

# **Application Decision**

# by Richard Holland

Appointed by the Secretary of State for Environment, Food and Rural Affairs

Decision date: 1 September 2017

#### Application Ref: COM/3181359 Epsom Commons, Surrey

Register Unit No: CL359, CL453

Commons Registration Authority: Surrey County Council

- The application, dated 14 July 2017, is made under Section 38 of the Commons Act 2006 (the 2006 Act) for consent to carry out restricted works on common land.
- The application is made by UK Power Networks
- The works comprised: repairing a series of cable joints on an existing 33,000 volt underground electricity cable. The works occupied approximately 35 m in length. Standard panel Heras fencing was used to secure two work areas of 180 m<sup>2</sup> and 200 m<sup>2</sup>.

#### Decision

- 1. Consent is granted for the works in accordance with the application dated 14 July 2017 and accompanying plan.
- 2. For the purposes of identification only the location of the works is shown outlined in red on the attached plan.

#### **Preliminary Matters**

- 3. The application is made retrospectively.
- 4. I have had regard to Defra's Common Land Consents Policy<sup>1</sup> in determining this application under section 38, which has been published for the guidance of both the Planning Inspectorate and applicants. However, every application will be considered on its merits and a determination will depart from the policy if it appears appropriate to do so. In such cases, the decision will explain why it has departed from the policy.
- 5. This application has been determined solely on the basis of written evidence.
- 6. I have taken account of the representation made by the Open Spaces Society (OSS).
- 7. I am required by section 39 of the 2006 Act to have regard to the following in determining this application:
  - a. the interests of persons having rights in relation to, or occupying, the land (and in particular persons exercising rights of common over it);
  - b. the interests of the neighbourhood;

<sup>&</sup>lt;sup>1</sup> Common Land Consents Policy (Defra November 2015)

- c. the public interest;<sup>2</sup> and
- d. any other matter considered to be relevant.

# Reasons

# The interests of those occupying or having rights over the land

8. The landowner, Epsom and Ewell Borough Council, has been consulted about the proposed works and did not object. I am satisfied that the works have not harmed the interests of persons occupying or having rights over the land.

#### The interests of the neighbourhood and the protection of public rights of access

- 9. The applicant carried out emergency repair works to a 33,000 volt underground cable circuit where an oil leak occurred. The works were needed to maintain the security and reliability of the electricity network in the area and avoid any contamination to the water table and local environment. Heras fencing was required to ensure the health and safety of those working on site and members of the public.
- 10. The applicant has confirmed that any above ground equipment has been removed. I am satisfied that any impact on the interests of the neighbourhood or public rights of access over the commons was minimal and of short duration.

#### Nature conservation

11. The applicant has advised that part of the works is located within the Epsom and Ashtead Site of Special Scientific Interest. Natural England was consulted about the application but did not have an objection. There is no evidence before me to indicate that the works have harmed nature conservation interests.

#### Conservation of the landscape

12. I am satisfied that the works have not had any lasting harmful visual impact on the commons and that the landscape has been conserved.

#### Archaeological remains and features of historic interest

13. There is no evidence before me to indicate that the works harmed archaeological remains or features of historic interest.

#### Conclusion

14. Defra's policy guidance advises that 'works may be proposed in relation to common land which do not benefit the common, but confer some wider benefit on the local community, such as minor works undertaken by a statutory undertaker (e.g. a water utility) to provide or improve the public service to local residents and businesses. In such cases, our expectation is that applications for such purposes on common land are more likely to be successful under section 16 of the Act, so that an exchange of land is proposed and can be taken into account. An application for consent to such works under section 38 will rarely be granted unless there are convincing reasons why an application under section 16 cannot be pursued. Exceptionally, however, consent may be appropriate where the works are of temporary duration (such as a worksite) or where the works will be installed underground (such as a pipeline or pumping station), the proposals ensure the full restoration of the land affected, and the works confer a public benefit'.

<sup>&</sup>lt;sup>2</sup>Section 39(2) of the 2006 Act provides that the public interest includes the public interest in; nature conservation; the conservation of the landscape; the protection of public rights of access to any area of land; and the protection of archaeological remains and features of historic interest.

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15. I am satisfied that the works accord with Defra's policy objective because they have not harmed the interests set out in paragraph 7 above and have conferred a wider public benefit by securing the electricity network and preventing harm to the local environment. Consent is granted for the works.

#### **Richard Holland**

