# IRP Independent Reconfiguration Panel ADVICE ON PROPOSALS FOR CHANGES TO MATERNITY, SPECIAL CARE BABY SERVICES AND INPATIENT GYNAECOLOGY SERVICES IN EAST SUSSEX **APPENDICES** Submitted to the Secretary of State for Health 31 JULY 2008

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#### **Appendix One**

#### **Independent Reconfiguration Panel general terms of reference**

# The Independent Reconfiguration Panel is an advisory non-departmental public body. Its terms of reference are:

- A1. To provide expert advice on:
  - Proposed NHS reconfigurations or significant service change;
  - Options for NHS reconfigurations or significant service change;

referred to the Panel by Ministers.

- A2. In providing advice, the Panel will take account of:
  - i. whether the proposals will ensure safe, sustainable and accessible services for the local population
  - ii. clinical and service quality, capacity and waiting times
  - iii. other national policies, for example, national service frameworks
  - iv. the rigour of consultation processes
  - v. the wider configuration of the NHS and other services locally, including likely future plans
  - vi. any other issues Ministers direct in relation to service reconfigurations generally or specific reconfigurations in particular.
- A3. The advice will normally be developed by groups of experts not personally involved in the proposed reconfiguration or service change, the membership of which will be agreed formally with the Panel beforehand.
- A4. The advice will be delivered within timescales agreed with the Panel by Ministers with a view to minimising delay and preventing disruption to services at local level.
- B1. To offer *pre-formal consultation* generic advice and support to NHS and other interested bodies on the development of local proposals for reconfiguration or significant service change including advice and support on methods for public engagement and formal public consultation.
- C1. The effectiveness and operation of the Panel will be reviewed annually.

#### **Appendix Two**

# Letter to The Rt Hon Alan Johnson MP, Secretary of State for Health from Cllr S Tidy 31 March 2008

East Sussex Health Overview and Scrutiny Committee

County Hall East Sussex County Council St Anne's Crescent, Lewes East Sussex BN7 1UE



The Right Honorable Alan Johnson MP Secretary of State for Health Department of Health Richmond House 79 Whitehall London SW1A 2NS

31 March 2008

Cllr Sylvia Tidy cst/sw Tel: 01825 733151 E-mail: cllr.sylvia.tidy@eastsussex.gov.uk

#### Dear Secretary of State

# East Sussex Health Overview and Scrutiny Committee referral of East Sussex Downs and Weald and Hastings and Rother PCTs' 'Fit for the Future' proposals

I am writing on behalf of the East Sussex Health Overview and Scrutiny Committee (HOSC) to exercise the Committee's power to refer NHS proposals for substantial change to local health services to you for independent review.

From March to July 2007 the two Primary Care Trusts (PCTs) in East Sussex – East Sussex Downs and Weald PCT and Hastings and Rother PCT – undertook consultation with the public and with HOSC on proposals to reconfigure maternity and related services provided by East Sussex Hospitals NHS Trust.

The Trust currently provides consultant-led obstetrics, special baby care and inpatient gynaecology services at two sites – Eastbourne District General Hospital and the Conquest Hospital in Hastings. The PCTs' proposals involved providing these services from one of these sites only in the future, with the option of a midwife-led birthing unit being retained at the other site.

East Sussex HOSC undertook an extensive programme of evidence gathering in order to understand the clinical, staffing and access issues as fully as possible, and to hear the views of the public and stakeholders. Over the course of five main evidence gathering meetings, HOSC took evidence from obstetricians, paediatricians, midwives, GPs, National Childbirth Trust branches, Patient and Public Involvement Forums, campaign groups, the Royal College of Obstetricians and Gynaecologists, the Royal College of Midwives and a number of other stakeholders. HOSC also commissioned a review of key national evidence on maternity services from the Office for Public Management.

HOSC submitted a report to the PCTs in October 2007 which made a series of recommendations about issues the PCTs should consider when coming to a decision. HOSC's key recommendation was that several new options which had arisen through the consultation process, including some which retained services on two sites, should be fully assessed before the PCTs came to a decision.

In December 2007, the PCTs took the decision to proceed with one of their original options – to consolidate consultant-led services in Hastings with a midwife-led birthing unit in Eastbourne. The PCTs also accepted all HOSC's recommendations as conditions of their decision. Whilst HOSC welcomes the PCTs' acceptance of the recommendations, the Committee has heard evidence which leaves it unconvinced that its key recommendation, that the PCTs assess the potential alternative options, has been fulfilled.

In addition, based on the evidence collected throughout the process, HOSC has outstanding concerns about the safety of the PCTs' decision and the detrimental impact on access for many East Sussex women and their families. In January 2008, HOSC therefore determined that the PCTs' decision is not in the best interests of the health service for East Sussex residents for the following reasons:

- 1. The divergence of clinical opinion on what configuration of maternity and obstetric services will be best for the residents of East Sussex.
- 2. Evidence that longer travel times to the obstetric unit could endanger the safety of women and babies.
- Evidence that the distance of the midwife-led unit from the consultant-led unit could create undue risk to the safety of women and babies and questions over whether this is the best configuration for midwife-led care.
- 4. A lack of convincing evidence that patient outcomes will be improved with a single site configuration for consultant-led care.
- Evidence that there may be a reduction in women's choice owing to the coastal location of both sites, the population distribution in East Sussex and the proposed configuration of services; all of which may be compounded in areas where there is significant deprivation.
- 6. Evidence that possible alternatives which could maintain services on two sites may not have been fully explored and considered.

HOSC supported the PCTs' decision to improve ante and post-natal care and associated outreach services as there is strong evidence that this is in the best interests of health services for East Sussex residents. This aspect of the PCTs decision is specifically excluded from this referral and indeed HOSC has urged the PCTs to make rapid progress on these improvements.

Since HOSC's decision, the PCTs have made it clear that they do not share the Committee's concerns and intend to proceed with the implementation of their decision. HOSC has concluded that independent review of the decision through referral to you, and the advice you will seek from the Independent Reconfiguration Panel, is the best way to ensure fair consideration of all the options for the future of these services.

