



# Homes England Housing Statistics

1 April 2018 – 30 September 2018

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# 1. Key results

- 1.1 Between 1 April and 30 September 2018 there were 15,766 housing starts on site and 15,704 housing completions delivered through programmes managed by Homes England in England (excluding London for all programmes except those administered by Homes England on behalf of the Greater London Authority (GLA)). Homes England manages the Help to Buy (Equity Loan) scheme in England but the completions are reported by the Ministry of Housing, Communities and Local Government (MHCLG) available from the webpage linked below<sup>1</sup> and excluded from this publication.
- **1.2** 9,909 (or 63 per cent) of housing starts on site in the six months to 30 September 2018 were for affordable homes. This represents an increase of 42 per cent on the 6,989 affordable homes started in the same period of the previous year (2017-18).
- 1.3 5,714 of these starts on site were for Affordable Rent, an increase of 26 per cent on the 4,526 started in the same period of the previous year (2017-18). A further 3,702 were for Intermediate Affordable Housing schemes, including Shared Ownership and Rent to Buy; this represents an increase of 71 per cent on the 2,169 started in the same period of the previous year. The remaining 493 were for Social Rent, an increase of 68 per cent on the 294 started in the same period of the previous year.
- 1.4 5,857 (or 37 per cent) of housing starts on site in the six months to 30 September 2018 were market sale homes. This represents a decrease of 13 per cent on the 6,696 market sale homes in the same period of the previous year (2017-18).
- 1.5 11,091 (or 71 per cent) of housing completions in the six months to 30 September 2018 were for affordable homes. This represents an increase of 19 per cent on the 9,293 affordable homes completed in the same period of the previous year.
- 1.6 Homes for Affordable Rent accounted for 7,943 of the total affordable home completions in the six months to 30 September 2018, an increase of 10 per cent on the 7,219 completed in the same period of the previous year (2017-18). A further 2,841 were for Intermediate Affordable Housing schemes, including Shared Ownership and Rent to Buy, an increase of 50 per cent on the 1,900 completed in the six months to 30 September 2017. The remaining 307 were for Social Rent, an increase of 76 per cent on the 174 completed in the same period of the previous year.
- 1.7 4,613 market homes were completed in the six months to 30 September 2018. This represents an increase of 69 per cent on the 2,737 that were completed in the same period of the previous year (2017-18).

<sup>&</sup>lt;sup>1</sup> https://www.gov.uk/government/collections/help-to-buy-equity-loan-and-newbuy-statistics

## 2. Introduction

## Geographical coverage

2.1 This release presents the housing starts on site and housing completions delivered by Homes England between 1 April 2009 and 30 September 2018 in England excluding London (for both the current and historical series²) with the exception of the Build to Rent, Builders Finance Fund, Get Britain Building and The Home Building Fund – Short Term Fund programmes which are administered by Homes England on behalf of the Greater London Authority (GLA) and where delivery covers all of England including London.

#### London

- 2.2 Since April 2012, the Mayor of London has had oversight of strategic housing, regeneration and economic development in London. This means that Homes England no longer publishes housing starts on site and completions for London, except where Homes England is administering a programme on behalf of the GLA. The historical series for London, which reflects past delivery by Homes England, is included in Homes England's housing statistics published on 12 June 2012 (revised 24 August 2012) available from the housing statistics page on the Homes England section of GOV.UK<sup>3</sup>.
- 2.3 MHCLG has combined the affordable housing statistics in this release with the GLA's affordable housing statistics to produce Table 1012 showing total affordable housing starts on site and completions delivered nationally under the affordable housing programmes of Homes England and the GLA<sup>4</sup>. This table excludes additional affordable housing delivery reported annually through local authority returns, which are included in MHCLG's full annual release on affordable housing supply in England<sup>5</sup>. The table includes any revisions made to London data since it was published by Homes England on 12 June 2012 (revised 24 August 2012). Further details are provided in section 8 of this release.

#### **Purposes and uses**

- 2.4 The figures in this release show the supply of affordable and market housing delivered through Homes England's programmes<sup>6</sup> with the exception of Help to Buy (Equity Loan scheme), the statistics for which are published quarterly by MHCLG<sup>7</sup>. Definitions of housing types are available in section 6 of this release. MHCLG also publishes annual statistics on affordable housing supply in England<sup>5</sup> showing the gross annual supply of affordable homes, irrespective of funding mechanism. Further information on the Affordable Housing Supply and Help to Buy releases is provided in section 8 of this release.
- 2.5 The data in this release are used by MHCLG to monitor delivery of affordable homes as part of the MHCLG business plan (see paragraph 8.3). Homes England uses the

<sup>&</sup>lt;sup>2</sup> As housing starts on site and completions are recorded by their location, this release may exclude homes located outside London where the funding was allocated to a local authority district within London.

https://www.gov.uk/government/collections/housing-statistics

<sup>4</sup> https://www.gov.uk/government/statistical-data-sets/live-tables-on-affordable-housing-supply

<sup>&</sup>lt;sup>5</sup> https://www.gov.uk/government/collections/affordable-housing-supply

<sup>&</sup>lt;sup>6</sup> See Annex 1 for a summary and links to information about Homes England's programmes.

<sup>&</sup>lt;sup>7</sup> https://www.gov.uk/government/collections/help-to-buy-equity-loan-and-newbuy-statistics

data to measure progress towards commitments made in its published Strategic Plan<sup>8</sup>. Local authorities also use the data when compiling their annual return to MHCLG for the purpose of calculating the enhancement for affordable housing under the New Homes Bonus (NHB), a grant for local authorities to incentivise new housing supply.

#### What is included in this release?

- 2.6 This is the first release of data relating to delivery for the financial year ending 31 March 2019 and covers 13<sup>9</sup> current programmes and 14 historical programmes delivered by Homes England (summarised in Annex 1). These include the acquisition of existing land or property as well as new house building, and some programmes provide a mix of affordable and market housing. Affordable housing may be for home ownership (on Shared Ownership or Rent to Buy terms) or for rent.
- **2.7** Housing starts on site and housing completions are reported for each programme, where applicable.
- 2.8 A programme breakdown of the data is available in Table 1 of the tables accompanying this release<sup>10</sup>. Further information on the accompanying tables is provided in section 4 of this release. Table A of the latest annual statistics on affordable housing supply in England published by MHCLG<sup>11</sup> shows how Homes England programmes relate to the statistics on affordable housing published by MHCLG.

