THE MORECAMBE BAY INVESTIGATION

University Hospitals of Morecambe Bay NHS Foundation Trust (UHMBT)
Maternity and Neonatal Services Investigation

PANEL MEETING

held on

Thursday, 28th November 2013

at

Park Hotel (Council Building) East Cliff, Preston, PR1 3EA

Before:

The Panel

Dr Bill Kirkup CBE - Chair
Dr Geraldine Walters - Expert Advisor, Nursing
Mr Julian Brookes - Expert Advisor, Governance
Professor Stewart Forsyth - Expert Advisor, Paediatrics
Dr Catherine Calderwood - Expert Advisor, Obstetrics
Professor Jonathan Montgomery - Expert Advisor, Ethics

Ms Oonagh McIntosh - Secretary to the Investigation Hannah Wright - Analyst

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1 CHAIR: I will start the meeting by saying welcome.

Thank you to colleagues and to families for coming this morning. This is the first meeting of the Morecambe Bay Investigation Panel. It is good to see that we have such a good turnout. Thank you.

There are a couple of bits of housekeeping that we usually need to do to start off with. The first we are not expecting any fire alarms to go off, but, if any fire alarms do go off, then we have people on hand from the secretariat to make sure that we all go in the right direction and congregate in the right place.

As you know, the meeting is open to family members and thank you for coming. Paul and Jenny are on hand to make sure that everybody who is here has the proper credentials for being here. We want to make sure that in this process you are not subject to people trying to gatecrash. That is what they are doing here.

We will aim to break for lunch around about 12.30 and we will draw to a close by about 3 or 3.30 at the very latest. It may well be that we do not go on for as long as that, but we will truncate things at that point.

If the discussions are still going on, these are important things, obviously, we have another meeting coming up in a couple of weeks time when we will be able to pick them up again. I am not going to try to constrain any discussions to hit an artificial timetable like that, but, for domestic purposes, we will aim to be out of here around about 3 o'clock.

This is the first meeting of the Panel. We have only just had the chance to meet each other. I think,

therefore, it is important that we spend the first bit of this meeting going through some of the processes and procedures that we are going to work to as a Panel.

Therefore, I have asked that we put those items on the agenda first and then, if you are still willing, individually to come and talk to us about your experiences, I think that that is a very, very valuable part of the process and we would very much appreciate it.

We will manage that so that you can come in one at a time and make it informal, but then we hope that you will come back again and listen to the discussion after we have done that.

Is that acceptable to you? [Yes] That is great, thank you.

I should explain before we go any further that Anne Thomas, who was going to be our expert advisor on midwifery, has had to withdraw because of pressure of work at the Trust that she works in. We have replaced her with Jackie Featherstone, who is head of midwifery in Harlow, but, unfortunately, she could not make this meeting. She is going to come along to the next meeting. I think that that is almost enough from me for the moment, because I really want to get everybody on the Panel just to introduce themselves to you briefly, starting in a moment with Catherine and then working around, but I will kick the process off.

I am Bill Kirkup, for those of you who I have not had the pleasure of meeting yet. I actually started out training in obstetrics, but that is an awful long time ago and I do not think that it is relevant for the purposes of

2	Newcastle and London, ending up as associate chief medical
3	officer in London, with Liam Donaldson. I retired there at
4	the end of 2009. Since the end of 2009 I have been
5	involved in various investigations into failures in
6	services of one sort or another, including the Oxford
7	Children's Heart Surgery Service, the Hillsborough
8	Independent Panel and still just finishing off, actually,
9	the involvement of Jimmy Saville at Broadmoor and the
10	Department of Health. However, the Jimmy Saville one is
11	nearly finished now, so I will be devoting 100 per cent of
12	my time to this. Catherine.
13	DR CALDERWOOD: Hello. I am Catherine Calderwood, I am an
14	obstetrician, I work in Edinburgh and I have recently been
15	medical advisor for the Scottish Government for women and
16	children's health. As part of that role, I chair the
17	confidential enquiry panel into maternal deaths which is
18	the investigation that we do for all maternal deaths in
19	the UK. Also as part of my work with the Scottish
20	Government I have been involved in a still birth working
21	group that we have set up there and, as part of that I
22	have become involved with SANDS, the parent support
23	charity that you probably know about, and we are doing a
24	lot of work with lots of other organisations to look at a
25	standardised review process for perinatal deaths or still
26	births and neo-natal deaths, when these happen in
27	maternity services, so I am very involved in that Panel as
28	well.
29	Very recently, I have taken up a new position working
30	as the national clinical director for maternity and

this. I then moved into public health and worked in

1	women's health for NHS England. And I am also a mum of
2	three children, which I probably should have said first.
3	DR WALTERS: I am Geraldine Walters, I am executive director of
4	nursing at King's College Hospital in South London, which
5	is a big acute teaching hospital. I have been a director
6	of nursing for about 15 or 16 years, so have worked at
7	smaller DGHs and specialist hospitals as well. About the
8	turn of the century, I was working in London introducing
9	clinical governance when it was first introduced across
10	London. That is the sort clinical quality system that we
11	have in the NHS. I am not a midwife, but I am executive
12	director for midwifery in our organisation. That is why it
13	is important that we have a midwife on the panel, as well.
14	I have never worked in this part of the country, but I am
15	from Mansfield in Nottinghamshire. I am a cardiac nurse by
16	background.
17	PROFESSOR FORSYTH: Good morning. My name is Stewart Forsyth, I
18	am a consultant paediatrician and professor of paediatrics
19	from Dundee in Scotland. For over 25 years I ran our
20	neonatal intensive service for the area of Tayside. I
21	retired from my full-time NHS post nearly four years ago.
22	For the last three years or so I chaired a Scottish
23	Government committee which was set up to look at standards
24	of neonatal care within Scotland, so that was completed in
25	the early part of this year, and the publication came out
26	in April/May of this year. I have also undertaken a number
27	of reviews of maternity and neonatal services across
28	Scotland and also in England as well on behalf of the
29	Scottish Government, the Colleges of Paediatrics and Child
30	Health and also the College of Obstetricians and

8E 1	Gynaecologists.
2	MS McINTOSH: I am Oonagh McIntosh. I have met some of you
3	previously. I am the Secretary of the Investigation. I am
4	a civil servant by background but I am seconded to the
5	independent investigation and, therefore, I am accountable
Ó	to the chair and the chair only. I have had the
7	privilege of previously working on pubic inquiries, so I
8	hope that I can contribute to the process in making it run
9	as smoothly as possible for everybody.
10	MR BROOKES: I am Julian Brookes. I have worked in health-
11	related services for nearly 30 years now. Geraldine and I worked together
12	around the turn of the century when I was head of clinical quality at
13	the Department of Health responsible for the introduction
14	of clinical governance, the creation of the National
15	Patient Safety Agency and the Healthcare Quality
16	Commission, as it was known in those days. I have spent a
17	lot of my most recent years involved in investigations
18	around governance in organisations in the South West. I
19	have never worked in this area or have any real links to
20	this area at all. Unfortunately, I am a Midlander and then
21	a Southerner. In my private life I am a magistrate and a
22	father of two sons.
23	PROFESSOR MONTGOMERY: I am Jonathan Montgomery. I am a father
24	of two daughters.
25	have my ear bent on maternity issues quite often. I am a
26	law professor by main career and I have a longstanding
27	interest in how we try to improve the ethics of
28	professions and services, which mostly has been around
29	trying to help identify guidance for what good practice

1 looks like, which has included genetic testing of 2 children, work on pandemic flu. This is my first experience of something a bit like this, but I also have experience in terms of bodies responsible for trying to 5 govern ethics. I chair something called the Nuffield 6 Panel for Bioethics which deals with ethical issues in 7 relation to emerging technologies, new health service issues; and I chair the Health Research Authority which is 8 responsible for protecting and promoting the interests of 9 10 patients, the public and participants in research. Up 11 until the latest NHS reorganisation I also had local NHS involvement chairing various bodies in Hampshire and the 12 13 Isle of Wight where I live, but I opted out of that when other things became more pressing, and it will be a 14 15 privilege to hear from you later on and understand better 16 what has been going on. 17 MS KNIGHT: My name is Hannah Knight and I am the analyst for 18 the investigation, and seconded from the Royal College of 19 Obstetricians and Gynaecologists where I am a Research 20 Fellow, so my work is in the analysis of maternity data. 21 CHAIR: Thank you. I think it is clear that we have 22 a strong team here, which I think is reassuring to me. 23 Most of you have been appointed to the Panel because of 24 your particular experience and current knowledge, 25 including all of the relevant areas that we have heard about. What I have said previously about the 26 27 Investigation and the direction I would like to set for it 28 is that it is founded on three principles. The first is thoroughness and we have to be sure that we get to the 29 30 bottom of all of the events that you are concerned about,

and actually we have to understand what exactly those things are before we embark on that.

Secondly we need to do it transparently and that is part of the reason why you are here today, so that you can see that we are doing this transparently and we are not hiding anything.

And thirdly independence. We are not beholden to anybody, this is an independent investigation and we report to the Secretary of State whose responsibility it then is to ensure that whatever recommendations we come up with are implemented.

By the way before I go any further I should have mentioned previously, and it was remiss of me not to say so, that the reason we have the microphones and people sat at the back of the room is that we are recording proceedings and will process that appropriately. You will also see somebody coming in and out from time to time when the tape runs out to change the tape.