I enclose further details of the committee's concerns as outlined above and a copy of HOSC's report which explains the context and issues in detail, as well as summarising the extensive evidence gathered by HOSC to inform its decision.

HOSC is not against change where it is necessary, and in its report the Committee recognises that there are real pressures facing the services which require them to change in some way. However, HOSC is firmly of the view that the PCTs' decision does not represent the right solution for the particular needs of East Sussex communities and there are potential alternatives which should be fully and independently considered. East Sussex HOSC therefore urges you to request that the Independent Reconfiguration Panel undertakes a full review of the proposals at the earliest opportunity.

I look forward to hearing from you.

Yours sincerely

Lylia Vidy

Councillor Sylvia Tidy Chairman Health Overview and Scrutiny Committee

cc:

Clir John Barnes, Chairman, East Sussex Downs and Weald PCT Charles Everett, Chairman, Hastings and Rother PCT Nick Yeo, Chief Executive, East Sussex Downs and Weald/Hastings and Rother PCTs Graham Eccles, Chairman, NHS South East Coast Candy Morris, Chief Executive, NHS South East Coast

Enclosures:

- Table of evidence supporting East Sussex HOSC's referral of East Sussex PCTs 'Fit for the Future' proposals, East Sussex HOSC, March 2008
- Response to East Sussex PCTs on 'Creating an NHS Fit for the Future', East Sussex HOSC report, October 2007

# Letter to Dr Peter Barrett, Chair, Independent Reconfiguration Panel, from The Rt Hon Alan Johnson MP, Secretary of State for Health, 13 May 2008

From the Rt Hon Alan Johnson MP Secretary of State for Health

SofS48595

Dr Peter Barrett Chair Independent Reconfiguration Panel Keirran Cross 11 The Strand London WC2N 5HR



Richmond House 79 Whitehall London SW1A 2NS

Tel: 020 7210 3000

1 3 MAY 2008

Dear Peter

#### Referral of the decision by the East Sussex Downs and Weald PCT and Hastings and Rother PCT to reconfigure maternity and related services provided by East Sussex Hospitals NHS Trust.

Thank you for completing an initial assessment of the documentation relating to the referral from the East Sussex Health Overview and Scrutiny Committee on the East Sussex Downs & Weald and Hastings & Rother PCTs Fit for the Future proposals to reconfigure maternity and related services provided by East Sussex Hospitals NHS Trust. Your letter of 29 April states that the IRP would be willing to undertake a full review of the proposals as set out in the referral and I would be grateful if this could commence with immediate effect.

Annex A sets out Terms of Reference for the review.

The panel's advice to me on this case should be provided in accordance with these Terms of Reference. I look forward to receiving your advice.

3 Sincerely

ALAN JOHNSON

Cc: Candy Morris, CE, NHS South East Coast Nick Yeo, CE, East Sussex Downs & Weald Primary Care Trust and Hastings & Rother Primary Care Trust

TB 12/05

Independent Reconfiguration Panel

East Sussex



Kim Hodgson, CE, East Sussex Hospitals NHS Trust David Flory, Director General, Performance and Operations, DH Mark Britnell, Director General, Commissioning, DH Jo Lenaghan, Chief Adviser to David Nicholson Nigel Waterson MP for Eastbourne Norman Baker MP for Lewes Charles Hendry MP for Wealden Gregory Barker MP for Bexhill and Rye Michael Foster MP for Hastings and Rye



Annex A

#### Referral of the decision by the East Sussex Downs and Weald PCT and Hastings and Rother PCT to reconfigure maternity and related services provided by East Sussex Hospitals NHS Trust.

#### Terms of reference

The panel is asked to advise the Secretary of State by 31 July 2008:

a) whether it is of the opinion that the proposals for the reconfiguration of maternity and specialist baby care and inpatient gynaecology services provided by East Sussex Hospitals NHS Trust will ensure the provision of safe, sustainable and accessible services for local people, and if not, why not;

b) on any other observations the Panel may wish to make in relation to the proposals; and

c) on how to proceed in the interests of local people, in light of (a) and (b) above and taking into account the HOSC's referral letter of 31 March 2008.

It is understood that in formulating its advice the Panel will pay due regard to the principles set out in the IRP's general terms of reference.

TB 12/05

# Letter to The Rt Hon Alan Johnson MP, Secretary of State for Health from Dr Peter Barrett 5 June 2008



Kierran Cross First Floor 11 Strand London WC2N 5HR

The Rt Hon Alan Johnson MP Secretary of State for Health Department of Health Richmond House 79 Whitehall London SW1A 2NS

5 June 2008

Dear Secretary of State

Referral of the decision by the East Sussex Downs and Weald PCT and Hastings and Rother PCT to reconfigure maternity and related services provided by East Sussex Hospitals NHS Trust

Thank you for your letter of 13 May about the above.

I am happy to confirm that the Independent Reconfiguration Panel will provide advice in accordance with the terms of reference set out in your letter and, as requested, by 31 July 2008.

The Panel has begun visiting the area. As usual, we are meeting people and hearing views from all sides of the debate.

As you know, in keeping with our commitment to open and transparent working, we will be publishing our advice on the IRP website.

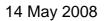
Yours sincerely

Dr Peter Barrett CBE Chair, Independent Reconfiguration Panel

> Independent Reconfiguration Panel Tel: 020 7389 Tel: 0207389 8045/8048 Fax: 020 7389 8001 E Mail: <u>irpinfo@dh.gsi.gov.uk</u> Website: <u>www.irpanel.org.uk</u>

# **Appendix Three**

# Letter to Editors from Dr Peter Barrett, Chair, IRP



For publication

www.irpanel.org.uk

Kierran Cross First Floor 11 Strand London WC2N 5HR

#### IRP: Have your say on health review

Dear Editor

The IRP, the independent expert on NHS service change, has been asked by the Secretary of State for Health to carry out a review relating to contested proposals for changes to maternity and related services in East Sussex.