# How is new subsidised housing provided?

- 2.9 Affordable homes delivered through Homes England programmes are funded by central government. The funding is administered by Homes England to fund investment partners (including private registered providers, house builders, community groups and local authorities) to deliver affordable housing.
- **2.10** With the exception of the SLP, funding for all programmes is allocated through an application/bidding process based on the assessment eligibility/criteria for each programme. Funding is paid in accordance with the contractual agreement for each programme. Investment for projects delivered under the SLP is determined in accordance with Homes England's Financial Framework<sup>12</sup>.

<sup>&</sup>lt;sup>8</sup> https://www.gov.uk/government/publications/homes-england-strategic-plan-201819-to-202223

The Affordable Housing Programme is still current, but has not had any delivery yet this year.

https://www.gov.uk/government/collections/housing-statistics

https://www.gov.uk/government/collections/affordable-housing-supply

https://www.gov.uk/government/publications/homes-england-framework-document

# 3. Housing outputs

#### Starts on site:

Table 1a: Housing starts on site by tenure, England (excluding non-Homes England London delivery) 1,2

				Intermediate Hous		Total		
		Affordable Rent	Social Rent	Intermediate Rent	Affordable Home Ownership	Affordable Housing Starts <sup>3</sup>	Market <sup>4</sup>	Total Housing Starts
2018-19 <sup>5</sup>	Apr - Sep	5,714	493	190	3,512	9,909	5,857	15,766
2017-18 <sup>5</sup>	Apr - Sep	4,526	294	12	2,157	6,989	6,696	13,685
2017-18 5	Oct - Mar	12,633	1,115	141	7,027	20,916	8,051	28,967
2017-18 <sup>5</sup>	Full Year	17,159	1,409	153	9,184	27,905	14,747	42,652
2016-17 5	Apr - Sep	7,218	328	16	1,836	9,398	5,034	14,432
2016-17 <sup>5</sup>	Oct - Mar	14,895	622	8	4,207	19,732	6,776	26,508
2016-17 <sup>5</sup>	Full Year	22,113	950	24	6,043	29,130	11,810	40,940
2015-16 <sup>5</sup>	Apr - Sep	5,858	199	0	1,317	7,374	3,952	11,326
2015-16 <sup>5</sup>	Oct - Mar	10,686	431	5	2,822	13,944	7,838	21,782
2015-16 <sup>5</sup>	Full Year	16,544	630	5	4,139	21,318	11,790	33,108
2014-15 <sup>5</sup>	Apr - Sep	7,487	698	0	1,242	9,427	3,226	12,653
2014-15 <sup>5</sup>	Oct - Mar	14,392	547	21	2,071	17,031	5,676	22,707
2014-15 <sup>5</sup>	Full Year	21,879	1,245	21	3,313	26,458	8,902	35,360
2013-14	Apr - Sep	7,418	716	0	1,468	9,602	2,496	12,098
2013-14	Oct - Mar	17,764	1,864	0	3,162	22,790	3,413	26,203
2013-14	Full Year	25,182	2,580	0	4,630	32,392	5,909	38,301
2012-13	Apr - Sep	2,386	387	8	497	3,278	2,239	5,517
2012-13	Oct - Mar	15,670	2,398	26	3,873	21,967	12,294	34,261
2012-13	Full Year	18,056	2,785	34	4,370	25,245	14,533	39,778
2011-12	Apr - Sep		203	0	210	413	1,501	1,914
2011-12	Oct - Mar	7,045	2,078	0	1,731	10,854	2,570	13,424
2011-12	Full Year	7,045	2,281	0	1,941	11,267	4,071	15,338
2010-11	Apr - Sep		6,779	240	1,802	8,821	3,471	12,292
2010-11	Oct - Mar		17,537	468	5,311	23,316	2,492	25,808
2010-11	Full Year		24,316	708	7,113	32,137	5,963	38,100
2009-10	Apr - Sep		6,470	476	1,038	7,984	883	8,867
2009-10	Oct - Mar		22,389	1,170	6,683	30,242	8,392	38,634
2009-10	Full Year		28,859	1,646	7,721	38,226	9,275	47,501

<sup>&</sup>lt;sup>1</sup> Since April 2012, the Mayor of London has had oversight of strategic housing, regeneration and economic development in London. This means that Homes England no longer publishes housing starts on site and completions for London (current and historical series) except for delivery in London under the Build to Rent, Builders Finance Fund, Get Britain Building and The Home Building Fund – Short Term Fund (THBF – STF) programmes which are administered by Homes England on behalf of the GLA. As housing starts on site and completions are recorded by their location, they may exclude homes located outside London where the funding was allocated to a local authority district within London. The historical series for London included in Homes England's housing statistics published on 12 June 2012 (revised 24 August 2012) is available from: <a href="https://www.gov.uk/government/collections/housing-statistics">https://www.gov.uk/government/collections/housing-statistics</a>

<sup>&</sup>lt;sup>2</sup> Figures by local authority and Homes England's operating areas are available in the accompanying tables.

<sup>&</sup>lt;sup>3</sup> Total affordable housing is the sum of Affordable Rent, Social Rent, Intermediate Rent and Affordable Home Ownership.

<sup>&</sup>lt;sup>4</sup> The market units delivered under the Accelerated Land Disposal, Build to Rent, Builders Finance Fund, Economic Assets, Get Britain Building, Kickstart Housing Delivery, Property and Regeneration, Single Land and THBF – STF programmes may include some starts on site and completions which are made available at below market price or rents but do not meet the definition for affordable housing.

<sup>&</sup>lt;sup>5</sup> To ensure consistent reporting with completions, with effect from 1 April 2014 the range of products reported for affordable housing starts on site includes the start on site for new build homes where the procurement route is such that the provider purchases the home at completion. For reporting purposes, the start on site date is taken as the date of completion.

