



Department for
Communities and
Local Government

Tim Shields
Chief Executive
London Borough of Hackney
Hackney Service Centre
1 Hillman Street
London E8 1DY

Via email
tim.shields@hackney.gov.uk

25 September 2014

Dear Mr Shields,

**THE LOCAL GOVERNMENT ACT 1986
NOTICE UNDER SECTION 4A(5)**

I wrote to you on 16 April enclosing a written notice of a proposed direction which the Secretary of State for Communities and Local Government was then minded to give to your authority under section 4A of the Local Government Act 1986. In response your authority made written representations which the Secretary of State has carefully considered and I now enclose a further notice of a proposed direction which the Secretary of State is now minded to give to your authority under section 4A of the Local Government Act 1986.

Yours sincerely

Paul Rowsell

Paul Rowsell
Deputy Director - Democracy
Department for Communities and Local Government
NE Quadrant, 2nd Floor, Fry Block
2 Marsham Street
London SW1P 4DF

Tel 0303 444 2005
Email paul.rowsell@communities.gsi.gov.uk

THE LOCAL GOVERNMENT ACT 1986 NOTICE UNDER SECTION 4A(5)

On 16 April 2014 the Secretary of State gave the local authority known as the London Borough of Hackney notice of a direction that he proposes to give to the authority under section 4A of the Local Government Act 1986 (“the 1986 Act”).

Having carefully considered the representations received from the authority, and having regard to that and other information available to him about the local authority’s publicity, the Secretary of State hereby gives further notice to the local authority known as the London Borough of Hackney of a direction that he proposes to give to the authority under section 4A of the 1986 Act.

The Secretary of State proposes to direct the London Borough of Hackney to comply as soon as practicable and in any event by no later than 1 January 2015 with the following specified provisions of the Recommended Code of Local Authority Publicity (“the Publicity Code”) issued under section 4 of the 1986 Act on 31 March 2011 having been approved by a resolution of each House of Parliament.

The specified provision is:

“Where local authorities do commission or publish newsletters, newsheets or similar communications, they should not issue them more frequently than quarterly.”¹

The Secretary of State also proposes to direct the London Borough of Hackney to consider the direction within 14 days and provide written confirmation to the Department for Communities and Local Government of that consideration.

The basis of the Secretary of State’s proposal

In making this proposal the Secretary of State is clear that the Government’s purpose is as far as is practicable to create an environment which is as conducive as possible to the flourishing of independent and politically free local media, which is an essential element of any effectively operating local democracy. It is to further this priority that the Government has adopted measures to limit the scale of local authority newsheets etc., recognising that on the one hand such material can be damaging to the continuation of local independent media and on the other hand can fulfil a legitimate and beneficial purpose for local communities of communicating to them information about local services. The balance which, with the approval of Parliament, the Publicity Code strikes is that the newsheets etc. of principal local authorities should be published no more frequently than quarterly. Moreover the Secretary of State recognises that the great majority of councils already publish their newsheets no more frequently than quarterly, notwithstanding the wide range of groups that display protected characteristics in the areas of many councils.

Information available to the Secretary of State indicates that the London Borough of Hackney is publishing a local authority newsheet, ‘Hackney Today’, every fortnight; copies of the publication appear to be delivered to every household in the Borough. Such a publication would not comply with the provisions in the Publicity Code that

¹ A provision in paragraph 28 (appropriate use of publicity) of the Publicity Code

where local authorities do commission or publish newsletters, newssheets or similar communications, they should not issue them more frequently than quarterly.

Officials from the London Borough of Hackney wrote to the Secretary of State arguing that publishing 'Hackney Today' at this frequency was the most cost effective way of reaching the target audience, a diverse community with high levels of digital exclusion. The Council did not accept that 'Hackney Today' has a negative impact on the local independent press. The Secretary of State's provisional view is that these arguments do not sufficiently outweigh the case for as far as practicable maintaining an environment as conducive as possible to the flourishing of an independent and politically free local media, which is an essential element of any effectively operating local democracy.

The London Borough of Hackney has not drawn to the Secretary of State's attention any other special circumstances that could justify a departure from the frequency recommendations of the Publicity Code nor is the Secretary of State aware of such circumstances. Moreover, in any event, the Secretary of State considers it likely that were there to be any such circumstances, these would only justify one or two extra 'special' editions each year.

Public sector equality duty

In considering the impact of any direction on the London Borough of Hackney's public sector equality duty, the Secretary of State has noted that the Council consider that a quarterly publication would hamper their ability to get regular, timely information about services and local opportunities to those in need of such information, and would have an impact on older people, disabled people and those from disadvantaged groups. The Council also draw attention to the 10 per cent of Hackney's population who are orthodox Jews and do not use the internet at home.

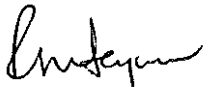
The Secretary of State recognises it may be the case, as the London Borough of Hackney have commented, that some groups in the community that display particular protected characteristics, such as age, disability or religion/belief, will less readily be able to obtain the information currently circulated in 'Hackney Today' and hence all other things being equal could be adversely impacted. However, the Secretary of State believes that it is open to a council having such protected groups to effectively communicate as necessary with them about the services and other matters which are the responsibility of the council without publishing newssheets more frequently than quarterly. The Secretary of State recognises that the great majority of councils already publish their newssheets no more frequently than quarterly, notwithstanding the wide range of groups that display protected characteristics in the areas of many councils. Moreover, even if there is an adverse impact the Secretary of State's provisional view is that the proposed Direction would be justified because of the Government's overriding policy of maintaining across the whole country an environment that is conducive as possible to the flourishing of the independent and politically free local media. Such media is an essential element of any effectively operating local democracy and hence the pursuit of this policy is a high priority.

Representations on the Secretary of State's proposals

The London Borough of Hackney may make written representations to the Secretary of State about the proposed direction within the period of 14 days beginning with the day on which this notice is given to it. The Council are invited to expressly consider their public sector equality duty. Representations received by the Department may be subject to a request under the Freedom of Information Act 2000. Under the Freedom of Information Act, there is a statutory Code of Practice with which public authorities must comply and we cannot give an assurance of confidentiality in all circumstances.

Any representations should be sent to the Department for Communities and Local Government at ConductCode@communities.gsi.gov.uk.

Signed by authority of the Secretary of State

A handwritten signature in black ink, appearing to read 'R Seymour', written in a cursive style.

R SEYMOUR

A senior civil servant in the Department for
Communities and Local Government
25 September 2014