

STATISTICAL BULLETIN: PUBLIC SPENDING STATISTICS APRIL 2016

This release presents updated Public Spending data for the years 2010-11 to 2014-15. All data in this release are National Statistics and are on an outturn basis. Further background detail is found in the accompanying material published alongside this release. We welcome any feedback on this release at: statistics-enquiries@hmtreasury.gsi.gov.uk

HM Treasury Public Spending Statistics provide a range of information about public spending, using two related frameworks as shown in the table on page 4 below. Further detailed explanations are provided in the methodology annex to this bulletin.

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KEY POINTS IN THIS RELEASE

- Total DEL expenditure (Resource DEL excluding depreciation plus Capital DEL) was £361.3 billion in 2014-15, an increase of £3.2 billion or 0.9 per cent on the previous year in nominal terms.
- Total Managed Expenditure (TME) was £746.7 billion in 2014-15, an increase of 1.6 per cent on the previous year.
- Total expenditure on services was £677.8 billion in 2014-15, an increase of 0.7 per cent on the previous year.
- Total departmental expenditure (Total DEL plus resource and capital departmental AME) was £621.2 billion in 2014-15, a fall of 3.1 per cent on the previous year. Work and Pensions accounts for around one quarter of departmental expenditure.

KEY REVISIONS IN THIS RELEASE (SINCE FEBRUARY 2016 PUBLICATION)

- Resource Departmental AME expenditure decreased by £180 million in 2014-15 driven by a £150 million downward revision to HM Treasury spend in respect of a change in fair value to financial assets. Capital Departmental AME expenditure has changed only slightly since the February publication.
- Changes in non-departmental resource and capital expenditure in all years are due to the impact of updated ONS data.

UPCOMING REVISIONS AND CHANGES TO THE PRESENTATION IN FORTHCOMING RELEASES

The next HM Treasury Public Spending National Statistics release will be in July 2016.

FORTHCOMING CHANGES TO THE SPENDING FRAMEWORKS USED IN THIS RELEASE

No changes are expected for the next release.

PUBLIC SPENDING STATISTICS PUBLICATION SCHEDULE FOR THE COMING YEAR

- JULY 2016 The July Public Spending Statistics release contains the first publication of departmental spending outturn for the 2015-16 financial year. Local authority data and much of the data from the devolved administrations are still provisional at this stage of the year. This is the main annual release.
- OCT/NOV 2016 Updates to the key series of the Public Spending Statistics are published in October. Additionally, the Country and Regional Analysis is published in October or November each year.
- FEBRUARY 2017 This release contains updates to the key Public Spending Statistics series. It includes updated data for English and Welsh local authorities for the previous financial year.
- APRIL 2017 Contains updates to the key Public Spending Statistics series. April is the first publication in which full outturn data for the previous financial year is published, incorporating final data for all local authorities and devolved administrations.

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BACKGROUND

Tables 1 to 9 show central government departmental spending on a budgetary basis. These are the aggregates used by the Government to plan and control expenditure. They cover departments' own spending as well as support to local government and public corporations. They are consistent with "Estimates" voted by Parliament and broadly consistent with departmental Resource Accounts, which are based on commercial International Financial Reporting Standards (IFRS) adapted for the public sector.

Budgets are divided into Departmental Expenditure Limits (DEL), which are firm plans for three or four years, and Annually Managed Expenditure (AME), covering spending which is demandled, less predictable and more difficult to control. Table 1 shows the aggregate position for all departments and all types of spending, with some of the main types of spending shown separately. Table 8 shows in detail how the budgeting data is used to construct the Total Managed Expenditure (TME) figures published by the Office for National Statistics. These are based on National Accounts concepts and are used in the aggregates which underlie the Government's fiscal policy.

Tables 10 to 11 present spending under the "expenditure on services" framework. This is based on National Accounts definitions and covers the whole of the public sector. It therefore has wider coverage than the budgeting framework and is also more stable over time.

Tables 10, 10a and 10b show public sector expenditure on services broken down by function over a period of 21 years, allowing long-term trends to be identified. Table 11 presents data broken down by economic categories such as pay or grants.

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DATA IN THIS RELEASE

Spending frameworks used in HM Treasury spending publications

Budgeting

This framework provides information on central government departmental budgets, which are the aggregates used by the Government to plan and control expenditure. It covers departmental own spending as well as support to local government and public corporations.

Expenditure on services

This framework is used in HM Treasury publications for statistical analysis. It is based on National Accounts definitions and covers spending by the whole of the public sector. It therefore has wider coverage than the budgeting framework and is also more stable over time.

BUDGETING STATISTICS

DEPARTMENTAL EXPENDITURE LIMITS

• Total DEL expenditure (Resource DEL excluding depreciation plus Capital DEL) was £361.3 billion in 2014-15, an increase of £3.2 billion or 0.9 per cent on the previous year in nominal terms.

ANNUALLY MANAGED EXPENDITURE

- Net public service pensions increased to £10.0 billion in 2014-15, from £5.4 billion in 2013-14. In 2010-11 net public service pensions was -£78.1 billion. The negative expenditure in 2010-11 was caused by the decision to use the Consumer Prices Index (CPI) rather than the Retail Prices Index (RPI) for the indexation of public service pensions and the consequent reduction in the size of future liabilities. The effect of this on the major pension schemes (teachers, NHS, civil service and armed forces) is shown in the appropriate departmental budget in Table 3. As liabilities are not included in the calculation of TME, there is an offset within the accounting adjustments to remove them (see Table 9 for details).
- Locally financed capital expenditure was £16.1 billion in 2011-12. This reflects a one-off payment to central government by local government in respect of Housing Revenue Account reform. There is an offsetting receipt in the accounting adjustments as the transaction is neutral within the public sector.

TRENDS IN FUNCTIONAL EXPENDITURE (TABLES 10, 10A AND 10B)

Compared with the previous year;

- In real terms, spending on half of the ten functions (not including EU transactions) increased during 2014-15, whilst the remaining half showed a decrease.
- The largest real terms growth in expenditure in percentage terms was on Recreation, culture and religion by 7.6 per cent, then Housing and community amenities by 4.0 per cent and Environment Protection by 2.8 per cent.
- The largest real terms fall in spending was in Education, down by 7.8 per cent. This is due to a decrease in student loan impairments, a footnote to the expenditure on services tables explains this in more detail. General public services also fell by 5.1 per cent, this was driven by a reduction of 9.7 per cent in public sector debt interest.

EXPENDITURE ON SERVICES STATISTICS

- During the recession, as GDP shrank but spending increased, TME took an increasingly large share of national income. As a result, TME as a percentage of GDP peaked at 46.1 per cent in 2009-10. In the subsequent years, TME as a percentage of GDP has been decreasing. In 2014-15 it stood at 40.8 per cent of GDP (Table 10b).
- In 2014-15 public expenditure on Health was equal to 7.3 per cent of GDP, compared to 5.2 per cent in 1994-95. Education spending has increased from 4.8 per cent in 1994-95 to 5.1 per cent of GDP in 2013-14, falling back to 4.6 per cent in 2014-15 due to the impact of student loan impairments. These changes reflect a mix of demographics and the policy priorities of successive governments.
- The share of GDP taken by public sector debt interest payments was 2.0 per cent in 2014-15. This compares with a peak of 3.4 per cent last seen in 1995-96, when interest rates were significantly higher than now.

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In real terms (i.e. after adjusting for the effect of inflation);

- spending on Social Protection was £258.4 billion in 2014-15, up from £255.2 billion in the previous year.
- Health spending (including spending by central government departments and devolved administrations) was £134.1 billion in 2014-15, compared to £131.3 billion spent in 2013-14.
- Financial sector interventions are scored within Economic affairs in **tables 10 to 10b**, whereas in **Table 11** they appear as capital grants and income from sales of goods and services.¹

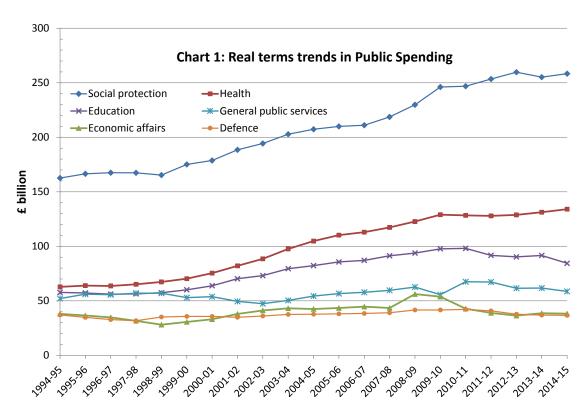
¹ Details of financial sector interventions within expenditure on services can be found in Box 5.A of PESA 2015.

