Department for Work and Pensions

DECISION MAKING AND APPEALS (PART OF LEGAL GROUP)

Decision Makers Guide

Volume 12 Amendment 36 – October 2017

- 1. This letter provides details on Amendment 36; the changes have already been incorporated in to the Intranet and Internet versions of the DMG.
- 2. PDF amendment packages are also available. These can be printed with the amended pages being reproduced in full. Each page will contain the amendment number in the footer

PDF amendment packages can be found on the **Intranet** at:

http://intralink/1/lg/acileeds/guidance/decision%20makers%20guide/index.asp

or on the **Internet** at the 'Amdt Packages' tab on the following link:

http://www.dwp.gov.uk/publications/specialist-guides/decision-makers-guide/

Note: When printing PDF packages set the print properties to Duplex/Long Edge in order to produce double sided prints.

- 3. Amendment 36 affects chapter 75. The changes
 - correct a typo at DMG 75471 and clarifies the guidance at DMG 75592
- 4. The last two amendment packages amending Volume 12 were

Amendment 35 [June 2017]

Amendment 34 [June 2016]

- 5. For reference purposes Decision Makers may find it useful to retain deleted pages for a short period after the introduction of this package.
- 6. If using a PDF amendment package remove the sheets as stated in the left hand column of the Remove and Insert table below and insert the new sheets as stated in the right hand column (note the record of amendments at the back of the Volume).

Remove

Abbs (5 pages)

Chapter 75

75471 - 75484 (1 page)

75592 – 75603 (1 page)

Insert

Abbs (5 pages)

Chapter 75

75471 - 75484 (1 page)

75592 – 75603 (1 page)

Abbreviations

AA Attendance Allowance paid under s 64 of the SS (CB) Act 92

"AA" Attendance Allowance as defined in IS (Gen) Regs, reg 2(1) or

JSA, reg 1(3)

ADC Actual Date of Confinement
ADF Adviser Discretion Fund
ADI Adult Dependency Increase

AFIP Armed Forces Independence Payment

AIP Assessed Income Period

AMG Appropriate Minimum Guarantee

AP Additional Pension
APP Adoption Pay Period

Art Article

ASE Actively seeking employment

AT Appeal Tribunal
AWT All Work Test

BA Bereavement Allowance

BACS Bankers Automated Cleaning System

BB Bereavement Benefits
BL Board and Lodging

BP Basic Pension/Bereavement Premium

BPT Bereavement Payment

BSP Bereavement support payments

BTEC Business and Technology Education Council

BWC Benefit Week Commencing

BWE Benefit Week Ending

CA Carer's Allowance

CAA Constant Attendance Allowance

Cat Category

CB Contributory Benefit
CC Community Charge

CDI Child Dependency Increase

CESC Council of European Social Charter

CHB Child Benefit

CHB(LP) Child Benefit for Lone Parents

CJEU Court of Justice of the European Union

CMB Child Maintenance Bonus
CMP Child Maintenance Premium

CP Carer Premium
CPen Civil Penalty

CSM Child Support Maintenance

CT Council Tax

CTA Common Travel Area
CTB Council Tax Benefit
CTC Child Tax Credit

CTF Community Task Force
CTM Contribution to Maintenance
CWP Cold Weather Payment

CwP Community work Placements

DCP Disabled Child Premium

DCT Direct Credit Transfer

DH Department of Health

Dis G Disablement Gratuity

Dis P Disablement Pension

DLA Disability Living Allowance

DM Decision Maker

DMA Decision Making and Appeals

DMG Decision Makers Guide

DO District Office

DP Disability premium

DPTC Disabled Persons Tax Credit
DWA Disability Working Allowance

DWP Department for Work and Pensions

EC European Community

ECHR European convention for the Protection of Human Rights and

Fundamental Freedoms

ECJ European Court of Justice

ECSMA European Convention on Social & Medical Assistance

EctHR European Court of Human Rights
EDP Enhanced Disability Premium
EEA European Economic Area
EFC Earnings factor credits

EFTA European Free Trade Association
ELDS Eligible loan deduction scheme

Emp O Employment Officer

EO Employment Option of New Deal for young people

EO(E) Employed Employment Option

EO(S/E) Self-Employed Employment Option of the New Deal for young

people

EPP Enhanced Pensioner Premium
ERC Employment Rehabilitation Centre

ERA Employment Retention and Advancement

ESA Employment and Support Allowance

ESA(Cont) Employment and Support Allowance (contributory allowance)
ESA(IR) Employment and Support Allowance (income-related allowance)

