

Permitting decisions

Bespoke permit

We have decided to grant the permit for Luntley Court Farm operated by Mr David Owens and Mr William Owens

The permit number is EPR/AP3832JZ

We consider in reaching that decision we have taken into account all relevant considerations and legal requirements and that the permit will ensure that the appropriate level of environmental protection is provided.

Purpose of this document

This decision document provides a record of the decision making process. It summarises the decision making process in the decision checklist to show how all relevant factors have been taken in to account.

This decision document provides a record of the decision making process. It:

- highlights <u>key issues</u> in the determination
- summarises the decision making process in the <u>decision checklist</u> to show how all relevant factors have been taken into account
- shows how we have considered the consultation responses.

Unless the decision document specifies otherwise we have accepted the applicant's proposals.

Read the permitting decisions in conjunction with the environmental permit. The introductory note summarises what the permit covers.

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Key issues of the decision

New Intensive Rearing of Poultry or Pigs BAT Conclusions document

The new Best Available Techniques (BAT) Reference Document (BREF) for the Intensive Rearing of poultry or pigs (IRPP) was published on the 21st February 2017. There is now a separate BAT Conclusions document which will set out the standards that permitted farms will have to meet.

The BAT Conclusions document is as per the following link

http://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:32017D0302&from=EN

Now the BAT Conclusions are published all new installation farming permits issued after the 21st February 2017 must be compliant in full from the first day of operation.

There are some new requirements for permit holders. The conclusions include BAT Associated Emission Levels for ammonia emissions which will apply to the majority of permits, as well as BAT associated levels for nitrogen and phosphorous excretion.

For some types of rearing practices stricter standards will apply to farms and housing permitted after the new BAT Conclusions are published.

New BAT conclusions review

There are 33 BAT conclusion measures in total within the BAT conclusion document dated 21st February 2017.

The Applicant has confirmed their compliance with all BAT conditions for the new installations in their document reference 'Luntley Court Farm' and dated 22/03/18.

The following is a more specific review of the measures the Applicant has applied to ensure compliance with the above key BAT measures

BAT measure	Applicant compliance measure
BAT 3 - Nutritional management Nitrogen excretion	The Applicant has confirmed it will demonstrate it achieves levels of Nitrogen excretion below the required BAT-AEL of 0.8 kg N/animal place/year by an estimation using manure analysis for total Nitrogen content. This confirmation was received 22/03/18, as part of application EPR/AP3832JZ/A001 which has been referenced in Table S1.2 Operating Table in the Parmit
	has been referenced in Table S1.2 Operating Techniques of the Permit. Table S3.3 of the Permit concerning process monitoring requires the Operator to undertake relevant monitoring that complies with these BAT Conclusions.
BAT 4 Nutritional management Phosphorous excretion	The Applicant has confirmed it will demonstrate it achieves levels of Phosphorous excretion below the required BAT-AEL of 0.45 kg P ₂ O ₅ animal place/year by an estimation using manure analysis for total Phosphorous content. This confirmation was received 22/03/18, as part of application EPR/AP3832JZ/A001 which
	has been referenced in Table S1.2 Operating Techniques of the Permit. Table S3.3 of the Permit concerning process monitoring requires the Operator to undertake relevant monitoring that complies with these BAT Conclusions.
BAT 24 Monitoring of emissions and process	Table S3.3 Process monitoring requires the operator to carry out manure analysis monitoring that complies with these BAT conclusions.

