

HM Forces: Criminality

This guidance is based on the Immigration Rules Appendix Armed Forces

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HM Forces: criminality

About this guidance

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This guidance tells you about dealing with applications from HM Forces personnel who are exempt from immigration control under section 8(4)(a) of the Immigration Act (the 1971 Act) where there is evidence of criminality.

Within this guidance 'armed force rules' means Appendix Armed Forces.

A military criminal conduct offence means an offence which would be an offence recognised under civilian law in England and Wales.

A non-criminal conduct (disciplinary) offence means an offence that only exists in HM Forces in order to enforce discipline.

MCTC – Military Corrective Training Centre at Colchester.

HM Forces: criminality

For transitional arrangements see related link: Armed forces.

Changes to this guidance – This page tells you what has changed since previous versions.

Contacts – This page tells you who to contact for help if your line manager, senior caseworker or deputy chief caseworker cannot answer your question.

Information owner – This page tells you about this version of the document and who owns it.

Safeguard and promote child welfare – This section explains your duty to safeguard and promote the welfare of children and tells you where to find more information.

In this section

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Related links

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Appendix Armed Forces

Immigration Act 1971

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Changes to this guidance

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This page lists changes to the 'HM Forces: criminality' guidance, with the most recent at the top.

Date of the change	Details of the change
2 December 2013	Guidance modernised by the armed forces
	policy team and the modernised guidance
	team.

Related links
Contact
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What is recorded on the Police National Computer

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This section tells you what is recorded on the Police National Computer (PNC).

All convictions for criminal conduct offences are recorded on the PNC. These must be disclosed by applicants on their application forms.

Convictions for non-criminal conduct (disciplinary) offences listed in schedule 1 of the Police and Criminal Evidence Act 1984 (Armed Forces Order 2009) are also recorded on the PNC see related link: Applicable and recordable service offences. However, these must not be treated in the same way as criminal convictions when considering an application.

Other convictions for non-criminal conduct (disciplinary) offences not listed in schedule 1 must not be recorded on the PNC. If they do appear in error, or are disclosed by an applicant, they must be disregarded for immigration and nationality purposes.

Absent without leave (AWOL) is considered a non-disciplinary offence and is therefore not normally recorded on the PNC.

However it is considered legitimate to ask applicants to record any periods of AWOL on their application form for the purposes of considering whether the qualifying period of four years has been reached.

PNC checks are valid for three months from the date the original check is made.

In this section

<u>Details of convictions</u> <u>recorded</u>

Related links

Links to staff intranet removed

External links

Applicable and recordable service offences

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Details of convictions recorded

About this guidance What is recorded on the police national computer Criminality convictions Military service offences	They must be treated in the same way as criminal convictions, but may be taken into account by the decision maker when considering good character.			Related links Links to staff intranet removed
Criminal conduct	Section 11(1) – Misconduct	Misconduct means:	Up to two years'	
offences Minor punishments	towards a superior officer	 violence against a 	imprisonment for	
Non-criminal conduct		superior officer	disrespectful behaviour.	
(disciplinary offences)		(subsection (1))		
Schedule 1 non-criminal		threatening or		
(disciplinary offences) character and conduct		disrespectful behaviour towards a superior		
Refusing on character		officer (subsection (2))		
as a result of schedule 1		a threat to damage the		
non-criminal convictions Refusal of settlement		superior officer's		
under the suitability		property (subsection (3))		
criteria	Section 14 – Using force	Using force against a sentry	Up to two years'	
Limited leave to remain	toward a sentry.	by the threat of force, or	imprisonment.	
		compelling a sentry to let	·	
		him or any other person		
		pass.		
	Section 24(1) – Damage to	Intentionally, recklessly or	Up to two years'	
	or loss of public or service	negligently damaging or	imprisonment	
	property (Could be	causing loss to public or	for reckless conduct which	
	considered as schedule 2	service property (subsection	does not cause damage	

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offences. For example damaging property wi intention to endanger	th an	or loss, and for negligent conduct.	
Section 27 – Obstruct failing to assist a serv policeman.		Up to two years' imprisonment.	
Section 28 – Resistar arrest .	 intentionally disobeying an order, or using or threatening violence towards a person who has ordered them into arrest in the exercise of a power granted under the act. 	Up to two years' imprisonment .	
Section 29 – Offences relation to service cus	s in • escaping from lawful	Up to two years' imprisonment.	
Section 30 – Allowing escape, or unlawful re of prisoners.	intentionally, recklessly	Up to ten years' imprisonment with intent or knowledge. Otherwise, up to two years' Imprisonment.	

