# Department for Work and Pensions

DECISION MAKING AND APPEALS (PART OF LEGAL GROUP)

# Decision Makers Guide Volume 4 Amendment 48 – February 2016

- 1. This letter provides details on Amendment 48; the changes have already been incorporated in to the Intranet and Internet versions of the DMG.
- 2. PDF amendment packages are also available. These can be printed with the amended pages being reproduced in full. Each page will contain the amendment number in the footer

PDF amendment packages can be found on the **Intranet** at:

http://intralink/1/lg/acileeds/guidance/decision%20makers%20guide/index.asp

or on the **Internet** at the 'Amdt Packages' tab on the following link:

http://www.dwp.gov.uk/publications/specialist-guides/decision-makers-guide/

Note: When printing PDF packages set the print properties to Duplex/Long Edge in order to produce double sided prints.

- 3. Amendment 48 affects Abbs, SI's & Statutes, chapter 20, 21, 23 the changes affect
  - DMG Chapter 20 Amendment to paragraph 20175 to incorporate reported decision.
  - DMG Chapter 21 added reference to DMG 21443 at DMG 218551 in chapter 21
  - DMG Chapter 23 incorporate DMG memos 19/15 and 24/15. In chapter 23
- 4. The last two amendment packages amending Volume 4 were

Amendment 47 [October 2015]

Amendment 46 [June 2015]

5. Using a PDF amendment package remove the sheets as stated in the left hand column of the Remove and Insert table below and insert the new sheets as stated in the right hand column (note the record of amendments at the back of the Volume).

The content of the examples in this document (including use of imagery) is for illustrative purposes only

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**Abbreviations** 

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Date SIR changed (1 page)

RA Retirement Allowance
RBD Reduced Benefit Direction
RCH Residential Care Home

REA Reduced Earnings Allowance

Reg(s) Regulation(s)

Res A Residential Allowance

RISWR Redundant Iron and Steel Employees re-adaptation scheme

RMPS Redundant Mineworkers Payment scheme

RP Retirement Pension

RQC Relevant Qualifying Condition RVU Relationship Validation Unit

S Section (of an Act)
S2P State Second Pension
SAP Shared Additional Pension

SAYE Save As You Earn
SB Sickness Benefit
SC Savings Credit

Sch Schedule (as in an Act)
SCT Savings Credit Threshold

SDA Severe Disablement Allowance

SDM Sector Decision Maker
SDP Severe Disability Premium

S/E Self-Employed
Sec Section (of an Act)

SED Scottish Education Department

SERPS State Earnings Related Pension Scheme

Sev DP Severely Disabled Person

SF Social Fund

SFFP Social Fund Funeral Payment(s)

SFO Social Fund Officer

SHA Special Hardship Allowance

SI Statutory Instrument
SIR Standard Interest Rate

SJP Supervised Jobsearch Pilot Scheme

SMG Standard Minimum Guarantee

SMP Statutory Maternity Pay

SP State Pensions

SPC State Pension Credit

SpTA Special Transitional Addition SPW Supported Permitted Work

SRPS Shipbuilding Redundancy Payment Scheme

SS Social Security

SS benefits Benefits payable under SS(CB) Act 92

SSMG Sure Start Maternity Grant

SSP Statutory Sick Pay

STCP Skills Training Conditionality Pilot

Supp B Supplementary Benefit

SVQ Scottish Vocational Qualification

TA Transitional Addition

TAW Temporary Allowance for Widow(ers)

TBI Total Benefit Income

TD Trade Dispute

TE Transitional Element

TEC Training and Enterprise Council

TFEU Treaty on the Functioning of the European Union

TS Tribunals Service

TU Trade Union

UB Unemployment Benefit

UC Universal Credit

UCP Urgent Case Payment
UEL Upper Earnings Limit

UK United Kingdom

US Unemployability Supplement

UT Upper Tribunal

VAT Value Added Tax

VSO Voluntary Sector Option of New Deal for young people

WA Widow's Allowance
WB Widow's Benefit

WBLA Work Based Learning for Adults

WBLfYP Work Based Learning for Young People

WBTfA Work Based Training for Adults

WBTfYP Work Based Training for Young People

WC Workmen's Compensation

WC(S) The Workmen's Compensation (Supplementation) Scheme

WC (Supp) Workmen's Compensation (supplementation) scheme

WCA Work capability assessment WDisP War Disablement Pension

WFHRA Work focused health related assessment

Wfl Work-focused Interview

WFP Winter Fuel Payment

WFTC Working Families Tax Credit
WMA Widowed Mother's Allowance

WMA(C) WMA payable where late husband entitled to Cat C retirement

pension

WP Widow's Pension
Wp Work programme

WPA Widowed Parent's Allowance

WP(C) Widow's Pension payable where late husband entitled to Cat C

retirement Pension

WPT Widow's Payment

WRAC Work-related activity component

WRAG Work-related activity group

WTB Work and training beneficiary(ies)