BAT measure	Applicant compliance measure
parameters - Total nitrogen and phosphorous excretion BAT 25 Monitoring of emissions and process parameters - Ammonia emissions	Table S3.3 of the Permit concerning process monitoring requires the Operator to undertake relevant monitoring that complies with these BAT Conclusions. Ammonia screening was completed using AST V4.5 and an emission factor of 0.08. We are satisfied the applicant will meet the BAT AEL.
BAT 26 Monitoring of emissions and process parameters - Odour emissions	The approved OMP includes the following details for on Farm Monitoring and Continual Improvement: • The staff will perform a daily boundary walk to check the surrounding area for high levels of odour, as well as this checks will be performed on the surrounding area by persons who do not regularly work on the farm. • Visual (and nasal) inspections of potentially odorous activities will be carried out.
BAT 27 Monitoring of emissions and process parameters -Dust emissions	Table S3.3 Process monitoring requires the operator to undertake relevant monitoring that complies with these BAT conclusions. The Applicant has confirmed they will report the dust emissions to the Environment Agency annually by multiplying the dust emissions factor for broilers by the number of birds on site. This confirmation was received 22/03/18, as part of application EPR/AP3832JZ/A001 which has been referenced in Table S1.2 Operating Techniques of the Permit.
BAT 31 Ammonia emissions from poultry houses -Laying hens	The BAT-AEL to be complied with is 0.13 kg NH3/animal place/year. The Applicant will meet this as the emission factor for layers with aviary type housing is 0.13 kg NH3/animal place/year. The Installation does not include an air abatement treatment facility, hence the standard emission factor complies with the BAT AEL.

More detailed assessment of specific BAT measures

Ammonia emission controls

A BAT Associated Emission Level (AEL) provides us with a performance benchmark to determine whether an activity is BAT.

<u>Ammonia emission controls – BAT conclusion 31</u>

The new BAT conclusions include a set of BAT-AEL's for ammonia emissions to air from animal housing for laying hens.

'New plant' is defined as plant first permitted at the site of the farm following the publication of the BAT conclusions.

All new bespoke applications issued after the 21st February, including those where there is a mixture of old and new housing, will now need to meet the BAT-AEL.

Industrial Emissions Directive (IED)

The Environmental Permitting (England and Wales) (Amendment) Regulations 2013 were made on the 20 February and came into force on 27 February 2013. These Regulations transpose the requirements of the IED.

This permit implements the requirements of the European Union Directive on Industrial Emissions.

Groundwater and soil monitoring

As a result of the requirements of the Industrial Emissions Directive, all permits are now required to contain a condition relating to protection of soil, groundwater and groundwater monitoring. However, the Environment Agency's H5 Guidance states **that it is only necessary for the operator to take samples** of soil or groundwater and measure levels of contamination where there is evidence that there is, or could be existing contamination and:

- The environmental risk assessment has identified that the same contaminants are a particular hazard;
 or
- The environmental risk assessment has identified that the same contaminants are a hazard and the risk assessment has identified a possible pathway to land or groundwater.

H5 Guidance further states that it is **not essential for the Operator** to take samples of soil or groundwater and measure levels of contamination where:

- The environmental risk assessment identifies no hazards to land or groundwater; or
- Where the environmental risk assessment identifies only limited hazards to land and groundwater and there is no reason to believe that there could be historic contamination by those substances that present the hazard; or
- Where the environmental risk assessment identifies hazards to land and groundwater but there is evidence that there is no historic contamination by those substances that pose the hazard.

The site condition report (SCR) for Luntley Court Farm (dated 21/03/18) demonstrates that there are no hazards or likely pathway to land or groundwater and no historic contamination on site that may present a hazard from the same contaminants. Therefore, on the basis of the risk assessment presented in the SCR, we accept that they have not provided base line reference data for the soil and groundwater at the site at this stage and although condition 3.1.3 is included in the permit no groundwater monitoring will be required.

Odour

Intensive farming is by its nature a potentially odorous activity. This is recognised in our 'How to Comply with your Environmental Permit for Intensive Farming' EPR 6.09 guidance (http://www.gov.uk/government/uploads/system/uploads/attachment_data/file/297084/geho0110brsb-e-e.pdf).

Condition 3.3 of the environmental permit reads as follows:

"Emissions from the activities shall be free from odour at levels likely to cause pollution outside the site, as perceived by an authorised officer of the Environment Agency, unless the operator has used appropriate measures, including, but not limited to, those specified in any approved odour management plan, to prevent or where that is not practicable to minimise the odour."

Under section 3.3 of the guidance an Odour Management Plan (OMP) is required to be approved as part of the permitting process, if as is the case here, sensitive receptors (sensitive receptors in this instance excludes properties associated with the farm) are within 400m of the Installation boundary. It is appropriate to require an OMP when such sensitive receptors have been identified within 400m of the installation to prevent, or where that is not practicable, to minimise the risk of pollution from odour emissions.