CHARTS

Chart 1 shows trends in public spending in real terms according to the UN-defined Classification of the Functions of Government (COFOG) framework. This breakdown allows users to see trends in expenditure over time without changes in the way government is organised (also known as machinery of government changes) introducing distortions. Departmental responsibilities have changed substantially since the early 1990s, for example, making it difficult to create consistent long-run time series. The COFOG framework enables these comparisons over time.

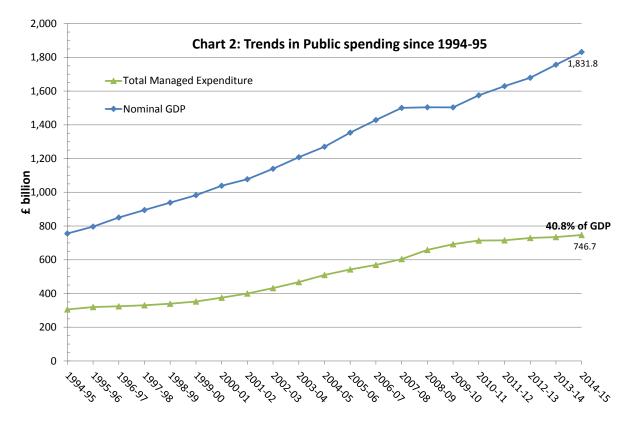
It is important to note that in most cases spending by function does not equate to spending by a single department. Spending within the health function, for example, represents expenditure by the devolved administrations as well as by the Department of Health and other central government departments. In the same way, a large proportion of education spending is carried out by local authorities, and not directly by the Department for Education.

Between 1994-95 and 2014-15 the Health function has had the highest rate of real terms growth.



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Chart 2 shows trends in overall spending compared with overall nominal GDP. The ratio between TME and GDP is a measure of the size of government relative to the rest of the economy.



NATIONAL STATISTICS

The United Kingdom Statistics Authority has designated these statistics as National Statistics, in accordance with the Statistics and Registration Service Act 2007 and signifying compliance with the Code of Practice for Official Statistics.

Designation can be broadly interpreted to mean that the statistics:

- meet identified user needs;
- are well explained and readily accessible;
- are produced according to sound methods; and
- are managed impartially and objectively in the public interest.

Once statistics have been designated as National Statistics it is a statutory requirement that the Code of Practice shall continue to be observed.

Table 1 Total Managed Expenditure, 2010-11 to 2014-15

	2010-11	2011-12	2012-13	2013-14	£ million 2014-15
	outturn	outturn	outturn	2013-14 outturn	outturn
CURRENT EXPENDITURE	Juttain	outturn	outturn	outturn	Vullum
Resource DEL					
Resource DEL excluding depreciation	325,560	321,715	317,050	316,436	316,185
Depreciation in resource DEL	20,512	19,269	21,504	22,300	17,422
Total resource DEL	346,072	340,984	338,555	338,735	333,607
Resource departmental AME	,			,	
Social security benefits	169,286	175,481	183,088	179,599	184,185
Tax credits (1)	28,938	29,976	29,761	29,394	29,187
Net public service pensions (2)	-78,073	6,012	4,958	5,441	10,042
National lottery	995	1,335	719	1,209	1,448
BBC domestic services	3,559	3,033	3,291	3,225	3,533
Student loans	-301	-642	-763	-1,096	-1,579
Non-cash items	56,472	51,313	53,162	49,627	72,517
Financial sector interventions	-14,247	-16,143	-18,384	8,380	-48,669
Other departmental expenditure	613	264	4,258	13,525	4,214
Total resource departmental AME	167,242	250,628	260,090	289,303	254,877
Resource other AME					
Net expenditure transfers to the EU	8,414	7,702	9,131	9,716	8,830
Locally financed expenditure	22,969	22,112	23,442	23,187	25,540
Central government gross debt interest	46,609	49,704	48,856	48,668	45,241
Accounting adjustments (3)	46,249	-25,188	-25,393	-44,043	5,387
Total resource other AME	124,241	54,330	56,036	37,528	84,998
Total resource AME	291,484	304,958	316,126	326,831	339,876
Public sector current expenditure	637,556	645,942	654,681	665,566	673,483
CAPITAL EXPENDITURE					
Capital DEL					
Total capital DEL	49,816	42,338	38,961	41,681	45,142
Capital departmental AME					
National lottery	597	380	513	492	584
BBC domestic services	122	172	121	83	111
Student loans	4,958	5,857	6,858	9,299	11,477
Financial sector interventions	-3,015	-4,571	-3,601	-4,938	-3,030
Other departmental expenditure	1,103	688	-302	-11,147	-4,118
Total capital departmental AME	3,764	2,525	3,589	-6,210	5,024
Capital other AME					
Locally financed expenditure	5,887	16,123	5,957	6,980	7,060
Public corporations' own-financed capital expenditure	15,419	13,131	13,380	14,742	16,425
Accounting adjustments (3)	1,670	-4,968	12,705	11,885	-475
Total capital other AME	22,976	24,286	32,041	33,607	23,010
Total capital AME	26,741	26,812	35,631	27,397	28,035
Public sector gross investment (4)	76,557	69,150	74,592	69,078	73,177
less public sector depreciation	32,985	35,007	36,149	37,542	38,567
			38,443	31,536	34,610
	43,572	34,143	30,443	51,550	54,010
Public sector net investment (4)	43,572 714,113	34,143 715,092	729,273	734,644	-
Public sector net investment (4) TOTAL MANAGED EXPENDITURE (4)		•	-	-	-
Public sector net investment (4) TOTAL MANAGED EXPENDITURE (4)		•	-	-	746,660
Public sector net investment (4) TOTAL MANAGED EXPENDITURE (4) of which:	714,113	715,092	729,273	734,644	746,660 361,328 259,901

(1) Tax credits include working tax credits, stakeholder pension credits and Child Tax Credits. Child allowances paid as part of Income Support and Jobseekers' Allowance are shown within social security benefits. Tax credits include elements that are treated as negative tax in National Accounts.

(2) The main pension schemes are reported under IAS19 accounting requirements, the reconciliation to National Accounts is explained in Annex D. In the 2010 Budget Statement it was announced that the Government would use the CPI rather than the RPI for the indexation of public service pensions. This change has been recognised as a negative past service cost in 2010-11 in accordance with IAS19.

(3) Transactions from 2010-11 onwards have been affected by financial sector interventions, see Box 2.A in Chapter 2 of PESA 2015 (Cm9122)
(4) This excludes the temporary effects of banks being classified to the public sector. See Box 2.A in Chapter 2 of PESA 2015 (Cm9122)

(5) Total DEL is given by resource DEL excluding depreciation plus capital DEL.

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Table 2 Resource DEL, 2010-11 to 2014-15

					£ million
	2010-11	2011-12	2012-13	2013-14	2014-15
	outturn	outturn	outturn	outturn	outturn
Resource DEL by departmental group					
Education	50,383	50,204	50,850	51,914	53,804
NHS (Health)	97,469	100,266	102,571	106,496	110,554
Personal Social Services (Health) ⁽¹⁾	1,471	-	-	-	-
Transport	5,806	5,578	5,283	4,791	3,544
CLG Communities	3,860	1,991	1,496	2,081	2,132
CLG Local Government ⁽²⁾	24,403	25,389	23,189	16,481	13,657
Business, Innovation and Skills	21,269	19,988	19,192	20,570	15,398
Home Office	12,778	12,127	11,386	10,999	11,397
Justice	9,072	9,026	8,722	7,964	7,592
Law Officers' Departments	677	621	599	581	554
Defence	39,035	37,980	35,874	36,448	35,105
Foreign and Commonwealth Office	2,200	2,175	2,152	2,156	1,864
International Development	5,930	6,184	6,129	8,088	7,318
Energy and Climate Change	1,157	1,160	1,129	1,173	1,405
Environment, Food and Rural Affairs	2,370	2,193	2,049	1,948	1,907
Culture, Media and Sport	1,592	1,577	3,504	1,237	1,303
Work and Pensions	9,152	7,624	7,497	7,615	7,152
Scotland	25,779	25,440	25,754	26,132	26,414
Wales	13,789	13,660	13,654	14,466	14,202
Northern Ireland	9,973	9,862	10,041	10,175	10,203
Chancellor's Departments	3,966	3,852	3,468	3,392	3,589
Cabinet Office	2,354	2,399	2,546	2,524	2,837
Small and Independent Bodies	1,587	1,688	1,467	1,503	1,676
Total resource DEL	346,072	340,984	338,555	338,735	333,607

(1) Personal Social Services (Health) are grants previously paid by the Department of Health that are now included in CLG Local Government's budget.

