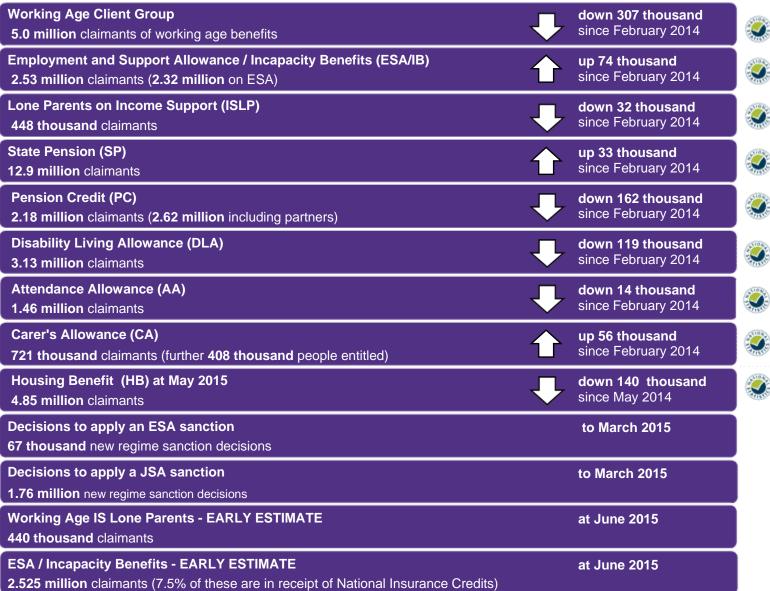
# Quarterly Benefits Summary - Great Britain statistics to February 2015

This release aims to give users a structured overview of National Statistics on DWP administered benefits and sanctions, together with early estimates of inactive benefit caseload statistics. To provide a more complete picture of DWP responsibility, statistics on Housing Benefit (administered by Local Authorities), Universal Credit and Child Support are also included.

# Main findings (at February 2015 unless otherwise stated)







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### Introduction

This release contains the latest Department for Work and Pensions National and Official Statistics.

### In this document

DWP has traditionally administered benefits to a range of claimants who may, or may not have more than one interaction with the department. These benefits include Attendance Allowance, Bereavement Benefit, Carer's Allowance, Disability Living Allowance, Employment and Support Allowance, Housing Benefit, Income Support, Incapacity Benefit/Severe Disablement Allowance, Jobseeker's Allowance, Maternity Allowance, Pension Credit, State Pension, Personal Independence Payments and Widow's Benefit. As well as providing users with an overview of individual benefit statistics, this release attempts to provide a summary of Working Age and Pensionable Age client groups and statistical group breakdowns such as Jobseekers, Employment and Support Allowance/incapacity benefits, Lone Parents, Carers, Other income related benefits, Disabled, Bereaved.

The statistics are released quarterly in February, May, August and November and are primarily sourced from data originally collected via administrative systems. All regular series are full National Statistics **except** working age inactive benefit early estimates, Personal Independence Payments and sanctions (which are official statistics) and Universal Credit statistics (which are experimental). Further information is available <u>here</u>.

The early estimates for working age inactive benefit client groups are released monthly and are designed to give indicative, timely information; they are not a substitute for the National Statistics. They will be replaced by the quarterly National Statistics covering the same period when they are published. The National Statistics are the finalised figures.

These statistics were released on 12<sup>th</sup> August 2015 according to the arrangements approved by the UK Statistics Authority. Not all DWP National Statistics are covered by this release. Some statistics have their own first release, but links to these are given throughout.

The UK Statistics Authority has designated these statistics as National Statistics, in accordance with the Statistics and Registration Service Act 2007 and signifying compliance with the Code of Practice for Official Statistics.

Designation can be broadly interpreted to mean that the statistics:

- meet identified user needs;
- are well explained and readily accessible;
- are produced according to sound methods; and
- are managed impartially and objectively in the public interest.

Once statistics have been designated as National Statistics it is a statutory requirement that the Code of Practice shall continue to be observed.

### **Future Releases**

The next release will be on 11th November 2015. This will contain benefits data to May 2015 and will be the third release following presentational changes. For more details see our **background information note**.

### **Supplementary statistics**

National benefit data (from 100% sources) underlying the charts and figures featured in this summary are available via our internet-based <u>100% tabulation tool</u>.

The 100% tabulation tool includes further breakdowns by age, gender, duration of benefit, ethnicity and lower level geography e.g. region, local authority, parliamentary constituency.

Statistics on Housing Benefit claimants/weekly amounts, Personal Independence Payments, JSA/ESA sanction decisions and Universal Credit are now available via <u>Stat-</u><u>Xplore</u>, an interactive way for users to create their own statistical tables and related breakdowns.

If you need a more detailed breakdown for a particular benefit (for example the type of JSA in payment) you may need to use our <u>5% sample data</u> which has more detail but less comprehensive coverage.

However, 100% data should always be used in preference to 5% estimates (where available), as they are more accurate and form DWP's headline statistics.

Statistics are also released via the NOMIS website and lower geographical statistics are available via the Neighbourhood Statistics website.

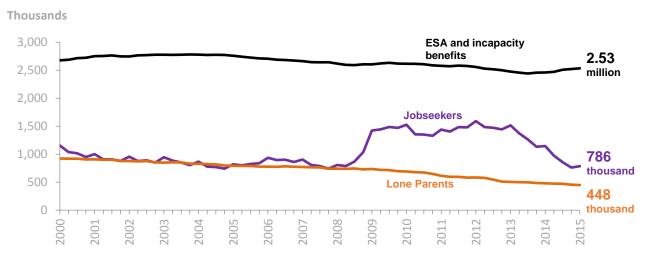


# 1.1 National Statistics - Working age client group

Combines data collected for DWP working age benefits i.e. Jobseeker's Allowance (JSA), Incapacity Benefit, Employment and Support Allowance, Severe Disablement Allowance, Disability Living Allowance, Carer's Allowance, Widow's Benefit, Bereavement Allowance and Income Support for working age claimants (including Pension Credit for males under State Pension age). The client group data does not currently include Personal Independence Payment and Universal Credit.

### The Jobseekers client group shows an increase at February 2015.

Working age claimants by statistical group between August 1999 and February 2015



The age at which men and women reach State Pension age is gradually increasing. Under current legislation, State Pension age for women will equalise with State Pension age for men at 65 in 2018. Both men's and women's State Pension age will increase from 65 to 66 between December 2018 and October 2020. The Pensions Bill 2013-14 contains provision for a State Pension age of 67 to be reached by 2028. The changes will introduce a small increase to the number of working age benefit recipients and a small reduction to the number of pension age recipients. There are also changes to the way users can analyse benefit recipients as a proportion of the working population. More information can be found in the <u>State Pension age methodological note</u>

### **Main Messages**

Both Jobseekers and Lone Parents client groups are decreasing over time (the Jobseekers group at a much faster rate). However, in the quarter to February 2015 Jobseekers increased by 24 thousand. The ESA and incapacity benefits client group has continued to rise slightly over the past year.

Between August 1999 and February 2008, the number of jobseekers in Great Britain fell from 1.18 million to 807 thousand. However, it rose to almost 1.53 million at February 2010. Since then, numbers have been broadly steady until a fall in the last year of 360 thousand to **786 thousand jobseekers in February 2015**. The preferred source of JSA figures is the Office for National Statistics (ONS) claimant count measure (which is seasonally adjusted).

The number of claimants in the Lone Parent client group fell from 930 thousand to 448 thousand between November 1999 and February 2015.

The number of working age claimants of **Employment and Support Allowance (ESA) and incapacity benefits totals 2.53 million at February 2015**. This shows an increase of 74 thousand since last year.

Claimants have been assigned to a statistical group based on a hierarchy. See the background information note for further details.

See <u>Tabulation</u> for full supporting **Client group** data.

