



Department
for Work &
Pensions

Moves of Housing Benefit Claimants

15 July 2014

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Introduction

1. This publication sets out data on moves among Housing Benefit (HB) claimants from new analysis of HB administrative data collected from local authorities. It looks at the moves of HB claimants by tenure and by geographical area. These data have also been used as part of the independent evaluation of the recent changes to the Local Housing Allowance (LHA), carried out by a research consortium from the Centre for Regional and Social Research (CRESR) at Sheffield Hallam University, the Institute for Fiscal Studies (IFS), the Blavatnik School of Government at the University of Oxford and Ipsos Mori.

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Methodology

3. The figures presented here are based on analysis of the Single Housing Benefit Extract (SHBE) data. SHBE is a monthly electronic record of claimant level data compiled from scans taken directly from local authority computer systems. It is the main source of data on Housing Benefit. Figures relate to Great Britain only.

4. The methodology to define a move is based on comparing successive monthly SHBE data sets. A move is defined where:

a HB claimant appears in two successive SHBE data sets in different Census output areas, or
the claimant does not appear in the next SHBE data set but reappears in either of the following two months in a different Census output area.

5. There is therefore a three-month horizon for identifying a move. This methodology allows for potential short delays between the claimant moving and them re-appearing in the data set at their new address. This may be due to slight time lags

in the processing of claims and also allows for a short break between claims. The move is attributed to the starting month of the comparison.

6. Census output areas are consistent with the 2001 Census and are derived from the postcode of residence. On average, a Census output area covers around 120 addresses. In order for a move to be identified the postcode, and hence the output area, before and after the move must be valid. A small number of postcodes are not recorded correctly. The HB caseload figures presented here exclude cases in the starting month of the comparison for which there is not a valid postcode, so may be slightly lower than published figures.

7. Quarterly figures are presented. The caseload figures represent the caseload in the first month of the quarter. The number of moves is the total number of HB claimants who are deemed to move in any of those three months.

8. The underlying monthly figures may be affected if a local authority did not submit a scan of its system in the relevant period so that the previous month's data are copied forward. This would result in apparently no moves within the local authority and a larger number of moves when new data are supplied to the Department. The data presented here have not been smoothed in any way to try to account for this.

9. The figures do not identify all moves. Short-distance moves where the HB claimant remains in the same Census output area are not captured. The analysis also will not include moves which coincide with the claimant ceasing to claim HB for at least three months, as such cases no longer appear in the SHBE data. The analysis is therefore restricted to moves among claimants who remain on HB.

10. Results are presented for quarters from March/May 2010 to June/August 2013. Reliable data on moves are not available prior to January 2010.

11. Where figures for Regions are shown, Inner London and Outer London are treated as two distinct Regions, and these are defined according to the statistical classification of London local authorities.

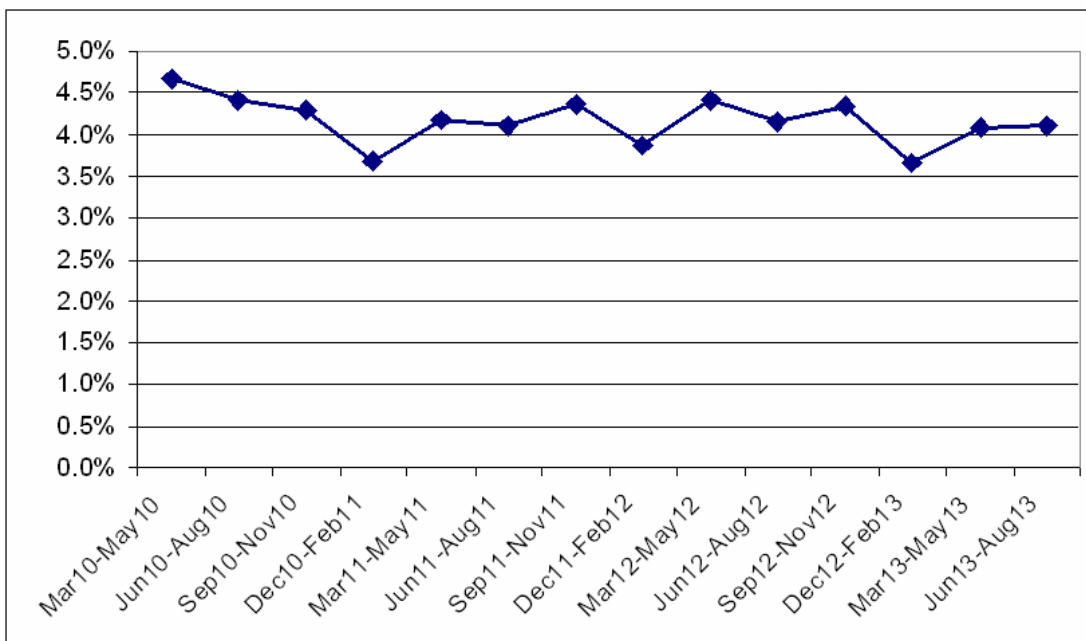
Results

12. The following chapters summarise the results obtained using the above methodology. The underlying detailed local authority to local authority moves data are available on the DWP webpage:

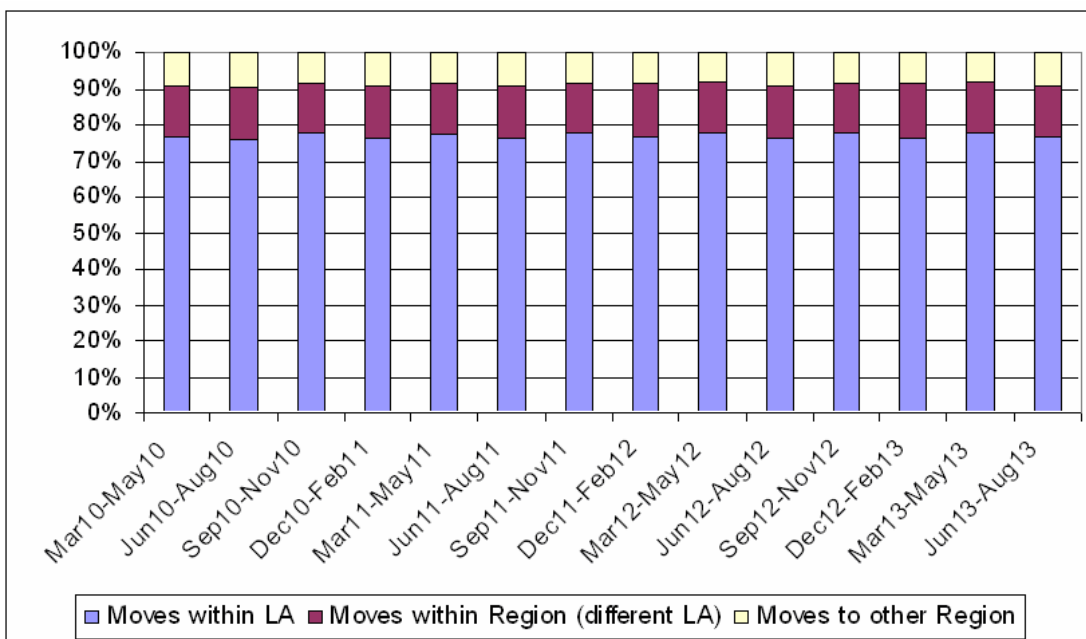
<https://www.gov.uk/government/collections/ad-hoc-statistical-analysis-2014-quarter-3>

Moves within the Private Rented Sector – Great Britain (GB)

13. The chart below shows the number of moves of HB claimants within the private rented sector (PRS) as a percentage of the PRS caseload. On average 4.2% of the claimants move within the PRS each quarter. The propensity to move appears to be systematically lower between December and February.

