England Coast Path Stretch: St Mawes to Cremyll



Report SMC 5: Fowey to Polperro

Part 5.1: Introduction

Start Point: Fowey (grid reference: SX 1264 5167)

End Point: Polperro (grid reference: SX 2086 5097)

Relevant Maps: SMC 5a to SMC 5f

- 5.1.1 This is one of a series of linked but legally separate reports published by Natural England under section 51 of the National Parks and Access to the Countryside Act 1949, which make proposals to the Secretary of State for improved public access along and to this stretch of coast between St Mawes and Cremyll.
- 5.1.2 This report covers length SMC 5 of the stretch, which is the coast between Fowey to Polperro. It makes free-standing statutory proposals for this part of the stretch, and seeks approval for them by the Secretary of State in their own right under section 52 of the National Parks and Access to the Countryside Act 1949.
- 5.1.3 The report explains how we propose to implement the England Coast Path ("the trail") on this part of the stretch, and details the likely consequences in terms of the wider 'Coastal Margin' that will be created if our proposals are approved by the Secretary of State. Our report also sets out:
 - any proposals we think are necessary for restricting or excluding coastal access rights to address particular issues, in line with the powers in the legislation; and
 - any proposed powers for the trail to be capable of being relocated on particular sections ("roll-back"), if this proves necessary in the future because of coastal change.
- 5.1.4 There is also a single Overview document for the whole of this stretch of coast, explaining common principles and background. This and the other individual reports relating to the stretch should be read in conjunction with the Overview. The Overview explains, among other things, how we have considered any potential environmental impacts of improving public access to this part of the coast, and this report, and other separately published assessments we refer to, then provides more detail on these aspects where appropriate.

Part 5.2: Proposals Narrative

The trail:

- 5.2.1 Generally follows existing walked routes, including public rights of way, along most of this length.
- 5.2.2 Mainly follows the coastline quite closely and maintains good views of the sea.
- 5.2.3 Follows the route of the existing South West Coast Path, as walked and managed, for the entire length of this report.

The South West Coast Path:

5.2.4 We propose to adopt the walked line of the South West Coast Path along all of the coast covered by this report. There are places where the walked line differs slightly from the route originally approved by the Secretary of State, as the path has evolved over time to cope with coastal erosion and other processes. As explained at part 6a of the Overview, assuming these proposals are approved, we intend to use a separate variation report to the Secretary of State to change the route of the existing national trail to reflect the approved line of the England Coast Path insofar as the two are different.

Protection of the environment:

In this part of the report, we explain how we have taken account of environmental protection objectives in developing our proposals for improved coastal access.

- 5.2.5 The following designated sites affect this length of coast:
 - Polruan to Polperro Special Area of Conservation (SAC)
 - Polruan to Polperro Site of Special Scientific Interest (SSSI) for its geological/wildlife interest
 - Polruan Blockhouse Scheduled Ancient Monument (SAM)
- 5.2.6 We consider that the coastal environment, including the features of the sites listed above, along this length of coast is unlikely to be sensitive to the improvements to coastal access envisaged and that no special measures are needed in respect of our proposals.
- 5.2.7 Natural England is satisfied that the proposals for coastal access in this report are made in accordance with relevant environmental protection legislation. In respect of cultural heritage, we have taken advice from Historic England and others before confirming this conclusion. For more information about how we came to this conclusion; see the following assessments of the access proposals that we have published separately:
 - A Habitats Regulations Assessment relating to any potential impact on the conservation objectives of European sites.
 - Our Nature Conservation Assessment, in which we document our conclusions in relation to other potential impacts on nature conservation.

Part 6b of the Overview includes some contextual information about protecting the environment along this length of coast.

Accessibility:

5.2.8 There are few artificial barriers to accessibility on the proposed route.

However, there are places where it may not be entirely suitable for people with reduced mobility because:

- The trail would follow an uneven grass or bare soil path along the majority of this stretch;
- The trail is undulating, exposed and narrow in places with steep slopes;
- There are steps in places where it would be necessary to ascend/descend;
- There are stiles and kissing gates on this stretch.

See part 6a of the Overview - 'Recreational issues' - for more information.

Where we have proposed exercising statutory discretions:

5.2.9 Estuary: This report proposes that the trail should contain sections aligned on the estuary of the River Fowey, extending upstream from the open coast. Natural England proposes to exercise its functions as if the sea included the estuarial waters of that river as far as the ferry, as indicated by the extent of the trail shown on map SMC 5a.

See part 5 of the Overview for a detailed analysis of the options considered for this estuary and our resulting proposals.