ESA(Y) Employment and Support Allowance for those with limited

capability for work in youth

ESDA Exceptionally Severe Disablement Allowance

ET Employment Training

ETFO Environment Task Force Option of New Deal for young people

EU European Union

EWC Expected Week of Confinement

EZ Employment Zone

FamC Family Credit

FAS Financial Assistance Scheme

FND Flexible New Deal FP Family Premium

FP(LP) Family Premium (Lone Parent Rate)

FRIY Flat Rate Introduction Year
FRM Flat Rate Maintenance

F/T Full-Time

FTE Full-Time Education

FTET Full-Time Education and Training Option

FtT First-tier Tribunal

GA Guardian's Allowance

GB Great Britain
GC Guarantee Credit

GCE General Certificate of Education

GCSE General Certificate of Secondary Education

GMP Guaranteed Minimum Pension

GNVQ General National Vocational Qualification

GP General Practitioner

GPoW Genuine Prospect of Work
GRB Graduated Retirement Benefit
GRC Gender Recognition Certificate
GRP Gender Recognition Panel

HA Health Authority
HB Housing Benefit

HBS Housing Benefit Supplement
HCP Health care professional

HWC Health and Work Conversation

Hep C Hepatitis C

HIV Human Immunodeficiency Virus

HM Her Majesty

HMF Her Majesty's Forces

HMRC Her Majesty's Revenue and Customs

HO Home Office

HPP Higher Pensioner Premium

HRP Home Responsibilities Protection

IA Industrial Accident

IAP Intensive Activity Period for those aged 25 and over and under 50

IAP for 50+ Intensive Activity Period for those aged 50 or over

IB Incapacity Benefit

IBLT Long-term Incapacity Benefit
IBS Infected Blood Schemes

IBST Short-term Incapacity Benefit

IBST(H) Higher rate of short-term Incapacity Benefit
IBST(L) Lower rate of short-term Incapacity Benefit

IB(Y) Incapacity Benefit for those incapacitated in youth

IC Intermittent Custody
IDB Industrial Death Benefit
IFM Immediate Family Member

IfW Incapacity for Work
II Industrial Injury(ies)

IIDB Industrial Injuries Disablement BenefitIncs Increments (of Retirement Pension)IND Immigration and Nationality Department

IPC International Pension Centre

IPPIW Immediate Past Period of Incapacity for Work

IS Income Support

IT Industrial Tribunal (now Employment Tribunal)

IVA Invalidity Allowance
IVB Invalidity Benefit
IVP Invalidity Pension

IVS Invalid Vehicle Scheme

JSA Jobseeker's Allowance

JSA 18-21 Jobseeker's Allowance 18-21 Work Skills Pilot Scheme

Pilot Scheme

JSA(Cont) Contribution based JSA
JSAg Jobseeker's Agreement
JSA(IB) Income based JSA
JSD Jobseeker's Direction

JSP Jobseeking Period

LA Local Authority

LCW Limited capability for work

LCWA Limited capability for work assessment

LCWRA Limited capability for work related activity

LEA Local Education Authority
LEC Local Enterprise Council
LEL Lower Earnings Limit

LETS Local Exchange Trading System

LPP Lone Parent Premium

LPRO Lone Parent run-on

LQPM Legally Qualified Panel Member

LRP Liable Relative Payment
LSC Learning and Skills Council

LT Linking Term

LTACP Living Together as Civil Partners

LTAMC Living Together as Married Couple

LTAHAW Living Together as Husband And Wife

MA Maternity Allowance

MAP Maternity Allowance Period

MB Maternity Benefit
MG Maternity Grant

MID Mortgage Interest Direct
MIRO Mortgage Interest run-on
MP Member of Parliament
MPP Maternity Pay Period
MSC Maximum Savings Credit

MSP Member of the Scottish Parliament

NASS National Asylum Support Service

NCET National Council for Education and Training

NCIP Non-Contributory Invalidity Pension

ND New Deal

NDLP New Deal for Lone Parents

NDP New Deal for Partners

NDYP New Deal for Young People
ND18-24 New Deal for 18-24 year olds

ND25+ New Deal for claimants aged 25 years and over

NHS National Health Service

NI National Insurance

NINO National Insurance Number

NMW National Minimum Wage
NRP Non-Resident Parent

NVQ National Vocational Qualification

OOT Own Occupation Test
OPB One Parent Benefit

PA Personal Adviser
PAYE Pay As You Earn

PB and MDB Pneumoconiosis, Byssinosis and Miscellaneous Diseases Benefits

scheme

PCA Personal Capability Assessment

PD Prescribed Disease

PETA Personal Expenses Transitional Addition

PFA Person(s) From Abroad

PIE Period of Interruption of Employment

PILON Pay In Lieu Of Notice

PILOR Pay In Lieu Of Remuneration

PIP Personal Independence Payment
PIW Period of Incapacity for Work

PLCW Period of limited capability for work

PLCWA Period of limited capability for work assessment

PO Post Office

POAOB Payment on Account of Benefit

POA Power of Attorney
PP Pensioner Premium
PR Preserved Right

PSIC Person Subject to Immigration Control

P/T Part-Time PW Pay-Week

"PW" Permitted work as defined in ESA Regs, reg 45(4)

