

2014 to 2020 European Structural and Investment  
Funds Growth Programme

Call for Proposals  
European Regional Development Fund

Priority Axis 3: Enhancing the  
Competitiveness of Small and Medium  
Sized Enterprises

<b>Managing Authority:</b>	<b>Ministry of Housing, Communities and Local Government</b>
<b>Fund:</b>	<b>European Regional Development Fund</b>
<b>Priority Axis:</b>	<b>Priority Axis 3: Enhancing the Competitiveness of Small and Medium Sized Enterprises</b>
<b>Call Reference:</b>	<b>OC34R19P 0913</b>
<b>Local Enterprise Partnership Area:</b>	<b>Tees Valley</b>
<b>Area Indicative Fund Allocation:</b>	<b>£26.2m</b>
<b>Call Open:</b>	<b>Friday 28 June 2019</b>
<b>Call Closes:</b>	<b>23:59 on Monday 30 September 2019</b>

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# 1. Introduction

The 2014 to 2020 European Structural and Investment Funds bring the European Regional Development Fund, European Social Fund and part of the European Agricultural Fund for Rural Development together into a single European Union Structural and Investment Funds Growth Programme for England supporting the key growth priorities of innovation, research and development, support for Small and Medium Sized Enterprises, low carbon, skills, employment, and social inclusion.

The Government has confirmed that it will guarantee funding for ERDF projects that are contracted by the end of 2020.

All contracted ERDF projects must be completed by the end of the programme period, 30 June 2023. Each application for ERDF will be required to demonstrate that it delivers good value for money and domestic strategic priorities.

The Funds are managed by the Ministry of Housing, Communities and Local Government for the European Regional Development Fund, Department for Work and Pensions for the European Social Fund and the Department for Environment, Food and Rural Affairs for the European Agricultural Fund for Rural Development. These Departments are the managing authorities for each Fund. In London, the Greater London Authority acts as an intermediate body for the European Regional Development Fund and European Social Fund programmes. In some other areas, intermediate bodies are being designated by the Ministry of Housing, Communities and Local Government and the Department for Work and Pensions to perform the following tasks:

- Input into project calls in respect of local development needs (with reference to ESI Funds strategies); and
- Assessment of applications against certain selection criteria in relation to fit with local priorities in respect of the European Regional Development Fund and European Social Fund.

The managing authorities and intermediate bodies work closely with local partners on ESI Funds sub-committees in each local enterprise partnership area. Partners on these sub-committees provide:

- Practical advice and information to the managing authorities to assist in the preparation of local plans that contribute towards operational programme priorities and targets;
- Local intelligence to the managing authorities (or intermediate bodies where designated) in the development of project calls that reflect operational programme and local development needs as well as match funding opportunities; and

- Advice on local economic growth conditions and opportunities within the context of the operational programme and the local European Structural and Investment Funds Strategy to aid the managing authorities' (or intermediate bodies where designated) assessments at outline and full application stage.

This call is issued by the Ministry of Housing, Communities and Local Government and invites outline applications in respect of the European Regional Development Fund for England 2014 to 2020.

## 2. Call Context

On behalf of the national Growth Programme Board, the Ministry of Housing, Communities and Local Government (the managing authority) invites applications seeking European Regional Development Fund support under:

### **Priority Axis 3    Enhancing the Competitiveness of small and medium sized enterprises**

#### **Investment Priorities:**

- 3a**        Promoting entrepreneurship, in particular by facilitating the economic exploitation of new ideas and fostering the creation of new firms, including through business incubators.
  
- 3c**        Supporting the creation and the extension of advanced capacities for products, services and development.
  
- 3d**        Supporting the capacity of small and medium sized enterprises to grow in regional, national and international markets and to engage in innovation processes

The **European Regional Development Fund operational programme for England 2014 to 2020** sets out how the European Regional Development Fund will focus on investment to support economic growth and job creation. **Priority Axis 3** of the operational programme aims to enhance the competitiveness of small and medium sized enterprises.

The [UK Industrial Strategy](#) sets out our aspiration for the United Kingdom to be the best place in the world to start and grow a business, and sets out a number of key challenges.

The UK already has a global reputation as a good place to do business; however, sub-regional disparities remain, with more than six out of ten start-ups located in the South<sup>1</sup>. SME growth is also below potential. There is a persistent productivity gap

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<sup>1</sup> ONS, 2018. *Business Demography, UK: 2017*. Online at: <https://www.ons.gov.uk/businessindustryandtrade/business/activitysizeandlocation/bulletins/business-demography/2017>

with our international competitors, exacerbated by the UK's 'Productivity Puzzle' – our unusually weak productivity growth since the financial crisis. There is also a gap between SMEs and larger firms. In 2014, SMEs contributed 45% of total gross value in Great Britain, despite representing 57% of total employment<sup>2</sup>. Also, while many SMEs say they want to grow in the next two to three years, most will not actually show growth in any given year<sup>3</sup>.

The [Call for Evidence for the BEIS-HMT Business Productivity Review](#) highlighted that many businesses could be better managed – with the UK ranked 5<sup>th</sup> in the G7 for management best practice adoption, have skills gaps in their workforce, and are too slow to adopt existing technologies that can improve productivity.

Face to face, tailored and intensive support is effective in helping businesses grow and boost productivity. However, the take up and use of external advice has declined from 46% in 2010 to 29% in 2017.<sup>4</sup> The Review has proposed a number of measures to achieve change in this area, presented as a 'business change cycle'.

Being an open, outward-facing economy can also drive up competition. Businesses that export account for 60% of the UK's annual productivity growth, deliver stronger employment growth and pay higher wages than those that don't<sup>5</sup>. However, only 2.4% of SMEs exported in 2017, and this significantly lags behind large businesses<sup>6</sup>.