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Criminality convictions

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This section tells you how criminality convictions must be considered in applications for settlement or leave to remain from those seeking to regularise their stay in the UK on completion of their service in HM Forces.

In line with the UKs armed forces covenant obligations the principle to be applied when making a good character judgement is that individuals must not be disadvantaged as a result of serving in HM Forces.

You must consider convictions imposed by a civilian court on a member of the HM Forces in the same way to a criminal conviction imposed upon a civilian.

Where there is a criminal conviction and the level means the case meets the criteria for criminal casework (CC) to accept it for consideration of deportation, cases must be referred to the CC workflow.

For information see related links:

- Criminal casework guidance
- For guidance on suitability requirements see attached links. Suitability requirements under Appendix Armed Forces are the same as those under Appendix FM plus the following sub-paragraphs from the general grounds for refusal: 320(3), 320(7B), 320(10), 320(11), 321(iii), 321(4A), 322(2), 322(3) and 323(i).

In this section

<u>Criminal convictions –</u> <u>Criminal casework</u> criteria for deportation

Related links

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External links

Immigration Act 1971

Appendix Armed Forces

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Criminal convictions: criminal casework criteria for deportation

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This page explains about criminal casework (CC) criteria for deportation.

It tells you how they deal with the crimes committed by:

- members of HM Forces, this includes reservists (those serving in the territorial armed forces) when deployed who become subject to military law
- their dependants
- civilian staff
- defence contractors where they are subject to service discipline.

CC have a referral process which helps them get information about foreign national offenders (FNOs) whether they are members of HM Forces, dependants, civilian staff, or defence contractors from:

- the Military Correctional Training Centre (MCTC) at Colchester
- prisons, Young Offender Institutions and other Youth Justice Board (YJB) establishment within the UK, and
- and in certain cases from a law enforcement agency abroad.

CC receives conviction information for FNOs relating to military crimes as well as criminal offences from MCTC but will only consider service civilian court (SCC) or court martial (CM) cases if the offence committed could be considered in a civilian criminal court under English or Welsh Law.

HM Forces personnel found to have committed criminal offences can be detained either at MCTC, (but only if the sentence length is below two years) or in prison. There is a mechanism under the Armed Forces Act which means male dependants of serving personnel who are convicted of crimes could serve their sentences in MCTC.

Related links

Links to staff intranet removed

External links

Immigration Act 1971

MCTC

YJB

Legal Aid, Sentencing and Punishment of Offenders Act 2012

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Even though foreign or Commonwealth nationals serving in HM Forces are exempt from immigration control while they are in the military, this exemption is irrelevant if deportation is being considered. They are not exempt from the deportation provisions of the 1971 Immigration Act (paragraph 8.4 applies (see related link)). Therefore, they do not need to be discharged from the services for CC to consider deportation if they meet criteria.

CC deportation criteria

All non European Economic Area (EEA) nationals' cases are considered for deportation if the subject has been convicted of a criminal offence and received:

- a single sentence of 12 months (regardless of when it was passed)
- an aggregate of two or three sentences amounting to 12 months in total over the past five years
- a custodial sentence of any length for a serious drugs offence (as defined in CC policy) since 1 August 2008.

EEA deportation criteria

It would be unusual for a member of HM forces to be an EEA national with or without dual British nationality but they may be married to one (which will bring them under EEA legislation). If they are convicted of a criminal offence, then they must be considered under the EEA Regulations and criteria, which means:

- a sentence of at least 24 months, except if they are an Irish national, where the normal sentence threshold for consideration is 10 years
- a custodial sentence of 12 months for certain sex, drugs and violence offences (as defined in CC policy) convictions from 1 April 2009.

