

Assurance guide for local authorities

For assurance of local authority – maintained institutions with sixth forms

September 2017

Contents

Sumr	mary	3
Wh	no is this guidance for?	3
Pu	rpose of the guidance	3
Ch	anges for 2016 to 2017	3
Fund	ing methodology	5
Audit	guidance	6
Sc	ope	6
Ris	sk assessment	6
Sa	mpling	6
Au	dit programme	7
Anne	x A: Audit programme and guidance	8
1.	Audit Objectives	9
2.	Pre-visit activities and preliminary checks	10
3.	Sixth form student numbers: tests and tasks	15
4.	Sixth form student planned hours, CoF and qualifying period: tests and tasks	17
5.	Feedback and reporting	20
Anne	x B: Funding methodology	21
Anne	x C: Example audit working paper:	24
SS	F audit results form	24
Au	dit working paper	27
Furth	er information	28

Summary

The publication is intended as a guide and it is **not mandatory** for local authorities to follow it. This publication sets out the Education and Skills Funding Agency's (ESFA) suggested guidelines for local authorities on gaining assurance over the funding paid by ESFA in respect of local authority-maintained institutions with sixth forms. It applies to the 2016 to 2017 funding year for funding paid under the 16 to 19 <u>funding methodology</u>.

Who is this guidance for?

This guidance is for:

- local authorities
- auditing firms undertaking assurance on institutions with sixth form provision for and on behalf of local authorities

Purpose of the guidance

Local authorities **must** consider the risks to funding and the need for assurance in respect of their own direct provision, including local authority-maintained institutions with sixth forms, but it is for chief financial officers to determine whether and how any work should be undertaken to enable them to make their grant returns to the ESFA. The use of all, part or none of this guide is entirely at their discretion. Local authorities may choose to adopt alternative approaches including controls review and evaluation, data analysis or analytical review. The <u>grant return guide for 2016 to 2017</u> updated in March 2017 does not impact on the suggested approach outlined in this publication.

The 16 19 <u>funding methodology</u> for 2016 to 2017 is around the study programme and planned hours, which must be deliverable by the institution. Programmes are determined by the type and size of qualifications studied. The core aim will be the component with the largest amount of timetabled activity and will determine whether the study programme is classified as academic or vocational.

Changes for 2016 to 2017

The principles of this suggested approach are unchanged from 2015 to 2016 guide published in October 2016.

The <u>funding methodology</u> outlined in the <u>2016 to 2017 funding guidance for young people</u> are reflected in the 2016 to 2017 funding calculation. Users of this guidance must ensure that they use the appropriate up to date funding year guidance.

In line with the lagged funding approach used for student numbers, historic information from the latest full year's data is used to determine funding factors. For 2016 to 2017 academic year allocations, data from 2014 to 2015 was used when calculating elements of the funding formula, data from 2013 to 2014 was used to calculate large programme element.

Funding methodology

The funding methodology is used to provide a nationally consistent method of calculating funding for all institutions delivering 16 to 19 provisions based on:

- a) the number of students
- b) a national funding rate per student
- c) retention factor
- d) programme cost weighting
- e) disadvantage funding
- f) large programme funding and
- g) area cost allowance

Full details of the funding methodology for local authority-maintained institutions with sixth forms are set out in the ESFA <u>detailed guide to 16-19 funding</u>.

Some further definitions of terms used in the funding methodology are included at <u>Annex</u> <u>B</u> of this guide. In brief, the component of the methodology, derived from the institutions' data uploads to the Department for Education (DfE) and therefore auditable for 2016 to 2017 funding, are:

- the **numbers of sixth form students** at the autumn 2016 census date (6 October 2016)
- 16 to 19 funding: maths and English **conditions of funding** (CoF)
- 16 to 19 funding: **planned hours** in study programmes

Audit guidance

Scope

This guide specifically refers to assurance against 2016 to 2017 funding rules.

If 2016 to 2017 funding allocations need to be revised as a result of significant findings arising from local authorities' audit work, it will help the institutions concerned if these revisions are made as soon as possible. Where there are significant adverse findings in respect of individual institutions, it is expected that these would be passed on to the ESFA's Provider Risk and Assurance (PRA) team within one month of agreeing the findings with the institution.

