

Background Quality Report

MOD Health and Safety Statistics: Annual Summary & Trends Over Time, 2012/13 - 2016/17

The purpose of a background quality report is to inform users of the statistics about the quality of the data used to produce the publication, and any statistics derived from that data. It also discusses existing uses of the statistics and user requirements.

This assessment relates to the 'MOD Health and Safety Annual Statistics' published by Defence Statistics Health.

1. Introduction

1.1 Overview

This report provides summary statistics on UK Armed Forces personnel, Ministry of Defence (MOD) Civilian personnel, Other Civilians, and Cadet Forces personnel with reported injuries, ill health, or near miss incidents on duty at MOD property or injured in or by MOD vehicles.

The following information is provided:

- Numbers of safety related deaths, by cause between 2012/13 and 2016/17.
- Summary of reported injury and ill health incidents by Service in 2016/17, including demographic breakdowns
- Time trend charts presenting the numbers and rates per 1,000 of all reported injury and ill health incidents between 2012/13 and 2016/17.
- Summary of reported injuries by Regular Armed Forces in 2016/17 by type of event, type of activity, and part of body.
- Summary of reported near misses and dangerous occurrences reported on MOD health and safety systems in 2016/2017.
- Supplementary tables in MS Excel provide additional information on the numbers and rates per 1,000 personnel at risk of reported injury, ill health, and near miss incidents.

This Statistical Bulletin is published as an Official Statistic, adhering to the UK Statistics Authority (UKSA) protocols on pre-release access.

1.2 Background

These annual MOD Health and Safety Official Statistics have been developed to inform internal and external users of the numbers of MOD health and safety incidents and to identify trends in health and safety incidents over time. Providing additional statistics on demographic groups, and the types of events and activities increases the amount of information readily available, therefore reducing the burden of requests for such information.

1.3 Methodology and Production

Health and Safety data sources

Health and Safety incidents are currently compiled using data provided from the following Top Level Budget (TLB) reporting areas:

- *Army Incident Notification Cell (AINC)* – 1 April 2012 to 31 March 2017
- *Accident and Incident Recording System (AIRS)* – 1 April 2012 to 31 March 2017
- *Defence Equipment and Support Cell (DINC)* – 1 April 2012 to 31 March 2017

- *Defence Infrastructure Organisation (DIO)* – 1 April 2012 to 31 March 2017
- *Head Office and Corporate Services (HOCS)* – 1 April 2012 to 31 March 2017
- *Incident Reporting Information Cell (IRIS)* – switched off June 2012
- *Joint Force Command (JFC)* – 1 April 2012 to 31 March 2017
- *Naval Service Incident Notification Cell (NSINC)* – 1 April 2012 to 31 March 2017

Prior to June 2012, the IRIS was used to record incidents of work related illness and injury that were reported to the TLB incident notification cells, or to the local RAF Safety, Health, Environment and Fire (SHEF) advisor. When IRIS was switched off in June 2012, TLBs that used the IRIS database developed local processes in order to maintain data collection of health and safety incidents.

Figures from June 2012 onwards are based on TLB data recorded by each individual TLB within their own notification cells. Defence Statistics receive quarterly extracts from five TLBs (AIRS, DIO, DINC, HOCS, and JFC); and have access to the reporting databases within two TLB notification cells (AINC and NSINC) and take extracts direct from these systems.

It was anticipated that the change in reporting systems may affect the collection of health and safety data. However, any impact of this change has not been quantified. There may have been improved reporting by the TLBs once they were able to develop their local processes for collecting data, or the switch from a central system to local systems may have hindered TLBs notification cells in keeping up with reporting. Due to this change in process comparisons over time are to be interpreted with caution.

Deaths data sources

Defence Statistics receives weekly notifications of Armed Forces deaths from the Joint Casualty and Compassionate Centre (JCCC) in accordance with the Joint Service Publication 751: Joint Casualty & Compassionate Policy & Procedures. The JCCC provides a focal point for casualty administration and notification. Defence Statistics also receive cause of death information from military medical sources in the single Services, death certificates and coroner's inquests.