As part of our review, we would like to hear from local people who feel that they have new information that was not submitted during the formal consultation process or believe that their voice has not been heard. Please contact us by email at: <u>info@irpanel.org.uk</u> or by calling **020 7389 8055.** 

The referral to the IRP relates to the proposals by East Sussex Downs & Weald and Hastings & Rother PCTs to reconfigure maternity, specialist baby care and gynaecology services provided by East Sussex Hospitals NHS Trust.

Our review will look at whether the proposals will ensure the provision of safe, sustainable and accessible services for local people.

Over the coming months, we will be undertaking a number of visits to the area to talk to patients, clinicians, local authority representatives, interest groups and people living and working in the area who believe they have new evidence that the IRP should take into account.

It is important that our reviews are open and accountable to local communities. We will therefore publish our conclusions on our website - <u>www.irpanel.org.uk</u> - once they have been considered by the Secretary of State for Health.

Yours sincerely

Dr Peter Barrett CBE Chair, IRP

www.irpanel.org.uk

## **Appendix Four**

#### Site visits, meetings and conversations held

#### 8 May 2008

# *IRP* Nicky Hayes, Cath Broderick, John Parkes, Iain Henderson, Maureen Larkin

#### Site visits

# **Crowborough Birthing Unit The Conquest Hospital** - Maternity Ward, Buchanan Delivery Suite, Gynaecology Ward, SCBU, Gynaecology outpatients

#### 9 May 2008

#### *IRP* Nicky Hayes, Cath Broderick, John Parkes, Paul Watson, Iain Henderson, Maureen Larkin, Martin Houghton

#### Site visits

**Eastbourne District General Hospital** - Littlington Maternity Ward, Delivery suite, Gynaecology Ward, SCBU, Gynaecology outpatients

#### Evidence gathering sessions - Congress Suite, Eastbourne

Mr David Mallet, Assistant Director Fit for the Future, SECSHA Dr Yvonne Doyle, Regional Director of Public Health and Medical Director, SECSHA Ms Marianne Griffiths, Director of Commissioning and Delivery, SECSHA Ms Sue Webb, Director of Clinical Quality and Workforce Development, SECSHA Mr Charles Everett, Chair, Hastings and Rother PCT Mr John Barnes, Chair, East Sussex Downs and Weald PCT Ms Lisa Compton, Director of Patient and Public Engagement and Corporate Affairs, ESDWPCT and H&RPCT Dr Diana Grice, Public Health, ESDWPCT and H&RPCT Mr Nick Yeo, Chief Executive, ESDWPCT and H&RPCT Mr Michael Wilson, FFF Programme Director, ESDWPCT and H&RPCT

#### 5 June 2008

# *IRP* Nicky Hayes, Cath Broderick, Iain Henderson, Maureen Larkin, Martin Houghton

#### Evidence gathering sessions - Cooden Beach Hotel, Bexhill-on-Sea

Mr Rob Seaber, member of the public Mr Gary and Jacqueline Moore, members of the public Ms Zephyr Grayland, English in the Community representative Manocher Torabi-Pour, English in the Community representative Agnieszka Diffenbach, Polskie Eastbourne Ms Liz Walke, Chair, Save the DGH (Eastbourne) *informal discussion*  Ms Margaret Williams, Chair - Hands off the Conquest informal discussion

#### 6 June 2008

#### *IRP* Nicky Hayes, Cath Broderick, John Parkes, Iain Henderson, Maureen Larkin, Martin Houghton

#### Evidence gathering sessions - Kings Centre, St Leonards

Ms Irene Dibben, Chair, ESHT Ms Kim Hodgson, Chief Executive, ESHT Ms David Philliskirk, Director of Estates and Facilities, ESHT Ms Judith Clabby, Director of Corporate Services, ESHT Ms Jane Morris, Deputy Director of Clinical Strategy & Service Development, ESHT Ms Jane Hentley, Chief Nurse ESHT Dr Harry Walmsley, Clinical Director for Anaesthetics ESHT Cllr Sylvia Tidy Chair, ESHOSC Cllr David Rodgers Vice Chair, ESHOSC Ms Claire Lee, Scrutiny Lead Officer ESHOSC Ms Vanessa Attrell, Manager, Surrey, Sussex, Kent and Medway Perinatal Network Dr Philip Amess, Clinical lead Surrey and Sussex – Perinatal Network Mr Richard Peters, Director of Community and Well Being, Hastings Borough Council Mr Richard Hallett, Joint Chair MSLC