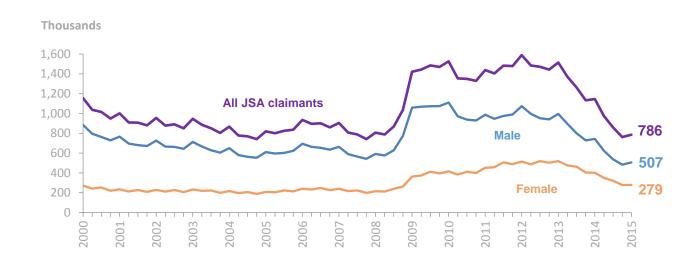


### 1.2 National Statistics – Jobseeker's Allowance

Jobseeker's Allowance (JSA) was introduced on 7th October 1996 and has both contributory and income-related elements. It is paid to people under state pension age who are available for and actively seeking work.

# The number of people on Jobseeker's Allowance has risen slightly. Males account for almost two thirds of all Jobseeker's Allowance claims

Jobseeker's Allowance claimants by Gender: August 1999 to February 2015



### Main Messages

The DWP figures show the total number of Jobseeker's Allowance claimants at February 2015 was 786 thousand. Female claimants represented 36% of the total number of JSA claimants (279 thousand), while males represented 64% (507 thousand).

The total number of JSA claimants has decreased by 360 thousand since February 2014, with men decreasing by 237 thousand and women decreasing by 123 thousand.

#### See <u>Tabulation</u> for full supporting **JSA** data.

The preferred source of JSA figures is the Office for National Statistics (ONS) <u>claimant count measure</u> (which is seasonally adjusted).

DWP produce a separate set of Jobseeker's Allowance figures to enable cross-benefit analysis and supply a wider range of breakdowns, and these are provided in this release.

# 1.3 National Statistics – Employment and Support Allowance and incapacity benefits

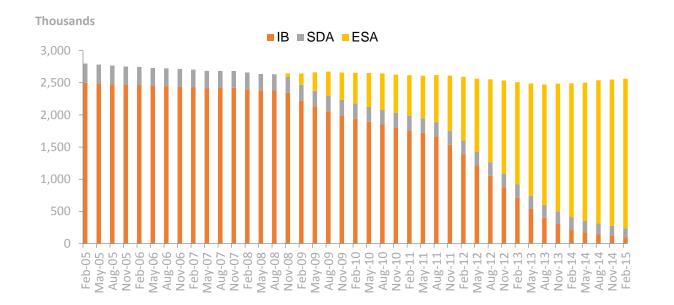
From 27th October 2008, Employment & Support Allowance (ESA) replaced Incapacity Benefit (IB) and Income Support (IS) paid on the grounds of incapacity for new claims. Incapacity benefits consist of Incapacity Benefit (introduced on 13th April 1995 and paid to people who are incapable of work and who have paid sufficient contributions throughout their working life) and Severe Disablement Allowance (SDA). This section includes a small number of claimants over State Pension age; therefore figures may differ to those in section 1.1 which refers to working age claimants only.

Between October 2010 and Spring 2014 most claimants who received IB, SDA and IS paid on the grounds of illness or disability were assessed to see if they qualified for ESA. If they qualified for ESA their IB, SDA or IS claim was converted into an ESA claim. For claimants who were previously in receipt of IB or SDA, their benefit was converted to contributory ESA; if they were previously in receipt of IS their benefit was converted to income-related ESA. In the same way as with IB, contributory ESA can be paid with an income-related top up and a transitional addition if appropriate.

The government has limited the period for which contribution-based ESA can be paid in some circumstances. These changes came into effect on 1 May 2012. Claimants who have already received 365 days of contribution-based ESA saw their entitlement end on 30 April 2012.

# The number of people on ESA continues to rise, as the number on Incapacity Benefit falls

Employment and Support Allowance/Incapacity benefits claimants since February 2005



### **Main Messages**

At February 2015, there were 2.53 million claimants of Employment and Support Allowance and incapacity benefits (Incapacity Benefit or Severe Disablement Allowance), an increase of 74 thousand on a year earlier. 53% of claimants were men and 47% women. The male caseload has increased by 23 thousand and the female caseload has increased by 51 thousand in the year to February 2015. See <u>Tabulation</u> for full supporting data.

In February 2015, approximately **92.4%** were in receipt of benefit payments from Incapacity Benefit, Severe Disablement Allowance, Employment and Support Allowance, Income Support, Pension Credit. **The remaining 7.6% received National Insurance credits only** (i.e. no payment of IB, SDA, ESA, IS or PC). This compares to 5.8% receiving no benefit payments in February 2012.

This change is because the government has limited the period for which contribution-based ESA can be paid in some circumstances (see information above). Additional breakdowns can be seen in Table 1.3a. Table 1.3a: Employment and Support Allowance and incapacity benefits claimants aged under State Pension age: 2000 - 2015

								-			-				Thousands
	Claiming ESA, IB or SDA				Claiming E	SA		Claiming IB		Claimin	Claiming SDA				
	Total	based benefit or SDA only	contributory based benefit or SDA, with income based	Receiving income based benefit (2)	National Insurance credits only (2)	Receiving contributory based benefit only (3)	Receiving contributory and income based benefit (3)		National Insurance credits only (3)	Receiving contributory based benefit only (3)	Receiving contributory and income based benefit (3)	income	National Insurance credits only (3)	Receiving SDA only	Receiving SDA and IS/PC
	Total	(2)	benefit (2)	benefit (2)	(2)	only (0)	benefit (0)	benefit (0)	(0)	(0)	benefit (0)	benefit (0)	(0)	OBACONIN	10/1 0
May-00 May-01 May-02 May-03	2,686.31 2,753.66 2,765.73 2,773.61	1,365.48 1,351.79 1,333.96 1,306.80	561.70 550.15	677.69 725.55 759.42 790.78	108.85 114.62 122.19 127.71	 	 	 		1,267.49 1,257.57 1,253.33 1,233.83	297.24 322.32 335.48 341.96	677.69 725.55 759.42 790.78	108.85 114.62 122.19 127.71	97.99 94.21 80.63 72.97	237.05 239.38 214.67 206.36
May-04	2,772.85	1,301.01	517.19	815.58	139.08					1,233.71	319.95	815.58 832.12	139.08	67.30 62.76	197.25
May-05 May-06 May-07	2,741.65 2,688.13 2,643.29	1,237.69 1,193.65	471.42 457.06	832.12 839.10 855.29	141.52 139.92 137.29	·· ··	  	 		1,212.88 1,179.62 1,141.34	304.00 291.17 283.61	839.10 855.29	141.52 139.92 137.29	58.08 52.32	188.38 180.25 173.44
May-08 May-09	2,595.83 2,621.43	1,151.25 1,133.55		866.41 918.94	136.15 137.74	 113.04	 12.52	 125.06		1,103.33 976.39	275.94 259.36	866.41 793.88	136.15 100.42	47.92 44.13	166.07 159.32
Aug-09 Nov-09	2,632.74 2,618.38		427.59	933.33 937.54	148.04 147.89	138.64 156.35	18.13 22.66	162.96 188.10		939.68 906.60	253.95 248.85	770.37 749.44	93.97 90.02	43.24 42.39	157.73 156.08
Feb-10 May-10	2,614.76 2,613.10	1,083.39	426.22	943.94 953.79	148.88 149.70	175.46 188.81	27.69 33.15	212.61 239.11	62.79 65.26	878.49 853.74	244.34 240.09	731.33 714.68	86.09 84.44	41.53 40.83	154.42 152.98
Aug-10 Nov-10 Feb-11	2,606.61 2,586.42 2,578.66		420.94	962.21 965.23 983.44	147.85 150.55 145.06	198.65 200.77 205.80	37.02 39.65 42.31	262.15 282.73 316.34	65.56 70.12 66.31	832.21 809.25 787.87	236.44 230.75 225.90	700.06 682.49 667.10	82.29 80.43 78.75	40.24 39.69 39.16	151.99 150.55 149.13
May-11 Aug-11	2,570.22 2,582.18	1,019.79	413.35	993.75 1,013.81	143.33 142.76	212.07 233.53	45.36	339.13 381.76	64.94	768.87 742.66	220.50 220.50 213.24	654.62 632.06	78.39 78.24	38.86 38.70	147.49 146.02
Nov-11 Feb-12	2,575.60 2,557.68	984.20	401.45	1,023.96 1,023.18	140.64 148.86	278.83 322.10	64.32 76.18	453.07 522.52		686.77 623.26	198.02 182.62	570.89 500.66	79.70 79.08	38.78 38.84	144.29 142.64
May-12 Aug-12	2,528.14 2,517.07	872.04 855.90	375.14	1,096.73 1,106.90	183.44 179.11	284.48 339.41	70.10 88.96	670.19 752.19	108.62 104.86	549.06 478.13	164.88 146.77	426.54 354.71	74.81 74.25	38.50 38.36	140.95 139.41
Nov-12 Feb-13 May-13	2,499.96 2,475.67 2,456.47	823.03 786.22 731.34	372.40	1,117.30 1,126.54 1,166.81	184.84 190.51 191.27	393.52 437.02 465.05	115.64 137.40 155.06	821.54 893.10 998.04	116.12 122.53 128.28	391.30 311.18 228.37	121.65 99.10 77.81	295.59 233.44 168.78	68.71 67.98 62.98	38.21 38.01 37.92	137.68 135.90 134.18
Aug-13 Nov-13	2,440.80 2,456.36	688.72	360.13	1,206.39	185.55 188.92	488.64 501.69	170.83 188.75	1,085.12 1,163.86		162.26 111.30	57.20 39.59	121.28 95.71	60.06 57.20	37.82 37.82 37.00	132.10 129.54
Feb-14 May-14	2,459.30 2,470.21	619.30 585.58	353.34 354.46	1,293.32 1,335.36	193.35 194.80	514.83 505.92	205.78 220.02	1,220.22 1,275.87	138.12 142.59	69.21 46.02	23.37 15.47	73.11 59.49	55.23 52.22	35.25 33.64	124.19 118.97
Aug-14 Nov-14 Feb-15	2,508.08 2,520.27 2,533.22	554.88	364.49	1,380.77 1,404.03 1,426.03	197.76 196.87 193.77	508.96 505.03 505.20	236.85 256.22 277.48	1,332.24 1,363.65 1,392.60	147.23 148.41 146.73	31.85 21.96 15.32	9.80 6.22 4.06	48.53 40.38 33.43	50.53 48.46 47.04	31.53 27.89 23.51	110.55 102.05 87.86