Important guiding principles for the selection of ERDF operations within Priority Axis 3 therefore include:

- Any application for funding will be required to clearly demonstrate that it provides good value for money and supports domestic strategic priorities, including those set out in the 2017 [UK Industrial Strategy](#) and Business Productivity Review. Applications should take account of the 'business change cycle' steps needed for a business to grow, adapt and remain competitive:
  - **Realisation:** Businesses need to be able to understand their current performance and the opportunities to make changes to improve it.
  - **Assessment:** Appraising the cost, quality and value of change to the business, and the business support to help deliver it.
  - **Navigation:** Identifying the product or advice from the business support market, where expertise is not held in house.

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<sup>2</sup> OECD, 2018. *Strengthening SMEs and entrepreneurship for productivity and inclusive growth*. Online at: <https://www.oecd.org/cfe/smes/ministerial/documents/2018-SME-Ministerial-Conference-Key-Issues.pdf>

<sup>3</sup> BEIS, 2018. *Small Business Survey 2017: businesses with employees*. Online at: <https://www.gov.uk/government/statistics/small-business-survey-2017-businesses-with-employees>

<sup>4</sup> Longitudinal Small Business Survey 2017

<sup>5</sup> BIS, 2011. *International Trade and Investment Industrial Strategy White Paper 252 - the Economic Rationale for Government Support*. Online at: <https://www.gov.uk/government/publications/the-economic-benefits-of-support-for-international-trade-and-investment>

<sup>6</sup> HMRC, 2018. *UK trade in goods statistics by business characteristics 2017*. Online at: <https://www.gov.uk/government/statistics/uk-trade-in-goods-by-business-characteristics-2017>

- **Embedding:** Developing the skills of managers and employees to implement and embed the change.
- Applications must meet the requirement of, and make a meaningful contribution to, the delivery of the relevant Priority Axis of the [European Regional Development Fund Operational Programme](#) and where appropriate should reflect how such support will aim to improve productivity levels within small and medium sized enterprises.
- Government is working with local enterprise partnership (LEPs) across England to maintain a network of private sector-led growth hubs connecting businesses to the right support including access to local and Government funded support services. Applicants under this call will need to demonstrate how activity and delivery will be co-ordinated and made accessible through the Growth Hub in the Local Enterprise Partnership area covered by this call. Applicants will also need to demonstrate how they will work locally with their Growth Hub and all business support provision provided by local public and private sector partners and not duplicate any existing services, including that provided by the Growth Hub. Where relevant, further detail on Growth Hubs is set out below and in the Annex at the end.

In addition, applications will be expected to meet identified local development needs, as expressed in the scope of this call and as set out in the [Tees Valley](#) European Structural and Investment Funds strategy, as well as Local Industrial Strategy where published.

Applicants are advised to familiarise themselves with the detail of the operational programme, local European Structural and Investment Funds strategy and the relevant documentation listed in sections 5 through to 8 **prior to** submitting an outline application.

Export advice is provided by the Department for International Trade through contracts for International Trade Services and UK Export Finance. The Greater London Authority work with a number of additional organisations providing export advice. Contact the Greater London Authority for further details.

## 3. Scope of the Call

### 3.1. Scope

This call invites outline applications which support the delivery of Priority Axis 3 of the European Regional Development Fund operational programme and respond to the local development need set out in the [Tees Valley](#) European Structural and Investment Funds strategy.

<p><b>Indicative fund allocation:</b></p>	<p>Indicatively, through this call the managing authority expects to allocate up to £26.2m.</p> <p>The managing authority reserves the right to invite to full application (and subsequently approve) projects that have a cumulative value that is higher or lower than this indicative allocation, subject to the volume and quality of proposals received.</p> <p>There is no indicative allocation of European Regional Development Fund funding between capital and revenue activity, both capital and revenue is eligible dependent on the nature of activities / investment priorities set out in the call.</p>
<p><b>Minimum application level</b></p>	<p>European Regional Development Fund investment is intended to make a significant impact on local growth. Applications are expected to demonstrate appropriate scale and impact.</p> <p>The managing authority does not intend to allocate less than £500,000 European Regional Development Fund to any single project. Consequently, new projects with a total value of less than £833,334 will not normally be supported under this call. <b>Applications for less than £500,000 ERDF for extensions to existing projects will be considered.</b></p>
<p><b>Duration of project activity</b></p>	<p>Projects should plan to complete delivery of project activity by the end of June 2023; however, the managing authority reserves the right to vary this date.</p>
<p><b>Geographical scope</b></p>	<p>The England European Regional Development Fund operational programme operates on a national basis. All eligible European Regional Development Fund expenditure must benefit organisations located in England.</p> <p>Revenue projects should predominantly support businesses based within the local enterprise partnership area of this call.</p>
<p><b>Specific call requirements</b></p>	<p>Support for incubator space will be provided only where it is combined with an effective programme of business support tailored to the growth needs of the target occupants.</p> <p><b>Please note: Value for Money and alignment with Strategic Domestic Priorities, <a href="#">including the 2017 Industrial Strategy</a>, (or any later publication that amends</b></p>

	or supersedes that) will form a key part of the assessment and appraisal of all applications. Therefore proposals should clearly articulate and demonstrate how activities align with domestic strategic priorities and offer good value for money.
<b>Call deadlines</b>	<p>For this specific call, applications will be assessed after the close of the single deadline.</p> <p>Applications received after the published call close date will not be considered. All applications will be assessed following closure of the call.</p>

### 3.2. Local development need

Projects must deliver activity which directly contributes to the objectives of Priority Axis 3 of the operational programme, one or more of the relevant investment priorities and meet the local development need expressed in the table below.

