payment only	16,940	18,255	18,380	18,600	20,715	21,580	23,120	24,835	26,560
Personal budget - part direct payment	1,795	4,580	7,745	11,560	13,320	13,265	13,370	16,260	15,550
Council-managed personal budget	4,870	19,790	35,190	49,050	54,490	49,150	48,950	54,390	54,435
Residential care	28,980	28,675	29,035	27,950	27,390	26,975	26,560	25,820	25,205
Nursing care	1,560	1,505	1,290	1,240	1,180	1,265	1,240	1,310	1,245
Council-commissioned support only	n/a	n/a	n/a	n/a	n/a	12,000	9,545	7,545	8,525
<b>Adults aged 65+ years</b>									
Direct payment only						620	760	670	725
Personal budget - part direct payment						505	610	705	685
Council-managed personal budget						5,920	6,465	6,970	7,205
Residential care						6,000	6,065	5,935	5,870
Nursing care						845	860	810	820
Council-commissioned support only						1,430	1,220	1,010	1,090

Data Source: NASCIS RAP (Referrals, Assessments and Packages of Care) Table SD1; SALT Table LTS001a. n/a: Data not available								
<b>Table 4: Number of new and existing adult clients with learning disabilities where the sequel to a request for support was short-term support to maximise independence, and what followed (2014/15 to 2017/18)</b>								
	<b>2014/15</b>		<b>2015/16</b>		<b>2016/17</b>		<b>2017/18</b>	
	New clients	Existing clients	New clients	Existing clients	New clients	Existing clients	New clients	Existing clients
Total requests made	555	1200	670	810	805	695	1145	1035
<b>What followed the request</b>								
No services provided – no identified needs	220	465	240	290	220	n/a	415	n/a
No services provided – needs identified but support declined	10	5	25	5	20	n/a	25	n/a
No services provided – needs identified but self-funding	0	0	10	0	0	n/a	25	n/a
No services provided – information, advice, signposting, universal services	30	15	115	25	275	n/a	185	n/a
Early cessation of service (not leading to long-term support)	35	25	65	15	40	n/a	100	n/a
Ongoing low-level support	35	105	40	35	25	n/a	80	n/a
Short-term support (other)	35	50	35	20	90	n/a	95	n/a
Early cessation of service (leading to long-term support)	15	10	15	20	5	n/a	30	n/a
Long-term support (any setting)	175	525	125	400	130	n/a	185	n/a
Data Source: SALT Table STS002ab; Table STS002bb; n/a data not publicly available								



Major changes to the collection of data related to social care in 2014/15 (see the main report for details of the transition from statistics up to 2013/14 (ASC-CAR, RAP and PSSEX) to 2014/15 (SALT and ASC-FR) mean that social care data from 2013/14 to 2014/15 are not continuous. This has been marked in the data table below with a vertical line between 2013/14 and 2014/15.

Table 5: Local authority gross current expenditure relating to residential personal social services for adults with learning disabilities (in £ millions)														
Gross Current Expenditure (in £ millions)	Year													
	2005/2006	2006/2007	2007/2008	2008/2009	2009/2010	2010/2011	2011/2012 <sup>1</sup>	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017	2017/2018	
Adults aged 18-64 years														
Nursing care placements	77.1	72.5	65.9	73.0	73.7	74.6	86.2	91.1	81.7	57.6	60.3	65.1	62.5	
Residential care placements	1393.6	1459.1	1527.3	1578.2	1583.5	1546.1	2019.9	2000.1	1979.8	1695.9	1697.7	1723.3	1703.7	
Supported and other accomm-odation	191.2	228.3	268.8	334.4	397.7	483.3	764.5	867.5	1001.1	1207.7 <sup>a</sup>	1249.3 <sup>a</sup>	1367.4 <sup>a</sup>	1460.5 <sup>a</sup>	
Supporting People	196.7	171.2	162.5	157.2	161.3	148.8	124.5	108.8	84.5	n/a	n/a	n/a	n/a	
Adults aged 65+ years														
Nursing care placements	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	27.3	24.6	23.9	25.5	
Residential care placements	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	251.1	245.5	261.4	262.6	

