

Business Plan 2015-16

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Any enquiries regarding this publication should be sent to:
Office of Manpower Economics
8th Floor
Fleetbank House
2-6 Salisbury Square
London EC4Y 8JX
steven.mokogwu@bis.gsi.gov.uk

Foreword by Director, Office of Manpower Economics

The Office of Manpower Economics (OME) was created in 1971. It is a non-departmental public body that provides an independent secretariat to eight pay review bodies. Taken together, these pay review bodies make recommendations on pay for 2.5 million workers (or around 45 per cent of public sector staff) involving a paybill of £100 billion (or over 60 per cent of the total public sector paybill). The workers covered are employed in the National Health Service (NHS), prison service, armed forces, police, judiciary, senior civil service (SCS) and as school teachers.

The purpose of this Business Plan is to set out what OME will do in 2015-16 and its longer-term strategy. The main focus of OME will continue to be the support it offers to the independent pay review bodies. In addition, over the next 12 months OME will be planning how it should respond to continuing budgetary constraints, while maximising the value and impact of its wide knowledge on public sector pay and reward matters.

The plan is divided into three sections:

- 1: What OME will do in 2015-16 (its deliverables);
- 2: How it will do this (its resources and capabilities); and
- 3: The wider context (the challenges and risks for OME).

Unconventionally, this plan runs from 1 September. This is to fit with OME's work programmes which mostly start in that month. However, the financial information provided in this Plan is aligned with the conventional financial year (April to March).

Martin Williams
Director, OME
September 2015

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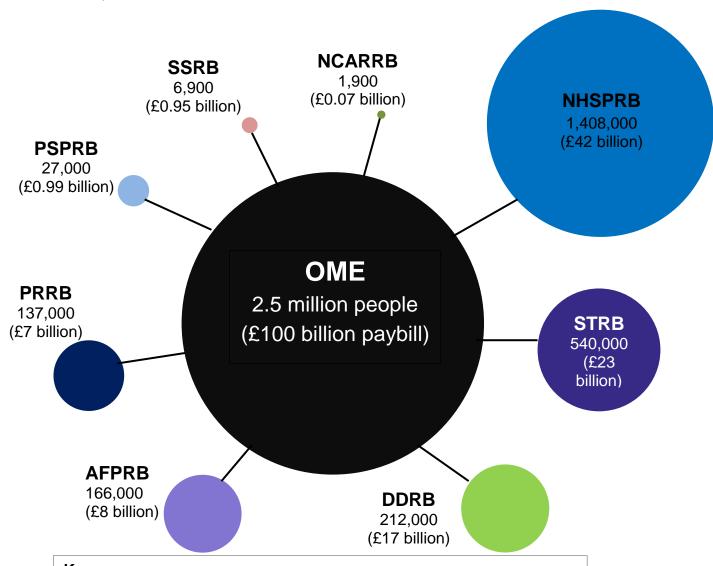
Chapter 1: OME's mission, strategy and deliverables 2015-2020

OME's purpose is:

"To provide professional, independent, evidence-based support for the Public Sector Pay Review Bodies."

OME provides an independent secretariat for each of the eight public sector pay review bodies.

Figure 1 below shows each review body scaled by headcount (with paybill shown in brackets).



Key:

- **AFPRB**: Armed Forces' Pay Review Body
- **DDRB**: Review Body on Doctors' and Dentists' Remuneration
- NCARRB: National Crime Agency Remuneration Review Body
- NHSPRB: National Health Service Remuneration Review Body
- **PRRB**: Police Remuneration Review Body
- **PSPRB**: Prison Service Pay Review Body
- SSRB: Review Body on Senior Salaries
- STRB: School Teachers' Review Body

OME's strategy 2015-2020:

OME's strategy for 2015-2020 is to:

- Provide effective secretariat support for each of the pay review bodies as they make recommendations on pay and reward for their public sector workforces:
- Engage effectively with all key stakeholders, so that the pay review bodies receive high quality, comparable and timely evidence from the parties upon which to base their recommendations;
- Conduct research and analysis on pay, reward and labour market issues, to help pay review bodies in their work.

Overview of OME's Deliverables 2015-16

Each year, OME's key outcomes and priorities are set by the Government when the pay review bodies receive remits from the relevant Secretary of State, or devolved administration Minister where applicable. These normally cover the annual pay round for each workforce group and any particular workforce issues. In 2015 these remit letters are expected towards the end of September, or later in some cases. The pay review bodies generally have standing terms of reference approved by their sponsoring department. All are advisory non-departmental public bodies and some of them are statutory.