- In particular, we encourage applications that:
  - spread the best practices of our most productive businesses across the economy, including leadership and management best practice and diffusion and adoption of proven technologies<sup>7</sup>, ensuring all SMEs can benefit.
  - encourage entrepreneurship by equipping potential and existing entrepreneurs with the skills to start and grow their businesses, particularly in areas with low levels of enterprise activity and amongst under-represented groups.
  - encourage SMEs to scale-up and grow through:
    - investor readiness support to increase take up of external finance
    - technology awareness activities and strengthening capacity to engage in innovation processes, develop products and services, and the skills to manage emerging technology businesses.
  - equip SMEs with the right knowledge, skills and support to access foreign markets and trade with the world successfully.
  - improve the coordination of the business support ecosystem through Growth Hubs to make it easier for firms to find the right support at the right time

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<sup>7</sup> Low uptake of existing technologies, such as accountancy software, customer relationship management (CRM) systems, supply change management and enterprise resource planning software has been suggested as one of the reasons for the UK's relatively poor productivity performance. Aside from the direct benefits to firm-level productivity - the adoption of these existing technologies prepares a business for the later adoption of more sophisticated digital technologies.



## Local Development Need

### Local growth priorities:

Tees Valley has a total population of 672,500 and offers 293,000 jobs across 17,230 businesses, of which 99.5% are micro, small and medium sized enterprises (SMEs). The economy generates gross value add (GVA) of over £13.1 billion per annum.

Tees Valley has world class expertise in a number of key sectors which are vital to the health of the northern and wider UK economies. The area has a particular concentration of employment in process, chemicals and the energy sector where employment levels are more than double the national average, as well as in the larger advanced manufacturing and healthcare sectors, where employment levels are around one and a half times the national average. There is also a relatively high employment concentration in the energy & circular economy sector.

While some sectors, such as logistics, business and professional services and creative, culture and leisure are under-represented when compared with the national average, they are key 'enabling' sectors, which provide a significant number of employment opportunities and are all sectors that are forecast to experience strong growth nationally over the next 10 years. There is potential for Tees Valley to build upon niche specialisms within these sectors to capture a larger share of growth and boost overall employment levels.

The refreshed [Strategic Economic Plan](#) (2016) sets out the ambition for Tees Valley to become a high-value, low-carbon, diverse and inclusive economy creating 25,000 additional jobs by 2026. This growth will be driven by new start-ups, scalable businesses and inward investors.

The evidence base for the Tees Valley Local Industrial Strategy has been developed in 2018/19, with a focus on the opportunities and challenges to increase productivity in the region. This is centred around the nationally defined 'foundations of productivity': people, place, ideas, infrastructure and business environment.

Tees Valley faces some significant challenges in relation to productivity. Economic output and productivity per capita sit at around 70% of the national average, and productivity of Tees Valley businesses is around 90% of the UK average.

Tees Valley has a low business density compared to other LEP areas, with just 415 enterprises per 10,000 working age residents, compared to a national average of 643. Whilst the region has seen stronger business growth in recent years (27% compared to 24% nationally), we have also seen high levels of business failures/closures –above national and Northern Powerhouse averages for 2012-17.

Tees Valley has high concentrations of employment in foreign-owned firms, many of which are focussed in advanced manufacturing, chemicals and energy. Whilst

this can be a strength, it does demonstrate a lack of diversity in the local business base, and a lack of vibrancy in the locally developed business environment.

'Enabling' sectors in Tees Valley are characterised by small firms with low margins, with challenges relating to managerial capacity to drive growth. The Tees Valley Business Survey undertaken in 2018 identified further barriers to growth, including: skills/recruitment; finance/cash flow; and access to new markets/supply chains.

Scale-up performance in Tees Valley is also weak, at 0.4% growth per annum compared to 3.6% growth in scale-ups nationally. The Scale-Up Institute has identified that the area: 'needs improvement' in scale-up density and scale-up trends over time

Applicants should refer to the Tees Valley Economic Assessment 2018 for further analysis of the Tees Valley economy <https://teesvalley-ca.gov.uk/wp-content/uploads/2019/03/Tees-Valley-Economic-Assessment-2018.pdf>

The Business Environment is a key driver of productivity, and future focus will be required to:

- Increase business start-up/survival rates, to deliver growth in employment and economic output
- Support high value scale-ups to fulfil their potential, to drive employment and productivity growth
- Move existing businesses up the value chain to increase their economic output
- Increase export intensity that generates additional demand/value from outside the UK economy
- Develop/harness existing high value sector strengths for Tees Valley, and to facilitate growth in new / related sectors

### **Local priorities:**

Proposals should demonstrate alignment with local development need and priorities including:

- Increasing productivity: Activities should support businesses to improve their productivity, help them grow and create jobs. Tees Valley experiences a comparatively low growth rate amongst businesses. Although the enterprise rate is expanding, it hasn't translated into more jobs or increased productivity. Productivity of Tees Valley businesses is around 90% of the UK average.
- Start-up / Scale-up: Support should develop the entrepreneurial skills and capacity to establish new businesses, and to enable those with potential to grow significantly and rapidly. Tees Valley enterprise stock is dominated by

a prevalence of firms with annual turnover of between £50k and £200k. The proportion of Tees Valley firms with £200k+ turnover falls below national averages.

- Supply chain development: Support for the development of supply chains to help businesses to export, innovate, to become more productive, access finance and e-commerce opportunities. Changes to business ownership in Tees Valley have resulted in significant reductions in process integration within the region. The result of this has been a long term erosion of developed supply chains and a loss of supply chain efficiency.
- Access to finance and Investment readiness – Activities should support businesses to develop their financing strategy alongside their commercial offer. Programmes may incorporate management development and mentoring to raise awareness the types of finance available to business, a consideration of how different forms of finance can be used to support growth, the implications to a business of taking on external finance and the need to demonstrate robust financial management and reporting in support of an application for finance. Programmes may also offer specific tailored support to assist businesses with finance raising including (but not limited to) development of management reporting systems, support with business plan/forecast preparation and introductions to specific finance providers.