#### 10 June 2008

#### *IRP* Nicky Hayes, Cath Broderick

#### **Telephone conversation**

**Professor Stephen Field, Chair,** New Options Assessment Panel and Chairman of Royal College of General Practitioners

#### 12 June 2008

#### *IRP* Nicky Hayes, Cath Broderick, Paul Watson Richard Jeavons (from 18.30), Iain Henderson, Maureen Larkin

#### Evidence gathering sessions - Kings Centre, St Leonards

Mr David Lowe, Director of Human Resources ESDWPCT and H&RPCT Mr Michael Wilson, FFF Programme Director ESDWPCT and H&RPCT Ms Moira Stowell, Deputy Director Human Resources, ESHT Mr Sean Mitchell, Paramedic Practitioner, SECamb Ms Debra Young, Head of Midwifery, ESHT Mr Jamal Zaidi, Consultant Obstetrician and Gynaecologist and Clinical Director Women's Health, ESHT Mr Geraint Davies, Director of Corporate Affairs and Service Development, SECamb Ms Helen O'Dell, Consultant LSA Midwifery Officer, South East Coast Local Supervising Authority Dr Greg Wilcox, GP, Chair Hastings and Rother PEC Dr Matthew Thomas, GP, Hastings and Rother PEC Mr Charles Everett, Chair, Hastings and Rother PCT Mr John Barnes, Chair, East Sussex Downs and Weald PCT Ms Lisa Compton, Director of Patient and Public Engagement and Corporate Affairs, ESDWPCT and H&RPCT Dr Diana Grice, Public Health, ESDWPCT and H&RPCT Mr Nick Yeo, Former Chief Executive, ESDWPCT and H&RPCT Mr Michael Wilson, FFF Programme Director, ESDWPCT and H&RPCT Ms Vanessa Harris, Interim Chief Executive ESDWPCT and H&RPCT Ms Lynne Regent, Director of Development ESDWPCT and H&RPCT Cllr Sylvia Tidy, ESHOSC Chairman **Cllr Bervl Healv.** ESHOSC member Cllr Barry Taylor, ESHOSC member **Cllr Angharad Davies, ESHOSC** member (Rother DC representative) **Cllr Diane Philips**, ESHOSC member (Wealden DC representative) **Cllr Eve Martin**, ESHOSC member (Hastings BC representative) Ms Claire Lee, Scrutiny Lead Officer ESCC Ms Angela Reid, Head of Legal Services, ESCC Ms Margaret Williams, Chair – Hands off the Conquest Campaign Mr Mark Parris, Member Hands off the Conquest Campaign Mr Nick Perry, Liberal Democrat and Parliamentary campaigner for Hastings and Rye Ms Susie Cullens, Member of Hands off the Conquest Campaign

#### Evening Drop in staff session I – The Conquest Hospital, Hastings

#### 13 June 2008

#### *IRP* Nicky Hayes, Cath Broderick, John Parkes, Paul Watson, Nick Naftalin Richard Jeavons, Iain Henderson, Maureen Larkin

#### Evidence gathering sessions - EDGH Social Club, Eastbourne

Dr Vincent Argent, Consultant Obstetrician and Gynaecologist Dr John Clarke, GP Ms Liz Walke, Chair Save the DGH Campaign (Eastbourne) Mrs Monica Corrina-Kavakli, Save the DGH Campaign Dr Simon Eyre, Chair East Sussex Downs and Weald PEC Cllr Angharad Davies, Rother District Council Brenda Mason, Head of Policy and Performance, Rother District Council Dr Imad Boles, Acting Clinical Lead ESHT, Lead paediatrician SCBU EDGH, ESHT Dr Melanie Liebenberg, Consultant Paediatrician EDGH, ESHT Dr Tracey Ward, Consultant Paediatrician The Conquest Hospital, ESHT Dr John Mitchell, Consultant Paediatrician EDGH, ESHT Dr Muhammad Nassar, Consultant Paediatrician The Conquest Hospital, ESHT Dr Elizabeth Wearmouth, Consultant Paediatrician EDGH, ESHT Dr Padmani de Silva, Consultant Paediatrician EDGH, ESHT Dr Ian Reeve, Consultant Anaesthetist (Obstetrics), The Conquest Hospital, ESHT Dr Andrew Slater, Deputy Clinical Director for Anaesthetics, The Conquest Hospital, ESHT Dr Harry Walmsley, Clinical Director for Anaesthetics, ESHT Ms Jane Sumner, Directorate Nurse, Children's Services, ESHT Ms Judi Byatt-Hawkins, Senior Sister, SCBU EDGH, ESHT Ms Julie Saver, Acting Ward Manager, SCBU, The Conquest Hospital, ESHT Ms Jan Tester, Sister, SCBU, EDGH, ESHT Ms Carolyn Crooke, Staff Nurse, SCBU, EDGH, ESHT Ms Sarah Saxby, Ward Clerk SCBU, ESHT Ms Suzie Cullen, Nursery Nurse, The Conquest Hospital, ESHT

Ms Alison Newby, Maternity Matters Facilitator, Perinatal MH Specialist Midwife, ESHT Ms Debra Young, Head of Midwifery, ESHT Ms Linda Morris, Midwife EDGH, ESHT Ms Tina Hanson, Midwife, Crowborough Birthing Unit, ESHT Ms Gayle Clarke, Specialist Midwife EDGH, ESHT Ms Catherine O'Callaghan, Lecturer Practitioner Midwifery for Hastings and Eastbourne Ms Margaret Gaudry, Midwife EDGH, ESHT Mr Jamal Zaidi, Clinical Director, Women's Health, ESHT Mr David Chui, Deputy Clinical Director, Women's Health, ESHT Ms Lorraine Lea, Senior General Manager Women and Children's Services, ESHT Miss Prabha Sinha, Consultant Obstetrician and Gynaecologist, Conquest Hospital, ESHT Mr Jamal Zaidi, Consultant Obstetrician and Gynaecologist, Clinical Director Women's Health, ESHT

Mr David Chui, Consultant Obstetrician and Gynaecologist, EDGH, ESHT

Mr Mark Malak, Consultant Obstetrician and Gynaecologist, EDGH, ESHT

Mr Dexter Pascall, Consultant Obstetrician and Gynaecologist, Conquest Hospital, ESHT

Mr Adeoye Soyemi, Consultant Obstetrician and Gynaecologist, EDGH, ESHT

#### 19 June 2008

#### *IRP* Nicky Hayes, Peter Barrett, Iain Henderson, Maureen Larkin Chris Howgrave-Graham (from 2pm)

#### Evidence gathering sessions - EDGH Boardroom, Eastbourne

Dr Simon Eyre, Chair, East Sussex Downs and Weald PEC Dr Mark Gaffney, GP, member East Sussex Downs and Weald PEC Dr Matthew Bell, GP, member East Sussex Downs and Weald PEC Ms Paula Smith, Clinical Matron and General Manager, ESHT Ms Heather Hartell, Senior Sister Women's Health, ESHT Mr Stephen Lloyd, Liberal Democrat Parliamentary Spokesman Eastbourne & Willingdon constituency Dr David Scott, Medical Director, ESHT Councillor Carolyn Lambert, Lewes District Council Mr Mark Wiltshire, Environmental Health Manager, Lewes District Council **Dr Geoff Leece** Ms Mary Claire Deane, Director of Community Services, Wealden District Council Cllr Ron Cussons, Lead member for the Community includes Public Health, Wealden District Council Dr J Leach, Public Health Development Manager Wealden District Council Mr Ian Hunt, Non Executive Director, ESHT Ms Kim Hodgson, Chief Executive, ESHT Ms Debra Young, Head of Midwifery ESHT Dr David Scott, Medical Director ESHT Mr Charles Everett, Chair, Hastings and Rother PCT Mr John Barnes, Chair, East Sussex Downs and Weald PCT Ms Lisa Compton, Director of Patient and Public Engagement and Corporate Affairs ESDWPCT and H&RPCT Dr Diana Grice, Public Health, ESDWPCT and H&RPCT Mr Nick Yeo, Former Chief Executive, ESDWPCT and H&RPCT Mr Michael Wilson, FFF Programme Director, ESDWPCT and H&RPCT Mr David Mallet, Assistant Director Fit for the Future, SECSHA Dr Yvonne Doyle, Regional Director of Public Health and Medical Director, SECSHA Ms Sue Webb, Director of Clinical Quality and Workforce Development, SECSHA