Rehabilitation of Offenders Act 1974

Offences used to be spent under the Rehabilitation of Offenders Act 1974 after a rehabilitation period. Depending on the sentence received and if there were no further convictions the conviction become 'spent' unless it exceeded the tariff set out for rehabilitation (then the conviction was never spent).

This guidance is based on Appendix Armed Forces of the Immigration Rules.		
	That was until the Legal Aid, Sentencing and Punishment of Offenders Act 2012 (LASPO) now paragraph 140 (No rehabilitation for certain immigration or nationality purposes –see related link), came into force so no conviction is spent in relation to any immigration decision.	

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Military service offences

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This page tells you about military service offences and how they should be considered when dealing with applications for settlement or leave to remain.

Offences against military service law are set out in the Armed Forces Act 2006 and fall into two categories:

- criminal conduct offences
- non-criminal conduct (disciplinary) offences.

You must consider any criminal conduct offence imposed under service law in the same way as one imposed by a civilian court.

A non-criminal conduct (disciplinary) offence must not be considered the same as a criminal conduct offence, but may be taken into account when considering character and conduct requirements under the suitability requirements in part 2 of Appendix Armed Forces. See related link.

Related links

Links to staff intranet removed

External links

Section 42 of the Armed Forces Act 2006

Paragraph 320 of the Immigration Rules

Appendix Armed Forces

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Criminal conduct offences

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This page tells you about criminal conduct offences, and how to take these into account when considering applications.

A military criminal conduct offence covers any activity recognised as an offence under civilian criminal law in England and Wales, for example, theft, grievous bodily harm, common assault or battery.

These offences are all considered charged in the service justice system as an offence against section 42 of the Armed Forces Act 2006. This covers two types of offences:

- any conduct while present in the UK which is punishable under the criminal law of England and Wales, or
- conduct outside the UK punishable under the criminal law of England and Wales had it been committed in England and Wales.

Under the Legal Aid, Sentencing and Punishment of Offenders Act 2012 (LASPO) all offences, even those which are spent under the Rehabilitation of Offenders Act, must be disclosed for consideration of leave to remain or entry clearance. There is no similar obligation for applications of leave to enter made at the border.

All criminal conduct offences are recorded on the Police National Computer (PNC) and must be disclosed by the applicant. This includes any outstanding charges.

If an applicant fails to disclose convictions, consideration must be given to refusing them under the relevant suitability criteria.

However, non-criminal conduct offences, which are not recorded on the PNC, do not need to be disclosed except in the case of time spent AWOL and punishment received.

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Related links Links to staff intranet removed

External links
Section 42 of the Armed
Forces Act 2006

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Minor punishments

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This page tells you about minor punishments, and how to take these into account when considering applications.

These are offences dealt with in the Armed Forces (Minor Punishments and Limitation on Power to Reduce in Rank) Regulations 2009.

They must be disclosed by applicants as criminal convictions. Single criminal conduct offences which have attracted the following sentences must be disregarded as a conviction for immigration and nationality purposes:

- restriction of privileges
- stoppage of leave
- admonition (caution or warn)
- reduction in rank.

If an applicant has numerous minor punishments, particularly over a short period of time, you must consider these in line with the character, conduct and associations aspects of the suitability criteria.

For more information on suitability see part 2 of the related link: Appendix Armed Forces.

For guidance on suitability requirements see related links. Suitability requirements under Appendix Armed Forces are the same as those under Appendix FM plus the following subparagraphs from the general grounds for refusal: 320(3), 320(7B), 320(10), 320(11), 321(iii), 321(4A), 322(2), 322(3) and 323(i).

Related links

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External links

Appendix Armed Forces

Appendix FM

Armed Forces (Minor Punishments and Limitation on Power to Reduce in Rank)
Regulations 2009

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Non-criminal conduct (Disciplinary offences)

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This page tells you about how non-criminal conduct (disciplinary offences) are defined and how to consider them when assessing applications for settlement or leave to remain.