1. Claimants include those beneficiaries plus, those receiving National Insurance Credits and no monetary payment (many credits-only claimants of Incapacity Benefit (IB) or Severe Disablement Allowance (SDA) will also receive Income Support (IS)/ Pension Credit (PC)).

2. This table focuses on the following out-of-work benefits: Incapacity Benefit (IB), Severe Disablement Allowance (SDA), Income Support (IS) and Employment and Support Allowance (ESA). Claimants are classified as follows:

- ESA (Contributory), SDA or IB/SDA payments, without IS/PC = "Receiving contributory based benefit or SDA only"

- ESA (Contributory and Income based); or SDA or IB/SDA payments, with IS/PC = "Receiving contributory based benefit or SDA, with income based benefit"

- ESA (Income Based) or IB/SDA credits only with IS/PC= "Receiving income based benefit"

- ESA (Credits only) or IB/SDA credits only without IS/PC = "National Insurance credits only"

3. This table focuses on the following out-of-work benefits: Incapacity Benefit (IB), Severe Disablement Allowance (SDA), Income Support (IS) and Employment and Support Allowance (ESA). Claimants are classified as follows: - ESA (Contributory), or IB/SDA payments, without IS/PC = "Receiving contributory based benefit only"

- ESA (Contributory and Income Based) or IB/SDA payments with IS/PC = "Receiving contributory and income based benefit"

- ESA (Income Based) or IB/SDA credits only with IS/PC = "Receiving income based benefit"

- ESA (Credits only) or IB/SDA credits only without IS/PC = "National Insurance credits only"

4. Some claimants (including those receiving "National Insurance credits only") are receiving payments from other benefits; such as Housing Benefit or Disability Living Allowance.

5. This table includes claimants under State Pension age. The age at which women reach State Pension age is gradually increasing from 60 to 65 between April 2010 and April 2016 to November 2018. Under current legislation, State Pension age for men and women is planned to increase to: 66 between November 2018 and October 2020; 67 between 2034 and 2036; 68 between 2044 and 2046. These changes introduce a small increase to the number of working age benefit recipients and a small reduction to the number of pension age recipients.

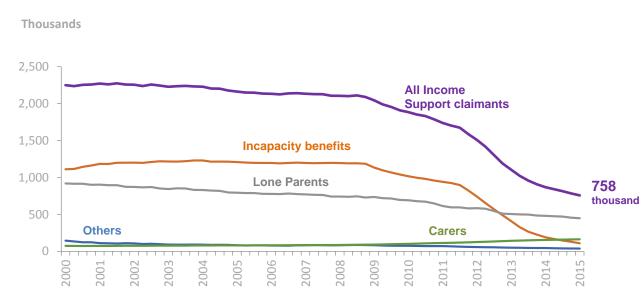
### 1.4 National Statistics – Income Support



Income Support (IS) was introduced on 11th April 1988 and is an income-related benefit that can be claimed by adults under state pension age that work fewer than 16 hours a week and have insufficient income to meet their needs. Prior to the introduction of Pension Credit in October 2003, IS was available to people aged 60 and over. From 27th October 2008, Employment & Support Allowance (ESA) replaced Incapacity Benefit and Income Support paid on the grounds of incapacity for new claims. The Lone Parent Obligation policy came into effect from 24 November 2008; Lone Parents (LPs) with a youngest child aged 12 or over were no longer able to make a new or repeat claim for Income Support (IS) solely on the basis of their parental status. Existing IS LPs with a youngest child aged 10 or 11 and from October 2010 the policy was extended to LPs with a youngest child aged 7 or over. The Welfare Reform Act 2012 introduced further changes and from 21 May 2012 lone parents are eligible to claim Income Support until their youngest child is five years old.

# The number of people on Income Support continues to decrease, largely due to the decrease in those claiming incapacity benefits

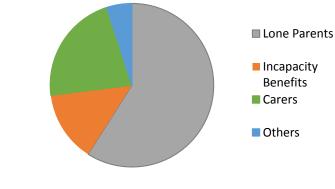
Income support claimants by statistical group: August 1999 to February 2015



### **Main Messages**

At February 2015, the total number of Income Support claimants was 758 thousand. Lone Parents (all single claimants with dependants under 16, excluding claimants of incapacity benefits) represented 59% of the IS caseload (448 thousand). Claimants of incapacity benefits represented 14% of the IS caseload (109 thousand), while Carers and Others represented 26% of the caseload (163 thousand and 37 thousand respectively).

Income Support claimants at February 2015



See <u>Tabulation</u> for full Lone Parent by Age data.

Pension Credit (PC) replaced Minimum Income Guarantee (MIG) in Income Support on 6 October 2003. MIG claimants have been excluded from this data prior to November 2003.



# 1.5 National Statistics – Widow's Benefit and Bereavement Benefit

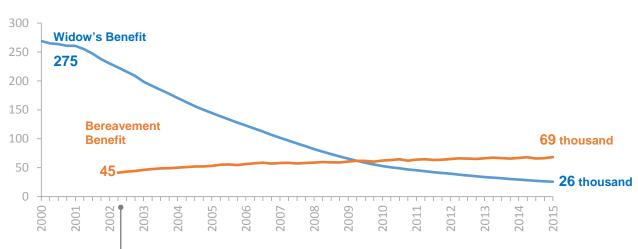
Widow's Benefit (WB) was introduced on 6th July 1948 and is payable to women widowed between 11th April 1988 and 8th April 2001 inclusive. There are three types of WB: Widow's Payment, Widowed Mother's Allowance and Widow's Pension. Women widowed before 11th April 1988 continue to receive Widow's Benefit based on the rules that existed before that date.

Bereavement Benefit (BB) was introduced on 9th April 2001 as a replacement for Widow's Benefit. It is payable to both men and women widowed on or after 9th April 2001. There are three types of BB: Bereavement Payment, Widowed Parent's Allowance and Bereavement Allowance.