Mr Neil Fuller, Director of Housing, Health & Community Services, Eastbourne Borough Council Cllr David Tutt, Leader of the Eastbourne Borough Council Cllr Sandie Howlett, Opposition Cabinet Portfolio, Eastbourne Borough Council Ms Penny Shearer, Economic Development Manager, Eastbourne Borough Council Dr John Clarke, GP Dr Matt Jackson, GP Dr Dan Elliott, GP Dr Paul Holmes, GP Dr M Evason, GP

#### Early evening Drop in staff session II – EDGH, Eastbourne

#### 20 June 2008

# *IRP* John Parkes, Peter Barrett (am), Chris Howgrave-Graham Iain Henderson, Maureen Larkin

#### Evidence gathering sessions - Kings Centre, St Leonards

Ms Sue Talbot, Acting Head, Early Years, ESCC Mr Walter James, Vice Chairman, ESDWPPIF (replaced 1 April by LINk) Ms Sarah Lozinski, Mother from Women's Focus Group and MSLC Ms Alison Newby, Maternity Matters Facilitator, Perinatal MH Specialist Midwife, ESHT Ms Wendy Beechward, Women's Focus Group and MSLC Rt Revd Wallace Benn, Anglican Bishop of Lewes, Area Bishop for East Sussex Ms Jan Humber, Staff Side Forum Chair Ms Tricia Mayo, RCM Steward Eastbourne

#### Site visit

Hastings East Children's Centre, Chiltern Drive

#### 7th July 2008

#### *IRP* Nicky Hayes, Maureen Larkin

#### Portcullis House, Westminster

Mr Norman Baker MP, Member of Parliament for Lewes Mr Michael Foster MP, Member of Parliament for Hastings and Rye

#### 8 July 2008

# *IRP* Nicky Hayes, Peter Barrett, Cath Broderick, John Parkes, Iain Henderson

#### The Park Inn Hotel, London

Candy Morris, Chief Executive, South East Coast SHA

#### 9 July 2008

#### *IRP* Nicky Hayes, Cath Broderick, Fiona Campbell Iain Henderson, Maureen Larkin

#### Evidence gathering sessions - International Lawn Tennis Centre, Eastbourne

Councillor Alex Hough, Member ESHOSC (Eastbourne Borough Council) Councillor Colin Belsev, Eastbourne Borough Council Dr Melanie Liebenberg, Consultant Paediatrician EDGH, ESHT Dr Tracey Ward, Consultant Paediatrician The Conquest Hospital, ESHT Dr Padmani de Silva, Consultant Paediatrician EDGH, ESHT Mrs Monica Corrina-Kavakli, Save the DGH Campaign Dr Matt Jackson, GP Clinical Lead Hailsham Cluster of GPs Dr V Singh. GP Dr W Kloth, GP Dr Guy Baker, GP Dr John Clarke, GP Dr Vincent Argent, Consultant Obstetrician and Gynaecologist **Dr Geoff Leece** Mr Richard Hallet, Joint Chair MSLC Mrs Scarlett McNally, Consultant Orthopaedic Surgeon, EDGH, ESHT Miss Nicole Roberts, Consultant Obstetrician and Gynaecologist Labour ward lead, EDGH, ESHT Dr Jeremy Davies, Consultant Anaesthetist with a special interest in obstetrics, ESHT

#### 11 July 2008

#### *IRP* Nicky Hayes, Iain Henderson, Maureen Larkin

#### **Telephone** conversation

Dr Hugh Nicholson, GP, Vice Chair BMA Southern Regional Council

#### 15 July 2008

#### *IRP* Nicky Hayes, Maureen Larkin

#### House of Commons

Mr Nigel Waterson MP, Member of Parliament for Eastbourne, Willingdon and East Dean Mr Gregory Barker MP, Member of Parliament for Bexhill and Battle

#### 14 July 2008

#### *IRP* Nicky Hayes

#### **Telephone** conversation

Dr Keith Brent, Consultant Paediatrician, EDGH, ESHT

# 18 July 2008

IRP Nicky Hayes

#### Telephone conversation

Mr Charles Hendry MP, Member of Parliament for Wealdon

#### Abbreviations used in this report

EDGH	Eastbourne District General Hospital
ESCC	East Sussex County Council
ESDWPCT	East Sussex Downs and Weald Primary Care Trust
ESDWPPIF	East Sussex Downs and Weald Public and Patient Involvement
	Forum
ESHOSC	East Sussex Health Overview and Scrutiny Committee
ESHT	East Sussex Hospitals NHS Trust
GP	General Practitioner
H&RPCT	Hastings and Rother Primary Care Trust
LINk	Local Involvement Network
MSLC	Maternity Services Liaison Committee
PEC	Professional Executive Committee
RCM	Royal College of Midwives
SCBU	Special Care Baby Unit
SECamb	South East Coast Ambulance Services NHS Trust
SECSHA	South East Coast Strategic Health Authority