PWC Person With Care

PWHL Permitted Work Higher Limit

PWHLS Permitted Work Higher Limit subsequent period

PWK Permitted Work

PWLL Permitted Work Lower Limit
PWP Permitted Work Period

QB Qualifying Benefit

QBP Qualifying Benefit or Pension

QD Qualifying Days

QEF Qualifying earnings factor

QI Qualifying Income

QP Qualifying Period

QRW Qualifying remunerative work

QW Qualifying Week

QWfI Quarterly Work-focused interview

RA Retirement Allowance
RBD Reduced Benefit Direction
RCH Residential Care Home

REA Reduced Earnings Allowance

Reg(s) Regulation(s)

Res A Residential Allowance

RISWR Redundant Iron and Steel Employees re-adaptation scheme

RMPS Redundant Mineworkers Payment scheme

RP Retirement Pension

RQC Relevant Qualifying Condition
RVU Relationship Validation Unit

S Section (of an Act)
S2P State Second Pension
SAP Shared Additional Pension

SAYE Save As You Earn
SB Sickness Benefit
SC Savings Credit

Sch Schedule (as in an Act)
SCT Savings Credit Threshold

SDA Severe Disablement Allowance

SDM Sector Decision Maker
SDP Severe Disability Premium

S/E Self-Employed
Sec Section (of an Act)

SED Scottish Education Department

SERPS State Earnings Related Pension Scheme

Sev DP Severely Disabled Person

SF Social Fund

SFFP Social Fund Funeral Payment(s)

SFO Social Fund Officer

SHA Special Hardship Allowance

SI Statutory Instrument
SIR Standard Interest Rate

SJP Supervised Jobsearch Pilot Scheme

SMG Standard Minimum Guarantee

SMP Statutory Maternity Pay

SP State Pensions

SPC State Pension Credit

SpTA Special Transitional Addition SPW Supported Permitted Work

SRPS Shipbuilding Redundancy Payment Scheme

SS Social Security

SS benefits Benefits payable under SS(CB) Act 92

SSMG Sure Start Maternity Grant

SSP Statutory Sick Pay

STCP Skills Training Conditionality Pilot

Supp B Supplementary Benefit

SVQ Scottish Vocational Qualification

TA Transitional Addition

TAW Temporary Allowance for Widow(ers)

TBI Total Benefit Income

TD Trade Dispute

TE Transitional Element

TEC Training and Enterprise Council

TFEU Treaty on the Functioning of the European Union

TS Tribunals Service
TT Thalidomide Trust

TU Trade Union

UB Unemployment Benefit

UC Universal Credit

UCP Urgent Case Payment
UEL Upper Earnings Limit

UK United Kingdom

US Unemployability Supplement

UT Upper Tribunal

VAT Value Added Tax

VSO Voluntary Sector Option of New Deal for young people

WA Widow's Allowance WB Widow's Benefit

WBLA Work Based Learning for Adults

WBLfYP Work Based Learning for Young People

WBTfA Work Based Training for Adults

WBTfYP Work Based Training for Young People

WC Workmen's Compensation

WC(S) The Workmen's Compensation (Supplementation) Scheme

WC (Supp) Workmen's Compensation (supplementation) scheme

WCA Work capability assessment WDisP War Disablement Pension

WFHRA Work focused health related assessment

WfI Work-focused Interview WFP Winter Fuel Payment

WFTC Working Families Tax Credit
WMA Widowed Mother's Allowance

WMA(C) WMA payable where late husband entitled to Cat C retirement

pension

WP Widow's Pension
Wp Work programme

WPA Widowed Parent's Allowance

WP(C) Widow's Pension payable where late husband entitled to Cat C

retirement Pension

WPT Widow's Payment

WRAC Work-related activity component

WRAG Work-related activity group

WTB Work and training beneficiary(ies)

WTC Working Tax Credit

WtWB Welfare to Work Beneficiary

WWP War Widow's Pension/War Widower's Pension

YT Youth Training

Graduated retirement benefit

Conditions of entitlement

- Payment of graduated contributions ceased on 5.4.75. However, any entitlement to GRB under previous legislation¹ is preserved² for people who reached pensionable age before 6.4.16³, including for
 - 1. men and their late husbands and
 - **2.** women and their late wives⁴.