(2) Figures from 2013-14 reflect adjustments to departmental budgets for changes to local government funding relating to the localisation of business rates and council tax benefit.

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Table 3 Resource departmental AME, 2010-11 to 2014-15

					£ million
	2010-11	2011-12	2012-13	2013-14	2014-15
	outturn	outturn	outturn	outturn	outturn
Resource departmental AME by departmental group					
Education (1)	-10,434	11,783	10,720	11,050	13,884
NHS (Health) ⁽¹⁾	-10,976	19,582	18,878	18,194	21,952
Transport	501	876	590	876	476
CLG Communities	-495	-666	10	-48	47
CLG Local Government ⁽²⁾	1,107	732	144	11,123	11,662
Business, Innovation and Skills	-824	-1,157	-92	-102	-663
Home Office	1,304	1,377	1,659	1,872	2,457
Justice	246	-45	934	-239	-144
Law Officers' Departments	-16	5	5	7	13
Defence (1)	-878	8,039	7,360	6,377	8,311
Foreign and Commonwealth Office	35	61	88	66	-70
International Development	303	104	191	109	151
Energy and Climate Change	5,241	3,742	5,388	4,963	8,473
Environment, Food and Rural Affairs	-437	-53	85	-92	78
Culture, Media and Sport	4,369	3,795	4,655	4,537	4,933
Work and Pensions	151,033	159,167	165,506	163,072	167,639
Scotland	3,055	3,073	2,760	2,669	3,858
Wales	53	72	141	0	32
Northern Ireland	3,178	7,511	7,764	7,463	8,285
Chancellor's Departments ⁽³⁾	28,604	24,040	23,980	48,784	-6,981
Cabinet Office (1)	-7,466	8,739	9,431	8,659	10,614
Small and Independent Bodies	-258	-147	-109	-38	-129
Total resource departmental AME	167,242	250,628	260,090	289,303	254,877

(1) The main pension schemes are reported under IAS19 accounting requirements, the reconciliation to National Accounts is explained in Annex D of PESA 2015. In the 2010 Budget Statement it was announced that the Government would use CPI rather than RPI for the indexation of public service pensions. This change has been recognised as a negative past service cost in 2010-11 in accordance with IAS19.

(2) Figures from 2013-14 reflect adjustments to departmental budgets for changes to local government funding relating to the localisation of business rates and council tax benefit.

(3) Transactions from 2010-11 onwards have been affected by financial sector interventions, see Box 2.A in Chapter 2 of PESA 2015 (Cm9122)

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Table 4 Capital DEL, 2010-11 to 2014-15

Capital DEL by departmental group Education NHS (Health) Transport	2010-11 outturn 7,127	2011-12 outturn	2012-13 outturn	2013-14 outturn	2014-15 outturn
Education NHS (Health)			outturn	outturn	outturn
Education NHS (Health)	7,127	5.044			
NHS (Health)	7,127	5 0 4 4			
		5,044	4,260	3,604	4,468
Transport	4,159	3,771	3,783	4,353	3,951
	7,299	7,686	7,828	8,460	9,363
CLG Communities	6,459	3,821	2,472	3,808	4,398
CLG Local Government	-67	-8	1	-	-
Business, Innovation and Skills	2,103	1,153	1,240	2,385	2,011
Home Office	739	493	442	397	411
Justice	527	343	280	274	289
Law Officers' Departments	8	3	2	3	4
Defence	9,265	9,014	7,843	7,572	7,786
Foreign and Commonwealth Office	155	115	37	120	158
International Development	1,559	1,646	1,653	1,946	2,350
Energy and Climate Change	2,014	1,454	2,038	2,216	2,241
Environment, Food and Rural Affairs	568	385	414	482	638
Culture, Media and Sport	583	1,257	342	5	228
Work and Pensions	368	327	419	233	249
Scotland	3,284	2,732	2,939	2,879	3,247
Wales	1,751	1,386	1,362	1,325	1,500
Northern Ireland	1,192	1,000	969	931	1,072
Chancellor's Departments	211	257	212	212	267
Cabinet Office	432	403	363	401	429
Small and Independent Bodies	78	56	61	74	82
Total capital DEL	49,816	42,338	38,961	41,681	45,142

Table 5 Capital departmental AME, 2010-11 to 2014-15

					£ million
	2010-11	2011-12	2012-13	2013-14	2014-15
	outturn	outturn	outturn	outturn	outturn
Capital departmental AME by departmental group					
NHS (Health)	8	-	-	-70	-5
Transport	-	-33	-61	13	6,695
CLG Communities	843	153	4	-	121
CLG Local Government	-	-	-4	-	-
Business, Innovation and Skills	4,158	5,469	6,129	4,675	9,548
Law Officers' Departments	-	-	0	-	-
Defence	-	-10	-35	-129	51
International Development	-	-	-6	-	-
Energy and Climate Change	-78	-58	-20	-497	-601
Environment, Food and Rural Affairs	1	0	-1	-1	2
Culture, Media and Sport	719	552	448	625	743
Work and Pensions	132	-12	-17	-134	-124
Scotland	151	167	188	336	440
Wales	209	244	252	306	357
Northern Ireland	396	588	344	425	536
Chancellor's Departments ⁽¹⁾	-2,675	-4,483	-3,591	-11,725	-12,714
Small and Independent Bodies	-100	-52	-40	-34	-23
Total capital departmental AME	3,764	2,525	3,589	-6,210	5,024

(1) Transactions from 2010-11 onwards have been affected by financial sector interventions, see Box 2.A in Chapter 2 of PESA 2015 (Cm9122)

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Table 6 Resource DEL excluding depreciation, 2010-11 to 2014-15

					£ million
	2010-11	2011-12	2012-13	2013-14	2014-15
	outturn	outturn	outturn	outturn	outturn
Resource DEL excluding depreciation by departmental group					
Education	50,349	50,170	50,019	50,927	52,560
NHS (Health)	96,260	99,073	101,440	105,424	109,394
Personal Social Services (Health) ⁽¹⁾	1,471	-	-	-	-
Transport	5,176	4,679	4,315	3,784	2,552
CLG Communities	3,799	1,914	1,456	2,052	2,139
CLG Local Government ⁽²⁾	24,402	25,388	23,188	16,481	13,657
Business, Innovation and Skills	17,009	16,203	15,440	14,830	13,748
Home Office	12,292	11,908	11,143	10,740	11,118
Justice	8,718	8,585	8,196	7,515	7,157
Law Officers' Departments	664	611	591	575	547
Defence	28,090	28,142	26,415	26,968	26,582
Foreign and Commonwealth Office	2,097	2,052	1,989	1,998	1,715
International Development	5,909	6,167	6,105	8,074	7,300
Energy and Climate Change	1,149	1,147	1,120	1,166	1,395
Environment, Food and Rural Affairs	2,169	1,982	1,860	1,752	1,716
Culture, Media and Sport	1,481	1,464	2,060	1,079	1,198
Work and Pensions	8,990	7,422	7,248	7,432	6,976
Scotland	25,215	24,817	24,971	25,469	25,661
Wales	13,382	13,232	13,248	13,709	13,754
Northern Ireland	9,603	9,442	9,464	9,724	9,699
Chancellor's Departments	3,745	3,628	3,235	3,152	3,308
Cabinet Office	2,025	2,045	2,147	2,107	2,399
Small and Independent Bodies	1,568	1,643	1,403	1,477	1,609
Total resource DEL excluding depreciation	325,560	321,715	317,050	316,436	316,185

(1) Personal Social Services (Health) are grants previously paid by the Department of Health that are now included in CLG Local Government's budget.