Available evidence indicates a clear demand by SMEs to grow by diversifying both their export markets and supply chains, however the principal market failures many local businesses face are asymmetric information and networking problems. Evidence suggests that businesses face capacity issues in accessing support, and advice alone is not sufficient to help businesses successfully implement the development of new products/processes and/or increasing export activity/diversifying into new supply chains. There is a need for mentoring support to facilitate access to new supply chains and export markets, but also to address, through investment in new products and processes, the many technical and regulatory hurdles which companies face in entering new markets.

All proposals will need to demonstrate how they will address the crosscutting themes of Innovation and Low Carbon:

Innovation is central to the future growth and competitiveness of the Tees Valley economy and sits at the core of productivity ambitions.

Tees Valley has long championed the case for low carbon approaches to production as a means of meeting carbon reduction targets and improving long term competitiveness.

Proposals are sought for programmes of work that address the requirements of the priority themes above, which may include grant support.

Proposals must demonstrate activity is complementary to the Tees Valley Growth Hub model (Currently branded as [Business Compass](#)).

Business Compass is the brand for the Tees Valley Growth Hub, providing a single gateway that directs business to the support and funding available to help drive growth. Its remit includes: marketing and promotion of business support activities; undertaking initial diagnostics; and sign posting to relevant provision that can meet individual business needs.

The Growth Hub element will continue and is not the subject of this call. Responses are required to deliver additional programmes of activity within the Business Compass brand, focusing on the areas highlighted above.

Proposals should demonstrate fit with the Tees Valley Business Compass model. This includes branding, data-sharing, account management and a shared philosophy in working towards common aims.

Proposals should fit with the focus of the [Tees Valley Strategic Economic Plan](#); [Tees Valley ESIF Strategy](#).

Outline Applications should express how proposals will contribute towards the government's [UK Industrial Strategy Building a Britain Fit for the Future](#)

In addition to demonstrating fit with Business Compass (as outlined above), proposals should also demonstrate complementarity and added value to existing provision in the region, including but not limited to: Innovate Tees Valley; scale-up provision in the region, e.g. the [LEAP50](#) Programme and [Digital City](#)

Also **particularly encouraged** are projects which can deliver and contribute towards the following output targets:

Number of enterprises receiving support C01

Number of enterprises receiving grants C02

Number of enterprises supported to introduce new to the market products C28

Number of enterprises supported to introduce new to the firm products C29

**Please Note:** Tees Valley Technical Assistance is available to provide support to potential applicants across all areas of this call. Details of your local Technical Assistance funded project can be found on the [Technical Assistance website page](#)

### 3.3. Operational programme investment priorities

Applications must specify the activities to be delivered and must directly contribute to **one or more** of the following investment priorities:

<b>Investment priority</b>	<b>3a - Promoting entrepreneurship, in particular by facilitating the economic exploitation of new ideas and fostering the creation of new firms, including through business incubators.</b>
<b>Specific objectives</b>	<p>Increase entrepreneurship, particularly in areas with low levels of enterprise activity and amongst under-represented groups.</p>
<b>Indicative actions</b>	<p>Under this investment priority indicative actions to be supported by the European Regional Development Fund may include:</p> <ul style="list-style-type: none"> <li>• Targeted engagement, outreach and mentoring to strengthen entrepreneurial and enterprise culture;</li> <li>• Provision of advice and support for entrepreneurship and self-employment in particular amongst under-represented groups by developing entrepreneurial skills and attitudes with a focus on increasing the number of business start-ups;</li> <li>• Provision of advice and support for new business start-ups to survive and grow;</li> <li>• Support to address market failures in the provision of start-up finance, e.g. seed finance, start-up loans;</li> <li>• Outreach, coaching, mentoring, networking and consultancy support to promote business start-up, survival and growth;</li> <li>• Grants to support productive investment;</li> <li>• Provision of land and premises for employment sites including incubator space, managed workspace, or grow-on space.</li> </ul> <p>Operations will support individuals with ambitions to start up a business, and small and medium sized enterprises in the early stage of operation. These include social enterprises and those wishing to set up social enterprises.</p>

<b>Investment priority</b>	<b>3c – Supporting the creation and extension of advanced capacities for products, services and development.</b>
<b>Specific objectives</b>	Increase the growth capacity of small and medium sized enterprises.
<b>Indicative actions</b>	<p>Under this investment priority indicative actions to be supported by European Regional Development Fund may include:</p> <ul style="list-style-type: none"> <li>• Provision of advice to develop new business models or higher quality products, processes or services;</li> <li>• Advice and support for businesses to implement productivity improvements including through the provision of resource efficiency advice;</li> <li>• Advice to improve business processes and workforce development;</li> <li>• Advice and support for supply chain interventions to strengthen and grow the domestic supplier base;</li> <li>• Attracting new foreign direct investment into England through, for example, promotion of business collaborations (small and medium sized enterprises to prime / original equipment manufacturers, small and medium sized enterprise to small and medium sized enterprise), supply chain initiatives, sectoral and research and innovation propositions linked to smart specialisation and “soft landings<sup>8</sup>”;</li> <li>• Ensuring small and medium sized enterprises have access to sufficient levels of finance to implement their growth plans, including appropriate capital investment for premises and equipment to help build capacity;</li> </ul>

<sup>8</sup> The terminology is widely used in foreign direct investment contexts. “Soft landings” are outlined here - <http://www.know-hub.eu/knowledge-base/videos/soft-landing-scheme.html>

