



Ministry of
JUSTICE

Ad Hoc Statistical Notice

Local Justice Reinvestment pilots:
demand on the Criminal Justice
System, year 1

29 November 2012

Background

The Local Justice Reinvestment pilots began in July 2011, and are due to run until June 2013. Six local areas are participating: Croydon, Hackney, Lambeth, Lewisham, Southwark and Greater Manchester. The aim is to give participating local areas a financial incentive to reduce the overall demand on the Criminal Justice System in the pilot area by working together more effectively at the local level.

Demand is measured using an agreed set of metrics together with an agreed price for each metric. The metrics are multiplied by the price list to give the overall measure of demand.

Demand is measured annually for each of the two years of the pilots and then compared with the baseline year¹ to establish whether it has fallen or risen. If it falls beyond specified thresholds then the area receives a payment equal to a proportion of the reduction. Demand is measured separately for adult² and youth³ offenders.

The local area demand metrics that relate to adult offenders are:

- Total number of court convictions resulting in custodial sentences of less than 12 months (“Custody convictions”);
- Total months sentenced in aggregate for all offenders who receive custodial sentences shorter than 12 months (“Custody months”);
- Total number of convictions resulting in a court order, i.e. community orders and suspended sentence orders (“Court order convictions”);
- Total number of requirements given to all offenders, by each requirement type (accredited programme, unpaid work, drug treatment, supervision, specified activity, mental health, alcohol treatment, residence, curfew, exclusion, prohibited activity, and attendance centre), and;
- Total number of other non-custody and non-court order convictions given at magistrates’ courts (“Other convictions”), excluding convictions for TV licence evasion.

The local area demand metrics that relate to youth offenders are:

- Total number of court convictions resulting in custodial sentences shorter than 2 years (“Custody convictions”);
- Total months sentenced in aggregate for all offenders who receive custodial sentences shorter than 2 years;

¹ The baseline year is the 12 month period immediately prior to the beginning of the pilots (July 2010 to June 2011).

² Those offenders who are 18 or older at the time of conviction

³ Those offenders who are younger than 18 at the time of conviction

- Total number of convictions resulting in a community order (“Court order convictions”)
- Total number of other non-custody and non-court order convictions given at magistrates courts (Other convictions) excluding convictions for TV licence evasion.

Hackney is participating only in relation to adult offenders; all other areas are participating in relation to both adult and youth offenders.

This statistical release presents the demand metrics data for year 1 of the pilots (1st July 2011 – 30th June 2012) and for the baseline year (1st July 2010 – 30th June 2011) for each of the six participating local areas. The demand metrics for year 2 of the pilots are due to be published in autumn 2013.

Details of any success payments due to local areas participating in the Local Justice Reinvestment pilot are published separately on the Ministry of Justice Website along with an explanatory note at the following weblink.

www.justice.gov.uk/information-access-rights/transparency-data.

Results

Table 1: Number of disposals by demand metric and participating area⁴, 1st July 2010 – 30th June 2011⁵ (Local Justice Reinvestment baseline year)

Cohort	Metric	Local area					
		Greater Manchester	Croydon	Hackney	Lambeth	Lewisham	Southwark
Adult	Conviction count for custodial sentences of less than 12 months	4,045	463	474	562	552	628
	Conviction count for community orders (CO) and suspended sentence orders (SSO)	11,757	1,130	935	1,127	1,097	1,122
	Conviction count for all non-custody and non-court order sentences	52,642	8,571	6,794	7,514	8,128	7,368
	Total months sentenced for custodial sentences of less than 12 months	12,781	1,554	1,547	1,821	1,793	2,180
	Total requirements sentenced by requirement type for COs and SSOs:						
	- Accredited programme	2,762	188	120	173	177	135
	- Unpaid work	6,073	610	441	675	645	671
	- Drug treatment	887	98	103	136	101	150
	- Supervision	6,448	473	460	559	495	487
	- Specified activity	3,047	143	110	127	186	148
	- Mental health	69	12	11	5	19	22
	- Alcohol treatment	467	41	61	64	54	76
	- Residence	72	3	11	5	3	19
	- Exclusion	23	7	10	15	14	30
	- Prohibited activity	28	19	16	27	18	41
- Attendance centre	57	15	7	7	3	16	
- Curfew (electronic monitoring)	4,226	300	321	332	332	294	
Youth	Conviction count for custodial sentences of less than 2 years	383	39	N/A	39	62	48
	Conviction count for community orders (CO)	2,701	502	N/A	412	432	321
	Conviction count for all non-custody and non-court order sentences	1,044	175	N/A	97	142	97
	Total months sentenced for custodial sentences of less than 2 years	2,662	272	N/A	334	441	347

⁴ Metrics relate to where an offender lives rather than where the offence is committed

⁵ Metrics relate to when the court disposal occurs rather than when the offence is committed

