Background Quality Report: Charity Tax Statistics

Dimension	Assessment by the author
Introduction	Context for the quality report.
	Tables 10.1 through 10.8 are the HMRC (national) statistics on charity tax reliefs. These tables chart the amount of relief that HRMC gives to charities and individuals. These charts date back to 1990/91 and are generally derived from administrative data.
	There are 3 agents involved in charity tax reliefs; HMRC, the charities and the individual who makes the donation. The tables reflect this with 10.1 and 10.4 showing repayments to charities, 10.2 the cost to HMRC and 10.3 the amount of repayments to individuals.
	All the data is derived from administrative data (apart from Payroll Giving) which has always been collected for administrative purposes. Given that we would capture and analyse the data for policy purposes anyway, the cost of production is limited to the additional work required in the publication.
	The figures for Payroll Giving in Table 10.8 have historically been calculated on the basis of quarterly data sent in by the Payroll Giving Agencies who run the Payroll Giving scheme. This is provided to HMRC Specialist Personal Tax Charities Branch in a standard format; they then collate and aggregate the data. In the case where data was only available for part of the required year, the available data was extrapolated to give a projection for the whole year. From 2012-13, the collection system has changed over to an annual collection and there is no longer need for any data extrapolation.
Relevance	The degree to which the statistical product meets user needs in both coverage and content.
	The outputs are described in the commentary, to be found at
	UK Charity Tax Relief Statistics - Commentary
	Our statistics on charity tax reliefs are of interest to policy makers in government, academics, researchers and journalists with an interest in taxation and the 3 rd sector. More specific information is given below, in the section entitled 'Assessment of User Needs and Perceptions'.
	A user survey was conducted in Spring/Summer 2012 and indicated that in general the product was effective in meeting

user needs. The main unmet demand identified was for information on named users or groups of users of Payroll Giving; providing this would conflict with HMRC and National Statistics confidentiality and data protection policies. There was also some demand for a segmented analysis of Higher Rate taxpayers making Gift Aid donations, along the lines of the former Tables 10.5-10.7. We have published a response to this consultation at

HMRC Charity Tax Statistics User Consultation

Some relevant comments from the commentary follow:

Understanding ways in which statistics are used

We have had some correspondence with users of the statistics, and are from time to time invited to comment on interpretations of them in the media. HMRC are working towards finding out more about the users of these statistics, and are in the process of setting up a meeting with representatives of the Charity Tax Forum to discuss possible enhancements of the statistics.

Uses for source data

There are two general types of data used here: HMRC administrative data and data from the Payroll Giving Agencies,

With regard to HMRC administrative data, the primary purpose for collecting data through these administrative sources is to ensure that taxpayers are paying the correct amount of tax or in the case of charities receiving the correct reliefs and repayments. HMRC's policy on the use of administrative data for producing statistics is set out at

HMRC Statement of Administrative Sources

For Payroll Giving, data on numbers of donors and amounts of donations is sourced from Payroll Giving Agencies, and providing it is a statutory obligation for them. Outside HMRC statistics, the data is also used in statistics published by the Payroll Giving Centre (see their <u>Facts & Figures</u>)

Accuracy and Reliability

The proximity between an estimate and the unknown true value.

UK Charity Tax Relief Statistics - Commentary

Methodology is discussed in the commentary at Section 5. The document also contains a table of revisions in Section

11. Following discussions with UKSA, we are moving towards a consistent approach to rounding these statistics, and this is discussed in Section 1 of the commentary.

The statistics in the publication specifically only cover those reliefs for which it is possible to make an accurate assessment. The underlying data is subject to various types of checking depending on the data source. The statistics are largely derived from administrative data. This obviates error due to sampling in a survey, and in addition quality assurance processes are designed into the operational systems that collect the data and further quality checks are added by analysts using the data for analytical purposes. These checks include manual and automated checking processes. This is covered in

HMRC Statement of Administrative Sources.

In addition, further checking is applied during the process of calculating the statistics published and reasonableness checks are carried out when new statistics are produced (are they in line with previous figures, are they what we would expect given what has happened since, are there plausible explanations for changes).

For Gift Aid repayments data, this is used in claiming and making repayments to charities and as such is thoroughly checked.

There are presently no known issues around data quality for Payroll Giving supplied by Payroll Giving Agencies, and an audit currently under way into the operation of Payroll Giving has not so far thrown up any data-related issues. In the past there have been some issues related to discontinued donors and pooled funds.

Information on the underlying data for VAT statistics is available at VAT Bulletin.

