Bespoke permit for accumulation and disposal of radioactive waste

Purpose of this document

This is a draft decision document, which accompanies a draft permit.

It explains how we have considered the Applicant's application, and why we have included the specific conditions in the draft permit we are proposing to issue to the Applicant. It is our record of our decision-making process, to show how we have taken into account all relevant factors in reaching our position. Unless the document explains otherwise, we have accepted the Applicant's proposals.

The document is in draft at this stage, because we have yet to make a final decision. Before we make this decision we want to explain our current thinking to the public and other interested parties, to give them a chance to understand that thinking and, if they wish, to make relevant representations to us. We will make our final decision only after carefully taking into account any relevant matter raised in the responses we receive. Our mind remains open at this stage: although we believe we have covered all the relevant issues and reached a reasonable conclusion, our ultimate decision could yet be affected by any information that is relevant to the issues we have to consider. However, unless we receive information that leads us to alter the conditions in the draft permit, or to reject the Application altogether, we will grant the permit in its current form.

In this document we frequently say "we have decided". That gives the impression that our mind is already made up; but as we have explained above, we have not yet done so. The language we use enables this document to become the final decision document in due course with no more re-drafting than is absolutely necessary.

Executive Summary

- 1. As the leading organisation working to protect the environment, it is the Environment Agency's role to regulate discharges and waste disposals from nonnuclear premises in England and to ensure their impact on air, water and land is minimised.
- 2. Based on our recent experience, authorising the production of oil and gas is the new area of regulation that has the highest profile and the greatest perceived uncertainties.
- This decision document summarises our detailed assessment of an application to manage the radioactive waste arising as a result of prospecting for oil and gas in a particular area. We have decided to grant a permit for radioactive waste management to Third Energy UK Gas Limited at the Kirby Misperton A Wellsite, Off Habton Road, Kirby Misperton, North Yorkshire YO17 6XS.

About this decision document

4. This document, which accompanies the permit, is our record of our decision-making process, to show how we have taken into account all relevant factors in reaching our decision.

Preliminary information

- The number we have given the permit is KB3098DE. We refer to the permit as "the **Permit**" in this document.
- 6. We gave the application the reference number EPR/KB3098DE/A001. We refer to the application as "the **Application**" in this document.
- 7. The Applicant is Third Energy UK Gas Limited. We refer to Third Energy UK Gas Limited as "the **Applicant**" in this document. Where we are talking about what would happen after the Permit is granted, we call Third Energy UK Gas Limited "the **Operator**".
- 8. The site for the proposed radioactive substances activity (the accumulation and disposal of radioactive waste) is at Kirby Misperton A Wellsite, Off Habton Road, Kirby Misperton, North Yorkshire YO17 6XS ('the premises')
- 9. The Application was duly made on 03 June 2015. This means we considered it was in the correct form and contained sufficient information for us to begin our determination.
- 10. The Applicant also submitted a permit application for two other activities (the management of mining waste and a groundwater activity). We gave the application for these activities the reference number EPR/DB3002HE/A001. That application is an application for a separate permit. The decision with regards to that application is not dealt with in this document. A separate decision document is being consulted upon in conjunction with this document to explain the minded to position on that application.

Use of terms

EPR

11. The Environmental Permitting (England & Wales) Regulations 2010 and the amendments made to radioactive substances regulation in the Environmental Permitting (England & Wales) (Amendment) Regulations 2011 are referred to together as "the EPRs". References to schedules or paragraphs in EPR are to the schedule or paragraph currently in force. Radioactive substances activities have to meet the requirements set out in Schedule 23 of the EPRs. The current version of Schedule 23 is contained in the 2011 Regulations. EPR permits for radioactive substance activities are referred to as RSR permits.

Permit number: KB3098DE

Flowback fluids

12. Fluid contaminated with minerals and NORM returned to the surface during and following well stimulation.

NORM

13. Is "naturally occurring radioactive material" derived from the radioactive decay of uranium and thorium naturally present in rocks since their formation. NORM will contain many different radioactive materials in differing amounts from the radioactive decay of uranium and thorium, with radium 226 and radium 228 typically the radioactive materials of most significance in produced waters.