The Chief Secretary to the Treasury wrote to all pay review body chairs on 19 August 2015, setting out the Government's high level strategy for public sector pay during the new Parliament.¹

A provisional list of OME's deliverables in 2015-16 is provided at **Table 1** below (predicted numbers of reports, visits and meetings and possible additional projects). This will be updated as remits are finalised.

In addition in 2015-16, OME's Research and Analysis Group (RAG) will work with BIS on the procurement of a new research and evaluation Framework Agreement that takes account of the needs of OME and the pay review bodies.

¹ This letter has been published on OME's pages on GOV.UK at: https://www.gov.uk/government/publications/letter-from-chief-secretary-to-the-treasury-to-pay-review-body-chairs

Table 1: OME outputs/deliverables (1 September 2015 - 31 August 2016)

Review Body	Reports	Report details (and submission date)	Visits		Member appointments/ reappointments
Armed Forces' Pay Review Body (AFPRB)	2	 45th report (February 2016) Supplementary report on Service Medical and Dental Officers (March 2016) 	17	20	1
Review Body on Doctors' and Dentists' Remuneration (DDRB)	1	44 th report (February 2016)	3	11	4
National Crime Agency Remuneration Review Body (NCARRB)	1	• 3 rd report (May 2016)	2	See PRRB below	0
NHS Pay Review Body (NHSPRB)	1	29 th report (February 2016)	8	12	2
Police Remuneration Review Body (PRRB)	2	 2nd report (England and Wales (June 2016) 2nd report (Northern Ireland) (June 2016) 	6	22 Includes NCARRB	0
Prison Service Pay Review Body (PSPRB)	2	 15th annual report England and Wales (February 2016) 10th annual report Northern Ireland (March 2016) 	12	13	5
Review Body on Senior Salaries (SSRB)	1	38 th annual report (February 2016)	0	12	4
School Teachers' Review Body (STRB)	1	• 26 th report (May 2016)	1	19	4
TOTALS	11		49	109	20

Chapter 2: OME resources and capabilities

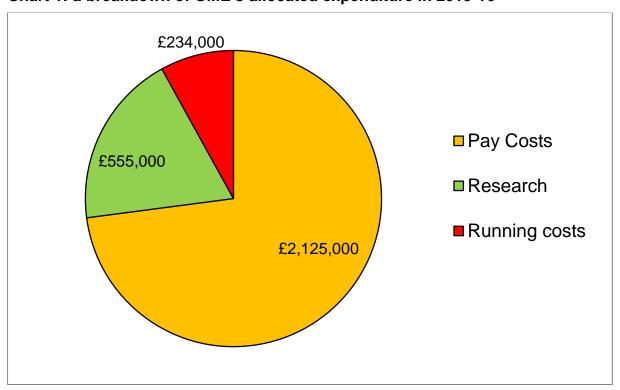
OME finances

BIS provides OME's core funding. OME's administration costs budget is consolidated into the BIS budget, although ring-fenced within it. OME's expenditure has three main elements: pay costs; purchased research; and running costs (e.g. catering, travel and subsistence, IT, training and reprographics). OME also receives income (£600,000 in 2015-16) from sponsoring departments. Most departments pay for pay review body members' fees and expenses but, in line with 2006 Cabinet Office guidance, the departments concerned are charged the full costs of the recently established Police Remuneration Review Body and National Crime Agency Review Body. OME has no capital or programme spend.

Table 2: The OME Budget 2014-15 and 2015-16

£000s	2014-15	2015-16
Gross	2.916	2.914
Income	-0.345	-0.600
Net	2.571	2.314

Chart 1: a breakdown of OME's allocated expenditure in 2015-16



OME staff resources

On 1 September 2015 the OME staff in post headcount was 33 (Full-Time Equivalent: 31.7). A summary table is provided below:

Table 3: Staff resources in OME in 2015-16

	As at 1 September 2015 (excluding vacancies)							
Range	Headcount	Full-Time Equivalent	Headcount (Generalist)	Headcount (Specialist posts: Economist, statistician, remuneration specialist)				
SCS	5	4.9	4	1				
Grade 6	1	1.0		1				
Grade 7 ¹	11	10.3	5	6				
HEO	8	8.0	7	1				
EO	3	3.0	2	1				
AO	5	4.4	5					
Total	33	31.6	23	10				

¹ Excludes one member of staff on paid maternity leave on 1 September 2015.