In addition to the above, when local authorities choose to undertake an audit visit to a school sixth form, auditors should consider an integrated approach to individual audits; that is for example consider whether it is necessary to undertake the audit of student support funding (i.e. Free meals in further education, vulnerable or discretionary funding) when they visit the institution to perform other funding audit work. Further information on bursary funding and audit requirements can be found on the 16 to 19 Bursary Fund website.

Risk assessment

Local authorities are well practiced in assessing risks and assurance planning, therefore the ESFA will not provide detailed requirements on these matters.

Sampling

It is for the chief financial officer of each local authority to determine their assurance approach, and how many institutions to audit. Previous funding body practice was to only sample a few of a local authority's institutions in any one year to be audited. For any institution, it is easy to validate student numbers. However, it is likely to be substantive to check the accuracy of the institutions data on planned hours, given the number of students. Therefore, local authorities may want to validate the institutions data by checking a sample of students and their programme of study. Lists of students and their study programme details are available at the institution.

Local authorities should take sample data directly from institution records.

Where there are major discrepancies affecting funding, the chief financial officer of the local authority should consider extending the sample within the institution.

Audit programme

The suggested audit programme is attached to this document at Annex A.

Example working paper templates referred to in the audit programme are available at Annex C as a guide for local authority completion.

Annex A: Audit programme and guidance

Section	Item
<u>1</u>	Audit objectives
<u>2</u>	Pre-visit activities and preliminary checks on arrival at the institution
<u>3</u>	Sixth form student numbers: tests and tasks
4 Sixth form planned hour review, CoF and qualifying period: tests and	
	tasks
<u>5</u>	Feedback and reporting

1. Audit Objectives

The audit comprises a programme of substantive tests and checks to verify the completeness and accuracy of the institution's data returns. The objectives of the data audit are to:

Objective	Issue	Test
number	number	
1	Verify the accuracy of the numbers of sixth form students	1
'	recorded on the institution's autumn 2016 census return.	
2	Ensure that only students eligible for funding are funded, as	2
2	set out in ESFA's funding regulations for post-16 provision	
	Verify that that funding band rates are accurate by	3
3	confirming all learning activity undertaken by students are	
	timetabled and supervised.	
4	Ensure that the institution is adhering to the CoF.	4
5	Ensure the accuracy of the qualifying period for funding	5
]	purposes.	

2. Pre-visit activities and preliminary checks

The pre-visit checklist presented below identifies the actions that auditors should perform prior to carrying out each institution visit.

A notification letter should be sent to the institution's head teacher identifying the documents and other materials the institution must make available to auditors, indicating the people at the institution the auditors may need to see. The evidence requirements referred to in the notification letter to the institutions should broadly be based on those listed in ESFA's <u>funding regulations for post-16 provision</u> (section 6).

The availability of this evidence for audit purposes should not cause the institution difficulty or inconvenience, as the documentation supports the returns already submitted and should have been retained by the institution.

Item	Pre-Visit Checklist	Source	Initials Date
1	Ensure that you have a copy of the <u>ESFA funding guidance 2016/17: funding regulations</u> , and/or other relevant guidance.	GOV.UK	
2	Obtain details of the 2016/17 funding allocation calculation, including the student numbers derived from the autumn 2016 census return.	Local authority	
3	Prepare working papers and set up an audit file.	Annex C	
4	Obtain background information on the institution from the local authority 16-19 commissioning team including: Confirm the student numbers figure used for the 2016/17 allocation (derived from the autumn 2016 census return); Check whether the institution has raised any concerns regarding the accuracy of its Post-16 data. If it has, it may be that 16-19 commissioning team are already working with the	Local authority	