<sup>1</sup> Gross expenditure costs for 2011/12 include costs transferred from the NHS to social services under Valuing People Now (for people with learning disabilities) and the NHS transfer. The report Personal Social Services: Expenditure and Unit Costs England 2011-12 – Final Release (<https://catalogue.ic.nhs.uk/publications/social-care/expenditure/pss-exp-eng-11-12-fin/pss-exp-eng-11-12-fin-rpt.pdf>) estimates that the funding transferred from the NHS to local authorities concerning all services for adults with learning disabilities totalled £872 million.

<b>Supported and other accommodation</b>	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	142.7 <sup>a</sup>	149.7 <sup>a</sup>	169.5 <sup>a</sup>	182.5 <sup>a</sup>
<b>Supporting People</b>	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
<b>Total adults aged 18+ years</b>													
<b>Nursing care placements</b>	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	84.9	84.9	89	88
<b>Residential care placements</b>	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	1947.0	1943.2	1984.7	1966.3
<b>Supported and other accommodation</b>	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	1350.4 <sup>a</sup>	1399 <sup>a</sup>	1536.9 <sup>a</sup>	1643 <sup>a</sup>
<b>Supporting People</b>	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Data Source:	NASCIS PSSEX (Personal social services expenditure data) Gross Current Expenditure 2005/06 to 2013/14; ASC-FR 2014/15 to 2017/18												
	a) Combines the categories of supported accommodation and supported living												

Major changes to the collection of data related to social care in 2014/15 (see the main report for details of the transition from statistics up to 2013/14 (ASC-CAR, RAP and PSSEX) to 2014/15 (SALT and ASC-FR) mean that social care data from 2013/14 to 2014/15 are not continuous. This has been marked in the data table below with a vertical line between 2013/14 and 2014/15.

<b>Table 6: Local authority gross current expenditure (in £ millions) relating to community services for adults with learning disabilities (including direct payments and assessment/care management)</b>													
Gross social services expenditure on	Year												
	2005/2006	2006/2007	2007/2008	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017	2017/2018
<b>Adults aged 18-64 years</b>													
Home care	288.1	349.1	390.0	464.8	488.9	557.1	658.7	655.5	676.1	348.6	368.4	349.1	353.2
Direct payments	42.2	60.8	87.3	132.5	198.4	260.3	324.7	385.2	449.2	454.2	539.4	592.8	630.1
Day services	620.5	638.9	660.1	693.3	731.6	719.6	720.9	681.5	662.6	613.1 <sup>a</sup>	629.3 <sup>a</sup>	635.7 <sup>a</sup>	661.5 <sup>a</sup>
Other services	93.5	109.2	88.0	115.9	100.9	145.2	169.3	144.7	148.8				
Meals	1.3	1.0	0.9	1.2	0.8	0.7	0.6	0.5	0.5				
Equipment & adaptation	0.8	0.9	2.5	2.3	6.7	6.3	5.5	4.5	5.5	n/a	n/a	n/a	n/a
Assessment and care management	205.4	201.3	199.8	254.5	269.2	247.0	291.4	292.6	285.5	n/a	n/a	n/a	n/a
Short-term support to maximise independence	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	16.6	17.5	17.9	19.6
Other short-term support	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	43.1	51.7	51.1	55.7

<b>Adults aged 65+ years</b>													
Home care	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	45.0	50.3	45.9	45.8
Direct payments	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	20.3	25.0	24.8	25.1
Other long-term care	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	47.4	44.8	45.6	46.8
Short-term support to maximise independence	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	1.2	1.4	1.0	2.0
Other short-term support	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	5.1	5.9	3.4	3.9
Data Source: NASCIS PSSEX (Personal social services expenditure data) Gross Current Expenditure and Unit Costs of Other Community Services 2005/06 to 2013/14 ASC-FR 2014/15 to 2017/18. a) Category in ASC-FR 'Community – long-term support: other long-term care													

Major changes to the collection of data related to social care in 2014/15 (see the main report for details of the transition from statistics up to 2013/14 (ASC-CAR, RAP and PSSEX) to 2014/15 (SALT and ASC-FR) mean that social care data from 2013/14 to 2014/15 are not continuous. This has been marked in the data table below with a vertical line between 2013/14 and 2014/15.