The risk assessment for the Installation provided with the Application lists key potential risks of odour pollution beyond the Installation boundary. These activities are as follows:

- Housing design and maintenance
- Feed storage, management, feeding, preparation

- Manure/ Litter storage and management
- Livestock management and fallen stock

Odour Management Plan Review

An odour management plan was submitted as part of the permit application because there are sensitive receptors within 400m of the installation boundary. Odour has been risk assessed inline with H1. We are satisfied that this odour management plan meets the required standard and covers all possible risks.

The closest property to the site boundary that is not owned by the operator is "Luntley House" which is located ~31m south east of the installation boundary. "Luntley Court" is the second closest receptor which is located ~33m north of the installation boundary.

The operator is required to manage activities at the installation in accordance with condition 3.3.1 of the permit and it's OMP (version received 22/03/18) reference 'Odour Management Plan'.

The OMP includes odour control measures, in particular, procedural controls such as manufacture and selection of feed, feed delivery and storage, housing ventilation system, litter management, carcass disposal, house clean out (litter removal) and storage of used litter/dirty water.

The operator has identified the potential sources of odour (see risks bullet pointed in the section above), as well as the potential risks and problems, and detailed actions taken to minimise odour.

The OMP also provides a suitable procedure in the event of complaints in relation to odour. The OMP is required to be reviewed at least every year, the operator has also confirmed that it will be reviewed if a complaints are received, whichever is sooner.

The Environment Agency has reviewed the OMP and consider it complies with the requirements of our H4 Odour management guidance note. We agree with the scope and suitability of key measures but this should not be taken as confirmation that the details of equipment specification design, operation and maintenance are suitable and sufficient. That remains the responsibility of the Operator.

We have included our standard odour condition 3.3.1 in the permit, which requires that the emissions from the activities shall be free from odour at levels likely to cause pollution outside the site, as perceived by an authorised officer of the Environment Agency, unless the operator has appropriate measures, including, but not limited to, those specified in any approved OMP (which is captured through condition 2.3 and Table S1.2 of the permit), to prevent or where that is not practicable, to minimise odour.

The operator must operate the installation in line with the operating techniques set out in the application supporting documents and the OMP. Once the operation of the installation commences, there is a requirement to review and record (as soon as practicable after a complaint) whether changes to the OMP should be made and make any appropriate changes to the OMP identified in the review.

Whilst there is potential for odour pollution from the installation, the overall risk can be minimised by complying with the permit conditions, careful management and compliance with the OMP and reviewing the OMP when required. We are satisfied that operations carried out on the Installation will minimise the risk of odour pollution.

Noise

Intensive farming by its nature involves activities that have the potential to cause noise pollution. This is recognised in our 'How to Comply with your Environmental Permit for Intensive Farming' EPR 6.09 guidance. Under section 3.4 of this guidance a Noise Management Plan (NMP) must be approved as part of the permitting determination, if there are sensitive receptors within 400m of the Installation boundary.

Condition 3.4 of the Permit reads as follows:

Emissions from the activities shall be free from noise and vibration at levels likely to cause pollution outside the site, as perceived by an authorised officer of the Environment Agency, unless the operator has used appropriate measures, including, but not limited to, those specified in any approved noise and vibration management plan, to prevent or where that is not practicable to minimise the noise and vibration.

There are sensitive receptors within 400 metres of the Installation boundary as stated in the section above. The Operator has provided a noise management plan (NMP) as part of the application supporting documentation.

The risk assessment for the Installation provided with the Application lists key potential risks of noise pollution beyond the Installation boundary. These activities are as follows:

Vehicle movements

Feed

Livestock

Operation of fans

Alarm system and stand-by generator

Personnel

Repairs

We have assessed the NMP and the H1 risk assessment for noise and conclude that the Applicant has followed the guidance set out in EPR 6.09 Appendix 5 'Noise management at intensive livestock installations'. We are satisfied that all sources and receptors have been identified, and that the proposed mitigation measures will minimise the risk of noise pollution / nuisance.