As well as the specialist knowledge I think it is particularly important to stress that we are all of us here to challenge, we are here to challenge the evidence, we are here to challenge what people tell us and we are here to challenge each other, because if we do that then we will I think end up with not just a robust process, but also an outcome that we can all sign up to and that everybody will have confidence in.

I just want to briefly highlight Jonathan's role in bringing an external ethical perspective to bear on that. We all have a challenging role and Jonathan is a key part of that.

Perhaps I can pause there and ask for reflections on how we see this process unfolding.

MS McINTOSH: We have a huge job of work to do and I would

like to draw the Panel's attention to the papers that they

have been given, and there is a paper there called MBIPM1.

It is Morecambe Bay Investigation Panel Meeting and this

is the first meeting, and point 1 simply because it is the

first paper we are looking at.

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I have set out there the scope of the Investigation and the terms of reference which are obviously in the public domain. But what I am quite concerned that we have a discussion about today and we reach some agreement about is actually looking at how we structure ourselves and how we use the resources that we have as a team, as a team of experts, to actually assess the evidence that we will be collecting, are collecting and will be collecting, and how we take that forward so you can then decide as chair who we might need to take evidence from and how we go about planning and structuring that. What I have set out there is a list of organisations, many of which you mentioned on the 1st November when you delivered your method statement. The organisations that we have identified thus far, which is 1 to 15, organisations that we will be going to or already have been in touch with to actually secure evidence from. And then finally on that list, because it leads into the next discussion, is families and relatives and maybe later on in the day we can talk about how any material that families want to share with the Investigation is provided. I think that we need to look at the terms of reference and the list of

organisations. We will look at the next paper, which is 1.2. That is a draft letter to the Trust. The reason that it is draft is because I am trying to work through the Terms of Reference in a structured way to list the evidence that the Investigation will require. I have obviously discussed this with the chair and it is a very long letter and sets out very specific requirements that the Investigation needs. The reason that I have structured it in that way is because there is no point in just saying, "Here are our terms of reference, send us anything that you have got", because then Paul, as the documents and evidence manager, would then just receive a massive amount of material in a very unstructured way and also we could not guarantee that, in this example, any of the other 14 organisations had gone through their records in a structured manner to actually ensure that they had provided us with all the documentation that we require. The difficulty for some of these organisations is that they have been subject to the NHS reforms that came in on 1st April, which means that some of the organisations that we require information from, for example, the historic records from the Primary Care Trust who commissioned the services, from the Strategic Health Authority, who had a sort of governance and assurance role and responsibility, and the Health Protection Unit and Public Health Observatories, organisations that will have had an oversight or material that we want to investigate, either ceased to exist or have been corralled into the new bodies. For example, the public health organisations have gone into Public Health England. Actually, just starting the

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discussions with those organisations, all of whom have taken very seriously the commitment that the Secretary of State has given, and that you reiterated on 1st November, that they would cooperate fully with the Investigation, nevertheless, have people in post who do not understand what the feeder body is ... where the archived material from those feeder bodies has gone. For example, the Health Protection Agency was abolished on 31st March, so the health protection units who would have looked after the Cumbria area do not exist and the files for that are stored somewhere. Now, they are not lost, but, actually, Public Health England do not currently hold them. The legacy bodies hold them and there are legacy arrangements for each of the bodies. For example, it is very clear in the case of the Primary Care Trusts and the Strategic Health Authorities because when they were abolished the evidence went to the legacy body. The only body that was still existing was the Department of Health, so it holds half a million files from Primary Care Trusts and Strategic Health Authorities that no longer exist and they are in a process - which is part of the transition to the new structure - of sorting out those files to determine if it relates to a function that moved from a Primary Care Trust or a Strategic Health Authority to NHS England, and most of the functions logically flowed that way, but not all. Then those files will be transferred to NHS England. Some functions, of course, from Primary Care Trusts went to local

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1 authorities, including some of the public health functions. We have a job of work to do to extrapolate 2 3 the files that this Investigation needs, to be specific about our requirements, and actually give clear direction to the new bodies, who then have a job of work to do to find those files and give them 7 to us. We have obviously started that process. I do not want you to think that today's discussion is the 8 9 first that we have thought about it, because we are 10 incredibly advanced with some of the organisations. 11 We have discussions, we have had meetings, and this 12 approach - the one letter that you have in front of 13 you is the sort of template letter, because we 14 imagine that University Hospitals Morecambe Bay NHS 15 Foundation Trust, will have the significant volume of 16 material that the Investigation needs to gather and 17 they are fully aware of that and are working on that 18 to give us as much of it as is ready to provide. It is not a difficulty with them. This is the sort of 19 20 template approach that you have agreed. But what I 21 need from the panel is their quick view, not today, 22 but in the next few days, if possible - and at the 23 moment I have given you a hard copy, I will email you 24 the letter - if you think there is anything that I 25 have missed ... I have explained that I am a jobbing 26 civil servant. I do not understand the intricacies of 27 the systems or the professions. That is why you are 28 here to keep us on the straight and narrow and make 29 sure that we do not miss anything. But, actually, for 30 you to say, "You have not thought of this, you have

1 not thought of that". 2 PROFESSOR MONTGOMERY: Obviously, we will look at it in greater 3 detail when we have had a chance to do it, but what I do not see either in the letter or in the list of bodies is access to the voices of patients, service users and there are various places where we should be able to find that, 7 so the Maternity Services Liaison Committee, the whole 8 train of public involve mechanisms through from the old CHCs up to Health Watch and the various iterations in between. We have concentrated, I think, on seeking things 10 11 around maternal deaths, but I do not see about the complaints records and those sort of things which come 12 13 through quite strongly in some of the reports that we 14 should be seeing. MS McINTOSH: OK. That is very valuable. This is exactly what I 15 wanted to do. Thank you. We have made it abundantly 16 17 clear to the Trust in discussions that our Terms of 18 Reference, whilst the Investigation is maternity and neonatal services, the chair has a responsibility to 19 report on serious untoward incidents and that does not 20 21 ring fence just those that happened in maternity and 22 neonatal services. 23 CHAIR: Or those that resulted in a death. MS McINTOSH: No, exactly so. We have broadened the 24 25 understanding with the communities that we are talking to. 26 The reason that I wanted to give you that sort of 27 background was to explain in some sort of umbrella way the

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us ... we need the material sent in in as structured a

manner as possible so that we can then put it into our

complexity of the job in hand, not just the complexity for

database and you will be able to look at it and review it and comment on it. If it is correspondence between the Trust and the PCT about a certain issue and then correspondence with the SHA, we can actually say that we have the full chain of correspondence. We already know that by going through this process we are going to receive a volume of duplicate material, but, actually, that is the safest way of ensuring that we have the whole of the conversation that has taken place. There is a complexity for us in how we receive and manage, which, hopefully, will be made simpler by what appears to be an indeterminable list going to every body to locate and submit evidence, but there is also a complexity - and I think that we need to recognise it. I am not making excuses for anybody, but I think that we have talked within the Investigation about the complexity for our understanding of the new bodies and which functions have gone where and who would have the records and the papers, but for staff in those new bodies, who may have only been recruited to senior posts since 1st April, for them actually to gain an understanding of where records are, it is not about their cooperation, but it is about them having to do backtracking. I just wanted to bring that to people's attention initially because I consider - and I have already explained this to the chairman - this will have an impact on the speed with which we can progress to the next stage of the process which is identifying who you want to interview and who you might want to hear evidence from. I think that it is important that you know that as well. If we go quiet for a while, it is because there is a

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hell of a lot of work happening to gather evidence and 1 2 collate it and assign it to the appropriate term of 3 reference and the appropriate expert. We will talk about that in a moment. I just wanted to bring that to your attention before I move to how is this expert Panel going to work, because there is going to be a significant volume of material. You said earlier, for example, that you are a nurse not a midwife, but, actually, nurses and midwifery 8 9 from what we have found out from the hospitals we have 10 been talking to, the nursing and midwifery, you can 11 separate them because they are specialist skills and involve specialist training, but, actually, they work in 12 conjunction, and the paediatricians. There is such a lot 13 of overlap. We have to work out how as a Panel each of 14 15 the Terms of Reference are going to be addressed. 16 Before we get on to that, though, I think that 17 it would be worth just pausing to see if anybody else has 18 any comments on the letter setting out the approach. It is 19 not a letter that I would normally aim to send. It is much 20 too long and much too complicated, but I think that the 21 thing is that we have to send something that is that long and complicated at this stage. I would be very glad of 22 23 any views from you. 24 DR CALDERWOOD: This is obviously the first time I have seen it. 25 There is one comment from me as a clinician who is wanting 26 to find out what has happened. We have asked for a list of 27 cases of maternal and neonatal deaths and then we have 28 asked for a list of sudden unexplained/unexpected incidents. My understanding is that sometimes maternal 29 30 death or a neonatal death will not be an SUI. I am making