- 5.2.10 Landward boundary of the coastal margin: We have used our discretion on some sections of the route to map the landward extent of the coastal margin to an adjacent physical boundary such as a fence line, pavement or track to make the extent of the new access rights clearer. See Table 5.3.1 below.
- 5.2.11 In some places, we have used our discretion to propose the inclusion of additional, more extensive landward areas within the coastal margin, to secure or enhance public enjoyment of this part of the coast. The owner of this land is content for us to propose this.
- 5.2.12 The Proposals Tables show where we are proposing to alter the default landward boundary of the coastal margin. These proposals are set out in columns 4b and 4c of Table 5.3.1. Where these columns are left blank, we are making no such proposals, so the default landward boundary applies. See the note relating to Columns 4b & 4c [above Table 5.3.1] explaining what this means in practice.

See also part 3 of the Overview - 'Understanding the proposals and accompanying maps', for a more detailed explanation of the default extent of the coastal margin and how we may use our discretion to adjust the margin, either to add land or to provide clarity.

- 5.2.13 **Restrictions and/or exclusions:** We do not propose any restrictions or exclusions along this section of coast.
- 5.2.14 **Coastal erosion:** Natural England is able to propose that the route of the trail would be able to change in the future, without further approval from the Secretary of State, in response to coastal change. This would happen in accordance with the criteria and procedures for 'roll-back' set out in part 7 of the Overview.

Natural England may only propose the use of this roll-back power:

- as a result of coastal erosion or other geomorphological processes or encroachment by the sea, or
- in order to link with other parts of the route that need to roll back in direct response to such changes.
- 5.2.15 Column 3 of Table 5.3.1 indicates where roll-back has been proposed in relation to a route section. Where this is the case, the route, as initially determined at the time the report was prepared, is to be at the centre of the line shown on maps SMC 5a to SMC 5f as the proposed route of the trail.
- 5.2.16 If at any time in the future any part of a route section upon which roll-back has been specified needs, in Natural England's view, to change in order for the overall route to remain viable, the new route for the part in question will be determined by Natural England without further reference to the Secretary of State. This will be done in accordance with the criteria and procedures described under the title 'Roll-back' in part 7 of the Overview and section 4.10 of the Coastal Access Scheme. If this happens, the new route will become the approved route for that section for the purposes of the Order which determines where coastal access rights apply.

On sections for which roll-back is not proposed in Table 5.3.1, the route is to be at the centre of the line shown on maps SMC 5a, SMC 5b and SMC 5f as the proposed route of the trail.

Other future change:

- 5.2.17 At this point we do not foresee any need for future changes to the access provisions that we have proposed within this report.
- 5.2.18 The route of the trail in this report incorporates the use of a ferry at Polruan. Should the service cease altogether in the future or become less suitable for the purpose, Natural England will review its trail alignment and, if appropriate, will prepare a separate variation report to the Secretary of State to ensure an uninterrupted journey for this part of the coast.

See parts 7 - 'Future changes' of the Overview for more information.

Establishment of the trail:

5.2.19 Below we summarise how our proposed route for the trail would be physically established to make it ready for public use before any new rights come into force.

Establishment works will only start on this length of coast once these proposals have been approved by the Secretary of State. The works may therefore either precede or follow the start of establishment works on other lengths of coast within the stretch, and detailed in their separate reports.

5.2.20 Our estimate of the capital costs for physical establishment of the trail on the proposed route is £10,235 and is informed by:

- information already held by the access authority, Cornwall Council, in relation to the management of the existing South West Coast Path;
- the conclusions of our deliberations in relation to potential impacts on the environment; and
- information gathered while visiting affected land and talking to the people who own and manage it about the options for the route.

5.2.21 There are two main elements to the overall cost:

- The surfaces and access furniture of the existing paths and footways on the proposed route are generally of a suitable standard for the trail, but there are some places where new steps would enhance the convenience of the trail. For example it is necessary to install steps near Great Lantic Beach.
- A number of new signs would be needed on the trail. Any signs and information boards with outdated information about the route would also require replacement

Table 1 shows our estimate of the capital cost for each of the main elements of physical establishment described above.

Table 1: Estimate of capital costs

Total	£10,235 (Exclusive of any VAT payable)
Project management (15%)	£1,335
Signs & interpretation	£300
Improvements to existing route	£8,600
Item	Cost

5.2.22 Once the Secretary of State's decision on our report has been notified, and further to our conversations with land managers during the route planning stage, Cornwall Council will liaise with affected land owners and occupiers about relevant aspects of the design, installation and maintenance of the new signs and infrastructure that are needed on their land. Prior to works being carried out on the ground, all necessary permissions, authorisations and consents will be obtained. All such works would conform to the published standards for National Trails and the other criteria described in our Coastal Access Scheme.

Maintenance of the trail:

5.2.23 Because the trail on this length of coast will form part of the National Trail being created around the whole coast of England called the England Coast Path, we envisage that it will be maintained to the same high quality standards as other National Trails in England (see The New Deal; Management of National Trails in England from April 2013: details at Annex A of the Overview).