WTC Working Tax Credit

WtWB Welfare to Work Beneficiary

WWP War Widow's Pension/War Widower's Pension

YT Youth Training

National Health Service Act 1977	NHS Act 77
National Health Service Act 1990	NHS Act 90
National Health Service and Community Care Act 1990	NHS & CC Act 90
National Insurance Act 1965	NI Act 65
National Insurance (Industrial Injuries) Act 1965	NI (II) Act 65
National Insurance contributions Act 2008	NIC Act 08
National Minimum Wage Act 1998	NMW Act 98
Pensions Act 2007	Pensions Act 07
Pensions Act 2008	Pensions Act 08
Pensions Act 2014	Pensions Act14
Pension Schemes Act 1993	PS Act 93
Registered Homes (Amendment) Act 1991	RH (Amdt) Act 91
Registered Homes Act 1984	RH Act 84
Rehabilitation of Offenders Act 1974	ROO Act 74
Social Security Act 1975	SS Act 75
Social Security Act 1985	SS Act 85
Social Security Act 1986	SS Act 86
Social Security Act 1988	SS Act 88
Social Security Act 1989	SS Act 89
Social Security Act 1990	SS Act 90
Social Security Administration Act 1992	SS A Act 92

Social Security Contributions and Benefits Act 1992	SS CB Act 92
Social Security Contributions (Transfer of Functions, etc) Act 1999	SSC (ToF) Act 99
Social Security Fraud Act 2001	SS Fraud Act 01
Social Security (Incapacity for Work) Act 1994	SS (IfW) Act 94
Social Work (Scotland) Act 1968	SW (Scot) Act 68
State Pension Credit Act 2002	SPC Act 02
Supervised Jobsearch Pilot Scheme (Designation of Employment Officers) Order 2014	SJP Scheme (Designation of Emp. O) Order 2014
Tax Credit Act 2002	TC Act 02
Tribunals, Courts and Enforcement Act 2007	TCE Act 07
Teaching and Higher Education Act 1998	T & HE Act 98
Trade Union and Labour Relations (Consolidation) Act 1992	TULR (C) Act 92
Trade Union Reform and Employment Rights Act 1993	TURER Act 93
Welfare Reform Act 2007	WR Act 07
Welfare Reform Act 2009	WR Act 09
Welfare Reform and Pensions Act 1999	WRP Act 99
Workmen's Compensation Act 1925	WC Act 25

The Social Security Benefit (Persons Abroad) Regulations 1975 No. 563	SS Ben (PA) Regs
The Social Security (Civil Penalties) Regulations 2012	SS (CPen) Regs
The Social Security (Computation of Earnings) Regulations 1978 No. 1698	SS (C of E) Regs
The Social Security (Claims and Information) Regulations 2007 No. 2911	SS (C&I) Regs
The Social Security Class 3A Contributions (Units of Additional Pension) Regulations 2014 SI 2014 No. 3240	SS Class 3A Conts (UAP) Regs
The Social Security (Child Maintenance Bonus) Regulations 1996 No. 3195	SS (CMB) Regs
The Social Security (Claims and Payments) Regulations 1979 No. 628	SS (C&P) Regs 79
The Social Security (Claims and Payments) Regulations 1987 No. 1968	SS (C&P) Regs
The Social Security Commissioners (Procedure) Regulations 1999 No. 1495	SS Commissioners Procedure Regs
The Social Security (Contributions) Regulations 1979 No. 591	SS (Conts) Regs
The Social Security (Contributions) Regulations 2001 No. 1004	SS (Conts) Regs 01
Social Security (Contribution Credits for Parents and Carers) Regulations 2010 No. 19	SS (CC P & C) Regs
The Social Security (Credits) Regulations 1975 No. 556	SS (Credits) Regs
The Social Security (Crediting and Treatment of Contributions, and National Insurance Numbers) Regulations 2001 No. 769	SS (Crediting etc) Regs
The Social Security and Child Support (Decisions and Appeals) Regulations 1999 No. 991	SS CS (D&A) Regs
The Social Security and Child Support (Jobseeker's Allowance) (Miscellaneous Amendment) Regulations 1996 No. 2538	SS & CS (JSA) (Misc Amdt) Regs