<sup>&</sup>quot;.." not applicable



# In the period 1 April 2018 to 30 September 2018 (the first half of 2018-19):

- 3.1 A total of 15,766 homes started on site, representing an increase of 2,081 (or 15 per cent) compared to 13,685 started in the same period of the previous year (the first half of 2017-18).
- 3.2 9,909 homes started were for affordable housing, representing an increase of 2,920 (or 42 per cent) compared to 6,989 started in the first half of 2017-18.
- 3.3 Of the 9,909 affordable housing starts in the six months to 30 September 2018 5,714 were for Affordable, an increase of 26 per cent on the 4,526 started in the same period of the previous year. A further 3,702 were for Intermediate Affordable Housing schemes, including Shared Ownership and Rent to Buy and this represents an increase of 71 per cent on the 2,169 started in the same period of the previous year. The remaining 493 were for Social Rent, an increase of 68 per cent on the 294 started in the same period of the previous year.

3.4 Table 1b below shows the percentage of Homes England's affordable housing starts on site delivered by each operating area compared to the first half of 2017-18<sup>13</sup>.

Table 1b: Affordable Housing Starts on Site - Percentage Delivery by Operating Area

	2018-19	2017-18
	Apr-Sep	Apr-Sep
South East	35%	33%
North East, Yorkshire and The Humber	18%	14%
North West	16%	13%
Midlands	16%	19%
South West	15%	22%
London	0%	0%

3.5 The number of market starts on site decreased by 13 per cent to 5,857 compared to 6,696 started in the first half of 2017-18. The Single Land Programme (SLP) delivered 3,252 (or 56 percent) of the market starts in the six months to 30 September 2018. This represents a decrease of 660 or 17 per cent compared to 3,912 started in the same period last year (2017-18). The Home Building Fund – Short Term Fund (THBF – STF) delivered 2,605 or 44 per cent of the market starts for the six months to 30 September 2018. This figure represents a decrease of 179 or 6 per cent on the 2,784 started in the first half of 2017-18.

<sup>&</sup>lt;sup>13</sup> Note that proportions do not sum to 100 per cent due to rounding

# Completions (excluding Help to Buy):

Table 2a: Housing completions by tenure, England (excluding Help to Buy and non-Homes England London delivery) 1,2

				Intermediate Hous		Total		
		Affordable Rent	Social Rent	Intermediate Rent	Affordable Home Ownership	Affordable Housing Completions <sup>3</sup>	Market <sup>4,5</sup>	Total Housing Completions
2018-19	Apr - Sep	7,943	307	9	2,832	11,091	4,613	15,704
2017-18	Apr - Sep	7,219	174	0	1,900	9,293	2,737	12,030
2017-18	Oct - Mar	12,544	816	8	3,180	16,548	5,163	21,711
2017-18	Full Year	19,763	990	8	5,080	25,841	7,900	33,741
2016-17	Apr - Sep	7,096	218	1	1,338	8,653	3,017	11,670
2016-17	Oct - Mar	11,184	373	4	2,671	14,232	5,155	19,387
2016-17	Full Year	18,280	591	5	4,009	22,885	8,172	31,057
2015-16	Apr - Sep	4,681	684	0	1,032	6,397	3,082	9,479
2015-16	Oct - Mar	8,419	813	2	1,759	10,993	4,919	15,912
2015-16	Full Year	13,100	1,497	2	2,791	17,390	8,001	25,391
2014-15	Apr - Sep	7,447	865	0	2,141	10,453	3,682	14,135
2014-15	Oct - Mar	23,387	2,124	18	4,882	30,411	6,218	36,629
2014-15	Full Year	30,834	2,989	18	7,023	40,864	9,900	50,764
2013-14	Apr - Sep	4,569	1,135	84	2,511	8,299	2,540	10,839
2013-14	Oct - Mar	12,525	3,340	19	3,423	19,307	4,281	23,588
2013-14	Full Year	17,094	4,475	103	5,934	27,606	6,821	34,427
2012-13	Apr - Sep	1,074	3,590	135	5,078	9,877	2,258	12,135
2012-13	Oct - Mar	5,505	6,013	239	6,966	18,723	2,882	21,605
2012-13	Full Year	6,579	9,603	374	12,044	28,600	5,140	33,740
2011-12	Apr - Sep		6,928	291	2,702	9,921	2,340	12,261
2011-12	Oct - Mar	797	16,213	560	8,067	25,637	4,203	29,840
2011-12	Full Year	797	23,141	851	10,769	35,558	6,543	42,101
2010-11	Apr - Sep		8,217	432	6,951	15,600	1,633	17,233
2010-11	Oct - Mar		19,939	784	6,717	27,440	5,725	33,165
2010-11	Full Year		28,156	1,216	13,668	43,040	7,358	50,398
2009-10	Apr - Sep		8,828	441	5,771	15,040	871	15,911
2009-10	Oct - Mar		15,119	751	9,640	25,510	1,906	27,416
2009-10	Full Year		23,947	1,192	15,411	40,550	2,777	43,327

<sup>&</sup>lt;sup>1, 2,3,4</sup> See footnotes below Table 1a on page 6

<sup>&</sup>lt;sup>5</sup> Some of the market completions delivered in 2013-14, 2014-15, 2015-16, 2016-17, 2017-18 and 2018-19 may include houses sold to purchasers who have received assistance through the Help to Buy scheme to buy a property at market value from a house builder where the scheme as a whole may have benefitted from funding through another programme. Help to Buy is reported by MHCLG (see below <sup>14</sup>)

<sup>&</sup>quot;.." not applicable

<sup>&</sup>lt;sup>14</sup> https://www.gov.uk/government/collections/help-to-buy-equity-loan-and-newbuy-statistics



#### In the period 1 April 2018 to 30 September 2018 (the first half of 2018-19):

- **3.6** A total of 15,704 homes completed, representing an increase of 3,674 (or 31 per cent) compared to the 12,030 completed in the first half of 2017-18.
- **3.7** 11,091 affordable homes completed, an increase of 1,798 (or 19 per cent) compared to 9,293 affordable home completions delivered in the first half of 2017-18.
- 3.8 Completions for Affordable Rent homes accounted 7,943 (72 per cent) of total affordable home completions in the six months to 30 September 2018, an increase of 10 per cent on 7,219 completed in the same period of the previous year (2017-18). A further 2,841 (26 per cent of total affordable completions) were for Intermediate Affordable Housing schemes, including Shared Ownership and Rent to Buy, an increase of 50 per cent on the 1,900 completed in the six months to 30 September 2017. The remaining 307 (3 per cent of total affordable completions) were for Social Rent, an increase of 76 per cent on the 174 completed in the same period of the previous year.