5.2.24 We estimate that the annual cost to maintain the trail will be £7,104.23 (exclusive of any VAT payable). In developing this estimate we have taken account of the formula used to calculate Natural England's contribution to the maintenance of other National Trails.

Part 5.3: Proposals Tables

See Part 3 of Overview for guidance on reading and understanding the tables below

5.3.1 Section Details – Details for sections that follow the existing South West Coast Path – Maps SMC 5a to SMC 5f: Fowey to Polperro

Key notes on table:

- 1. Column 2 an asterisk (*) against the route section number means see also table 5.3.2: Other options considered.
- 2. Column 3 'No' means no roll-back is proposed for this route section. 'Yes normal' means roll-back is proposed and is likely to follow the current feature (e.g. cliff edge/beach) for the foreseeable future as any coastal change occurs.
- 3. Column 4a Certain coastal land types are included automatically in the coastal margin where they fall landward of the trail if they touch it at some point. The relevant land type (foreshore, cliff, bank, barrier, dune, beach, flat or section 15 land see Glossary) is shown in this column where appropriate. "No" means none present on this route section.
- 4. Columns 4b and 4c Any entry in these columns means we are proposing to align the landward boundary of the coastal margin on this route section with the physical feature(s) shown in 4b, for the reason in 4c. No text here means that for this route section the landward edge of the margin would be that of the trail itself or if any default coastal land type is shown in 4a, that would be its landward boundary instead.

1	2	3	4a	4b	4c	5
Map(s)	Route section number(s)	Roll-back proposed? (See Part 7 of Overview)	Landward margin contains coastal land type?	Proposal to specify landward boundary of margin (See maps)	Reason for landward boundary proposal	Explanatory notes
SMC 5a	SMC-5-S001 to SMC-5-S002	No	No	Landward edge of road	Clarity and cohesion	
SMC 5a	SMC-5-S003	No	No	Path	Clarity and cohesion	
SMC 5a	SMC-5-S004	No	No	Landward edge of road	Clarity and cohesion	
SMC 5a	SMC-5-S005 to SMC-5-S007	No	No	Fence line	Clarity and cohesion	
SMC 5a	SMC-5-S008	No	No			
SMC 5a	SMC-5-S009	No	No			

1	2	3	4a	4b	4c	5
Map(s)	Route section number(s)	Roll-back proposed? (See Part 7 of Overview)	Landward margin contains coastal land type?	Proposal to specify landward boundary of margin (See maps)	Reason for landward boundary proposal	Explanatory notes
SMC 5a	SMC-5-S010 to SMC-5-S011	No	No	Landward edge of road	Clarity and cohesion	
SMC 5a	SMC-5-S012	No	No	Wall	Clarity and cohesion	
SMC 5a	SMC-5-S013	No	No			
SMC 5a	SMC-5-S014	No	No	Fence line	Additional landward area	
SMC 5a & SMC 5b	SMC-5-S015 to SMC-5-S017	Yes - Normal	No	Fence line	Additional landward area	Detail of any roll back subject to HRA and SSSI assent
SMC 5b	SMC-5-S018 to SMC-5-S019	Yes - Normal	No	Hedgerow	Additional landward area	Detail of any roll back subject to HRA and SSSI assent
SMC 5b	SMC-5-S020	No	No	Hedgerow	Additional landward area	
SMC 5b & SMC 5c	SMC-5-S021* to SMC-5-S027	Yes - Normal	No	Fence line	Additional landward area	Detail of any roll back subject to HRA and SSSI assent
SMC 5c	SMC-5-S028 to SMC-5-S031	Yes - Normal	No	Hedgerow	Additional landward area	Detail of any roll back subject to HRA and SSSI assent
SMC 5c	SMC-5-S032	Yes - Normal	No			Detail of any roll back subject to HRA and SSSI assent
SMC 5c & SMC 5d	SMC-5-S033 to SMC-5-S041	Yes - Normal	No	Fence line	Additional landward area	Detail of any roll back subject to HRA and SSSI assent
SMC 5d & SMC 5e	SMC-5-S042 to SMC-5-S047	Yes - Normal	No	Fence line	Clarity and cohesion	Detail of any roll back subject to HRA and SSSI assent
SMC 5e	SMC-5-S048 to SMC-5-S049	Yes - Normal	No			Detail of any roll back subject to HRA and SSSI assent