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1 NI Act 65, s 36 & 37; 2 SS CB Act 92, s 62(1); SS (GRB) (No. 2) Regs, reg 3 & Sch 1; 3 Sch 1; NI Act 65, s 36(7) & (8); 4 SS (GRB) (No. 2) Regs, reg 3(2)(e)
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- 75472 GRB is paid as an increase in the weekly or nominal weekly rate (see DMG 75473) of RP¹ to a person who
 - 1. is over pensionable age and
 - 2. has made a claim for RP.

1 SS (GRB) (No. 2) Regs, Sch 1; NI Act 65, s 36(1)

Entitlement to graduated retirement benefit only

People who have reached pensionable age can receive GRB even if they are not entitled to RP. For this purpose they are treated as receiving RP at a nominal weekly rate¹. A person can defer entitlement to GRB only² (see DMG 75511 et seq). However, where there would be entitlement to RP but for disqualification (for example, imprisonment) there is no right to GRB only³.

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1 SS (GRB) (No. 2) Regs, Sch 1, NI Act 65, s 36(7); 2 SS (GRB) (No. 2) Regs, Sch 1, NI Act 65, s 36(4A)(b); 3 SS (GRB) (No. 2) Regs, Sch 1; NI Act 65, s 36(7)(a)
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Rate of graduated retirement benefit

GRB is a fixed amount for each unit of graduated contributions paid¹. From 6.4.10 a unit is £7.50 for men and women². The DM should decide and award the amount of GRB based upon the number of units paid. GRB is rounded to the nearest penny. An amount of 1/2p is rounded up³. Where the amount of graduated contributions paid does not produce an exact number of units, the incomplete fraction of a unit is treated as a complete unit if it is one-half or more of £7.50⁴.

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1 SS (GRB) (No. 2) Regs, Sch 1; NI Act 65, s 36(1); 2 SS (GRB) (No. 2) Regs, Sch 1; NI Act 65, s 36(2); 3 SS (GRB) (No. 2) Regs, Sch 1; NI Act 65, s 36(1); 4 SS (GRB) (No. 2) Regs, Sch 1; NI Act 65, s 36(3)
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- 75475 Before 6.4.10 a unit was £9.00 for a woman¹. That will continue to apply to
 - 1. women who reach pensionable age before 6.4.10² and
 - 2. the calculation of inheritable GRB where the deceased was a woman who would have reached pensionable age before 6.4.10³.

1 SS (GRB) Regs, Sch 1; NI Act 65, s 36(2); 2 SS (SP & NIC) Regs, reg 3(2)(a); 3 reg 3(2)(b)

Gender recognition certificate issued

The issue of a full GRC does not affect entitlement to GRB. This is because the legislation¹ which allows for recalculation has not been used. However, DMs should refer cases to DMA Leeds for advice where, before 4.4.05, transgender claimants have entitlement to RP based on their acquired gender (see DMG 75041).

1 GR Act 04, Sch 5, para 12

75477 - 75479

Inherited graduated retirement benefit - widows

- A widow is entitled to receive some of her late spouse's GRB as an increase to her RP if, at the date of his or her death, she is
 - over pensionable age or
 - 2. under pensionable age and remains his or her widow until she reaches that age¹.

1 SS (GRB) (No. 2) Regs, Sch 1; NI Act 65, s 37(1) & 37(2)

A widow inherits half her late spouse's GRB including any Incs (see DMG 75503) he or she have earned¹. She cannot receive any GRB that her late spouse inherited, but she can receive one half of any Incs earned by him or her on it.

1 SS (GRB) (No. 2) Regs, Sch 1; NI Act 65, s 37(1) & 37(2)

Where a widow's late spouse had not claimed RP by the date of his or her death, his or her GRB entitlement is calculated as if he or she had claimed and received RP on the date of his or her death¹.

1 SS (GRB) (No. 2) Regs, Sch 1; NI Act 65, s 37(1) & (2)

Late female spouse legally changed gender from male to female

- 75483 DMG 75480 et seq will apply where
 - a widow's late female spouse was a woman who legally changed gender from male to female and
 - 2. the marriage existed immediately before the spouse obtained a full GRC¹.

1 SS CB Act 92, s 62(3) & (4); SS (GRB) (No. 2) Regs, Sch 1; NI Act 65, s 36 & 37

Inherited graduated retirement benefit - widowers and surviving civil partners who reach pensionable age on or after 6.4.10

75484 Widowers and surviving civil partners who reach pensionable age on or after 6.4.10 will inherit half their spouse's or civil partner's GRB on the same basis that a widow inherits half her late spouse's GRB¹ (see DMG 75480 - 75482).