Table 2b below shows the percentage of Homes England's affordable housing completions delivered by each operating area compared to the same period of 2017-18<sup>15</sup>.

Table 2b: Affordable Housing Completions - Percentage Delivery by Operating Area

	2018-19	2017-18
	Apr-Sep	Apr-Sep
South East	26%	32%
South West	24%	21%
Midlands	20%	18%
North East, Yorkshire and The Humber	17%	14%
North West	13%	14%
London	0%	0%

3.10 4,613 market homes were completed, an increase of 69 per cent on the 2,737 that completed in the first half of 2017-18. Of these market home completions 2,763 (60 per cent) were delivered by SLP; THBF - STF delivered 1,372 (30 per cent); Build to Rent accounted for a further 401 (9 per cent of market completions) and the final 77 (1 per cent) were delivered by Get Britain Building.

# 4. Accompanying tables

The tables accompanying this release are available to download from the housing statistics page on the Homes England section of GOV.UK<sup>16</sup> and include the following:

#### Table 1

Housing starts on site and completions by programme and tenure for:

- 1 April 2018 30 September 2018
- 1 April 2017 31 March 2018 with half year analysis
- 1 April 2016 31 March 2017 with half year analysis
- 1 April 2015 31 March 2016 with half year analysis
- 1 April 2014 31 March 2015 with half year analysis
- 1 April 2013 31 March 2014 with half year analysis
- 1 April 2012 31 March 2013 with half year analysis
- 1 April 2011 31 March 2012 with half year analysis
- 1 April 2010 31 March 2011 with half year analysis
- 1 April 2009 31 March 2010 with half year analysis

#### Table 2

Housing starts on site and completions by local authority district and tenure (all programmes except Help to Buy), 1 April 2018 – 30 September 2018.

4.2 Housing starts on site and completions by local authority district and tenure (all programmes except Help to Buy) for historical periods are available to download from the Homes England housing statistics web page<sup>16</sup>.

<sup>16</sup> https://www.gov.uk/government/collections/housing-statistics

<sup>&</sup>lt;sup>15</sup> Note that proportions do not sum to 100 per cent due to rounding.

- 4.3 In a small number of cases, Homes England funding to an affordable housing provider may be to support a person or family to be housed in a local authority that is different to the one in which they currently reside. The local authority presentations in Table 2 are based on the local authority district in which the house is located. These tables also identify the Homes England operating area 17 in which each local authority is located. A map showing the operating area boundaries is available at Annex 2.
- **4.4** We can provide programme level statistics for specified local authority areas in response to requests made to <a href="mailto:housing.statistics@homesengland.gov.uk">housing.statistics@homesengland.gov.uk</a> marked for the attention of Mike Shone.

## 5. Revisions

## **Revisions policy**

**5.1** Homes England has adopted the revisions policy developed by MHCLG<sup>18</sup>. This policy covers two types of revisions.

#### **Scheduled revisions**

- 5.2 These statistics are drawn from funding and project administration systems and therefore updated information can be provided by funding recipients and developers after the official statistics have been extracted and compiled from these systems. This is particularly the case during the financial year and figures for the first six months of the year, as reported in the November/December release, are subject to scheduled revision in the release of financial year data in June. It is also possible for revisions to be made for earlier periods, although procedures are in place to minimise the scale of these.
- 5.3 As notified in our release of official statistics published on 11 June 2013, we will make scheduled revisions once a year in June. These revisions will cover the first six months of the full year being reported together with revisions for the previous two financial years. Data for earlier years will be regarded as final and there will be no further changes.

### Non-scheduled revisions

- 5.4 If a substantial error occurs as a result of the production process, the statistical release and accompanying tables will be updated with a correction notice as soon as is practical.
- 5.5 If, as a result of new information, there are significant changes to the figures in years outside of the scheduled revisions period, that information will be revised in the May/June release together with scheduled revisions.

If you would like to comment on our revisions policy please contact Mike Shone by email at housing.statistics@homesengland.gov.uk.

<sup>&</sup>lt;sup>17</sup> With effect from 1 April 2017 there were two Homes England Operating Area name changes, with *East and South East* becoming *South East* and *South and South West* becoming *South West*. Additionally, there was a boundary change with the following Local Authorities moving from Midlands to South East: Bedford, Central Bedfordshire, Corby, Daventry, East Northamptonshire, Kettering, Luton, Milton Keynes, Northampton, South Northamptonshire and Wellingborough.

<sup>18</sup> <a href="http://www.communities.gov.uk/documents/corporate/pdf/1466387.pdf">http://www.communities.gov.uk/documents/corporate/pdf/1466387.pdf</a>

## 6. Definitions

Affordable Housing is the sum of Affordable Rent, Social Rent, Intermediate Rent and Affordable Home Ownership (Shared Ownership and Rent to Buy). Affordable homes are defined in line with the revised National Planning Policy Framework<sup>19</sup>, published 24 July 2018, as housing units (or traveller pitches and bed spaces when describing a shared dwelling such as a hostel) provided to specified eligible households whose needs are not met by the market. Eligibility may be determined with regard to local authority allocations policies, local incomes and local house prices depending on the type of affordable housing. Affordable housing should include provisions to remain at an affordable price for future eligible households or for the subsidy to be recycled for alternative affordable The term 'affordable housing' is equivalent to 'social housing' as housing provision. defined in Section 68 of the Housing and Regeneration Act 2008<sup>20</sup>.