1	2	3	4a	4b	4c	5
Map(s)	Route section number(s)	Roll-back proposed? (See Part 7 of Overview)	Landward margin contains coastal land type?	Proposal to specify landward boundary of margin (See maps)	Reason for landward boundary proposal	Explanatory notes
SMC 5e & SMC 5f	SMC-5-S050 to SMC-5-S061	Yes - Normal	No	Fence line	Additional landward area	Detail of any roll back subject to HRA and SSSI assent
SMC 5f	SMC-5-S062 to SMC-5-S065	Yes - Normal	No	Path	Additional landward area	Detail of any roll back subject to HRA and SSSI assent
SMC 5f	SMC-5-S066	Yes - Normal	No	Wall	Additional landward area	Detail of any roll back subject to HRA and SSSI assent
SMC 5f	SMC-5-S067	Yes - Normal	No	Wall	Clarity and cohesion	Detail of any roll back subject to HRA and SSSI assent
SMC 5f	SMC-5-S068	No	No	Wall	Clarity and cohesion	
SMC 5f	SMC-5-S069 to SMC-5-S072	No	No	Landward edge of road	Clarity and cohesion	

5.3.2 Other options considered: Maps SMC 5b: Blackbottle Rock to Pencarrow Head

Map(s)	Route section numbers(s)	Other option(s) considered	Reasons for not proposing this option
SMC 5b	SMC-5-S021	We considered aligning the trail closer to the sea along a public right of way.	 We opted for the proposed route because: The public right of way had been lost to coastal erosion and was no longer useable. Our proposed route is more direct. Despite being set back further from the sea, our proposed route still has a strong coastal feel and excellent sea views. We concluded that overall the proposed route struck the best balance in terms of the criteria described in chapter 4 of the Coastal Access Scheme.

Note: Any public rights of way not forming part of the proposed trail would remain available for people to use under their pre-existing rights.

Part 5.4: Proposals Maps

5.4.1 Map Index

Map reference	Map title
SMC 5a	Polruan to Blackbottle Rock
SMC 5b	Blackbottle Rock to Pencarrow Head
SMC 5c	Pencarrow Head to Parson's Cove
SMC 5d	Parson's Cove to Great Lizzen
SMC 5e	Great Lizzen to Raphael
SMC 5f	Raphael to Polperro

PROPOSALS

Trail Sections

Trail using existing public right of way or highway

Trail using other existing walked route

Trail not using existing walked route

Alternative route

Trail shown on other maps

Approved or open England Coast Path

Maps that show sections of the trail that follow the existing South West Coast Path as currently walked and managed use the following trail categories. Information on the existing status and infrastructure is not shown.

Trail using existing
South West Coast Path

Alternative or optional alternative route using existing South West Coast Path

Trail sections which follow existing public rights of way or highways are indicated by a suffix:

BW - Public bridleway

BY - Public byway

CP - Cycletrack (pedestrian)

CT - Cycletrack (cycles only)

FP - Public footpath

FW - Public footway (Pavement)

RB - Restricted byway

RD - Public road

Coastal Margin

Explanatory note

Part 3 of the Overview to the report explains where the landward boundary of the coastal margin falls by default. Our proposals include any suggested variation of this default boundary. The purple wash on the map indicates where as a result of our proposals the coastal margin would extend significantly to the landward side of the proposed route of the trail. The coastal margin may include some areas where coastal access rights do not apply, either seaward or landward of the proposed route of the trail: the Overview explains more about this. The landward boundary of the coastal margin may in due course move inland, if the trail rolls back under proposals in this report to respond to coastal change.



Coastal margin landward of the trail



Coastal margin landward of the trail which is existing access land

Other Information

Other access rights and routes

Public bridleways

Public byways

Public footpaths

Restricted byways

South West Coast Path

Sustrans national routes



Existing access land

Infrastructure types

For status of each, where shown on map, see colour codes below

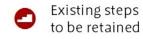
Stiles: Bridges: Gates: Bristol gate Ladder stile Clapper bridge Field gate Footbridge Lift-up stile Quad bike bridge Gateway with no gate Squeeze stile Kissing gate Sleeper bridge Step stile Pedestrian gate Vehicle bridge Stone stile Wheelchair gate Miscellaneous: Barrier Cycle chicane Interpretation panel Boardwalk Drainage Ramp Bollard Drop-kerb Revetment Gap in fence Cattle grid Stepping stones

Infrastructure status

Each symbol shown on the map is colour coded as appropriate, as in this example for a set of steps:

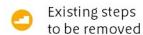
Hurdle

Steps



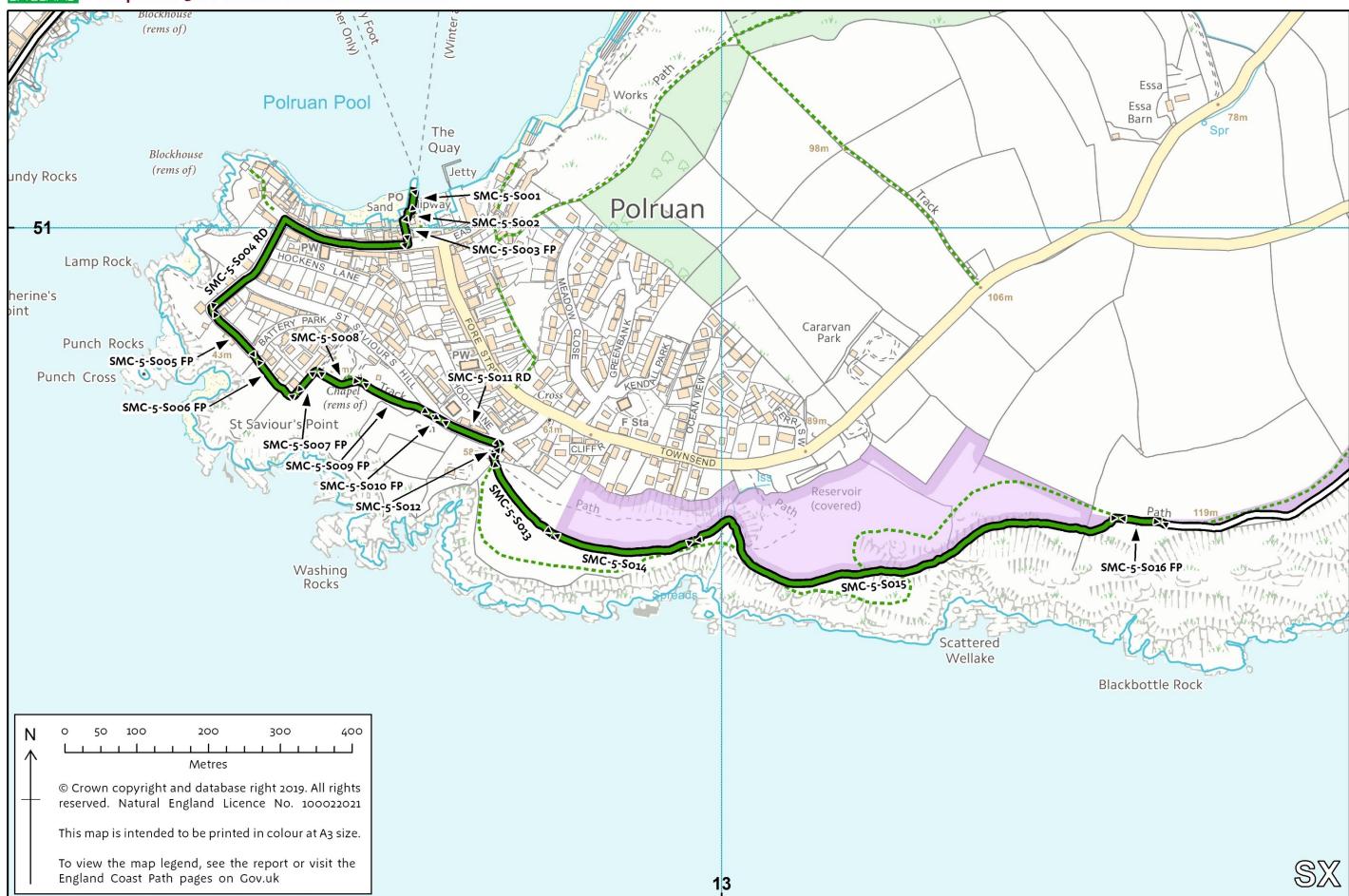
Culvert





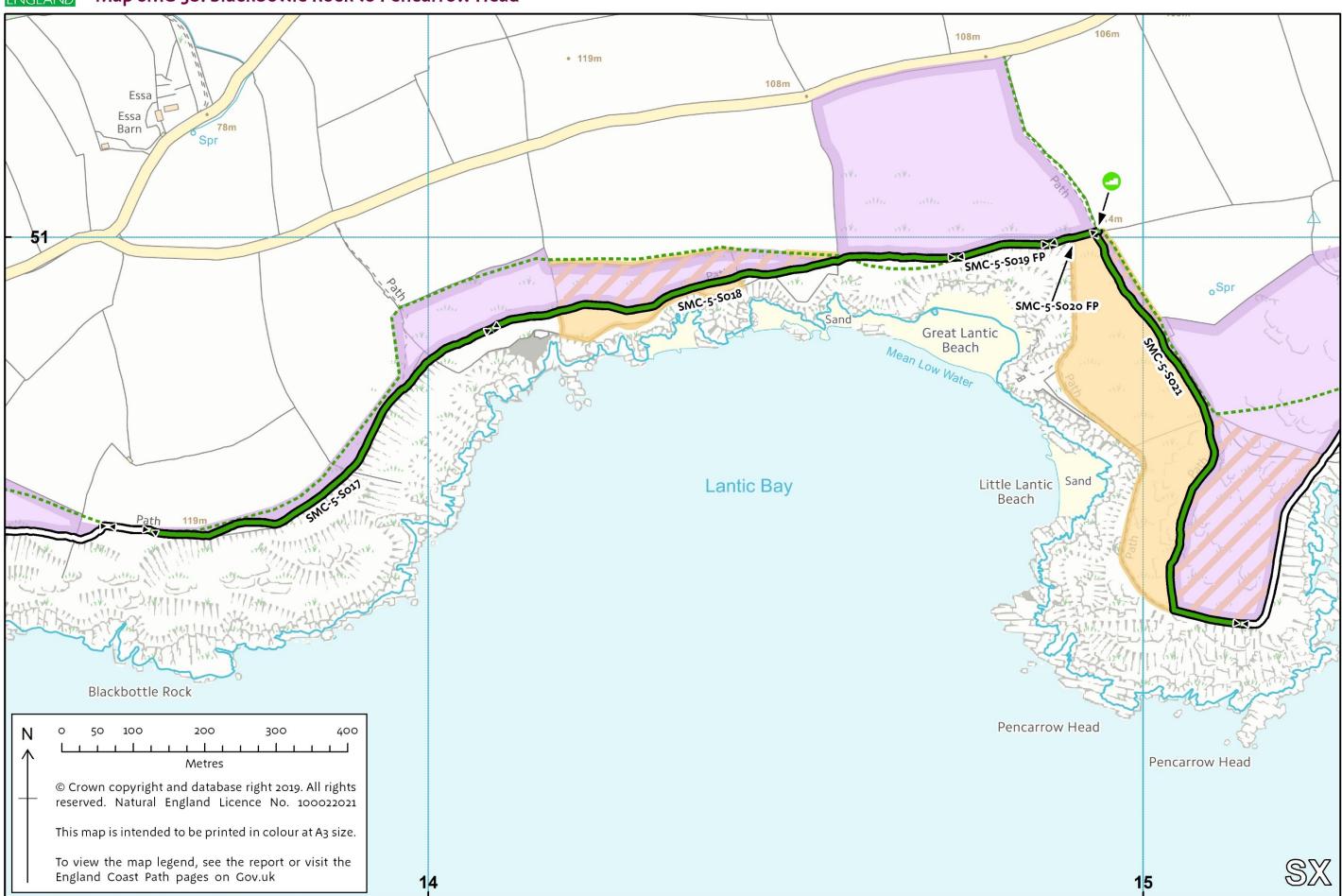