HM Forces have particular requirements necessary to enforce discipline. Behaviour which is not a crime in civilian life can be a disciplinary matter in HM Forces.

There are two types of non-criminal conduct (disciplinary offences):

- Offences listed on schedule 1 of the Police and Criminal Evidence Act 1984 (Armed Forces Order 2009), for example, misconduct towards a superior officer or using force on a sentry. These offences appear on an applicant's criminal record and can be considered when undertaking the broader consideration of character, conduct and association requirement of the suitability requirements in Appendix Armed Forces.
- Non-criminal conduct (disciplinary offences) which are not listed on schedule 1 of the Police and Criminal Evidence Act 1984 (Armed Forces Order 2009), for example, disobeying an order or being untidily dressed. These offences must not appear on the applicant's criminal record and if they do they must not be considered for immigration purposes.

For more information on the general grounds for refusal see the related link.

For guidance on suitability requirements see related links. Suitability requirements under Appendix Armed Forces are the same as those under Appendix FM plus the following subparagraphs from the general grounds for refusal: 320(3), 320(7B), 320(10), 320(11), 321(iii), 321(4A), 322(2), 322(3) and 323(i).

In this section

<u>Types of Non-criminal</u> (<u>disciplinary</u>) offences – Armed Forces Act 2006

Related links

Links to staff intranet removed

External links

Schedule 1 of the Police and Criminal Evidence Act 1984 (Armed Forces Order 2009)

Paragraph 320 of the Immigration Rules

Appendix Armed Forces

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Types of Non-criminal (disciplinary) offences – Armed Forces Act 2006

	This page talls you shout non-criminal (disciplinary) offences	External links
About this guidance	This page tells you about non-criminal (disciplinary) offences.	External links
What is recorded on the	Convictions for those offences must not be recorded on the DNC and must not be treated as	Armod Foress Act 2006
police national computer	Convictions for these offences must not be recorded on the PNC and must not be treated as	Armed Forces Act 2006
Criminality convictions	criminal convictions or taken into account when considering good character.	
Military service offences		
<u>Criminal conduct</u>	Convictions for these offences need not be disclosed by the applicant on the application	
<u>offences</u>	form unless they include any punishment received for a period of absence without leave	
Minor punishments	(AWOL).	
Non-criminal conduct		
(disciplinary offences)	Contrary to Armed Forces Act 2006 part 1 - offences	
Schedule 1 non-criminal	Section 1 – Assisting an enemy	
(disciplinary offences)	Section 2 – Misconduct on operations	
character and conduct	Section 3 – Obstructing operations	
Refusing on character	Section 4 – Looting	
as a result of schedule 1	Section 5 – Failure to escape	
non-criminal convictions	Section 6 – Mutiny	
Refusal of settlement	Section 7 – Failure to suppress mutiny	
under the suitability	Section 8 – Desertion	
<u>criteria</u>	Section 9 – Absence without leave	
Limited leave to remain	Section 10 – Failure to cause apprehension of deserters or absentees	
	Section 12 – Disobedience to lawful commands	
	Section 13 – Contravention of standing orders	
	Section 15 – Failure to attend for, or perform, duty	
	Section 16 – Malingering	
	Section 17 – Disclosure of information useful to an enemy	
	Section 18 – Making false records	
	Section 19 – Conduct prejudicial to good order and discipline	
	Section 20 – Unfitness or misconduct through alcohol or drugs	
	Section 21 – Fighting or threatening behaviour	

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Section 22 – III-treatment of subordinate
Section 23 – Disgraceful conduct of a cruel or indecent kind
Section 25 – Misapplying or wasting public or service property
Section 26 – Definition of public property or service property
Section 31 – Hazarding of ship
Section 32 – Giving false air signals
Section 33 – Dangerous flying
Section 34 – Low flying
Section 35 – Annoyance by flying
Section 36 – Inaccurate certification
Section 37 – Prize offences by officer in command of ship or aircraft
Section 38 – Other prize offences
Section 39 – Attempts
Section 41 – Aiding, abetting, counselling or procuring.