1 no further comment. But that would not be my opinion, but that is apparently sometimes what happens. Actually, what 2 I would like to have is a list of the maternal deaths, still births and the neonatal deaths and what the responses to those were, because, if it has not been an SUI, we will not get any information. We have also talked about maternal and neonatal deaths and not still birth, so 7 there is a definition there. I think that, maybe, to help 9 with the complexity, if there has been a response by the 10 hospital, that should be in the case notes, so to have all. 11 of these things you have said, name and date of birth, of 12 course, and then what actually happened and then what did 13 the hospital do about that, but all of that as one piece 14 of information would make it much more easy for us to 15 review it rather than then having to go to a big 16 investigation box and match the two together. I think that 17 it is very important that, first of all, the criteria for any investigation, because it will have changed between 18 19 2004 and 2013, what was the hospital using as their pro 20 forma - I use the term loosely - for investigation of 21 these sorts of incidents, because it would not be the 22 correct thing to measure something ten years later if that 23 has not been the way that it has been done. We need to see what they did do, though, and what the response was and 24 25 whether there was family input to that or there was any 26 feedback at the time and that should be the hare. I do 27 not think that that is an extra burden for them. MS McINTOSH: It is more of a process per case. 28 29 DR CALDERWOOD: Yes. In a way, the other SUIs would be a 30 reflection of what is going on but what these people here

- 1 want to know is what happened to me and what did you do
- 2 about it and maybe less important for them, as families,
- 3 but for us in the health service is what did you do to
- 4 stop it happening again. That is what I would like to see
- 5 for each case.
- 6 CHAIR: Sure.
- 7 DR CALDERWOOD: Then we may comment on whether that is the
- 8 correct thing or not, but, unfortunately, and I do not
- 9 know about this Trust, the SUIs will not necessarily pick
- 10 up maternal and still births and neonatal deaths in all
- 11 hospitals. It may do here, but I do not know.
- 12 MS McINTOSH: That is helpful.
- 13 CHAIR: That is very valuable. Thank you. I can just
- 14 about see on a good day how you could say that not every
- 15 single still birth might result in an SUI, but I cannot
- 16 imagine how anybody could say that a maternal death was
- not an SUI. It would be extraordinary.
- 18 DR CALDERWOOD: We might still have been able to do better,
- 19 Bill.
- 20 CHAIR: Yes.
- 21 MR BROOKES: I have just two quick points. There is one to
- 22 follow up on that. I absolutely agree that it is
- 23 difficult in terms of the team in terms of getting data
- 24 from different sources and things and there will be
- 25 duplicates, but can we not lose in collection of that
- 26 where those duplicates are, because it actually tells you
- 27 quite a lot about what different organisations have. That
- 28 was one of the things. Also in terms of information,
- 29 because a lot of this is about what the board saw, and
- 30 that is absolutely right, but I would also be interested

1 at divisional level, assuming they have got divisional 2 level, about what happened there and what discussions the were, because that is where a lot of the action should 3 have been taken. I do not want us to see just the highlevel things. That is really, really important. We do need, actually, to get down into the nitty-gritty of what was happening within there, so clarity about what was а happening operationally as well as what was happening at 9 board level is really important. It may be in there, I 10 have only just scanned it, but it would be really 11 important as well. 12 MS McINTOSH: OK. Maybe we can speak about that, because what I 13 have done is I have said, when we refer to "the Trust", 14 because, obviously, when you say, "who at the Trust dealt with", I thought that it was quite important that we 15 16 actually listed who we meant by that. There is quite a 17 long list going from the Chair of the Trust right down to people who were on wards. Actually, I think that I need to 18 19 review that and, maybe, you could comment on it for me. 20 MR BROOKES: Yes. 21 MS McINTOSH: That would be grand. Thank you. 22 PROFESSOR MONTGOMERY: I have only skimmed it and it may already 23 be in there, and apologies if I have not picked it up, but I get a sense from this that we will get quite detailed 24 25 information about how particular things were tracked 26 through. I do not get a sense that we will learn about what connections might have been identified and might have 27 28 been missed. I think that we would need to see the quality 29 reports going through so that we can see what is flagged up and, reading what is already available from the various 30

1 investigations, there are clearly questions around the possible correlations between sickness and staffing levels 2 in parts of the organisation, the possible connection 3 between complaints information and the sort of things we have picked up from this and various suggestions that the clinical governance processes were not connected with each other, they were in different sorts of silos. I think that 7 we need to get an account of what the Trust thought it was 8 9 doing in terms of what was put where and how it was 10 brought together or not brought together. I think that we 11 just need to see a complete set of documentation going through to those committees and I could not immediately 12 13 see it there in that form. 14 MS McINTOSH: Yes. I do think that this is kind of the best stab 15 so far, but definitely needs input and ... 16 PROFESSOR MONTGOMERY: I think that we want to be able to 17 triangulate what will come out in this sort of format with 18 what was delivered to whatever committees or people that 19 were dealing with it, so part of our question is were 20 those things managed then in a way that would have enabled 21 them to pick up the patterns. 22 CHAIR: Yes, and how did practice match with theory. 23 PROFESSOR FORSYTH: I have just a general point. There is always a risk that we become overwhelmed with information and we 24 25 lose the focus of what this is all about and this is actually trying to answer the questions that these 26 families have as to what happened to them. I think that 27 28 that should be the starting point. I am very keen to get 29 clarity of what are the real questions that you have and 30 that is the first driver of this and we then go back to go

1	through your case, go through what we see is the standard
2	of care, was it good, bad, indifferent or whatever, and
3	then what were the mechanisms, why did that happen and try
4	to pull all that together, but the real focus is answering
5	your questions. I think that, if we have not answered your
6	questions in this review, then there would be an appeal
7	and therefore I think it is really important at the outset
8	to have a clear understanding of what your specific
9	questions are so that we can always have these side by
10	side with the information we receive, and that may
11	determine what other information we require. Rather than
12	here is all the information, now try and sort out what is
13	going on. I think we really need to keep a very clear
14	focus of where all this started and where we want to go
15	with it.
16	CHAIR: Absolutely. We will go into that little bit more
17	when we have the sessions when we hear from you. But
18	you are absolutely right, we need to have a clear view of
19	that before we finalise this.
20	DR WALTERS: I think the only thing I would add is that to
21	get a little bit of a picture of what the view of the
22	Trust looked like from the Monitor and the SHA respective.
23	I think things like HSMR, patient and staff survey
24	results, and the sort of ratings they were given for
25	things like performance and finance and quality to see
26	where the perception was that the problems were external
27	as opposed to where they appeared to be coming from
28	internally.
29	CHAIR: And presumably we would want to include any kind
30	of assessment that was done, whatever the source of it

- 1 was.
- 2 DR WALTERS: Yes. If I was sitting at the SHA I am just
- 3 wondering what sort of picture I could see from the high
- 4 level.
- 5 CHAIR: I think that is very good question.
- 6 MS McINTOSH: Thank you, that is exactly what I wanted.
- 7 CHAIR: Can I ask that you communicate your concrete
- 8 suggestions for that within the next, how long shall we
- 9 give?
- 10 MS McINTOSH: It is Thursday, if we say by close of play next
- 11 Wednesday, simply because we have to maintain the
- 12 momentum for the 11th and want to keep the pressure -
- perhaps that is unfair, but keep the momentum with the
- organisation as we are nowhere in this process really. I
- will email this after this meeting to colleagues so they
- 16 have it to work on and if you send back I do not mind
- 17 whether you send manuscript or track changes, I do not
- 18 care how you send it back to me, but I would appreciate
- 19 that as it will help us no end.
- 20 CHAIR: Thank you all for that. If you could move us on
- 21 to the next section, please.
- 22 MS McINTOSH: The next section really is going back to paper
- 23 1.1 and the penultimate bold heading which is options for
- 24 considering the evidence. I think just from the flavour
- of that discussion people are beginning to draw down into
- their area, but also can understand the overlap with other
- 27 people's specialties as well. It is how on earth we work
- as a team and you work as a team of expert advisers
- 29 looking at the evidence. I have put down here three
- 30 options. The first option is that all of you individually

1 review all of the evidence and come up with your summaries and reports. The second option is that you work 2 individually on specific areas of our terms of reference, 3 to contribute towards the work of the Investigation. Or 5 thirdly an option that experts work in sub-groups and maybe play to the overlaps between the areas of care that 7 you have experience of, and actually work through evidence 8 in that way. There are just three options and I put down 9 their strengths and weaknesses, and I think it would be my 10 role to do this, would it not, but we have to get this 11 work done and we want to get it done properly but not taking for ever, and also bearing in mind you are all 12 extremely busy people it seems bonkers to make a poor use 13 14 of your time and contributions. So I really would welcome 15 your views on how this might work and pull that together. DR WALTERS: If I could pitch in first I would go for a 16 17 modification of 2 in which I think it would be good for 18 expert advisers to take a lead on something that is their 19 expertise, but the rest of us should look over it because I think sub-groups do not work very well. Perhaps that is 20 21 just my personal preference, and I agree with the 22 weaknesses of No. 1. That would be my preference but I am 23 happy top negotiate. 24 MS McINTOSH: A sort of slightly tweaked option 2. 25 PROFESSOR MONTGOMERY: I think this is going to be a 26 challenge for me because I am going to have to try and 27 span everything to see what are the ethical issues, but I 28 think I am supporting of the idea that perhaps it is not 29 so much areas about particular questions and we might need 30 to span everything with a view to which things might throw