OME capabilities

OME has a learning and development plan for 2015-16 focused on each staff member using their annual learning and development allowance and choosing digital, corporate and overarching development objectives. In addition, analysts in OME will undertake a range of activities in order to comply with Continuous Professional Development (CPD) requirements from the Government Statistical Service and the Government Economic Service.

OME organisational priorities

In 2015-16 OME is conducting a review of its ways of working to ensure that in all its activities it is optimising its use of technology, efficient processes, time and space. It is also seeking to enhance opportunities for collaborative working both inside OME and with other organisations, to improve the overall service offered to review bodies.

Efficiency

In 2015-16 BIS has to make further efficiency savings of £450m. As a consequence, OME will review its organisation this year with a view to making savings while also seeking to ensure that the pay review bodies it supports can continue to deliver high quality and timely advice in accordance with their remits.

OME operating model

OME's operating model is designed to support the pay review bodies in their work to develop recommendations for both annual rounds and reform remits. It seeks to maximise responsiveness to both pay review bodies and stakeholders, and easily adapt to changing demands. At its heart is OME's expertise in public sector reward and its ability to offer a professional and responsive secretariat service and stakeholder management function. It is shown at **Figure 2.**

Figure 2: The OME operating model

Receipt of remits

Ministers set review body remits

Feedback

Wash-up meetings with the parties Visits to remit groups



Drafting and

submitting reports to

Government

Evidence-based

Stakeholder management

Developing and sustaining effective stakeholder relationships

Ensuring the review body process runs smoothly

Secretariat support

For the independent pay review bodies

Providing expert review body-specific analysis

Research and analysis

Providing overarching pay and economic expertise

Commissioning evidence

Evidence from the parties and wider research



Assessing evidence

Analysing pay and workforce data and testing the parties' evidence

recommendations

Developing options

Supporting the review bodies in developing and assessing options

Chapter 3: Challenges: the wider environment

OME continues to face major uncertainties affecting the scope and timing of its work programme. These include: the future direction and detail of public sector pay policy; affordability constraints; and reform of remit groups' terms and conditions of employment. The work of the pay review bodies is also affected by the industrial relations climate; and wider changes impacting on public sector workers, including pensions reform.

Risk management

The main risks which OME will manage in 2015-16 are at **Annex D**. They are managed principally at team level through risk registers specific to the circumstances of the individual review bodies.

Interdependencies

OME has three main interdependencies:

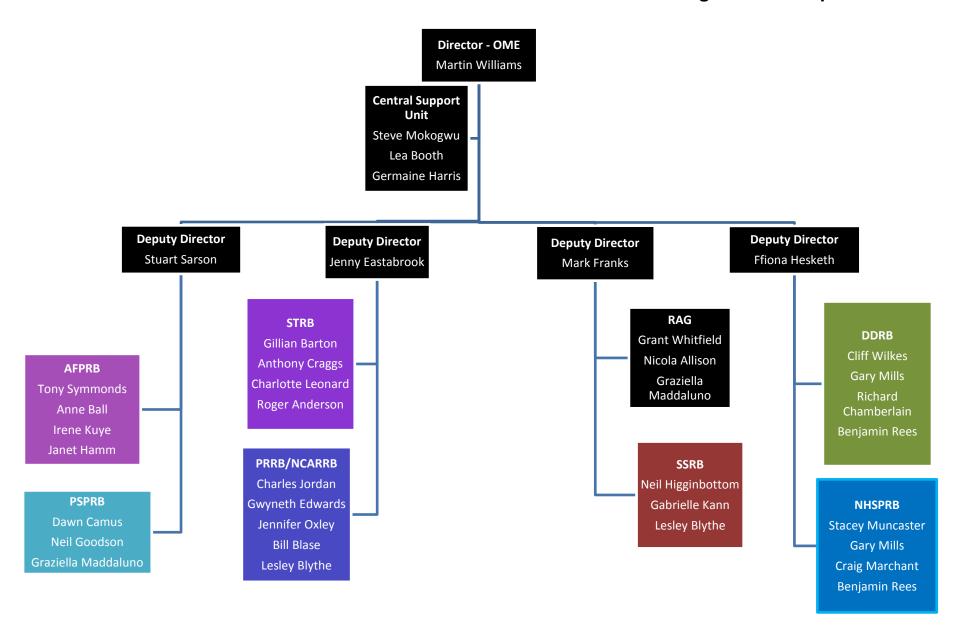
- with BIS which funds OME and provides its IT, accommodation, HR and finance services;
- with the sponsoring departments which fund pay review body members' fees and in some cases contribute to OME's logistical costs; and
- with the Low Pay Commission (LPC) with whom it shares its accommodation.