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Schedule 1 non-criminal (disciplinary offences) and character and conduct

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This section tells you about schedule 1 non-criminal (disciplinary offences) offences and how they impact upon character and conduct assessment.

The nature and seriousness of disciplinary offences can vary considerably. Depending on the severity of the offence some will be dealt with by a commanding officer while others are tried by court martial.

When considering if schedule 1 non-criminal offences are relevant towards an individual's character and conduct, a single offence leading to a non-custodial sentence or detention up to 90 days must be disregarded.

You must check CID records carefully as criminal casework (CC) may have recorded details of detention as they have an agreement with Military Corrective Training Centre (MCTC) at Colchester to send details of foreign nationals serving detention there (see related link: Criminal casework guidance).

When there is a more serious sentence or multiple schedule 1 offences you must consider each case on their individual merits. A non-exhaustive list of factors you should consider include:

- the nature of the offences committed and whether this reflects issues that are relevant to good character
- · the length of sentence imposed
- any previous convictions and whether this is indicative of a pattern of behaviour which would lead to concerns about their character and conduct
- length of service in the army
- service record
- any compelling mitigating circumstances.
- periods spent absent without leave (AWOL), which does not count towards reckonable

In this section

Refusing on character as a result of schedule 1 non-criminal convictions

Related links

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External links

Schedule 1 of the Police and Criminal Evidence Act 1984 (Armed Forces Order 2009)

Appendix Armed Forces

Appendix FM

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service.
For information see related links:
General Grounds for Refusal guidance
For guidance on suitability requirements see related links. Suitability requirements under Appendix Armed Forces are the same as those under Appendix FM plus the following sub-paragraphs from the general grounds for refusal: 320(3), 320(7B), 320(10), 320(11), 321(iii), 321(4A), 322(2), 322(3) and 323(i).

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Refusing on character as a result of schedule 1 non-criminal convictions

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This page tells you about refusing an application on the grounds of character as a result of schedule 1 non-criminal convictions.

If you are considering refusing an application on the grounds of character, conduct and associations because of schedule 1 non-criminal offence, you must ask the Ministry of Defence (MOD) for further information:

- about the nature and severity of the offence, and
- if the date of the conviction pre-dates the Armed Forces Act 2006.

A decision to refuse on the grounds of character must be approved at grade 7 or regional manager level.

If an applicant has been convicted of a schedule 1 non-criminal offence (or a mixture of both non-criminal and criminal where criminal casework (CC) are taking no action and have issued a warning letter), and has received a sentence of six months or more the following approval levels apply:

- sentences from six months up to 12 months requires the approval of the head of unit
- sentence of 12 months or more need to be cleared by the head of unit and referred to ministers for information before the applicant is informed of the decision.

Related links

Links to staff intranet removed

External links

Paragraph 320 of the Immigration Rules

Appendix Armed Forces

Appendix FM

Schedule 1 of the Police and Criminal Evidence Act 1984 (Armed Forces Order 2009)

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HM Forces: criminality

Refusal of settlement under the suitability criteria

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This page tells you how to deal with applications from HM Forces personnel if you are refusing indefinite leave to remain on discharge under the relevant suitability criteria in part 2 of Appendix Armed Forces.

The requirements for indefinite leave to enter or remain for both Gurkhas and foreign or Commonwealth citizens discharged from HM Forces are set out in Appendix Armed Forces.

If an applicant is applying for indefinite leave to remain but fails to meet the suitability requirements in paragraph 8 or 9 of part 2 of Appendix Armed Forces, there is provision in the Immigration Rules to grant them a period of 30 months limited leave to remain. This provision does not apply to someone applying for limited leave to remain.

There is no provision to grant limited leave to enter in cases where an applicant does not meet the suitability requirements when applying for indefinite leave to enter overseas.

The suitability criteria in part 2 of Appendix Armed Forces cover circumstances where an applicant for indefinite leave to remain has, within the 24 months immediately before the date of the decision, been convicted of, or admitted to an offence for which they have received a non-custodial sentence or other out of court disposal that is recorded on their criminal record.