Noise Management Plan Review

The plan was received as part of the permit application. However a revised management plan was requested as some references to the site were incorrect. A revised plan was received on the 05/04/18. Operations likely to cause noise pollution are assessed and include: feeding, clean out, deliveries, litter loading and spreading. The noise management plan outlines control measures that will be taken to reduce any noise impact.

The NMP will be reviewed every year or following any complaint, and changes to the NMP, or other management plans to be documented, dated, signed and Area Officer notified, as confirmed by the operator.

Operations with the most potential to cause noise nuisance have been assessed and control measures put in place for all vehicles accessing the site and manoeuvring around it (specifically large vehicles), vehicles and machinery carrying out operations on site, feed delivery and transfer from lorry to storage, operation of ventilation systems, alarm and standby generator testing, noise from chickens and personnel and repair works.

We have included our standard noise and vibration condition 3.4.1 in the Permit, which requires that emissions from the activities shall be free from noise and vibration at levels likely to cause pollution outside the Installation, as perceived by an authorised officer of the Environment Agency, unless the Operator has used appropriate measures, including, but not limited to, those specified in any approved noise and vibration

management plan (which is captured through condition 2.3 and Table S1.2 of the Permit), to prevent or where that is not practicable to minimise the noise and vibration.

We are satisfied that the manner in which operations are carried out on the Installation will minimise the risk of noise pollution.

Conclusion

We have assessed the NMP and the H1 risk assessment for noise and conclude that the Applicant has followed the guidance set out in EPR 6.09 Appendix 5 'Noise management at intensive livestock installations'. We are satisfied that all sources and receptors have been identified, and that the proposed mitigation measures will minimise the risk of noise pollution / nuisance.

Dust and Bio aerosols

The use of Best Available Techniques and good practice will ensure minimisation of emissions. There are measures included within the Permit (the 'Fugitive Emissions' conditions) to provide a level of protection. Condition 3.2.1 'Emissions of substances not controlled by an emission limit' is included in the Permit. This is used in conjunction with condition 3.2.2 which states that in the event of fugitive emissions causing pollution following commissioning of the Installation, the Operator is required to undertake a review of site activities, provide an emissions management plan and to undertake any mitigation recommended as part of that report, once agreed in writing with the Environment Agency.

There are 4 sensitive receptors within 100m of the Installation boundary, the nearest sensitive receptor (the nearest point of their assumed property boundary) is approximately 31 metres to the south of the installation boundary.

Guidance on our website concludes that applicants need to produce and submit a dust and bio aerosol risk assessment with their applications only if there are relevant receptors within 100 metres of their farm, e.g. the farmhouse or farm worker's houses. Details can be found via the link below:

www.gov.uk/guidance/intensive-farming-risk-assessment-for-your-environmental-permit#air-emissions-dust-and-bioaerosols.

As there are receptors within 100m of the Installation, the Applicant was required to submit a dust and bio aerosol risk assessment in this format.

In the guidance mentioned above it states that particulate concentrations fall off rapidly with distance from the emitting source. This fact, together with the proposed good management of the Installation such as keeping areas clean from build-up of dust, and other measures in place to reduce dust and risk of spillages (e.g. litter and feed management/delivery procedures) all reduce the potential for emissions impacting the nearest receptors. The Applicant has confirmed the following measures in their operating techniques to reduce dust:

Feed is stored in silos and taken via a sealed pipe into the poultry houses. The vents are covered to prevent possible releases of dust

Bedding material will be maintained through controlling the humidity level to balance dust reduction and remain odour free

During cleaning the trailers will be parked close to the doors and sheeted prior to leaving site Bird levels will be maintained at optimal levels to prevent overcrowding, and reduce dust. Carcasses are disposed of daily and stored until removed by an approved contractor.

Conclusion

We are satisfied that the measures outlined in the dust management plan will minimise the potential for dust and bio aerosol emissions from the Installation.

Ammonia

The applicant has demonstrated that the housing will meet the relevant NH3 BAT-AEL.

There is one Site of Special Scientific Interest (SSSI) located within 5 km of the installation. There are also fifteen Local Wildlife Sites (LWS), and Ancient Woodland (AW), within 2 km of the installation.