Defence Statistics regularly checks all deaths for information on coroner's verdicts (England and Wales) and the results of investigations by the Crown Office and Procurator Fiscal Service (COPFS) for Scotland. For Northern Ireland, Defence Statistics liaise with the Northern Ireland Statistics and Research Agency (NISRA) who handle the official information on behalf of the Northern Ireland Office. There is an obligation for all accidental deaths and those resulting from violent action to be referred to these officials. Inquests are usually held within a few months of the death, but occasionally a few years may elapse. Therefore, some recent deaths may not have clearly defined cause information.

Administrative Data Sources

The Joint Personnel Administration (JPA) System and the Human Resources Management System (HRMS) are used to capture administrative information for Armed Forces personnel and MOD civilian staff respectively.

Data processing and validation

Each individual TLB is responsible for ensuring the quality of data supplied to Defence Statistics. Defence Statistics Health carry out basic consistency and validation checks to ensure the data looks as expected, and to populate any missing data fields.

Demographic information (e.g. Service, gender, date of birth) is not always provided on the health and safety returns and therefore the service/staff numbers provided are matched with the JPA and HRMS systems in order to complete this information. Where no information is available on personnel databases or a service number is not recognised, information provided on the original incident record is used where possible to complete the demographic information.

Defence Statistics carries out processing of the data in order to add additional fields containing information that is reported on in the Official Statistic and other internal reports. Additional fields are created to provide extra groupings and breakdowns of the data supplied. This includes the type of incident and type of activity. It is important to note that the quality and accuracy of information within these additional fields is reliant on the free-text commentary provided. The responsibility for the quality of this information lies with the individual TLB's.

Further validation checks are carried out after the data have been processed to ensure that all processes and calculations have been carried out correctly and then final numbers are an accurate reflection of the data received from TLBs. Manual checks are then carried out on the final report to ensure that the figures quoted in the commentary reflect those in the tables and that the numbers sum to the totals provided.

Additional Supporting Glossary

Human Resources Management System (HRMS) is a personnel system used by Defence Business Services to capture information on all MOD civilians, to include personal and job information.

Joint Casualty and Compassionate Cell (JCCC) - provides a focal point for casualty administration and notification and requests for compassionate travel (for those personnel serving overseas) in respect of members of the British armed forces.

Joint Personnel Administration (JPA) - is the system used by the Armed Forces to deal with matters of pay, leave and other personnel administrative tasks.

Public Order Training (POT) - Injuries resulting from training for helping the emergency services in an emergency situation such as riot training.

Royal Fleet Auxiliary (RFA) - is a civilian manned fleet owned by the MOD, which supports Royal Navy ships around the world, supplying warships with fuel, ammunition and supplies. Although all RFA personnel are MOD civilians, in addition to their civilian status, since 2007, a large proportion of RFA personnel have also become Royal Naval Reserve sponsored reserves. In a combat situation, this sponsored reserve status is activated to ensure that personnel are protected by the Geneva Convention. RFA personnel on sponsored reserve contracts are reported in this publication as a subset of the RNR sponsored reserve. These RFA sponsored reserve personnel are also reported in the Quarterly Civilian Personnel Report, which publishes statistics on the whole of the RFA population.

Royal Marines - (RM) Royal Marines are sea-going soldiers who are part of the Naval Service. RM officer ranks were aligned with those of the Army on 1 July 1999.

Royal Navy - (RN) The sea-going defence forces of the UK but excludes the Royal Marines and the Royal Fleet Auxiliary Service (RFA). From 1 April 2000 the Royal Navy incorporated Queen Alexandra's Royal Naval Nursing Service (QARNNS).

RIDDOR Reportable Occupational Diseases - Employers and self-employed people must report diagnoses of certain occupational diseases, where these are likely to have been caused or made worse by their work: These diseases include (regulations 8 and 9):

- carpal tunnel syndrome;
- severe cramp of the hand or forearm;
- occupational dermatitis;
- hand-arm vibration syndrome;
- occupational asthma;
- tendonitis or tenosynovitis of the hand or forearm;
- any occupational cancer;
- any disease attributed to an occupational exposure to a biological agent.