(2) Figures from 2013-14 reflect adjustments to budgets for changes to local government funding relating to the localisation of business rates and council tax benefit.

Table 7 Total Departmental Expenditure Limits ⁽¹⁾, 2010-11 to 2014-15

					£ million
	2010-11	2011-12	2012-13	2013-14	2014-15
	outturn	outturn	outturn	outturn	outturn
Total DEL by departmental group					
Education	57,476	55,214	54,279	54,531	57,028
NHS (Health)	100,418	102,844	105,222	109,777	113,345
Personal Social Services (Health) ⁽²⁾	1,471	-	-	-	-
Transport	12,474	12,366	12,143	12,244	11,915
CLG Communities	10,005	5,483	3,767	5,687	6,386
CLG Local Government ⁽³⁾	24,335	25,380	23,189	16,481	13,657
Business, Innovation and Skills	19,112	17,346	16,667	17,202	15,745
Home Office	13,285	12,653	11,746	11,311	11,680
Justice	9,246	8,927	8,476	7,789	7,446
Law Officers' Departments	672	613	592	578	551
Defence	37,355	37,157	34,259	34,540	34,368
Foreign and Commonwealth Office	2,253	2,167	2,026	2,118	1,873
International Development	7,467	7,813	7,758	10,020	9,650
Energy and Climate Change	3,164	2,602	3,159	3,382	3,636
Environment, Food and Rural Affairs	2,737	2,368	2,276	2,236	2,357
Culture, Media and Sport	2,064	2,721	2,402	1,084	1,426
Work and Pensions	9,358	7,749	7,667	7,665	7,225
Scotland	28,498	27,549	27,910	28,349	28,909
Wales	15,133	14,618	14,609	15,034	15,254
Northern Ireland	10,795	10,442	10,433	10,655	10,771
Chancellor's Departments	3,956	3,894	3,457	3,375	3,587
Cabinet Office	2,457	2,448	2,510	2,508	2,828
Small and Independent Bodies	1,646	1,699	1,464	1,552	1,692
Total DEL	375,377	364,053	356,012	358,116	361,328

(1) Total DEL is given by Resource DEL excluding depreciation (Table 6) plus Capital DEL (Table 4).

(2) Personal Social Services (Health) are grants previously paid by the Department of Health that are now included in CLG Local Government's budget.

(3) Figures from 2013-14 reflect adjustments to budgets for changes to local government funding relating to the localisation of business rates and council tax benefit.

Table 8: Total Managed Expenditure by departmental group and other expenditure, 2010-11 to 2014-15

					£ million
	2010-11	2011-12	2012-13	2013-14	2014-15
	outturn	outturn	outturn	outturn	outturn
Total Managed Expenditure by departmental group					
Education ⁽¹⁾	47,042	66,998	64,999	65,581	70,912
NHS (Health) ⁽¹⁾	89,450	122,426	124,101	127,901	135,292
Personal Social Services (Health) (2)	1,471	-	-	-	-
Transport	12,975	13,208	12,672	13,133	19,086
CLG Communities	10,353	4,970	3,781	5,638	6,555
CLG Local Government	25,442	26,113	23,329	27,605	25,319
Business, Innovation and Skills	22,446	21,658	22,704	21,775	24,631
Home Office	14,589	14,030	13,405	13,183	14,137
Justice	9,491	8,882	9,410	7,550	7,302
Law Officers' Departments	656	618	598	584	564
Defence (1)	36,477	45,185	41,584	40,789	42,729
Foreign and Commonwealth Office	2,287	2,228	2,114	2,183	1,803
International Development	7,770	7,917	7,943	10,129	9,801
Energy and Climate Change	8,327	6,286	8,526	7,849	11,508
Environment, Food and Rural Affairs	2,301	2,314	2,360	2,143	2,437
Culture, Media and Sport	7,152	7,067	7,505	6,247	7,102
Work and Pensions	160,522	166,904	173,156	170,603	174,740
Scotland	31,704	30,789	30,858	31,354	33,206
Wales	15,395	14,934	15,003	15,339	15,643
Northern Ireland	14,369	18,541	18,541	18,543	19,592
Chancellor's Departments ⁽³⁾	29,885	23,451	23,846	40,435	-16,109
Cabinet Office ⁽¹⁾	-5,009	11,187	11,941	11,168	13,442
Small and Independent Bodies	1,288	1,500	1,314	1,480	1,541
Total departmental expenditure ⁽⁴⁾	546,383	617,206	619,691	641,210	621,229
Central government gross debt interest	46,609	49,704	48,856	48,668	45,241
Locally financed expenditure	28,856	38,235	29,399	30,167	32,600
Public sector depreciation	32,985	35,007	36,149	37,542	38,567
Net expenditure transfers to the EU	8,414	7,702	9,131	9,716	8,830
Public corporations' own-financed capital expenditure	15,419	13,131	13,380	14,742	16,425
Accounting adjustments	35,447	-45,893	-27,333	-47,400	-16,232
Total other expenditure ⁽⁵⁾	167,730	97,886	109,582	93,434	125,431
TOTAL MANAGED EXPENDITURE (6)	714,113	715,092	729,273	734,644	746,660

(1) The main pension schemes are reported under IAS19 accounting requirements, the reconciliation to National Accounts is explained in Annex D of PESA 2015. In the 2010 Budget Statement it was announced that the Government would use CPI rather than RPI for the indexation of public service pensions. This change has been recognised as a negative past service cost in 2010-11 in accordance with IAS19.

(2) Personal Social Services (Health) are grants previously paid by the Department of Health that are now included in CLG Local Government's budget.

(3) Transactions from 2010-11 onwards have been affected by financial sector interventions, see Box 2.A in Chapter 2 of PESA 2015 (Cm9122)

(4) Total departmental expenditure is given by Resource DEL excluding depreciation plus capital DEL plus resource and capital departmental AME.

(5) Total other expenditure is other AME spend within total managed expenditure.

(6) This excludes the temporary effects of banks being classified to the public sector. See Box 2.A in Chapter 2 of PESA 2015 (Cm9122)

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Table 9 Accounting adjustments(1)2010-11 to 2014-15

	2010-11	2011-12	2012-13	2013-14	£ billion 2014-15
	outturn	outturn	outturn	2013-14 outturn	2014-15 outturn
Remove data in budgets which form part of public sector current exp					
Resource DEL					
Capital consumption (excluding NHS)	-8.5	-15.0	-14.9	-17.7	-15.2
NHS capital consumption	-1.8	-1.7	-1.8	-2.1	-1.8
Interest	-0.1	-0.2	-0.2	-0.2	-0.1
Public corporation subsidies	-1.2	-1.1	-1.7	-1.1	-0.9
Other	-0.1	0.0	0.0	0.1	0.1
Total resource DEL	-11.7	-18.0	-18.5	-21.0	-17.9
Resource departmental AME					
Capital consumption	-1.8	-1.6	-1.6	-1.4	-1.9
Interest	1.0	2.2	2.7	1.2	2.0
Subsidy element of renewable obligation certificates	0.0	0.0	0.0	0.0	0.0
Subsidy element of other environmental levies	0.0	0.0	0.0	-0.1	-0.2
NNDR outturn adjustment	-1.1	-0.7	-0.1	-0.3	0.0
Public corporation subsidies	-0.4	-7.3	0.0	0.0	0.0
Other	0.1	2.4	0.0	0.2	0.1
Total resource departmental AME	-2.2	-5.1	1.0	-0.4	0.1
Adjustment for different data used by OBR in PSCE forecast	0.0	0.0	0.0	0.0	0.0
of which DEL	0.0	0.0	0.0	0.0	0.0
of which AME	0.0	0.0	0.0	0.0	0.0
Total resource budget data replaced by different source data	-13.9	-23.0	-17.6	-21.4	-17.9
Remove data in budgets which do not form part of public sector curre	ent expenditure				
Resource DEL					
Impairments	-7.8	-0.4	-2.6	1.6	-0.5
Receipts treated as negative DEL but revenue in National Accounts	0.7	0.6	0.8	1.1	0.7
Fees, levies and charges	0.2	0.2	0.4	1.6	1.7
Grant equivalent element of student lending	-4.2	-3.8	-4.0	-6.1	-1.8
Stock write-offs	0.0	0.0	0.0	0.0	0.0
Change in pension scheme liabilities	-0.1	0.0	0.0	0.0	-0.1
Miscellaneous current transfers	1.6	1.8	2.3	2.8	3.0
Northern Ireland Executive transfers between DEL and AME $^{(2)}$	0.6	0.6	0.6	0.6	0.7
Profit or loss - sale of company securities	0.0	0.0	0.0	0.0	0.0
Profit or loss - sale of other assets (capital in National Accounts)	0.0	0.1	0.0	-0.8	0.2
EU funded expenditure	-0.3	-0.5	-0.3	-0.2	0.2
Other	0.0	-0.5	0.1	-1.2	-1.0
Total resource DEL	-9.4	-1.9	-2.8	-0.6	3.2
Resource departmental AME					
Impairments	3.0	12.4	14.8	-14.3	44.1
Bad debts	-0.6	-0.5	-0.5	-0.5	-0.3
Grant equivalent element of student lending	0.0	1.6	0.1	-0.6	-0.5
Provisions	-7.2	-5.4	-10.3	-8.4	-10.1
Change in pension scheme liabilities	56.8	-27.1	-26.9	-28.7	-34.6
Unwinding of discount rate on pension scheme liabilities	-37.6	-44.0	-40.5	-38.0	-46.3
Release of provisions covering payments of pension benefits	25.9	27.7	30.5	32.2	34.2
Fees, levies and charges	0.2	0.5	1.2	1.9	3.0
Profit or loss - sale of other assets (capital in National Accounts)	0.0	0.0	0.0	0.0	0.0
Imputed tax element of renewable obligation certificates	0.0	0.0	0.0	0.0	0.0
Imputed tax element of other environmental levies	0.0	0.0	0.0	0.0	0.0
Tax credits Other	-5.6	-4.6	-2.8	-2.6	-2.6
Other Total resource departmental AME	1.1 36.1	-0.6 -39.9	-0.8 -35.1	4.5 -54.5	-1.0 -14.2
Total resource budget data not in public sector current expenditure	26.7	-39.9	-35.1	-54.5	-14.2