Table 2: Number of disposals by demand metric and participating area⁶, 1st July 2011 – 30th June 2012⁷ (Local Justice Reinvestment year 1)

Cohort	Metric	Number of disposals					
		Local area					
		Greater Manchester	Croydon	Hackney	Lambeth	Lewisham	Southwark
Adult	Conviction count for custodial sentences of less than 12 months	4,402	582	461	555	543	563
	Conviction count for community orders (CO) and suspended sentence orders (SSO)	10,923	1,178	879	1,011	1,022	914
	Conviction count for all non-custody and non-court order sentences	44,610	8,612	5,800	7,016	7,355	6,560
	Total months sentenced for custodial sentences of less than 12 months	13,766	2,033	1,778	1,961	1,799	2,013
	Total requirements sentenced by requirement type for COs and SSOs:						
	- Accredited programme	1,808	123	68	89	104	70
	- Unpaid work	5,563	709	458	590	592	534
	- Drug treatment	736	102	94	122	94	87
	- Supervision	5,384	577	433	556	508	407
	- Specified activity	3,682	273	187	266	317	194
	- Mental health	72	12	7	16	18	22
	- Alcohol treatment	579	60	33	49	68	59
	- Residence	72	11	7	10	3	10
	- Exclusion	32	11	20	15	15	12
	- Prohibited activity	20	12	19	22	20	36
- Attendance centre	68	20	11	5	16	4	
- Curfew (electronic monitoring)	4,247	373	276	288	347	247	
Youth	Conviction count for custodial sentences of less than 2 years	316	56	N/A	55	49	25
	Conviction count for community orders (CO)	2,099	392	N/A	352	342	276
	Conviction count for all non-custody and non-court order sentences	678	175	N/A	94	97	82
	Total months sentenced for custodial sentences of less than 2 years	2,225	406	N/A	477	369	203

⁶ Metrics relate to where an offender lives rather than where the offence is committed

⁷ Metrics relate to when the court disposal occurs rather than when the offence is committed

Data sources and quality

The data presented in this publication are drawn from administrative IT systems. Although care is taken when processing and analysing the returns, the information collected is subject to the inaccuracies inherent in any large scale recording system. While the figures shown have been checked as far as practicable, they should be regarded as approximate and not necessarily accurate to the last whole number shown in the tables. The status of these data when used to produce metrics for the Local Justice Reinvestment pilots is that of provisional management information and these figures may therefore change before appearing in other Official Statistics publications.

Data on custodial convictions, community orders, suspended sentence orders and custody months have been taken from the Ministry of Justice's extract from the Police National Computer (PNC), the operational database used by all police forces in England and Wales. The PNC covers 'recordable' offences, which are defined as offences that can attract a custodial sentence plus some additional offences defined in legislation. Some non-recordable offences are also included on the PNC, particularly when they accompany recordable offences in the same case. A range of less serious summary offences, such as TV licence evasion and many motoring offences are not recorded on the PNC.

Data on other convictions measured for the Local Justice Reinvestment pilot come from the administrative data systems used in the magistrates' courts, Libra Management Information System and data collected by the courts. This is matched against data provisionally published as part of the Criminal Justice Statistics quarterly bulletin.

Data on probation requirements (except curfews) is sourced from the Probation Case Management Systems. Data on individual offenders starting probation supervision, including court orders and the requirements made under them, are collected monthly from the case management systems of individual probation trusts and held centrally by Ministry of Justice.

Data on curfews are provided by the contractors who monitor curfew compliance through the use of electronic tagging.

Pre-release access

The bulletin is produced and handled by the ministry's analytical professionals and production staff. Pre-release access of up to 24 hours is granted to the following persons:

Ministry of Justice: Secretary of State for Justice; Minister for Prisons and Rehabilitation; Minister for Policing and Criminal Justice Strategy; Minister of State; Permanent Secretary; Special Adviser; Press Officer; Head of Analytical Services; Deputy Director Offender Management and Sentencing Analytical Services; Head of Profession for Statistics; Deputy Director, Sentencing and Rehabilitation System Reform; Senior Policy Adviser Offender Management System Reform; Senior Finance Manager, NOMS; Payment by Results Implementation Lead, NOMS; Policy adviser, Payment by Results Implementation, NOMS;

Contact details and further information

An accompanying spreadsheet file of the tables contained in this document is also available for download at the same webpage.

Press enquiries should be directed to the Ministry of Justice press office:

Tel: 020 3334 3536

Email: press.office@justice.gsi.gov.uk

Other queries should be directed to:

Richard Field
Offender Management & Sentencing Analytical Services Division
Ministry of Justice
7th floor
102 Petty France
London SW1H 9AJ
Tel: 020 3334 3536

Email: statistics.enquiries@justice.gsi.gov.uk