# The number of people on Widow's Benefit continues to fall as those on Bereavement Benefit rises

Widow's Benefit and Bereavement Allowance claimants: August 1999 to February 2015

#### Thousands



### Main Messages

At February 2015, there were 26 thousand claimants of Widow's Benefit, a fall of 4 thousand on a year earlier. Of these, 24 thousand were in receipt of Widow's Pension and 2 thousand received Widowed Mother's Allowance.

At February 2015, there were 69 thousand claimants of Bereavement Benefit, an increase of nearly 2 thousand on a year earlier. Of these, 23 thousand were in receipt of Bereavement Allowance and 45 thousand were in receipt of Widowed Parent's Allowance.

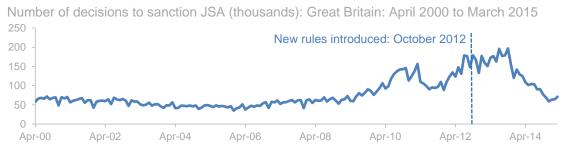
See <u>Tabulation</u> for supporting WB and BB data.

Bereavement Benefit was introduced in April 2001. Figures are available from May 2002 onwards

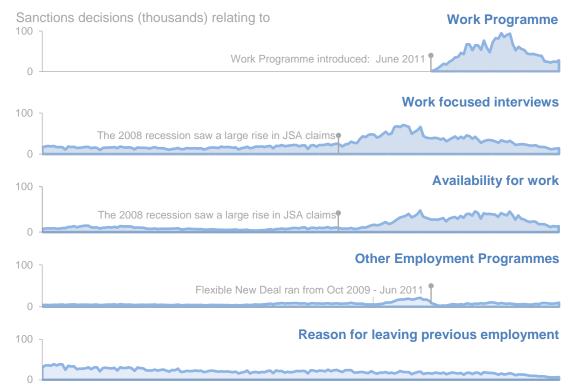
## 1.6 Official Statistics: Sanction decisions and reasons: Jobseeker's Allowance

Failure to meet one or more conditions of a benefit claim without good reason could lead to payments being stopped for a period (this is known as a benefit sanction).

### The recent fall in decisions reflects a fall in Jobseeker's Allowance claimants



### Recent trends have been driven by Work Programme sanction decisions



### What is a sanction decision?

Each occasion that a condition of benefit claim is not met can result in a decision. This can happen more than once during a claim. The trends on this page include decisions that resulted in no sanction. Decisions for Universal Credit are not included.

### **Main Messages**

The number of sanction decisions reflects the number of JSA claimants. As such, over the last year the number of decisions per month has been declining with a small rise in the last quarter. DWP are looking to enhance the information we make available on the relationship between these two volumes.

The recent fall in JSA sanction decisions coincides with lower numbers of JSA claimants joining the Work Programme. Currently the main reasons for sanction decisions (see notes section for details of groupings) are associated with lower level sanctions (see box below)

### **New rules**

From October 2012, new sanctions rules were introduced, aligning broadly with Universal Credit rules.

Read an overview of the new JSA sanctions rules.

### Sanction levels (under the new regulations)

- Lower, 4 or 13 weeks (e.g. Work Programme and Work Focused Interviews)
- Intermediate, 4 or 13 weeks; claim may be ended
- Higher 13-156 weeks (e.g. reason for leaving previous employment)

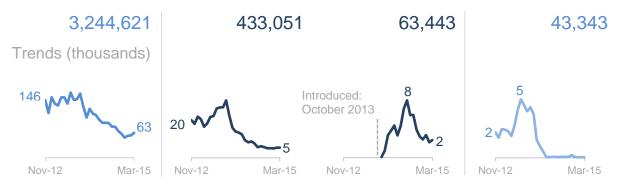
For more information see guidance.

# 1.6 Sanction decisions process: Jobseeker's Allowance (new rules)

There is a process in place when claimants don't agree that their benefit payment should be stopped or claim ended.

Stage 1		Stage 3		
Original Decisions	Decision review	Mandatory Reconsideration	Appeal	
An independent DWP decision maker makes the orginal decision.	Claimants can ask the original decision	he Department to reconsider	Claimants can appeal to a Tribunal after formal reconsideration.	

### All decisions under new rules



### Decisions to apply a sanction under new rules



### Not all decisions result in a sanction

Each sanction decision has a **maximum of three** sequential stages (up to first tier tribunal). These statistics show each decision at the most recent stage in that process. Not all decisions go through all three stages **before reaching a final outcome**. Both the stage and decision outcome may be updated in future.

### Main Messages

There have been 3.78 million decisions in total under the new rules (between 22 Oct 2012 and 31 Mar 2015). The trends illustrate both the movement through the process and the recent fall in volume of decisions.

### Summary of decision outcomes at each stage 22 Oct 2012 to 31 March 2015

(thousands)	Sanction	No Sanction
Original Decisions	1,494	677
Decision review	187	235
Mandatory Reconsideration	44	20
Appeal	33	9
Total	1,758	940

Decisions that are reserved or cancelled are not included in this table.

# There have been 1.76 million decisions to apply a sanction under the new rules. The trends illustrate the impact of the introduction of Mandatory Reconsiderations.

Not all decisions with an outcome to apply a sanction will result in a claimant's benefit being reduced. Where a claimant's benefit is reduced the claimant may be eligible for Hardship payments.

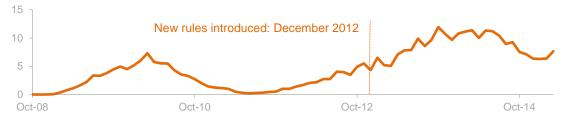
More detailed JSA and ESA sanctions figures can be accessed through <u>Stat-Xplore</u> or via <u>gov.uk</u>

## 1.6 Sanction decisions and reasons: Employment and Support Allowance

Failure to meet one or more conditions of a benefit claim without good reason could lead to payments being stopped for a period (this is known as a benefit sanction)

### The recent fall in decisions has been followed by small rise in the last quarter

Number of decisions to sanction ESA (thousands): Great Britain: October 2008 to March 2015



### Recent trends have been driven by work related activity sanction decisions

Sanctions decisions (thousands) relating to Failure to participate in work related activity



### What is a sanction decision?

Each occasion that a condition of benefit claim is not met can result in a decision. This can happen more than once during a claim. The trends on this page include decisions that resulted in no sanction. Sanction decisions only apply to ESA claimants in the work related activity group. They do not apply to those in the support group.

### Main Messages

Over the last 9 months the number of ESA sanction decisions per month has been declining with a small rise in the last quarter.

The recent trend is almost entirely driven by decisions related to failure to participate in a work related activity. The increase in decisions of this nature coincides with access changes to the Work Programme for ESA claimants.

### New rules

From December 2012, new sanctions rules were introduced.

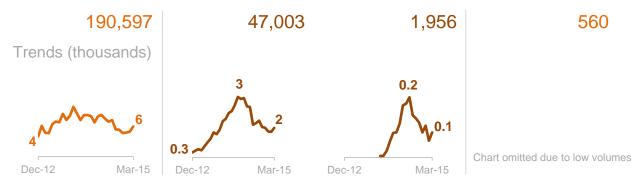
For more information see here.

# 1.6 Sanction decisions process: Employment and Support Allowance (new rules)

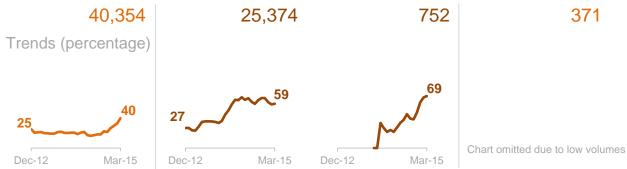
There is a process in place when claimants don't agree that their benefit payment should be stopped or claim ended.

Stage 1		Stage 3		
Original Decisions	Decision Review	Mandatory Reconsideration	Appeal	
An independent DWP decision maker makes the orginal decision.	Claimants can asl the original decision	k the Department to reconsider on.	Claimants can appeal to a Tribunal after formal reconsideration.	

### All decisions under new rules



### Decisions to apply a sanction under new rules



Not all decisions result in a sanction Each sanction decision has a maximum of three sequential stages (up to first tier tribunal). These statistics show each decision at the most recent stage in that process. Not all decisions go through all three stages before reaching a final outcome. Both the stage and decision outcome may be updated in future releases.