2. Cat B RP on their late spouse's or civil partner's contributions or would have been so entitled had neither been deferred¹.

1 SS (MAP) Regs, reg 2(1)

Relevant day before 6.4.16

There is a prescribed maximum amount of AP¹ where a claimant, whose relevant day is before 6.4.16², is entitled to inherited AP from their late spouse or civil partner. However, any amount of Cat A AP or Cat B AP attributable to units of AP is not included in the calculation of prescribed maximum amount of RP³.

Note: See DMG 75601 for the meaning of units of AP.

1 SS (MAP) Regs, reg 3; 2 reg 3(A1); 3 SS CB Act 92, s 52(3A), s 52(3B), s 61ZC(3)(b) & s 61ZC(3)(c)

Example

Person A is entitled to Cat A RP which includes AP of £142.17. Person A is widowed on 8.2.16 and is entitled to Cat B RP which includes AP of £53.81 plus £20.00 AP attributable to units of AP. Added together, the amounts of £142.17 and £53.81 exceed the prescribed maximum of £164.36. The DM awards AP of £184.36; the amount of the prescribed maximum plus £20.00 AP attributable to units of AP.

- 75593 The prescribed maximum amount of AP¹ is the amount of AP to which a person would be entitled where that person
 - 1. has reached pensionable age on the relevant day (see DMG 75594) and
 - 2. in each relevant year has a specified earnings factor (see DMG 75552).

Note: A relevant year is any tax year from 1978/79 in the period from the tax year in which a claimant reached age 16 to the tax year before pensionable age is reached².

1 SS (MAP) Regs, reg 3(1); 2 SS CB Act 92, s 44(7)(a)

- For the purposes of DMG 75593 **1.**, the relevant day is the day on which a claimant would have become entitled to **both**
 - 1. Cat A RP and
 - **2.** Cat B RP on their late spouse's or civil partner's contributions or would have been so entitled had neither been deferred¹.

Note 1: The dual entitlement provisions² do not apply.

Note 2: See DMG 75241 for guidance on the dual entitlement provisions.

1 SS (MAP) Regs, reg 3(2); 2 SS CB Act 92, s 43

- 75595 For the purposes of DMG 75593 **2.**, the specified earnings factor is an earnings factor which is
 - 1. equal to 53 times that year's applicable limit before any increase and

2. derived from earnings on which class 1 contributions were paid³.

Note: Before 6.4.10 the applicable limit is the upper earnings limit and from and including 6.4.10 it is the upper accrual point (see DMG 75579).

1 SS (MAP) Regs, reg 3(3)(a); 2 SS A Act 92, s 148; 3 SS (MAP) Regs, reg 3(3)(b)

Example 1

Carol is entitled to Cat A RP which includes AP of £116.72. She is widowed on 5.5.11 and is entitled to Cat B RP which includes AP of 67.81. There is no entitlement to GMP. Added together these amounts of AP exceed the prescribed maximum. Therefore the DM awards Carol AP of £159.52, the prescribed maximum.

Example 2

Neil is entitled to Cat A RP which includes AP of £160.13. Neil's civil partner Tom dies on 7.10.11. Because Neil's AP is over the prescribed maximum he does not inherit any of Tom's AP. However, Neil's AP is not restricted to the prescribed maximum.

Relevant day on or after 6.4.16

75596 The prescribed maximum amount of RP AP for a survivor whose relevant day is on or after 6.4.16 is £165.60¹.

1 SS (MAP) Regs, reg 3A

75597 - 75600

Unit of additional pension

Meaning of unit of additional pension

75601 A unit of AP is a unit of AP for which a person has paid a Class 3A contribution¹.

1 SS CB Act 92, s 122(1)

Payment of Class 3A contributions

- 75602 Class 3A contributions are voluntary NI contributions. From 12.10.15 a person who satisfies DMG 75605 or DMG 75606 may pay a class 3A contribution before the cut-off date in order to obtain a unit, or units, of AP¹. Such a person is known as an eligible person. The cut-off date is
 - 1. $5.4.17^2$ or
 - 2. if later, the end of the 30 day period beginning with the day on which the person is sent information about class 3A contributions by HMRC in response to a request made before 6.4.17³.

1 SS CB Act 92, s 14A(1); 2 s 14A(1A)(a); 3 s 14A(1A)(b)

A person may pay class 3A contributions on more than one occassion¹. However, the maximum number of units of AP they can obtain is 25². The amount of class 3A