

# Leicester, Leicestershire and Rutland



## Annual Report 2014-2015



# Introduction

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We are pleased to introduce the 14th annual report of the Multi-Agency Public Protection Arrangements (MAPPA) in Leicester, Leicestershire and Rutland, which reviews the work we have undertaken to protect the public and make our communities safer.

Protecting the public from serious harm continues to remain one of our highest priorities. Working together in a joined up approach with other criminal justice and partnership agencies is the most effective way to improve the safety of our local neighbourhoods.

During the year 2014-15, we have continued to work with other agencies to assess and manage the potential risk of MAPPA registered offenders. We have supported a mentoring project which promotes the work of volunteers who assist with re-integrating offenders back into the community, in particular where isolation increases risk. This work has already contributed to the reduction in the level of management for certain cases.

MAPPA in LLR has continued to incorporate the Four Pillars approach in level 2 and level 3 meetings. During the latter part of this year, the next stage using a risk assessment structure, was introduced. This has now been fully adopted with all cases being reviewed under this process bringing us in line with the other pilot areas. In addition we continue to support other areas wishing to adopt Four Pillars.

In November 2014, our area was one of the six areas inspected by HMIP and HMIC. The report will be released later this year.

The majority of offenders continue to be managed at level 1, with the critical few managed at the higher levels, meaning that the resources continue to be focused where the risk is.

Despite significant financial constraints being imposed upon agencies, the allocation of resources to MAPPA has been maintained. The performance and quality of work undertaken by staff involved in MAPPA has demonstrated that we continue to do a difficult job very well.

The findings of this report reflect the excellent working partnerships that exist locally and illustrates the processes we use and our responsibilities in managing the risks posed by potentially violent and sexual offenders. We hope that you find the work that it describes to be both interesting and informative.

## **The Responsible Authority SMB Members:**



Roger Bannister, Deputy Chief Constable,  
Leicestershire Police,  
SMB Chair

Carolyn Maclean, Head of Probation Leicester,  
Leicestershire and Rutland, National Probation  
Service, SMB Deputy Chair

Graham Batchford, Governor Leicester Prison, HM  
Prison Service

# What is MAPPA?

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## MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

## How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focused upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: [www.gov.uk](http://www.gov.uk)

# MAPPA Statistics

<b>MAPPA-eligible offenders on 31 March 2015</b>				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 1	798	275	-	1073
Level 2	7	1	3	11
Level 3	0	2	0	2
Total	805	278	3	1086

<b>MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)</b>				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 2	13	9	5	27
Level 3	7	3	0	10
Total	20	12	5	37

<b>RSOs cautioned or convicted for breach of notification requirements</b>	52
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<b>Restrictive orders for Category 1 offenders</b>	
<b>SOPOs, NOs &amp; FTOs imposed by the courts</b>	
SOPOs	68
NOs	2
FTOs	0

<b>Level 2 and 3 offenders returned to custody</b>				
	<b>Category 1: Registered sex offenders</b>	<b>Category 2: Violent offenders</b>	<b>Category 3: Other dangerous offenders</b>	<b>Total</b>
<b>Breach of licence</b>				
Level 2	3	2	0	5
Level 3	0	1	0	1
Total	3	3	0	6
<b>Breach of SOPO</b>				
Level 2	0	-	-	0
Level 3	0	-	-	0
Total	0	-	-	0

<b>Total number of Registered Sexual Offenders per 100,000 population</b>	<b>88</b>
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This figure has been calculated using the Mid-2014 Population Estimates: Single year of age and sex for Police Areas in England and Wales; estimated resident population, published by the Office for National Statistics on 25 June 2015, excluding those aged less than ten years of age.



# Explanation commentary on statistical tables

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## MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2015 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2014 to 31 March 2015.

**(a) MAPPA-eligible offenders** – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (x% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

**(b) Registered Sexual Offenders (RSOs)** – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

**(c) Violent Offenders** – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration.

**(d) Other Dangerous Offenders** – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

**(e) Breach of licence** – offenders released into the community following a period of imprisonment will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

**(f) Sexual Offences Prevention Order (SOPO)** – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

**(g) Notification Order** – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

**(h) Foreign Travel Orders** – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

# Local page

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Leicester, Leicestershire and Rutland MAPPA had another successful year in 2014-15, helping to protect the public from those who have the potential to cause serious harm.

We have introduced a joint referral scheme, working with our local Integrated Offender Management (IOM) Team. This has been well received by professionals. The joint approach with a panel consisting of MAPPA, and Enhanced and Priority IOM staff, enables the best outcome for each case to be considered. All referrals are heard within 10 days, with staff being given a decision on the day of the panel as to the outcome.

As mentioned in the introduction, we worked with Leicester Probation's Circles of Support and Accountability, extending their work to offer support to level 1 managed registered sex offenders. Circles of Support and Accountability are volunteers, who work with isolated offenders to give them a support network that may be missing in their lives. This can include helping them to manage money or to find work, or to develop social skills which will help them integrate with mainstream society and to develop interests which may divert them from further offending. In addition the volunteer provides information to the professionals involved in the case regarding progress and/or concerns. It is hoped that this work will continue to be supported by other funding streams.

Training is delivered to a variety of agencies who all have a commitment to work under MAPPA. Training is offered to up to 30 staff every 2 months, with the added benefit of trainers from the Police, Mental Health, YOS and Probation delivering the training.

Work that Leicester, Leicestershire and Rutland MAPPA pioneered in 2012 with Professor Hazel Kemshall continues to be delivered and supported by the agencies attending level 2 and level 3 meetings. We regularly have requests for professionals to observe this in practice and will support any plans for further development.

## Useful links

**Leicester, Leicestershire and Rutland MAPPA**  
0116 2486606  
mappa@leicestershire.pnn.police.uk  
[www.mappaleics.org.uk](http://www.mappaleics.org.uk)

**Leicestershire Police**  
101  
In an emergency, call 999  
[www.leics.police.uk](http://www.leics.police.uk)

**Her Majesty's Prison Service**  
[www.justice.gov.uk](http://www.justice.gov.uk)

**National Probation Service**  
0300 047 6325  
<https://www.gov.uk/government/organisations/national-probation-service>

All MAPPA reports from England and Wales are published online at:

[www.gov.uk](http://www.gov.uk)

National  
Probation  
Service