### Main Messages

There have been 240 thousand decisions in total under the new rules (between 3 Dec 2012 and 31 Mar 2015). The trends illustrate both the movement through the process and the recent fall in volume of decisions.

#### Summary of decision outcomes at each stage

3 Dec 2012 to 31 March 2015

371

(thousands)	Sanction	No Sanction
Original Decisions	40	44
Decision review	25	20
Mandatory Reconsideration	0.8	1
Appeal	0.4	0.2
Total	67	66

Decisions that are cancelled are not included in this table.

### There have been a total of 67 thousand decisions to apply a sanction under the new rules.

Not all decisions with an outcome to apply a sanction will result in a claimant's benefit being reduced. Where a claimant's benefit is reduced the claimant may be eligible for Hardship payments.

More detailed JSA and ESA sanctions figures can be accessed through Stat-Xplore or via gov.uk.

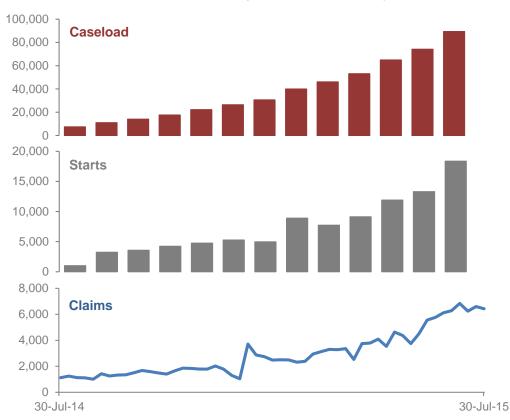
# 1.7 Official Experimental Statistics – Universal Credit

Universal Credit is a new benefit which aims to reduce poverty, by making work pay, and to help claimants and their families to become more independent. It also aims to simplify the benefits system by providing a single payment based upon the circumstances of the household. Support for housing costs, children and childcare costs are integrated in the new benefit. It also provides additions for disabled people and carers. The following benefits will be abolished as Universal Credit rolls out:

- Income-based Jobseeker's Allowance
- Income-related Employment and Support Allowance
- Income Support
- Working Tax Credit
- Child Tax Credit
- Housing Benefit

### The number of Universal Credit claimants continues to rise

Caseload and Starts on Universal Credit by month, Claims made per week



### **Main Messages**

**89,357** people were on the Universal Credit caseload, as of **9th July 2015**. Of these, **27,004** (or 30 per cent) were in employment and **62,348** (or 70 per cent) were not in employment.

104,736 total starts to Universal Credit up to 9<sup>th</sup> July 2015. 16,945 starts to Universal Credit were in the last month.

**174,676** claims have been made for Universal Credit up to **30<sup>th</sup> July 2015**. **26,109** claims have been made for Universal Credit in the last four weeks at an average of **6,527** per week.

See full release for latest statistical data on Universal Credit.

## 2.1 Early estimates for working age inactive benefit client group

An estimate of the number of working age people claiming Incapacity Benefit, Severe Disablement Allowance, Employment and Support Allowance, Income Support or Pension Credit (in advance of formal National Statistics publication).

**Table 2.1**: Working age ESA/IB client group May2011 to June 2015

 Table 2.2:
 Working-age ESA/IB
 Client group claiming NI

 credits only May 2011 to June 2015
 Comparison
 Comparison

2011 to June	2015		credits only May 2011 to June 2015			
Time Series	National Statistic	Early Estimate	Time Series	National Statistics Source Data	Early Estimate	
	Number of Claimants (Thousands)	Number of Claimants (Thousands)		National Insurance Credits Only (Percentage)	National Insurance Credits Only (Percentage)	
May-11	2,570.22		May-11	5.6%		
Aug-11	2,582.18		Aug-11	5.5%		
Nov-11	2,575.60		Nov-11	5.5%		
Feb-12	2,557.68		Feb-12	5.8%		
May-12	2,528.14		May-12	7.3%		
Aug-12	2,517.07		Aug-12	7.1%		
Nov-12	2,499.96		Nov-12	7.4%		
Feb-13	2,475.67		Feb-13	7.7%		
May-13	2,456.47		May-13	7.8%		
Aug-13	2,440.80		Aug-13	7.6%		
Nov-13	2,456.36		Nov-13	7.7%		
Feb-14	2,459.31		Feb-14	7.9%		
May-14	2,470.21		May-14	7.9%		
Aug-14	2,508.08		Aug-14	7.9%		
Nov-14	2,520.27		Nov-14	7.8%		
Feb-15	2,533.22		Feb-15	7.6%		
Mar-15		2,535	Mar-15		7.5%	
Apr-15		2,525	Apr-15		7.5%	
May-15		2,525	May-15		7.5%	
Jun-15		2,525	Jun-15		7.5%	

These figures are likely to be effected by changes to State Pensions age. Please see the Welfare Reform section of our background information for further details.

### **Main Messages**

The working age ESA/IB early estimate for June 2015 is 2.525 million to the nearest 5,000. This represents a decrease of 0.3 per cent since February 2015 (the latest National Statistic). As Incapacity Benefit reassessment continues, users should be aware that there may be increased uncertainty around these early estimates.

In June 2015 approximately 92.5% were in receipt of benefit payments from Incapacity Benefit, Severe Disablement Allowance, Employment and Support Allowance, Income Support, Pension Credit.

#### The remaining **7.5% received National Insurance credits** only (i.e. no payment of IB, SDA, ESA, IS or PC). A

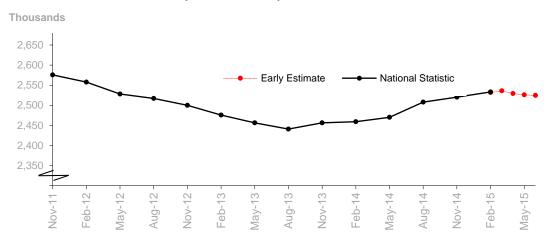
noticeable rise in the proportion of claimants receiving National Insurance credits was seen in May 2012. This is due to the introduction of a 365 day limit on receipt of contribution based ESA for those in the Work Related Activity Group on 1 May 2012

These figures are estimates of the final National Statistic, to give an indication of their accuracy, over the past year the early estimates in Table 2.1 have been revised by an average of 0.4 per cent. See notes section for more information. Further details on the accuracy of the early estimates in Table 2.2 can also be found there.

### 2.1 Early estimates for working age inactive benefit client group

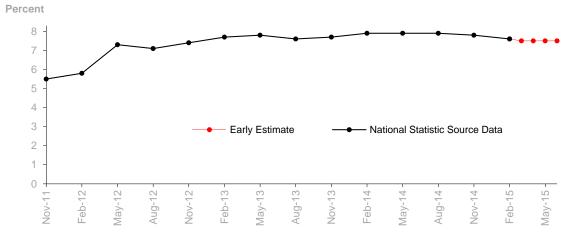
# Early estimates suggest a fall in the number of working age people claiming ESA/Incapacity benefits

National Statistics to February 2015 and early estimates: March 2015 to June 2015



# Early estimates suggest a fall in the proportion of working age people claiming National Insurance credits only

National Statistics to February 2015 and early estimates: March 2015 to June 2015



### Main Messages

# The working age ESA/IB early estimate for June 2015 suggests a slight fall.

From November 2008 ESA replaced Incapacity Benefit (IB) and Income Support paid on the grounds of incapacity for new claims from 27 October 2008. Prior to this the "incapacity benefits group" referred to claimants of IB or Severe Disablement Allowance including people claiming Income Support on the grounds of incapacity.

# The red dotted line in the charts emphasises that the figures are estimates and official statistics.

When the next quarterly National Statistics are published they will be included as a National Statistic in Table 2.1, and the monthly early estimates for this quarter will be removed from Table 2.1.

#### In June 2015 approximately 92.5% were in receipt of benefit payments from Incapacity Benefit, Severe Disablement Allowance, Employment and Support Allowance, Income Support, Pension Credit.