Affordable rented housing is a form of social housing, introduced in 2011. It may only be delivered with grant through the AHP 2011-15 and other associated and subsequent programmes or without grant by local authority and other providers, where a contract or confirmation of the ability to charge an Affordable Rent is in place. Affordable rented homes are let by local authorities or private registered providers of social housing to households who are eligible for social rented housing. Affordable Rent is subject to rent controls that require a rent of up to 80 per cent of the local market rent (including service charges, where applicable).

Social rented housing is rented housing owned and managed by local authorities and private registered providers, for which target rents are determined through the national rent regime. It may also include rented housing managed by other persons and provided under equivalent rental arrangements to the above.

Intermediate affordable housing is housing at prices and rents above those of Social Rent but below market price or rents, and which meet the criteria as set out in the definition for affordable housing. These can include Shared Ownership, equity loan products, Rent to Buy and Intermediate Rent. Intermediate rented housing was eligible for funding under the now closed NAHP.

Under an equity loan scheme for affordable housing, the majority of the cost (usually at least 70 per cent) is funded by the purchaser through a mortgage and savings (deposit). The remaining cost of the home is paid for by the government and the house builder through an equity loan. The property title is held by the home owner who can therefore sell their home at any time and upon sale should provide the government and the house builder the value of the same equity share of the property when it is sold. In the historical series covered by this release, equity loan was available under FirstBuy, Kickstart and the NAHP (HomeBuy Direct). There are a small number of equity loan cases in the current series.

As set out in the latest Affordable Housing Supply release published by MHCLG<sup>21</sup>, FirstBuy which was available prior to April 2013 is considered affordable housing.

https://www.gov.uk/government/collections/revised-national-planning-policy-framework
 http://www.legislation.gov.uk/ukpga/2008/17/pdfs/ukpga 20080017 en.pdf
 https://www.gov.uk/government/collections/affordable-housing-supply

Under a **Shared Ownership scheme** for affordable housing, the purchaser pays for an initial share of between 25 per cent and 75 per cent of the home's value with the option to increase their ownership if they later choose and can afford to do so. The provider owns the remaining share and rent is paid on the landlord's share. The rent is up to 3 per cent of the share's value. Shared ownership properties are always leasehold homes.

Under the **Rent to Buy scheme** for affordable housing, homes are let at an Intermediate Rent to tenants who plan to buy in the future but need a period of lower rents to help them to save for a deposit. After an initial rental period (at least the first five years of the life of the property) the tenant has the option to buy outright the home they are living in. Grant funded Intermediate Rent has to be set at no more than 80 per cent of the market rate.

**Market housing** is private housing (or bed spaces) for rent or for sale where the rental value or market price is set mainly in the open market.

**Acquisitions (non-new build)** are additions to affordable or market housing supply that take place without building a new property. This can include the purchase of existing properties for use as affordable or market housing. It may also include empty properties brought back into use. These will normally be long term empty properties where rehabilitation works are required and which would not otherwise come back into use without intervention. Conversions of existing affordable or market properties are only included where there is substantial re-improvement works carried out to the fabric of the building (for example the conversion of bedsits to self-contained apartments). Repairs or simple refurbishment of properties are not included.

**Housing starts on site** are reported when the provider/developer and builder have entered into the house building contract, the building contractor has taken possession of the site and the start on site works have commenced. Starts on site are not applicable for Mortgage Rescue or for equity loan products delivered under FirstBuy.

**Housing completions** are reported when the units are fit for occupation or, in the case of Mortgage Rescue and equity loan products delivered under FirstBuy, the Kickstart Housing Delivery Programme, the AHP 2011-15 and the National Affordable Housing Programme, at the point of completion of the purchase.

Private registered providers, under the terms of the 2008 Housing and Regeneration Act<sup>22</sup>, are organisations which provide social housing, either in a for-profit or not-for-profit capacity, and who are registered on the Statutory Register of Providers of Social Housing maintained by Homes England. Most private registered providers are housing associations. The term excludes local authorities, who also provide social housing. Any private provider wishing to deliver Affordable Rent homes, who has not contracted with Homes England through a Grant Agreement, must contract with Homes England through a Short Form Agreement to deliver Affordable Rent without grant. The definition of private registered providers is not affected by the Office for National Statistics' recent decision to classify them to the private sector for National Accounts and statistical purposes.

<sup>&</sup>lt;sup>22</sup> http://www.legislation.gov.uk/ukpga/2008/17/pdfs/ukpga\_20080017\_en.pdf

# 7. Data sources and quality

- Data for the Affordable Homes Guarantees, AHP, AHP 2015-18, Care and Support Specialised Housing, Empty Homes, Empty Homes Round Two, FirstBuy, Homelessness Change, Homelessness Change 2015-18, the Kickstart Housing Delivery Programme (HomeBuy Direct and National Affordable Housing Programme), the Local Authority New Build Programme, Mortgage Rescue, the National Affordable Housing Programme, Platform for Life, Rent to Buy, Right to Buy Replacement, Short Form Agreements, SOAHP 2016-21 and Traveller Pitch Funding have been produced using our Investment Management System (IMS), which contains information provided by investment partners in accordance with monitoring requirements for the payment of grant. These data are audited and are subject to the rules of the Capital Funding Guide<sup>23</sup>.
- 7.2 Data for the Accelerated Land Disposal, Build to Rent, Builders Finance Fund, Economic Assets, Get Britain Building, Kickstart Housing Delivery (Investment Support), Property and Regeneration, Single Land and THBF – STF programmes have been produced using our Project Control System, which is maintained by our own staff based on the best information currently available. Data validation is conducted in accordance with the agency's output validation procedures and includes collaboration with warranty provider organisations (e.g. NHBC, LABCNHW or similar) and independent Monitoring Surveyors, who report on build progress on Homes England sites).