<b>Table 7: Local authority unit costs (£) per week of a range of social services for adults with learning disabilities aged under 65 and for 2014/15 onwards adults with learning disabilities aged 65+ years</b>											
Unit Costs	Year										
	2007/ 2008	2008/ 2009	2009/ 2010	2010/ 2011	2011/ 2012	2012/ 2013	2013/ 2014	2014/ 2015	2015/ 2016	2016/ 2017	2017/ 2018
<b>Adults with learning disabilities aged 18-64 years</b>											
<b>Residential services</b>											
Nursing care	852	992	1108	1196	1183	1303	1250	1119	1079	1242	1246
Residential care	1061	1132	1224	1277	1315	1343	1340	1336	1318	1436	1476
<b>Community services</b>											
Day services	298	324	na	364	358	333	345	n/a	n/a	n/a	n/a
Home care	352	381	na	484	480	463	447	n/a	n/a	n/a	n/a
<b>Direct payments</b>											
Direct payments	191	222	na	230	270	276	289	n/a	n/a	n/a	n/a
<b>Adults with learning disabilities aged 65+ years</b>											
<b>Residential services</b>											
Nursing care	n/a	n/a	n/a	n/a	n/a	n/a	n/a	741	n/a	771	947
Residential care	n/a	n/a	n/a	n/a	n/a	n/a	n/a	899	n/a	833	961
<i>Data Source: NASCIS PSSEX (Personal social services expenditure data) Unit Costs 2007/08 to 2013/14; ASC-FR unit costs 2014/15 to 2017/18</i>											

<b>Table 8: Adult service user experiences of social care 2014/15 to 2017/18</b>												
Survey Findings	Learning Disabilities				Physical Support				Mental Health			
	2014/ 2015	2015/ 2016	2016/ 2017	2017/ 2018	2014/ 2015	2015/ 2016	2016/ 2017	2017/ 2018	2014/ 2015	2015/ 2016	2016/ 2017	2017/ 2018
<b>Methodological issues</b>												
Number of survey respondents	14,315	16,580	17,455	17,135	40,165	41,475	40,400	35,385	7,045	7,095	6,595	5,460
% completed easy-read version of survey	99.4%	99.1%	99.3%	98.0%	0.3%	0.3%	0.7%	0.7%	0.3%	0.4%	0.9%	0.8%
% completed survey by themselves	7.0%	6.4%	7.1%	6.5%	26.6%	24.9%	24.6%	25.6%	37.4%	35.4%	32.7%	36.4%
% completed survey with help from...												
A care worker	53.4%	51.2%	49.2%	49.4%	14.4%	16.3%	15.7%	15.0%	27.6%	32.4%	33.5%	33.1%
Someone living in household	26.4%	28.6%	29.6%	29.8%	18.2%	19.2%	18.7%	19.2%	14.0%	12.6%	12.9%	11.9%
Someone living outside household	13.1%	13.7%	14.2%	14.2%	40.8%	39.7%	41.0%	40.3%	21.0%	19.6%	20.8%	18.6%
% had help from...												
Didn't have help	6.3%	6.1%	6.9%	6.4%	25.0%	23.1%	22.9%	24.1%	35.9%	33.7%	31.0%	34.6%
Someone else read Qs to me	63.1%	63.1%	61.0%	62.1%	43.1%	43.9%	42.5%	42.1%	39.8%	42.5%	42.9%	42.2%
Someone else translated Qs for me	60.9%	61.6%	60.8%	61.5%	8.4%	8.3%	8.8%	8.8%	8.0%	8.2%	9.2%	7.9%
Someone else wrote down answers for me	47.7%	48.2%	47.6%	47.8%	39.2%	39.4%	38.9%	38.1%	24.3%	24.5%	25.7%	23.3%
Talked through Qs with someone else	27.0%	27.1%	27.7%	27.3%	29.6%	29.5%	30.9%	29.7%	24.5%	25.9%	27.3%	25.1%
Someone answered for me without asking me Qs	9.2%	9.4%	9.7%	10.5%	8.4%	8.8%	10.0%	9.7%	6.3%	6.0%	5.9%	5.3%
<b>Quality of life</b>												
Quality of life is...												
So good it could not be better/very good	42.8%	41.9%	41.0%	42.6%	27.6%	27.0%	26.3%	26.2%	31.4%	33.7%	32.5%	31.7%
Good	39.3%	39.4%	40.3%	39.6%	30.2%	29.5%	29.2%	30.1%	26.4%	26.3%	27.1%	27.5%
Alright	15.9%	17.0%	16.9%	16.2%	32.3%	32.9%	33.6%	32.5%	28.7%	27.7%	28.5%	27.8%
Bad	1.4%	1.2%	1.2%	1.0%	6.6%	7.0%	7.1%	7.2%	8.5%	7.1%	6.8%	7.9%
So bad it could not be worse/very bad	0.6%	0.5%	0.6%	0.5%	3.3%	3.6%	3.9%	4.0%	5.0%	5.2%	5.1%	5.1%