The remaining 7.5% received National Insurance credits only (i.e. no payment of IB, SDA, ESA, IS or PC). On 1 May 2012, a 365 day limit on the receipt of contribution based ESA for those in the Work Related Activity Group was introduced.

When the next quarterly National Statistics figure is available they will be included in Table 2.2, and the monthly early estimates for this quarter will be removed from Table 2.2. This indicator feeds into table 1.3.

# 2.2 Early estimates for Income Support Lone Parent (ISLP) client group

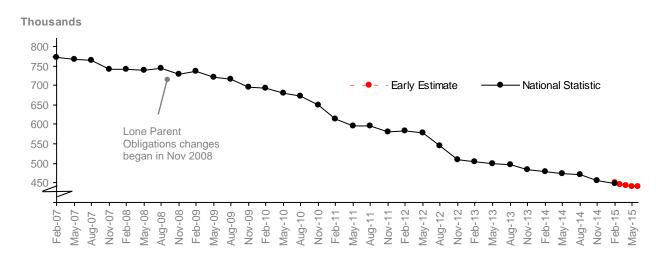
An estimate of the number of working age people claiming Income Support (with a child under 16 and no partner) in advance of formal National Statistics publication.

#### Table 2.1: ISLP client group February 2014 to June

2015		
Time	National	Early Estimate
Series	Statistic	
	Number of	Number of
	Claimants	Claimants
	(Thousands)	(Thousands)
Feb-14	480.09	
May-14	474.73	
Aug-14	470.82	
Nov-14	455.53	
Feb-15	448.11	
Mar-15		445
Apr-15		445
May-15		440
Jun-15		440

### Early estimates suggest a continued fall in the number of people in the Income Support Lone Parent client group

National Statistics to February 2015 and early estimates: March 2015 to June 2015



### **Main Messages**

The working age ISLP early estimate for June 2015 is 440 thousand to the nearest 5,000. This represents a fall of 1.8 per cent since February 2015 (the latest National Statistic).

The figures are estimates of the final National Statistic, to give an indication of their accuracy, over the past year the early estimates have been revised by an average of 0.3 per cent. See the notes section for more information.

The number of lone parents claiming Income Support has been affected by the Lone Parent Obligations policy changes which came into effect from 24 November 2008.

As a result, new and repeat claimants with the following conditions were no longer entitled to Income Support:

- A youngest child aged 12 or over from November 2008;
- A youngest child aged 10 or over from October 2009;
- A youngest child aged 7 or over from October 2010.

The Welfare Reform Act 2012 introduced further changes and from May 2012 lone parents are only eligible to claim Income Support until their youngest child is five years old.

# The red dotted line in the chart above emphasises that the figures are estimates and official statistics.

The age at which men and women reach State Pension age is gradually increasing. This will introduce a small increase to the number of working age benefit recipients and a small reduction to the number of pension age recipients.



# 3.1 National Statistics – Pensioner client group and State Pension

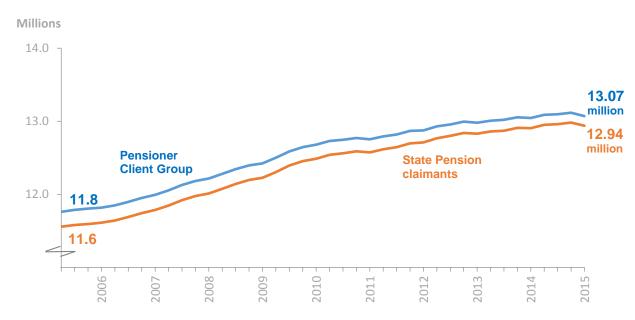
The Pensioner client group covers claimants, over State Pension age, of at least one of the following benefits: State Pension, Pension Credit, Attendance Allowance, Widow's Benefit, Disability Living Allowance, Incapacity Benefit, and Severe Disablement Allowance. They are split into statistical groups that reflect their main reason for claiming benefit.

State Pension (SP) was introduced on 1st January 1909 and is paid to people who have reached the state pension age and who fulfil the residency and contributions conditions. The age at which men and women reach State Pension age is gradually increasing. Under current legislation, State Pension age for women will equalise with State Pension age for men at 65 in 2018. Both men's and women's State Pension age will increase from 65 to 66 between December 2018 and October 2020. The Pensions Bill 2013-14 contains provision for a State Pension age of 67 to be reached by 2028.

# The number of people within the Pensioner client group (and on State Pension) is generally increasing

The Pensioner client group is predominately made up of State Pension recipients

Pensioner client group and State Pension recipients: May 2005 to February 2015



### **Main Messages**

At February 2015, there were 13.07 million claimants in the Pensioner client group, an increase of 27 thousand since February 2014. Of these, 15.8% were in receipt of Pension Credit. 49.9% of these Pension Credit claimants were also claiming Attendance Allowance or Disability Living Allowance.

See **Tabulation** for supporting data.

At February 2015, there were 12.94 million claimants of State Pension, a rise of 33 thousand on a year earlier. Of these, 42% were male and 58% were female.

The average weekly amount in payment at February 2015 was **£127.19**, a rise of £4.44 since February 2014.

See <u>Tabulation</u> for supporting **State Pension** data and additional breakdowns.

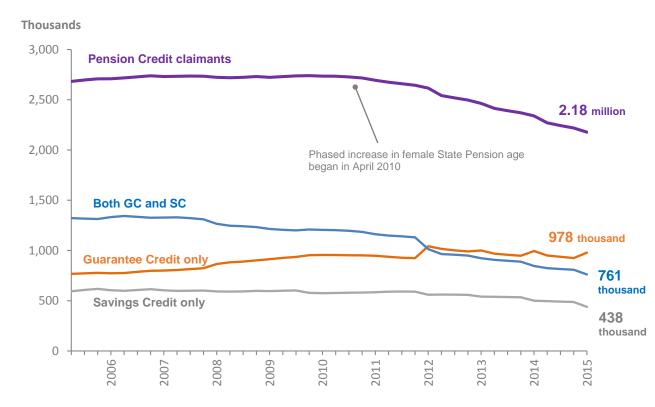


### 3.2 National Statistics – Pension Credit

Pension Credit (PC) was introduced on 6th October 2003 and replaced Minimum Income Guarantee (MIG). For people aged over the female state pension age, the Guarantee Credit element guarantees an income at a set level. People aged 65 or over (and couples where one member is 65 or over) may also be entitled to Savings Credit if they have modest income from savings, investments or a second pension.

### The number of people on Pension Credit is falling

Pension Credit recipients: May 2005 to February 2015



### **Main Messages**

At February 2015, there were 2.18 million claimants of **Pension Credit (2.62 million including partners)**, a fall of 162 thousand on the previous year.

This fall is due to the increase in the female State Pension age, which is also the age at which people become eligible for Pension Credit, see background note for further details.

Of these Pension Credit claimants, 978 thousand claimed Guarantee Credit only, 761 thousand claimed Guarantee and Savings Credit, and 438 thousand were claiming Savings Credit only.

The average weekly amount of Pension Credit in payment at February 2015 was  $\pounds 56.25$ , a fall of  $\pounds 0.20$  since February 2014.

See <u>Tabulation</u> for supporting **Pension Credit** data and additional breakdowns.

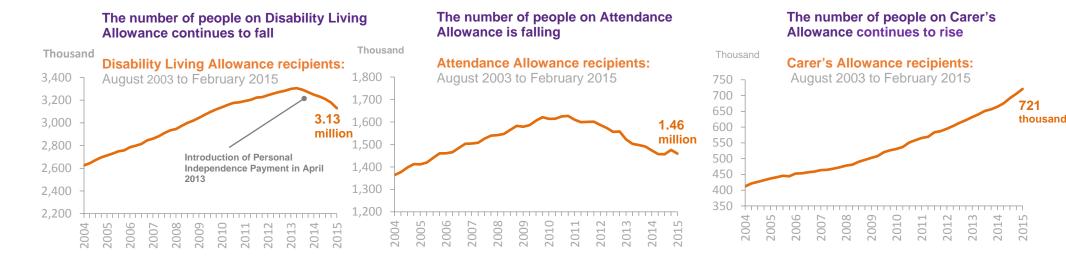


# 4.1 National Statistics – Disability Living Allowance, Attendance Allowance and Carer's Allowance

Disability Living Allowance (DLA) was introduced on 1st April 1992 and is a benefit for people who have become disabled before the age of 65 and who need assistance with personal care or mobility. From 8 April 2013, Disability Living Allowance for people aged 16-64 was replaced by Personal Independence payment (PIP) for new claims. PIP will also gradually replace existing DLA claims for people aged 16-64 (see background information note and next page).