Ammonia assessment – SSSI

The following trigger thresholds have been applied for assessment of SSSIs:

- If the process contribution (PC) is below 20% of the relevant critical level (CLe) or critical load (CLo) then the farm can be permitted with no further assessment.
- Where this threshold is exceeded an assessment alone and in combination is required. An in combination assessment will be completed to establish the combined PC for all existing farms identified within 5 km of the SSSI.

Initial screening using the ammonia screening tool version 4.5 has indicated that emissions from Luntley Court Farm will only have a potential impact on SSSI site with a precautionary critical level of $1\mu g/m^3$ if they are within 716 metres of the emission source.

Beyond 716m the PC is less than 0.2µg/m³ (i.e. less than 20% of the precautionary 1µg/m³ critical level) and therefore beyond this distance the PC is insignificant. In this case the SSSI is beyond this distance (see table below) and therefore screen out of any further assessment.

Where the precautionary level of $1\mu g/m^3$ is used, and the process contribution is assessed to be less than 20% the site automatically screens out as insignificant and no further assessment of critical load is necessary. In this case the $1\mu g/m^3$ level used has not been confirmed by Natural England, but it is precautionary. It is therefore possible to conclude no likely damage to these sites.

Table 1 - SSSI Assessment

Name of SSSI	Distance from site (m)		
Mosely Common	2764		

Ammonia assessment - LWS/AW

The following trigger thresholds have been applied for the assessment of these sites:

• If the process contribution (PC) is below 100% of the relevant critical level (CLe) or critical load (CLo) then the farm can be permitted with no further assessment.

Initial screening using ammonia screening tool version 4.5 has indicated that emissions from Luntley Court Farm will only have a potential impact on the LWS/AW sites with a precautionary critical level of $1\mu g/m^3$ if they are <250 metres of the emission source.

Beyond 250m the PC is less than $1\mu g/m^3$ and therefore beyond this distance the PC is insignificant. In this case all LWS/AW are beyond this distance (see table below) and therefore screen out of any further assessment.

Table 2 – LWS/AW Assessment

Name of SAC/SPA/Ramsar	Distance from site (m)		
Tippet's Brook LWS	285		
Field near Lower Broxwood LWS	2156		
Sherrington Wood LWS	1216		
Land at Bearwood LWS	997		
Fields near Bearwood LWS	870		
Heath Wood LWS	341		
Willcocks Grove AW	1874		
Carpenters Wood AW	1666		
Unnamed woodland AW	1655		
Sherrington Wood AW	1216		
Lower Orles AW	1778		
Unnamed woodland AW	340		
Henwood Wood AW	1477		
Grove AW	1692		
Unnamed Woodland	1838		

Decision checklist

Aspect considered	Decision				
Receipt of application	Receipt of application				
Confidential information	A claim for commercial or industrial confidentiality has not been made.				
Identifying confidential information	We have not identified information provided as part of the application that we consider to be confidential.				
Consultation	Consultation				
Consultation	The consultation requirements were identified in accordance with the Environmental Permitting Regulations and our public participation statement.				
	The application was publicised on the GOV.UK website.				
	We consulted the following organisations:				
	Public Health England and Director of Public Health				
	Environmental Health (Local Authority)				
	Health and Safety Executive				
	The comments and our responses are summarised in the consultation section.				
Operator					