<b>Satisfaction with services</b>												
Extremely/very satisfied	76.1%	75.5%	75.4%	76.1%	61.7%	60.6%	60.8%	61.1%	61.0%	63.8%	65.0%	63.1%
Quite satisfied												
Neither satisfied nor dissatisfied	17.3%	17.6%	17.5%	17.3%	28.6%	29.0%	28.4%	28.2%	26.3%	24.4%	23.8%	23.8%
Quite dissatisfied	5.2%	5.2%	5.6%	5.1%	5.8%	6.2%	6.4%	6.0%	6.7%	6.3%	5.8%	5.8%
Extremely/very dissatisfied	0.9%	1.0%	0.9%	0.9%	2.2%	2.5%	2.5%	2.5%	3.0%	2.6%	2.5%	2.9%
	0.4%	0.6%	0.5%	0.6%	1.6%	1.7%	2.0%	2.2%	3.0%	2.9%	3.0%	4.3%
<b>General health</b>												
Very good	41.6%	39.5%	40.0%	40.2%	6.5%	6.8%	6.5%	6.7%	13.1%	14.6%	14.1%	14.3%
Good	31.0%	31.2%	31.4%	31.4%	25.8%	24.9%	24.9%	24.5%	31.3%	31.4%	30.7%	32.1%
Fair	21.1%	22.4%	21.7%	22.0%	46.5%	47.0%	46.3%	46.4%	39.1%	36.7%	38.1%	36.5%
Bad	5.4%	6.1%	6.0%	5.7%	15.6%	15.4%	16.1%	16.1%	12.4%	13.0%	12.2%	12.5%
Very bad	0.8%	0.8%	0.9%	0.7%	5.6%	5.8%	6.2%	6.3%	4.1%	4.3%	4.9%	4.7%
<b>Health state today – anxiety or depression</b>												
Not anxious or depressed	49.4%	48.2%	48.1%	47.2%	48.0%	47.9%	46.6%	45.8%	37.2%	35.3%	35.9%	37.4%
Moderately anxious or depressed	47.4%	48.9%	48.6%	49.4%	44.2%	44.1%	44.9%	45.5%	44.5%	45.4%	46.3%	43.1%
Extremely anxious or depressed	3.2%	2.9%	3.4%	3.3%	7.8%	8.0%	8.5%	8.6%	18.3%	19.3%	17.8%	19.5%
Data source: Health and Social Care Information Centre: Personal Social Services Adult Social Care Survey												