Attendance Allowance (AA) was introduced on 6th December 1971 and is a benefit for people over the age of 65 who are so severely disabled, physically or mentally, that they need a great deal of help with personal care or supervision. Those requiring constant help receive the higher rate of benefit.

Carer's Allowance (CA) was introduced on 5th July 1976; it is paid to carers who look after a severely disabled person for at least 35 hours a week. The severely disabled person must be getting either higher or middle rate DLA care component or AA or maximum rate Constant Attendance Allowance with their War Pension or Industrial Injuries Disablement Benefit.



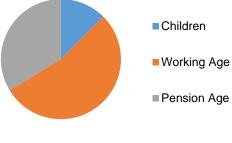
See <u>Tabulation</u> for supporting **DLA** data and additional breakdowns.

See <u>Tabulation</u> for supporting **AA** data and additional breakdowns.

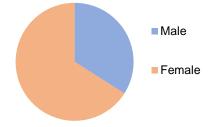
See <u>Tabulation</u> for supporting **CA** data and additional breakdowns

# 4.3 National Statistics – Disability Living Allowance, Attendance Allowance and Carer's Allowance

### **DLA recipients at February 2015**



### AA recipients at February 2015



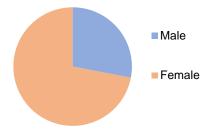
### Main Messages

At February 2015, there were 3.13 million people receiving Disability Living Allowance of which, 391 thousand (13%) were children, 1.68 million (54%) were working age and 1.05 million (34%) were pension age (a very small number were of unknown age).

At February 2015, there were 1.46 million people receiving Attendance Allowance (excluding suspended cases), a fall of 14 thousand on a year earlier. Of these, 34% were male and 66% were female.

The male AA caseload has increased by 2 thousand and the female caseload has decreased by 16 thousand in the year to February 2015. At February 2015, 69% of recipients were aged 80 or over.

CA recipients at February 2015



At February 2015, there were 721 thousand people receiving Carer's Allowance (not including underlying entitlement cases). 28% of claimants were male, and 72% were female.

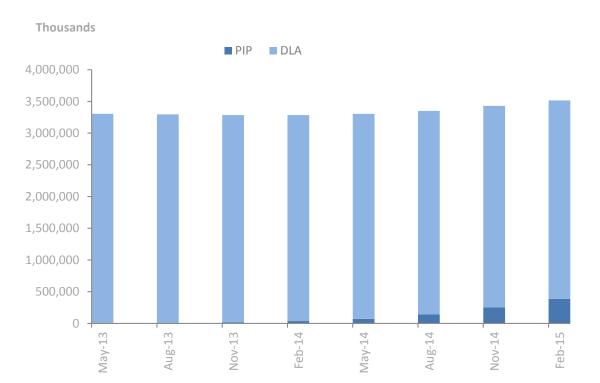
At February 2015, there were a further **408 thousand** people entitled to Carer's Allowance but not receiving any payment due to overlapping benefit provisions (i.e. underlying entitlement cases).

# 4.2 Official Statistics - Personal Independence Payment and Disability Living Allowance

Personal Independence Payment (PIP) helps with some of the extra costs caused by long-term disability, ill-health or terminal ill-health. From 8th April 2013 DWP started to replace Disability Living Allowance (DLA) for working age people with Personal Independence Payment.

# The number of people on PIP is rising more quickly, as the number of people on Disability Living Allowance continues to fall

Personal Independence Payment/Disability Living Allowance claimants since May 2013



**Note**: The DLA caseload includes 391 thousand (13%) children, 1.68 million (54%) working age and 1.05 million (34%) pension age (a very small number were of unknown age). PIP includes a small number of claims over working age.

### Main Messages

At February 2015 (the latest comparable time period), there were a total of 3.52 million claimants of Personal Independence Payments and Disability Living Allowance, an increase of 230 thousand (7%) on a year earlier.

The number of people claiming Disability Living Allowance has fallen (by 119 thousand) in the year to February 2015, whereas the number of people claiming Personal Independence Payments has increased (by 350 thousand) in the same period of which 67 thousand were reassessed Disability Living Allowance claims.

See <u>Tabulation</u> or <u>Stat-Xplore</u> for full supporting data.

At the end of April 2015 (the latest PIP data available), there were 460 thousand Personal Independence Payment claims in payment. Up until this point there had been 951 thousand registrations, 811 thousand clearances and 140 thousand PIP claims were still outstanding.

# Further PIP information and breakdowns are available via the latest statistical <u>first release</u>

INFO: Statistical disclosure control has been applied to PiP Statistics in order to avoid the release of confidential data

## 4.4 National Statistics – Industrial Injuries Disablement Benefit



Industrial Injuries Disablement Benefit (IIDB) was introduced on 5th July 1948 and is a benefit for people who are disabled because of an industrial accident or prescribed industrial disease. Since 1st October 1986 any claim resulting in an assessment of less than 14% disabled does not normally attract benefit.

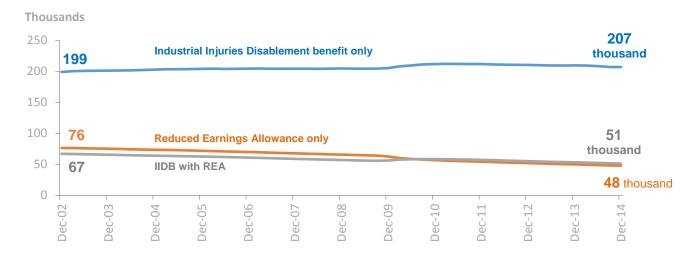
# The number of people on IIDB and/or Reduced Earnings Allowance is changing at a very slow rate

Industrial Injuries Disablement Benefit and Reduce Earnings Allowance in payment by type assessments payable: December 2002 to December 2014

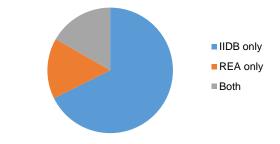
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### Main Messages

There were just under **306 thousand people claiming under the Industrial Injuries Disablement Benefit scheme** (in total) in December 2014, of whom 68% received Industrial Injuries Disablement Benefit only (**207 thousand**), 16% received Reduced Earnings Allowance only (48 thousand), and 17% received both (51 thousand).



**IIDB recipients at December 2014** 



The number of people claiming IIDB benefit has dropped slightly (by 2%) since December 2013. The average weekly payment at December 2014 was **£53.58**.

See <u>Tables</u> for supporting **IIDB** data and additional breakdowns.

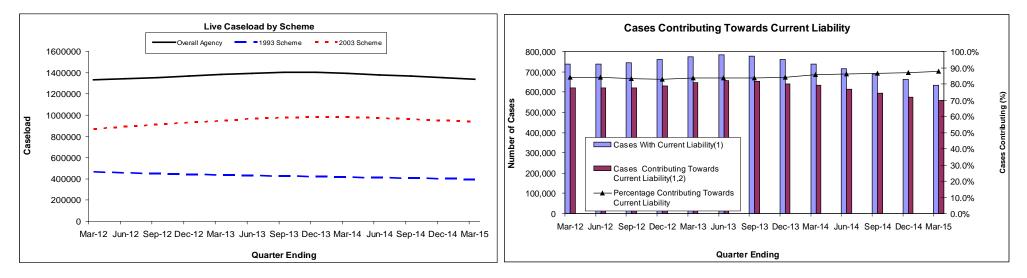


# 5.1 National Statistics – Child Support Agency cases

The Department for Work and Pensions (DWP) is responsible for the child maintenance system in Great Britain. It funds information and support for separating parents and runs the statutory child maintenance schemes, currently operated through the Child Support Agency (CSA).