# **Appendix Five**

# Information made available to the Panel

#### Supporting papers

1.	Map of East Sussex
2.	Creating an NHS Fit for Future Consultation Document
3.	Creating an NHS Fit for Future Consultation Document Summary
4.	Letters between HOSC (03.03.08) and ES PCT (20.02.08)
5.	HOSC Statement (28.01.08)
6.	HOSC Referral letter 31.03.08
7.	HOSC supporting evidence 31.03.08
8.	HOSC Consultation Response (Oct 07)
9.	East Sussex Map (detailed)
10.	Brief Outline of Proposals
11.	SHA Additional Briefing for IRP
12.	Timeline Diary of Events
13.	Fit For The Future Public Consultation – Non Financial Option Appraisal, Nov 07
14.	Transcript of Joint Committee Meeting of ESDWPCT and H&RPCT 20.12.07
15.	Letter from N Yeo re HOSC referral decision 30.01.08
16.	Initial IRP advice letter 29.04.08
17.	HOSC suggested witnesses
18.	District and Borough Background
19.	Boundary Map of East Sussex 2002/3 wards
20.	Boundary Map of East Sussex - districts
21.	Boundary Map of East Sussex - main settlements
22.	Indices of Deprivation 2007
23.	Minutes 23.03.07 – ESHOSC Fit For the Future Evidence Gathering Sessions
24.	Letter to Hastings & Rother PCT from Hastings Borough Council
25.	East Sussex Maternity Services – Review of Costings, December 2007
26.	Maternity Services Health Impact Assessment, 12.11.07
20.	Maternity Services Health Impact Assessment Maternity Services East Sussex Epidemiological
27.	Needs Assessment Appendix 1
28.	Maternity Services Health Impact Assessment – Maternity Deprivation Key Slides, Appendix 2,
20.	6.11.07
29.	Alternative Models Project Report
30.	Public Consultation in East Sussex (Spring 2007): An appraisal of the NHS public consultation
50.	process, September 2007
31.	East Sussex Hospitals NHS Trust – Letter to N Yeo, East Sussex PCT 08.06.07
32.	Floor Plans (Option 1&2) Eastbourne DGH – alternative layout
33.	Floor Plans (Option 1&2) Eastbourne DGH layout
34.	Floor Plans (Option 2) Conquest midwifery layout
35.	Floor Plans (Option 2) Conquest midwhery layout Floor Plans (Option 3&4) Conquest site
36.	Floor Plans (Option 4) Eastbourne Midwifery layout
30.	Floor Plan Conquest existing layout
37.	Floor Plan Eastbourne DGH existing layout
39.	Maternity Obstetric Costings 03.12.07
40.	PCTs Joint Committee Meeting Agenda 20.12.07
41.	PCTs Joint Committee Minutes of Meeting 16.03.07
42.	Joint Committee process of conduct for business Sept 2007
43.	List of papers of relevance to the Consultation 20.12.07
44.	Key Consultation Trends Report 20.12.07
45.	PCT Response to HOSC Recommendations 20.12.07
46.	Communications and Engagement Plan Appendix B 20.12.07
47.	Communications and Engagement Plan Appendix C 20.12.07
48.	Consultation Engagement Programme 20.12.07
49.	Stakeholder List Appendix A 20.12.07
50.	PCT Chief Executive's Report on outcome of Consultation 20.12.07
51.	Minutes HOSC meeting 30.11.07

52.	HOSC Meeting Agenda 28.01.08
53.	Paper for HOSC decision making meeting 28.01.08 Fit For the Future – PCTs decision and
00.	response to HOSC
54.	Fit For the Future (Annexes 1-6)
55.	HOSC decision making meeting 28.01.08 Fit For the Future Appendix 1 PCT Chief
55.	Executive's Report
56.	HOSC decision making meeting 28.01.08 Fit For the Future Appendix 2 Draft Minutes PCT
50.	Board 20 December 07
57.	HOSC decision making meeting 28.01.08 Fit For the Future Appendix 3 PCTs Response on
57.	HOSC decision making meeting 28.01.08 Th For the Future Appendix 5 FCTs Response on HOSC Recommendations
58.	HOSC decision making meeting 28.01.08 Fit For the Future Appendix 4 Assessment of
50.	
50	Alternative Options
59.	ESHOSC Paper 28.01.08 Agenda Item 6 Fit For the Future – Assessment of Alternative
60.	Proposals Appendix 2 Letter to Alternative Option Proposers to submit evidence to HOSC meeting
60.	
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61.	Alternative Option Proposers evidence to HOSC meeting 28.01.08 Appendix 3 Liz Walke and
()	M Williams Option 5
62.	Alternative Option Proposers evidence to HOSC meeting 28.01.08 Appendix 4 Dr Chui and Dr
(2)	Elias Options 6&7
63.	Alternative Option Proposers evidence to HOSC meeting 28.01.08 Appendix 5 Dr G Leece
64	Options 10&11
64.	Alternative Option Proposers evidence to HOSC meeting 28.01.08 Appendix 6 R Hallet Option
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65.	Appendix 7 HOSC Email to East Sussex Hospitals NHS Trust to submit evidence to 28.01.08
	meeting
66.	Appendix 7 East Sussex Healthcare Trust Response to invitation to submit evidence to HOSC
	meeting 28.01.08
67.	Alternative Option Proposers evidence Appendix 8 Dr Keith Brent
68.	HOSC 28.01.08 Meeting Agenda Item 7 Paper Fit For the Future – HOSC consideration of
	PCTs' decision
69.	Extra Papers (Dr Simon Eyre Letter) – HOSC Decision Making Meeting 28.01.08
70.	IRP Letter to Editors 14.05.08
71.	SHA Evidence presented 09.05.08
72.	South East Coast Ambulance Travel Times (James Pavey 09.06.08)
73.	East Sussex HOSC Annual Report 2007
74.	S McNally – personal letter 13.01.08 to Nick Yeo
75.	Keith Brent extra paper Consultant availability out-of-hours
76.	Keith Brent extra paper Reconfiguration Costings & Related Issues
77.	Keith Brent extra paper – Issues from 5 <sup>th</sup> November meeting
78.	Keith Brent extra paper – Letter to SHA
79.	CEMACH Report 2003-2005 (Confidential Enquiry into Maternal & Child Health)
80.	Indices of Deprivation 2007 Briefing Note – January 08
81.	Mrs S McNally and Consultants Email to HOSC 28.01.08
82.	Dr G Leece Letter to non-execs of Joint Committee 16.12.07
83.	Letter from Mr & Mrs Cormey to HOSC
84.	P Cox paper PPIFs view
85.	Meeting Transcripts 09.05.08
86.	Terms of Reference Letter from Secretary of State 13.05.08
87.	Joint PCTs presentation to IRP 30.04.08
88.	Email from Walter James submitting evidence 20.05.08
89.	Stakeholder Event
<u>89.</u> 90.	RCOG Meetings Notes HOSC paper to 25.07.07 meeting
	PPIF Report of 20.12.07 meeting of Joint Committee
<u>91.</u>	
92.	PPI Forum – Consultation Response
93.	Maternity Services stakeholder event statement
94.	English in the Community document – Organisational Chart
95.	Migrant Workers Research Group Report
96.	English in the Community Student Profiles
97.	EITC Survey of Migrants in Eastbourne 2007

