



Department  
for Environment  
Food & Rural Affairs

Tel: 0117 372 8774

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**Date: 2 March 2016**

Dear Ms Macmanus

## **Application for a licence under the Welfare of Wild Animals in Travelling Circuses (England) Regulations 2012**

As you know, following your application for a renewed licence under the Welfare of Wild Animals in Travelling Circuses (England) Regulations 2012, an inspection took place on 19 February 2016.

### **Decision of the Circus Licensing Panel**

In summary, the inspector found that, while your animals were in overall good condition, there were concerns about insufficient outdoor exercise space at the Baytree site. There were also concerns about the amount of exercise being provided (with exercise activities not being fully recorded) as well as record keeping in relation to your quarterly veterinary visits. We also have some continuing concerns about some of the paperwork supplied with your application.

The inspector's findings have been considered by a panel of officials on behalf of the Secretary of State. The Panel in particular noted the comment by the inspector that, in his opinion, "...the Baytree Garden Centre site, as presently constituted does not meet the guidelines for a touring, winter quarters or retirement site.". Given the issues with some of your animals at the Baytree last December, and your agreement not to winter your licensed animals there again, the Panel agreed that the site is not appropriate for a touring circus with wild animals. If you intend to visit that site again, you will either need to remove your animals from your circus for the duration of your circus being at that site, or ensure that the site meets the required licensing conditions. The latter would require the site to be inspected again by Defra before the animals could be used in performance or display.

However, on the basis that the above condition will be met, the Panel have recommended that a licence be issued to you for the period of twelve months from 13 March 2016. A copy of the licence is enclosed with this letter.

CL4

**You can now move your wild animals back to your travelling circus. You will need to inform us as soon as that move has been completed.**

A copy of the inspection report is also attached for your information. As you are aware, where an inspection report has been used in deciding the status of a licence, and no further matters are pending, it is our policy to release the report in response to any Freedom of Information request.

#### **Further work required**

Notwithstanding the renewal of your licence, and as mentioned above, the Panel still has a number of concerns that it wishes to see addressed by **9<sup>th</sup> March**.

- **Exercise Records**

The Panel noted the inspector's concerns that the exercise activities for your animals are not being fully recorded, especially the managed walking activity, as this suggests your animals are not being provided with the recommended six hours per day exercise time. The Panel expects to see all managed exercise activity recorded and that the recommended number of hours of activity is completed each day. Inspectors will be asked to pay especial attention to your records during future inspections.

- **Quarterly veterinary visits**

The Panel noted the inspector's concerns about the level of record keeping and cross referencing of your required quarterly veterinary visits. The Panel agrees with the inspector's recommendation that a signed veterinary report is obtained from the vet following each visit (or for any laboratory reports) and that these records are kept and cross referenced in the individual records. We understand that your latest veterinary visit was on 26<sup>th</sup> February and the Panel would want to see a copy of that veterinary report by the 9<sup>th</sup> March.

- **Preventative Medicine Plans**

We have received your revised Preventative Medicine Plan for your Zebra, which now includes reference to vaccinations. However, as set out in [REDACTED] email of 16<sup>th</sup> February 2016, similar consideration still needs to be given to the Preventative Medicine Plans for your Camels and Reindeer. At present, neither mentions vaccination. If vaccinations have been discussed with your lead vet, but not advised as necessary, details of this discussion should be recorded here. In addition, the formalising of your suggested checks in the Preventative Medicine Plans, as set out in [REDACTED] letter of 11<sup>th</sup> February, also needs to be undertaken.

We note that both the Reindeer and Camel Preventative Medicine Plans have been amended in manuscript. If these amendments were by your lead vet it should be initialled by the vet next to each amendment.

- Retirement plans

All your retirement plans refer to a return on winter quarters where the animal is no longer able to tour with your circus. The plans should clarify the location of the intended winter quarters site.