The production of oil and gas is a NORM industrial activity which requires a radioactive substances activity permit for the accumulation and disposal of radioactive waste.

Produced water

14. The water naturally present in some hydrocarbon-bearing strata that is brought up during the extraction of oil and gas.

Radiation dose

15. The total amount of radiation absorbed by material or human tissues, expressed in sieverts (Sv). The average annual dose from all sources of radiation in the UK (including from radon and medical procedures) is 2.6 millisieverts per year.

Regulated facility

16. This is the term used in the EPRs. Those regulations provide that any regulated facility must be operated only under and in accordance with an environmental permit.

Well stimulation fluids

17. Fluids, often water, mixed with additives used to encourage more oil and gas to flow from a particular rock formation.

Brief outline of the process

There is an existing well at KM8 drilled in 2013 down to 3048m into the Bowland Shale Formation. No gas was ever extracted from the well and it was suspended. The Applicant has decided to use the well stimulation technique of hydraulic fracturing to try to extract natural gas from the shale in the existing well. There will be five fractures perforated through the existing vertical well casing. There are no lateral wells extending outwards, and no proposals to carry out any further drilling. During the well stimulation, well stimulation fluid will be used and water (including flowback fluid) may be produced. The produced water and flowback fluid will be transferred to storage tanks for subsequent offsite disposal at a permitted waste disposal facility. The natural gas extracted during testing will be a product rather than waste. The infrastructure is in place at the wellsite, with some minor alterations, to connect KM8 to the Operator's central gathering point, Knapton Generating station, where the gas will be combusted to produce energy to feed directly into the electricity grid. There will be no need or requirement to discard of any natural gas produced. As a result there will be no flaring of gas on the premises

except in emergency situations at the Knapton Generating Station. A radioactive substances regulation (RSR) permit is required as the operator is going to be flowing (producing) oil or gas which may contain radioactive waste.

- 19. The application was made for a permit for the management of radioactive waste resulting from the NORM industrial activity of production of oil and gas. The produced water and flowback fluid from the testing is likely to contain NORM in sufficient quantities to be classed as radioactive waste. Solid wastes such as pipeline scale and sediment may also contain NORM in sufficient quantities to be classed as radioactive waste. The permit also recognises that a residual layer of fluids from the process, which may contain NORM, may remain in the area adjacent to the wellbore. This would constitute a disposal of radioactive waste, occurring in the area of or immediately adjacent to the well. This disposal has been taken into account in our decision.
- 20. A separate application was also submitted for an environmental permit to cover activities at Kirby Misperton A Wellsite, specifically at well KM8, relating to well stimulation by hydraulic fracturing for natural gas extraction, namely: (1) A mining waste operation for the management of extractive waste not involving a mining waste facility; (2) In respect of the hydraulically fractured well; a non-hazardous mining waste facility for the accumulation of injected hydraulic fracturing fluid which has not returned back from the underground target formation and has become extractive waste; and (3). A groundwater activity, being a discharge, namely of hydraulic fracturing fluid, to the target formation, that might lead to the indirect input of pollutants to groundwater. These activities will also be regulated by the Environment Agency by means of a separate permit subject to the EPRs; reference EPR/DB3002HE/A001.

Record of decision

21. We have decided to grant the permit specified below.

The permit number is KB3098DE.

The applicant is Third Energy UK Gas Limited

The facility is located at Kirby Misperton A Wellsite, Off Habton Road, Kirby Misperton, North Yorkshire YO17 6XS.

The decision is effective from [inset date]

22. We consider in reaching that decision we have taken into account all relevant considerations and legal requirements and that the permit will ensure the appropriate level of protection of people and the environment. These considerations and legal requirements are set out in the published government and Environment Agency guidance supporting the EPRs.