98.	English in the Community Brochure
98. 99.	Notes from Migrant Health Meeting
100.	Expected outcomes from course
100.	Trust Presentation to IRP 06.06.08
101.	New Options Assessment Panel – Final Report (Professor S Field) 20.07.07
102.	New Options Assessment Panel – Addendum 18.09.07
103.	Email Evidence from Monica Corrina-Kavakli
104.	Written Evidence email submitted by Dr G Leece
105.	Comments - Chief Executive's PCTs Recommendations Final Draft 1
100.	Comments on Summary Consultation Document Final Draft 1
107.	Evidence from Uckfield and Hathfield NCT – Alison Ledward to IRP
100.	Email from Melanie Liebenberg and attached evidence
110.	Letter to IRP June 08 from ESHT Consultant Paediatricians
111.	Minutes of Meeting with PCT and senior staff from Paediatric Directorate 21.09.07
112.	Letter to Mr Yeo
113.	Letter from ESHT 17.06.08 (from Chairman of Medical Advisory Committee, Conquest)
114.	Evidence from J Leach, Walden District Council 19.06.08
115.	Additional Evidence from J Leach 20.06.08
116.	Evidence from N Fuller, Eastbourne Borough Council, PCT FFF consultation response July 07
117.	Eastbourne Borough Council evidence notes to IRP 19.06.08
118.	ESHT response to IRP on Consultant Obstetrician levels 11.06.08
119.	Dr V Argent, Consultant Obstetrician, Powerpoint Presentation to IRP 13.06.08
120.	Dr V Argent, Synopsis of new evidence for IRP 13.06.08
121.	Dr V Argent, Safe Births: Everybody's Business, King's Fund Report IRP evidence 13.06.08
122.	Dr V Argent, NHSLA Obstetric Claims IRP evidence 13.06.08
123.	Dr V Argent, EofE SHA, Towards the best together IRP evidence 13.06.08
124.	Dr V Argent, Airwaves release on traffic IRP evidence 13.06.08
125.	Dr V Argent Evidence – Difficulty recruiting middle grade doctors 04.07.08
126.	Dr V Argent Evidence – Doctor recruitment in Excel format 04.07.08
127.	Dr V Argent Evidence – Ambulance travel times 04.07.08
128.	Dr V Argent Evidence – Population Access Factor 07.07.08
129.	Dr V Argent Evidence – Consultant availability 30 minute standard 15.07.08
130.	Dr V Argent Evidence – Reduction in Consultants in East Sussex 15.07.08
131.	Dr J Clarke, Expert Working Group Synopsis 13.06.08
132.	Transcripts – 5th & 6 <sup>th</sup> June and 12 <sup>th</sup> & 13 <sup>th</sup> June 2008
133.	Liz Walke – Sequence of Events Summary 16.06.08
134.	ESHT Consultant Obstetrician and Gynaecologist Letter to HOSC 04.02.08
135.	Presentation Fit for the Future – A local Solution to Health Care Needs in Obstetrics – Dr Harry
126	Walmsley ESHT
136.	Comments from Brian Valentine 20.06.08
137.	Brian Valentine – Evidence Part 2 to 4
138.	Michael Parris – Evidence on Accessibility for family and friends 20.06.08
139. 140.	Walter James Evidence 22.06.08Walter James Evidence Part 2 & 3 22.06.08
140.	Transcription of Meetings 19.06.08 and 20.06.08
141.	Letter from Norman Baker MP to IRP 26.06.08
142.	Ambulance Transfer to Eastbourne Maternity Nov 06-Oct 07 (James Pavey)
143.	EuroRAP Press Release on High Risk Roads 30.06.08 (Liz Walke)
144.	EuroRAP Tables 1 & 2 High Risk Roads
145.	Local Supervising Authority Midwifery Officer's Annual Report SEC 06/07
147.	LSA Report Appendices
147.	Slide Presentation to IRP by Rother District Council, Brenda Mason, Head of Policy and
1.0.	Performance
149.	RCOG Report on Future of Small Maternity Units – May 2008
150.	Dr G Leece "If I was DPH" 04.07.08
151.	Letter to IRP from East Sussex Expert Working Group 03.07.08
151.	Report of Expert Working Group June 08
153.	Towards Better Births: A review of maternity services in England – Healthcare Commission
154.	Children's and maternity services in 2009: working time solutions – RCOG/RCPCH (July
	2008)

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212. Evidence submitted by Dr Hugh Nicholson, Vice Chair, Southern Regional Council, BMA		
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213.	Transcript – ESD and Weald PCT 09.05.08
214.	Transcript – ESD and Weald PCT 9 <sup>th</sup> July Event
215.	Email and hard copy evidence submitted by Mrs S McNally 09.07.08
216.	Dr Keith Brent evidence submitted on 28.07.08
217.	SHA Report - Healthier People, Excellent Care 2008
218.	Email from Dr Keith Brent submitting amended evidence 25.07.08
219.	Email from Dr V Argent submitting additional evidence 25.07.08
220.	Email and additional evidence submitted by Dr V Argent 28.07.08 – Scottish COTS Report (In
	Utero Transport Report)
221.	Email from Dr V Argent 29.07.08 re the above: Transfer and Inherent Risk