1	up stuff in our particular areas of interest, and then
2	share that so that we have the chance to say "Actually I
3	spotted this as relevant to the question you are raising".
4	So maybe we could think about identifying some of the core
5	questions for which we took responsibility for looking
6	for. We will all have access to everything but we are not
7	necessarily expected to look at it all in the same depth.
8	The trick there would be to make sure that everything is
9	looked at by somebody because otherwise we will miss
10	something that does not appear to fit anybody's individual
11	expertise and could turn out to be crucially important.
12	MR BROOKES: I would support that. I think we need to make
13	sure that we have looked at it, so we cannot miss things.
14	But evidence maybe relevant to more than one panel member.
15	But it is also important that we have as full a picture
16	as we can going forward, so we just need to have that
17	balance between where we are going to be driven down
18	because of our expertise and keeping an overall
19	understanding of what the picture looks like.
20	PROFESSOR FORSYTH: I think it is complicated, and there are
21	always going to be overlap. But I would support the view
22	that Oonagh is quite keen on, clear areas of
23	responsibility of items in this work to make sure it
24	happens on time; and I would go along with No. 2 in that
25	we all have our specialist areas to look at but clearly we
26	are going to be sharing information. But you know who is
27	responsible for it, the work is going to be done, but
28	there are going to be good communication across the group
29	and overlapped discussion in clearly common areas.
30	DR CALDERWOOD: I agree. I think what I would like is

obviously I would understand what I have asked for about 1 the evidence around what has happened and what the 2 organisation did in response to that, but then what I 3 might need is for Julian to say I would have thought this might happen, and he then would say from my perspective 5 6 what did happen was correct or not, because I could not comment on board response being appropriate, I could not 7 do the medical side. So I think almost pulling in 8 specifics before I would make any comment to check on 9 10 things, but we can do that as needed. I agree with somebody taking the lead for particular areas then, and 11 pulling people in individually but perhaps then also the 12 13 whole panel has a look at a summary level. CHAIR: Yes. So everybody has access to everything and 14 15 we expect people to scrutinise everything to pick up things they particularly want to see, but also we have 16 individual leads identified for each particular area. I 17 do not think the areas fit very neatly into the Terms of 18 Reference. I think it will be specialist expertise areas. 19 20 And the person who takes the lead on that is responsible 21 for making sure that they have consulted with the people who they think are relevant, but they are also open to 22 23 people like Jonathan or whoever saying "Hang on a minute, 24 you might need to consider this". That way we try and get 25 at it from both directions. Does that make sense. Are 26 you content with that, Oonagh? 27 MS McINTOSH: Yes. I am going to be a bit dragon-like and 28 convert that into a proposal and an agreement that we will 29 sign up to, and again I will circulate that. I know we 30 have a record but people's understanding if I convert

that into how we will work, and then also if I talk to you 1 2 about Yes, we are looking at specialist expertise but 3 actually there are areas that might not fit neatly, where the obvious overlaps are, and then where some of the less 5 obvious overlaps are where you would expect another member 6 of the Panel to comment on. It will not be set in stone 7 and obviously it is quite organic in a way, but just to 8 have some clarity for the team. 9 PROFESSOR MONTGOMERY: I think that may need to include us 10 being able to log who has looked at what so that you can 11 be assured that everything is being covered by somebody, 12 because what we must not do is find that there is a key 13 piece of information that everybody thought somebody else 14 was going to deal with. 15 CHAIR: Absolutely right, it is not the overlaps that 16 concern me so much as the potential gaps, and I think that 17 you and I need to play the sweeper role. MS McINTOSH: Yes, keep reviewing it. We will come to this 18 19 on the 11th when we are more familiar with the system, but 20 we are going to, and I refer to it here just so that you 21 know, the evidence for the Investigation we are going to 22 use a data base called Huddle which is something that the 23 Department of Health has never actually accessed before. 24 It has been used in the Foreign Office for people who are 25 distantly located to actually work on pieces of work. 26 it is a very secure data base and we will put the evidence 27 into it as we receive it and we will give it some data so 28 that there are research terms there and we will share 29 those in draft with you. That is at a very early stage 30 because we are working through practicalities in the

- 1 office, but also going through the search terms, we have 2
- just come up with a proposed list thus far and we will 3
- need to share that with you. That database gives the
- facility for someone to actually say I have looked at 5
- this, Catherine would you now look at, or whatever. We 6
- will be giving guidance on that. I am hopeless at IT and 7
- if I can see that it can work and can do it then there is 8
- hope for everybody. But it does give us that chance and
- 9
- us as a Secretariat the chance to do the sweep up, so when 10
- you and I are talking we can say there needs to be more 11
- focus on this, who can we count on. 12
- CHAIR: It might be worth mentioning that access is 13
- restricted to named and cleared individuals as well. You 14
- mentioned the Department of Health but it is not open to 15
- the Department of Health. 16
- MS McINTOSH: They are just paying. 17
- PROFESSOR MONTGOMERY: This ought to be a non-question but 18
- can we check whether it works on iPads or not? 19
- Ms McINTOSH: We will definitely check. 20
- PROFESSOR MONTGOMERY: You can work on either but if you try 21
- and do it on one and it does not work as smoothly 22
- sometimes you do not see things looking quite the same. 23 CHAIR: Some of these systems restrict access to anything
- 24 using wireless as well.
- 25 MS McINTOSH: There is a session tomorrow morning with Huddle 26
- about it at 9 o'clock so it is very relevant that we get 27
- this kind of question answered and we will try and think 28
- of other questions. 29
- DR WALTERS: Can you print things Off? 30
- MS McINTOSH: We will ask, I do not know. I am pretty sure

- there must be a facility but if not we are putting stuff 2
- in and we will be able to print within the Investigation 3
- from our source. We can work with that.
- DR WALTERS: There is confidentiality. You might leave 4
- 5 it on the train or I might. I am thinking of some of the 6
- wider documents.
- 7 MS McINTOSH: And the reports which are pages and pages.
- CHAIR: You are right to remind us that we are going 8
- to be dealing with a lot of very sensitive information and
- 10 we absolutely must follow the proper protocols. But when 11
- you are talking about documents and policies and reports 12
- and so on I actually think Huddle will allow you to print 13
- those off. It will be our responsibility to make sure
- 14 that we do not print off anything inappropriate.
- PROFESSOR MONTGOMERY: Just on that it would be really 15
- 16 helpful for us to understand the protocols we are working
- 17 to, because we will be working from remote places and
- 18 different places, and there is always the danger of
- 19 patient information. Just reminding us all of some of 20
- those rules under which we need to operate is important. 21
- It is not just the printing off, it is information being
- 22 secure. So some rules around that, just to remind us 23
- would be helpful. In terms of retaining our notes and so 24
- on. It can be done in different ways but we need to know 25
- which is the way it should be done.
- DR CALDERWOOD: It will be interesting to hear what the 26 27
- families think of that. A way around would be to allocate 28
- a case, a number, and we would know who was No. or letter 29
- A or B, but that would be mean that the data is then
- 30 anonymised and so that allows much more. So only we would

- 1 have access to the list of individuals. The difficulty 2
- would be I suppose it comes into your secure database and 3
- then has to be anonymised before we can have it back out 4
- again as it were.
- MS McINTOSH: It would have to be redacted before it went in. 5 6
- DR CALDERWOOD: Yes, and the way they will send it will have 7
- identifiable information on.
- DR WALTERS: Our SUI reports do not have any identifiable 8 9
- information.
- CHAIR: We also have to be able to link records, we have 10 11
- to be able to link the SUI report with a clinical record 12
- DR CALDERWOOD: And that reminds me of another thing I 13
- should have said and which you may not be aware of; 14
- mothers and baby records are not instantly identifiable, 15
- sometimes the baby has a different name, but also the 16
- hospital system does not recognise a still birth as having 17
- a unique or does not get an NHS number, so we need to be 18
- careful of matching, of somehow being able to link that if 19
- you do not know the patient identifiable information. 20
- MS McINTOSH: That is really helpful because it is something 21
- I was struggling with, so I need to turn to you again. 22
- DR CALDERWOOD: And in danger of bringing the DoH right 23
- into the 21st century, what I found very helpful recently 24
- is Webex, a sort of virtual so you have the papers in 25
- front of you wherever you are but we are all talking on 26
- the phone at the same time, and it is very easy to set up 27
- the software for that, but something equivalent again if 28 things are redacted, we can put specific documents on.
- MS McINTOSH: I had my Huddle initiation discussion and 29
- 30 walked through by Webex but it is something we need to

talk about within the Investigation because we have not 2 got it at the moment. PROFESSOR MONTGOMERY: Something that emerged in my mind 3 from the discussion is that it would be helpful to be clear up front as we gather information about what will or 5 will not become public domain information when we publish our report, because some stuff clearly could not be put in the public domain because it is confidential, and we might 8 need to think about what should be said about stuff that 9 10 we have relied on but because it is confidential and 11 identifiable we could not put into the public domain. A lot of this material would be disclosable under FOI and 12 13 therefore I am not suggesting we should be resistant to it 14 but I think being clear about how we handle it, what would 15 be made public alongside the Panel report at the end, because some inquiries make all the information available 16 17 through a website and I do not know what the plan is here. 18 It would be good to sort that out at the beginning rather than have to ask later on when you have asked for 19 information and they have not known on what basis it is 20 21 being made available. CHAIR: I think we might ask if we can come back with 22 a proposal on that, I think that would be a good idea. 23 There is an inevitable tension between wanting to put as 24 much as possible into the public domain to ensure that 25 transparency I was talking about earlier and not 26 disclosing anything which makes somebody identifiable. 27 28 is not simply a question of not having a name and so on or 29 numbers on, there is a lot of information that is already in the public domain that will enable people to identify 30