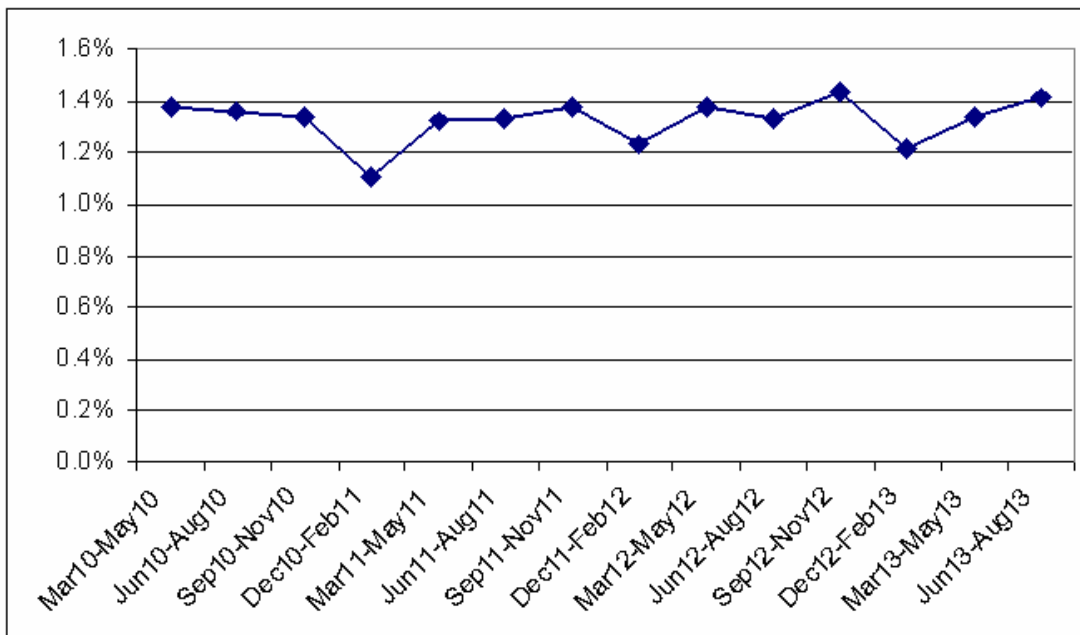


14. More than three-quarters of moves within the private rented sector are within the same local authority. Nearly 15% of moves are to a different local authority within the same Region, and nearly 10% of moves are to a different Region.

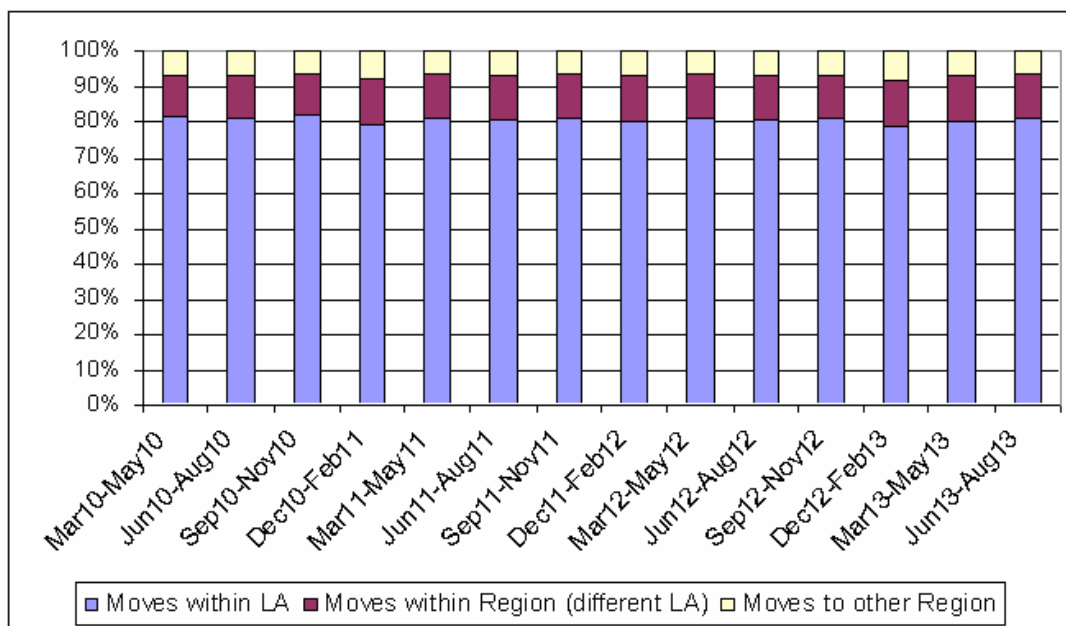


Moves from the Private to the Social Rented Sector – GB

15. The chart below illustrates the number of moves of HB claimants from the private rented sector to the social rented sector (SRS) as a percentage of the PRS caseload. On average 1.3% of the claimants move from PRS to SRS properties each quarter. Again, the share of moving claimants appears to be systematically lower between December and February.

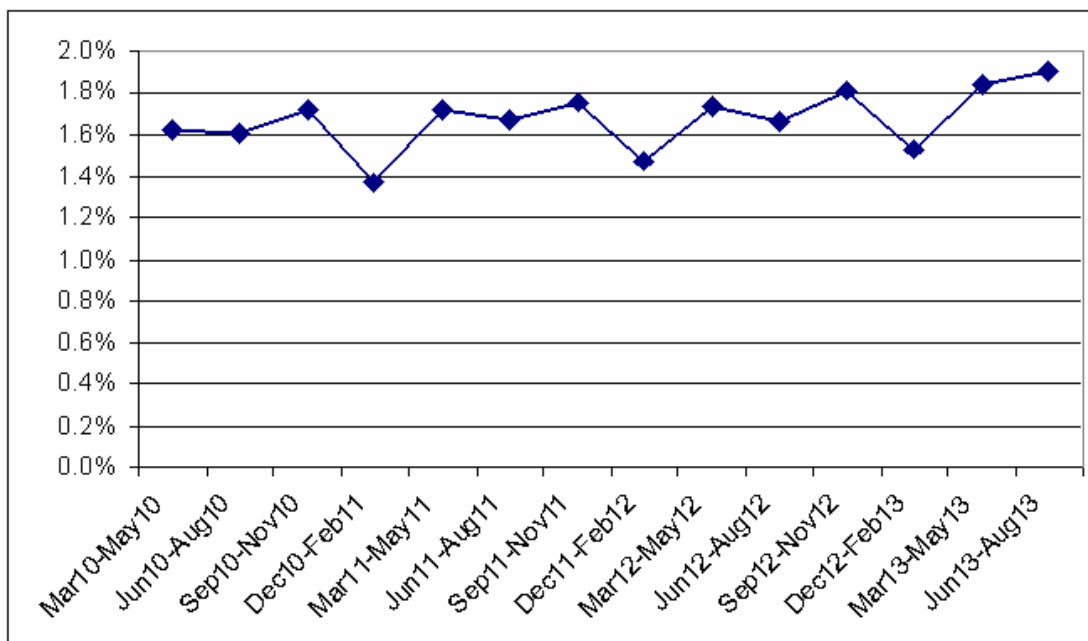


16. Of those moving across these sectors, around 80% stay in the same local authority and a further 10-15% remain in the same Region. The remaining 5-10% move to SRS properties in a different Region.