Please supply the above information by **9<sup>th</sup> March**

### **Further inspections**

During the twelve-month period of your licence, there will be at least two further inspections. An inspector will be in touch with you during the year to arrange at least one of these inspections. There will also be at least one inspection that will be arranged without your prior knowledge. During these unannounced inspections, you will be expected to cooperate fully with the inspector as you would for any announced inspection. The inspector will provide identification on request and you will be able to contact us on the above number (during office hours) to confirm the identity of the inspector should you wish. A refusal to allow an inspector to inspect premises during one of these unannounced inspections would be treated as a failed inspection which could result in your licence being suspended or revoked.

As has been indicated previously, you will also be charged for the costs of these further inspection visits, once they have taken place.

Should you have any queries about the terms of your licence, or any other aspect of these regulations or any other animal welfare issues, please contact us at the address or number above.

*M. Casale*

(Issued on behalf of the Secretary of State)



Department  
for Environment  
Food & Rural Affairs

**WELFARE OF WILD ANIMALS IN TRAVELLING CIRCUSES (ENGLAND)  
REGULATIONS 2012**

**LICENCE TO OPERATE A TRAVELLING CIRCUS USING WILD ANIMALS**

The Secretary of State being the appropriate national authority responsible for licensing the use of wild animals in travelling circuses hereby licenses

Name of licence applicant: CAROL MACMANUS

Office held: PROPRIETOR

To operate the travelling circus using wild animals known as: CIRCUS MONDAO

This licence is issued in accordance with the Welfare of Wild Animals in Travelling Circuses (England) Regulations 2012 for a period of one year and shall remain in force from 13 March 2016 until 12 March 2017, subject to the power of the Secretary of State under the Regulations to suspend, reinstate or revoke the licence.

Issue date: 2 March 2016

Signed: *M Casale*

Name in capitals: MARC CASALE

Office held: CHAIR, CIRCUS LICENSING PANEL, DEFRA

On behalf of Secretary of State, Department for Environment, Food and Rural Affairs

# Inspection Report

## Section 1:

Name of applicant or current licence holder:

Name of circus:

Location of circus:

Postcode: PE12 6JU

Tel no.  Fax no.

[REDACTED]		
[REDACTED]	[REDACTED]	Carol Macmanus
		[REDACTED]

Date and start time of inspection:  Date and finish time of inspection:

### Preamble to Inspector's Report\*

This was an announced visit to the premises that served as the Winter quarters until the temporary suspension of the licence on 2/12/15. The animals were moved back to this site, which has in effect become the first touring site of the year, around 6th February 2016 & performances have taken place since then. On 21/2/16 they are due to move back to [REDACTED]

At the time of the visit there were no licenced animals inside the garden centre. It should however be noted that due to the erection of the performance tent, the animal accommodation areas are not the same as on previous visits.

**\*This might include general background of the circus (type of animals, number of animals and information obtained from the stock list and the other required forms supplied by Inspectorate at Bristol) and any relevant information gathered prior to the inspection**

**Information and guidance about the Welfare of Wild Animals in Travelling Circuses (England) Regulations 2012 is available at <http://www.defra.gov.uk/wildlife-pets/circuses/>**

## Section 2: Findings at Inspection

Level of compliance should be included in report using a RAG rating - Green - full compliance/minor breach (no action required)/ Amber - breach identified (remedial action recommended) / Red - significant breach (action required).

<p><b>(1) Staff</b> Is unsupervised access to licensed animals restricted to authorised persons?</p>	<p>YES</p>	<p>G</p>
<p><b>(2) Healthcare</b> Do all licensed animals appear to be in good health?</p>	<p>Yes all the animals appear fit and healthy. See notes below</p>	<p>G</p>
<p><b>(3) Environment</b> Are areas used by licensed animals operated in a way that provides good welfare? Are areas a suitable size? Are areas in good condition and free from hazards? Are areas sufficiently secure? Are areas suited to the social, behavioural and environmental needs of the animals? Do animals have sufficient access to exercise and enrichment? Are areas hygienic and clean? Do areas have a suitable floor? Are environmental factors managed, including shelter from the elements? Is due regard had for species specific guidance?</p>	<p>YES  NO-See below  Apart from the outdoor area for the adult camel "Kashmere" which is wet &amp; muddy. Yes  NO there is a lack of outdoor accomodation_ see below  No_ see below  Yes  Yes_ apart from the outdoor area for "Kashmere"  Yes  Yes apart from comments above &amp; below</p>	<p>A</p>
<p><b>(4) Diet</b> Is food stored properly? Is food prepared properly?</p>	<p>Hay of good quality is fed ad lib . All other food was stored appropriately in one of the wagons in vermin &amp; water proof containers</p>	<p>G</p>
<p><b>(5) Display, training and performance</b> Are the precautions required by the assessment of welfare risks carried out? Are animals fit for the activities expected of them? Are only suitable areas used for display, training and performance?</p>	<p>YES  YES  YES</p>	<p>G</p>