Top Level Budget (TLB) - Most Defence activity is managed through Top Level Budget (TLB) holders. The Permanent Secretary grants each TLB holder extensive delegated powers over personnel, infrastructure and budget.

Definitional Changes

Major/Specified injuries and illnesses: HSE renamed the severity classification of 'major' injuries and illnesses to 'specified' in October 2013, although MOD Health and Safety systems have been capturing incidents for both these classifications since April 2014. For this bulletin injuries reported as 'major' or 'specified' will be reported under 'Specified'.

Serious injuries and illnesses: Prior to April 2012 serious injuries were those not defined as 'major' but which resulted in a person being unable to perform their normal duties for more than three days. From April 2012 serious injuries equate to the HSE over-seven day category, including those that are not defined as 'major/specified' but which could result in a person being unable to perform their normal duties for more than seven days.

Please note that all incidents reported as 'serious' in this year's bulletin follow the new HSE definition of over-seven day incapacitation.

Methodology Changes

Prior to April 2016, Defence Statistics manually coded the health and safety data and categorised the incidents into what activity caused the health and safety incident, this field was known as Mechanism of Injury. For example, if someone fell over on a wet floor whilst on Adventure Training it would have come under Built Estate Infrastructure not Adventure Training. From 1 April 2016 Defence Statistics have altered this process by creating an automated code to improve consistency and remove manual bias. In doing this, a number of additional categories have been added to provide further clarity to 1) the type of activity a person was doing whilst the incident occurred and 2) what caused that particular incident. For example providing overall numbers for how many incidents occurred on Training (whether the incident was attributable to that Training or not) and breaking this information down further to see what caused the incident. So as above, if someone were to fall over on a wet floor whilst on adventure training, their activity type would be Adventure Training and the Cause of Event would be Slip/Trip/Fall. Please note, this automated process was taken at face value, if the information provided in the data was incorrect then the data we produce is also incorrect. This

is a data quality issue which is the responsibility of each TLB. Defence Statistics are continually working with the TLB's to improve health and safety data quality.

Rates

Rates enable comparisons between groups and over time, taking account of the number of personnel in a group (personnel at risk) at a particular point in time. **The number of events (i.e. reported injuries and ill health incidents) is divided by the number of personnel at risk per annum and multiplied by 1,000 to calculate the rate per 1,000 personnel at risk.** Rates for certain groups (e.g. Reservist personnel) cannot be provided due to not having suitable low level denominator information. Defence Statistics will review this to be included in future publications.

Percentage

Percentages are calculated in the same way as the rate per 1,000 but multiplying by 100 instead of 1000, i.e. **The number of events (i.e. reported injuries and ill health incidents) is then divided by the number of personnel at risk per annum and multiplied by 100 to calculate the percentage of personnel affected.**

Statistical significance

The statistical significance tests used within this report uses the Z test. The Z test is used to test the difference between two proportions was used to identify if there was a significant difference between the rates of two different groups e.g. males and females. The significance test provided the confidence to state that an observed difference between the rates was a real difference. A significance level of 0.05 has been used throughout this report, however, where appropriate, a Bonferroni correction has been applied to allow for multiple testing (when more than two groups are being compared). A Bonferroni correction helps to reduce the likelihood of a difference being classed as significant when it is not (a false positive). To do this the level of significance (0.05) was divided by the number of tests being carried out. Statistical significance was then only assumed when the *p*-value was less than the corrected significance level.

Population data

Reliable denominator data were not available for all populations in these statistics and therefore some groups were excluded from population at risk calculations. Denominator data were not available for Other Civilian groups including Contractors, Foreign Forces, directly employed labourers and members of the public including external visitors on MOD property. There are no centrally held data on the numbers of civilians within these groups that have resided / visited MOD sites. Therefore, these populations were excluded from the overall rates/percentages presented. Denominator data by demographic sub-groups (e.g. gender, Service, age group) were also not available for Reservists (see paragraph below for more information) and Cadet Forces.