Reasons for our decision

23. Unless specified otherwise below, we have accepted the applicant's proposals.

Justification

- Justification is the process by which Government decides whether types of practices involving radiation are acceptable, as set out in The Justification of Practices Involving Ionising Radiation Regulations 2004 (the Regulations'). Further information is in Government guidance available at:

 https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/48980/Justification_of_Practices_on_Ionising_Regulationsguidance.pdf.
- 25. We conclude that justification is not required in this case because the radioactive substances activity being carried out is not a "practice" as defined in the Regulations, where the radioactive material is being exploited for its fissile or fertile properties. The radioactive waste arises from natural radioactivity present in the rocks being unavoidably displaced by the permitted operations.

Operator and operator competence

- 26. We are satisfied that the applicant is the person who will have control over the operation of the facility after we grant the permit in line with our <u>Regulatory</u> Guidance Note RGN 1: *Understanding the meaning of Operator (version 4.0)*.
- 27. We have assessed the operator's management arrangements against our guidance (see https://brand.environment-agency.gov.uk/mb/DzM3jp). Having considered the information submitted in the application, we are satisfied that appropriate management systems and management structures will be in place. Also that there are procedures for dealing with accidents and if they should occur, their consequences are minimised.

We have not identified any reasons indicating that the operator will be unable to operate in accordance with the permit.

Disposal of radioactive waste – optimisation

- 28. The principle of optimisation is that all reasonable efforts be made to reduce radiation doses (social and economic factors being taken into account) to as low as reasonably achievable (ALARA). Optimisation is one of the three principles of radiation protection, the others being justification (see above) and limitation. In the case of the potential for public exposure to radiation from activities involving radioactive substances optimisation in waste management including disposals to the environment is required.
- 29. We have assessed the operator's proposals against our guidance on 'best available techniques' BAT (see https://brand.environment-agency.gov.uk/mb/DECgof) to

minimise radioactive waste creation and disposals, minimise the time over which radioactive waste is accumulated, and select appropriate disposal routes.

- 30. We are satisfied that the operator has demonstrated that the best available techniques will be used to minimise the creation of radioactive waste and the activity in and volume of radioactive waste to be disposed of.
- The operator considered various different disposal routes for the aqueous waste. We are satisfied that the selected route, transfers to an offsite treatment facility with a separate RSR permit, represents BAT. When an RSR permit for a treatment facility is determined the impact of any releases of radioactive substances are assessed".

Disposal routes and permit limits

- Permit conditions specify certain key measures for this type of process to protect members of the public and the environment. We have used the relevant generic conditions from our bespoke permit template along with other process-specific conditions to ensure that the permit provides the appropriate standards of environmental protection.
- 33. Our generic conditions allow us to deal with common regulatory issues in a consistent way and help us to be consistent across the different types of radioactive substance activities.
- 34. The permit limits the length of time that the solid and aqueous waste can be stored to three months and the maximum activity in the accumulated aqueous waste to 300 MBq Ra-226 and 30 MBq Ra-228.
- 35. The operator was asked to demonstrate that they had contracts in place or could readily put contracts in place for the disposal by transfer of aqueous and solid waste. The operator provided evidence that contracts could be readily put in place.

Assessment of the radioactivity in discharges and disposals

- 36. We are satisfied that the operator has identified appropriate measures to assess the radioactivity in discharges and disposals on and from the premises.
- 37. We are requiring the operator to sample and analyse any accumulated produced water and any solid waste that is generated.

Radiological assessment

38. The operator has not had to assess the radiological impacts of any transfers of radioactive waste to another operator, for example the transfer of aqueous waste to a waste disposal operator for treatment and disposal. This is because we have assessed the impacts of disposals from the waste disposal operators when we issued their permits.

- 39. The operator has not had to assess the radiological impacts of any fluids that are left underground because there is no pathway that could lead to the radiological exposure of members of the public or the environment from such disposals.
- 40. We are satisfied that the authorised accumulation and disposals of radioactive waste will not give rise to any dose exceeding the public dose limit of 1000 microsieverts per year, and the source dose constraint of 300 microsieverts per year.
- 41. We are satisfied that reference flora and fauna would be exposed to a maximum dose-rate within our guideline value of 40 micrograys per hour. The discharges will thus have no significant adverse impact on a European site, SSSI or AONB.