## 8. Related statistics

## Affordable housing starts on site and completions funded by Homes England and the GLA

- Since April 2012, the Mayor of London has had oversight of strategic housing, 8.1 regeneration and economic development in London. This means that Homes England no longer publishes affordable housing starts on site and completions for London, except for delivery in London under the Builders Finance Fund and Get Britain Building programmes which are administered by Homes England on behalf of the GLA. Responsibility for publication of other London delivery has been taken over by the GLA. In addition to its annual release, MHCLG combines half-year data from Homes England and the GLA to publish six monthly affordable housing starts on site and completions delivered nationally under the affordable housing programmes of Homes England and the GLA.
- The combined statistics published by MHCLG are available from the MHCLG website<sup>24</sup> and housing statistics published by the GLA are available from the GLA website<sup>25</sup>.
- **8.3** Delivery of affordable homes forms part of the MHCLG business plan. England is responsible for the administration of the programmes that deliver

https://www.gov.uk/guidance/capital-funding-guide https://www.gov.uk/government/collections/affordable-housing-supply

<sup>25</sup> https://www.london.gov.uk/what-we-do/housing-and-land/increasing-housing-supply/affordable-housing-statistics

affordable housing (as described in section 2) and report on progress in their annual report<sup>26</sup>.

## Affordable housing supply

The annual Affordable Housing Supply release published by MHCLG (see paragraph 8.4 2.4), includes delivery of affordable housing, but not market housing. information was only available from data provided by Homes England and the GLA in For 2016-17 data on starts was also collected from local authorities. 2015-16. However, the submission of starts data by local authorities is voluntary. This means that starts funded directly by local authorities or by planning agreements that are not included in the Homes England or GLA statistics were not included in 2015-16 data and may be under reported in subsequent publications. Delivery through Homes England (and the GLA) accounts for the majority of Affordable Housing Supply, but the scope of the statistics reported by MHCLG is wider. It also includes delivery through other Homes England and GLA programmes not reported here (such as Social HomeBuy and Right to Acquire) as well as affordable housing not covered by Homes England and GLA programmes that is reported in local authority returns to the Ministry. The MHCLG publication provides less detail about the individual Homes England programmes and focuses more on the properties of the units delivered, such as tenure and whether they are new build or acquisitions. The 'Data sources' section of the MHCLG release provides more information about the coverage of the release<sup>27</sup>.

# **Help to Buy**

8.5 The Help to Buy (Equity Loan scheme) release published by MHCLG details the number of home purchases and the value of equity loans under the Government's Help to Buy: Equity Loan scheme. Homes England is responsible for all Help to Buy (Equity Loan scheme) delivery including London. The number of home purchases delivered through Homes England is published by MHCLG together with information about the type and price of properties purchased, purchaser deposits and applicant incomes<sup>28</sup>.

#### **Devolved Administrations**

8.6 This release covers housing starts and completions delivered in England only.

https://www.gov.uk/government/publications
 https://www.gov.uk/government/collections/affordable-housing-supply
 https://www.gov.uk/government/collections/help-to-buy-equity-loan-and-newbuy-statistics

## 9. Other information

#### Pre-release access

**9.1** Details of officials who receive pre-release access to the release up to 24 hours before publication are available from the housing statistics page on the Homes England section of GOV.UK<sup>29</sup>.

## A brief history of Homes England

9.2 Homes England was launched by the Secretary of State on 11 January 2018. Homes England is the trading name of Homes and Communities Agency (HCA) (the legal entity). The HCA was created on 1 December 2008 by bringing together the regeneration body English Partnerships (including the Property and Regeneration programme), the investment arm of the Housing Corporation (including the National Affordable Housing Programme), the Academy for Sustainable Communities and a number of housing and regeneration programmes from the MHCLG. In October 2011, the HCA took responsibility for the land and property assets of eight of England's nine Regional Development Agencies, ahead of their operational closure in March 2012. On 1 April 2012, the HCA's former London operating area transferred to the GLA and, as a result of the Localism Act which came into force on 15 November 2011, the HCA became the Social Housing Regulator. The regulation function transferred from the Homes and Communities Agency to the Regulator of Social Housing on 1 October 2018, in line with the Legislative Reform (Regulator of Social Housing)(England) Order 2018.

# **United Kingdom Statistics Authority**

9.3 The United Kingdom Statistics Authority has designated these statistics as National Statistics, in accordance with the Statistics and Registration Service Act 2007 and signifying compliance with the Code of Practice for Official Statistics.

Designation can be broadly interpreted to mean that the statistics:

- meet identified user needs:
- are well explained and readily accessible;
- · are produced according to sound methods; and
- are managed impartially and objectively in the public interest.

Once statistics have been designated as National Statistics it is a statutory requirement that the Code of Practice shall continue to be observed.

#### **Future publication dates**

**9.4** Our official statistics for the financial year 1 April 2018 to 31 March 2019 will be published in May/June 2019. This will include any revisions to previously reported statistics for 2016-17, 2017-18 and the first six months of 2018-19.

#### Responsible statistician

**9.5** The responsible statistician for this statistical release is Mike Shone.

<sup>&</sup>lt;sup>29</sup> https://www.gov.uk/government/collections/housing-statistics

# 10. User consultation

**10.1** Users' comments on any issues relating to this statistical release are welcomed and encouraged. Responses should be sent to the "Statistical Enquiries" address given below:

# **Enquiries:**

Media Enquiries Email: <a href="mailto:media@homesengland.gov.uk">media@homesengland.gov.uk</a>

Tel: 0207 874 8262

Statistical Enquiries Mike Shone (c/o)

Email: <a href="mailto:housing.statistics@homesengland.gov.uk">housing.statistics@homesengland.gov.uk</a>

Tel: 01234 242537

# **Annex 1**

# **Homes England's programmes**

The following table and links provide information about Homes England's programmes which are funded by the Ministry of Housing, Communities and Local Government except for Care and Support Specialised Housing, Homelessness Change 2015-18 and Platform for Life which are funded by the Department of Health:

Programme	Programme Summary	Tenure <sup>1</sup>	Build Type <sup>2</sup>
Accelerated Land Disposal	The Accelerated Land Disposal programme was announced in the Budget 2011 to support the additional or accelerated delivery of 3,000 housing starts on site by 31 March 2015. With effect from 1 April 2015, existing commitments transferred to the Single Land Programme.	Social Rent / AHO / Market	NB
Affordable Homes Guarantees	On 6 September 2012, the Government announced its proposal to guarantee up to £10bn of debt to help housing providers expand the provision of both purpose built private rented and affordable housing. As well as the Guarantee for the Affordable Homes element, the Government confirmed that it would make £225m of funding available for new affordable housing, for use where needed alongside the Affordable Homes Guarantee. This funding was then doubled in the 2013 Budget to £450m, including London, to support up to 30,000 new affordable homes.	Aff. Rent / Social Rent / AHO	NB/A
Affordable Homes Programme 3	The Affordable Homes Programme was announced as part of the Government's Spending Review 2010 and delivered over 58,000 (excluding London) new affordable homes by 31 March 2015, with rents set at up to 80 per cent of market rent.	Aff. Rent / Social Rent / AHO	NB/A
Affordable Homes Programme 2015 - 18	The Affordable Homes Programme 2015-18 replaced the Affordable Homes Programme 2011-15 and aims to increase the supply of new affordable homes in England by March 2018. It is now closed although commitments agreed under this programme will be delivered during the 2016-21 period.	Aff. Rent / Social Rent / AHO (Shared Ownership)	NB/A
Build to Rent	The Build to Rent Fund was launched in December 2012 in response to the recommendations of the Montague report to stimulate new private rented housing supply and to provide opportunities for new institutional investment in the sector.	Market	NB
Builders Finance Fund	The £525 million Builders Finance Fund was designed to help restart and speed up housing developments between 5 and 250 units that have slowed down or stalled. Its main objective was to address difficulties in accessing development finance faced by some house builders, particularly smaller developers, and to help bring forward stalled but viable sites. With effect from October 2016, existing commitments transferred to the Home Building fund – Short Term Fund.	Social Rent / Int. Rent / AHO / Market	NB/A
Care and Support Specialised Housing Fund	The Department of Health's Care and Support Specialised Housing Fund (CASSH) provides funding for housing for older people and adults with disabilities (physical or sensory disabilities, mental health needs and learning disabilities & autism).  It is spilt into two phases. Phase 1 was launched in October 2012 and phase 2 was launched in February 2015. The initial budget for the programme was £160m over five years (2013-14 to 2017-18) outside London. In 2013, this was increased by a further £80m and the delivery time frame extended to 2020-21.	Aff. Rent / Social Rent / AHO (Shared Ownership)	NB/A

Programme	Programme Summary	Tenure <sup>1</sup>	Build Type <sup>2</sup>
Economic Assets	The Economic Assets programme was announced in the Budget 2011 and worked with partners to ensure the effective use and disposal of more than 300 land and property assets transferred from the former Regional Development Agencies. With effect from 1 April 2015, existing commitments transferred to the Single Land Programme.	Social Rent / Int. Rent / AHO / Market	NB/A
Empty Homes <sup>3</sup>	The Empty Homes programme was announced as part of the Government's Spending Review 2010 to bring back into use empty residential properties (in private ownership) as affordable housing. The programme delivered 2,759 homes by 30 September 2016 outside London.	Aff. Rent / Social Rent / AHO	A
Empty Homes Round Two	In November 2012 a second round of funding was launched to bring back into use empty properties as affordable housing. As well as residential properties (in private ownership), the programme had an emphasis on the refurbishment of empty commercial and non-residential properties. The programme delivered 868 homes by 31 March 2017 outside London.	Aff. Rent / Social Rent / AHO	A
<u>FirstBuy</u>	The FirstBuy scheme was announced in the Budget 2011 to help support 10,000 first time buyers on the property ladder. The scheme was expanded in September 2012 and from 1 April 2013 was replaced with Help to Buy	АНО	NB
Get Britain Building	The Get Britain Building programme was set up to unlock more than 12,000 homes on stalled sites with planning permission through access to development finance.	Social Rent / Int. Rent / AHO / Market	NB
Help to Buy (equity loan)	Help to Buy was announced in the Budget 2013 to help purchasers struggling to buy a new build home. It offers a maximum 20% (40% in London) equity loan (minimum 10%) on new build properties up to a maximum purchase price of £600,000.  Launched in April 2013 with an initial budget of £3.7bn, the programme aspired to support 74,000 plus homebuyers in the first 3 years. The 2015 Spending Review confirmed £8.6bn of funding and extended the programme to 2021 to assist an anticipated 145,000 purchases. In October 2017, the	Market	NB
	Government announced it will invest a further £10 billion in the Help to Buy Equity Loan programme.		
Homelessness Change <sup>3</sup>	The Homelessness Change Programme was announced as part of the Government's Spending Review 2010 and delivered 1,128 new or refurbished bed spaces in hostel accommodation by 31 March 2015 (outside London).	Aff. Rent	NB/A
Homelessness Change 2015-18	Homes England allocated a share of up to £25 million capital funding for specialist housing providers, on behalf of the Department of Health, to bring forward proposals for developing and improving hostel accommodation and facilities for the delivery of healthcare, training or education aimed at supporting rough sleepers, those at risk of sleeping rough, and other non-statutory homeless people of specialist housing to meet the needs of older people and adults with disabilities or mental health problems outside of London.  This programme was launched jointly alongside the Platform for Life fund in March 2015.	Aff. Rent	NB/A