Further information on what is meant by a non custodial sentence or out of court disposal can be found in the guidance on General Grounds for Refusal.

However, in such circumstances they can be granted up to 30 months limited leave to remain.

This approach is in line with paragraph 17 of Appendix Armed Forces. This provision applies to discharged foreign or Commonwealth (including Gurkhas) members of HM

Related links

Links to staff intranet removed

External links

Paragraph 320 of the Immigration Rules

Appendix Armed Forces

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Forces.

For guidance on suitability requirements see related links. Suitability requirements under Appendix Armed Forces are the same as those under Appendix FM plus the following subparagraphs from the general grounds for refusal: 320(3), 320(7B), 320(10), 320(11), 321(iii), 321(4A), 322(2), 322(3) and 323(i).

This guidance is based on Appendix Armed Forces of the Immigration Rules.

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Limited leave to remain

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This page tells you how to grant limited leave to remain to discharged HM Forces personnel with outstanding criminal convictions.

Granting limited leave following a refusal of indefinite leave to remain

If you decide to grant leave, under the provision stated below, it must be for no more than 30 months on code 1A conditions (access to work and benefits).

There is no provision under the Immigration Rules to grant limited leave to enter if a discharged member of HM Forces applies for and is refused indefinite leave to enter.

Direct applications for limited leave to remain from discharged HM Forces personnel Under Appendix Armed Forces paragraph 14 there is provision to grant 30 months leave to remain following discharge from HM Forces. The requirements are that the applicant:

- is in the UK
- has completed at least four years' service with HM Forces
- was not discharged from HM Forces more than two years immediately before the date on which the application is made
- has made a valid application for leave to remain as a foreign or Commonwealth citizen discharged from HM Forces
- is not in the UK in breach of immigration laws except for any period of overstaying for a period of 28 days or less which will be disregarded
- does not fall for refusal under the suitability criteria which relate to limited leave to remain (although they may fall for refusal under the suitability criteria which relate to indefinite leave to enter or remain).

When assessing if a discharged member of HM Forces should be refused on suitability grounds you must note the guidance on military convictions as outlined in the guidance on general grounds for refusal which detail the appropriate sentencing thresholds for leave to

Related links

General grounds for refusal guidance

External links

Appendix Armed Forces

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This guidance is based on Appendix Armed Forces of the Immigration Rules.

remain applications.(see related links).

Granting leave to remain

If you decide to grant under paragraph 14 of Appendix HM Forces, applicants must be given no more than 30 months leave to remain on code 1A conditions (access to work and benefits).

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Contact

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This page tells you who to contact for more help with a specific case in the HM Forces: criminality category.

If you have read the relevant Immigration Rules and this guidance and still need more help with this category, you must first ask your senior caseworker or line manager.

If the question cannot be answered at that level:

- caseworkers and entry clearance officers can email: armed forces policy team (see related link).
- Border Force officers can email: BF OAS enquiries (see related link).
- criminal casework can e-mail CC operational process and policy team (CCOPPT) (Also enquires about the policy on ongoing deportation cases with CC and revocation of deportation order made by CC)

Changes to this guidance can only be made by the modernised guidance team (MGT). If you think the policy content needs amending you must contact the armed forces policy team, who will ask the MGT to update the guidance, if appropriate.

The MGT will accept direct feedback on broken links, missing information or the format, style and navigability of this guidance. You can send these using the link: Email: Modernised quidance team.

Related links

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This page tells you about this version of the 'HM Forces: criminality' guidance and who owns it.

Version	1.0
Valid from date	2 December 2013
Policy owner	Official – sensitive: information removed
Cleared by director	Official – sensitive: information removed
Director's role	Official – sensitive: information removed
Clearance date	27 November 2013

Changes to this guidance can only be made by the modernised guidance team (MGT). If you think the policy content needs amending you must contact the armed forces policy team, who will ask the MGT to update the guidance, if appropriate.

The MGT will accept direct feedback on broken links, missing information or the format, style and navigability of this guidance. You can send these using the link: Email: Modernised guidance team.

Related links

Changes to this guidance Contact

External links

Links to staff intranet removed

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