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Table 9 Accounting adjustments (1) 2010-11 to 2014-15 (continued)

	2010-11	2011-12	2012-13	2013-14	£ billior 2014-15
	outturn	outturn	outturn	outturn	outturr
Central government adjustments in National Accounts	10.7	22.5	10.0	20.2	22
Expenditure on goods and services	18.7	23.5	18.0	20.2	22.4
of which: VAT refunds	4.8	5.0	5.1	5.0	5.0
of which: Single Use Military Equipment	0.4	0.4	0.3	0.3	0.3
of which: payment from EU for tax collection costs	-0.8	-0.7	-0.7	-0.7	-0.8
of which: capital consumption	15.8	16.7	17.1	17.6	18.0
of which: Network Rail ⁽¹⁾	0.7	0.5	0.6	0.4	0.9
of which: Capitalisation of R&D ⁽¹⁾	-4.8	-3.9	-3.8	-4.0	-3.8
of which: other	2.5	5.6	-0.7	1.6	2.7
Net social benefits	5.9	5.2	3.7	3.8	3.9
of which: switch between benefits and other current grants	0.4	0.6	0.3	0.3	0.
of which: other	5.5	4.6	3.4	3.5	3.
Net current grants abroad	0.2	0.4	0.4	0.5	-0.
of which: attributed aid	-0.8	-0.9	0.0	0.0	0.0
of which: EU receipts	4.8	4.9	0.0	0.0	0.0
of which: Capitalisation of R&D ⁽¹⁾	-0.3	-0.3	-0.3	-0.3	-0.3
of which: other	-3.5	-3.2	0.7	0.7	0.2
Other current grants	-2.6	-7.2	0.3	-1.9	3.2
of which: switch between other current grants and benefits	-0.4	-0.6	-0.3	-0.3	-0.3
of which: Capitalisation of R&D ⁽¹⁾	-2.5	-2.6	-2.6	-2.9	-3.0
of which: EU VAT contributions ⁽¹⁾	2.3	2.3	2.4	2.2	2.4
of which: other	-2.0	-6.3	0.8	-0.9	4.1
Subsidies	3.9	10.8	4.1	4.1	5.3
of which: Renewable Obligation Certificates	1.3	0.5	1.7	2.5	3.1
of which: other environmental levies	0.0	0.0	0.5	0.6	1.0
of which: company tax credits outside departmental AME	1.3	1.3	1.4	1.5	1.9
of which: other	1.3	9.0	0.6	-0.6	-0.7
Total central government resource adjustments	26.1	32.8	26.5	26.7	34.7
Local government adjustments in National Accounts					
Remove data which do not form part of public sector current expenditure	-4.5	-5.4	-4.1	-4.3	-3.7
of which: Northern Ireland regional rates	-0.5	-0.6	-0.6	-0.6	-0.7
of which: retirement benefits	0.0	0.0	0.0	0.0	0.0
of which: debt interest payments to central government	-3.0	-4.4	-2.8	-3.1	-2.5
of which: other	-1.0	-0.4	-0.7	-0.5	-0.6
Adjustments to reconcile use of different data sources	1.0	2.0	0.1	1.3	0.4
of which: central government support	-0.4	-0.4	-1.7	-1.5	-1.9
of which: debt interest	-0.3	0.5	-0.4	-0.2	-1.(
of which: police and fire top up grants	1.1	1.4	1.6	1.7	1.9
of which: other	0.6	0.4	0.6	1.3	1.4
Expenditure on goods and services	16.5	18.2	18.6	19.3	20.0
of which: VAT refunds	6.4	6.8	6.5	6.6	6.6
of which: Local Authority Pension Scheme ⁽¹⁾	1.8	1.9	2.0	1.9	1.8
of which: capital consumption	8.0	9.0	9.5	10.0	10.5
of which: rates	-1.2	-1.4	-1.4	-1.4	-1.4
of which: other	1.5	2.0	2.0	2.3	2.5
Subsidies	1.5	0.4	0.4	2.5 0.5	0.8
of which: equity injection into Housing Revenue Account	1.1	0.4	0.4	0.5	0.0
of which: equity injection into housing revenue Account					
Net social benefits	0.0	0.0	0.0	0.0	0.2
	-0.5	-0.9	-1.0	-0.9	-1.
of which: housing benefits and rent rebates	0.4	0.1	0.0	0.1	0.
of which: other	-0.9	-1.0	-1.0	-1.0	-1.
Other current grants and current grants abroad	-0.1	-0.1	0.0	0.0	0.1
Total local government resource adjustments	13.4	14.3	14.0	16.0	16.5
Other resource adjustments					_
Public corporations	2.9	3.0	3.0	3.1	2.9
Asset Purchase Facility and Special Liquidity Scheme ⁽¹⁾	-7.7	-8.8	-12.1	-12.6	-12.4
Other Total other resource adjustments	0.0	-0.2	0.0	0.9	0.9
•	-4.8 47.5	-5.9 -23.8	-9.0 -23.9	-8.6 -42.4	-8.7
Intal resource adjustments	4/.5	25.0	23.3	42.4	13.7
Total resource adjustments of which:					
of which:					
-	-0.8	6.5	2.1	1.7	7.2

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Table 9 Accounting adjustments, 2010-11 to 2014-15 ⁽¹⁾ (continued)