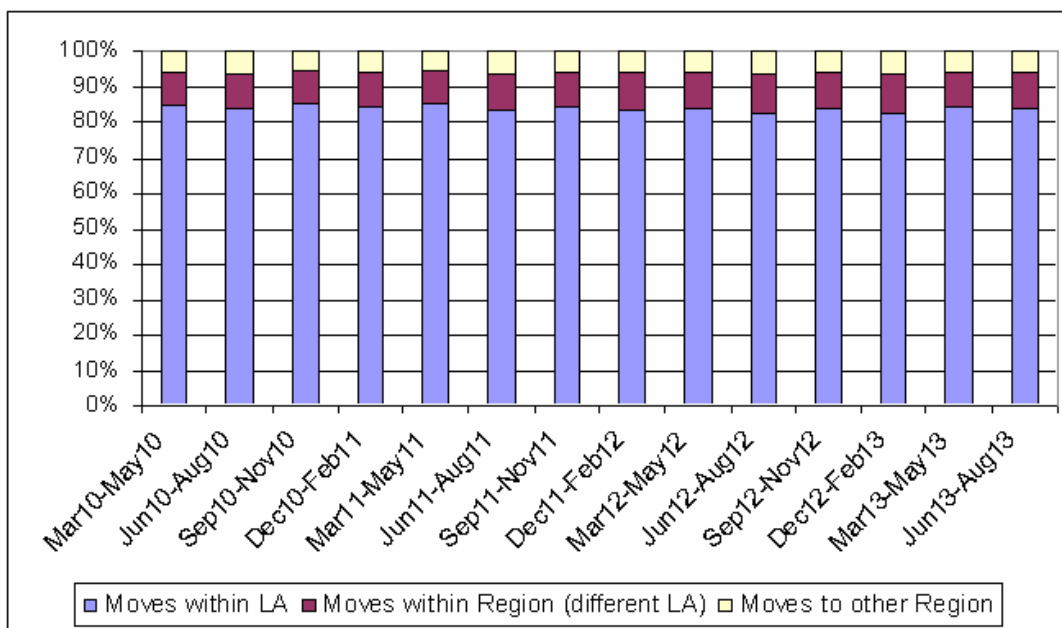


Moves within the Social Rented Sector – GB

17. The chart below shows the number of moves of HB claimants within the social rented sector as a percentage of the SRS caseload. On average 1.7% of the claimants move within the SRS each quarter. The propensity to move within this sector is much lower compared to the PRS. However, as in the PRS, the share of claimants moving appears to be systematically lower between December and February.

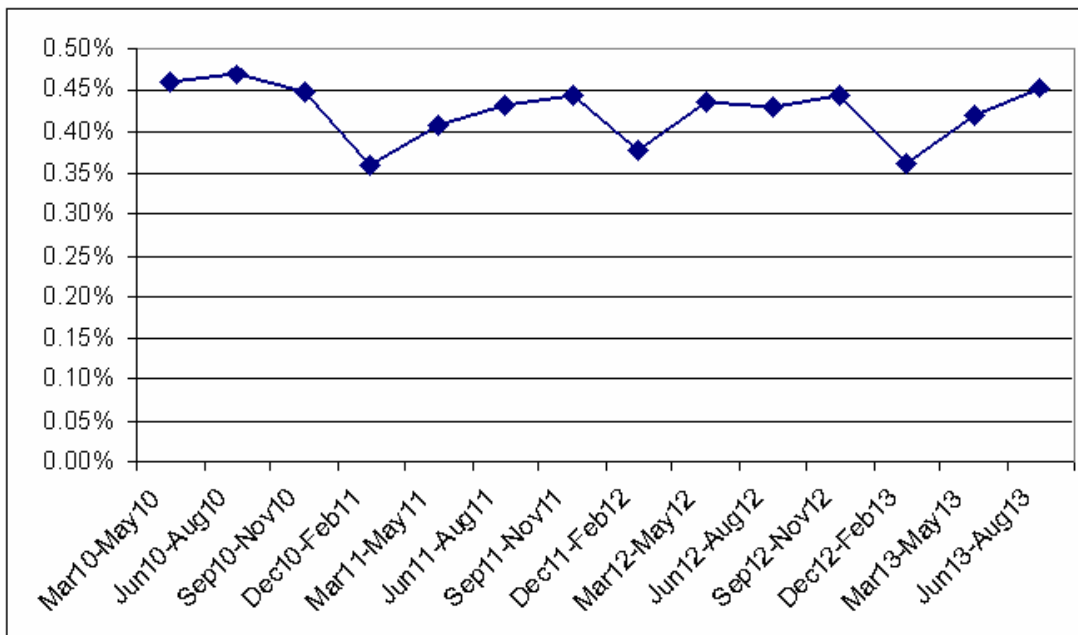


18. Of those moving within this sector, more than 80% stay in the same local authority and an additional 10% remain in the same Region. Only about 5 in 100 move to SRS properties in different Regions each quarter.