<p>Are display, training and performance correctly staffed?</p> <p>Are items of equipment (including aids, props, costumes, decoration etc) designed, maintained and used appropriately?</p> <p>Are the animals checked after carrying out activities?</p> <p>Are there signage and announcements to inform the public?</p>	<p>Yes</p> <p>Yes</p> <p>Yes</p> <p>Yes</p>	
<p><b>(6) Breeding</b></p> <p>Are the health and welfare needs of animals during all stages of the breeding process met?</p> <p>Is guidance on fitness followed?</p> <p>Is suitable veterinary care provided?</p>	<p>No breeding can occur</p>	<p>G</p>
<p><b>(7) Transport</b></p> <p>Check for evidence of unfit animals being transported. Can you confirm this is not the case?</p> <p>Are transport containers and any fitting (etc) suitable?</p>	<p>All of the animals were in a condition suitable to be transported</p> <p>YES The two large vehicles used for transport are well designed &amp; in good condition.</p>	<p>G</p>

<p><b>(1) Tour Itinerary</b></p> <p>Confirm that the inspectorate was informed of the correct current and future location of the licensed travelling circus.</p>	<p>The current location is as correctly stated to DEFRA &amp; records of the journeys made during the year appear in good order</p>	<p>G</p>
<p><b>(2) List of licensed animals</b></p> <p>Confirm that every animal present which is covered by the licence is uniquely identified</p>	<p>All animals ID checked and identification confirmed. (The individual record document for "Kachana" had the "8" missing from his microchip No. but it was correctly recorded on all other documents)</p>	<p>G</p>
<p><b>(3) List of current location of licensed animals</b></p> <p>Confirm that the whereabouts of all animals covered by a licence</p>	<p>All animals listed were at the present location</p>	<p>G</p>
<p><b>(4) Individual records</b></p> <p>Confirm that a single source of information about an animal's signalment (age, breed, sex, etc) health and welfare history, including all relevant clinical, health and behavioural data is quickly available at the present location of the animal.</p>	<p>Up-to date Individual records are kept for all the animals</p> <p>See notes below</p>	<p>G</p>



<p><b>(5) Care Plans</b></p> <p>Do Care Plans demonstrate that good welfare standards have been planned for and put into practice?</p> <p>Do they record that the welfare needs of licensed animals are being provided for? (Particular note should be taken of the daily record sheets)</p> <p>Are they reviewed regularly?</p> <p>Group Care Plans and Individual Care Plans should each include sections on:</p> <p>(a) assessment of welfare risks</p> <p>(b) behavioural and environmental enrichment</p> <p>(c) breeding</p> <p>(d) dietary requirements</p> <p>(e) preventative medicine</p> <p>(f) retirement</p> <p>(These sections may be cross referenced to avoid duplication of recording)</p>	<p>YES But see notes later re accommodation sizes &amp; exercise availability</p> <p>YES</p> <p>YES</p> <p>But see notes later</p> <p>YES</p> <p>YES</p> <p>YES</p> <p>YES</p> <p>YES</p> <p>NO retirement plans include Baytree Garden Centre, which is not suitable_ see below</p>	<p>A</p>
<p><b>(6) Daily Records</b></p> <p>Do the Daily Records record include all factors relevant to welfare of the licensed animals</p> <p>(a) Diet</p> <p>(b) Training, including results of checks carried out after activities</p> <p>(c) Environment</p> <p>(d) General Observations</p>	<p>Full &amp; comprehensive records are kept</p> <p>But see notes later re animal walks</p> <p>YES but it is advised that the diet sheets for the reindeer &amp; zebra should include weights in kg as well as in "scoops" as is done for the camels</p> <p>YES</p> <p>YES</p> <p>YES</p>	<p>A</p>
<p><b>(7) List of authorised persons</b></p> <p>Confirm that only persons that have appropriate qualifications, experience or supervision are permitted to access and care for the licensed animals</p>	<p>YES</p>	<p>G</p>
<p><b>(8) List of authorised persons on duty</b></p> <p>Confirm that someone is in overall charge of the animals at all times.</p> <p>Do circus staff know who is currently on duty and how to contact them urgently?</p>	<p>YES</p> <p>YES</p>	<p>G</p>