	2010-11 outturn	2011-12 outturn	2012-13 outturn	2013-14	£ billion 2014-1
Remove data in budgets which form part of public sector gross investme				outturn nal Accounts	outturi
Capital DEL	it but where a u	ilerent source i	s useu ioi Matio		
Change in inventories	0.1	0.0	0.0	0.0	0.1
Acquisitions less disposals of valuables	0.0	-0.1	-0.1	0.0	0.0
Total capital DEL	0.0	-0.2	-0.1	0.0	0.1
Adjustment for different data used by OBR in PSGI forecast	0.0	0.0	0.0	0.0	0.0
of which DEL	0.0	0.0	0.0	0.0	0.
of which AME	0.0	0.0	0.0	0.0	0.0
Total capital budget data replaced by different source data	0.0	-0.2	-0.1	0.0	0.1
Remove data in budgets which do not form part of public sector gross inv	estment				
Capital DEL					
Net lending to private sector	-1.0	-2.1	-1.5	-3.0	-3.
Capital support for public corporations	0.2	0.1	0.0	0.4	0.
ocal government supported capital expenditure	0.0	0.0	0.0	0.0	0.
Northern Ireland Executive transfers between DEL and AME Other	0.2 0.1	0.4 0.0	0.2	0.2	0.
Total Capital DEL	-0.5	-1.7	-0.2 -1.6	0.0 -2.4	-0. -2. :
Capital departmental AME	-0.5	-1.7	-1.0	-2.4	-2.1
Net lending to private sector	-2.1	-1.2	-3.3	4.5	2.
Capital support for public corporations	-2.1	-1.2	-3.3	4.5	-0.
Purchase of company securities	0.0	0.0	0.0	0.0	-0.
Sale of company securities	0.0	0.0	0.0	0.0	0.
Northern Ireland Executive transfers between DEL and AME	-0.2	-0.4	-0.1	-0.2	-0.
Dther	-0.2	0.1	0.2	0.6	-6.
Fotal capital departmental AME	-2.1	-1.7	-3.0	5.6	-4.
otal capital budget data not in public sector gross investment	-2.6	-3.4	-4.5	3.2	-7.
entral government adjustments in National Accounts					
Gross fixed capital formation	7.2	7.0	6.4	8.6	5
of which: profit or loss - sale of other assets (from resource budgets)	0.0	-0.1	0.0	0.8	-0.
of which: Capitalisation of R&D (1)	4.8	3.9	3.8	4.0	3.
of which: Network Rail ⁽¹⁾	3.9	4.6	4.9	6.7	6.
of which: Single use military equipment ⁽¹⁾	-0.4	-0.4	-0.3	-0.3	-0.
of which: other	-1.1	-0.9	-1.9	-2.5	-4.
Capital grants to and from the private sector	-2.3 0.1	-1.3 0.1	7.9 0.1	-0.9 0.1	-6. 0.
of which: VAT refunds of which: Royal Mail assets transfer	0.0	0.1	9.5	0.1	0.
of which: Capitalisation of $R \& D^{(1)}$	2.7	2.9	2.9	3.2	3.
of which: Network Rail ⁽¹⁾	-3.8	-3.9	-4.0	-3.6	-4.
of which: other	-1.3	-0.3	-0.6	-0.5	-5.
otal central government capital adjustments	4.9	5.7	14.4	7.7	-0.
ocal government adjustments in National Accounts					
Adjustments to reconcile use of different data sources	-3.4	-4.1	-1.8	-2.6	-3.
of which: overhanging debt	-0.8	-0.2	0.0	0.0	-0.
of which: central government support	-0.5	-1.3	1.2	0.4	0.
of which: financial transactions	-1.4	-1.8	-2.1	-2.1	-2.
of which: capital grants from private sector	-0.7	-0.9	-0.9	-0.9	-1.
Gross fixed capital formation	2.0	3.2	3.5	3.2	3.
of which: VAT refunds	2.0	2.1	2.1	2.1	2.
of which: roads de-trunking	0.1	0.0	0.0	0.0	0.
of which: other	-0.1	1.1	1.4	1.1	1
Capital grants	0.0	0.1	0.1	-0.1	-0.
of which: grants to public corporations	0.0	0.0	0.0	0.0	0.
of which: other	0.0	0.1	0.1	-0.1	-0.
otal local government capital adjustments	-1.4	-0.8	1.7	0.5	-0.
Other capital adjustments					
Public corporations	-0.5	0.1	-0.2	-1.2	-0.
lousing Revenue Account reform receipts	0.0	-8.1	0.0	0.0	0.
Other	0.0	0.2	0.0	-0.1	0.
otal other capital adjustments	-0.5	-7.7	-0.2	-1.2	-0.
Total capital adjustments	0.4	-6.4	11.3	10.2	-8.
of which:					
Timing adjustments ⁽³⁾					
Central government	-1.9	-1.1	-2.3	-2.2	-9.
Local government	-0.1	-0.2	-0.1	0.0	0

(1) This table reflects the effect of the move from European System of Accounts (ESA) 1995 to ESA 2010 and also the implementation of the new ex measures defined as part of the 2013 Review of Public Sector Finance Statistics. The revision to debt interest due to the Network Rail reclassification from private sector to central government is included within the central government debt interest row in Table 1. Other accounting adjustments are described in Annex D of PESA 2015

(2) Offsets with Northern Ireland domestic rates (part of other AME and not in budgets) in local government adjustments in National Accounts below.

(3) Reflects timing difference between the latest OSCAR and other source data and the data underlying the Public Sector Finances statistical bulletin. These mainly result from revisions policy and issues with late corrections to OSCAR data in the early years.

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Table 10 Public sector expenditure on services by function, 1994-95 to 2014-15

																					£ billion
										National S	Statistics										
	cash				accruals																
	1994-95	1995-96	1996-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15
	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn
1. General public services	32.7	36.3	37.4	39.0	39.7	37.2	38.7	36.1	35.5	38.7	43.0	46.1	48.5	51.4	55.4	50.4	63.0	63.7	59.4	60.8	58.6
of which: public and common services	5.9	6.1	6.2	6.2	7.2	8.0	7.9	9.2	9.8	10.9	12.1	12.8	12.7	12.5	14.0	13.8	12.8	11.5	11.3	11.3	11.7
of which: international services	3.3	3.4	3.1	3.1	3.2	3.7	4.2	4.3	4.5	5.1	5.5	6.2	6.3	6.7	6.4	7.1	7.8	7.7	7.7	9.8	10.5
of which: public sector debt interest	23.5	26.8	28.1	29.7	29.3	25.5	26.6	22.6	21.2	22.7	25.4	27.1	29.5	32.2	35.0	29.5	42.4	44.5	40.4	39.7	36.4
2. Defence	23.3	22.5	22.1	21.7	24.5	25.1	25.7	25.4	27.0	28.8	29.8	31.0	32.2	33.7	36.8	37.7	39.3	38.7	36.3	36.4	36.7
3. Public order and safety	15.6	16.0	16.4	17.1	18.0	18.4	20.4	23.1	24.4	26.4	28.5	29.3	30.4	31.7	33.7	34.1	33.1	32.1	31.3	29.6	29.6
4. Economic affairs	23.9	23.6	23.4	21.6	19.6	21.5	23.8	27.7	30.7	33.1	33.6	35.3	37.5	37.4	49.7	48.7	40.0	36.9	35.1	38.1	38.2
of which: enterprise and economic development ⁽¹⁾	4.7	4.5	4.3	4.3	3.1	4.4	4.9	5.1	5.9	6.0	6.5	6.4	6.3	7.1	16.2	12.2	4.9	4.6	4.9	5.5	4.8
of which: science and technology	1.1	1.2	1.4	1.4	1.4	1.4	1.4	1.7	2.1	2.3	2.5	3.0	2.9	3.3	3.2	3.6	3.4	3.7	3.5	4.4	4.9
of which: employment policies	3.2	3.1	2.8	2.5	2.9	3.5	3.8	3.3	3.0	3.2	3.2	3.3	3.3	2.1	3.5	4.1	4.7	3.2	2.9	3.7	3.2
of which: agriculture, fisheries and forestry	3.4	3.9	5.4	4.7	4.4	4.3	4.7	6.3	4.9	5.3	5.4	5.6	5.1	4.3	5.8	5.8	5.5	5.8	5.3	5.4	5.2
of which: transport	11.5	10.9	9.5	8.7	7.8	7.9	9.0	11.3	14.8	16.3	16.0	17.0	19.9	20.6	21.0	23.0	21.5	19.5	18.6	19.1	20.3
5. Environment protection	3.8	4.1	3.7	4.0	4.3	4.9	5.1	5.4	6.0	6.2	7.0	8.5	9.4	9.6	9.2	10.4	10.9	10.4	10.6	11.1	11.6
6. Housing and community amenities	6.2	6.0	5.7	4.9	5.5	4.7	5.5	6.2	5.4	6.7	8.0	10.7	11.5	13.0	15.3	16.3	13.3	10.2	10.0	9.8	10.3
7. Health	39.4	41.4	42.8	44.5	46.9	49.4	54.2	59.8	66.2	74.9	82.9	89.8	94.7	101.1	108.7	116.9	119.9	121.2	124.3	129.4	134.1
8. Recreation, culture and religion	5.2	5.5	5.7	6.4	7.2	7.7	7.8	8.6	9.3	9.7	10.0	10.8	11.4	11.9	12.4	13.2	13.0	12.5	12.7	11.4	12.5
9. Education ⁽²⁾	36.2	37.0	37.8	38.6	40.0	42.2	45.9	51.2	54.7	61.0	65.1	69.8	73.0	78.7	83.0	88.5	91.5	86.9	87.2	90.2	84.4
10. Social protection	102.0	107.6	112.8	114.5	115.2	123.0	128.5	137.4	145.3	155.6	164.1	171.0	177.0	188.6	203.4	223.0	230.4	240.2	250.7	251.4	258.4
EU transactions	-4.3	-4.1	-5.2	-3.7	-2.6	-2.7	-2.6	-4.8	-1.9	-2.1	-0.9	-0.6	-1.8	-1.5	-2.9	0.9	3.6	2.0	4.3	5.0	3.4
Public sector expenditure on services	284.0	295.7	302.5	308.5	318.3	331.4	353.0	376.1	402.6	439.0	471.1	501.7	523.8	555.6	604.7	640.1	657.9	654.8	661.8	673.3	677.8
Accounting adjustments	21.5	23.7	21.4	21.6	21.3	21.0	21.8	23.5	29.2	28.8	38.7	40.9	45.6	48.5	53.8	52.5	56.3	60.3	67.4	61.4	68.9
Total Managed Expenditure ⁽³⁾	305.5	319.4	323.9	330.1	339.6	352.4	374.8	399.6	431.8	467.8	509.8	542.6	569.3	604.0	658.5	692.5	714.1	715.1	729.3	734.6	746.7