DWP assumed responsibility for the CSA from the Child Maintenance and Enforcement Commission on the 1 August 2012, following an announcement on 14 October 2010 that the Commission would become an executive agency of DWP as part of the Public Bodies Reform. The Commission had responsibility for the CSA between the 1 November 2008 and the 31 July 2012, prior to that DWP had responsibility for the CSA.

On the 10 December 2012 a new Child Maintenance Scheme was launched. The scheme was introduced on a pathfinder approach. All new applications are now being accepted onto the 2012 scheme. The CSA QSS excludes cases on the 2012 scheme.



### **Main Messages**

- At the end of March 2015, the CSA live caseload stood at 1.33 million.
- In the quarter ending March 2015, 87.9% of all cases in which maintenance was due had either received maintenance via the CSA collection service, or had a maintenance direct arrangement in place.

From 25 November 2013, all new applications for child maintenance are made under the 2012 Scheme. Consequently, the 1993 and 2003 Scheme caseloads will steadily reduce as no new intake is received and cases close. For this reason the data on Uncleared work has not been updated and will no longer be included. See <u>full release</u> for latest available **CSA statistics**.

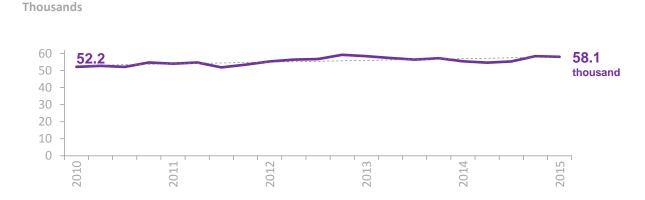


# 5.2 National Statistics – Maternity Allowance

Maternity Allowance (MA) is usually paid to women who have worked and paid full National Insurance (NI) contributions in the relevant test period, and who don't qualify for Statutory Maternity Pay. Maternity Allowance is paid for 39 weeks, at the earliest starting 11 weeks before the baby is due. If the woman does any paid work during this period, she cannot get the allowance for that time. It is payable at various rates, dependent on circumstances.

# The number of people on Maternity Allowance varies slightly throughout the year, but is fairly consistent over time

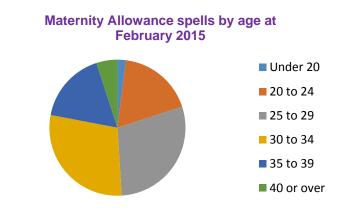
All Maternity Allowance cases (current spells): February 2010 to February 2015



The average weekly payment in February 2015 for those spells (across All rates) commencing in the period 1<sup>st</sup> December 2014 to 28<sup>th</sup> February 2015 was **£138.18**.

### **Main Messages**

At February 2015, there were **58.1 thousand current spells of Maternity Allowance** across all areas (including Overseas) of whom 2% of claimants were aged under 20, 18% were aged 20-24, 29% were aged 25-29, 29% were aged 30-34, 17% were aged 35-39 and 5% were aged 40 or over.

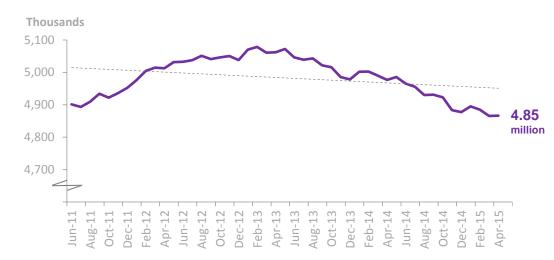


See <u>Tables</u> for supporting **Maternity Allowance** data and additional breakdowns.

### 6.1 National Statistics – Housing Benefit

Housing Benefit (HB) was introduced on 1st April 1983 and is an income-related benefit designed to help people on low incomes pay for rented accommodation whether in or out-of-work.

# The number of people on Housing Benefit has generally decreased over the last year



Housing Benefit recipients: June 2011 to May 2015

Further information on **Housing Benefit** can be found via <u>Stat-Xplore</u> which provides users with an interactive visualisation tool to produce charts, graphs and tables, downloadable in a number of different formats. A set of summary tables on **Housing Benefit** claimants can also be found <u>here.</u>

### **Main Messages**

At May 2015, there were **4.85 million recipients of Housing Benefit**, of whom almost three-quarters were aged under 65. The average weekly amount of Housing Benefit was £95.07.

67.7% of Housing Benefit recipients were tenants in the Social Sector.

**86.4%** of the 1.35 million Private Sector Housing Benefit recipients were **receiving the Local Housing Allowance**.

61.4% of Housing Benefit recipients were also in receipt of Income Support, income-based Jobseeker's Allowance, income-based Employment and Support Allowance or Pension Credit (Guarantee Credit).

As at May 2015, **457 thousand** Housing Benefit claimants (of working age) had a reduction to their Housing Benefit weekly award amount as a result of the removal of the spare room subsidy. This represents just under 10 per cent of the total Housing Benefit caseload.

## Known Issues, Changes and Revisions

Further presentational changes have been made to the release.

### Notes

### **DWP Benefits Statistics**

Our Uses and users, Methodology, Quality and Background information notes provide further information on DWP National and official benefit statistics, including some of the processes involved in developing and releasing these statistics: <u>https://www.gov.uk/government/statistics/dwp-statistical-summary-policies-and-statements</u>

### **Other National and Official Statistics**

Details of other National and Official Statistics produced by the Department for Work and Pensions can be found on the DWP website via the following link:

• A schedule of statistical releases over the next 12 months and a list of the most recent releases: <u>https://www.gov.uk/government/organisations/department-for-work-pensions/about/statistics</u>

### Feedback

DWP would like to hear your views on our statistical publications. If you use any of our statistics publications, we would be interested in hearing what you use them for and how well they meet your requirements. Please email DWP at <u>stats-consultation@dwp.gsi.gov.uk</u>.

An ongoing questionnaire, enabling DWP to target future consultations at interested users; shaping the future direction of statistics development to address user needs; and helping ensure value for money, whilst giving users a structured way of expressing their views is available at: <a href="https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/205190/statistical\_summary\_questionnaire.doc">https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/205190/statistical\_summary\_questionnaire.doc</a>

Completed questionnaires can be returned by e-mail to <u>stats-consultation@dwp.gsi.gov.uk</u> or by post to the following address: Dissemination Team Data and Analytics Department for Work and Pensions Room BP5201 Benton Park Road Longbenton NEWCASTLE UPON TYNE NE98 1YX

Users can also join the "Welfare and Benefit Statistics" community at: <u>http://www.statsusernet.org.uk</u> DWP announces items of interest to users via this forum, as well as replying to users' questions.

### Groupings used in Official Statistics: Sanction decisions and reasons: Jobseekers Allowance

#### Work Programme

• Failure to participate in a scheme for assisting person to obtain employment without good reason - Work Programme

#### Work focused interviews

- Failure to attend or failure to participate in an Adviser interview without good reason
- · Failure to attend Back to Work Session without good reason
- Refusal or failure to comply with a Jobseeker's Direction without good reason

### Availability for work

- Jobseeker's Agreement questions
- Not actively seeking employment
- Refusal or failure to apply for, or accept if offered, a job which an employment officer has informed him/her is vacant or about to become vacant without good reason
- Not being available for work
- Neglect to avail themselves of a reasonable opportunity of employment without good reason

### **Other Employment Programmes**

- Failure to attend a place on a training scheme or employment programme without good reason
- Losing through misconduct a place on a training scheme or employment programme
- Voluntarily leaves a place on a training scheme or employment programme without good reason
- Neglect to avail themselves of a reasonable opportunity of a place on a training scheme or employment programme without good reason
- Refusal of a place on a training scheme or employment programme without good reason
- Failure to participate in Mandatory Work Activity without good reason
- Failure to participate in a scheme for assisting person to obtain employment without good reason Skills Conditionality
- Failure to participate in a scheme for assisting person to obtain employment without good reason other scheme
- Failure to participate in a scheme for assisting person to obtain employment without good reason Work Experience
- Failure to participate in supervised job search

### Reason for leaving previous employment

- Left employment voluntarily without good reason
- Losing employment through misconduct

**Other** (not included in summary charts)

- Other referral reason
- Joint Claim exemption
- Trade disputes