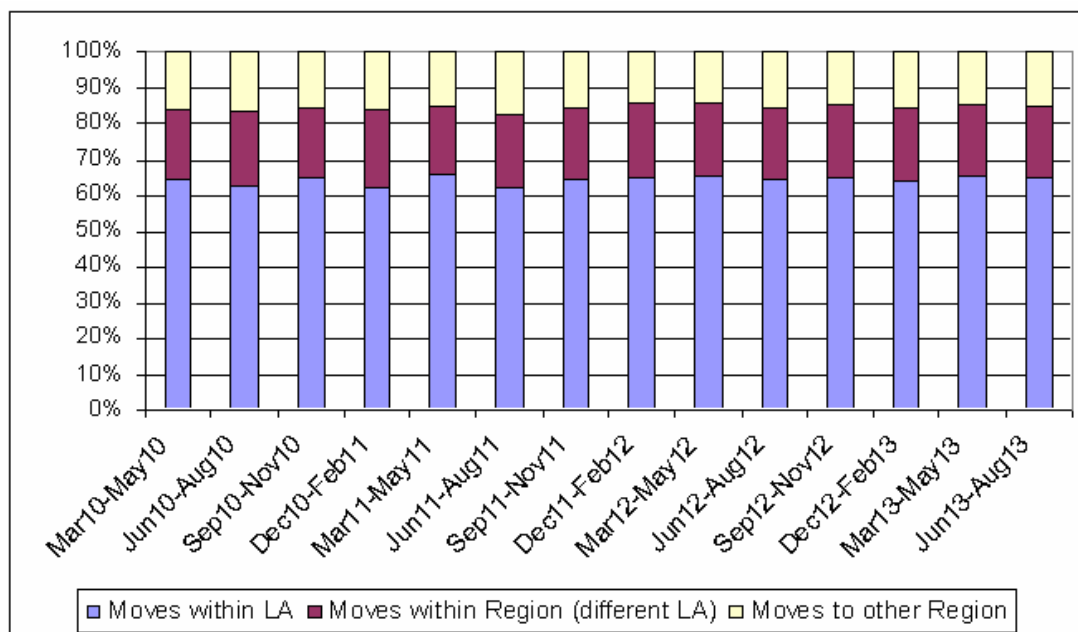


Moves from the Social to the Private Rented Sector – GB

19. The following chart shows the number of moves of HB claimants from the social rented sector to the private rented sector as a share of the SRS caseload. On average 0.4% of the SRS caseload moves to the PRS each quarter. The total number of moves of HB claimants from the SRS to the PRS is lower than from the PRS to the SRS (detailed figures are given in the Annex).

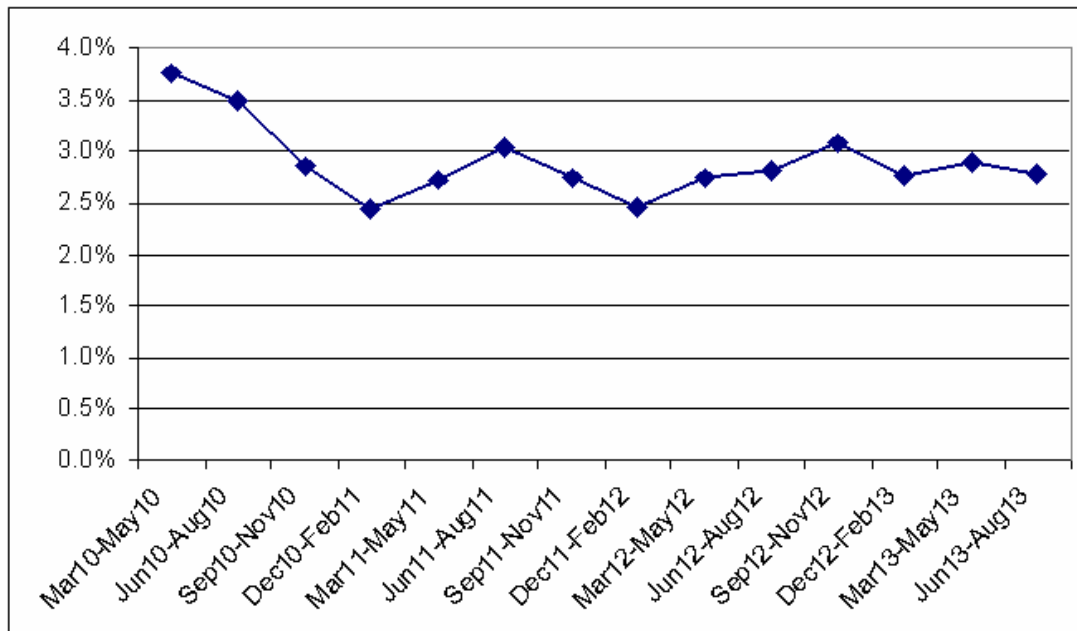


20. Of those moving across these sectors, around 65% stay in the same local authority and a further 20% remain in the same Region. The remaining 15% move to PRS properties in different Regions each quarter. This suggests that HB claimants in the social rented sector who move to the private rented sector are likely to move further than their counterparts who stay in the SRS.



Moves within the Private Rented Sector – Inner London

21. The chart below shows the number of moves within the private rented sector as a percentage of the PRS caseload in Inner London. On average 2.9% of the Inner London PRS claimants move within the PRS each quarter. The propensity to move within the PRS is lower in Inner London, compared to GB as a whole.

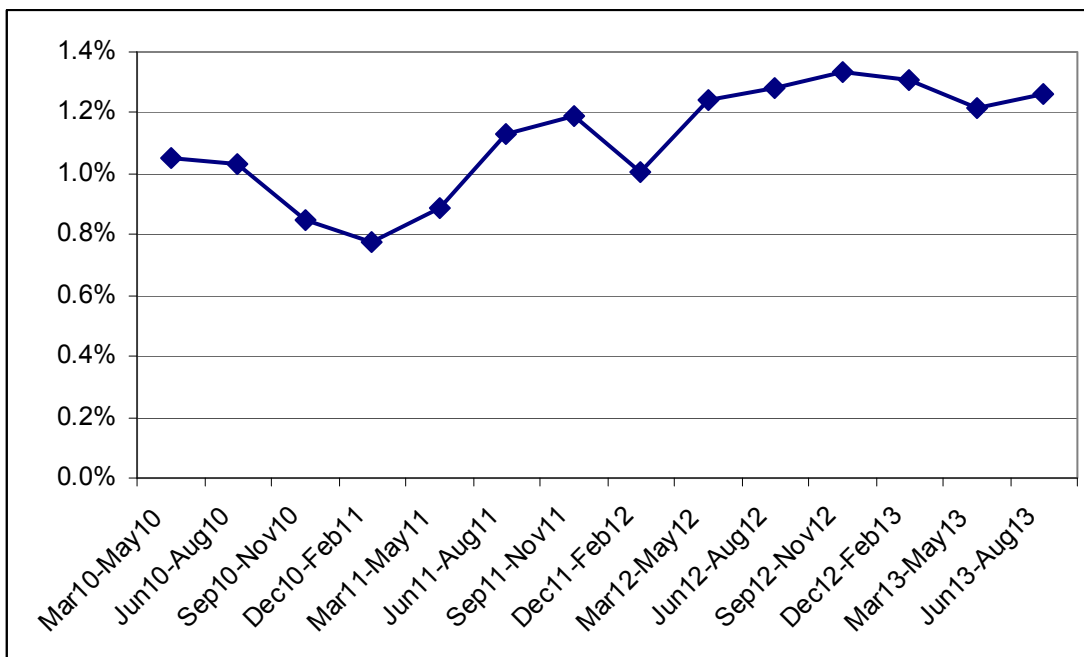


22. The following chart shows the proportions of the Inner London HB caseload that move within the PRS to Inner London, Outer London and outside London. It shows that there has been a reduction in the proportion of moves within Inner London, to stand at 70% of all moves. The proportions moving to Outer London and outside London have increased slightly over the period, to stand at around 20% and 10% respectively in June to August 2013.



Moves from the Private to the Social Rented Sector – Inner London

23. The chart below shows the number of moves from the private to the social rented sector as a percentage of the PRS caseload in Inner London. On average more than 1.1% of the Inner London PRS claimants moved to SRS properties each quarter.