(1) Transactions from 2008-09 onwards have been affected by financial sector interventions. Details are provided in Box 5.A in PESA 2015.

(2) The 2014-15 decrease in Education is due to a decreased impact of student loan impairments. Earnings forecasts improved during 2014-15 (a reduction of around £1.4bn), and along with further modelling improvements (another reduction of around £1.4bn), the cost of new loans was partially offset by improvements to the value of existing loans. This reduction (£2.8bn), combined with the large increase in 2013-14 (£2.2bn), explains the significant decrease in Education expenditure in 2014-15.

(3) This excludes the temporary effects of banks being classified to the public sector. See Box 5.A in PESA 2015 for details.

OFFICIAL SENSITIVE – Until 9.30am 28 April 2016

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Table 10a Public sector expenditure on services by function in real terms ⁽¹⁾, 1994-95 to 2014-15

																					£ billion
										National S	statistics										
	cash				accruals																
	1994-95	1995-96	1996-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	
	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn
1. General public services	52.1	56.1	55.6	57.0	57.0	52.9	53.8	49.5	47.4	50.4	54.4	56.6	57.8	59.6	62.6	55.6	67.5	67.2	61.5	61.7	58.6
of which: public and common services	9.4	9.4	9.2	9.1	10.3	11.4	11.0	12.6	13.1	14.2	15.3	15.7	15.1	14.5	15.8	15.2	13.7	12.1	11.7	11.5	11.7
of which: international services	5.3	5.3	4.6	4.5	4.6	5.3	5.8	5.9	6.0	6.6	7.0	7.6	7.5	7.8	7.2	7.8	8.4	8.2	8.0	<i>9.9</i>	10.5
of which: public sector debt interest	37.4	41.4	41.8	43.4	42.1	36.3	36.9	31.0	28.3	29.6	32.1	33.3	35.2	37.3	39.6	32.5	45.4	46.9	41.8	40.3	36.4
2. Defence	37.1	34.8	32.8	31.7	35.2	35.7	35.7	34.9	36.1	37.5	37.7	38.1	38.4	39.1	41.6	41.6	42.1	40.8	37.7	36.9	36.7
3. Public order and safety	24.9	24.8	24.4	25.0	25.8	26.2	28.4	31.7	32.6	34.4	36.0	36.0	36.3	36.8	38.1	37.6	35.4	33.8	32.4	30.0	29.6
4. Economic affairs	38.1	36.5	34.8	31.6	28.1	30.6	33.1	38.0	41.1	43.1	42.5	43.4	44.7	43.4	56.2	53.8	42.8	38.9	36.4	38.6	38.2
of which: enterprise and economic development ⁽²⁾	7.5	7.0	6.4	6.3	4.4	6.3	6.8	7.0	7.9	7.8	8.2	7.9	7.5	8.2	18.3	13.5	5.2	4.9	5.1	5.6	4.8
of which: science and technology	1.8	1.9	2.1	2.0	2.0	2.0	1.9	2.3	2.8	3.0	3.2	3.7	3.5	3.8	3.6	4.0	3.7	3.9	3.6	4.5	4.9
of which: employment policies	5.1	4.8	4.2	3.7	4.2	5.0	5.3	4.5	4.0	4.2	4.0	4.1	3.9	2.4	4.0	4.5	5.0	3.4	3.0	3.7	3.2
of which: agriculture, fisheries and forestry	5.4	6.0	8.0	6.9	6.3	6.1	6.5	8.6	6.6	6.9	6.8	6.9	6.1	5.0	6.6	6.4	5.9	6.1	5.5	5.5	5.2
of which: transport	18.3	16.9	14.1	12.7	11.2	11.2	12.5	15.5	19.8	21.2	20.2	20.9	23.7	23.9	23.7	25.4	23.1	20.5	19.2	19.4	20.3
5. Environment protection	6.1	6.3	5.5	5.8	6.2	7.0	7.1	7.4	8.0	8.1	8.8	10.4	11.2	11.1	10.4	11.5	11.7	11.0	11.0	11.3	11.6
6. Housing and community amenities	9.9	9.3	8.5	7.2	7.9	6.7	7.7	8.5	7.2	8.7	10.1	13.1	13.7	15.1	17.3	18.0	14.2	10.7	10.3	10.0	10.3
7. Health	62.8	64.0	63.6	65.1	67.3	70.3	75.4	82.1	88.5	97.6	104.8	110.3	113.0	117.3	122.8	129.0	128.4	127.9	128.8	131.3	134.1
8. Recreation, culture and religion	8.3	8.5	8.5	9.4	10.3	11.0	10.8	11.8	12.4	12.6	12.6	13.3	13.6	13.8	14.0	14.6	13.9	13.2	13.2	11.6	12.5
9. Education (3)	57.7	57.2	56.1	56.4	57.4	60.1	63.8	70.3	73.1	79.5	82.3	85.7	87.1	91.3	93.8	97.7	98.1	91.7	90.3	91.6	84.4
10. Social protection	162.6	166.5	167.5	167.4	165.3	175.1	178.7	188.5	194.3	202.8	207.4	210.0	211.1	218.7	229.8	246.1	246.9	253.5	259.7	255.2	258.4
EU transactions	-6.9	-6.3	-7.7	-5.4	-3.7	-3.8	-3.6	-6.6	-2.5	-2.7	-1.1	-0.7	-2.1	-1.7	-3.3	1.0	3.9	2.1	4.5	5.1	3.4
Public sector expenditure on services	452.6	457.5	449.3	451.2	456.8	471.7	491.0	516.1	538.3	572.2	595.5	616.1	624.8	644.3	683.2	706.4	704.9	690.9	685.8	683.3	677.8
Accounting adjustments	34.2	36.7	31.8	31.6	30.5	29.9	30.3	32.3	39.1	37.6	48.9	50.2	54.3	56.2	60.8	57.9	60.3	63.6	69.9	62.3	68.9
Total Managed Expenditure ⁽⁴⁾	486.9	494.1	481.1	482.8	487.4	501.6	521.3	548.4	577.4	609.7	644.4	666.3	679.1	700.5	744.0	764.3	765.2	754.5	755.7	745.6	746.7

(1) Real terms figures are the nominal figures adjusted to 2014-15 price levels using GDP deflators from the Office for National Statistics (released 31 March 2016)

(2) The increase in 2008-09 relates to the financial sector interventions. Details are provided in Box 5.A in Chapter 5 of PESA 2015

(3) The 2014-15 decrease in Education is due to a decrease in student loan impairments. Earnings forecasts improved during 2014-15 (a nominal terms reduction of around £1.4bn), and along with further modelling improvements (another nominal terms reduction of around £1.4bn), the cost of new loans was partially offset by revisions to the value of existing loans. This reduction (£2.8bn nominally), combined with the large increase in 2013-14 (£2.2bn nominally), explains the significant decrease in Education expenditure in 2014-15.
 (4) This excludes the temporary effects of banks being classified to the public sector. See Box 5.A in PESA 2015