The rates and percentages calculated for this Statistical Bulletin are based on headcounts as the denominators (the actual number of people within a group) which is in line with the Health and Safety Executive's (HSE) methodology for calculating rates presented within their Annual reporting injury in the workplace for all UK [Annual Health and Safety Statistics](#).

The estimate of personnel at risk required for the denominator value is derived using a thirteen-month average of strengths figures (e.g. the number of personnel in the UK Armed Forces) at the first of every month between March 2016 and March 2017 divided by thirteen for 2016/17).

2. Relevance

2.1 Coverage

The data in this report include all UK Armed Forces personnel, MOD Civilian personnel, Other Civilians, and Cadet Forces personnel with reported injuries, ill health, or near miss incidents on MOD property or injured in or by MOD vehicles.

The injured person or a witness to the incident will report the incident to the relevant TLB notification cell. The severities of incidents are categorised in accordance with the HSE specification RIDDOR (2013).

Due to the wide range of statistics presented, the Statistics Bulletin is presented in five sections for reported health and safety incidents, with supplementary tables in MS Excel provide further breakdowns and details.

2.2 User needs

Defence Statistics Health ran a 3 week consultation with internal and external stakeholders from 9 January 2018 regarding the proposed new format of the Annual MOD Health and Safety Annual Statistics. Internal feedback confirmed that the new format still met user needs. No external feedback was received. The link to the consultation and response documents can be found below:

<https://www.gov.uk/government/consultations/proposed-revision-of-the-content-and-layout-of-the-official-statistic-on-mod-health-and-safety-statistics-annual-summary-and-trends-over-time-20111>

3. Accuracy

Each TLB area is responsible for the quality of data provided to Defence Statistics. Defence Statistics perform routine validation checks on the data to ensure the quality, for example identifying missing data where possible.

To ensure that potential errors are identified and resolved, Defence Statistics implement a series of data quality checks throughout the report production. This includes manually checking numbers and percentages against comparable tables and seeing whether the numbers are comparable with previous years.

The statistics are subject to routine revisions as all notification cells are updated about new incidents that have happened in the past or incidents that happened previously but have only recently been reported. These figures can be identified by a revision marker ('r'). Due to ongoing data validation and the existence of late reporting figures for the latest financial year are marked provisional ('p') and may also be subject to change in future releases.

3.1 2015 Revisions

Incident numbers for 2015/16 have been updated to account for late reporting. Figures updated are represented with an 'r'.

The following errors were identified in Table 1 on deaths in the 2015/16 report and have been corrected in a revised edition of this report released on 15 February 2018. These deaths have been correctly classified in the new format of Table 1 for the 2016/17 report.

- One death was not reported for 2015/16 in the 'On Duty and Not Safety Related category'.
- One 'LTA – On Duty' death for 2015/16 reported which had already been counted in the 'On Duty and Pending' category.
- One 'Hostile Action' death reported in 2014/15 which should have been reported in 2015/16.

4. Timeliness and Punctuality

4.1 Timeliness

Data are provided to Defence Statistics on a quarterly basis from each health and safety reporting system individually. The official statistic is produced on an annual basis.

This release of this bulletin was published on 15 February 2018, 11 months after the reference period. This was due to time required to develop the report including revised methodology, including late reporting of incidents.

4.2 Punctuality

The Official Statistics have all been published on time to meet pre-announced release dates. Future publication dates will also be announced on the [Gov.UK website](#) at least one month in advance.

5. Accessibility and Clarity

This statistics are published the Gov.uk website at the following link:

<https://www.gov.uk/government/collections/defence-health-and-safety-statistics-index>

24 hour pre-release access to the report was available to a limited distribution list within MOD and the Scottish Government. The full list can be found in the pre-release access list available on the Gov.UK website: <https://www.gov.uk/government/statistics/defence-statistics-pre-release-access-list>.

Users with an interest in the key findings can read a short summary of main messages within the Introduction. The report is then split into distinct sections to help users navigate their way through the publication.

MS Excel versions of all Health and Safety report tables are also available on the Gov.uk website alongside each published report.