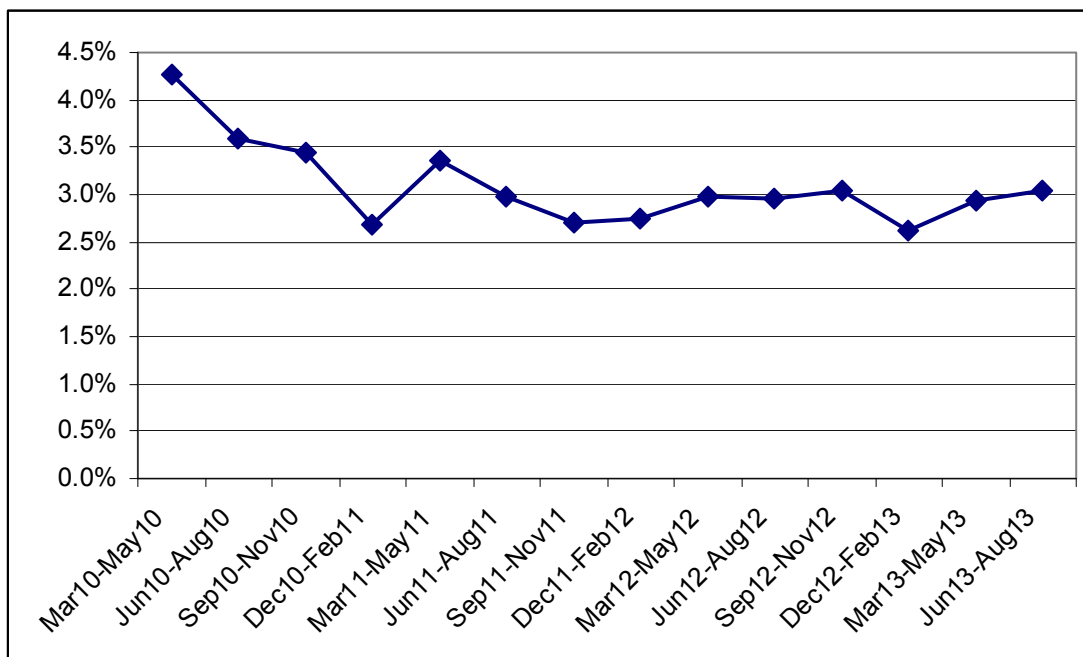


24. Of those moving across these sectors, the proportion staying in Inner London decreased, while the share of those moving to the SRS in Outer London increased in the last three years. Typically, fewer than 5% move to SRS properties located outside London each quarter.

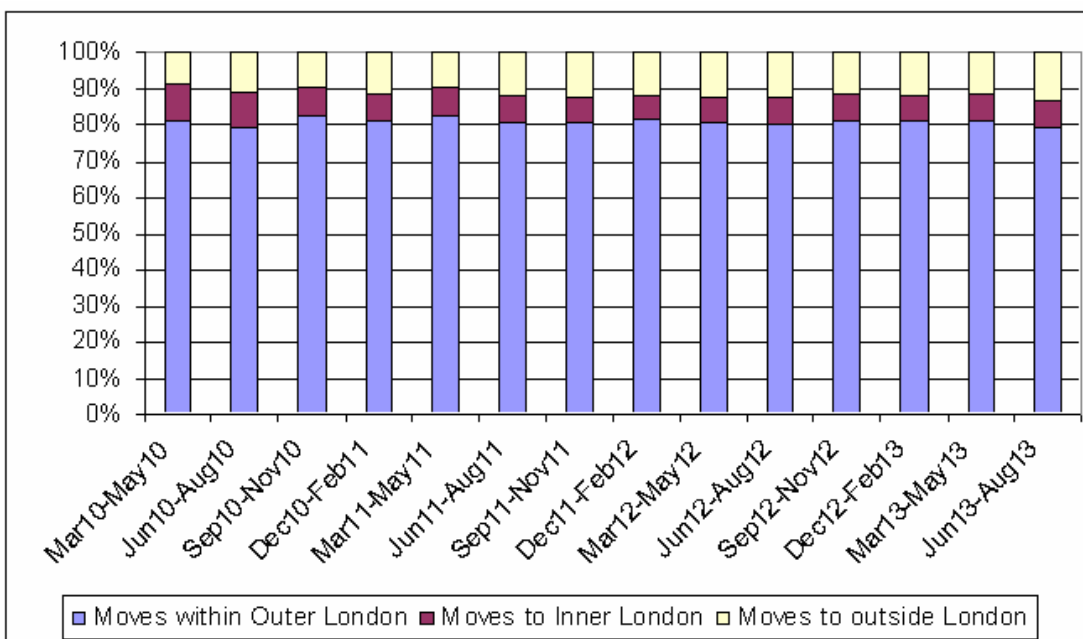


Moves within the Private Rented Sector – Outer London

25. The chart below shows the number of moves within the private rented sector as a percentage of the PRS caseload in Outer London. On average 3.1% of the Outer London PRS claimants moved within the PRS each quarter. The propensity to move within the PRS is lower in Outer London, compared to GB as a whole.

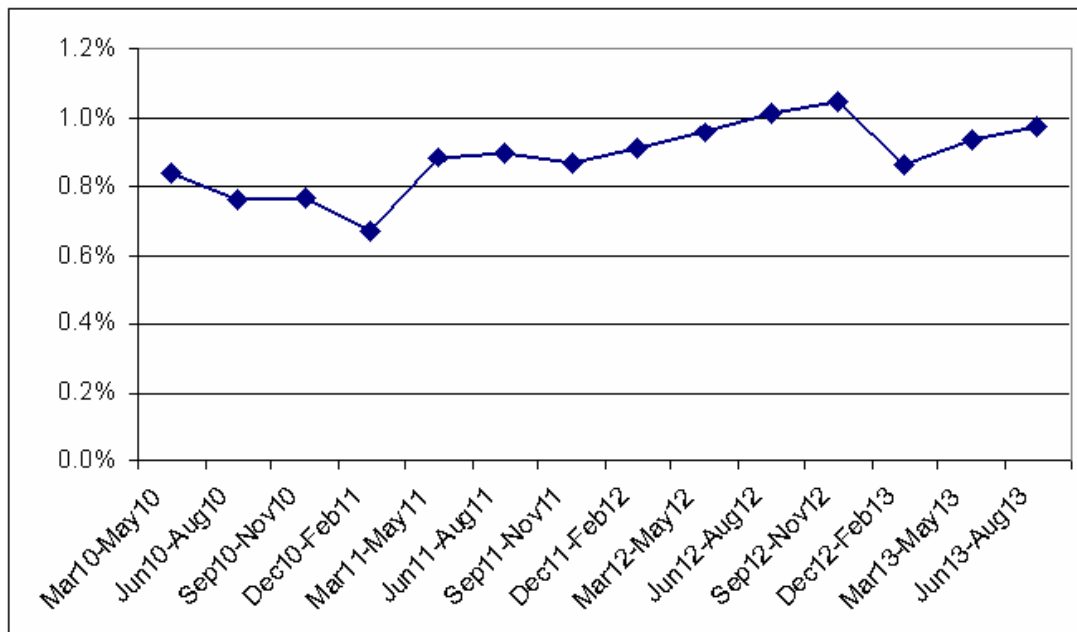


26. Of those moving within this sector, around 80% remain in Outer London. Amongst the other moves – to Inner London and outside London - there has been a slight shift in the balance towards moves to outside London.