Public Spending Statistics April 2016

Table 10b Public sector expenditure on services by function as a percentage of GDP ⁽¹⁾, 1994-95 to 2014-15

																					per cent
										National 9	statistics										
	cash				accruals																
	1994-95	1995-96	1996-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12			2014-15
	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn	outturn
1. General public services	4.3	4.6	4.4	4.4	4.2	3.8	3.7	3.4	3.1	3.2	3.4	3.4	3.4	3.4	3.7	3.3	4.0	3.9	3.5	3.5	3.2
of which: public and common services	0.8	0.8	0.7	0.7	0.8	0.8	0.8	0.9	0.9	0.9	1.0	0.9	0.9	0.8	0.9	0.9	0.8	0.7	0.7	0.6	0.6
of which: international services	0.4	0.4	0.4	0.3	0.3	0.4	0.4	0.4	0.4	0.4	0.4	0.5	0.4	0.4	0.4	0.5	0.5	0.5	0.5	0.6	0.6
of which: public sector debt interest	3.1	3.4	3.3	3.3	3.1	2.6	2.6	2.1	1.9	1.9	2.0	2.0	2.1	2.1	2.3	2.0	2.7	2.7	2.4	2.3	2.0
2. Defence	3.1	2.8	2.6	2.4	2.6	2.6	2.5	2.4	2.4	2.4	2.3	2.3	2.3	2.2	2.4	2.5	2.5	2.4	2.2	2.1	2.0
3. Public order and safety	2.1	2.0	1.9	1.9	1.9	1.9	2.0	2.1	2.1	2.2	2.2	2.2	2.1	2.1	2.2	2.3	2.1	2.0	1.9	1.7	1.6
4. Economic affairs	3.2	3.0	2.8	2.4	2.1	2.2	2.3	2.6	2.7	2.7	2.6	2.6	2.6	2.5	3.3	3.2	2.5	2.3	2.1	2.2	2.1
of which: enterprise and economic development ⁽²⁾	0.6	0.6	0.5	0.5	0.3	0.4	0.5	0.5	0.5	0.5	0.5	0.5	0.4	0.5	1.1	0.8	0.3	0.3	0.3	0.3	0.3
of which: science and technology	0.1	0.2	0.2	0.2	0.1	0.1	0.1	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.3	0.3
of which: employment policies	0.4	0.4	0.3	0.3	0.3	0.4	0.4	0.3	0.3	0.3	0.3	0.2	0.2	0.1	0.2	0.3	0.3	0.2	0.2	0.2	0.2
of which: agriculture, fisheries and forestry	0.5	0.5	0.6	0.5	0.5	0.4	0.5	0.6	0.4	0.4	0.4	0.4	0.4	0.3	0.4	0.4	0.3	0.4	0.3	0.3	0.3
of which: transport	1.5	1.4	1.1	1.0	0.8	0.8	0.9	1.0	1.3	1.3	1.3	1.3	1.4	1.4	1.4	1.5	1.4	1.2	1.1	1.1	1.1
5. Environment protection	0.5	0.5	0.4	0.4	0.5	0.5	0.5	0.5	0.5	0.5	0.6	0.6	0.7	0.6	0.6	0.7	0.7	0.6	0.6	0.6	0.6
6. Housing and community amenities	0.8	0.8	0.7	0.5	0.6	0.5	0.5	0.6	0.5	0.6	0.6	0.8	0.8	0.9	1.0	1.1	0.8	0.6	0.6	0.6	0.6
7. Health	5.2	5.2	5.0	5.0	5.0	5.0	5.2	5.5	5.8	6.2	6.5	6.6	6.6	6.7	7.2	7.8	7.6	7.4	7.4	7.4	7.3
8. Recreation, culture and religion	0.7	0.7	0.7	0.7	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.8	0.9	0.8	0.8	0.8	0.6	0.7
9. Education ⁽³⁾	4.8	4.6	4.4	4.3	4.3	4.3	4.4	4.8	4.8	5.1	5.1	5.2	5.1	5.2	5.5	5.9	5.8	5.3	5.2	5.1	4.6
10. Social protection	13.5	13.5	13.3	12.8	12.3	12.5	12.4	12.8	12.8	12.9	12.9	12.6	12.4	12.6	13.5	14.8	14.6	14.7	14.9	14.3	14.1
EU transactions	-0.6	-0.5	-0.6	-0.4	-0.3	-0.3	-0.3	-0.4	-0.2	-0.2	-0.1	0.0	-0.1	-0.1	-0.2	0.1	0.2	0.1	0.3	0.3	0.2
Public sector expenditure on services	37.6	37.1	35.6	34.5	33.9	33.7	34.0	34.9	35.3	36.4	37.1	37.1	36.7	37.0	40.2	42.6	41.8	40.2	39.4	38.3	37.0
Accounting adjustments	2.8	3.0	2.5	2.4	2.3	2.1	2.1	2.2	2.6	2.4	3.0	3.0	3.2	3.2	3.6	3.5	3.6	3.7	4.0	3.5	3.8
Total Managed Expenditure ⁽⁴⁾	40.4	40.1	38.1	36.9	36.2	35.9	36.1	37.1	37.9	38.7	40.1	40.1	39.9	40.3	43.8	46.1	45.3	43.9	43.4	41.8	40.8

(1) GDP is consistent with the latest figures from the Office for National Statistics (published 31 March 2016)

(2) The increase in 2008-09 relates to the financial sector interventions. Details are provided in Box 5.A in Chapter 5 of PESA 2015.

(3) The 2014-15 decrease in Education is due to a decrease in student loan impairments. Earnings forecasts improved during 2014-15 (a reduction of around £1.4bn), and along with further modelling improvements (another reduction of around £1.4bn), the cost of new loans was partially offset by revisions to the value of existing loans. This reduction (£2.8bn), combined with the large increase in 2013-14 (£2.2bn), explains the significant decrease in Education expenditure in 2014-15.

(4) This excludes the temporary effects of banks being classified to the public sector. See Box 5.A in PESA 2015.

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Table 11 Public sector expenditure on services by economic category, 2010-11 to 2014-15

					£million
		Nati	onal Statistics		
-	2010-11	2011-12	2012-13	2013-14	2014-15
	outturn	outturn	outturn	outturn	outturn
Public sector current expenditure on services					
Pay	169,348	166,154	164,421	165,191	169,194
Gross current procurement	188,665	189,060	193,241	196,901	201,785
Income from sales of goods and services	-47,464	-44,962	-46,213	-46,832	-48,738
Current grants to persons and non-profit bodies	222,635	229,098	234,859	235,610	239,296
Current grants abroad	9,427	7,831	9,953	12,470	10,030
Subsidies to private sector companies	7,941	8,246	7,912	8,084	7,728
Subsidies to public corporations	706	458	1,723	1,136	931
Net public service pensions	4,627	6,678	8,620	9,081	10,211
Grant equivalent element of student lending	4,242	2,215	3,913	6,773	2,258
Public sector debt interest	42,357	44,478	40,353	39,704	36,397
Other	59	82	238	278	208
Total public sector current expenditure on services	602,540	609,339	619,020	628,395	629,301
Accounting adjustments	35,016	36,603	35,661	37,171	44,182
Total public sector current expenditure	637,556	645,942	654,681	665,566	673,483
Public sector capital expenditure on services					
Capital grants ⁽¹⁾	15,754	12,238	11,134	10,642	14,188
Gross capital procurement	42,824	37,527	35,451	37,911	39,813
Income from sales of capital assets	-3,258	-4,309	-3,761	-3,692	-5,513
Other	-	-	-	-	-
Total public sector capital expenditure on services	55,320	45,457	42,823	44,861	48,489
Accounting adjustments	21,237	23,693	31,769	24,217	24,688
Total public sector capital expenditure	76,557	69,150	74,592	69,078	73,177
Total public sector expenditure on services	657,859	654,795	661,843	673,256	677,789
Accounting adjustments	56,254	60,297	67,430	61,388	68,871
Total Managed Expenditure ⁽²⁾	714,113	715,092	729,273	734,644	746,660

(1) Transactions from 2010-11 onwards have been affected by financial sector interventions. See Box 5.A in PESA 2015 (Cm9122) for details.

(2) This excludes the temporary effects of banks being classified to the public sector.