1 individuals. We have to be careful about that. Can we 2 come back on that one? 3 MS McINTOSH: Yes. 4 CHAIR: We will sort something out. Shall we move on to the next section, and you were going to update us on 5 recovery of evidence I think. 6 7 MS McINTOSH: We have got this letter, the letter you are going to comment on, is going to be sent to all of the 8 organisations. We have spoken too and have met about half 10 of the organisations thus far and we have made our 11 timeline very clear to them. We have received material 12 already, we have received material from Cumbria 13 Constabulary who have given us a significant amount of 14 material that is required for some of our work, but not 15 The Trust have got it virtually all ready. We have all. seen the cupboards (plural) of papers that we have asked 16 17 them to get together. The Department of Health are working on the legacy material for SHAs and PCTS. There is 18 19 some urgency around that, not just from our perspective, but because they are working to handing those files over 20 to NHS England. I have suggested to them that they have a 21 discussion with NHS England that those files, whilst legally 22 23 transferred to NHS England, might remain with the 24 Department of Health with NHS England having access to 25 them should they require it for anything other than the work of the Morecambe Bay Investigation. That is something 26 27 that they have gone away to do. I have also had an informal discussion with NHS England about it in the 28 spirit of them being able to see that that is a logical 29 way forward. Obviously, there just have to be arrangements 30

put in place. We obviously have a memorandum of understanding in place with Cumbria Constabulary and we are talking to some organisations who have concerns around data protection, so we are taking some legal advice about whether they can provide us information. It is not that they do not want to, it is just that they have a duty and responsibility for some of the data and can they give it to us. They will probably take their own legal advice, too, which, as employers, is an appropriate course of action, but, similarly, we will have legal advice which will come to you and then it will be hopefully received in time to be woven into the letter explaining why we, the Morecambe Bay Investigation, consider they, employer X or organisation Y, can provide us with the material. That is about protection. The Investigation is looking at potential poor practices. It is not fair if we put them under pressure to compromise arrangements that are in place now.

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There are several methods of receiving the evidence, ranging from on disc ... I am just going to talk a bit informally now, if you bear with me. On disc we have computers that do not have disc readers. If it comes in hard copy, our photocopier and scanner is not compatible with ... There are some sort of practical issues that I can assure you we are beavering away to try and sort out, but there are several different ways. If we get pen drives, our system is very secure and we cannot put pen drives in to our system and it is secure for a specific reason. If we bring it in off a Cloud and it is put into a secure IT Cloud by the sending organisation and it comes

1 to us, it cannot necessarily be read in our database. 2 There are some real practical issues that we are trying to 3 sort out, so that everybody can have access in a smooth as possible a way. They are not pertinent and relevant to the Terms of Reference, but, actually, it is very important about getting the procedure as smooth as 7 possible, bearing in mind what I said earlier about the fact that it is taking us longer than we had anticipated 8 because of the complexity and the opportunity we have had 9 10 to fine tune our requirements. There are issues for us to 11 resolve - for me to resolve, sorry, it is my 12 responsibility to resolve them - so that we can then work 13 as swiftly and as efficiently and effectively as possible 14 as a Panel, but there are challenges. If you write to an organisation, they will send you a hard copy or they will 15 16 email you documents and, if you have made, say, an FOI 17 request, then that is an agreed method of communication 18 from them to your. Ours are just very different types of 19 requests. They are just some sort of administrative issues 20 that have to be resolved, really. The organisations that 21 we have been dealing with are very clear that they will be 22 receiving a letter in the next couple of weeks. 23 CHAIR: Which is the draft that we have been talking 24 about. MS McINTOSH: Yes, something from the draft, that they will 25 receive something. I think that we have to be reasonable 26 about the turnaround times and we also have to be 27 28 reasonable in understanding that they might be able to provide the first half of it or one, three, five and nine 29 30 very quickly, but, actually, the remaining questions we

are asking might just take us a bit longer. Obviously, we 2 cannot go on forever, but I think that we have to be 3 reasonable, because, if we want to maintain the goodwill that you have been striving to achieve, and we need to 5 maintain that. 6 CHAIR: Fine, but I think that we need to make sure that we do keep the impetus up. I think that that underlines the fact that this is not a sequential process. В We are not going to do all the documentary analysis and 9 10 then take the verbal evidence. We have to start 11 overlapping that. Catherine. 12 DR CALDERWOOD: I am sorry to take us back to the patient 13 confidentiality part. If we are asking the Trust for named data, can we do that? 14 MS McINTOSH: That is what we are taking legal advice about. 15 CHAIR: Yes, we can. I am absolutely clear that we can. 16 17 I am slightly cynical about legal advice. If the Trust are 18 paying a lawyer to say that they cannot disclose it, then 19 the lawyer will tell them that they cannot disclose it. You know that is how the legal system works. I am 20 21 absolutely sure that there is provision in the relevant Act for independent investigations to be given this data. 22 DR CALDERWOOD: It was just to be clear, because ... well, the 23 24 medics are bound by a very clear code of conduct and this 25 then is data being seen by non-doctors, but, of course, I 26 am not these people's doctor, so, as a doctor, I am not 27 entitled to see data of patients unless it is clearly said

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29 CHAIR: And one of those is in an investigation which is clearly directed at improving the quality or safety of 30

where we are using it.

- 1 services.
- PROFESSOR MONTGOMERY: I do not think that that is going to be a
- 3 problem, but it just needs to be bottomed out. It does
- 4 relate to the question that I asked earlier about what we
- 5 are going to do with it, because part of the answer to
- 6 that is that we will be able to guarantee that our usage
- will only be within the scope of that purpose and that is
- 8 why we need to be clear how we are keeping it
- 9 confidential, other than for our purposes, and our usage
- of it is only in the capacities that we render the Panel
- 11 to.
- 12 CHAIR: Absolutely.
- 13 MR BROOKES: And, Bill, there is no question of there needing to
- 14 be individual patient consent for their data to be looked
- 15 at?
- 16 CHAIR: No, not under those circumstances.
- 17 MR BROOKES: I have one slightly askew point that went through
- my mind when Oonagh was talking. There will be
- information that we have requested which potentially they
- 20 cannot find, so it is really important to understand what
- 21 has been found and what has been asked for. That tells
- 22 you something as well.
- 23 MS McINTOSH: Yes, absolutely. Just following up that point,
- Julian, I was talking to one organisation who said that it
- 25 is our policy that after seven years we destroy those
- 26 records and that is their policy. They showed me the
- 27 policy. Therefore, they said that, if our policy has been
- operated properly, they may not exist now, but that is
- 29 again a proper application of a policy and a procedure and
- 30 they will need to explain that to us.

- 1 PROFESSOR MONTGOMERY: We also need to test that ...
- 2 MS McINTOSH: Absolutely.
- 3 PROFESSOR MONTGOMERY: They may say that they have destroyed
- 4 them, but that they have not always done so.
- 5 MS McINTOSH: Absolutely. I need to cover that in the letter as
- 6 well.
- 7 PROFESSOR MONTGOMERY: I think there are specific exceptions
- 6 for maternity records as well.
- 9 PROFESSOR FORSYTH: Yes, I would be surprised if the information
- we want has been destroyed because most policies say until
- they reach the age of 21 or something.
- 12 PROFESSOR MONTGOMERY: And board papers as well.
- 13 MS McINTOSH: But in there we might ask for some HR staff
- information and those records may not exist. Thank you.
- 15 CHAIR: Are we content with that update on progress?
- 16 [Yes] Shall we move on to item 4? This one is about
- 17 glossary of terms and chronology of events in two halves.
- 18 I think that one of the fascinating features of working
- 19 around the health service over the last 40 years has been
- 20 the fact that everybody has different terms for the same
- 21 things, different locations, different professions,
- 22 different time periods, things are changing over time. I
- 23 thought that I knew what "PID" meant as a gynaecologist
- 24 and then I met an orthopaedic surgeon who said it meant
- 25 something completely different. That is just one very
- 26 small example. To avoid confusion, I think that we need
- 27 to have an agreed set of terms and definitions and we need
- 28 to understand how they have changed over time. An example
- 29 more pertinent to us, I think, is that I am reliably
- 30 informed that what I knew as serious untoward incidents

1 are now called serious incidents requiring investigation, so they are not SUIs any more, they are SIRIs. I am 2 3 proposing that we do some work and that you will be able to help me out in your particular area to identify what 5 the relevant terms are to start with and then come to a standardised version. Are you content with that? [Yes] At paper 1.3 you have the beginnings of a chronology of events. Do you want to say a brief word about that, 9 Oonagh? 10 MS McINTOSH: Yes. It is by no means complete, because, 11 obviously, we have not got the evidence in and, obviously, 12 it is the period in our Terms of Reference which is 1 January 2004 to 30 June 2013. What I have included in here 13 are those individual cases that we, the Investigation, 14 15 have been made aware of, anonymised, obviously. Key 16 appointments within the Trust, within regulatory 17 authorities, key reports, included in our Terms of 18 Reference, some of which we were unaware of until we started gathering some evidence and some material. There 19 20 is a lot of information there about serious untoward incidents and the process, Julian, that they went through 21 by way of risk assessments and the governance procedures 22 23 and gold command and things. There are several references 24 to visits and investigations that have taken place 25 primarily at the Trust. It is more Trust focused than what 26 happened in the other organisations that had a governance 27 role. That is a sort of gap on proceedings. Some of this information will need to be validated through the evidence 28 that the Investigation gathers. I have also recorded in 29 the key meetings between Department of Health Ministers 30.

and regulators or local MPs and the process about granting University Hospitals Morecambe Bay Trust Foundation Trust status and the timeline for that and the process that it went through. Obviously, it concludes with the establishment of the Investigation. Again, it is a first stab at something and I see it as something that will need to be strengthened. It will need to be standardised in its approach. Within the Investigation we have decided only yesterday that the hospital has so many different names and people call it different things. We would call it what it is now which is University Hospitals of Morecambe Bay NHS Foundation Trust (the Trust) and thereafter it will be "the Trust". And, when we are talking about "the Trust", we are only talking about University Hospitals Trust, because, actually, it is called so many different things. It is just about getting a level of consistency and a level of detail. Again, I would appreciate two things, please, one

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Again, I would appreciate two things, please, one would be people's comments on it, good, bad or indifferent, but mostly what else would you like to see in it, because I think that, without trying to pre-empt your role and your work, I think that this is an important document for us to contribute maybe towards the report to present to the readers and recipients of the events that took place and just to be able to give people a sort of overview. I will just take comments.