Consultation and Web Publicising

42. Consultation commenced on: 10 June 2015

Consultation ended on: 07 August 2015

Minded to consultation commenced on: 2 December 2015

Minded to consultation ended on: 15 January 2016

- 43. We advertised the Application by a notice placed on our website, which contained all the information required by the regulations, including telling people where and when they could see a copy of the Application.
- 44. We placed adverts in the Malton & Pickering Mercury, Yorkshire Gazette & Herald on 10 June 2015 and Scarborough Evening News on 11 June 2015 as well as contacting local MPs, MEPs, local authorities, local councillors, Parish Councils, local schools and Flamingo Land to notify them of the consultation, and issuing a press release. The press release was picked up by various local newspapers, and local radio and television news media.
- 45. We placed a copy of the Application and all other documents relevant to our determination on our Public Register. Copies of the application were also held at the following locations:

The Environment Agency, Lateral, 8 City Walk, Leeds, LS11 9AT.

The Environment Agency, Coverdale House, Aviator Court, Amy Johnson Way, Clifton Moor, York, YO30 4GZ.

Permit number: KB3098DE

Malton Library, St Michael Street, Malton, North Yorkshire, YO17 7LJ.

Pickering Library, The Ropery, Pickering, North Yorkshire, YO18 8DY

Anyone wishing to see these documents could do so and arrange for copies to be made.

We sent copies of the Application to the following bodies, including those with whom we have "Working Together Agreements":

- Local Authority: Ryedale District Council
- Mineral Planning Authority: North Yorkshire County Council
- Health and Safety Executive
- Public Health England
- Director of Public Health
- Water Company: Yorkshire Water
- Food Standards Agency

These are bodies whose expertise, democratic accountability and/or local knowledge make it appropriate for us to seek their views directly.

46. Further details along with a summary of consultation comments and our response to the representations we received can be found in Annex 1. We have taken all relevant representations into consideration in reaching our determination.



Annex 1: Consultation and web publicising

47. Summary of (relevant) responses to consultation and web publication and the way in which we have taken these into account in the determination process.

Frack Free Ryedale (edited)	
Relevant Issues raised in the	Our Response
consultation	
Executive summary	
There is insufficient detail in many parts of the application. The permit should not be granted until the regulator is certain of the extent of the activities to be carried out under the permit, and satisfied that risks are adequately mitigated.	We are satisfied that there is sufficient detail/information in the application. We are clear on the extent of radioactive substances activities being carried out on the premises and have granted a permit because the risks are adequately mitigated.
Areas where further information is sought	
Waste management	
There is no mention in Appendix 3 of who will be site lead to assist the Radiation Protection Advisor and the Radioactive Waste Advisor.	We are satisfied that there is sufficient information in the application, which will be verified during our compliance inspections, that the operator will have the resources to comply with the permit as granted.
Waste codes are given in the application. What steps are in place to ensure that the waste is correctly coded before it is removed from site, given there are variables such as NORM etc that are not known at the outset?	Radioactive wastes will need to be analysed when stored on site and where practicable before they are disposed of via an authorised third party.
Risk of Water Pollution (to be read in conjunction with JBA Report at Appendix 1) The applicant is proposing to treat waste water on site, for re-use. The applicant cannot rule out that the flow back fluid may be contaminated with NORM (page 14 non technical summary, Studvik Report, para 3), and has sought an	We are satisfied that the measures that the applicant has described in their application will minimise the risk of an accidental release of radioactive waste.
environmental permit to manage and dispose of NORM. This application does not sufficiently particularise the steps that the applicant will take to mitigate the risks of this material to groundwater,	Any water re-used on site is not considered to be radioactive waste. The applicant intends to dispose of any radioactive waste by transfer to an offsite facility. The applicant has