<p><b>(9) Journey plans</b></p> <p>Confirm that sufficient planning is being done before embarking on a journey.</p> <p>Are plans updated with important details about the actual journey afterwards?</p> <p>Is a contingency plan in place for each journey?</p> <p>Does a suitable person travel with the animal?</p>	<p>YES</p> <p>YES</p> <p>YES</p> <p>YES</p>	<p>G</p>
<p><b>(10) Veterinary Care</b></p> <p>Are the lead vet and the circus in good communication?</p> <p>Is the lead vet providing continuity of care, veterinary oversight and advice on Care Plans?</p> <p>Are routine quarterly visits carried out by veterinary surgeons?</p> <p>Does the lead vet attend at least two of the inspections (of which one of which must be at a tour site and one at winter quarters?</p> <p>Are general healthcare and treatments properly administered?</p>	<p>YES</p> <p>YES</p> <p>YES</p> <p>YES</p> <p>YES</p> <p>But see notes below</p>	<p>G</p>

**THE FOLLOWING SPACE IS PROVIDED FOR:**

- **ADDITIONAL NOTES AND COMMENTS ON THE ANSWERS TO THE EARLIER QUESTIONS**
- **ANY GENERAL REMARKS WHICH THE INSPECTOR MAY WISH TO RECORD**

**1. The erection of the performance tent has restricted the space available to the animals:**

The zebra "Zebedee" has a 6m x 3m covered pen but no access to an outside paddock. He is said to be able to wander around the site during the day, but this is not recorded(see below). He, & the other animals apart from "Kashmere", walk to the ring & back to take part in the parade. If there are 2 performances, this amounts to approx. 20mins/day.

"Kashmere" has a 9m x 9m partly covered area which serves as indoor & outdoor accommodation. This is less than recommended in the guidelines & the outside part is damp & would be very muddy in wet weather. He does not take part in the performance parade but walks to the tent to give rides for 30mins before the shows & during the interval which could amount to 2 hours/day.

The two reindeer are kept apart at present due to aggression caused by the testosterone injections given to aid antler shedding.

"Nice" has a totally covered area measuring 6m x 3m & "Naughty" ( who does not at present take part in the parade), an irregular, mainly covered area of approx. 24sq.m. Neither have the recommended size of outside accommodation.

"Kachana" is in a totally covered area measuring 9m x 3m, takes part in the parade & is reported as being taken for some walks during the day.

**2. General health of the animals:**

All animals were in overall good condition. The zebra is slightly overweight but all animals are now being weighed monthly using a weigh tape. ( Although not calibrated for exotic species this will provide useful ongoing comparative figures).

"Zebedee" was not showing any signs of arthritis & is still receiving 12 x prednicare 5mg tablets daily( this may account for some of the weight gain). See also comments below.

Both reindeer show evidence of recent hair loss on the legs, but the coat appears to be regrowing & no signs of pruritis were detected.

"Kachana's" legs are much improved with hair growth nearly back to normal. There was one small( less than 0.5 sq. cm) area of hairless, inflamed skin on the left hind leg but no signs of pruritis. Advice was given to monitor this & to ensure it is pointed out at the next veterinary inspection, due on 23/2/16. There is no lump on either knee or signs of lameness. His body condition appears good & although the intention is to gradually wean him, he is still taking 12L (lamb replacement milk) daily, but is also taking a small amount of pony nuts as well as the ad lib hay which he has eaten for the past couple of months.