The Social Security (Deferral of Retirement Pensions) Regulations 2005 No. 453	SS (Def RP) Regs
The Social Security (Deferral of Retirement Pensions, Shared Additional Pension and Graduated Retirement Benefit) (Miscellaneous Provisions) Regulations 2005 No. 2677	SS (Def RP, SAP & GRB) (Misc Provs) Regs
The Social Security (Disability Living Allowance) Regulations 1991 No. 2890	SS (DLA) Regs
The Social Security (Introduction of Disability Living Allowance) Regulations 1991 No. 2891	SS (Introduction of DLA) Regs
The Social Security and Family Allowances (Polygamous Marriages) Regulations 1975 No. 561	SS & FA (Poly Marr) Regs
The Social Security (General Benefit) Regulations 1982 No. 1408	SS (Gen Ben) Regs
The Social Security (Graduated Retirement Benefit) (No. 2) Regulations 1978 No. 393	SS (GRB) (No. 2) Regs
The Social Security (Graduated Retirement Benefit) Regulations 2005 No. 454	SS (GRB) Regs
The Social Security (Habitual Residence) Amendment Regulations 2004 No. 1232	SS Hab Res Regs
The Social Security (Hospital In-Patients) Regulations 1975 No. 555	SS (HIP) Regs
The Social Security (Hospital In-Patients) Regulations 2005 No. 3360	SS (HIP) Regs 05
The Social Security (Immigration and Asylum) Consequential Amendments Regulations 2000 No. 636	SS (I&A) Cql Amdts Regs
The Social Security (Incapacity Benefit) Regulations 1994 No. 2946	SS (IB) Regs
The Social Security (Incapacity Benefit - Increases for Dependants) Regulations 1994 No. 2945	SS (IB for D) Regs
The Social Security (Incapacity Benefit) (Transitional) Regulations 1995 No. 310	SS (IB) (Trans) Regs

- 2.1 learn English and
- 2.2 subsequently find work and
- **3.** they had been in GB for not more than twelve months on the day the course started.

1 IS (Gen) Regs, Sch 1B, para 18

# People who claim asylum on or after 3.4.00

#### 20175 People who

- 1. claimed asylum on or after 3.4.00 and
- 2. were granted refugee status on or before 14.6.07

could receive IS for a period when they were waiting for their asylum claim to be determined<sup>1</sup>. From 14.6.07 only those people whose refugee status has been determined can receive IS<sup>2</sup>.

1 IS (Gen) Regs, reg 21ZB; Sch 1B, para 18A; 2 HB v SSWP [2015] EWCA Civ 141; [2015] AACR 17

## People required to attend court

20176 People can get IS whilst they are required to attend court or tribunal as a<sup>1</sup>

- 1. justice of the peace or
- 2. party to any proceedings or
- 3. witness or
- **4.** juror.

1 IS (Gen) Regs, Sch 1B, para 19

# People affected by a trade dispute

20177 People can get IS if they are<sup>1</sup>

- 1. affected by a TD or
- 2. returning to work for the first 15 days following a TD.

See DMG Chapter 32 for further guidance on TDs.

1 IS (Gen) Regs, Sch 1B, para 20

# Certain persons subject to immigration control

20178 Certain PSICs can get IS<sup>1</sup>. (See DMG 24509).

1 IS (Gen) Regs, Sch 1B, para 21

### People in custody

20179 People in custody can get IS, but only to help with housing costs, where they are in custody pending trial or sentencing<sup>1</sup>. This does not apply to prisoners serving a custodial sentence.

1 IS (Gen) Regs, Sch 1B, para 22

#### 20180 People on a

- 1. home detention curfew or
- 2. court-ordered curfew or
- restriction of liberty order or
- 4. mandatory probation service programme

are not detained in custody.

# Member of a couple looking after children whilst partner temporarily abroad

20181 People can get IS where they are<sup>1</sup>

- a member of a couple and the other member is temporarily absent from the UK and
- 2. treated as responsible for a child who is a member of the household.