Item	Pre-Visit Checklist	Source	Initials Date
	institution to identify the correct data issues. If this is happening, it may be that assurance work should be directed elsewhere; Enquire if local authority liaison staff are aware of any consortium or partnership		Date
	arrangements.		
	Auditors will need to ensure that students visiting other institutions for part of their curriculum are recorded on the data returns of the host institution (i.e. the institution on whose roll the student appears). Conversely, auditors will need to ensure that 'guest' students do not		
	appear on the data returns.		
5	Arrange and agree precise date(s) of the audit visit by contacting the institution (i.e. head teacher or nominated representative). Confirm if the institution has any formal consortium arrangements and/or any informal	The institution	
	partnership arrangements and enquire of institution management where these students are counted.		
6	Ensure that a confirmation letter is sent to the institution once a date for the visit has been	Local	
	agreed with the institution. The letter should detail all the information that the auditor may require access to. Retain a copy of the confirmation letter on the audit file.	authority auditors	
7	Using the census data and an appropriate audit sampling technique, extract sample(s) to	Local	
	verify the accuracy of the autumn 2016 census, planned hours, CoF and qualifying period. The sample(s) should consist of 10% of students on the autumn 2016 census, subject to a minimum of 30.	authority auditors	
	(If material errors are found in the samples tested, auditors should consider extending the sample or undertaking a full review of the institution's census data). Ensure that you have a copy of the School Sixth Form (SSF) Audit Results Form (see Annex C) with the relevant sections completed.	Annex C	

	Preliminary Checks on Arrival at the Institution		
8	Confirm Contacts and Meetings	Institution contacts	
	Confirm with the institution's representative(s) that the following persons are available:		
	The head teacher, should sign the SSF Audit Results Form at the end of the visit;		
	The member of staff responsible for maintaining the institution's MIS;		
	This is the most likely person to show you how to access student details and registers using		
	the MIS;		
	The curriculum manager for post 16;		
	The person responsible for preparing the autumn 2016 census return, if not one of the above.		
9	Confirm Information Access/Availability	Documents	
	Confirm with the institution's representative(s) that the following items will be made	produced and	
	accessible:	access permitted by	
	The institution's management information system (MIS) (this would be SIMS or an equivalent	institution.	
	system);		
	Student timetables;		
	Attendance records for 2016/17 (when testing autumn 2016 census return);		
	To avoid the need for providing large quantities of hard copies, enquire with the institution's		
	representative if they can show you how to use the MIS to access information such as		
	students' curriculum details and registers. Some institutions can provide 'read-only' access,		

	ensuring that there is no risk to the data. However, some institutions may be reluctant to	
	provide any access and will have to produce hard copies.	
)	Review the documents produced by the institution for completeness	Documents
,	•	
	Confirm that the institution has provided the following documents: The completed autumn 2016 census return;	produced and
	A list of students by name in Years 12, 13 and 14 at the census date of 6 October 2016,	access permitted by institution.
	which must match the total number of students on the autumn 2016 census return. The list	mstitution.
	should include:	
	Dates of birth;	
	Unique Pupil Numbers (UPN) or Unique Learner Number (ULN); The students year 11 CCSE outcome grades for Metho and English:	
	The students year 11 GCSE outcome grades for Maths and English; If the advident is undertaking on a true dertaking CCSE meetles and English as meet of	
	If the student is undertaking or not undertaking GCSE maths and English as part of their sixth form learning programms.	
	their sixth form learning programme.	
	The list should be sorted either by date of birth or by UPN/ULN, in order that the auditor can easily find the student name.	
	Any other documentation that the institution has to support its autumn 2016 census return;	
	Institution registers (both form and teaching groups) or electronic registration systems (for	
	example, Lesson Monitor) or attendance records (access to, or printouts from the system).	
	These should include year's 12, 13 and 14 and should cover the periods September 2016 to	
	October 2016.	
	Where applicable, details of any consortium or sub contract arrangements involving the sixth	
	form and the qualifications taught through these arrangements.	

	Preliminary Checks on Arrival at the Institution					
	Other Preliminary Issues					
11	Residency	Documents				
	It is useful to find out whether institutions are aware of the need and have a process, for	produced and				
	ensuring that students satisfy the residency criteria.	access permitted by				
	Enquire what checks the institution undertakes to confirm residency eligibility on their sixth	institution.				
	form students. The institution will need to ensure that all requirements are met as outlined in					
	the <u>funding regulations for 2016 to 2017</u> , section 3.					