Figure 3: OME's interdependencies **BIS** Low Pay provides OME's core Commission (LPC) funding and Shared shares its Services support accommodation (accommodation, HR, IT) and Legal **Sponsoring** departments fund pay review body members' fees and contribute to logistical costs

OME communication and engagement

OME aims for proportionate, accurate and positive media representation. In 2015-16 it is conducting a review of its strategy for communicating and engaging with its external audience and plans to devise a set of principles to guide this activity in future. It will include consideration of how and why it projects itself to the outside world and whether, for example, it should raise its profile as a source of expertise on reward systems in the public sector.

Annex A: OME organisation September 2015



Annex B: OME and the pay review bodies it supports

Armed Forces' Pay Review Body (AFPRB)

Ministry of Defence NDPB established in 1971. Makes recommendations to Prime Minister and Secretary of

Senior Salaries Review **Body (SSRB)**

Cabinet Office NDPB established in 1971. Makes recommendations to Prime Minister and Secretaries of State for Justice, Defence and Health, the Home Secretary and Devolved Administrations.

School Teachers' Review **Body (STRB)**

Department for Education NDPB established in 1991. Makes recommendations to Prime MInister and Secretary of State for Education.

State for Defence.

Office of Manpower **Economics**

BIS non-departmental public body (NDPB) established in 1971. Provides organisational, secretarial and analytical support to the review bodies.

Review Body for Doctors and Dentists (DDRB)

Department of Health NDPB established in 1971. Makes recommendations to Prime Minister, Secretary of State for Health and Devolved Administrations.

National Crime Agency Remuneration Review Body (NCARRB)

Home Office NDPB established in 2013. Makes recommendations to Prime Minister and Home Secretary.

National Health Service Pay Review Body (NHSPRB)

Department of Health NDPB established in 1983. Makes recommendations to Prime Minister and Secretary of State for Health and Devolved Administrations.

Prison Service Pay Review Body (PSPRB)

Ministry of Justice NDPB established in 2001. Makes recommendations to Prime Minister, Secretary of State for Justice and Northern Ireland **Justice Minister**

Police Remuneration Review Body (PRRB)

Home Office NDPB established in 2014. Makes recommendations to Prime Minister and Home Secretary and Northern Ireland Justice Minister.

Annex C: Main risks for OME to manage in 2015-16

Risk	Impact High, Med, Low	Probability High, Med, Low	Counter measures	Owner/ responsible	Review and other comments
Delays to 2015 spending review mean late written and oral evidence impair work of pay review bodies.	Н	H/M	Keep in regular contact with the parties and and remind them of the importance of timely evidence. Make clear that timing of evidence affects timing of reports.	Pay review body secretariats	Not, ultimately, within pay review body or OME control.
OME has inadequate resources to deliver its objectives satisfactorily.	Н	Н/М	Continually explain and justify the rationale for OME's work to sponsoring departments and the centre of government. Work through and evaluate scenarios that respond to different available levels of resources.	OME Senior Management Team	Most OME funding comes via BIS, but BIS is not itself a recipient of any pay review body reports.
The independence of the review bodies is brought into question by stakeholders.	M	M/L	Scrupulous care to ensure that recommendations and observations are supported by evidence.	Pay review body chairs, members and secretariats	OME's funding arrangements, coming largely via BIS which has no financial stake in pay review body recommendations, are intended to help mitigate this risk.

Risk	Impact High, Med, Low,	Impact High, Med, Low	Counter measures	Owner/ responsible	Review and other comments
Disengagement of parties because public sector pay policies may appear to predetermine results.	Н	M	Secretariats work with the parties to ensure that proposals presented to pay review bodies offer them choices.	Pay review body secretariats	
The secretariats lack the knowledge and/or skills to support the pay review bodies	Н	L	Review the OME learning and development plan regularly and identify any knowledge and skills gaps. Hold regular performance reviews with staff and consult pay review body chairs and members to confirm support and service is to standard. Consider how better to promote OME opportunities to potential new staff.	OME Senior Management Team	There is a general need for OME to balance the value of highly experienced staff who thoroughly understand the pay review body process alongside the need to introduce new people who may have different ideas about how to achieve OME's objectives.
Delays in appointments to pay review bodies risk their membership falling below required or effective numbers	M	M/L	Alert sponsoring departments in good time to impending appointment/reappointment issues. Support departments with administering recruitments, as desired. Review all recruitment campaigns in case of failure to appoint or low application rates and liaise with sponsoring department on effective recruitment methods.	OME Senior Management Team and pay review body secretariats	General government policy on public appointments will be relevant here.