

Devon, Cornwall and the Isles of Scilly



Annual Report 2014-2015



Introduction

Working together to protect the public.

The Devon and Cornwall Multi Agency Public Protection Arrangements (MAPPA), Strategic Management Board (SMB) is pleased to present the 2014-2015 Annual Report.

This Annual Report reflects the contributions made by all of the agencies involved in MAPPA and sets out our commitment to continue to exercise the underlying principals of MAPPA; protecting the public; especially children and vulnerable adults, from violent and sexual offenders and the risk of serious harm therein. The protection of victims, already traumatized by a violent or sexual offending is also a priority for the three Responsible Authorities; Police, Probation and Prisons as well as the additional Duty to Co-operate Agencies.

MAPPA was introduced by the [Criminal Justice and Courts Services Act 2000](#) and was strengthened under the [Criminal Justice Act 2003](#). Now in its fifteenth year, MAPPA, under the governance of the Strategic Management Board, continues to provide a framework for managing the risks to the public posed by sexual and violent offenders.

We acknowledge that the public expect and require us to do everything within our powers to reduce the risks presented by serious offenders. We also recognize that this has to be done within the constraints of finite budgets and we appreciate that the public expect MAPPA to be accountable.

By the implementation of cohesive joint working within MAPPA, we can communicate more efficiently, reduce replication and ensure a strong multi agency response.

No one agency can undertake these challenges in isolation and it is fundamental that by adopting a collective approach we continue to support and inform MAPPA, to ensure its development and progression.

The coming year will be no less demanding than the last.

However, we in Devon and Cornwall, remain optimistic that as a team we have the experience, expertise and motivation necessary to continue to offer resilience as well as a positive approach to the unremitting demands of public protection from serious offenders



Shaun Sawyer Chief Constable
Devon & Cornwall Police



Andy Rogers. Deputy Director of Custody
The Prison Service



Mark Benden. ACO
National Probation Service

What is MAPPA?

MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focussed upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: www.gov.uk

MAPPA Statistics

MAPPA-eligible offenders on 31 March 2015				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 1	1515	319	--	1834
Level 2	13	4	4	21
Level 3	0	0	0	0
Total	1528	323	4	1855

MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 2	62	48	27	137
Level 3	11	0	4	15
Total	73	48	31	31

RSOs cautioned or convicted for breach of notification requirements	49
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Restrictive orders for Category 1 offenders	
SOPOs, NOs & FTOs imposed by the courts	
SOPOs	90
NOs	0
FTOs	0

Level 2 and 3 offenders returned to custody				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Breach of licence				
Level 2	10	8	6	24
Level 3	0	0	1	1
Total	10	8	7	25
Breach of SOPO				
Level 2	4	-	-	4
Level 3	0	-	-	0
Total	4	-	-	4

Total number of Registered Sexual Offenders per 100,000 population	100
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This figure has been calculated using the Mid-2014 Population Estimates: Single year of age and sex for Police Areas in England and Wales; estimated resident population, published by the Office for National Statistics on 25 June 2015, excluding those aged less than ten years of age.

Explanation commentary on statistical tables

MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2015 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2014 to 31 March 2015.

(a) MAPPA-eligible offenders – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (x% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

(b) Registered Sexual Offenders (RSOs) – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

(c) Violent Offenders – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

(d) Other Dangerous Offenders – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

(e) Breach of licence – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

(f) Sexual Offences Prevention Order (SOPO) – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

(g) Notification Order – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

(h) Foreign Travel Orders – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

Local page

Responsible Authority Lead Officers	Responsible Authority Representation on Strategic Management Board
<p>Devon and Cornwall Police.</p> <p>Shaun Sawyer</p> <p>Chief Constable</p> <p>Devon and Cornwall Constabulary</p> <p>Force Head Quarters,</p> <p>Middlemoor,</p> <p>Exeter, EX2 7HQ</p> <p>Tel: 08452 777444</p>	<p>Devon and Cornwall Police.</p> <p><i>John Vellacott</i></p> <p>Detective Chief Superintendent</p> <p>Devon and Cornwall Constabulary</p> <p>Force Head Quarters,</p> <p>Middlemoor,</p> <p>Exeter, EX2 7HQ</p> <p>Tel: 08452 777 444</p>
<p>Prison Service (Devon and Cornwall)</p> <p>Andy Rogers</p> <p>Deputy Director of Custody</p> <p>South West Prisons</p> <p>1 Totworth Road</p> <p>Wotton Under Edge</p> <p>Gloucester</p> <p>GL12 8BT</p>	<p>Prison Service (Devon and Cornwall)</p> <p>Bridie Oakes-Richards</p> <p>Governing Governor</p> <p>HMP Dartmoor</p> <p>Princetown</p> <p>Yelverton</p> <p>Devon</p> <p>PL206RR</p> <p>Tel 01822322000</p>
<p>National Probation Service</p> <p>Angela Cossins</p> <p>Deputy Director</p> <p>National Probation Services</p> <p>South West South Central Division</p> <p>Headquarters, Queensway House,</p>	<p>National Probation Service</p> <p>Mark Benden</p> <p>Assistant Chief Officer</p> <p>Head of Devon and Torbay Local Delivery Unit.</p> <p>National Probation Service</p> <p>South West South Central Division</p>

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