CHAIR: I think that establishing a good solid chronology is absolutely fundamental to do this. You cannot put everything into its proper context until you understand the chronology. I have only got two very brief

	commence and then I will ask for other people's views. On
2	is that we have anonymised as far as we can all of the
3	cases except one. I know that that one is already in the
4	public domain because of the activities of his father, but
5	I think for the consistency we ought to treat them all in
6	the same way. The second is that in or two places we have
7	people standing down, but we do not have a record of when
8	they started, so we need to do starting and finishing.
9	PROFESSOR MONTGOMERY: One of the points was very similar to
10	that one. We have quite a lot of names and identification
11	of roles outside of the Trust. We do not have much sense
12	of who the leadership was to start with and then a bit
13	later on we discover when some people step down, but that
14	would be a really helpful thing to pick up.
15	MS McINTOSH: Apologies, it is something that I meant to mention
16	earlier. Every time we go out and talk to any of the
17	organisations, I am asking them to start work now - and
18	they have already started work - on organigrams. I should
19	have said that earlier. That hopefully will be very
20	helpful, because, when we get an email from Jonathan
21	Montgomery to Conagh McIntosh, we will not actually know
22	what Jonathan Montgomery's role was and what Oonagh
23	McIntosh's role was, but, actually, if we know that you
24	were the medical director and I was the - I don't know Joe
25	Bloggs, whatever. I am asking for that which is,
26	actually, background information for Panel members. I am
27	sorry, I should have said that.
28	PROFESSOR MONTGOMERY: I picked that up from the letter. I could
29	see you were doing that. There is something around looking
30	at those together, because we do not want the Panel to

- become so cluttered that you lose the sense of chronology.
- 2 MS McINTOSH: Absolutely.
- 3 PROFESSOR MONTGOMERY: On the other hand, we need a way of
- 4 saying, "Hang on a minute, in 2005 who was doing what?"
- 5 If we can find a way of ...
- 6 MS McINTOSH: It is almost two chronologies.
- 7 PROFESSOR MONTGOMERY: Yes.
- 8 MS McINTOSH: There is a chronology of roles and
- 9 responsibilities within all the organisations that
- 10 actually shows the arriving and the departure and then
- 11 there is a chronology of events. Is that a way of doing
- 12 it?
- 13 PROFESSOR MONTGOMERY: With web technology it should be possible
- 14 to open them both us and look at them alongside each
- other. I would not be in favour of cluttering this up by
- putting everything into it, but I would be in favour of us
- 17 thinking about how would it become possible to say, if I
- am looking at March 2008, who was it who was the medical
- director or whatever at that stage, because sometimes you
- 20 need that to make sense of the documentation.
- 21 I think there is something around the anonymity which
- I wonder whether we might consider which is I will find it
- very difficult to think about these as letters or numbers,
- I would rather have a name. I wonder whether we might
- 25 invite the families, whether they would like to pick a
- pseudonym, so that, actually, when we are talking about
- it, it is something that feels like a real person not a 1,
- A2 or whatever. That is in a research context, because I
- 29 think that otherwise we will lose sight of what this is
- 30 actually about.

- 1 CHAIR: It becomes depersonalised.
- 2 PROFESSOR MONTGOMERY: Yes, absolutely. That may be one of the
- 3 problems that we uncover because things became
- depersonalised. I do not think that we should fall into
- 5 that trap. I think that we need a mechanism for us
- 6 flagging up. If we spot something in documents that we
- feel deserved to be on the chronology, I do not think that
- 8 we should just put it in, because it will become too
- 9 cluttered, but I think that we need a way of flagging up
- 10 that this might be a significant thing that does deserve
- 11 to be there.
- 12 MS McINTOSH: It is almost kind of a set of house rules. That
- sounds a bit awful, but it is all part of how we
- 14 will work, but there is some sort of administrative
- 15 aspects to it.
- 16 PROFESSOR MONTGOMERY: It is almost a house style. If you want
- to say something, if you do it in this way, we will use it
- the way that you expect us to use it, whereas, if you
- 19 describe it something differently ...
- 20 CHAIR: I agree.
- 21 MR BROOKES: Just as someone who has done this, it is incredibly
- 22 complicated and you never get it quite right, so accepting
- 23 that. My experience was building it from the bottom
- 24 upwards is the way to be. We will need to be clear in
- 25 terms of where we are looking at specific cases of the
- 26 chronology of that particular case. I think that the
- 27 overall chronology sort of flows out of those individual
- 28 component parts. As you said, there is an organisational
- 29 chronology of what happened, who was responsible, what
- 30 positions at particular times. That overlaps with the

1 individual cases and what happened around those individual 2 cases. I think that it is difficult to start at the top 3 and work downwards. It is much easier to work from the bottom upwards as you get specific information, and, yes, 5 the trick then is what is actually relevant in terms of 6 that overall chronology. 7 DR WALTERS: There is absolutely nothing here about consultant 8 medical staff either. 9 That is true. 10 PROFESSOR FORSYTH: Just in relation to chronology, I am a great 11 supporter of chronologies as well. I can see that this 12 chronology is already getting slightly mixed with babies 13 and Care Quality Commission etc. I can see, in fact, that 14 we will probably build up a number of different 15 chronologies and, in particular, clinical chronologies, 16 which, as you have suggested, would break down almost to individual babies or mothers or whatever, so we can have a 17 18 sort of clinical chronology. You say that you are looking 19 at March 2008 and then you can look at the chronology of, 20 well, what was the local management chronology and what 21 was the sort of strategic health, Care Quality Commission. PROFESSOR MONTGOMERY: If this is on an Excel spreadsheet, 22 23 actually, to be able to filter it would be really useful 24 if we thought that we would just like to see the medical 25 chronology or the paediatric chronology or the maternity, 26 actually, it should be possible to have one document that 27 we can look at in different ways. 28 PROFESSOR FORSYTH: I think that that would be much more helpful 29 on a practical basis and would help us again to keep us

focused and have some organisation to our thinking and

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- 1 also our elections.
- 2 DR CALDERWOOD: I see you have listed in April the commissioning
- 3 of the trust maternity and new born services.
- 4 MS McINTOSH: Which year?
- 5 DR CALDERWOOD: It is this year. It has been commissioned in
- 6 April and what you have called it is "The Trust Review
- 7 Report Maternity and New Born Services Gold Command". Do
- 8 we have a timeline for that?
- 9 MS McINTOSH: I do not know at the moment. I will have to find
- 10 out.
- 11 DR CALDERWOOD: And how do we interact with it.
- 12 MS McINTOSH: Right. I will find out.
- DR CALDERWOOD: I do not know, but is that what has to come out
- when there is a gold command, a level of concern ...
- 15 CHAIR: I actually have a feeling that that was last
- 16 year and not this year.
- 17 PROFESSOR MONTGOMERY: I think there were two. There is one in
- 18 April 2012 and there is one in April 2013.
- 19 CHAIR: We will have to clarify that. Is there anything
- 20 else on that item? [No] Shall we move on? It is half-
- 21 past-12. Do we need to break now or can we take Hannah
- 22 before?
- 23 MS McINTOSH: I think there is some logic in actually taking
- 24 Hannah now if we can.
- 25 CHAIR: I agree, in terms of the logic, as long as
- 26 people can hold on for however long it takes. Can I ask
- 27 Hannah to introduce item 5 on analytic work.
- 28 MS KNIGHT: I have a couple of slides. There is also a paper
- 29 1.4 in the packs that the panel has access to. I thought
- 30 that it would just be worth saying a few words about the

approach that is being developed and how we are in the very early stages of developing the approach for the analytical part of the work, the investigation. I am very happy to take advice and suggestions from those present today. I am going to be focusing on quantitative data really and data we hope to gain from various sources, both from the Trust itself and from the national sources of data, so we can make comparisons. Please stop me at any point if I get too technical.