Programme	Programme Summary	Tenure <sup>1</sup>	Build Type <sup>2</sup>
Kickstart Housing Delivery	The Kickstart Housing Delivery programme was part of the 2009 Housing Stimulus Programme investing in restarting more than 20,000 homes on stalled sites. The programme closed on 31 March 2013.	Social Rent / Int. Rent / AHO / Market	NB
Local Authority New Build	The Local Authority New Build programme was set up to deliver 4,000 homes for rent by 31 March 2012.	Social Rent	NB
Mortgage Rescue <sup>3</sup>	The Mortgage Rescue scheme was announced as part of the Government's Spending Review 2010 to provide support to some 2,500 vulnerable home owners struggling to maintain mortgage payments and at risk of repossession. This scheme is now closed.	AHO / Int. Rent	A
National Affordable Housing Programme	The National Affordable Housing Programme is the predecessor to the AHP 2011-15.	Social Rent / Int. Rent / AHO	NB/A
Platform for Life	Homes England is allocating a share of up to £25 million capital funding for specialist housing providers, on behalf of the Department of Health, to bring forward proposals for developing low-rent accommodation for young people aged 18 to 24 who are homeless or at risk of homelessness and are in housing need, to support their participation in work, further education or vocational training, with the aim of assisting residents into long term employment and independence.	Aff. Rent	NB/A
Property and Regeneration Programme	The Property and Regeneration programme covered all the historical property and regeneration investments and assets inherited from English Partnerships. With effect from 1 April 2015, existing commitments transferred to the Single Land Programme.	Social Rent / Int. Rent / AHO / Market	NB/A
Rent to Buy	The Rent to Buy Loan 2015-17 provided loans at a low, fixed rate to registered providers to deliver homes outside London. The homes will be let at a sub-market rent for at least 7 years with the intention of supporting working households to save money and achieve their aspiration of home ownership.  This programme is now closed.	АНО	NB
Right to Buy Replacement	With effect from 2 April 2012, every additional local authority home sold under Right to Buy will be replaced by a new home for affordable rent, with receipts from sales recycled towards the cost of replacement. Where a local authority decides not to undertake the development themselves, they return the relevant portion of the receipts to MHCLG for re-investment nationally.	Aff. Rent	NB
Shared Ownership and Affordable Homes Programme 2016-21	This programme aims to increase the supply of Shared Ownership and other affordable homes in England by March 2021.	Aff. Rent / Social Rent / AHO (Shared Ownership and Rent to Buy)	NB/A

Programme	Programme Summary	Tenure <sup>1</sup>	Build Type <sup>2</sup>
Short Form Agreement <sup>3</sup>	A Short Form Agreement (SFA) is used by Homes England to contract with providers who wish to deliver Affordable Rent units without Homes England funding. (Affordable Rent terms can only be used where a delivery agreement for new supply of social housing has been agreed under a new supply agreement entered into between a private registered provider and Homes England)	Aff. Rent	NB/A
Single Land Programme	The Single Land Programme, with effect from 1 April 2015, consists of existing commitments taken from the amalgamation of historical Homes England land programmes (Accelerated Land Disposal, Economic Assets and Property and Regeneration) and transferred sites from across Government under the Public Sector Land Transfer model. It is a self-financing programme funded through the recycling of receipts supporting Government's targets on housing (including starter homes), public sector land release and asset disposals.	Social Rent / Int. Rent / AHO / Market	NB/A
The Home Building Fund – Short Term Fund	The Home Building Fund is government finance to increase the number of new homes being built in England which opened in October 2016. Applications are accepted from private sector businesses to build new homes or prepare sites for development.	Social Rent / Int. Rent / AHO / Market	NB/A
Traveller Pitch Funding 3	The Traveller Pitch Funding programme was announced as part of the Government's Spending Review 2010 and delivered 515 new traveller pitches by 31 March 2015 (outside London). In addition 386 refurbished pitches were delivered.	Aff. Rent / AHO	NB/A

<sup>&</sup>lt;sup>1</sup> Tenure indicates whether units delivered under each programme are allocated to Affordable Rent (Aff. Rent), Social Rent (Social Rent), Intermediate Rent (Int. Rent), Affordable Home Ownership (AHO), including Shared Ownership and Rent to Buy, or Open Market (Market).

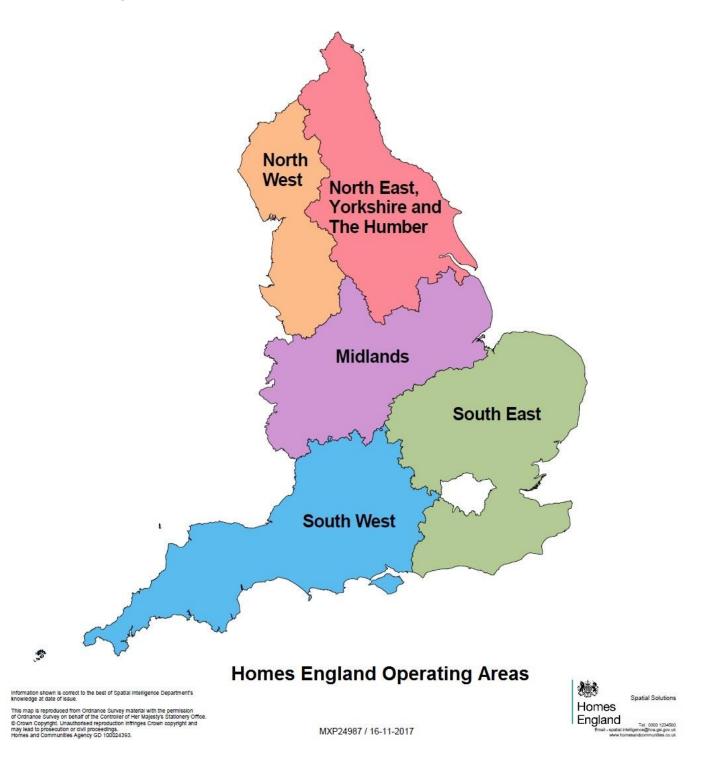
Rent to Buy, or Open Market (Market).

New supply is either a new build (NB) or an acquisition (A) from existing non-affordable stock. Grant under some

programmes can be used to deliver either newly built units or to fund acquisitions.

The programme is part of the Affordable Homes Programme (AHP) 2011-15. The majority of delivery through the AHP 2011-15 and other associated programmes will be made available as Affordable Rent with some Affordable Home Ownership and, in some limited circumstances, Social Rent. Intermediate Rent may not be delivered by the AHP 2011-15 unless it is through Mortgage Rescue or pre-existing commitments from the National Affordable Housing Programme.

## Annex 2



**Note**: With effect from 1 April 2017 there were two Homes England Operating Area name changes, with *East and South East* becoming *South East* and *South and South West* becoming *South West*. Additionally, there was a boundary change with the following Local Authorities moving from Midlands to South East: Bedford, Central Bedfordshire, Corby, Daventry, East Northamptonshire, Kettering, Luton, Milton Keynes, Northampton, South Northamptonshire and Wellingborough.



#### **Homes England**

Windsor House 50 Victoria Street Westminster London SW1H 0TL

Homes England is the trading name of Homes and Communities Agency (the legal entity)

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Homes England is committed to providing accessible information where possible and we will consider providing information in alternative formats such as large print, audio and braille upon request.

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