Frack Free Ryedale (edited)	
Relevant Issues raised in the consultation	Our Response
surface water and inland freshwater in the event of spills, human error or mechanical failure on site.	provided evidence that suitable disposal routes are available. The waste will be transferred to a facility that has a permit for the accumulation and disposal of radioactive waste. The applicant's permit will not allow disposal of radioactive waste into the local sewer or watercourse.
Risk of Pollution to Land and Air It is proposed to do baseline testing of environmental media for background concentrations of radionuclides, followed by a contamination monitoring programme (Studsvik, para 7.2). A baseline Radiological Site Condition Report will also be obtained (Studsvik para 7.6). It does not specify what will be tested for, which media, over what period will base line testing take place, and the methodology for that testing. Will it include radon, and if so, where will radon testing be carried out? There is no mention of measurement of Radon, other than theoretical exposure testing (Studvik external memo).	
has ceased production. Public Health	
Baseline monitoring of water quality of the surrounding areas should consider a wider range of potential contaminants such as NORMS. Further information is found in the JBA Hydrogeological Risk Assessment review (Appendix 1).	Any monitoring of groundwater or surface water for background concentrations of NORM falls outside the scope of this permit. Baseline monitoring has been considered in the associated groundwater/mining waste permit reference DB3002HE (Table S1.3).
Permit conditions/restrictions sought	
Include a permit condition requiring baseline radon testing in nominated residential premises before, during and	Public Heath England (PHE) is responsible for assessing the impact of radon in general. PHE has published a

Frack Free Ryedale (edited)	
Relevant Issues raised in the consultation	Our Response
after fracking on this site.	"Review of the Potential Public Health Impacts of Exposures to Chemical and Radioactive Pollutants as a Result of the Shale Gas Extraction Process". Chapter 5 of this specifically addresses radon, covering;
	 Radon releases from the ground. [5.2] Radon in natural gas, including the impact resulting from gas burnt onsite [5.3] Radon in ground water [5.4] Radon in flowback water [5.5]
	In all cases, PHE concludes the impact is minimal with the overall conclusion being
	It is considered unlikely that shale gas extraction and related activities would lead to any significant increase in public exposure from outdoor radon levels or indoor levels in nearby homes.
Include a permit condition requiring the operator to publishing all monitoring data on a public website within an agreed period of time.	The Environment Agency is obliged by various pieces of legislation to maintain and make available public registers of information. The duty to keep a public register is found at Regulation 46 and Schedule 24 of the Environmental Permitting (England & Wales) Regulations 2010 SI 2010 no 675.
A permit condition seeking to restrict the length of time untreated flow back fluid is stored on site, to reduce the risk of pollution. In the Studvik report, para 7 it is defined as 'as soon as is reasonably practicable', which could mean anything.	Radioactive waste can be accumulated on site for only three months.

Friends of the Earth	
Relevant Issues raised in the	Our Response
consultation	
Waste management	
We are concerned that the applicant has failed to properly characterise the waste with sufficient detail.	The Environment Agency can confirm it is satisfied that the operator will properly characterise all the radioactive wastes. This is because the permit requires monthly monitoring for NORM wastes to be undertaken as detailed in a separate monitoring specification to be read with the permit. A draft specification was made available during the consultation. The monitoring undertaken by the operator will be audited from time to time by the Environment Agency.
We are also concerned about the implications for the operation in the likely event that large levels of NORMs are extracted from the shale and the assessment and monitoring of these levels.	The applicant has demonstrated that there are suitable existing permitted waste facilities that can accept and treat the radioactive waste. If the capacity of these waste facilities is insufficient then the production operation will cease.
We would also expect the Agency to assure themselves of the capacity of the permitted waste treatment facility to handle the quantities of waste that could potentially be produced by the applicant. We understand that DEFRA has made clear that just 3 facilities in England are currently capable of processing and making safe this waste stream.	