1 IS Gen Regs, Sch 1B, para 23

# People appealing against a decision because of capability for work

#### 20182 People can get IS if

- **1.** they are found to be not incapable of work
  - **1.1** under the OOT and their GP continues to provide evidence of incapacity for work<sup>1</sup> **or**
  - 1.2 under the PCA<sup>2</sup> and
- **2.** they have made and are pursuing an appeal against the decision that they are not incapable of work.

IS can be paid until the appeal is determined, which includes appeals to the UT where the claimant has been unsuccessful at the tribunal. It does not matter if the claim to IS was made after the incapacity determination. See DMG Chapter 24 for guidance on the amount payable.

1 IS Gen Regs, Sch 1B, para 24; 2 Sch 1B, para 25

20183

- 20184 When dealing with such cases DMs should consider the following
  - 1. a person who falls within a prescribed category for any day in a benefit week shall fall within that category for the whole of that week<sup>1</sup>
  - 2. backdating of a new IS claim can be considered where the claimant claims IS as soon as is practical after being notified of the decision that their entitlement to IB has ceased<sup>2</sup>
  - 3. where an existing IS award can be revised<sup>3</sup> the date of the revision shall be the date that the IB DM terminated the award of IB.

1 IS (Gen) Regs, reg 4ZA(4); 2 SS (C&P) Regs, reg 19(6) & (7)(d); 3 SS CS (D&A) Regs, reg 3(7B) & (7C)

20185

- 20186 IS cannot be paid under DMG 20182 where people are treated as capable of work, for example where they have failed to return the incapacity questionnaire. Where a claimant in these circumstances appeals against an FtT decision, IS cannot be paid until the appeal is determined by the UT.
- 20187 For the purposes of DMG 20182 the continued medical evidence of incapacity should be dated later than the date of the decision based upon the incapacity determination which the claimant has appealed against.
- 20188 See DMG Chapter 3 for guidance on the revision of IS decisions when incapacity decisions are appealed.

#### Young person in training

- A person, who is not a qualifying young person or a child<sup>1</sup> can get IS where they are attending a course of youth training provided by, or through<sup>2</sup>
  - in England, Young People's Learning Agency for England, the Chief Executive of Skills Funding or
  - 2. in Wales, a National Council for education and training or
  - **3.** in Scotland, a local enterprise company.

People under 18 are eligible for WBLfYP and 'Skillseekers' courses. 18 to 24 year olds may also be eligible. Training courses may be known by other names.

1 SS CB Act 92, s 142; 2 IS (Gen) Regs, Sch 1B, para 28

20190 - 20199

# DM's consideration of a proposed jobseeker's agreement

# When and why a jobseeker's agreement is referred to a DM

- 21840 Emp Os may refer a proposed JSAg to a DM to determine whether<sup>1</sup>
  - 1. if claimants were to do what is in the proposed JSAg, they would satisfy
    - **1.1** the availability condition **or**
    - 1.2 the ASE condition and
  - 2. it is reasonable to expect the claimant to have to do what is in the proposed JSAg (see DMG 21850 21851).

1 JS Act 95, s 9(6)

- 21841 The claimant can ask the Emp O to refer a proposed JSAg to a DM to decide whether
  - 1. if the conditions were complied with, the claimant would satisfy the
    - 1.1 availability condition or
    - 1.2 ASE condition and
  - 2. it is reasonable to expect the claimant to have to do what is in the proposed JSAg (see DMG 21850 21851).

If the claimant does ask the Emp O to refer a proposed JSAg to a DM, the Emp O must refer the JSAg straightaway<sup>1</sup>.

 $1\ JS\ Act\ 95,\ s\ 9(6)$ 

21842 Any referral to the DM should, where practicable, be disposed of within 14 days of the date of referral<sup>1</sup>.

 $1\ JS\ Act\ 95,\ s\ 9(7)(a)$ 

- 21843 The DM<sup>1</sup>
  - can give a decision on the terms on which the Emp O is to enter into a JSAg with the claimant (see DMG 21855 21858) or
  - 2. may direct that the proposed JSAg is to be treated as having effect on a specific date earlier than it would otherwise have effect (see DMG 21865 -21894)
    - 2.1 if entered into and
    - **2.2** providing any appropriate conditions are satisfied.