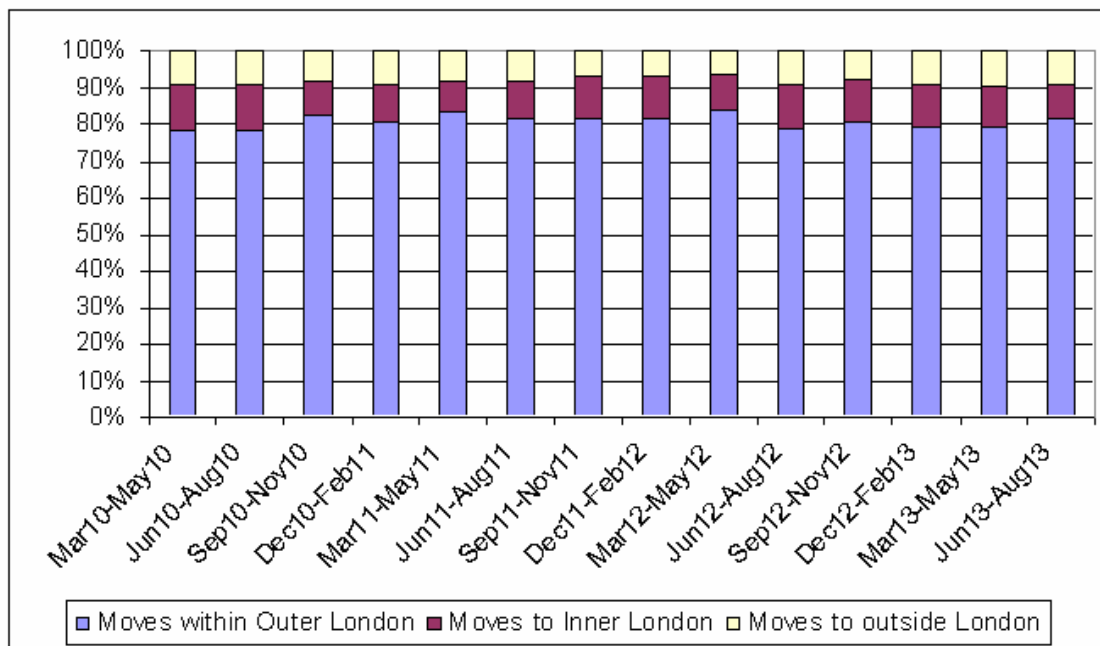


Moves from the Private to the Social Rented Sector – Outer London

27. The following chart illustrates the number of moves from the private to the social rented sector as a percentage of the PRS caseload in Outer London. On average 0.9% of the Outer London PRS claimants move to SRS properties each quarter.



28. Of those moving across these sectors, around 80% stay in Outer London, while around 10% move to Inner London each quarter. Fewer than 1 in 10 moves are to SRS properties outside London.



Annex

29. The annex includes a table for each chart, showing the data represented. These are number of moves, caseload, the share of claimants moving and a breakdown of the moves by area.

Moves within the Private Rented Sector – Great Britain (GB)

| | PRS Caseload | Number of moves | | | As a percentage | | |
|---------------|--------------|-----------------|---------------------------------|-----------------|-----------------|--------------------|-----------------|
| | | Within same LA | Within same region ¹ | To other region | Within same LA | Within same region | To other region |
| Mar10 - May10 | 1,425,073 | 51,232 | 9,348 | 5,953 | 77.0% | 14.1% | 8.9% |
| Jun10 - Aug10 | 1,460,581 | 48,795 | 9,353 | 6,366 | 75.6% | 14.5% | 9.9% |
| Sep10 - Nov10 | 1,483,577 | 49,593 | 8,655 | 5,594 | 77.7% | 13.6% | 8.8% |
| Dec10 - Feb11 | 1,507,856 | 42,311 | 8,231 | 4,961 | 76.2% | 14.8% | 8.9% |
| Mar11 - May11 | 1,543,228 | 50,027 | 8,969 | 5,506 | 77.6% | 13.9% | 8.5% |
| Jun11 - Aug11 | 1,560,725 | 48,894 | 9,330 | 6,045 | 76.1% | 14.5% | 9.4% |
| Sep11 - Nov11 | 1,579,613 | 53,406 | 9,549 | 5,854 | 77.6% | 13.9% | 8.5% |
| Dec11 - Feb12 | 1,597,777 | 47,781 | 9,027 | 5,230 | 77.0% | 14.6% | 8.4% |
| Mar12 - May12 | 1,633,966 | 56,194 | 10,022 | 5,968 | 77.8% | 13.9% | 8.3% |
| Jun12 - Aug12 | 1,643,952 | 51,979 | 9,897 | 6,274 | 76.3% | 14.5% | 9.2% |
| Sep12 - Nov12 | 1,647,392 | 55,518 | 9,806 | 6,074 | 77.8% | 13.7% | 8.5% |
| Dec12 - Feb13 | 1,650,759 | 46,134 | 8,960 | 5,291 | 76.4% | 14.8% | 8.8% |
| Mar13 - May13 | 1,670,802 | 53,275 | 9,557 | 5,604 | 77.8% | 14.0% | 8.2% |
| Jun13 - Aug13 | 1,667,886 | 52,461 | 9,792 | 6,161 | 76.7% | 14.3% | 9.0% |

¹ But to a different local authority

Moves from the Private to the Social Rented Sector – GB

| | PRS Caseload | Number of moves | | | As a percentage | | |
|---------------|--------------|-----------------|---------------------------------|-----------------|-----------------|--------------------|-----------------|
| | | Within same LA | Within same region ² | To other region | Within same LA | Within same region | To other region |
| Mar10 - May10 | 1,425,073 | 15,941 | 2,317 | 1,334 | 81.4% | 11.8% | 6.8% |
| Jun10 - Aug10 | 1,460,581 | 16,065 | 2,401 | 1,410 | 80.8% | 12.1% | 7.1% |
| Sep10 - Nov10 | 1,483,577 | 16,214 | 2,285 | 1,289 | 81.9% | 11.5% | 6.5% |
| Dec10 - Feb11 | 1,507,856 | 13,215 | 2,196 | 1,259 | 79.3% | 13.2% | 7.6% |
| Mar11 - May11 | 1,543,228 | 16,603 | 2,471 | 1,365 | 81.2% | 12.1% | 6.7% |
| Jun11 - Aug11 | 1,560,725 | 16,690 | 2,566 | 1,458 | 80.6% | 12.4% | 7.0% |
| Sep11 - Nov11 | 1,579,613 | 17,654 | 2,661 | 1,428 | 81.2% | 12.2% | 6.6% |
| Dec11 - Feb12 | 1,597,777 | 15,811 | 2,508 | 1,380 | 80.3% | 12.7% | 7.0% |
| Mar12 - May12 | 1,633,966 | 18,281 | 2,742 | 1,462 | 81.3% | 12.2% | 6.5% |
| Jun12 - Aug12 | 1,643,952 | 17,569 | 2,723 | 1,589 | 80.3% | 12.4% | 7.3% |
| Sep12 - Nov12 | 1,647,392 | 19,187 | 2,828 | 1,681 | 81.0% | 11.9% | 7.1% |
| Dec12 - Feb13 | 1,650,759 | 15,885 | 2,585 | 1,618 | 79.1% | 12.9% | 8.1% |
| Mar13 - May13 | 1,670,802 | 17,842 | 2,866 | 1,570 | 80.1% | 12.9% | 7.0% |
| Jun13 - Aug13 | 1,667,886 | 19,149 | 2,871 | 1,594 | 81.1% | 12.2% | 6.8% |