6. Coherence and Comparability

There are seven current reporting systems run by different TLBs that the Health and Safety official statistic uses to calculate the numbers and rates. This means that the data received by Defence Statistics are reported differently on each of the systems and therefore coherence is limited.

Defence Statistics ensure that any changes in data sources or corrections to data are clearly shown in report tables and graphs. Where appropriate, historic trend information is corrected and provided in the accompanying Excel tables.

7. Trade-offs Between Output Quality Components

Defence Statistics minimise the cost to Government of producing these statistics by using data already collated for internal reporting to the MOD Defence Board. Since data are returned by individual TLBs, data between datasets are of varying quality and completeness. This limits the information available to customers in our statistics and requests for information.

8. Assessment of User Needs and Perceptions

8.1 Description of Users and Usage of Statistics

The MOD Health and Safety statistics have been published in response to user demand. Interest has come from internal MOD policy makers, Government Departments, the media, and the general public.

These statistics also plays an important part in ensuring the Department's accountability to the British public.

8.2 Strengths and Weakness in Relation to User Needs

A key weakness is that Defence Statistics have to rely on the level of detail recorded on the health and safety data for each incident. A great deal of the information is recorded in free text fields, or at the time of the incident when not all details may be known, and is therefore subject to change.

Defence Statistics Health encourage users to provide feedback on the publication itself. Feedback is also welcomed from any other internal and external customers.

9. Performance Cost and Respondent Burden

Annual updates of the health and safety statistics take two members of staff approximately 5.5 weeks to prepare, including data preparation, validation and report writing.

The Health and Safety report uses administrative data sources which are already collected by the MOD. Therefore, the main operational cost to production of the statistics is liaison with the health and safety reporting systems, for quality assurance and data interpretation.

10. Confidentiality, Transparency and Security

10.1 Confidentiality

Prior to analysis data sources have been linked using a pseudo-anonymisation process. The individual identifiers were stripped from datasets and replaced by a pseudo-anonymiser, generated, effectively, by an automated sequential numbering system. The key to the system is that it recognises previous occurrences of a given Service number and allocates the same pseudo-anonymiser on each occasion. This also enables the data to be linked with the other data sources, which have also already been pseudo-anonymised. The pseudo-anonymisation process can only be reversed in exceptional circumstances controlled by the Caldicott Guardian under strict protocols. The tables in the report are scrutinised to ensure individual identities are not revealed inadvertently.

In line with the directives of the JSP 200, disclosure control is conducted on all statistical information provided by the MOD to safeguard the confidentiality of individuals. Within these

statistics a risk of disclosure has been considered to be high where numbers presented are fewer than three. In cases where a risk of disclosure exists, one of three appropriate disclosure control methods have been applied:

- a) Figures have been suppressed: In most cases where there may be a risk of disclosure, numbers fewer than three have been suppressed and marked as '~'. Where there is only one cell in a row or column that is fewer than three, secondary suppression has been applied where the next smallest number has also been suppressed so that numbers cannot simply be derived from totals.
- b) Totals only: where there is a greater risk of disclosure due to a large number of counts fewer than three, only the row and column totals are presented

10.2 Transparency

The MOD Health and Safety Statistics: Annual Summary & Trends Over Time is an Official Statistic and is produced in line with the UK Code of Practice for Official Statistics and comply with the pre-release access arrangements. The Defence Statistics Pre-Release Access lists are available on the Gov.UK website

10.3 Security

Defence Statistics Health has data access agreements with all health and safety reporting systems with respect to obtaining the health and safety data extracts. All Defence Statistics Health staff involved in the production of the casualty statistics have signed a declaration that they have completed the Government wide Responsible for Information- General User training and they understand their responsibilities under the Data Protection Act and the Official Statistics Code of Practice. All MOD, Civil Service and data protection regulations are adhered to. The data is stored, accessed and analysed using the MOD's restricted network and IT systems.

Contact details

Deputy Head of Defence Statistics Health, is responsible for these statistics. The contact details are:

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We welcome feedback on this Background Quality Report or any of the statistics mentioned.