 $1\,JS\,Act\,95,\,s\,9(7)(b)\,\&\,(c)$ 

21844 - 21846

### Availability and actively seeking employment

- In determining whether, if complied with, the JSAg would enable the claimant to satisfy the
  - availability conditions, the DM should follow the guidance on availability in DMG 21120 - 21488
  - ASE conditions, the DM should follow the guidance on ASE in DMG 21520 -21790

#### Back to work schemes

A statement about the Back to Work Schemes Guide on the JSAg is intended to signpost claimants to a source of information. This statement is not to be taken in the context of an action that the claimant is being asked to take. Therefore if the claimant does not read the guide it should not result in a sanction or disallowance of their JSA.

21849

## Is the jobseeker's agreement reasonable

- 21850 It is not reasonable to expect the claimant to do what is in the proposed JSAg if in doing so, the claimant is unable to satisfy the
  - 1. availability condition or
  - 2. ASE condition or
  - **3.** both the availability and ASE conditions.

#### **Example**

A woman is highly skilled and seeking work that requires the skills she possesses.

The action that she will take to seek employment is stated in the proposed JSAg as only visiting the local Jobcentre Plus office.

The DM determines that only visiting the local Jobcentre Plus office does not give her the best chance of getting employment.

So the DM determines that

- the proposed JSAg would not satisfy the ASE conditions if she complied with it and
- 2. it is not reasonable to expect her to have to do what is in the JSAg.
- 21851 The DM should not expect the claimant to do what is in the proposed JSAg if the terms of the JSAg are not reasonable. The DM should consider the impact of any relevant mental or physical health conditions that the claimant suffers from in reaching a decision<sup>1</sup> (see also <u>DMG 21443</u>). This is the case even if the proposed JSAg enables the claimant to satisfy the availability and ASE conditions.

1 CH v SSWP (JSA) [2015] UKUT 0373 (AAC)

# Severe disability premium

### JSA(IB) and IS

#### General

23200 SDP is payable to a severely disabled person<sup>1</sup>. There are two rates of SDP.

1 IS (Gen) Regs, Sch 2, para 13(1)

#### Combination of SDP with DP or HPP

23201 If the conditions for SDP are met, the appropriate SDP rate should be included in the claimant's applicable amount in addition to any other premium.

#### Lower rate

- 23202 Single claimants, lone parents and claimants who are deemed to have no partner (see DMG 23205) are entitled to the lower rate SDP if
  - 1. they are in receipt of
    - **1.1** "AA" (see DMG 23071) **or**
    - **1.2** the middle or highest rate of the care component of DLA **or**
    - 1.3 the daily living component of PIP at the standard or enhanced rate or
    - 1.4 AFIP and
  - 2. there are no non-dependants aged 18 or over
    - 2.1 normally residing (see DMG 23209) with the claimant or
    - 2.2 who the claimant normally resides with and
  - 3. CA or UC that includes the CE, is not in payment to anyone for caring for them (see DMG 23236)<sup>1</sup>.

1 JSA Regs, Sch 1, para 15(1); IS (Gen) Regs, Sch 2, para 13(2)(a)

- 23203 Members of a couple or polygamous marriage are entitled to the lower rate SDP if
  - 1. each member of the couple or polygamous marriage is in receipt of
    - 1.1 "AA" or
    - 1.2 the middle or highest rate of the care component of DLA or
    - 1.3 the daily living component of PIP at the standard or enhanced rate or
    - 1.4 AFIP and
  - 2. there are no non-dependants aged 18 or over
    - 2.1 normally residing (see DMG 23209) with the claimant or
    - 2.2 who the claimant normally resides with and

- **3.** CA or UC that includes the CE, is in payment (see DMG 23236) to someone for caring for one
  - 3.1 of a couple or
  - **3.2** or more, but not all, of the members of a polygamous marriage<sup>1</sup>.

1 JSA Regs, Sch 1, para 15(2)(a)-(c) & (d)(ii) and 20I(1)(a)-(c) & (d)(ii); IS (Gen) Regs, Sch 2, para 13(2)(b)

#### **Higher rate**

- 23204 Members of a couple or polygamous marriage are entitled to the higher rate SDP if
  - 1. the conditions in DMG 23203 1. and 2. are satisfied and
  - 2. CA or UC that includes the CE, is not in payment (see DMG 23236) to someone for caring for any member of a
    - 2.1 couple or
    - **2.2** polygamous marriage<sup>1</sup>.