Map SMC 5a: Polruan to Blackbottle Rock





Map SMC 5b: Blackbottle Rock to Pencarrow Head

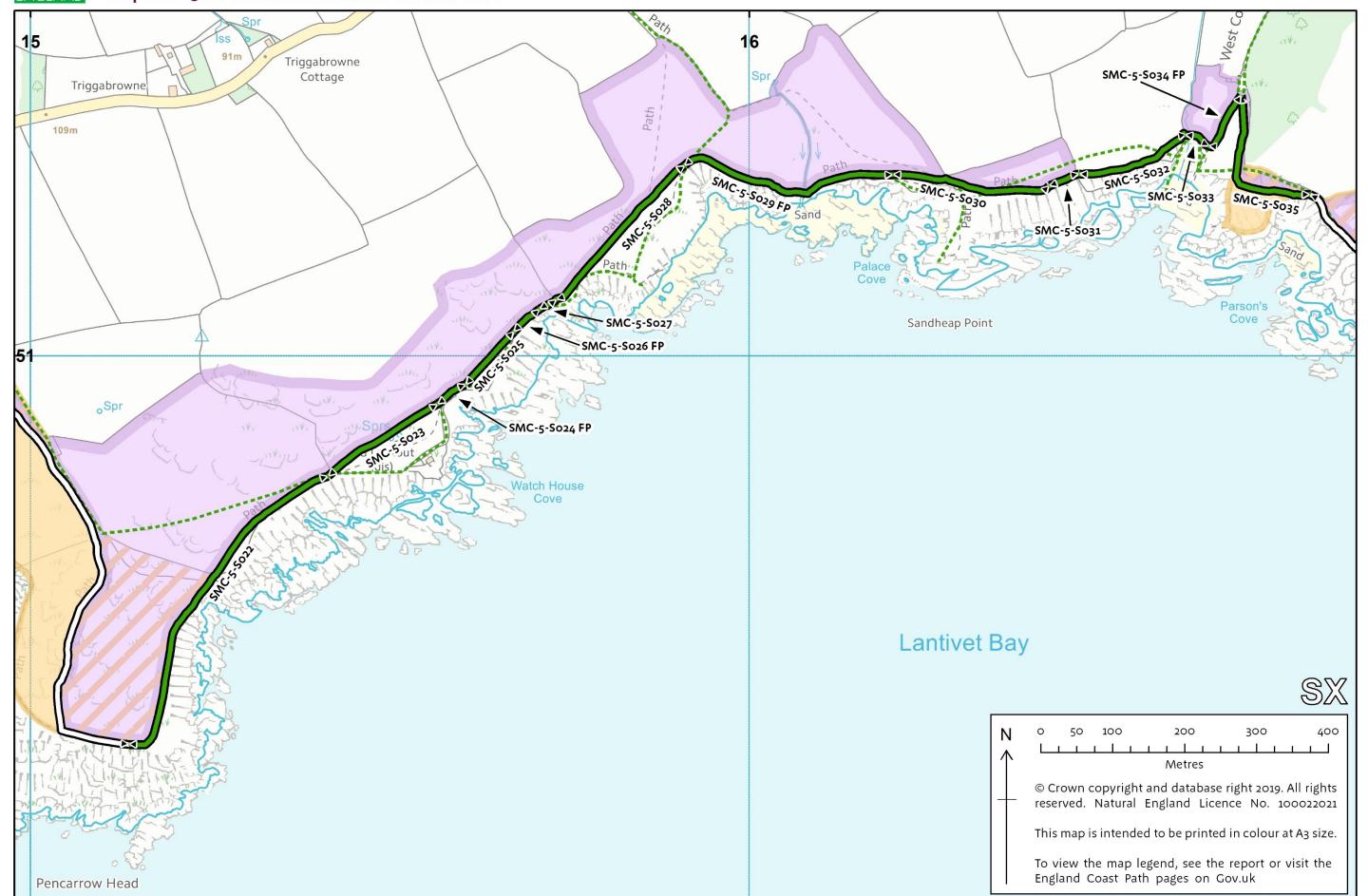




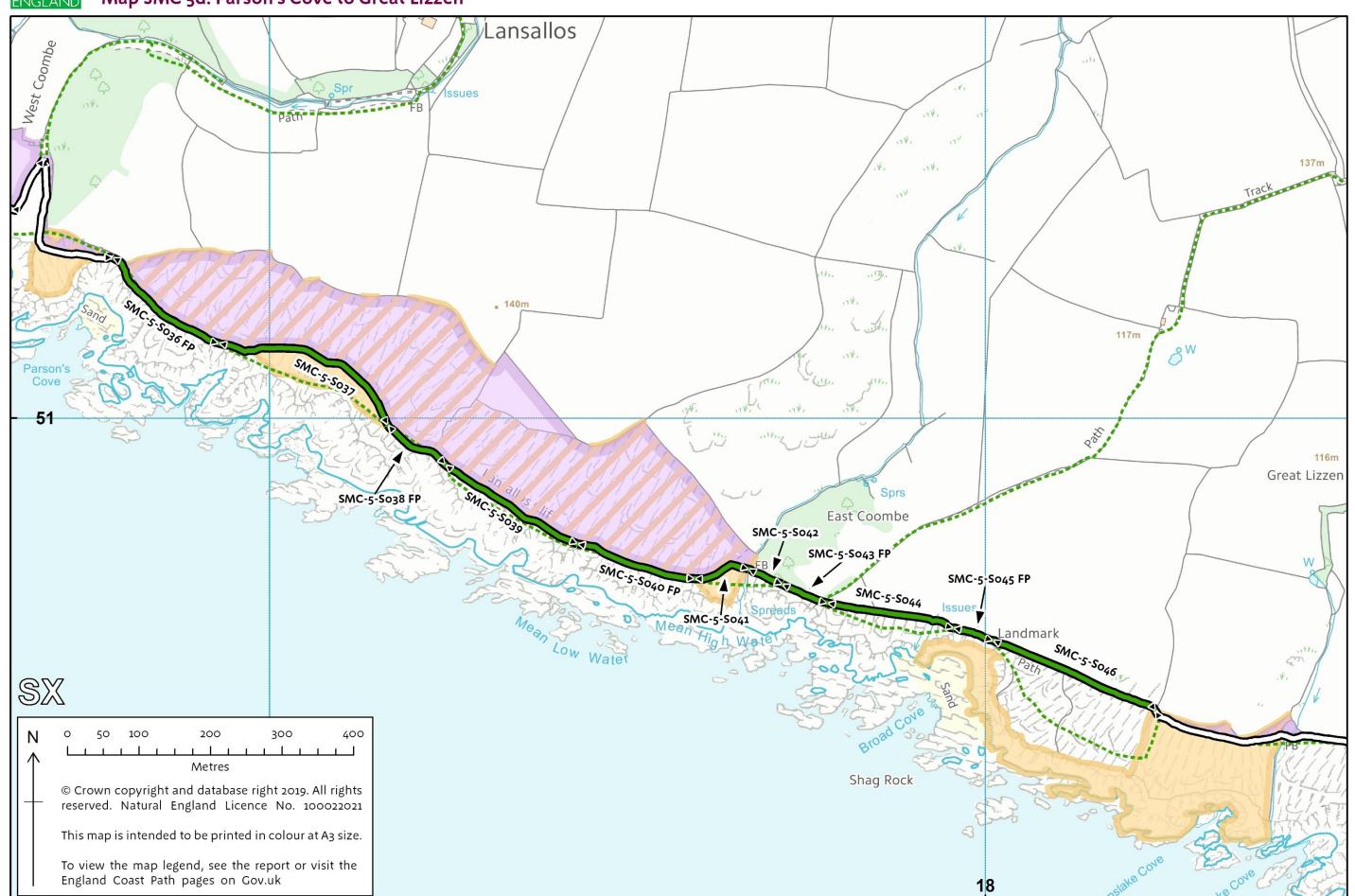
Coastal Access - St Mawes to Cremyll - Natural England's Proposals