	<ul style="list-style-type: none"> <li>• Provision of advice, consultancy support, mentoring, peer to peer support, and support for collaborative projects;</li> <li>• Grant finance for business to invest for product, process and service improvements;</li> <li>• Provision of independent access to finance advice;</li> <li>• Provision of land and premises for employment sites, including incubation space, managed workspace, or grow-on space; and</li> <li>• Activities will target domestic and foreign-owned small and medium sized enterprises, including social enterprises.</li> </ul>
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<b>Investment priority</b>	<b>3d – Supporting the capacity of small and medium sized enterprises to grow in regional, national and international markets and to engage in innovation processes</b>
<b>Specific objectives</b>	Increase the growth capability of small and medium sized enterprises.
<b>Indicative actions</b>	<p>The support provided through this specific objective will help businesses to develop their internal capability in order to improve their productivity, grow and create jobs:</p> <p>Under this investment priority indicative actions to be supported by European Regional Development Fund may include:</p> <ul style="list-style-type: none"> <li>• Provision of efficient local referral routes to ensure that small and medium sized enterprises are able to identify and access the most appropriate and tailored support for their specific growth needs;</li> <li>• Support small and medium sized enterprises to develop focused growth strategies and update or introduce new business models which will drive business performance;</li> </ul>

	<ul style="list-style-type: none"> <li>• Attracting new business investments to England, including through, for example, cluster and sector initiatives, collaborations with trade associations and inward missions;</li> <li>• Advice and support for small and medium sized enterprises to enter, establish and expand in new domestic and international markets;</li> <li>• Advice and support for businesses to become investment ready;</li> <li>• Provision of advice, consultancy, mentoring and peer-to-peer support to indigenous businesses and inward investors (small and medium sized enterprises from outside the EU who will move to England);</li> <li>• Leadership and management coaching where connected to the development and implementation of a business growth plan;</li> <li>• Support events, trade fairs and missions to enable small and medium sized enterprises to enter, establish and expand in new domestic and international markets;</li> <li>• Targeted grant schemes to support productive investment; and</li> <li>• Provision of advice and consultancy on access to finance.</li> </ul> <p>Activities will target domestic and foreign-owned small and medium sized enterprises, including social enterprises.</p> <p>Activity under this investment priority will focus primarily on addressing the barriers that business face in identifying, accessing and understanding the different types of finance that is available.</p>
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## 4. Required Outputs under this Call

Applicants will need to demonstrate how the eligible activity, funded by the European Regional Development Fund will achieve the programme-level outputs for Priority Axis 3.

For projects proposing to deliver activity against more than one investment priority, the appropriate outputs should be selected. Project will be required to report on, and evidence, the achievement of the outputs separately under each investment priority.

For projects coming forward under this call the expected outputs and results are:

<b>Investment Priority 3a</b>	
Output reference	Name
C1	Number of enterprises receiving support
C2	Number of enterprises receiving grants
C3	Number of enterprises receiving financial support other than grants
C4	Number of enterprises receiving non-financial support
C5	Number of new enterprises supported
C6	Private investment matching public support to enterprises (grants)
C7	Private investment matching public support to enterprises (non-grants)
C8	Employment increase in supported enterprises
C28	Number of enterprises supported to introduce new to the market products
P2	Public or commercial buildings built or renovated
P11	Number of potential entrepreneurs assisted to be enterprise ready

<b>Investment Priority 3c</b>	
Output reference	Name
C1	Number of enterprises receiving support
C2	Number of enterprises receiving grants

C3	Number of enterprises receiving financial support other than grants
C4	Number of enterprises receiving non-financial support
C5	Number of new enterprises supported
C6	Private investment matching public support to enterprises (grants)
C7	Private investment matching public support to enterprises (non-grants)
C8	Employment increase in supported enterprises
C29	Number of enterprises supported to introduce new to the firm products
P2	Public or commercial buildings built or renovated
P13	Number of enterprises receiving Information, Diagnostic and Brokerage support

<b>Investment Priority 3d</b>	
Output reference	Name
C1	Number of enterprises receiving support
C2	Number of enterprises receiving grants
C3	Number of enterprises receiving financial support other than grants
C4	Number of enterprises receiving non-financial support
C5	Number of new enterprises supported
C6	Private investment matching public support to enterprises (grants)
C7	Private investment matching public support to enterprises (non-grants)
C8	Employment increase in supported enterprises
C29	Number of enterprises supported to introduce new to the firm products
P2	Public or commercial buildings built or renovated
P13	Number of enterprises receiving information, diagnostic and brokerage support

The managing authority expects the level of outputs proposed within outline applications to be realistic and achievable and to deliver good value for money. The application should clearly state the methodology used to determine the levels of outputs proposed.

Projects will only be supported if they demonstrate good value for money. An important consideration when assessing value for money is the level of European Regional Development Fund outputs that the project would deliver.

The managing authority has not set specific output targets for this call and does not publish average or expected unit costs.

The local European Structural and Investment Fund strategy for each local enterprise partnership Area includes details of the local, notional European Regional Development Fund allocation to each priority axis and the type and number of European Regional Development Fund outputs that are expected in return for this investment.

All operations will be required to report regularly on progress toward achievement of targets. This will need to include both quantitative and qualitative data relevant to the appropriate geographical areas. Applicants will need to explain how they will collect and record this information to maintain a fully evidenced audit trail. It should be noted that if an operation fails to deliver contracted outputs, a performance penalty may apply.

## 5. Application Process & Prioritisation Methodology

There are two stages to the European Regional Development Fund application process:

- (i) Outline application and, if successful
- (ii) Full application.