² But to a different local authority

Moves within the Social Rented Sector – GB

| | SRS Caseload | Number of moves | | | As a percentage | | |
|---------------|--------------|-----------------|---------------------------------|-----------------|-----------------|--------------------|-----------------|
| | | Within same LA | Within same region ³ | To other region | Within same LA | Within same region | To other region |
| Mar10 - May10 | 3,277,114 | 45,313 | 4,884 | 3,166 | 84.9% | 9.2% | 5.9% |
| Jun10 - Aug10 | 3,285,884 | 44,251 | 5,239 | 3,343 | 83.8% | 9.9% | 6.3% |
| Sep10 - Nov10 | 3,295,179 | 48,482 | 5,208 | 2,949 | 85.6% | 9.2% | 5.2% |
| Dec10 - Feb11 | 3,289,855 | 38,121 | 4,414 | 2,670 | 84.3% | 9.8% | 5.9% |
| Mar11 - May11 | 3,308,716 | 48,473 | 5,250 | 3,142 | 85.2% | 9.2% | 5.5% |
| Jun11 - Aug11 | 3,323,626 | 46,023 | 5,802 | 3,606 | 83.0% | 10.5% | 6.5% |
| Sep11 - Nov11 | 3,337,703 | 49,228 | 5,855 | 3,406 | 84.2% | 10.0% | 5.8% |
| Dec11 - Feb12 | 3,338,283 | 41,102 | 5,163 | 2,995 | 83.4% | 10.5% | 6.1% |
| Mar12 - May12 | 3,364,569 | 49,033 | 6,085 | 3,449 | 83.7% | 10.4% | 5.9% |
| Jun12 - Aug12 | 3,372,944 | 46,514 | 6,013 | 3,552 | 82.9% | 10.7% | 6.3% |
| Sep12 - Nov12 | 3,378,369 | 51,437 | 6,201 | 3,630 | 84.0% | 10.1% | 5.9% |
| Dec12 - Feb13 | 3,374,880 | 42,739 | 5,385 | 3,413 | 82.9% | 10.4% | 6.6% |
| Mar13 - May13 | 3,376,437 | 52,387 | 6,013 | 3,604 | 84.5% | 9.7% | 5.8% |
| Jun13 - Aug13 | 3,363,788 | 53,809 | 6,500 | 3,724 | 84.0% | 10.2% | 5.8% |

³ But to a different local authority

Moves from the Social to the Private Rented Sector – GB

| | SRS Caseload | Number of moves | | | As a percentage | | |
|---------------|--------------|-----------------|---------------------------------|-----------------|-----------------|--------------------|-----------------|
| | | Within same LA | Within same region ⁴ | To other region | Within same LA | Within same region | To other region |
| Mar10 - May10 | 3,277,114 | 9,711 | 2,963 | 2,418 | 64.3% | 19.6% | 16.0% |
| Jun10 - Aug10 | 3,285,884 | 9,694 | 3,129 | 2,598 | 62.9% | 20.3% | 16.8% |
| Sep10 - Nov10 | 3,295,179 | 9,544 | 2,898 | 2,319 | 64.7% | 19.6% | 15.7% |
| Dec10 - Feb11 | 3,289,855 | 7,389 | 2,515 | 1,937 | 62.4% | 21.2% | 16.4% |
| Mar11 - May11 | 3,308,716 | 8,895 | 2,584 | 2,037 | 65.8% | 19.1% | 15.1% |
| Jun11 - Aug11 | 3,323,626 | 8,924 | 2,945 | 2,483 | 62.2% | 20.5% | 17.3% |
| Sep11 - Nov11 | 3,337,703 | 9,570 | 2,961 | 2,303 | 64.5% | 20.0% | 15.5% |
| Dec11 - Feb12 | 3,338,283 | 8,168 | 2,659 | 1,803 | 64.7% | 21.1% | 14.3% |
| Mar12 - May12 | 3,364,569 | 9,640 | 2,978 | 2,069 | 65.6% | 20.3% | 14.1% |
| Jun12 - Aug12 | 3,372,944 | 9,312 | 2,887 | 2,277 | 64.3% | 19.9% | 15.7% |
| Sep12 - Nov12 | 3,378,369 | 9,773 | 3,089 | 2,153 | 65.1% | 20.6% | 14.3% |
| Dec12 - Feb13 | 3,374,880 | 7,768 | 2,552 | 1,898 | 63.6% | 20.9% | 15.5% |
| Mar13 - May13 | 3,376,437 | 9,282 | 2,846 | 2,041 | 65.5% | 20.1% | 14.4% |
| Jun13 - Aug13 | 3,363,788 | 9,864 | 3,041 | 2,327 | 64.8% | 20.0% | 15.3% |

⁴ But to a different local authority

Moves within the Private Rented Sector – Inner London

| | PRS Caseload Inner London | Number of moves | | | As a percentage | | |
|---------------|---------------------------|---------------------|-----------------|-------------------|---------------------|-----------------|-------------------|
| | | Within Inner London | To Outer London | To outside London | Within Inner London | To Outer London | To outside London |
| Mar10 - May10 | 94,068 | 2,691 | 647 | 198 | 76.1% | 18.3% | 5.6% |
| Jun10 - Aug10 | 97,228 | 2,568 | 598 | 236 | 75.5% | 17.6% | 6.9% |
| Sep10 - Nov10 | 98,707 | 2,046 | 548 | 223 | 72.6% | 19.5% | 7.9% |
| Dec10 - Feb11 | 100,894 | 1,793 | 468 | 198 | 72.9% | 19.0% | 8.1% |
| Mar11 - May11 | 101,495 | 1,952 | 579 | 233 | 70.6% | 20.9% | 8.4% |
| Jun11 - Aug11 | 102,464 | 2,287 | 574 | 256 | 73.4% | 18.4% | 8.2% |
| Sep11 - Nov11 | 104,394 | 1,982 | 590 | 293 | 69.2% | 20.6% | 10.2% |
| Dec11 - Feb12 | 104,358 | 1,737 | 609 | 215 | 67.8% | 23.8% | 8.4% |
| Mar12 - May12 | 103,929 | 1,934 | 691 | 216 | 68.1% | 24.3% | 7.6% |
| Jun12 - Aug12 | 102,569 | 2,030 | 627 | 233 | 70.2% | 21.7% | 8.1% |
| Sep12 - Nov12 | 100,660 | 2,203 | 665 | 234 | 71.0% | 21.4% | 7.5% |
| Dec12 - Feb13 | 100,152 | 1,927 | 604 | 233 | 69.7% | 21.9% | 8.4% |
| Mar13 - May13 | 99,452 | 2,036 | 583 | 254 | 70.9% | 20.3% | 8.8% |
| Jun13 - Aug13 | 98,557 | 1,920 | 556 | 267 | 70.0% | 20.3% | 9.7% |