Report SMC 5: Fowey to Polperro

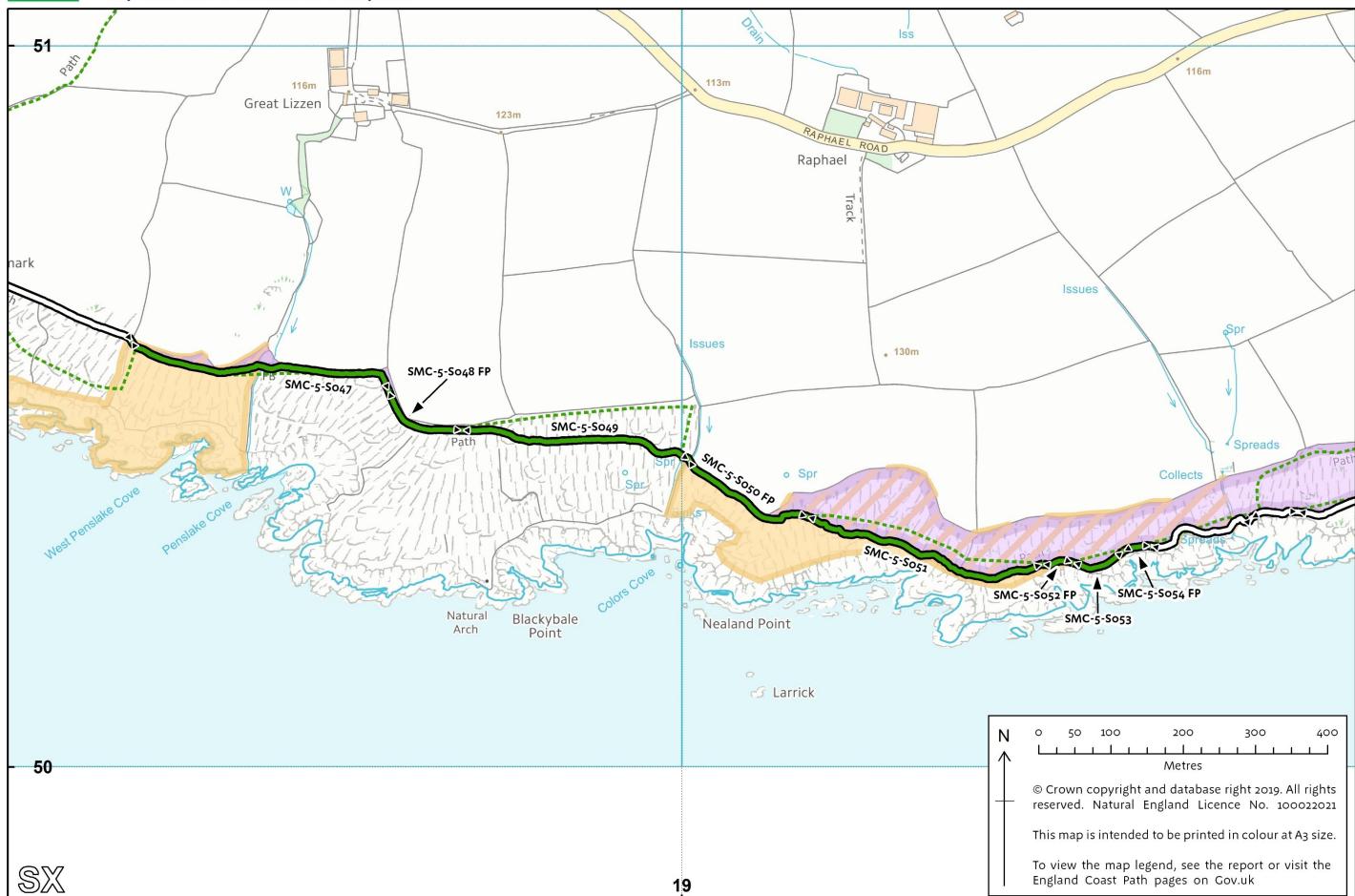
Map SMC 5c: Pencarrow Head to Parson's Cove



Map SMC 5d: Parson's Cove to Great Lizzen



Map SMC 5e: Great Lizzen to Raphael



Map SMC 5f: Raphael to Polperro