Acceptance of an outline application to progress to full application stage does not in any way indicate or constitute an offer of European Regional Development Fund grant.

Applicants must fully complete the [outline application](#) which will be assessed by the managing authority against all of the national [selection criteria](#) except where an intermediate body has been designated to assess against some of the selection criteria. Where an intermediate body has been designated to undertake delegated tasks, the intermediate body will undertake the assessment against the selection criteria in relation to fit with local priorities.

Outline applications will be assessed in two stages, Gateway assessment and Core assessment.

The Gateway assessment is undertaken by the managing authorities and considers:

- Applicant eligibility;
- Activity and expenditure eligibility; and
- Fit with the National operational programme and the local development need set out in section 2.

Applications that fail the Gateway assessment undertaken by the managing authority will be rejected. Applications which pass the Gateway assessment will then be assessed by the managing authority in relation to all Core assessment criteria.

In areas where an intermediate body has been designated, the intermediate body will assess the application against the Local strategic fit assessment criteria.

The intermediate body will also provide advice to the managing authority to assist the managing authority to make its assessment against the following Core selection criteria:

- Value for money; and
- Deliverability.

Having assessed projects against these criteria the relevant local enterprise partnership area European Structural and Investment Funds sub-committee will advise the managing authority or intermediate body as relevant on the contribution to local economic growth conditions and opportunities within the context of the operational programme and local European Structural and Investment Funds strategy to aid the managing authority's assessments (at outline and full application stage).

Having concluded their assessments the managing authority and the intermediate body will prioritise the applications they wish to proceed based on their assessment against their respective selection criteria. Only projects that the managing authority and the intermediate body each agree should proceed, based on their respective core selection criteria, will be invited to submit a full application. Subsequently only those full applications that the managing authority and the intermediate body each agree should proceed, based on their respective selection criteria, will be approved.

Please note that the managing authority's decision is final and there are no appeals. If you wish to complain about the calls and application process, please follow the procedure set out at <https://www.gov.uk/government/organisations/department-for-communities-and-local-government/about/complaints-procedure>.

Potential applicants / applicants may wish to take advantage of information and support services funded through European Regional Development Fund Technical Assistance and available to assist the design and development of compliant projects / applications for the European Regional Development Fund. Details of your local

Technical Assistance funded project can be found on the [Technical Assistance website page](#).

## 6. General Information

### 6.1. National Eligibility Rules

When developing an application, applicants must refer to the [National Eligibility Rules](#) setting out the requirements of the 2014 to 2020 European Regional Development Fund programme. It is the responsibility of the applicant to ensure that the National Eligibility Rules are adhered to both at application stage and following approval. Failure to do so can lead to financial penalties leading to recovery of up to 100% of the grant value. If in doubt on any of the requirements, applicants are strongly advised to seek specialist advice.

European Regional Development Fund eligibility rules apply to **all** project spend within the eligible costs, including match funding.

The European Regional Development Fund is governed by European regulations and national rules. Applicants are advised to familiarise themselves with the relevant documentation, (section 8 Key Document refers) prior to submitting an outline application. If successful at the full application stage, applicants will enter into [a Funding agreement](#) and must abide by the standard terms and conditions contained therein. Once a Funding agreement has been issued it should be signed and returned within 30 days, unless otherwise agreed with the Managing Authority. Applicants are therefore strongly advised to read these terms and conditions to ensure that they are able to enter into such an agreement prior to responding to the call.

### 6.2. Eligible applicants

Section 4 of the [National Eligibility Rules](#) sets out who is eligible to apply. Financial Due Diligence checks will be undertaken on non-public sector applicants that are successful at the outline application stage. Checks will be carried out following notification of a successful outline application and may exclude applicants from further consideration. These checks will include assessment of the applicant's financial standing including ability to deal with cost overruns, the ability to cash flow a project in arrears and absorb a financial irregularity. Applicants must be legally constituted at the point of signing a funding agreement. If the application is approved the applicant organisation will enter into a legally binding Funding agreement and therefore will carry the liability for ensuring that the terms and conditions of the funding agreement are met.

If there is more than one organisation applying for the funds, a lead organisation must be selected to become the applicant (and grant recipient) with the remaining organisation(s) acting as delivery partner(s). In this situation the applicant would be responsible and liable for the delivery partner(s) and ensuring the project is operating compliantly.

During the application process the managing authority will consider the applicant's track record, both positive and negative. If the applicant has been involved in the delivery of previous European grants and any irregularities have been identified, the managing authority will expect to see what steps have been taken to ensure that the risk of further irregularities in the future is mitigated. It is acknowledged that some organisations will be new to European Structural and Investment Funds funding and will not have a track record.

### **6.3. Contribution rate and match funding**

European Regional Development Fund investment must not be used to replace existing funding sources. European Regional Development Fund investment must enable activity to take place that would not otherwise happen or to increase the scope, scale or intensity of activity. The level of European Regional Development Fund awarded will be the minimum in order for the project to proceed

The maximum contribution rate is 60% of the total eligible project costs subject to State Aid regulations.

The remaining 40% or more must come from other eligible sources as specified under section 6 of the National Eligibility Rules. During the application process applicants will need to satisfy the managing authority that they have, or are able to put in place eligible match funding for the balance of costs. Other EU funds cannot be used as a source of match funding.

European Regional Development Fund investment is limited by State Aid regulations and where the award of European Regional Development Fund would constitute State Aid the European Regional Development Fund grant rate may fall below the 60% maximum.

European Regional Development Fund is paid quarterly in arrears and expenditure must be defrayed prior to the submission of any grant claims. Applicants may be asked to demonstrate how they are able to cash flow the operation.

### **6.4. Project timescales**

European Regional Development Fund funding will normally be approved for three years, however the managing authority reserves the right to extend the contract term in exceptional circumstances.