3. Sixth form student numbers: tests and tasks

Test	Action	Audit	Source of	Initials
No.	Action	Objective	Evidence	Date
1	Verify the accuracy of the overall number of students recorded. Check the student numbers recorded by the institution as per ESFA records (i.e. 2016/17 allocation) at 6 October 2016 against the number on the institution's copy of the autumn 2016 census return and record any discrepancy on the SSF Audit Results Form. Using the institution's registers or attendance records, count the actual numbers of students that can be evidenced at the census date and record this figure on the SSF Audit Results Form. Record any variance between i) and ii) on the SSF Audit Results Form, including the names of students affected.	1	Institution attendance records or registers	
2	Verify that the institution has checked for and excluded ineligible students. Ensure that students recorded by the institution on the autumn 2016 census as at 6 October 2016 exclude: Students over the age of 19 at the beginning of their sixth form programme of study; Students retaking year 11 (unless they are planning to subsequently follow a sixth form programme); Students of sixth form age who are not in years 12 and 13 (unless the students have completed their statutory education and hold qualifications at least equivalent to a full level 2 (achieved at an earlier age than normal) and are enrolled on a full level 3 course; Students under 16 undertaking sixth form qualifications (i.e. AS levels) additional to their GCSE programme; Students who have left the sixth form before the autumn 2016 census date (6 October 2016);	2	Any working papers supporting the institution's census return	

Test No.	Action	Audit Objective	Source of Evidence	Initials Date
NO.			Evidence	Date
	Students on roll as at census date who have not attended institution prior to census date or			
	who do not have a unique student number (unless the institution has a valid reason for their			
	inclusion);			
	Students who joined the institution's sixth form after the October census date;			
	Students who attend the institution for nominated qualification courses but who are on roll at			
	another institution;			
	Ensure that students recorded by the institution on the autumn 2016 census as at 6 October			
	2016 include students under 16 undertaking a sixth form programme of study and part-time			
	students.			
	Record any deductions or additions arising from the above on the SSF Audit Results			
	Form.			

4. Sixth form student planned hours, CoF and qualifying period: tests and tasks

Test	Action	Audit	Source of	Initials
No.	Action	Objective	evidence	Date
1	Planned Hours - Verify that all activities included in a student's study programme	3	As listed	
	are eligible (relevant, timetabled and/or supervised). This needs to be done for the		opposite	
	sample selected for students study programme during 2016/17.			
	Review the evidence available to confirm that each student's study activity (whether		Individual	
	qualification or non-qualification) that are not eligible to be funded (as detailed in the		student	
	funding guidance) are not included in the planned hours.		records	
	Only Record any variance, which will affect the funding band, claimed on the SSF Audit		(institution's	
	Results Form, including the names of students affected.		MIS)	
	For all tests on student planned hours, CoF and qualifying period it is assumed that			
	auditors will begin with the sampled students but may extend audit coverage if it is			
	apparent that data input error is widespread. The institution's staff may be involved in			
	this work.		Annex C	
	Annex C provides guidelines on completing the SSF Audit Results Form.		Allilex C	
2	CoF – The institution must be able to verify that they have appropriate evidence to	4	As listed	
	justify the CoF status (including exemptions) for each student and where a student		opposite	
	is not exempt from undertaking Maths or English that they are enrolled on an			
	approved qualification.		Individual	
	For the sample selected for students study programme during 2016/17, the institution		student	
	must be able to demonstrate that they have met the Condition of Funding.		records	
	Review the evidence available to confirm each student's position on their GCSE grades		(institution's	
	for Maths and English (refer to the table showing what students can and must study, by		MIS)	

Test No.	Action			Audit Objective	Source of evidence	Initials Date
	1 -	f funding guidance) against one f-declaration of grades is not ev	•			
	Co	F met	CoF not met			
	Has Maths, Not Studying Maths	Has English, Not Studying English	Doesn't have Maths, not studying Maths			
	Doesn't have Maths, Studying Maths	Doesn't have English, Studying English	Doesn't have English, not studying English			
3	Students Cof must be corn not usually affect the curre allocations. It is good practidentified in the feedback re	e names of students affected. rectly recorded to count for fuent year funding values but we stice to inform the institution of the port. d start dates for the sample s	rill affect future funding ne consequence of any errors	5	As listed	
	It is important that the start of period for funding. If a stude	date is recorded accurately as t ent has withdrawn from the stud the qualifying period of funding	his determines the qualifying by programme, the period of	0	opposite	
	Review the evidence available	ole to confirm that the qualifying tendance for start / end dates o	period has been met by		Individual student records (institution's	
		onstrate that the qualifying perion curate and as a result this will le			MIS)	

Test No.	Action	Audit Objective	Source of evidence	Initials Date
	period, record the details on the SSF Audit Results Form , including the names of			
	students affected.			