1 JSA Regs, Sch 1, para 15(2)(a)-(c) & (d)(i) and 20I(1)(a)-(c) & (d)(i); IS (Gen) Regs, Sch 2, para 13(2)(b)

#### Claimant who is deemed not to have a partner

- 23205 When deciding entitlement to SDP, a claimant is treated as not having a partner if the partner is
  - 1. not in receipt of
    - 1.1 "AA" or
    - 1.2 the middle or highest rate of the care component of DLA or
    - 1.3 the daily living component of PIP at the standard or enhanced rate or
    - 1.4 AFIP and
  - 2. certified as severely sight impaired or blind by a consultant ophthalmologist or treated as severely sight impaired or blind (see DMG 23072)<sup>1</sup>.

1 JSA Regs, Sch 1, para 15(3) and 20I(2); IS (Gen) Regs, Sch 2, para 13(2A)

- 23206 This means that if the claimant is a member of a
  - 1. couple, the claimant must satisfy DMG 23202 to be entitled to SDP or
  - **2.** polygamous marriage, all remaining partners must satisfy DMG 23203 **1.** for the claimant to be entitled to SDP.

# "AA", DLA and CA on admission to hospital

23207 Special rules apply to the treatment of "AA", DLA and CA when a disabled person is admitted to hospital (see DMG 23292).

of any children of, the natural parents. Whether an adopted person is a close relative of another person depends on the **legal relationship** not the blood relationship<sup>1</sup>.

1 R(SB) 22/87

#### Changes to people who are not non-dependants

23224 Since IS started there have been some changes to the groups of people who are not non-dependants. The group has mainly stayed as outlined in DMG 23220. But the major changes are highlighted in Appendix 3 to this Chapter.

#### **Shared lives**

A registered shared lives carer provides support and accommodation, in their own home, for a disabled claimant. The claimant is able to keep their disability benefits (DLA/PiP) and pays the carer a weekly contribution, the LA also pay the carer a fixed amount. The claimant will have a lodger/licence agreement and as such be eligible to obtain HB. In these circumstances the carers will ignored as non dependants (because they are a person who the claimant is liable to make payments on a commercial basis to) and the claimant will be entiled to the SDP.

**Note:** The claimant will not be entitled to SDP if there are people other than the carer, carer's family or other shared lives residents in the dwelling who cannot be ignored, for example where the carer's 23 year old son still lives in the same dwelling.

#### Admittance to residential care

The following guidance on admittance to temporary or permanent residential care applies only to the award of SDP. See DMG Chapter 61 for guidance on the treatment of "AA" when a disabled person is admitted to residential care.

#### Definitions for DMG 23229 - 23236

- 23227 Temporary residential care means any temporary stay in a care home or independent hospital. For example, respite care in a care home.
- 23228 Permanent residential care means permanent residence in a care home or independent hospital.

#### Single claimant or lone parent

A single claimant or lone parent who does not satisfy the SDP conditions because there is a non-dependant, will not satisfy the SDP conditions while in temporary residential care. As the stay is temporary the claimant continues to normally reside at home<sup>1</sup>.

1 JSA Regs, reg 2(1); IS (Gen) Regs, reg 3(1)

#### **Example**

Nasreen is a single claimant living with her parents. The conditions for SDP are not satisfied. She goes into temporary residential care. SDP is not payable because she continues to normally reside at home with her parents.

Claimants who live in permanent residential care are normally resident in the home providing that care. Other residents of the home are not non-dependants because they do not normally reside with the claimant as they are separately liable to make payments to a landlord<sup>1</sup> (see DMG 23211 **2.**). SDP is payable to a person in permanent residential care if all of the conditions are satisfied.

**Note:** DLA may cease when the person has been in permanent residential care for four weeks

1 JSA Regs, reg 2(6); IS (Gen) Regs, reg 3(4)

#### **Example**

Ivor is a single claimant who lives at home with his parents. He is in receipt of DLA and no one receives CA, or UC that includes the CE, for caring for him. His parents are non-dependants. The SDP conditions are not satisfied.

Ivor goes into permanent residential care. The DM decides that Ivor is entitled to SDP at the lower rate from the date that he moves into permanent residential care. This is because

- 1. he is in receipt of DLA and
- 2. the other residents of the home are not non-dependants because they do not normally reside with him and
- 3. no one is in receipt of CA, or UC that includes the CE, for caring for him.

Entitlement to SDP continues as long as all of the above are satisfied.

#### Couples

When a member of a couple is in temporary residential care the separation from the partner is also temporary. This means that the couple remain members of the same household<sup>1</sup>.