Edited Response Received from Public Health England (09/07/15)

Brief summary of (relevant) issues raised:

PHE agrees that it is important to ensure that robust environmental monitoring is conducted prior to, during and post the proposed operations such that the resident groups can be reassured that any potential impacts can be identified and investigated further. The Regulator should validate the suitability of the applicant's proposals for monitoring, so that anv unexpected impact operations will be detected and investigated promptly and results presented with comparison to relevant standards. health based where applicable.

Based on the information contained in the application supplied to us, PHE has no significant concerns regarding the risk to the health of the local population from the installation.

In 2014, PHE published a 'Review of the potential Public Health Impacts of Exposures to Chemical and Radioactive Pollutants as a Result of the Shale Gas Extraction Process' which concludes that: An assessment of the currently available evidence indicates that the potential risks to public health from exposure to the emissions associated with shale gas extraction will be low if the operations are properly run and regulated.

This consultation response is based on the assumption that the permit holder will take all appropriate measures to prevent or control pollution, in accordance with the relevant sector quidance and industry best practice.

Summary of action taken / how this has been covered

The permit requires monthly monitoring for liquid and solid NORM wastes to be undertaken as detailed in a separate monitoring specification to be read with the permit. A draft specification was made available during the consultation. The monitoring undertaken by the operator will be audited from time to time by the Environment Agency. We can commission our own monitoring at any time if we feel there is sufficient justification.

The permit conditions require the Operator to have appropriate an management system in place that includes details of staff capability, roles responsibilities, experience training records to demonstrate technical competence. We will assess operator's activities and we will be checking they comply with their permit conditions as part of our compliance work.

The Operator must also act in accordance with other regulator's requirements, such as the Planning Authority and Oil and Gas Authority.

Edited Response Received from: North Yorkshire County Council – Director of Public Health (07/08/15)

Brief summary of (relevant) issues raised:

Following the recommendation of Public Health England, I would ask the Environment Agency to take account of the following comments when considering appropriate permit conditions:

Together with PHE, I agree that it is important to ensure that robust environmental monitoring is conducted prior to, during and post the proposed operations such that resident groups can be reassured that any potential impacts can be identified and investigated further. The Regulator should validate the suitability of the applicant's proposals for monitoring so that any unexpected impact from operations will be detected and investigated promptly and results presented with comparison to relevant health-based standards, where applicable.

Based on the information contained in the application supplied to us and the assessment of Public Health England, I have no significant concerns regarding the risk to the health of the local population from the installation.

In 2014, Public Health England published a "Review of the Potential Public Health Impacts of Exposures to Chemical and Radioactive Pollutants as a Result of the Shale Gas Extraction Process"1 which concluded that: An assessment of the currently available evidence indicates that the potential risks to public health from exposure to the emissions associated with shale gas extraction will be low if the operations are properly run and regulated.

This consultation response is based on the assumption that the permit holder will take all appropriate measures to prevent or control pollution, in accordance with the relevant sector guidance and industry best practice.

Summary of action taken / how this has been covered

See responses to the same issues as raised above.

Edited Response Received from Yorkshire Water (07/08/15)	
Brief summary of issues raised:	Summary of action taken / how this has been covered
Disposal of waste water	
Yorkshire Water is the statutory undertaker for waste water in the region. At present it is unclear on where any liquid waste from KM8 hydraulic fracturing operations will be treated, but we understand it will be treated on-site and/or tankered to a licensed treatment facility. We are	Radioactive waste has to be transferred to an operator with a separate EPR permit already in place to treat and dispose of radioactive waste. The radiological impact of any releases of radioactive wastes made under the permit will have been assessed and found to be



this matter.