Projects approved through this call will normally be expected to:

- Submit a detailed and complete full application within three months of formal selection at outline stage. Projects which fail to meet this deadline may be deselected;
- Commence delivery within the agreed timescale as stated in the Grant Funding Agreement; and
- Have completed the delivery of project activity by the end of June 2023.

## 6.5. Project extensions

Existing grant recipients whose projects:

1. Do not involve the direct development of premises or infrastructure;
2. Addresses the priorities set out in section 2

May apply for a second phase of delivery – this will be expected to be in the same form as the current project (i.e. a genuine continuation of activity) but may reflect improvement/some change to reflect experience of the first phase of the project. The application must be made using the standard outline application form. Where changes to the first phase of the project are significant, these should be presented as a new application. The relevant Growth Delivery Team will apply judgment in considering the significance of any change.

Applications in respect of the development of premises or other infrastructure should be presented as new projects, this includes applications that have a link to an existing European Regional Development Fund project e.g. further phases of the development of sites or premises.

**Please note** - extensions to existing projects will be assessed against the criteria set out in this call in the same way as 'new' projects. There is no guarantee that extensions will be selected. Extension requests that do not meet the requirements set out in this call will be rejected. The applicant's track record and the performance of existing contracts will be taken into account during the assessment process.

## 6.6. Capital projects

In developing the budget for the outline application, applicants seeking European Regional Development Fund to support a capital project should note that:

- New build projects will normally be expected to achieve the Building Research Establishment Environmental Assessment Method (BREEAM)

rating of 'excellent'; however BREEAM 'very good' will be accepted where this is the maximum feasible standard;

- Refurbishment projects will normally be expected to achieve the BREEAM rating of 'Very Good'; and
- Infrastructure projects will normally be expected to achieve the Civil Engineering Environmental Quality Assessment rating of 'Very Good'.

## **6.7. Cross Cutting Themes / Horizontal Principles**

All applications selected as a result of this call will be required to demonstrate how the Cross Cutting Themes have been addressed in the project design and development. Cross Cutting Themes for European Regional Development Fund are 'equality and anti-discrimination' and 'sustainable development'. Further information is available in section 11 of the [European Regional Development Fund Operational Programme](#).

Some groups lack entrepreneurial understanding and appropriate skills and face entrenched attitudinal barriers. People in difficult social or economic circumstances face barriers to enterprise, but some groups have additional ones – for example women and black and minority ethnic groups are often under-represented in enterprise compared to the wider population, so investments under priority axis 3 should actively address barriers to business start-up and other types of business opportunities for such groups.

In providing support for small and medium sized enterprises, applicants under priority axis 3 are required to demonstrate, where appropriate, how resource efficiency is embedded into the business support offer. Where it is not thought appropriate a detailed explanation why it's not appropriate should be provided in the Cross Cutting Theme Section of the application.

## **6.8. Additionality, duplication and displacement**

Additionality is a core principle of European Regional Development Funding. Applicants must be able to demonstrate that the activity paid for out of European Regional Development Funding adds value to new or existing activity.

European Regional Development Funding cannot support activities that duplicate existing provision/services within the region.

Applications need to identify and evidence how the beneficiaries will use the service and demonstrate that the project does not displace other activity available in the market place.

## **6.9. State Aid and revenue generation**

Applicants are required, in the outline application, to provide a view on how their proposal complies with State Aid law. Applicants must ensure that projects comply



with the law on State Aid. Grant funding to any economic undertaking which is State Aid can only be awarded if it is compatible aid, in that it complies with the terms of a notified scheme under the General Block Exemption Regulation (EU) 651/2014.

Only if this is not possible should Applicants use the De Minimis Regulation or 'no aid'. [Guidance for grant recipients](#), explaining more about State Aid, is available; it is important that Applicants take responsibility for understanding the importance of the State Aid rules and securing their full compliance with them throughout the project, if it is selected into the programme.

The managing authority is not able to give legal advice on State Aid. It is the responsibility of the applicant to ensure that the operation is State Aid compliant.

## 6.10. Procurement

All costs claimed by the applicant (grant recipient and / or delivery partner(s)) must be recovered on an actual cost basis. Other costs must be procured in line with National (including [Public Contracts Regulations 2015](#)) and EU regulations.

Procurement will be subject to audit and verification and any irregularity will result in a financial penalty of up to 100% of the grant paid. Robust and transparent procurement is required to ensure that grant recipients:

- Consider value for money;
- Maximise efficient use of public money; and
- Maintain competitiveness and fairness across the EU.

It is **strongly recommended** that applicants seek and follow legal advice in respect of procurement requirements. Procurement irregularities remain the most substantive cause of error and clawback of grants.

## 7. Support

Please note that this is a competitive call and to preserve impartiality the managing authority and, where appropriate, the intermediate body are unable to enter into correspondence with applicants over their outline application. Details of where guidance can be found are contained throughout this call document. In exceptional circumstances, if there are issues with accessing this guidance, please contact: [NE.ERDFENQUIRIES@communities.gov.uk](mailto:NE.ERDFENQUIRIES@communities.gov.uk)

Whilst the decision of the managing authority is final, if you think consideration of your application has not followed the published ERDF process, please refer to the MHCLG complaints procedure available on [GOV.UK](#).

## 8. Key Documents

- European Regional Development Fund operational programme;
- Outline application form;
- Outline application form guidance;
- Local enterprise partnership area's European Structural and Investment Funds strategy;
- Eligibility guidance;
- Target definitions;
- Funding agreement (revenue and / or capital);
- Summative assessments guidance; and
- 2017 [Industrial Strategy](#) (or any later publication that amends or supersedes that).