The first is in relation to the first Term of

Reference, through the outcomes, mothers and babies, that
occurred during the period of investigation, including
maternal and neonatal deaths. I have just documented a
few of the possible lines of inquiry that I have come up
with so far that I think will be important to address and
I am very happy to take advice now or when I finish this
short presentation. The first two possible lines of
inquiry are related to mortality and looking at whether
the Trust was a nation outlier for maternal neonatal
mortality - one might extend that to perinatal mortality
rather than just neonatal mortality during the period of
investigation, and was mortality at the Trust higher than
expected for particular causes of death.

The third possible line of inquiry is related not to mortality but to the general quality of care. We know that mortality can sometimes be the tip of an iceberg and so morbidity and other complications will be important for us to look at some questions about maternal complications, neonatal complications and other things such as infections and maternity service user experience about which there is

some national data available. So the types of maternal complications that we might be able to look at include admissions to intensive care and postpartum haemorrhage and other severe septic complications and readmission to hospital within 30 days and VTE, which is venus thrombo embolism.

Neonatal complications which I think there is data available, include injury to the neonate, Apgar score which is a measure that is taken normally at one minute after birth, five minutes and then ten minutes. That is a score out of 10. If the Apgar score is less than 7 at five minutes that is one quality indicator that has been used in some cases. Percentage of term babies admitted to neonatal care and readmission of babies to hospital within 30 days, that is unplanned readmission. These are some of the possible quality indicators which perhaps we can talk a bit more in detail about later.

These are some of the considerations and I think it is quite important for us to think about in relation to both the availability and the quality of data at the Trust itself and on a national level. We also need to consider the availability of data on patients in the Trust who are then transferred to other institutions, we need to be able to link data so it will therefore be important to have identifiers. And also we will require patient level data, if we want to case mix adjust which means taking into account the characteristics of the population treated at this hospital. If we want to make national level comparisons it is important to take into account the types of patients treated at each hospital.

DR CALDERWOOD: Just in relation to the maternity data,

2 Hannah, or is this everything?

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MS KNIGHT: This is everything, I am used to working with
maternity data but there are sources of data available,

5 neonatal care, which I will talk about in a moment.

So far my work has involved scoping out potential sources of data that we may wish to request. Some of these are more readily available than others, so it will be a case of going to the organisations that hold this data and requesting it. We have begun to do that with the Trust already, so in terms of maternity records the majority of Trusts now use an electronic maternity information system to capture detailed information about the patients under their care. We are in discussion with the Trust to determine whether they have an electronic maternity information system and at what point that was introduced and to look at whether we can get extracts of that data covering the period of the Investigation. Maternity data is also recorded on hand held notes. might be more complicated to analyse in bulk because it would require somebody actually transferring the data from the notes into a database of some kind. It might be possible from a statistical point of view to look at a sample of handheld notes for the period if the electronic data is not available.

Maternity dashboards, these are a clinical governance tool that was recommended by the Chief Medical Officer back in 2008 and now I think the majority of maternity units use such a dashboard. It is usually produced on a monthly basis and it is a sort of overview of some key

statistics focusing on activity in the unit, workforce and clinical outcomes. So we have asked the head of midwifery at the Trust whether maternity dashboards were used and when they were introduced and if we can have access to that data. Some Trusts also purchase benchmarking services from commercial companies, so Dr Foster and CHKS were the two main companies that provide this service. We were also asking head of midwifery whether and when they had access to this benchmarking data and if we could have access to that.

Then finally in terms of the source of data held by
the Trust longstanding maternal and perinatal confidential
inquiries programme began sending out Trust level reports
and I think there are different dates for maternal and
perinatal mortality respectively, but the Trust does hold
some. When they were sent Trust level reports identifying
the Trust on national data plots. They do hold those so
we will be asking for them.

Then in terms of national sources of data we could use to compare the Trust performance with other Trusts in the region or other similar trusts throughout England, and the first that comes to mind is hospital episode statistics. This is a record of every single admission to the English NHS and it goes back to 1989. It is at the patient level so you have a record of any procedures or diagnoses that were made during that patient's hospital admission and for admissions that included the delivery of a baby there should be supplementary data items available which could be of interest to the Investigation and also mode of delivery and how the labour was started, what then

happened, what was the birth weight of the baby,
gestational age etc, and this data from hospital episodes
statistics can be linked with the Office for National
Statistics to identify cause of death, if the death
happened after hospital discharge.

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I have already mentioned briefly the confidential inquiries data and there is a bit more about this in the document, but CMACE was disbanded in 2011 and has now been reincarnated as MBRACE but it does mean there is a gap of a couple of years in the confidential inquiries programme, so CMACE collected data up until 2009 and MBRACE then started in 2012 and looking back one year retrospectively, but every maternal death that happens in England and in the UK I think is subjected to confidential inquiry and for perinatal deaths I believe there is a sample of perinatal death that is reviewed confidentially by some expert.

DR CALDERWOOD: We know all the numbers, but yes, a sample is looked into in detail.

MS KNIGHT: So that is an important source of data that you may wish to consider. The national neonatal audit programme is run by Neena Modi's team at Imperial College, London, I think it was 2006 that that started, and it collects detailed information on every baby that is admitted to neonatal care. It seeks to address 11 questions. I have not worked with that data before but maybe it is an organisation that we would wish to approach and see if data is available for the institutions to which babies were transferred from the Trust.

The National Reporting and Learning Service, this

1	came under the wings of the National Patients Safety
2	Organisation but as of 1st April that function has
3	transferred to NHS England. This is the body that monitors
4	events and SUIs should be reported to, and again that
5	data is available in free text which makes it slightly
6	more difficult to analyses. You can look at overall
7	numbers but if you want to look at what is actually going
8	on in each dated incident it is possible to analyze it but
9	it is a bit more time consuming because it is free text.
10	PROFESSOR MONTGOMERY: But there is something which would
11	come out of that which I would be quite interested to see,
12	which is when you report snapshot, organisation by
13	organisation, it gives you a sense of reporting rates and
14	also incident rates.
15	MS KNIGHT: Yes, those are available on line. I think those
16	would be useful.
17	PROFESSOR MONTGOMERY: I think that they would be useful for us
18	to see, because we would get a sense of what was available
19	to the Trust as a picture coming out of that as well as
20	the individual data that you are talking about.
21	MS KNIGHT: Yes. The NHS Litigation Authority. They administer
22	a database of all claims made by patients and families
23	against the NHS. We have not had sight of the precise
24	content of this database, but it would likely contain a
25	detailed report of each claim, including maternity and
26	neonatal claims. Finally, on this slide is the Care
27	Quality Commission's maternity experience survey, which
28	has been carried out three times, every three years since
29	2007. The 2013 report is due in December. This takes in
30	about 25,000 maternity records and also gives a Trust

level summary to each maternity unit.

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PROFESSOR MONTGOMERY: I think that we will get these already 2 3 from the enquiries that Oonagh is making of the Trust, but the clinical negligence scheme for Trust's assessments 5 would be really important for us to see. I think that we will get those from the Trust enquiry. I do not think that we need to go directly to the Care Quality Commission. В MS KNIGHT: There are a couple of other sources of data that are not national but may be useful for comparison. The West 10 Midlands Perinatal Institute hosts the peer database which holds approximately 150,000 maternity records and it is 11 12 very detailed. I think that there are about 100 data items 13 available per delivery. Then the Royal College of 14 Obstetricians and Gynaecologists, which I work for, is 15 developing a database again at patient level holding very 16 detailed clinical information of 100,000 deliveries from 15 Trusts throughout the UK, so those are two other 17 18 potential sources of quite detailed clinical information 19 that could be used to make comparisons.

There are just a couple of other data sources to consider. Workforce. I know we will be getting a lot of information from the trust and from the HR department there. There is also data available about the workforce from various sources, including the Health and Social Care Information Centre. The Royal College of Obstetricians and Gynaecologists conducts an annual census which asks for information about consultants and consultant presence on the labour ward policy. Then the Local Supervising Authorities hold data on the number of midwives registered in each Trust. So we should be able to look at things

like the midwife to birth ratio and the consultant

presence on the labour ward. Also staff satisfaction is

captured by the General Medical Council in its staff

survey and in its trainee survey. Clinical negligence

claims and payments, I have already covered. Finally, bed

occupancy rates. That data is also available at a national

I would like to ask if there are additional sources of data that the Panel is aware of which we want to feed into this scoping exercise and then other potential lines of enquiry which you may be able to address using the data that is available.

13 CHAIR: Thanks, Hannah. I would ask for some comment.

I think that we will give you the opportunity to feed back subsequently as well, if you would like to do that.

Jonathan, would you like to start?

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level.

PROFESSOR MONTGOMERY: There are a couple of things that 17 Yes. 18 struck me. One is around the handheld records. I think 19 that we should come back to this after we have heard from 20 the families about what really is important, because if we 21 try and find everything that could be there we might hold 22 the whole thing up and it may not add very much to what we 23 need to find out about. I am not keen that we wait too long before we get into things. I think that that is quite 24 25 important.