# **Responses to the IRP enquiry line (emails, letters and phone calls)**

#### Emails

Emai	
1.	V Argent
2.	S Johnston
3.	D Petrie
4.	G Moore
5.	M Walter
6.	L Murphy
7.	M O'Leary
8.	R Sewell
9.	S Mepham
10.	J Rutherford
11.	R Strange-Burlong
12.	H M Skardhamar
13.	P Page
14.	D Page
15.	D Cole
16.	Z Grayland
17.	P Herridge
18.	R Seaber
19.	G Leece
20.	S Elkin
21.	Dr J Sheppard
22.	M Corrina-Kavakli
23.	G Jones
24.	S Lloyd
25.	B Ecclestone
26.	L Sheldon
27.	C Benn
28.	K Wright
29.	L Owen
30.	L Bolton
31.	K Parker
32.	P Murfet
33.	J Davies
34.	F L Payton
35.	P Fairweather
36.	A Hoadley
37.	S Bushell
38.	S McNally
39.	R Bunn
40.	M Honeybourne
41.	J Dadd
42.	J Pavey
43.	C Neville
44.	M Jackson

45.	B Dyer
46.	S Watkins
47.	A Jay
48.	S Lloyd
49.	R Williams
50.	R A Battles
51.	P Smith
52.	T Robinson
53.	R & P Bunn
54.	N Gibbons
55.	A Ripley
56.	R Watson
57.	J Clarke
58.	S Warner
59.	M Williams
60.	W Bray
61.	N Bray
62.	L Bray
63.	K Bray
64.	R Neal
65.	C Belsey
66.	J Zidi
67.	L Walke
68.	J Walter
69.	M Liebenberg
70.	D Traynor
71.	A Ledward
72.	J Leach
73.	N Fuller
74.	B Valentine
75.	K Killeen
76. 77.	A Barrington-Peek J Zaidi
77.	M Parris
78.	J & J Griffiths
80.	S Steinberg
81.	B Mason
82.	J Klein
83.	R Barton
84.	J Clarke
85.	Т Мауо
86.	R Hills
87.	P Nash
88.	R A Stafford
89.	R Hallett
90.	S Bunting
91.	L Dalton – Eastbourne Green Party

# Letters

92.	J F Corney
93.	P Read
94.	R E Bullock
95.	N Perry
96.	F Cullen
97.	F Wallace-Carville
98.	M Jackson
99.	N Manning
100.	W Bray
101.	N Bray

102.	L Bray
103.	K Bray
104.	R Neal
105.	T J Underhill
106.	P Pragnell
107.	P Parry
108.	M Barnes
109.	R Goude
110.	P Shields
111.	P J Nash – The Friends of The Eastbourne Hospitals
112.	I D Lowin

#### Petition

113. Save the DGH Campaign provided a copy of the original Petition entitled Help save the DG
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#### Phone calls

114.	V Argent
115.	L Walke
116.	B Dyer
117.	C Martin
118.	A Lidwood
119.	S Bunting
120.	C Moore
121.	R G Mitchell
122.	Mrs Watson
123.	Mrs Johnson

# **Appendix Six**

# Panel membership

\* Subgroup members that took the lead in this review

#### Chair

Chun				
Peter Barrett	Chair, Nottingham University Hospitals NHS Trust Former general practitioner, Nottingham			
Members				
*Cath Broderick	Independent advisor on involvement and consultation			
Fiona Campbell	Independent consultant specialising in health and social policy			
Sanjay Chadha	Justice of the Peace Committee Member, Multiple Sclerosis (MS) Society			
Ailsa Claire	Chief Executive, Barnsley Primary Care Trust Chair/Manager, Yorkshire & Humber Specialist Service Consortia			
Nick Coleman	Consultant in Anaesthesia and Intensive Care Medicine, University Hospital of North Staffordshire			
*Nicky Hayes	Consultant Nurse for Older People, King's College Hospital NHS Trust Clinical Director, Care Homes Support Team			
Jane Hawdon	Consultant Neonatologist, University College Hospital and Clinical Lead for the North Central London Perinatal Network,			
Brenda Howard	Director of Strategy Nottinghamshire County Teaching PCT			
Nick Naftalin	Emeritus Consultant in Obstetrics and Gynaecology University Hospitals of Leicester NHS Trust Former member of the National Clinical Governance Support Team			
*John Parkes	Chief Executive Northamptonshire Teaching Primary Care Trust			
Linda Pepper	Independent advisor on involvement and consultation			
Ray Powles	Head of Haemato-oncology, Parkside Cancer Clinic, London. Former Head of Haemato-oncology, Royal Marsden Hospital			
Paul Roberts	Chief Executive Plymouth Hospitals NHS Trust			
Gina Tiller	Part-time tutor in industrial relations Chair, Newcastle Primary Care Trust			
*Paul Watson	Director of Commissioning			

\*Paul Watson Director of Commissioning East of England Strategic Health Authority

# Support to the Panel

Chris Howgrave-Graham	Acting Chief Executive
Martin Houghton	Secretary to the Panel
Iain Henderson	Review Manager
Maureen Larkin	Review Manager

Richard Jeavons took up post as Chief Executive of the IRP with effect from the 1 June 2008.

## **Appendix Seven**

## **About the Independent Reconfiguration Panel**

The Independent Reconfiguration Panel (IRP) offers advice to the Secretary of State for Health on contested proposals for NHS reconfigurations and service changes in England. It also offers informal support and generic advice to the NHS, local authorities and other interested bodies in the consideration of issues around NHS service reconfiguration.

The Panel consists of a Chair, Dr Peter Barrett, and members providing an equal balance of clinical, managerial and patient and citizen representation.

Further information about the Panel and its work can be found on the IRP Website: **www.irpanel.org.uk**