1 JSA Regs, reg 78(1); IS (Gen) Regs, reg 16(1)

- A special assessment is necessary where one member is in temporary residential care. The claimant's applicable amount should be whichever is the greater of the
  - 1. normal amount for the couple or
  - 2. total of the applicable amounts assessed as if the claimant and partner were each a single claimant or lone parent living in their present accommodation.

1 JSA Regs, Sch 5, para 5; IS (Gen) Regs, Sch 7, para 9

- 23233 For the purposes of the calculation at DMG 23232 2.
  - 1. while in temporary residential care the person is still treated as normally residing at home<sup>1</sup> and
  - 2. neither partner is regarded as a non-dependant of the other<sup>2</sup>.

1 JSA Regs, reg 2(1); IS (Gen) Regs, reg 3(1); 2 R(IS) 9/02

#### Example 1

Peter and Louise live in the same household. They are both named as owners of the property. There are no non-dependants. Both get DLA and someone gets CA for Peter. SDP at the lower rate is payable. Louise goes into temporary residential care.

If they are assessed as a couple, SDP at the lower rate is payable because Louise normally resides at home and CA is in payment for Peter.

If they are assessed as if they are single, SDP is not payable for Peter because CA is in payment. SDP is payable to Louise as she gets DLA, CA is not in payment and there are no non-dependants.

#### Example 2

Malcolm and Wendy are married and live together in the same household. Malcolm is the tenant of the property. Both Malcolm and Wendy get DLA and CA is not in payment (nor is UC that includes the CE). There are no non-dependants. Higher rate SDP is in payment. Malcolm goes into temporary residential care.

If they are assessed as a couple, the higher rate SDP is payable. Malcolm normally resides at home and Wendy continues to reside at home.

If they are assessed as if they are single, lower rate SDP is payable for Malcolm who normally resides at home and satisfies the SDP conditions for a single claimant. Wendy is not a non-dependent of Malcolm as she is in receipt of DLA. Lower rate SDP is payable to Wendy who continues to normally reside at home and satisfies the SDP conditions for a single claimant.

#### Example 3

Alan and Geraldine are married and live together in the same household with a nondependant daughter. Alan gets DLA and CA, or UC that includes the CE, is not in payment. SDP is not in payment because there is a non-dependant daughter and Geraldine is not in receipt of DLA. Alan goes into temporary residential care.

If they are assessed as a couple, SDP is not payable because Alan normally resides at home and there are non-dependants.

If they are assessed as if they are single, SDP is not payable to Alan because he normally resides at home and there are non-dependants. SDP is not payable to Geraldine because she continues to reside at home and does not satisfy the SDP conditions.

#### Example 4

Kenneth and Susan live together in the same household with a non-dependant son. Both get DLA and CA, or UC that includes the CE, is not in payment. SDP is not in payment because there is a non-dependant son. Susan goes into temporary residential care.

If they are assessed as a couple, SDP is not payable because Susan normally resides at home and there are non-dependants at home.

If they are assessed as if they are single. SDP is not payable to Susan because she normally resides at home and there are non-dependants at home. SDP is not payable to Kenneth because he continues to normally reside at home and there are non-dependants.

A member of a couple admitted to permanent residential care is no longer a member of the same household as the partner<sup>1</sup>. Each person may claim JSA or IS as a single claimant or lone parent.

1 JSA Regs, reg 78(1) & (3)(d); IS (Gen) Regs, reg 16(1) & (3)(e)

If a claimant is admitted to permanent residential care the other residents of the home are not non-dependants. This is because they do not normally reside with the claimant, as they are separately liable to make payments to a landlord (see DMG 23212 2.)<sup>1</sup>. SDP is payable to a claimant in permanent residential care if all of the conditions are satisfied.

**Note:** DLA may cease when the person has been in permanent residential care for four weeks.

1 JSA Regs, reg 2(6); IS (Gen) Regs, reg 3(4)

#### **Example**

Irene and Michael are married and live together in the same household. Irene is in receipt of DLA and no one is in receipt of CA for caring for her. SDP is not payable because Michael does not get "AA" or DLA. Irene is admitted to permanent residential care.

Irene claims benefit for herself as she is no longer a member of Michael's household. The DM decides that Irene is entitled to SDP at the lower rate because

- 1. she is in receipt of DLA and
- the other residents of the home are not non-dependants because they do not normally reside with her and
- **3.** no one is in receipt of CA for caring for her.

Entitlement to SDP continues as long as all of the above are satisfied.