**3. Although at least 4 vet visits are carried out each year, the level of record keeping & cross referencing should be improved. Eg. although prednicare tablets are on site & their use is entered in the daily records, there is no recent vet. report linked to the repeat prescription or detailing re-assessment of the arthritis. Similarly, a swab was taken from " Kachana's" legs for which there appears to be only a verbal report that it was "clear". It is recommended that a vet. report is obtained for each visit & for lab reports & that this is cross referenced in the individual records, instead of relying on just staff entries.**

**4. Any managed walking activity should be recorded. It appears in the Daily Records (code D1) as a daily activity but the "Duration in Minutes" column is not filled in. Some of the walking should be recorded under "Performance" activity.**

**5. The two camels remain apart due to ( probably well founded) fears of aggression by "Kashmere". The management report that they expect this situation to continue at least until "Kachana" is two years old, but they might have to consider castration.**

**6. In my opinion the Baytree Garden Centre site is not an appropriate site for retirement, taking into account indoor & outdoor accommodation & management facilities.**

I was informed that next years winter quarters be at The Ranch, Nr Boston & a site at Toynton St. Peters. I have visited the former & would consider that to be very satisfactory for both winter & retirement but have not seen the other site.

**For the reasons given above, the Panel may agree that the Baytree Garden Centre site, as presently**

**constituted does not meet the guidelines for a touring , winter quarters or retirement site. The animals were due to be moved away today, 21/2/16, but it is planned to make this site the first touring venue next year.**

### Section 3: Inspectors Recommendation to Defra

Having inspected (name of circus)

MONDAO

operated by (name of operator).

CAROL MACMANUS.

on: 19/2/16

**Summarise the potential impact of the issues found on the welfare of the wild animals in this travelling circus, noting the involvement of any other authority.**

There is insufficient outdoor space for the animals at this site and the minimum recommended time of six hours/day for exercise to be available appears not to be met. It is recommended that all exercise activities are fully recorded. Although the requirement for veterinary visits is being met it is recommended that reports are obtained for each such visit & cross referenced to the individual records ( it was noted that blank pro forma report forms have been printed by management, but that attending vets have yet to use them).

{This text will be transferred to the letter sent to the circus after the inspection}

**Recommendation:**

- Licence awarded / Continue to be licensed
- Documentary evidence to demonstrate improvements to be provided
- Early visit recommended to confirm that action taken
- Licence refused / suspended

*(Please delete as necessary)*

Signed:

[Redacted Signature]

Dated:

21/2/16

**Section 4: Decision**

**The Circus Licensing Panel, on behalf of the Secretary of State, makes the following decision:**

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- ~~• It is recommended that a licence be refused/suspended~~
- It is recommended that the above circus be licensed in accordance with the Regulations

*(delete as necessary)*

**Explanatory note if decision is different from recommendation**

Signed: *M Casale*

Dated: 02 March 2016

The Inspector should complete sections 1-3 and submit the signed form to the Wildlife Licensing and Registration Team, who will keep one copy and pass one to DEFRA. DEFRA will return a copy of the form with section 4 completed to WLRT.

## **The Data Protection Act 1998**

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Information supplied on this form will be used by Defra to monitor the implementation of the Welfare of Wild Animals in Travelling Circuses (England) Regulations. The information will be held on a central database at Defra and will be used to issue relevant guidance and information to travelling circuses. The information will also be used as a resource to develop relevant training and guidance for the Secretary of State's Circus Inspectors and to field circus related questions and issues addressed from time to time by Non Governmental Organisations, members of the public, Members of Parliament, Government Ministers, other Government Departments. Defra may be required to release information, including personal data and commercial information, on request under the Environmental Information Regulation, the Code of practice on Access to Government Information or the Freedom of Information Act 2000. However, Defra will not permit any unwarranted breach of confidentiality nor will we act in contravention of our obligations under the Data Protection Act 1998.