## 9. Document Checklist

Incomplete applications will be rejected. Please ensure the following information (documents) are submitted.

Outline Stage:

- Fully completed outline application;
- Financial tables; and
- Outputs, results and indicators tables.

## 10. Document Submission

Completed outline applications must be submitted via email to the address in Section 7. Applicants are asked to quote the call reference and project name in the subject line of your email as this will greatly assist the managing authority.

Outline application forms not received by the deadline will not be assessed. Outline applications which are not fully completed will be excluded.

The managing authority will normally acknowledge receipt of your application by email. For this call applications will normally be required to **commence delivery / activity within three months** of the award of a Funding agreement.

Any changes related to the deadline for the submission of the outline application form will be notified on the [European Growth Funding](#) website pages.

# ANNEX

## **2014 to 2020 European Regional Development Funding for local business growth hub activities**

Growth hubs (those governed by local enterprise partnerships) will ensure that support for business is simpler, more joined up and easier to access, providing targeted support to businesses tailored to local needs, for instance priority sectors, business start-up and those businesses with the potential to grow and scale-up. In the 2014 to 2020 European Regional Development Fund programme period, some growth hubs will also have a physical presence in the local area for businesses to seek advice, support and to network whilst others will offer a hub and spoke or virtual service via digital, telephone based and social media channels.

Whilst growth hubs are open to all businesses, regardless of size or sector, they will be able to offer European Regional Development Fund support only to those small and medium sized enterprises that are eligible under European Regional Development Fund priority axis 3. Local enterprise partnerships and their delivery partners in some localities have therefore sought further clarification as to whether the 2014 to 2020 European Regional Development Fund programme for England can be used to fund the following activities:

- Signposting and diagnostic activity (e.g. salary costs associated with business advisers, telephone support services);
- Facilitation of peer to peer networking events;
- Growth hub marketing activity;
- Development of website and customer relationship management systems (CRM) and maintenance and/or enhancements/development of new on-line tools;
- Growth hub back office and administration roles; and
- Managerial oversight of the growth hub.

The Ministry of Housing, Communities and Local Government has therefore worked with the Department for Business, Energy and Industrial Strategy (BEIS) to update this annex in relation to growth hub activities and how they may be supported by the European Regional Development Fund.

### **European Regional Development Fund objectives**

Where growth hub activity is eligible for European Regional Development Fund support, it will be supported under priority axis 3 of the European Regional Development Fund operational programme which is designed to improve the competitiveness of small and medium sized enterprises by increasing the capacity

and capability of small and medium sized enterprises and promoting entrepreneurship.

### **Eligibility of growth hub activities for European Regional Development Fund support**

Local enterprise partnerships and other delivery partners are asked to note:

1. European Regional Development Fund requires minimum match funding of between 20% and 50%, depending on where in England the growth hub is located. As a result, a robust match funding package needs to be in place for a project to proceed.
2. European Regional Development Fund requires that the match funding and associated outputs must be accounted for and auditable, so transparent reporting systems for both funding and impacts will need to be in place.
3. As a general principle, European Regional Development Fund can support core functions (and revenue costs) of growth hubs, where they directly contribute to operational programme activity and outputs.
4. Any European Regional Development Fund support under priority axis 3 is limited to European Regional Development Fund eligible sectors, small and medium sized enterprises (not large companies) and potential entrepreneurs. This means that a universal offer for all businesses cannot be funded by European Regional Development Fund – we can only fund those parts that provide support to eligible potential entrepreneurs or enterprises.
5. Delivery of information, diagnosis, brokerage (IDB) is permitted, however, integrated delivery with further support, advice or grant is preferred (for reasons of practicality, deliverability and value for money), rather than standalone information, diagnosis and brokerage
6. Growth hub staff directly associated with the delivery of European Regional Development Fund project activity are eligible for European Regional Development Fund support, e.g. staff costs for posts directly related to the European Regional Development Fund project in terms of project delivery, management, co-ordination and monitoring; and posts directly related to referrals, signposting and diagnosis of needs of small and medium sized enterprises and potential entrepreneurs eligible for support from European Regional Development Fund.
7. Growth hub marketing collateral and peer to peer events; purchase, set up and maintenance of enhancements to the customer relationship management (CRM)

systems to assist with client management; website content, tools and diagnostics may **only** be supported where developed specifically for the purpose of helping to deliver European Regional Development Fund project activity and outputs.

8. Strategic partnership development between growth hubs and organisations/institutions involved in providing business support that involves agreeing appropriate referral mechanisms that are clearly linked to signposting and information diagnostic and brokerage support for eligible small and medium sized enterprises and outputs under European Regional Development Fund priority axis 3 may be supported.
9. 15% flat rate overheads are available (based on 15% of direct staff costs) and cover eligible overheads and back office costs – for example, indirect staff costs such as receptionists, human resources, legal, procurement support, governance and partnership development time (also see 7 and 8 above), information technology, shared premises costs and other associated costs.

European Regional Development Fund will **not** be able to support generalised local growth hub activity that does not deliver support to eligible individuals or enterprises, such as:

- a. Support for strategy development (including sector strategies).
- b. Support to simplify the business support landscape (e.g. mapping and analysis), except where this relates to the development of referrals and protocols linked to European Regional Development Fund project delivery and eligible European Regional Development Fund small and medium sized enterprises.
- c. Support for research or other development activity for the growth hub and/or Local Enterprise Partnership, including the production of annual growth hub performance reports.
- d. General growth hub website maintenance and tools development unrelated to the delivery of the European Regional Development Fund operational programme.
- e. Support for general day to day growth hub strategic partnership activity and governance.

Inevitably, this will result in some functions (or parts thereof) of each growth hub that must be funded from other sources, such as private contributions or other public funds.