#### SDP and CA

- 23236 SDP is not payable if someone is receiving CA, or UC that includes the CE, for caring for
  - 1. the claimant in a single person claim or
  - 2. in couple cases, both the claimant and their partner<sup>1</sup> (or all of their partners in the case of polygamous marriage)

CA or CE has to actually be in payment before it affects entitlement to SDP unless DMG 23239 applies. Underlying entitlement to CA does not affect SDP.

**Note:** A claimant can be awarded SDP and CP at the same time, including where CP is awarded to the claimant because of underlying entitlement to CA (see DMG 23245 et seq).

1 JSA Regs, Sch 1, para 15(1)(c), (2)(d) & 20I(1)(d); IS (Gen) Regs, Sch 2, para 13(2)(a)(iii) & (2)(b)

- 23237 DMs should normally treat an award of CA as a proper award until the CA decision is revised, superseded or otherwise changed on appeal. If the claimant says that
  - 1. they are not being cared for by the person getting CA or
  - 2. the award of CA is in error or
  - 3. they know nothing about the CA award or
  - 4. the CA claim is fraudulent

the DM should ask the CA unit to investigate whether the CA award is correctly made.

- Where the disabled person makes an allegation about the carer's integrity, as described at DMG 23237, the IS/JSA DM can make a decision on the claim or application before the CA DM has decided whether the award of CA should be revised or superseded. However, the IS/JSA decision should include a determination which
  - 1. makes an assumption that the carer is properly in receipt of CA and
  - 2. refuses to award SDP.

An award of CA may be backdated for a period before the date on which the CA award is made. Arrears of CA due in such circumstances do not affect entitlement to SDP<sup>1</sup>. SDP is only affected from the date the CA award is paid.

1 JSA Regs, Sch 1, para 15(7) and 20I(6); IS (Gen) Regs, Sch 2, para 13(3ZA)

#### **Example**

Karim is a single claimant in receipt of SDP. On 20 November a relative claims CA. CA is awarded on 23 January. It is first paid on 6 March. Arrears are included in the first payment from the date of claim. SDP is affected from 6 March.

23240 If a person stops getting CA because a restriction is applied under the loss of benefit provisions<sup>1</sup> they continue to be treated as being in receipt of CA for the purposes of entitlement to SDP<sup>2</sup>.

1 SS Fraud Act 2001, s 7; 2 IS (Gen) Regs, Sch 2, para 13(2)(a)(iii), (2)(b) & (5); JSA Regs, Sch 1, para 15(1)(c), (2)(d), & (9) and 20I(1)(d) & (7)

# The standard rate

- Prior to 28.11.04 the standard interest rate was based on the weighted average of basic rates charged by the main building societies. This figure was published monthly by the Office for National Statistics in Financial Statistics Table 7.1L. Changes to the standard rate were triggered by moves of 0.25% or more in the published figures.
- From 5.12.04 the calculation of the standard rate of interest applied to loans which qualify for housing costs was based on
  - 1. the Bank of England base rate or
  - any rate determined by the Treasury under its reserved powers plus 1.58%.
- From 1.10.10 the calculation of the SIR applied to loans which qualify for housing costs is based on the average mortgage rate published monthly by the Bank of England. A change in the SIR is only triggered when the Bank of England's published average mortgage rate differs by 0.5 percentage points<sup>1</sup> or more from the SIR applicable on that day. Any change in the SIR is effective from a date determined by the Secretary of State<sup>2</sup>.

1 IS (Gen) Regs, Sch 3, para 12; JSA Regs, Sch 2, para 11; 2 SI 2014/591

23536 See Appendix 6 to this Chapter for details of the standard interest rates.

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the DM decides that a standard interest rate equivalent to the Bank of England base rate plus 1.58% should be used in the calculation of her housing costs.

Date SIR changed	Rate of SIR	Effective from
11.9.05	6.08%	11.9.05
3.8.06	6.33%	10.9.06
9.11.06	6.58%	17.12.06
11.1.07	6.83%	18.2.07
10.5.07	7.08%	17.6.07
5.7.07	7.33%	12.8.07
6.12.07	7.08%	13.1.08
2.2.08	6.83%	16.3.08
10.4.08	6.58%	18.5.08
8.10.08	6.08%	16.11.08
14.12.08	4.58%	Not implemented
5.1.09	6.08%	Amount prescribed SI 3195/08
1.10.10	3.63%	1.10.10
June 15	3.12%	Determined by SoS