Edited Response Received from: Ryedale District Council (07/08/15)	
Brief summary of issues raised:	Summary of action taken / how this has been covered
Water and Waste	
There is some uncertainty as to the quantity of flow back water as the information states that all flowback water may be diverted directly to storage tanks and /or disposal of an Environment	We are satisfied that the anticipated volumes of water can be stored and managed appropriately on site.
Agency facility. The Environment Agency should satisfy itself that there is sufficient storage on site for both the water requirements for the hydraulic stimulation	The residual flowback water will be tankered off site to the pre-arranged permitted waste water treatment facility.
and storage for waste water having regard to the worse case scenario as regards the anticipated flow back following hydraulic fracture stimulation operation.	We are satisfied that the appropriate measures will be in place to manage this process.
The Environment Agency should satisfy itself that adequate arrangements are in place for the transportation and final disposal of the residual flowback water.	
General It is not clear if environmental permits relate only to the exploration phase during which the operations of mining waste and NORMS are dealt with on site. I am unsure if the retained fluids within the shale make this site a mining waste facility controlled by the environmental permit in perpetuity (the information advises it will be classed as a non-hazardous mining waste facility), or that once these operations have ceased and the waste and equipment removed that the controls of the environmental permit cease, once the site moves into the production testing phase.	The permit is for the management of radioactive waste arising from the NORM industrial activity of production of oil and gas.
It needs to be made clear on any environmental permit the scope of the permit and what operations are controlled by the permit and at what stage the permit is surrendered.	

Brief summary of issues raised by	Summary of actions taken or show
members of the public	how this has been covered
If the produced waste water containing NORMs is 'perfectly safe' and the same as in a 'bottle of mineral water', as John Dewar has publicly claimed on BBC Look North over the last two months, why do Third Energy need permits for this water at all? Is it not the case that the produced water is in fact a danger to human health, hence the need for permits?	Third Energy have applied for the permit as the legislation requires those intending to carry out the NORM industrial activity of production of oil and gas, and generated radioactive waste as a result, to apply for an environmental permit.
Type of applications applied for, consultation and commercial production	
Concerns were raised that the environmental permits applied for were not consulted on properly; in that they the applications had always been referred to as being for test fracks. This appeared to contradict what has been submitted for both the environmental permits and the planning permission.	The environmental permit application has been consistent with regards to the activities being applied for; the Operator bases their decision on the data gathered during the production test stage; moving to production may mean they need to seek new permissions from other regulatory bodies. The Operator must ensure they have all the relevant permissions before they continue.
	Environmental permits are not time limited; therefore the period of time referred to in the planning application is not taken into account for the purposes of environmental regulation.
Operator competence and lack of trust in the Operator	
A number of concerns have been raised about the Operator and their competence to run the operations on site.	The permit conditions require the Operator to have an appropriate management system in place that includes details of staff capability, roles and responsibilities, experience and training records to demonstrate technical competence. We will assess the operator's activities and we will be checking they comply with their permit conditions as part of our compliance work.
	We have carefully considered operator competence and we have no reason to believe that they would not comply with permit requirements and conditions.

Brief summary of issues raised by members of the public	Summary of actions taken or show how this has been covered
	We have considered all relevant factors and have determined that there is no reason to consider that the applicant will not operate in accordance with the permit.
Radioactive waste – generation Concern about release of radioactive materials/NORM and damaging effects upon the health of the population and wildlife	The applicant intends to dispose of any radioactive waste by transfer to an offsite facility. The applicant has provided evidence that suitable disposal routes are available. The waste will be transferred to a facility that has a permit for the accumulation and disposal of radioactive waste. The applicant's permit will not allow disposal of radioactive waste into the local sewer or watercourse. We are satisfied that the measures that the applicant has described in their application will minimise the risk of an accidental release of radioactive waste. We have also considered the effect of radiation emitted by the radioactive substances in the waste water that is being stored in the onsite tanks. We concluded that there would be negligible impact.
Radioactive waste - disposals Concern that removing radioactive waste spreads the risk to wider communities	Radioactive waste has to be transferred to an operator with a separate EPR permit already in place to treat and dispose of radioactive waste. The radiological impact of any releases of radioactive wastes made under that permit will have been assessed and found to be within acceptable limits.
Risk during transport of radioactive waste	The transport of radioactive waste is regulated by the Office for Nuclear Regulation. Regulations governing the transport of radioactive material in Great Britain are based on standards developed by the International Atomic Energy Agency (IAEA). The IAEA regulations are prescriptive and apply internationally to enable the safe transport of packages across international borders.