The other thing that I am not sure that we can pick up from this, but came up in one of the reports, it was around the degree of choice that women had about where to have birth and the suggestion that there were people who were quite high risk signing disclaimer forms as opposed

- to having proper discussions about what their choices are. 1 I just wonder whether we could get some data on where it was planned for people to have babies and where they 3 actually had their babies to get a pattern, because you 5 will get transfers from that. MS KNIGHT: Yes. 6 PROFESSOR MONTGOMERY: Something about whether or not it was 7 going as people expected would be quite interesting for me В 9 to know. MS KNIGHT: The data field is there and is asking for intended 10 place of birth and actual place of birth, but whether that 11 12 data is actually submitted is another thing that I will 13 have to look into. MR BROOKES: Just a very quick one. I am not an expert on the 14 15 data sources, so I am not going to comment, but I would quite like to be able to understand the answer to the 16 17 question of what data sources were they using, because there is a difference between what might have been 18 available and what they were actually using and what were 19 they doing with that information. It is a slightly 20 different question. It is not about what data sources were 21 available, it is what was being actually used to analyse 22 23 and give them confidence in terms of their governance that they were providing safe and secure and effective 24
- 25 services.

 26 PROFESSOR FORSYTH: I think that it appears to me, listening to
 27 your presentation, that there are two aspects to this, one
 28 is the maternity and neonatal services and the data
 29 related to that particularly. Of course, that is the main
 30 focus. But also clearly there is the wider data which

1	gives a reer for performance across the Trust as well. I
2	think that what we probably need to do, as the discussion
3	goes on, is identify questions that we feel are really
4	important and have the questions driving the analysis of
5	the data rather than just a whole lot of figures which
6	probably might not be terribly relevant. I think that one
7	thing from my perspective that I am keen to learn fairly
8	quickly - and I do not know if we have got information -
9	is how maternity and paediatrics are delivered across the
10	Trust. I do not have a feel for that yet in terms of the
11	number of beds, the number of deliveries, transferred,
12	where they transfer to, where are the critically ill
13	babies transferred to for subsequent care. So the whole
14	sort of arrangements for maternity and paediatric service
15	in this region would be really helpful information for me
16	CHAIR: Are there any other comments? Do feel free to
17	submit any more comments to Hannah subsequent to the
18	meeting. I am going to draw to a close temporarily for
19	lunch now, because I am concerned that we have enough time
20	to talk to you folks after lunch. We will be fairly
21	disciplined. We will come back here in no more than half
22	an hour.
23	MS McINTOSH: We will reconvene at 20-past-one.
24	(Short Adjournment)
25	CHAIR: I am sorry, we have missed our deadline by a
26	few minutes, that is not a very good start, is it? I do
27	apologise. What I am very keen to do now is for us to
28	hear from you individually, because I have had the
29	privilege of talking to some of you individually over the
30	summer and I know that it was a very important part of

1 forming my early thought processes about all of this. Nevertheless, I think that in view of the time we do need 2 3 to crack on. I think that it would not be appropriate to do this with everyone here en mass. I think that it would 5 be much preferable if we could ask each individual family group to come in individually. I am going to ask if you 6 would all do me the favour of stepping out briefly -7 8 hopefully fairly briefly - and we will ask you to come back in one at a time. What I would like you to do when 9 you do come in is just to come and sit here and just talk 10 11 to us about what happened to you and what your particular expectations and hopes are of the review, if there are any 12 13 questions that you want to ask us and then, when we have concluded that part of the meeting, I will ask everybody 14 who is still here to come back in and we will continue 15 with the meeting at that point. Is that all right? Thank 16 17 you. (All families left the room and returned one family at a time 18 to talk to the Panel)

Later

19	(All families came back into the hearing)
20	CHAIR: Thanks for waiting. I appreciate that. Can I
21	just say on behalf of all us, I am sure, how immensely
22	valuable we found that. I know that it was difficult for
23	all of you, but it was really very much appreciated and I
24	think it impossible for us to properly understand the
25	context of all this without what you have done previously
26	and today, so thank you.

Having hoped otherwise, we have now bust our time schedule comprehensively. A quick consultation with Oonagh says that we can hold over items 7, 8 and 9 until the next meeting, so I am going to go straight to item 10 and ask whether anybody has any other business. If not, then I am going to let you know that the date and venue of the next meeting is Wednesday, 11th December at 11 o'clock in this room. Thank you again for coming. Thanks for the Panel for coming and see you in a fortnight.

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Morecambe Bay Investigation – Panel Meeting

Action Points

28th November 2013

The Park Hotel, East Cliff, Preston PR1 3EA

Present:

Families

Panel Members

Bill Kirkup - Chairman
Catherine Calderwood — Expert Adviser, Obstetrics
Geraldine Walters — Expert Adviser, Nursing
Jonathan Montgomery — Expert Adviser, Ethics
Julian Brookes — Expert Adviser, Quality and Governance
Stewart Forsyth — Expert Adviser, Paediatrics
Oonagh McIntosh - Secretary

Jacqui Featherstone – Expert Adviser, Midwifery

6	ō		1.3	1.2		1.2	1.2	1.2	1.2	1.2	1.2	1.2	1.2	1.2	Agenda item no.
Obtain relevant evidence from families discussed during Mrs Bennett's evidence	& Mrs Tooze)	Identify additional search terms from Panel meeting	Obtain relatives views on using pseudonyms	Comments to be sought on timeline	now and later in the investigation	Draft a proposal for what information will be in the public domain both	Explore options for Webex	Share search terms with Panel and seek views for additional terms	Protocols for using Huddle	Check if Huddle works with iPad	Produce a log of what evidence has been distributed to Panel members. Ensure a process of cross referencing to ensure nothing is missed	Draw up a protocol of working arrangements between the Panel & Secretariat	Panel members to comment on the draft letter	Oonagh to circulate draft letter to panel members	1 Action point
Paul/	Paul	Paul	Oonagh	Panel		Oonagh		Paul	Paul	Paul	Paul	Oonagh	All Panel members	Oonagh	To be actioned by
January 2014	January 2014	11/12/2013	20/12/2013	11/12/2013	34	January 2014	January 2014	11/12/2013	11/12/2013	29/11/2013	January 2014	January 2014	4/12/2013	29/11/2013	Date for completion
Outstanding	Outstanding		Outstanding	Draft for comment	33	Outstanding	Outstanding	Outstanding	Completed	Completed	Outstanding	Outstanding	Completed	Completed	Progress

Brief paper for Bill Kirkup following first panel meeting on 28/11/13

- 1. The discussions with the families were very helpful however raised questions for me as an obstetrician of very serious issues in protocols, following recognised national guidelines, quality of intrapartum care, professionalism, professional relationships, risk reporting, governance, learning and culture. One example is the fact that a maternal and neonatal death, 2 intrapartum stillbirths, a neonatal death and an intrapartum birth injury were not reported within the Trust as SUIs.
- 2. We urgently need to ask the Trust to allow us to see any reviews of clinical cases which took place either internally or by external bodies as there will be no SUI reports to examine. We also need to see any actions which arose out of these reviews.
- 2.I believe that the number of the events we have been reported makes Furness General Hospital an outlier in relation to numbers of intrapartum stillbirths and early neonatal deaths due to intrapartum issues. Data is not collected separately for intrapartum stillbirths. We expect intrapartum stillbirths to be 5-10% of all stillbirths. We would therefore expect an intrapartum stillbirth 1 in 2000 to 1 in 4000 births. However it is my feeling (corroborated by data from a unit of similar size) that this rate would be considerably lower in a small unit although this may be difficult to find more formally.

I have asked the team at MBRRACE-UK the current provider of the new confidential enquiry data into maternal and perinatal deaths to examine the legacy data they have from CMACE perinatal mortality report which last collected data from 2009 to examine the data from FGH or from the Trust depending on what was collected. They also inform me that the unit will have been sent their own data and the funnel plots which are produced and we can request these if they do not have them. They will also look at the incomplete dataset from 2010-2012 and inform us about the data from the Trust which they received.

The director of the NPEU which hosts MBRRACE-UK is Prof Jenny Kurinczuk Jenny.kurinczuk@npeu.ox.ac.uk

3. The gap in the inspections and reviews which have already occurred is that of clinical case note review- pending result of trust response at point 2.

I believe we should ask a respected and experienced team to perform a review of case notes of perinatal deaths. The extend of which would need to be scoped out

Eg FGH or whole Trust, all stillbirths or intrapartum stillbirths and early neonatal deaths. At the present time the families have information regarding their babies deaths obtained through negligence cases in court which have a very specific focus and have not received answers regarding clinical care from the NHS.

I believe we should also ask for a review process by a respected and experienced multidisciplinary group into the maternal deaths which have occurred. These will have been reviewed as part of the confidential enquiry process however it is not possible to de-anonymise this process and access this review for learning specifically for the Trust and for information for the family subject to response from the Trust to point 2.

4. The inspections have not examined the working of the unit 'at the coal face'. There appears to have been little interaction with medical staff, in particular the clinical lead for obstetrics and the medical director. We should consider an inspection of the sort which the RCOG performs or the new CQC process (if this has not already been done) which examine protocols and guidelines and if these are being followed rather than merely seeing that they are present. They also interview staff.

Additional concerns

- 5. The Trust most recent application for CNST was at level 1- this was achieved in Sept 2013. Previously CNST level 2.
- 6.MBRRACE the new confidential enquiry process has required the identification of a contact person to co ordinate the return of information on maternal and perinatal deaths through a secure web portal. There were 6 trusts who were very slow in engaging in this process. The Trust of one of these 6 but have now engaged however they have not yet appointed a lead user which is also expected. There has been one perinatal death in the Trust in Q1 of 2013 according to ONS data- this has not been reported to MBRRACE-UK. Data for Q2 will be available on 11/12/13.
- 7. an FOI request by has given the data that there are currently 34 open claims in obstetrics from the Trust with the NHSLA.