5. Feedback and reporting

Item	Action	Initials
iteiii	Action	Date
1	Consultation, Feedback and Reporting Auditors are expected to discuss and feedback the results of the audit to the institution and obtain explanations/ reconciliation for any variances found. The basis of the feedback will be the auditor's summary of the audit outcome. It is important that any deductions or additions to the institution's returns arising from the audit process are clearly identified on the working papers. The head teacher (or other accountable officer) should sign the SSF Audit Results Form when the audit is complete and any errors have been agreed or differences reconciled. The student number count and outcomes of all the testing should be presented to and discussed with the head teacher or their nominated representative to support the SSF Audit Results Form sign off. In the event that an institution disagrees with the audit results, this should be recorded on the SSF Audit Results Form (and any supporting documentation) should be sent to the ESFA's PRA team, (Enquiries.EFA@education.gov.uk). These will then be passed to the ESFA allocations team for adjustment if necessary. The auditors should retain the signed original. It is good practice to produce a letter summarising the audit results for the institution and any consequent recommendations or adjustments. This could include an explanation of the SSF Audit Results Form and draw attention to any control weaknesses and making recommendations for improvement. Auditors are reminded that, as stated in the Scope section above, it is expected any significant errors or omissions identified would be passed to the ESFA's PRA team, (Enquiries.EFA@education.gov.uk) promptly after the findings being agreed with the institution.	

Annex B: Funding methodology

Funding methodology – The funding methodology is used to provide a nationally consistent method of calculating funding for all institutions delivering 16 to 19 provision based on, in brief the formula is:

- a. the number of students
- b. a national funding rate per student
- c. retention factor
- d. programme cost weighting
- e. disadvantage funding
- f. Large programme funding and
- g. area cost allowance

Formula for calculating the allocation for 2016/17

Full details of the funding regulations are available at: https://www.gov.uk/government/publications/funding-rates-and-formula.

National funding rate

The funding rates for part time students are derived from the full time rate, proportioned according to the midpoint of the hours range.

Full / part time has been calculated as per the following table:

Band	Annual timetabled	National funding rate per student	
5	540+ hours	16 & 17 year olds. Students aged 18 and over with high needs	£4,000
4a	450+ hours	Students aged 18 and over who are not high needs	£3,300
4b	450 to 539 hours	16 and 17 year olds. Students aged 18 and over with high needs	
3	360 to 449 hours		£2,700
2	280 to 359 hours		£2,133
1	Up to 279 hours		£4,000 per full time equivalent (FTE)

Completing the planned hours, CoF and qualifying period section of the SSF audit results form

Autumn 2016 Census: Errors identified that affect student's funding band

(Include overstatement and understatement errors)

Autumn 2016 Census: Errors identified that affect student's funding band

Student Name	UPN	Description of Errors	Original funding band	Adjusted funding band	*Error amount £	Conditions of Funding (Lagged funding impact)
Name 1	UPN 1	Ineligible activity included in planned hours	5	4b	£700	N/A
Name 2	UPN 2	Qualifying period not met, student only in learning for 2 weeks	5	N/A	£4,000	N/A
Name 3	UPN 3	Student achieved GCSE Maths grade E but not studying maths	N/A	N/A	N/A	Yes (inform institution of impact against lagged funding)
Name 4	UPN 4	Student achieved GCSE English grade E, 150 hours included in planned hours for GCSE English but no evidence of student studying GCSE English. The reduction from band 5 (540 hrs) minus 150 hours reduces to band 3 which is a reduction from £4000 to £2700 which is an error amount of £1,300).	5	3	£1,300	Yes (inform institution of impact against lagged funding)

^{*}For illustrations purposes only, the funding errors have been calculated using the basic funding band, they do not include the individual factors such as Area uplift etc.