Aspect considered	Decision				
Control of the facility	We are satisfied that the applicant (now the operator) is the person who will have control over the operation of the facility after the grant of the permit. The decision was taken in accordance with our guidance on legal operator for environmental permits.				
The facility					
The regulated facility	We considered the extent and nature of the facility at the site in accordance with RGN2 'Understanding the meaning of regulated facility', Appendix 2 of RGN 2 'Defining the scope of the installation', Appendix 1 of RGN 2 'Interpretation of Schedule 1', guidance on waste recovery plans and permits.				
	The extent of the facility is defined in the site plan and in the permit. The activities are defined in table S1.1 of the permit.				
The site					
Extent of the site of the facility	e of the The operator has provided a plan which we consider is satisfactory, showing the extent of the site of the facility. The plan is included in the permit.				
Site condition report	The operator has provided a description of the condition of the site, which we consider is satisfactory. The decision was taken in accordance with our guidance on site condition reports and baseline reporting under the Industrial Emissions Directive				
Biodiversity, heritage, landscape and nature conservation	The application is not within the relevant distance criteria of a site of heritage, landscape or nature conservation, and/or protected species or habitat. We have not consulted Natural England on the application. The decision was taken in accordance with our guidance.				
Environmental risk asses	ssment				
Environmental risk	We have reviewed the operator's assessment of the environmental risk from the facility.				
	The operator's risk assessment is satisfactory.				
Operating techniques					
General operating techniques	We have reviewed the techniques used by the operator and compared these with the relevant guidance notes and we consider them to represent appropriate techniques for the facility.				
	The operating techniques that the applicant must use are specified in table S1.2 in the environmental permit.				
	The operating techniques are as follows:				
	 Poultry houses 1 & 2 are ventilated by high velocity roof fans 				
	 Litter and dirty wash water is spread on land owned by the operator and third parties 				

Aspect considered	Carcasses are collected daily and stored in a secure container on site prior to removal off site by a licensed renderer				
Odour management	We have reviewed the odour management plan in accordance with our guidance on odour management.				
	We consider that the odour management plan is satisfactory.				
Noise management	We have reviewed the noise management plan in accordance with our guidance on noise assessment and control.				
	We consider that the noise management plan is satisfactory.				
Permit conditions					
Use of conditions other than those from the template	, , , , , , , , , , , , , , , , , , ,				
Emission limits	We have decided that emission limits are required in the permit. BAT AEL's have been added in line with the Intensive Farming sector BAT conclusions document dated 21/02/17. These limits are included in permit table S3.3.				
Monitoring	We have decided that monitoring should be carried out for the parameters listed in the permit, using the methods detailed and to the frequencies specified.				
	These monitoring requirements have been imposed in order ensure compliance with Intensive farming BAT conclusions dated 21/02/17				
Reporting	We have specified reporting in the permit.				
	We made these decisions in order to ensure compliance with Intensive Farming BAT conclusions document dated 21/02/17				
Operator competence					
Management system	There is no known reason to consider that the operator will not have the management system to enable it to comply with the permit conditions.				
	The decision was taken in accordance with the guidance on operator competence and how to develop a management system for environmental permits.				
Relevant convictions	The Case Management System and National Enforcement Database have been checked to ensure that all relevant convictions have been declared.				
	No relevant convictions were found. The operator satisfies the criteria in our guidance on operator competence.				

Aspect considered	Decision			
Financial competence	There is no known reason to consider that the operator will not be financially able to comply with the permit conditions.			
Growth Duty				
Section 108 Deregulation Act 2015 – Growth duty	We have considered our duty to have regard to the desirability of promoting economic growth set out in section 108(1) of the Deregulation Act 2015 and the guidance issued under section 110 of that Act in deciding whether to vary this permit.			
	Paragraph 1.3 of the guidance says:			
	"The primary role of regulators, in delivering regulation, is to achieve the regulatory outcomes for which they are responsible. For a number of regulators, these regulatory outcomes include an explicit reference to development or growth. The growth duty establishes economic growth as a factor that all specified regulators should have regard to, alongside the delivery of the protections set out in the relevant legislation."			
	We have addressed the legislative requirements and environmental standards to be set for this operation in the body of the decision document above. The guidance is clear at paragraph 1.5 that the growth duty does not legitimise non-compliance and its purpose is not to achieve or pursue economic growth at the expense of necessary protections.			
	We consider the requirements and standards we have set in this permit are reasonable and necessary to avoid a risk of an unacceptable level of pollution. This also promotes growth amongst legitimate operators because the standards applied to the operator are consistent across businesses in this sector and have been set to achieve the required legislative standards.			

Consultation

The following summarises the responses to consultation with other organisations, our notice on GOV.UK for the public, and the way in which we have considered these in the determination process.

Responses from organisations listed in the consultation section

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Public Health England

Brief summary of issues raised

No significant concerns, providing appropriate measures are in place to prevent or control pollution.

Summary of actions taken or show how this has been covered

We are satisfied that through the management plans, permit conditions the site will operate within the technical guidance and best practice techniques.