Moves from the Private to the Social Rented Sector – Inner London

| | PRS Caseload Inner London | Number of moves | | | As a percentage | | |
|---------------|---------------------------|---------------------|-----------------|-------------------|---------------------|-----------------|-------------------|
| | | Within Inner London | To Outer London | To outside London | Within Inner London | To Outer London | To outside London |
| Mar10 - May10 | 94,068 | 854 | 92 | 42 | 86.4% | 9.3% | 4.3% |
| Jun10 - Aug10 | 97,228 | 824 | 130 | 48 | 82.2% | 13.0% | 4.8% |
| Sep10 - Nov10 | 98,707 | 696 | 98 | 44 | 83.1% | 11.7% | 5.3% |
| Dec10 - Feb11 | 100,894 | 654 | 91 | 39 | 83.4% | 11.6% | 5.0% |
| Mar11 - May11 | 101,495 | 751 | 116 | 36 | 83.2% | 12.8% | 4.0% |
| Jun11 - Aug11 | 102,464 | 958 | 148 | 51 | 82.8% | 12.8% | 4.4% |
| Sep11 - Nov11 | 104,394 | 1,035 | 166 | 40 | 83.4% | 13.4% | 3.2% |
| Dec11 - Feb12 | 104,358 | 814 | 185 | 48 | 77.7% | 17.7% | 4.6% |
| Mar12 - May12 | 103,929 | 1,021 | 216 | 56 | 79.0% | 16.7% | 4.3% |
| Jun12 - Aug12 | 102,569 | 1,013 | 238 | 62 | 77.2% | 18.1% | 4.7% |
| Sep12 - Nov12 | 100,660 | 1,058 | 226 | 57 | 78.9% | 16.9% | 4.3% |
| Dec12 - Feb13 | 100,152 | 971 | 273 | 67 | 74.1% | 20.8% | 5.1% |
| Mar13 - May13 | 99,452 | 907 | 252 | 50 | 75.0% | 20.8% | 4.1% |
| Jun13 - Aug13 | 98,557 | 854 | 315 | 73 | 68.8% | 25.4% | 5.9% |

Moves within the Private Rented Sector – Outer London

| | PRS Caseload Outer London | Number of moves | | | As a percentage | | |
|---------------|------------------------------|---------------------|-----------------|-------------------|---------------------|-----------------|-------------------|
| | | Within Outer London | To Inner London | To outside London | Within Outer London | To Inner London | To outside London |
| Mar10 - May10 | 148,031 | 5,142 | 632 | 547 | 81.3% | 10.0% | 8.7% |
| Jun10 - Aug10 | 155,611 | 4,439 | 541 | 603 | 79.5% | 9.7% | 10.8% |
| Sep10 - Nov10 | 159,391 | 4,524 | 417 | 537 | 82.6% | 7.6% | 9.8% |
| Dec10 - Feb11 | 162,709 | 3,548 | 335 | 490 | 81.1% | 7.7% | 11.2% |
| Mar11 - May11 | 164,823 | 4,586 | 410 | 532 | 83.0% | 7.4% | 9.6% |
| Jun11 - Aug11 | 169,293 | 4,068 | 378 | 591 | 80.8% | 7.5% | 11.7% |
| Sep11 - Nov11 | 171,422 | 3,727 | 335 | 572 | 80.4% | 7.2% | 12.3% |
| Dec11 - Feb12 | 173,436 | 3,905 | 300 | 569 | 81.8% | 6.3% | 11.9% |
| Mar12 - May12 | 176,206 | 4,236 | 368 | 657 | 80.5% | 7.0% | 12.5% |
| Jun12 - Aug12 | 177,780 | 4,211 | 378 | 662 | 80.2% | 7.2% | 12.6% |
| Sep12 - Nov12 | 178,205 | 4,404 | 405 | 624 | 81.1% | 7.5% | 11.5% |
| Dec12 - Feb13 | 179,682 | 3,799 | 333 | 561 | 81.0% | 7.1% | 12.0% |
| Mar13 - May13 | 180,152 | 4,288 | 417 | 595 | 80.9% | 7.9% | 11.2% |
| Jun13 - Aug13 | 181,028 | 4,373 | 397 | 743 | 79.3% | 7.2% | 13.5% |

Moves from the Private to the Social Rented Sector – Outer London

| | PRS Caseload Outer London | Number of moves | | | As a percentage | | |
|---------------|------------------------------|---------------------|-----------------|-------------------|---------------------|-----------------|-------------------|
| | | Within Outer London | To Inner London | To outside London | Within Outer London | To Inner London | To outside London |
| Mar10 - May10 | 148,031 | 975 | 154 | 114 | 78.4% | 12.4% | 9.2% |
| Jun10 - Aug10 | 155,611 | 925 | 149 | 107 | 78.3% | 12.6% | 9.1% |
| Sep10 - Nov10 | 159,391 | 1,014 | 111 | 100 | 82.8% | 9.1% | 8.2% |
| Dec10 - Feb11 | 162,709 | 876 | 114 | 97 | 80.6% | 10.5% | 8.9% |
| Mar11 - May11 | 164,823 | 1,211 | 131 | 115 | 83.1% | 9.0% | 7.9% |
| Jun11 - Aug11 | 169,293 | 1,241 | 159 | 120 | 81.6% | 10.5% | 7.9% |
| Sep11 - Nov11 | 171,422 | 1,214 | 168 | 103 | 81.8% | 11.3% | 6.9% |
| Dec11 - Feb12 | 173,436 | 1,297 | 178 | 112 | 81.7% | 11.2% | 7.1% |
| Mar12 - May12 | 176,206 | 1,414 | 168 | 107 | 83.7% | 9.9% | 6.3% |
| Jun12 - Aug12 | 177,780 | 1,424 | 214 | 162 | 79.1% | 11.9% | 9.0% |
| Sep12 - Nov12 | 178,205 | 1,501 | 217 | 146 | 80.5% | 11.6% | 7.8% |
| Dec12 - Feb13 | 179,682 | 1,231 | 175 | 145 | 79.4% | 11.3% | 9.3% |
| Mar13 - May13 | 180,152 | 1,333 | 183 | 164 | 79.3% | 10.9% | 9.8% |
| Jun13 - Aug13 | 181,028 | 1,445 | 159 | 163 | 81.8% | 9.0% | 9.2% |