Annex C: Example audit working paper:

SSF audit results form

1. STUDENT NUMBERS												
Institution:	XYZ INSTITUTION SIXTH FORM											
LA:	A: ABC COUNCIL											
Autumn 2016 Census Return												
Number of student return	s appearing on the institution's autun	nn 2016 census	238									
1	f evidence, number of eligible studer n roll and qualify for the count	nts in Year 12 or	237									
Variance			-1									
Reconciliation of	Variance											
	Students appearing on the autumn 2016 census return who are ineligible											
Student 8		Visiting foreign s should not have included.										
	Students appearing on the autumn 2016 census return who did not satisfy attendance requirement											
Students who satisfied attendance requirements but did not appear on autumn 2016 census return												

2.	Student's Planned hours, CoF and Qualifying Period

XYZ SIXTH FORM

Institution:

Errors	funding band	funding band	amount £	Funding (Lagged funding impact)
Ineligible activity included in planned hours	5	4b	£700	N/A
Qualifying period not met, student only in learning for 2 weeks	5	N/A	£4,000	N/A
Student achieved GCSE Maths grade E but not studying maths	N/A	N/A	N/A	Yes
Student achieved GCSE English grade E, 150 hours included in planned hours for GCSE English but no evidence of student studying GCSE English	5	3	£1,300	Yes
	included in planned hours Qualifying period not met, student only in learning for 2 weeks Student achieved GCSE Maths grade E but not studying maths Student achieved GCSE English grade E, 150 hours included in planned hours for GCSE English but no evidence of student studying GCSE	Ineligible activity included in planned hours Qualifying period not met, student only in learning for 2 weeks Student achieved GCSE Maths grade E but not studying maths Student achieved GCSE English grade E, 150 hours included in planned hours for GCSE English but no evidence of student studying GCSE	Ineligible activity included in planned hours Qualifying period not met, student only in learning for 2 weeks Student achieved GCSE Maths grade E but not studying maths Student achieved GCSE English grade E, 150 hours included in planned hours for GCSE English but no evidence of student studying GCSE	Ineligible activity included in planned hours Qualifying period not met, student only in learning for 2 weeks Student achieved GCSE Maths grade E but not studying maths Student achieved GCSE English grade E, 150 hours included in planned hours for GCSE English but no evidence of student studying GCSE Ineligible activity

^{*}For illustrations purposes only, the funding errors have been calculated using the basic funding band, they do not include the individual factors such as Area uplift etc.

3.	DECLA	RATION	
Inc	titution	XYZ INSTITUTION SIXTH FORM	
1115	litution	ATZ INSTITUTION SIATH FORM	
		Other findings (e.g. systematic errors) and comments	
	understa Team ai (Please	do not agree with the details recorded in Sections 1, 2 and 3 about that any data errors reported will be passed to the EFA Allocated may result in an adjustment to my institution's 2016/17 allocated delete as applicable) o not agree, please provide your reasons.	ations
	Signed of institution	on behalf of n	Date
	(Head to	eacher or designated senior member of staff)	
	Signed of authority	on behalf of the local	Date
	(Must be review)	e the auditor undertaking the	

Audit working paper

Sixth form assurance 2016/17

Institution:	Reference:
Local authority:	Prepared by: Reviewed by:

				Student	data					Planr	ned hours/ C	onditions of	Funding / Qualifying	period		
Ref	Student Name	Student UPN	Year Group	Date of birth	Start date	Actual end date	Funding Band	Should student be included in census (check eligibility status, residency, age etc)?	Has the qualifying period criteria been met (including the learning aim for Maths/ English)?	Evidence seen to support student has started study programme	Has the CoF for Maths been met, grade achieved?	Has the CoF for English been met, grade achieved?	What evidence is available to justify the student's CoF status (any exemptions, prior attainment; stepping stone qual) ?	Are the planned hours accurate/ planned/ timetabled/ supervised?	Is there a need to adjust the funding band?	Comments
1																
2																
3																
4																
5																
6																

Further information

Useful resources and guidance

- School census guidance.
- Individualised Learner Record Specification.



© Crown copyright [2017]

This publication (not including logos) is licensed under the terms of the Open Government Licence v3.0 except where otherwise stated. Where we have identified any third party copyright information you will need to obtain permission from the copyright holders concerned.

To view this licence:

visit www.nationalarchives.gov.uk/doc/open-government-licence/version/3

email psi@nationalarchives.gsi.gov.uk

write to Information Policy Team, The National Archives, Kew, London, TW9 4DU

About this publication:

enquiries <u>www.education.gov.uk/contactus</u> download <u>www.gov.uk/government/publications</u>

Reference: V1.0



Follow us on Twitter: @educationgovuk



Like us on Facebook:

facebook.com/educationgovuk