Timeliness and Punctuality

Timeliness refers to the time gap between publication and the reference period. Punctuality refers to the gap between planned and actual publication dates.

These statistics follow HMRC Statement of Compliance - Revisions policy:

HMRC policy on Revisions

These statistics are published three times a year. Release dates are announced on the UK Statistics Hub and the HMRC National Statistics release schedule.

Any potential delays to the publication date are announced on the HMRC National Statistics website. The published statistics will be revised if an error is discovered in the data or modelling or if new (updated) data becomes available. We will detail any revisions in the commentary for that year.

Late returns

As indicated in the appropriate places, many of these figures are produced some time after the year in question, with the interim being supplied by projections of various kinds.

Timeliness and punctuality

Availability of data

This will differ for different taxes and different data sources.

<u>Timeliness versus completeness</u>

Projections of various kinds are used in cases where awaiting a definitive result on the basis of outturn data would introduce an unconscionable delay.

Accessibility and Clarity

Accessibility is the ease with which users are able to access the data, also reflecting the format in which the data are available and the availability of supporting information. Clarity refers to the quality and sufficiency of the metadata, illustrations and accompanying advice.

Data is published on the GOV.CO.UK website:

Charitable donations and tax reliefs statistics

The accompanying commentary:

UK Charity Tax Relief Statistics - Commentary

It provides extensive background on the statistics at both reasonably elementary and fairly advanced levels.

Some points from the commentary:

Restrictions on access to data – taxpayer confidentiality

Statistics are compiled using aggregated data. As such, there are confidentiality issues.

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	Disclosure control
	There do not appear to be any tables that present a disclosure risk.
	Timetable for release of data
	Table 10.2 (Cost of Tax Relief) gets updated 3 times a year. The next scheduled update is in December 2014. Other published tables get updated annually. The next scheduled update is in June 2015.
Coherence and Comparability	Coherence is the degree to which data that are derived from different sources or methods, but refer to the same topic, are similar. Comparability is the degree to which data can be compared over time and domain.
	Comparability
	Tax regime changes
	Changes to tax rates, and rules around requirements to complete tax returns are treated in Section 4 of the commentary:
	UK Charity Tax Relief Statistics - Commentary
	Back series available
	Annual data is published in this release for a period back to 1990-91.
	Coherence
	Population units
	Where repayments to charities are in question, these charities are identified using standard identifiers for each charity registered to receive Gift Aid. Similarly, in Self Assessment data, all Self Assessment taxpayers have an individual identifier.
Trade-offs	Trade-offs are the extent to which different aspects of quality
between Output Quality	As described in the corresponding acctions projections of
Components	As described in the corresponding sections, projections of various kinds are used in cases where awaiting a definitive result on the basis of outturn data would introduce an unconscionable delay.
Assessment of	The processes for finding out about users and uses, and their views on the statistical products.
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User Needs and Perceptions

Charity tax reliefs are of interest to policy makers in government, academics, researchers and journalists with an interest in taxation and the 3rd sector. They might also be of interest to individuals or organisations working in fields related closely to charities for example fundraising agencies, sector bodies, accountants and other voluntary organisations.

More specifically, we are aware that policy colleagues in HMRC and HMT use the statistics to assess the effects of policies in the charities tax field, as indeed do charities' representative bodies. Charities also use the data to assess trends in charitable giving. Representative bodies have used the statistics in suggesting policy changes in the tax area, while the specialist media have used them as background for commenting on policy changes initiated by the Government.

Performance, Cost and Respondent Burden

The effectiveness, efficiency and economy of the statistical output.

We estimate the cost of producing the current (end June) release of the charities statistics at £ 9,000. This includes the cost of producing the new National Statistics commentary. We estimate that without the production of the new commentary, the cost would be £ 2,500 for the release or £ 7,500 for the year (three releases).

The cost is basically that of processing administrative data that already exists. For Payroll Giving, it is a matter of processing data that is produced as a statutory requirement. There appears to be no additional cost as such.

Confidentiality, Transparency and Security

The procedures and policy used to ensure sound confidentiality, security and transparent practices.

Follow the HMRC Statement of Compliance – Confidentiality and Access Policy:

HMRC policy on Confidentiality and Access

See also point 7 ("Protect your information and respect your privacy") of the HMRC customer charter "Your Charter":

Your Charter

All statistics are presented at aggregate level so there are no confidentiality issues. Statistics are presented at aggregate level so statistical disclosure control methods are not applied to this output.